



**KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION  
USE ON REVIEW REPORT**

▶ **FILE #:** 3-B-09-UR

**AGENDA ITEM #:** 64

**AGENDA DATE:** 3/12/2009

▶ **APPLICANT:** WILLIAMS & ASSOCIATES - TROY MOORE

OWNER(S): BUDDY BRANAM  
GARY & JANICE HINES  
ROBERT SPARLS

TAX ID NUMBER: 122 E A 3, 3.01, 9, 9.01, 25 AND PARCELS 25.01, 26, 26.01, 27 & 46

JURISDICTION: County Commission District 9

▶ **LOCATION:** Southwest side of Edington Rd., northeast side of Wells Rd., northeast side of Greeley Ford Rd.

▶ **APPX. SIZE OF TRACT:** 22.73 acres

SECTOR PLAN: South County

GROWTH POLICY PLAN: Urban Growth Area (Outside City Limits)

ACCESSIBILITY: Access is via Edington Rd., a minor collector street with an 18' pavement width within a 40' right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board  
Sewer Source: Knoxville Utilities Board

WATERSHED: Goose Creek

▶ **ZONING:** PR (Planned Residential) - Pending

▶ **EXISTING LAND USE:** Residences and vacant land

▶ **PROPOSED USE:** Detached and attached residential - student housing development  
2.86 du/ac

HISTORY OF ZONING: Planning Commission recommended approval of a rezoning to PR (Planned Residential) at a density of up to 3 du/ac on January 8, 2009. The request has not been acted on by Knox County Commission.

SURROUNDING LAND USE AND ZONING: North: Student housing development / PR (Planned Residential)  
South: Residences / RA (Low Density Residential) & CA (General Business)  
East: Residences / RA (Low Density Residential)  
West: Residences / RA (Low Density Residential)

NEIGHBORHOOD CONTEXT: This site is in a transition area between multi-dwelling developments (primarily student housing) to the north and established detached residential subdivisions to the south, east and west.

**STAFF RECOMMENDATION:**

▶ **APPROVE the development plan for up to 65 residential dwelling units with a maximum of 244 bedrooms subject to 13 conditions**

1. Approval by Knox County Commission of the rezoning request (11-B-08-RZ) to PR (Planned Residential)

- at a density that will allow the proposed development and meeting all conditions of the rezoning approval.
2. Prior to obtaining a grading permit for the site, providing verification of participation in the KUB sewer capacity reservation program.
  3. Connection to sanitary sewer and meeting any other relevant requirements of the Knox County Health Department.
  4. Meeting all applicable requirements of the Knox County Zoning Ordinance.
  5. Approval by the Knox County Board of Zoning Appeals of the variance for the reduction in the size of the parking stalls proposed for the development.
  6. Provision of street names which are consistent with the Uniform Street Naming and Addressing System within Knox County (County Ord. 91-1-102).
  7. Revising the landscape plan to include landscaping within the peripheral setback along Greeley Ford Rd., subject to approval by Planning Commission Staff.
  8. Installing all landscaping, as shown on the revised landscape plan, within 6 months of the issuance of occupancy permits for this project, or posting a bond with the Knox County Dept. of Engineering and Public Works to guarantee such installation. The proposed landscape materials shall not interfere with the required sight triangles and required sight distances at driveway and street intersections.
  9. Obtaining approval of a final plat consolidating the tax parcels into a single lot and recording that plat with the Knox County Register of Deeds.
  10. Prior to the issuance of any building permits, establishing and certifying a minimum of 300' of sight distance in both directions along Edington Rd.
  11. Improving the vertical curve at STA 5+00, as shown on sheet 05 (Road Profiles), in order to provide adequate sight distance along that section of the driveway, subject to Knox County Department of Engineering and Public Works approval.
  12. Meeting all applicable requirements of the Knox County Department of Engineering and Public Works.
  13. Sign plans are subject to compliance with the Knox County Zoning Ordinance and approval by the Knox County Sign Inspector.

With the conditions noted, this plan meets the requirements for approval within a PR (Planned Residential) district and the criteria for approval of a use on review.

#### **COMMENTS:**

The applicant is proposing to develop a 65 unit multi-dwelling complex on approximately 22.73 acres at a density of 2.86 du/ac. The property is located on the southwest side of Edington Rd., south of Cherokee Trail and north of Willoughby Rd.

The Planning Commission considered a rezoning request (11-B-08-RZ) for this property and recommended approval with conditions of PR (Planned Residential) zoning at a density of up to 3 du/ac on January 8, 2009. The Knox County Commission has postponed action on this case until their March 23, 2009 meeting.

This 65 unit development which includes a mix of single and duplex residential units will be rented out as student housing. The proposed development plan identifies the number of bedrooms provided in each dwelling unit with a total of 244 bedrooms. Dwelling unit floor plans and elevations are attached. The required parking for the proposed development based on dwelling units would be 130 spaces. Since this will be a student housing development with rentals being by bedrooms and not units, the applicant is providing 281 parking spaces at an average of 1.15 parking spaces per bedroom which will also allow for guest parking.

Recreational amenities include a clubhouse, swimming pool and volley ball court. Sidewalks are provided throughout the development.

The applicant has submitted a traffic impact study for the proposed development. This analysis is based on trip rates for student housing instead of using detached residential and duplex trip rates. Based on the analysis, the study shows that the existing road system will continue to operate at acceptable levels of service with the addition of the proposed development and therefore no traffic improvements are recommended.

Based on a sight distance survey, the applicant's engineer has identified that 300' of sight distance will be available at the development entrance in both directions along Edington Rd.

Since this development is outside the City limits of Knoxville, Knoxville Area Transit (KAT) will not provide

shuttle service between the proposed student housing project and the University of Tennessee Campus as they do for the student housing developments on Cherokee Trail

#### EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

1. Public water and sewer utilities are available to serve the site.
2. The traffic impact study that has been prepared for the development identifies that the existing road system will continue to operate at acceptable levels of services with the proposed development and therefore no traffic improvements are recommended.
3. As a proposed student housing development there will be minimal impact on the public school system.

#### CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOX COUNTY ZONING ORDINANCE

1. With the recommended conditions, the proposal meets all requirements of the PR zoning as well as the general criteria for approval of a use-on-review.
2. The proposed student housing development is consistent with the following general standards for uses permitted on review: The proposal is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw substantial additional traffic through residential areas since the development is located on a collector street. No surrounding land uses will pose a hazard or create an unsuitable environment for the proposed use.

#### CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

1. The South County Sector Plan proposes low density residential uses for the site. At a proposed density of 2.86 du/ac, the development complies with the Sector Plan and the recommended rezoning of the site to PR at a density of up to 3 du/ac).
2. The site is located within the Urban Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan map.

#### ESTIMATED TRAFFIC IMPACT 697 (average daily vehicle trips)

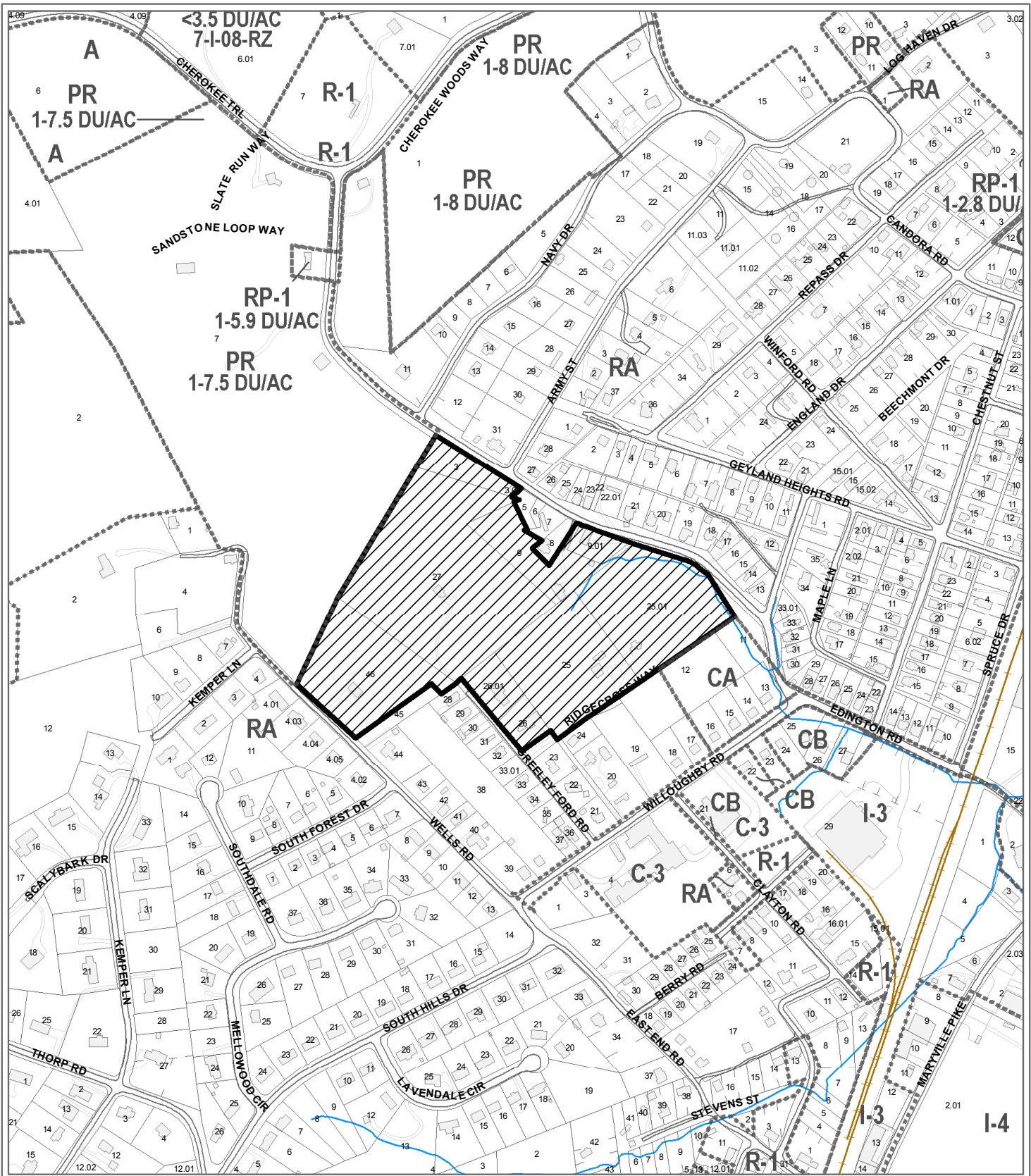
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

#### ESTIMATED STUDENT YIELD: 19 (public and private school children, ages 5-18 years)

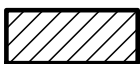
Schools affected by this proposal: Mount Olive Elementary, South-Doyle Middle, and South-Doyle High.

- School-age population (ages 5–18) is estimated by MPC using data from a variety of sources.
- While most children will attend public schools, the estimate includes population that may be home-schooled, attend private schools at various stages of enrollment, or drop out of the public system.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.
- School capacities are subject to change by Knox County Schools through building additions, curriculum or scheduling changes, or amendments to attendance zone boundaries.

MPC's approval or denial of this request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal an MPC decision in the County.



**3-B-09-UR  
USE ON REVIEW**



Detached and attached residential - student housing development in PR (Planned Residential) - Pending

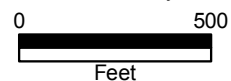
Original Print Date: 2/27/2009  
 Metropolitan Planning Commission \* City / County Building \* Knoxville, TN 37902

Revised:

Petitioner: Williams & Associates - Troy Moore

Map No: 122

Jurisdiction: County







**VICINITY MAP**  
 SCALE: 1" = 250'

- GRADING NOTES:**
1. EXISTING UTILITIES SHOWN ON THIS PLAN ARE TO BE MAINTAINED AND PROTECTED. ALL UTILITIES ARE TO BE DEEPENED TO THE PROPOSED FINISHED GRADE.
  2. ALL EXISTING UTILITIES (UNDER OR ABOVE GROUND) AS SHOWN ON THESE PLANS ARE TO BE MAINTAINED AND PROTECTED. ALL UTILITIES ARE TO BE DEEPENED TO THE PROPOSED FINISHED GRADE.
  3. ALL EXISTING UTILITIES (UNDER OR ABOVE GROUND) AS SHOWN ON THESE PLANS ARE TO BE MAINTAINED AND PROTECTED. ALL UTILITIES ARE TO BE DEEPENED TO THE PROPOSED FINISHED GRADE.
  4. THE CONTRACTOR SHALL CONTACT THE APPROPRIATE UTILITY COMPANIES AND THE CITY OF KNOXVILLE TO OBTAIN THE EXISTING UTILITIES RECORDS AND TO VERIFY THE EXACT LOCATION OF EXISTING UTILITIES. IT SHALL BE THE RESPONSIBILITY OF THE CONTRACTOR TO VERIFY THE LOCATION OF EXISTING UTILITIES. THE CONTRACTOR SHALL NOTIFY WILLIAMS & ASSOCIATES IMMEDIATELY IN WRITING IF ANY UTILITIES ARE FOUND TO BE DIFFERENT FROM THE RECORDS.
  5. IF ANY EXISTING UTILITIES ARE DAMAGED DURING CONSTRUCTION, THE CONTRACTOR SHALL IMMEDIATELY NOTIFY WILLIAMS & ASSOCIATES AND THE CITY OF KNOXVILLE. THE CONTRACTOR SHALL BE RESPONSIBLE FOR REPAIRING AND REPLACING ANY UTILITIES DAMAGED DURING CONSTRUCTION.
  6. THE CONTRACTOR SHALL MAINTAIN ACCESS TO ALL EXISTING UTILITIES AT ALL TIMES. THE CONTRACTOR SHALL BE RESPONSIBLE FOR MAINTAINING ACCESS TO ALL EXISTING UTILITIES AT ALL TIMES.
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  9. ALL UTILITIES ARE TO BE DEEPENED TO A MINIMUM OF 2' BELOW THE FINISHED GRADE.
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**BEFORE YOU DIG  
 UTILITIES PROTECTION CENTER  
 CALL 811**

**REVISED**  
 2-26-09

**GRAPHIC SCALE**  
 1" = 100'

**DRAINAGE LEGEND:**

- PROPOSED FLOOR ELEVATION: 1" = 10' (1" = 10')
- EXISTING FLOOR ELEVATION: 1" = 10' (1" = 10')
- PROPOSED FINISHED GRADE: 1" = 10' (1" = 10')
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- EXISTING LOT CENTER: 1" = 10' (1" = 10')





**R&M DEVELOPMENT, LLC**  
COLUMBIA, SC

**GARRELL ASSOCIATES INC.**  
100 W. BRIDGE RD. #100  
COLUMBIA, SC 29201  
(803) 733-1111

**UNIT-1 ELEVATION-A**

**FRONT & REAR ELEVATIONS**

DATE	07/30/07
BY	W. J. GARRELL
CHECKED BY	W. J. GARRELL
SCALE	1/4" = 1'-0"

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**FRONT ELEVATION**  
SCALE 1/4" = 1'-0"

**GENERAL NOTES**

1. ALL MATERIALS TO BE USED SHALL BE APPROVED BY THE ARCHITECT PRIOR TO INSTALLATION.
2. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE BUILDING CODES AND ALL APPLICABLE LOCAL, STATE AND FEDERAL REGULATIONS.
3. THE CONTRACTOR SHALL BE RESPONSIBLE FOR OBTAINING ALL NECESSARY PERMITS AND APPROVALS FROM THE APPROPRIATE AGENCIES.
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**REAR ELEVATION**  
SCALE 1/4" = 1'-0"

**GENERAL NOTES**

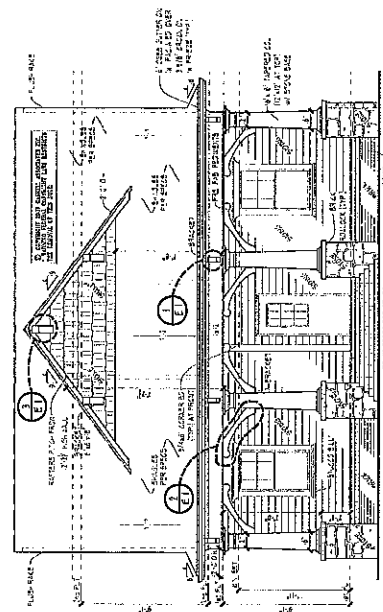
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3-B-09-01R

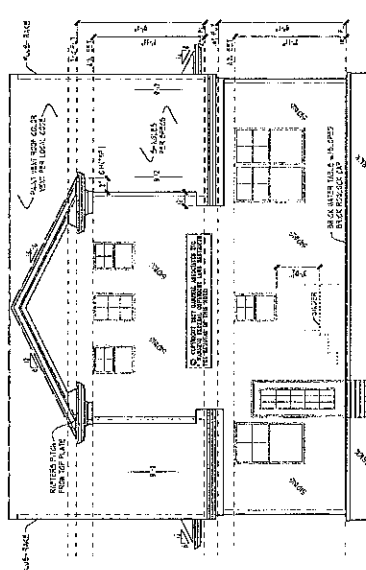




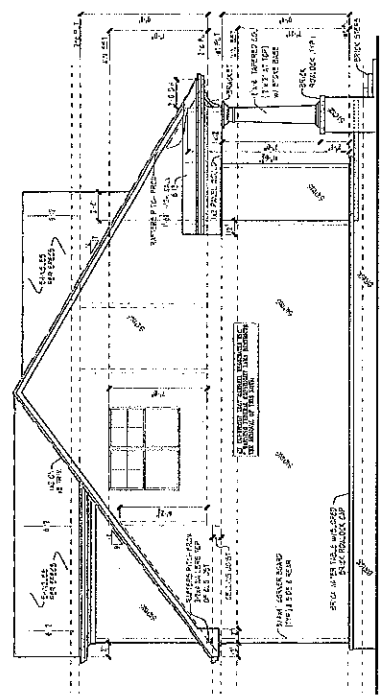
<b>R&amp;M DEVELOPMENT, LLC</b> COLUMBIA, SC	<b>GARBELL</b> THE ARCHITECTS INC. 1000 RIVERCHURCH DRIVE SUITE 200, COLUMBIA, SC 29204 TEL: 803.733.1100 WWW.GARBELLARCHITECTS.COM	<b>UNIT-2 ELEVATION 'A'</b> <b>ELEVATIONS</b>	<b>08/08/07</b>	REG. NO. 10000 EXPI. DATE 12/31/07 LICENSE NO. 10000 EXPI. DATE 12/31/07	REG. NO. 10000 EXPI. DATE 12/31/07 LICENSE NO. 10000 EXPI. DATE 12/31/07
				NOTES: 1. ALL WORK SHALL BE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 2. ALL MATERIALS AND FINISHES SHALL BE AS SHOWN ON THE DRAWINGS UNLESS OTHERWISE NOTED. 3. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 4. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 5. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 6. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 7. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 8. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 9. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES. 10. ALL WORK SHALL BE DONE IN ACCORDANCE WITH THE LATEST EDITIONS OF THE INTERNATIONAL BUILDING CODES AND ALL APPLICABLE LOCAL ORDINANCES.	
				DRAWN: [ ] SHEET NO. 7302 VP E1	



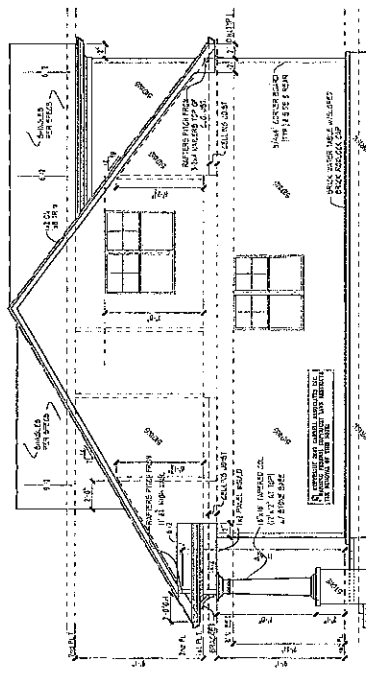
**FRONT ELEVATION 'A'**  
 SCALE: 1/8" = 1'-0"



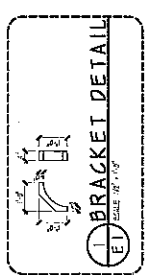
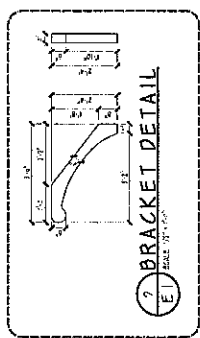
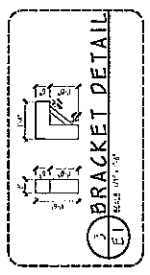
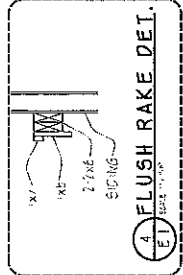
**REAR ELEVATION 'A'**  
 SCALE: 1/8" = 1'-0"



**LEFT ELEVATION 'A'**  
 SCALE: 1/8" = 1'-0"



**RIGHT ELEVATION 'A'**  
 SCALE: 1/8" = 1'-0"



3-B-09-UR





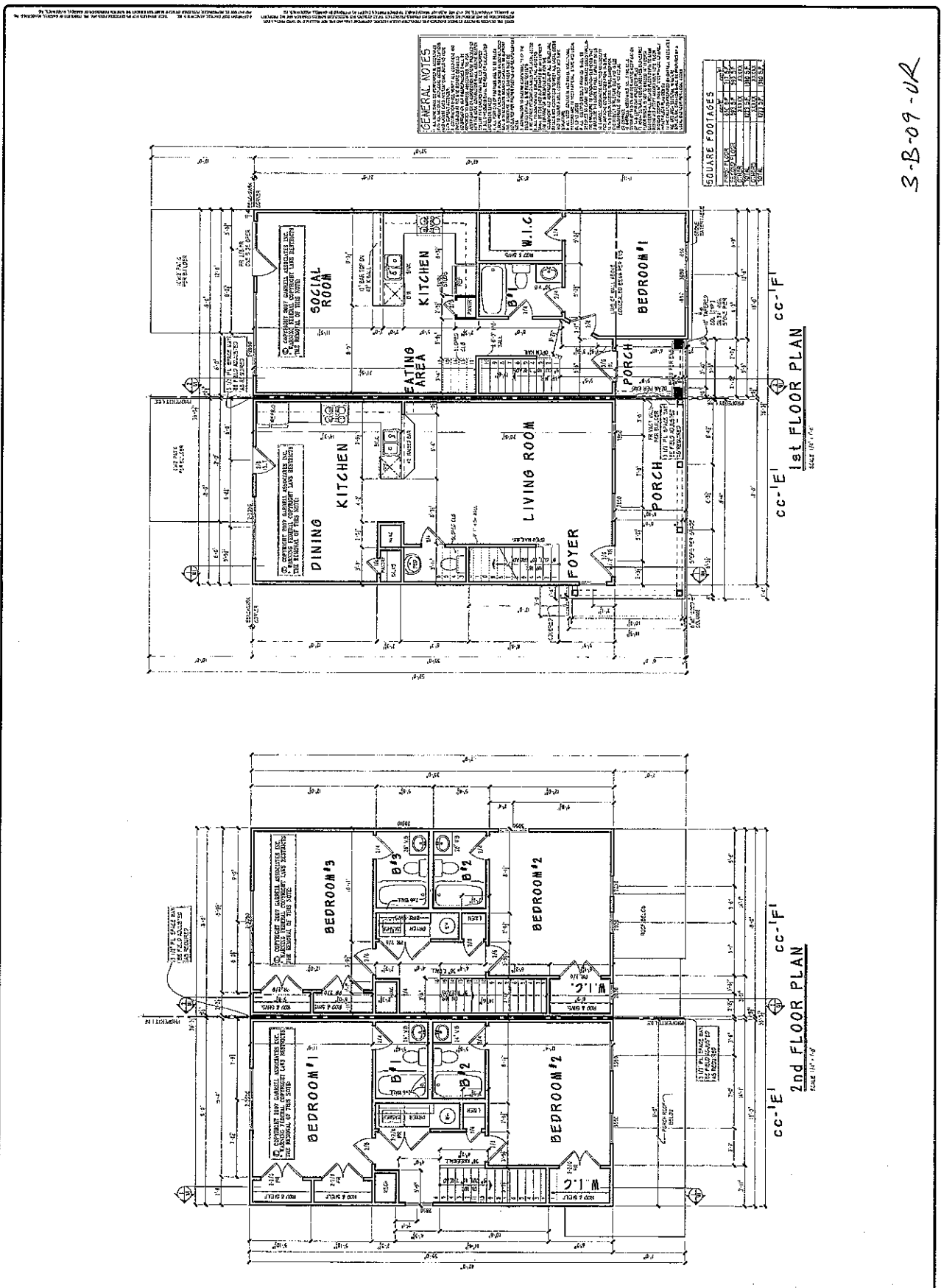






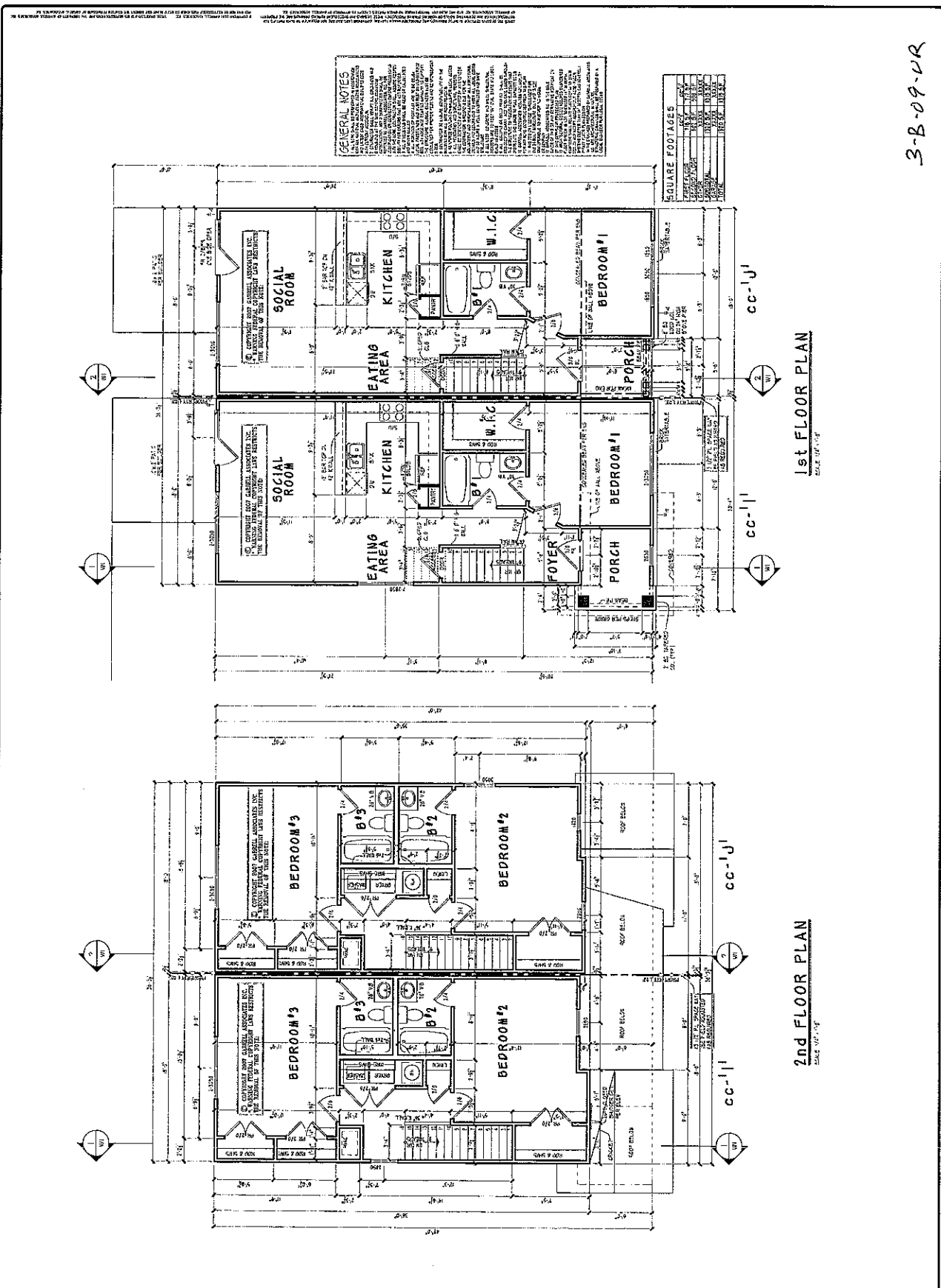






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