

## KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION REZONING REPORT

► FILE #: 11-B-08-RZ		AGENDA ITEM #: 35	
POSTPONEMENT(S):	11/13/2008,12/11/08 <b>AGENDA DATE:</b>		
APPLICANT:	JOHN KING		
OWNER(S):	ROB GARY & JANICE HINES, BUDDY BRANAM, SPARKS		
TAX ID NUMBER:	122 E A 003,003.01, 009, 009.01,025,02	25.01,026,026.01,027, &046	
JURISDICTION:	County Commission District 9		
► LOCATION:	Southwest side Edington Rd., northeast side Wells Rd., northwest side Willoughby Rd.		
APPX. SIZE OF TRACT:	21.8 acres		
SECTOR PLAN:	South County		
GROWTH POLICY PLAN:	Urban Growth Area (Outside City Limits)		
ACCESSIBILITY:	Access is via Edington Rd., a two-lane, minor collector street with 20' of pavement within a 50' right-of-way and Willoughby, Greeley Ford and Wells Rds., all two-lane, local streets with 40' rights-of-way .		
UTILITIES:	Water Source: KUB		
	Sewer Source: KUB		
WATERSHED:	Goose Creek		
PRESENT ZONING:	RA (Low Density Residential)		
ZONING REQUESTED:	PR (Planned Residential)		
EXISTING LAND USE:	Residences and vacant land		
PROPOSED USE:	Residential development		
DENSITY PROPOSED:	5 du/ac		
EXTENSION OF ZONE:	Yes		
HISTORY OF ZONING:	None noted for this property, but adjacent property to the north was rezoned to PR in 2006. (5-H-06-RZ)		
SURROUNDING LAND	North: Apartments and single family hous	sing /PR and RA Residential	
USE AND ZONING:	South: Residences and school / C-3 Com	imercial	
	East: Residences and Edington Rd. / RA	A Residential	
	West: Residences / RA Residential		
NEIGHBORHOOD CONTEXT:	These properties are part of an older reside seen recent, more intensive residential and RA, PR, RP-1, CA, CB, and C-3 zones.		

#### **STAFF RECOMMENDATION:**

RECOMMEND that County Commission APPROVE PR (Planned Residential) zoning at density up to 3 du/ac. (Applicant is in agreement with this recommendation.)

1. No clearing/grading of the site shall occur prior to use on review/concept plan approval by MPC.

2. Areas of the site with slopes of greater than 25% (as shown on attached slope analysis map) that are required to be disturbed during the construction process, shall be protected from erosion and loss of natural ground cover.

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The applicant submitted the attached revised site plan in support of development of the site in a manner generally consistent with the MPC adopted plan policies for development densities on steep sloped property at the maximum density of up to 3 du/ac. A strict application of the forumla would allow a maximum of 57 units. The PR zone will require use on review consideration prior to construction on the site where additional refinement of the site plan can occur with public involvement.

## COMMENTS:

#### **REZONING REQUIREMENTS:**

NEED BASED ON SUBSTANTIALLY CHANGED/CHANGING CONDITIONS IN THE AREA OR THE COUNTY GENERALLY:

1. The subject property is surrounded by RA zoning, which allows residential development with 10,000 sq. ft. minimum lot sizes. The PR zone at the recommended density allows more flexible development of the site at a density consistent with the surrounding area, the topographic constraints, and the sector plan.

2. The PR zone requires use on review approval of a development plan by MPC prior to issuance of permits for site preparation and construction. Since this proposal is for student housing, a PR development plan review will provide the opportunity for staff and public comment on the plan and address slope and grading issues, as well as the following:

- A. Maximum density in relation to both units per acre and number of bedrooms.
- B. Limited development on slopes of 25% or greater.

3. The PR zone is the most appropriate zone for any type of large scale residential development in the County.

4. The site has some steep slope characteristics that will limit development. PR zoning will allow development to be clustered on the less constrained portions of the site, but this may lead to the appearance of a density greater than 3 du/ac.

5. The site is within the urban area of Knoxville, conveniently located to the UT Knoxville campus and has transit service available.

### CONSISTENCY WITH INTENT AND PURPOSE OF THE ZONING ORDINANCE:

1. PR zoning is intended to provide optional methods of land development which encourage more imaginative solutions to environmental design problems. Residential areas thus established would be characterized by a unified building and site development program, open space and recreational amenities which are integrated with the total project by unified architectural and open space treatment.

2. Additionally, the zoning states that each development shall be compatible with the surrounding or adjacent zones. Such compatibility shall be determined by the Planning Commission by review of development plans such as the attached preliminary site plan submitted by the applicant. Staff maintains that the preliminary site plan supports the recommended density up to 3 du/ac. This is an appropriate site for PR zoning and development.

#### THE EFFECTS OF THIS PROPOSAL

1. Public water and sewer are available to serve the site.

2. The applicant has submitted a revised site plan showing 65 dwelling units proposed for the site.

3. This slope constrained site is in the midst of residential and undeveloped land where a low density residential land use proposal at up to 3 dwellings per acre will appear in character with most of the established or proposed residential development pattern.

4. PR zoning at up to 3 du/ac will allow the applicant the opportunity to submit a plan for up to 65 dwelling units, which could be clustered on the more level portions of the site.

5. The development of the property will impact the area's road network to the extent that the applicant may have to participate in making improvements to existing roads. The use-on -review process will help clarify such improvements.

## CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

1. The requested rezoning is consistent with the sector plan LDR (Low Density Residential) designation for this site.

2. The site is located within the Urban Growth Area of the Knoxville-Knox County-Farragut Growth Policy Plan map.

#### ESTIMATED TRAFFIC IMPACT 648 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

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## ESTIMATED STUDENT YIELD: 9 (public and private school children, ages 5-18 years)

Schools affected by this proposal: Mount Olive Elementary, South-Doyle Middle, and South-Doyle High.

• School-age population (ages 5–18) is estimated by MPC using data from a variety of sources.

· While most children will attend public schools, the estimate includes population that may be home-

schooled, attend private schools at various stages of enrollment, or drop out of the public system.

• Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Zone boundaries are subject to change.

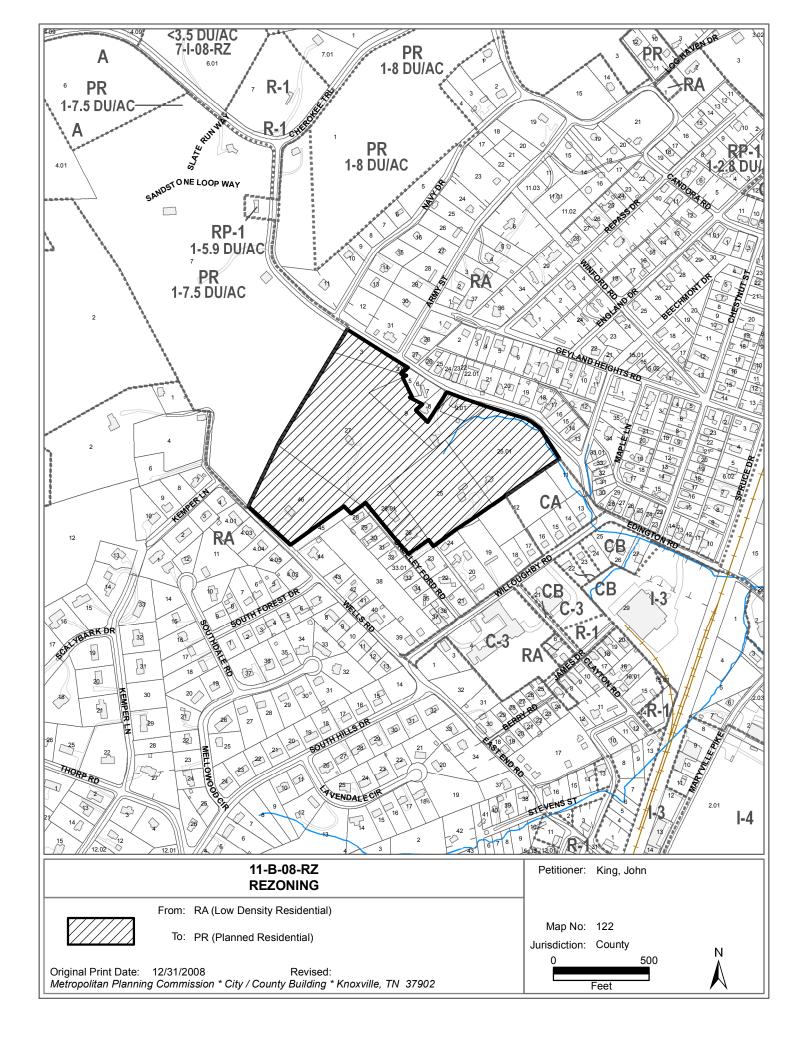
• Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.

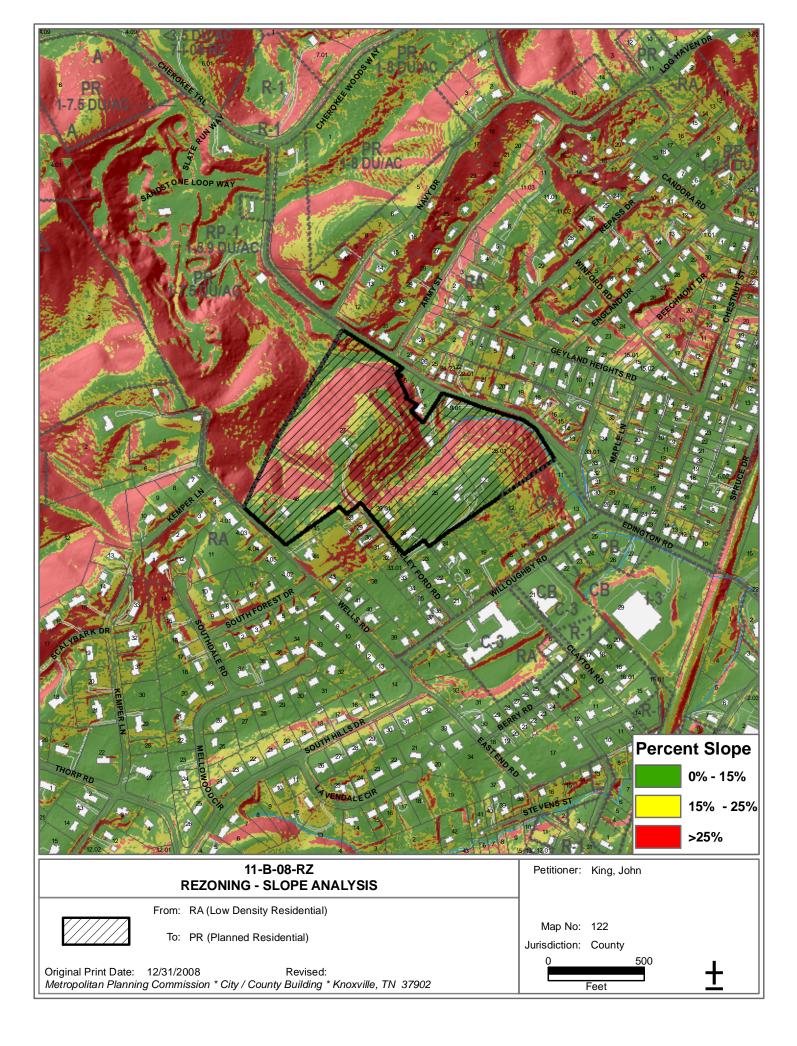
• Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

• School capacities are subject to change by Knox County Schools through building additions, curriculum or scheduling changes, or amendments to attendance zone boundaries.

If approved, this item will be forwarded to Knox County Commission for action on 2/23/2009. If denied, MPC's action is final, unless the action to deny is appealed to Knox County Commission. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal an MPC decision in the County.

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## 11-B-08-RZ Slope Analysis

Slope	GridCode	COUNT	Sum_Acres	Percentage
0-15%	1	13268	7.6148	33.83%
15-25%	2	9123	5.2359	23.26%
>25%	3	16825	9.6562	42.90%
	Total Acres		22.5069	100.00%



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December 23, 2008

Mr. Mark Donaldson, Executive Director Metropolitan Planning Commission City-County Building 400 Main Street, #403 Knoxville, Tennessee 37902

## Re: Rezoning-Edington Road MPC File # 11-B-08-RZ

Dear Mr. Donaldson:

I am the applicant on the above rezoning matter The current application includes numerous parcels, all of which are on Tax Map 122 E A, and the aggregate acreage of which is approximately 24 acres. I would like to eliminate the following three parcels from consideration in this rezoning matter: Parcel 19, Parcel, 20, and Parcel 24, all of which are found on Tax Map 122 E A. We believe that these three parcels consist of approximately 2.0 acres, so the elimination of these parcels changes the aggregate acreage to approximately 22 acres.

If you have any questions or you need anything further from me on this matter, please contact me. Your consideration and assistance in this regard is appreciated.

Very truly yours,

LEWIS, KING, KRIEG & WALDROP, P C John K King

JKK/maa

cc: Wes Rogers Jon Williams

# **MPC January 8, 2009**

www.lewisking.com



