

KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

► FILE #: 2-B-13-UR		AGENDA ITEM #: 26						
POSTPONEMENT(S):	2/14/2013	AGENDA DATE: 3/14/2013						
APPLICANT:	THE KROGER COMPANY							
OWNER(S):	Kroger Company							
TAX ID NUMBER:	57 PART OF 007							
JURISDICTION:	City Council District 5							
► LOCATION:	Southeast side of E. Emory Rd., southwest of I-75, northeast of C Avenue Pike.							
► APPX. SIZE OF TRACT:	14.23 acres							
SECTOR PLAN:	North County							
GROWTH POLICY PLAN:	Urban Growth Area (Inside City Limits)							
ACCESSIBILITY:	Access is via E. Emory Rd., a major arteria a 60 foot pavement width within a required Central Avenue Pike, a minor arterial street within a required right-of-way of 88 feet.	right-of-way of 112 feet; and						
UTILITIES:	Water Source: Knoxville Utilities Board							
	Sewer Source: Knoxville Utilities Board							
WATERSHED:	Beaver Creek							
ZONING:	PC-1 (Retail and Office Park) pending							
EXISTING LAND USE:	Vacant land							
PROPOSED USE:	Kroger store and fuel center							
HISTORY OF ZONING:	The Planning Commission recommended approval of a rezoning of the property to PC-1 (Retail and Office Park) on January 10, 2013. Know Council approved the request on March 5, 2013 on second reading.							
SURROUNDING LAND	North: Mixed businesses / CA (General B	usiness)						
USE AND ZONING:	South: Beaver Creek and residences / F-1 (Floodway) and A (Agriculto							
	East: Business and vacant land / CA (Ge and Office Park), A-1 (General Ag							
	West: Vacant land / PC-1 (Retail and Office Park), A-1 (General Agricultural) and F-1 (Floodway)							
NEIGHBORHOOD CONTEXT:	This site is the former location of the Powel 75 runs along the east side of the site and B side. The interstate interchange is develop uses, under various zones.	E. Emory Rd is along the north						

STAFF RECOMMENDATION:

- APPROVE the request for a retail shopping center containing approximately 122,000 square feet of floor space, and a fuel center as shown on the development plan, subject to 13 conditions
 - 1. Meeting all applicable requirements of the Knoxville Zoning Ordinance

2. Connection to sanitary sewer and meeting all other applicable requirements of the Knox County Health Department.

3. Installation of the street improvements recommended in the Traffic Impact Study prepared by CDM Smith and revised January 28, 2013 for the Phase I Development. The recommended improvements shall be installed by the developer prior to a Certificate of Occupancy being issued for the Kroger store or fuel center.

4. Any sidewalks along Emory Rd. that are removed as a result of the street improvements referenced in #3 above, shall be reinstalled to Knox County standards.

5. Installation of sidewalks in compliance with the requirements of the City of Knoxville, at the two entrances off of Emory Rd., providing a connection between the sidewalk along Emory Rd. and the main drive aisle on the south side of the two outparcels.

6. Meeting all applicable requirements and obtaining required permits from the Tennessee Department of Transportation.

7. Obtaining approval from the Knoxville Department of Engineering for any site alterations in the No Fill Zone of the Floodplain for Beaver Creek prior to any fill material being placed within the No Fill Zone on the site.

8. Meeting all applicable requirements of the Knoxville Engineering Department.

9. Meeting all applicable requirements and obtaining all required permits from the Tennessee Department of Environment and Conservation.

10. Installation of landscaping as shown on the landscape plan within six months of the issuance of occupancy permit for this project.

11. Meeting all applicable requirements of the Knoxville City Arborist

12. Proposed signage for the development is subject to the approval of Planning Commission staff and Knoxville's Sign Inspector.

13. Supplying MPC staff with a copy of the protective covenants for the development as called for in the PC-1 (Retail and Distribution Park) zoning district regulations.

With the conditions noted above, the development plan meets all requirements for the approval of a use on review in the PC-1 Zoning District.

COMMENTS:

Kroger is proposing to develop a 101,423 square foot supermarket, 19,800 square feet of small shop space and a fueling center with 18 fueling stations on this 14.23 acre site. The site which is located on the southeast side of E. Emory Rd., just southwest of the I-75/ Emory Rd. interchange, is a portion of an 84 acre tract that was the former location of the Powell airport.

The Planning Commission recommended approval of a One Year Plan amendment to General Commercial and rezoning of the property to PC-1 (Retail and Office Park) on January 10, 2013. The Knoxville City Council approved the rezoning to PC-1 (Retail and Office Park) on March 5, 2013 on second reading.

Access to the site will include two connections to E. Emory Rd., and a connection through the adjoining property out to Central Avenue Pike. A Traffic Impact Study was prepared by CDM Smith and reviewed by State, City, County and Planning Commission Staff. The Traffic Impact Study evaluated the impact of the proposed Kroger development as a Phase I development to be completed by 2015 and the development of the remaining 70 acres of the 84 acre tract as a Phase II development to be completed by 2020. The Study recommends a traffic signal at the main entrance to the Kroger site on E. Emory Rd. at a location that is approximately halfway between the Central Avenue Pike signal and the I-75 southbound on-ramp signal. The driveway entrance that is proposed on the east side of the fuel center will be a right-in/right-out only driveway. With the driveway connection out to Central Avenue Pike, turn lane improvements are also recommended on Central Avenue Pike. Staff is recommending the installation of the street improvements for the Phase I development by the developer prior to a Certificate of Occupancy being issued for the Kroger store or fuel center.

The proposed development is located within the floodplain of Beaver Creek, and as proposed, a considerable amount of fill will be added to the site. Approximately half of the site is located within the No Fill Zone of the floodplain. The applicant will be required to submit a City of Knoxville No Rise Study for the proposed fill in the No Fill Zone. Approval is required from the Knoxville Engineering Department of the No Rise Study and proposed mitigation plan before any fill material can be placed within the No Fill Zone.

The applicant has been made aware that the proposed ground sign locations do not comply with the zoning regulations and are not a part of this approval. With the recommended condition, proposed signage for the development is subject to the approval by Planning Commission staff and Knoxville's Sign Inspector.

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EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

1. Public water and sewer utilities are in place to serve this development.

2. With the construction of the road improvements shown on the development plan, the traffic impact of this development will be minimized.

3. The proposed shopping center is compatible with the scale and intensity of development and zoning patterns in the area.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

1. With the recommended conditions, the proposal is consistent with all requirements of the PC-1 zoning district, as well as other criteria for approval of a use on review.

2. The proposed use is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not draw substantial additional traffic through residential areas.

CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

 With the recommended One Year Plan amendment to conditioned GC, the proposed commercial development would be consistent with the plan. The North County Sector Plan identifies this site as part of a mixed use special district (MU-NC04), which allows consideration of PC-1 development.
 The site is located within the Urban Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan map.

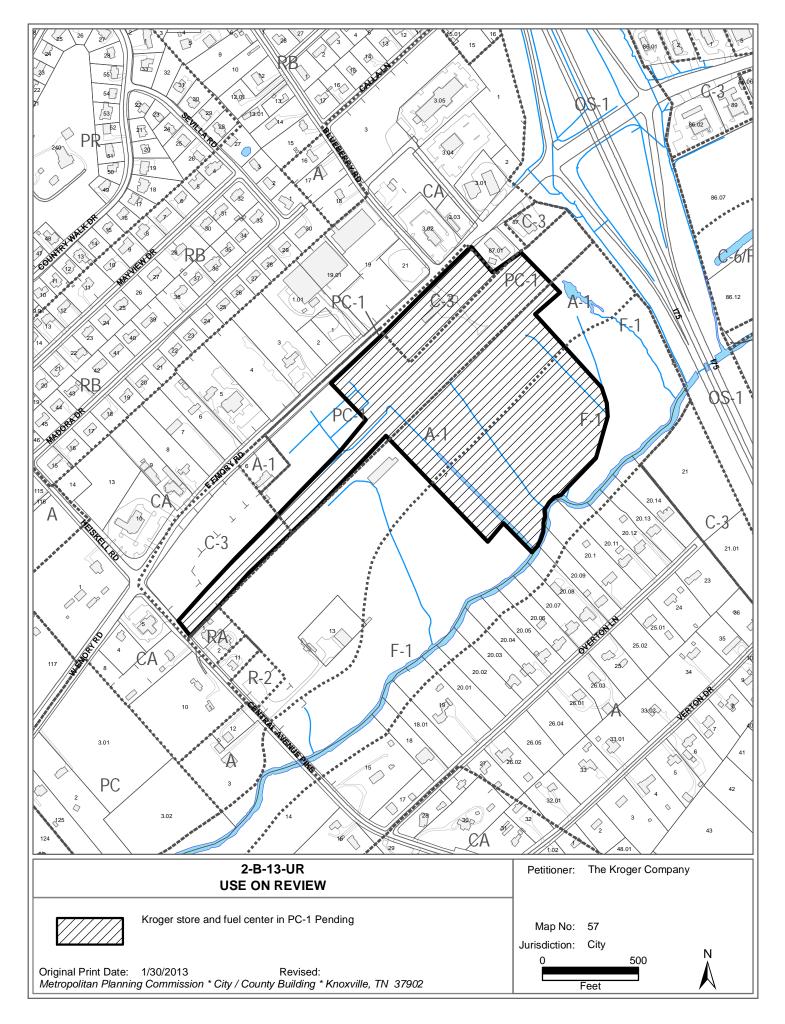
ESTIMATED TRAFFIC IMPACT 15045 (average daily vehicle trips)

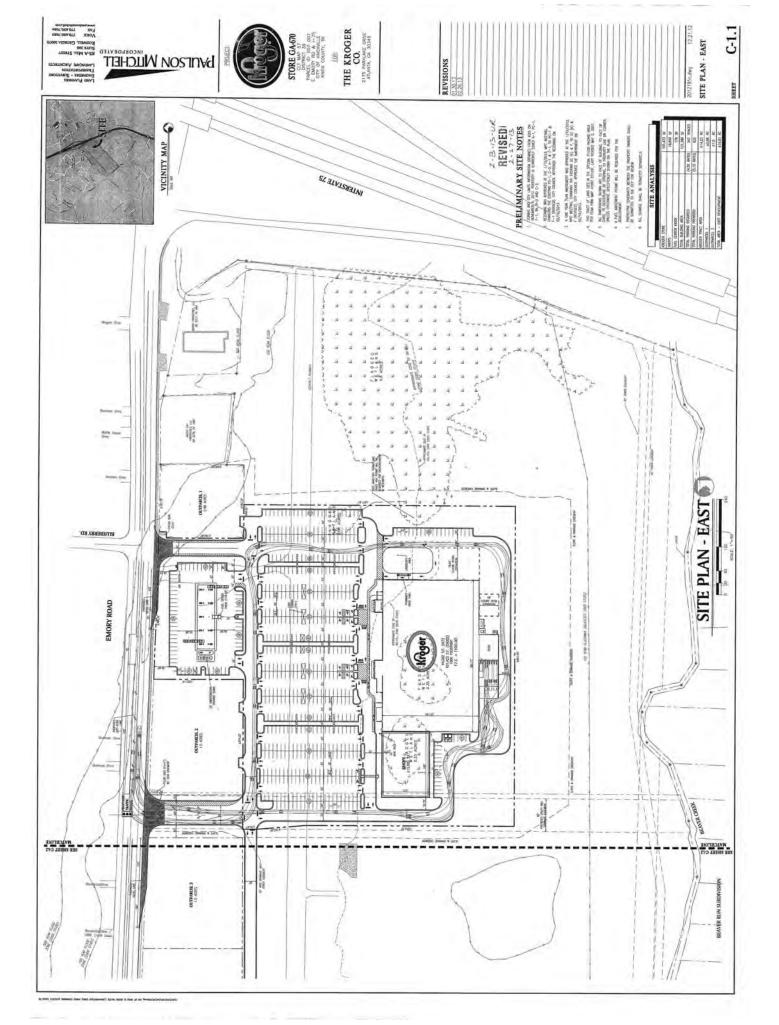
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

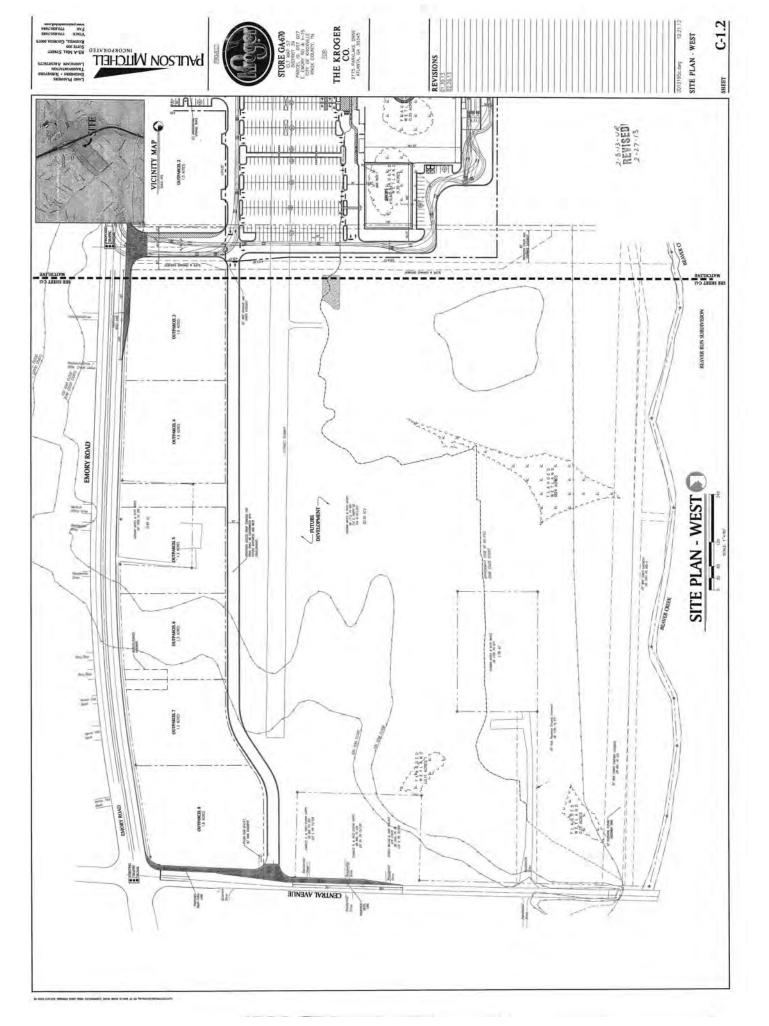
ESTIMATED STUDENT YIELD: Not applicable.

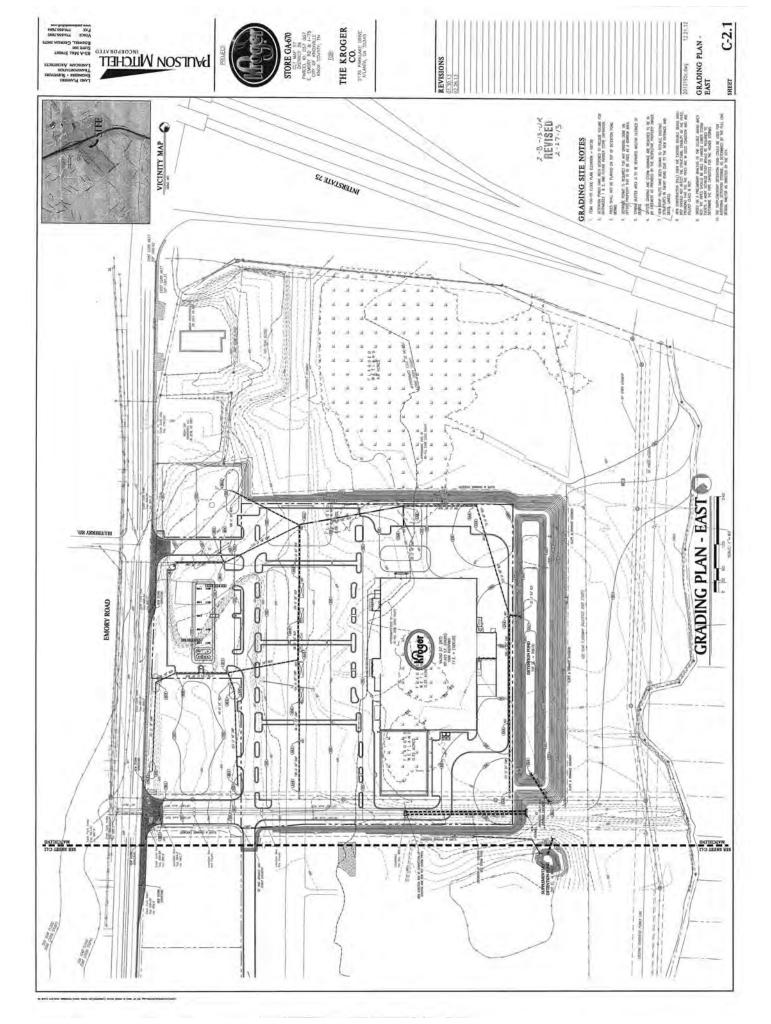
MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.

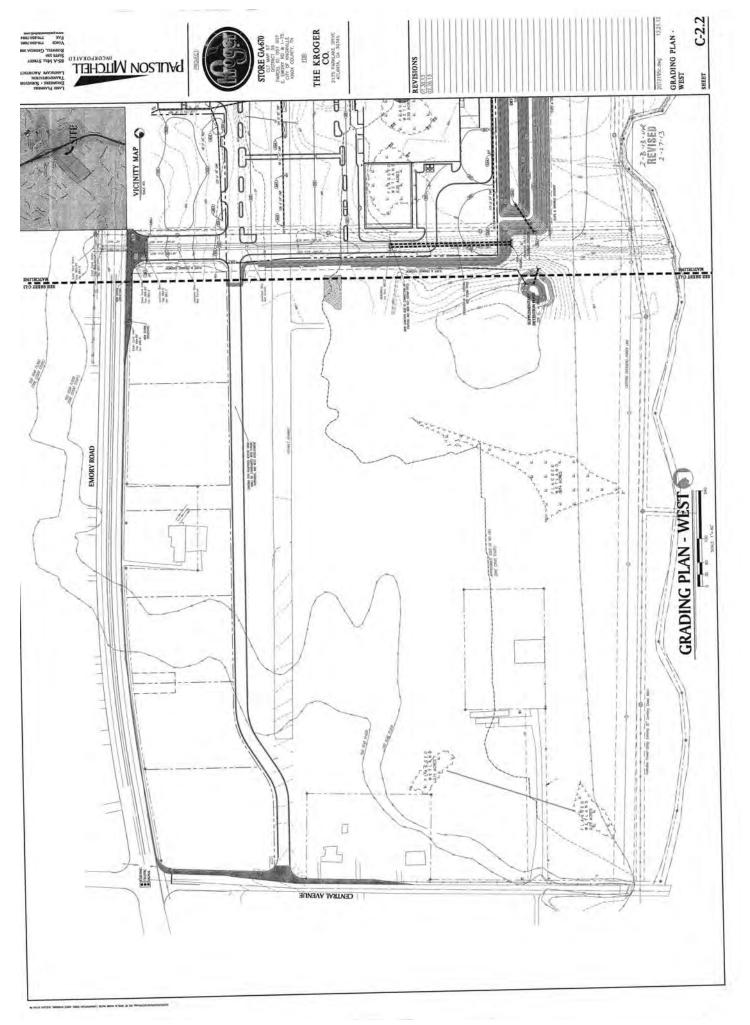
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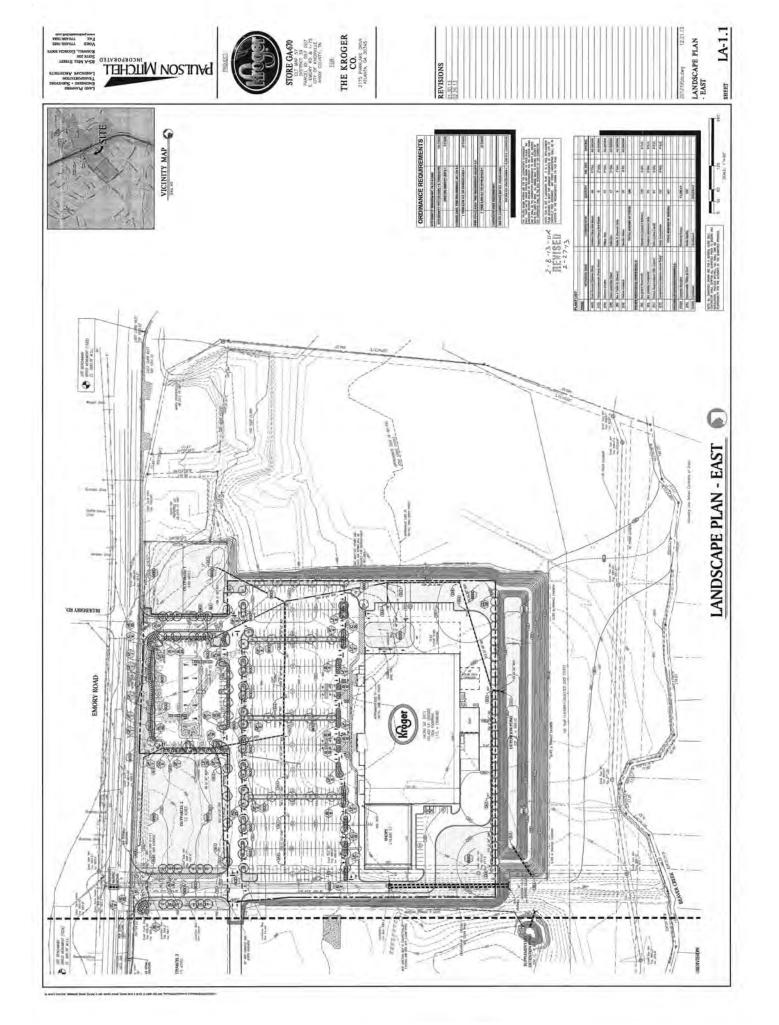


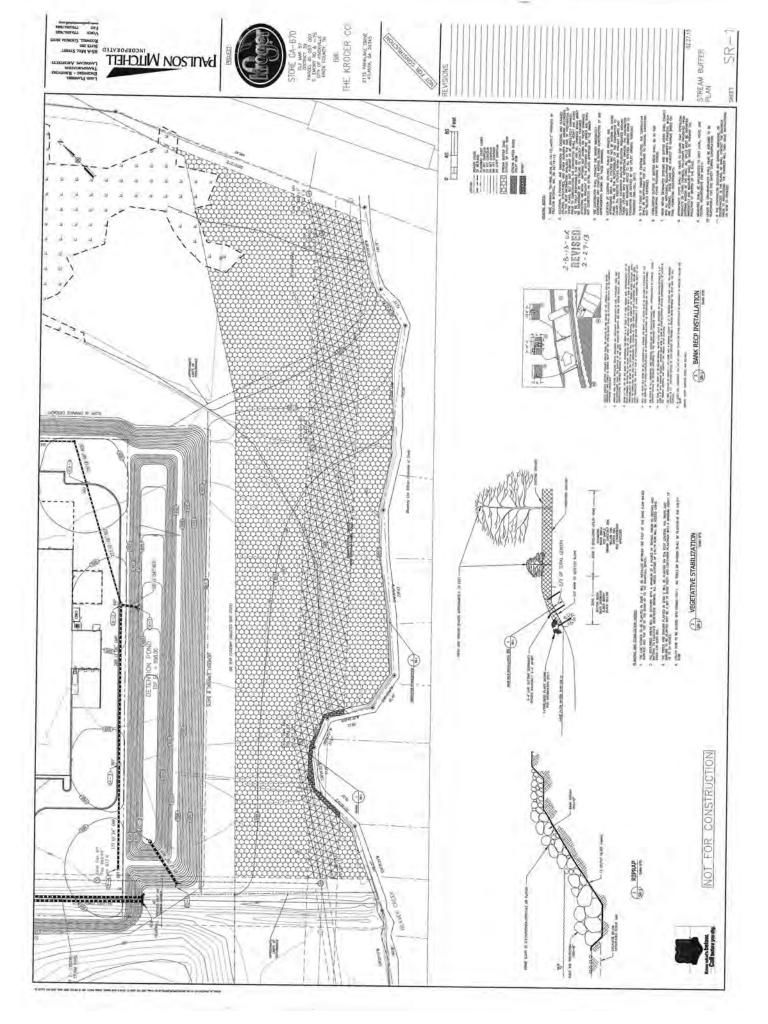


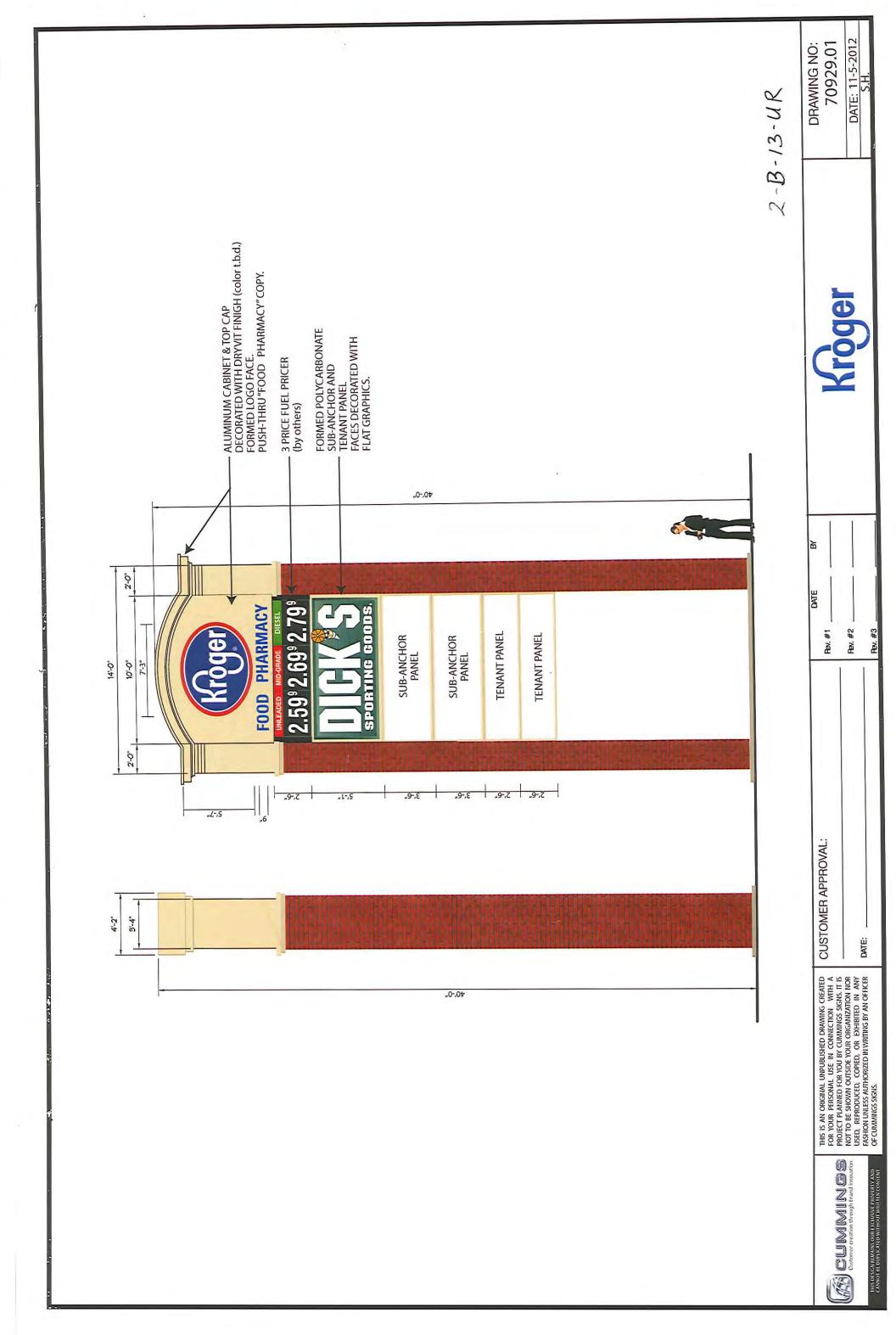


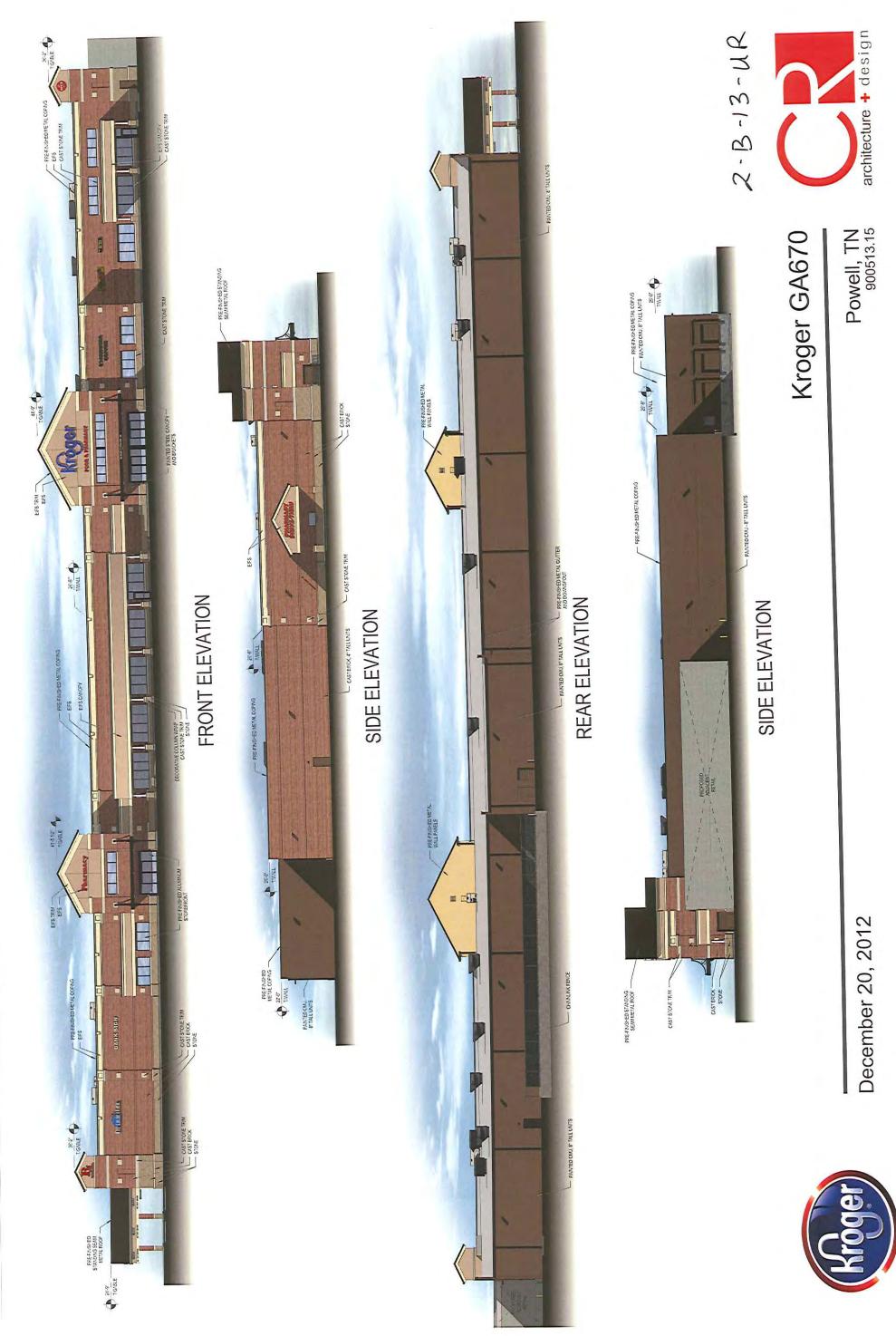
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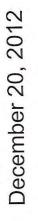






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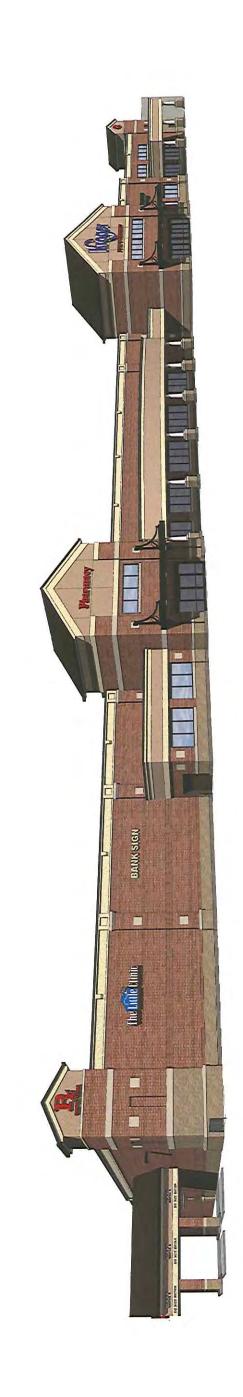
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Kroger GA670

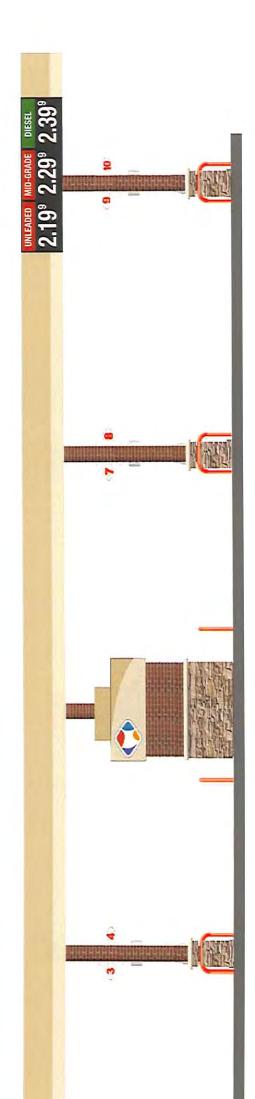


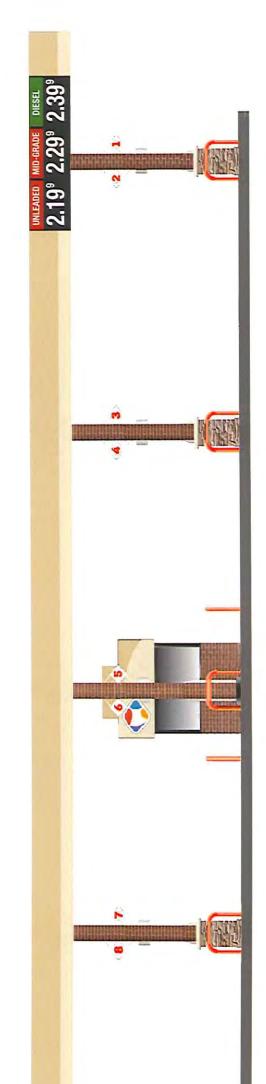


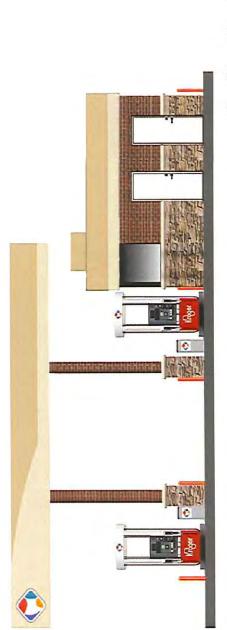




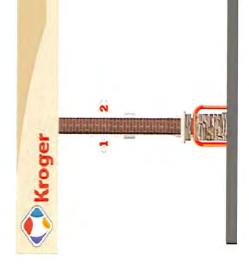
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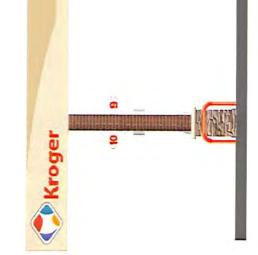






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STATE OF TENNESSEE DEPARTMENT OF TRANSPORTATION

REGION 1 TRAFFIC OFFICE P. O. BOX 58 7238 REGION LANE KNOXVILLE, TENNESSEE 37901 (865) 594-2456

JOHN C. SCHROER COMMISSIONER BILL HASLAM GOVERNOR

February 1, 2013

Kevin Cole, P.E. CDM Smith 1100 Marion Street Knoxville, TN 37921

RE: Concept Approval Letter Kroger State Route 131 Knox County

Dear Mr. Cole:

This letter is to inform you that the property owner/Kroger development will receive a highway entrance permit subject to certain conditions outlined by the Department.

Based on the preliminary design and the January 2013 Revised Traffic Impact Study, submitted by CDM Smith, the development has requested that TDOT Region 1 Traffic Office grant the following improvements on State ROW:

- Right in/Right out highway access on SR-131, Emory Road, with deceleration lane across from Blueberry Road.
- Full highway access on SR-131, Emory Road, with deceleration lane.
- Installation of a traffic signal at the intersection of SR-131, Emory Road and Kroger Main Entrance.(We will need a letter of request from the Knox County, since they will be maintaining and operating the signal after installation.)

The Regional Traffic Office has reviewed both the layout and TIS, and is in agreement with the above recommendations. Additional notes should be added to the plans regarding internal access to all outparcels and identify joint access points for these parcels as part of the development. Further, no additional entry points will be granted for the outparcels to access the State Routes and this should be reflected on the deed for the development.

In order to obtain a highway entrance permit for a commercial development on a Tennessee state regulated roadway, a bond must be submitted with copies of the site plan, certificate of insurance,

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Page 2 Mr. Kevin Cole February 1, 2013

and signed permit forms to insure proper procedure during construction of the entrance. Once a site plan is submitted, and revisions, if any, are completed, execution of the entrance permit is approved only for conditions outlined in the site plan. During construction, the entrance as well as development details i.e. turn lanes, crossovers, and drainage, must be built according to the approved site plan. When construction is completed, an inspection is made by a TDOT Maintenance Inspector to insure that construction followed the site plan and met TDOT specifications. The bond is then released and refunded to the permittee only after the inspection is approved and signed by the TDOT Inspector.

Thank you for your assistance in this matter, if you have any questions, please contact myself or Mr. Andy Padgett.

Sincerely,

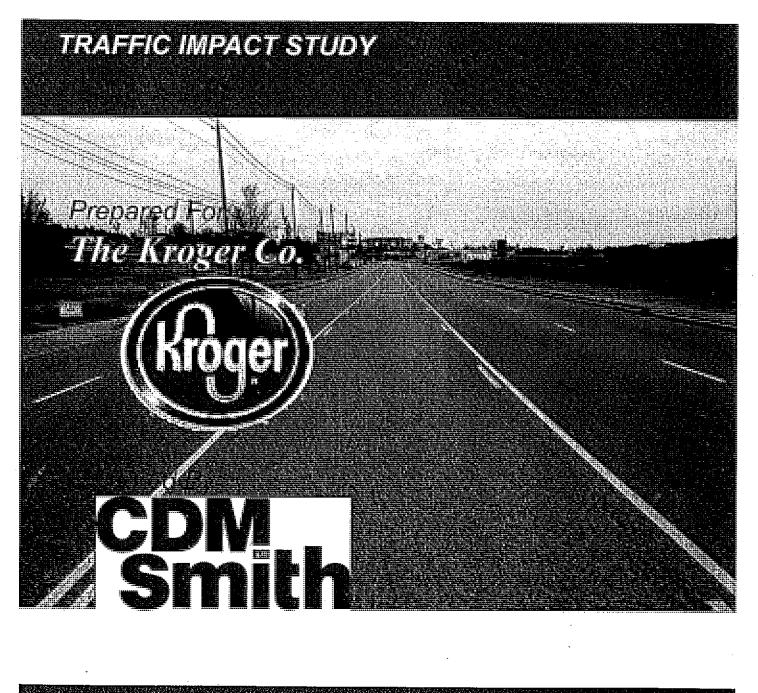
Nathan Vatter, P.E. Regional Traffic Engineer

NV/ap

Cindy Pionke, P.E., Knox County Engineering Steve King, P.E., City of Knoxville Mike Conger, P.E., Knoxville TPO

2-B-13-UR

KROGER SHOPPING CENTER--STORE #GA670 E. EMORY ROAD AT CENTRAL AVENUE PIKE Knoxville, Tennessee



JANUARY 2013 REVISED

MPC March 14, 2013

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CONCLUSIONS AND RECOMMENDATIONS

The proposed Kroger development will be located on Emory Road between I-75 and Central Avenue Pike. The I-75 interchange ramps, Emory Road, Central Avenue Pike, and Heiskell Road will provide reasonable regional access. The proposed immediate site access will allow motorists options so as not to overload any one driveway. In general, some mitigation will be required to the existing street system, but it is not excessive given the size of this development. This section discusses the conclusions and recommendations reached as a result of the traffic analysis conducted.

TDOT Interchange Modification Study

As part of this study, a cursory review of the I-75 at E. Emory Road interchange was requested prior to an official TDOT interchange modification project that is planned to commence in the spring of 2013. The recommended improvements identified in this study are to be considered background impacts that address current deficiencies in the overall interchange operation. Observations of excessive traffic queues on northbound I-75 are frequent in the PM peak hour. A safety hazard is created by such an event when slow moving or stopped vehicles are in the outside lane while the adjacent lanes are traveling at prevailing speeds. There is a significant amount of traffic utilizing the I-75 and Emory Road interchange commuting to and from their homes in Powell, TN, and Halls, TN.

Alternatives were evaluated to improve traffic operations at the I-75 interchange. The initial operational strategies considered were to provide double left- and right-turns on the off-ramps where there are two receiving lanes. Then, CDM Smith considered constructing additional lanes to the extent possible to allow thru and turn- lanes on Emory Road. In the evaluation, the dual left- and right-turns did not provide enough capacity to offset the impacts of the additional demand that could be served in the signal cycle.

One of the critical points is the dual westbound left-turn on Emory Road onto southbound I-75 is operating with split phasing. This traffic signal operation limits the non-conflicting eastbound Emory Road thru traffic. The westbound Emory Road dual left-turn lanes need two exclusive lanes but the width of 45 feet is constrained by the bridge piers and abutment not allowing for separation of the westbound thru and left-turn lanes with 11-foot lane widths.

The second critical point identified was the eastbound Emory Road right-turn onto southbound I-75, which is accommodated today as a shared thru and right-turn. To be effective, an exclusive eastbound right-turn lane would have to be very long because of long eastbound thru lane queues on E. Emory Road. Moreover, right on red would interfere with the more critical westbound left-turns.

TDOT plans to modify the interchange by narrowing the lanes from 11-foot to 10-foot and adding queue detection. To effectively utilize a queue management system, CDM Smith recommends that the I-75 northbound off-ramp be modified to facilitate a multi-lane exit. This can be accomplished with widening and restriping similar to the configuration on northbound I-75 at Merchants Drive. Separate left- and right-turn lane queue detectors will be required to provide a management system during the peak hours when the queue extends back onto the interstate. An additional left-turn lane is recommended to be constructed adjacent to the existing left-turn lane with the existing shoulder replaced in kind. Westbound Emory Road beneath the I-75 overpass is 45 feet in width between concrete barriers that protect the bridge piers. The existing lane configuration is 3 lanes at 11-foot each and with 6-foot shoulders. Emory Road has a posted 40 MPH speed limit. Therefore, it is recommended that the travel lanes be reduced to 10-foot each to provide an additional westbound lane plus have a 2-foot inside and a 3-foot outside shoulder. The four-lane westbound Emory Road approach to the southbound I-75 ramp intersection would allow the removal of split phase operation. The resulting traffic operation analysis is shown in the LOS tables as the mitigated condition. The v/c ratios are expected to be at or above capacity indicating an unstable condition. In the future, further considerations will be necessary to improve the overall operation of the I-75 and Emory Road interchange. However, these proposed improvements will serve as a benefit over today's conditions. The queue monitor management system will be required to assure queues don't extend back onto the interstate. It is the opinion of CDM Smith that the narrowed lanes are less dangerous than having a lengthy queue onto the interstate with slow moving vehicles while adjacent lanes are operating at prevailing speeds. Without proposing a redesign of the current diamond interchange, these specific features were identified as a mitigation measure to improve the overall traffic operation and safety of these facilities.

Access Evaluation

This section of the report discusses the proposed locations and potential impacts of driveway alignments. The fuel center access is to align with the public street Blueberry Road so that the fuel center is restricted to right-in and right-out. An earlier concept plan provided full access without a signal at the intersection of Blueberry Road and the fuel center. However, the plan was not approved because vehicles would be allowed to cross Emory Road to enter or exit the

proposed development site. In CDM Smith's opinion, this maneuver could be unrestricted and safely made during light traffic conditions. With heavy traffic, motorists will perceive the reduced safety and not make this maneuver. While CDM Smith accepts the restricted driveway to the fuel center, it should not preclude consideration of full access and signalized operation in the future.

The main access was located at the midway between Central Avenue Pike and I-75. There are four private driveways located on the north side of E. Emory Road in the vicinity of the main access driveway. Two driveways to the west, which serve 207 E. Emory Road and 21 E. Emory Road are currently vacant lots. Therefore, impacts are expected to be negligible at this time. There are two existing private driveways to the east of the proposed access that are separated by approximately 80 feet at their intersections to Emory Road, which serve commercial properties of 225 E. Emory Road, 227 E. Emory Road, and 229 E. Emory Road. The offset spacing is approximately 225 feet from the proposed Kroger's access. Alignment of the newly proposed access to both of these private driveways would potentially cause operational problems by allowing both accesses to intersect the signal. With the fuel center restricted to right-ins and --outs, the left-turns at the main access will essentially double in volume and queue length. It is possible that the westbound left-turn queue could block the private driveways from time to time in the peak periods. The strip center does have additional access to Blueberry Road to divert in the peak period times when queues may be excessive. A signal at Blueberry Road is not warranted now, but may be in the future. As the LOS on Blueberry Road worsens and queues lengthen at the main access driveway, a review of traffic operations during Phase II construction should be conducted to determine whether a signal is warranted at Blueberry Road. If signal is installed at Blueberry Road, allowing full access to the fuel center, traffic operations at the main access will improve because of shorter queues. A traffic signal at the Fuel Center driveway/Blueberry Road would also improve access to the development and facilitate traffic movements from Blueberry Road onto Emory Road. This is not a recommendation at this time but a consideration for the future.

LOS Summary

Table 8 provides a LOS summary for existing conditions, 2015 and 2020 background conditions without the proposed Kroger development, 2015 conditions with the Kroger development Phase I site plan, and 2020 conditions with the Kroger development Phases I and II plan. In 2015 with background traffic only, the I-75 interchange ramp intersections at Emory Road (SR 131) should operate approximately the same as in 2012 provided cycles, splits and offsets are optimized as

traffic patterns change over the time period. The reason: the Peak Hour Factors (PHF) were adjusted from relatively low values to 0.92, thereby assuming that traffic will smooth out over the peak hours and not experience large 15-minute spikes. When traffic volumes increase and more congestion occurs, the PHF usually normalizes to values above 0.90 with 0.92 (default).

Under 2015 conditions with Phase I development scenario, study intersections and proposed access drives will be able to maintain acceptable levels of service with identified improvements resulting in acceptable delays and reserve capacity. At the intersection of Emory Road (SR 131) and the main access, a traffic signal is warranted (see later section), and if one is installed it should operate at LOS B or better in both peak hours. Excessive queue lengths will occur at the I-75 interchange ramps due to the current configuration and traffic demands. Identified interchange improvements would improve conditions by addressing some deficiencies.

Under 2020 conditions with Phases I & II development scenarios, most study intersections and proposed access drives will be able to maintain acceptable levels of service with identified improvements. At the I-75 interchange with Emory Road, a detailed study will need to be conducted to properly address the overcapacity conditions. Excessive queue lengths and delays will occur at the I-75 interchange ramps due to the current configuration and traffic demands during the peak periods.

Sight Distance

The sight distance was not measured in the field. Final grades and locations of the driveways are not available for measurement. However, there are no present obstacles on E. Emory Road (SR 131) or Central Avenue Pike to limit or prevent providing a safe sight distance at the proposed access drives. Knox County sight distance criteria for a 40 MPH roadway is 400 feet looking left or right from site driveways.

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TABLE 8 SUMMARY OF CAPACITY AND LEVEL OF SERVICE	2015 PHASE I DELAY	18.1	22,3	16,2 19,0	52.8 51.5	32.6 18.1	14.3 / 22.0 1 16 / 22.9 (9.6 / 76.8 / 9.9 / 22.1 /	68,1 / 14.9 -999,9,1 / 17,9	2,11 2,21			24 .1 32.2	25.8 23.1	13.5 / 0.01 1 23.5 / 0.01 0		16.7 18.9	15.0 17.2	
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	TRAFFIC PEAK CONTROL PERIOD	SIGNAL		SIGNAL Mitigation	SIGNAL WB	SIGNAL Miligation	STOP NB-R/SB	<i>STOP</i> NBL/SBL	STOP NBL/NBR	SiGNAL	STOP WBL/NBL	STOP WBL/NBL	SIGNAL	SIGNAL Mitigation	STOP WBL/WBR	STOP WBL/WBR	SIGNAL SB	SIGNAL Miligatian	nated in seconds.
	INTERSECTION	1-75 Northbound Ramps	at Emory Road (SR131)	Lane Width Modification and Phase Optimization	I-75 Southbound Ramps at Emory Road (SR131)	Lane Width Medification and Phase Optimization	Blueborry Road at Emory Road (SR131)	Add EB Right-tum Lane	Main Sito Accoss at Emory Road (SR131)	Signalize intersection Add Audilary Lanes	Parcol 4/5 Accoss at Emory Road (SR131)	Parcel G/ Access at Emory Road (SR131)	Contral Avo, Pk/Heiskelf Rd at Emory Road (SR131)	Add Auxillary Lano	Site Access at Contral Avonue Pike	Add Audilary Lanos	Central Ave. Plko at W. Beaver Crock Rd	Add Auxilary Leno	Note: Average vehicle dollay estimated in seconds. STOP control analyses presented by total miner approaches.

KROGER STORE – GA 670 EMORY ROAD Traffic Impact Study Knoxville, Tennessee

MPC March 14, 2013

Traffic Signal Warrant Evaluation- Emory Road (SR 131) at Main Access

The main access drive is proposed to be located approximately 1,785 feet west of I-75 centerline and 1,585 feet east of Central Avenue Pike/Heiskell Road, thus nearly equidistance between the two signalized intersections. Blueberry Road is a public street located approximately 675 feet east of the proposed main driveway. With the proposed Kroger Phase I development, the main intersection at Emory Road will realize substantial volumes in traffic. The posted speed limit on Emory Road in the development vicinity is 40 MPH, so the 85th percentile speeds are probably over 40 MPH. Eighty-fifth percentile speeds were not measured on Emory Road. The MUTCD traffic signal warrants were evaluated using the 40 MPH or less speed limit and the greater than 40 MPH speed limit categories. At 40 MPH or less, the Interruption Warrant (1B) is expected to be met for eight (8) of the required eight hours. The four hour warrant (2) would be met for seven (7) of the four hours. There was an additional hour that met 99 percent of Warrant 2. At over 40 MPH, the Interruption Warrant (1B) is expected to be met for nine (9) of the required eight hours. The four hour warrant met for nine (9) hours. Consequently, Warrant 1B will be met when the Kroger store is open in 2015. Table 9 displays the results of the warrant analyses of 2012 traffic (Figure 4) plus the trip generation of the Kroger's and Fuel Center. In an effort to be conservative in evaluating the traffic signal warrants, growth of existing traffic to 2015 (at 2.0 percent per year) was not included and the Kroger development was assumed to have only the 94,062 SF store and 18 pump fuel center. No outparcel traffic was included. Additionally, only the northbound left-turn traffic volumes were included in the analysis. The detailed worksheets containing a spreadsheet of values by the hour relating the existing 2012 traffic volumes to Kroger's plus Fuel Center, Phase I development and full buildout are included in the Appendix. Primary and pass-by trips are depicted in the respective figures for Phase I and full buildout conditions.

		2012 Plus Krogers & Fuel Center									
		E. Emory Road & Main Site Access									
	Signal Warrant	40 N	/IPH	>40 MPH							
		Hours S	atisfied	Hours Satisfied							
		100%	>90%	100%	>90%						
	A Minimum Volume	6	0	7	0						
1	B Interruption	8	0	9	0						
	C Combination	7	N/A	7	N/A						
2	Four-Hour Volume	7	1	9	0						
3	B Peak-Hour Volume	6	0	8	0						

TABLE 9 SIGNAL WARRANT ANALYSES OF EMORY ROAD AND MAIN SITE ACCESS

Recommendations for Lane Geometrics and Traffic Control

For organizational purposes the recommendations are presented for background, Phase I and Phase II site plan scenarios separately.

Background Conditions (See Figure 19)

The following recommendations pertain to the background improvements that will be required regardless of the proposed Phase I or II developments:

I-75 Northbound Off-ramp at Emory Road (SR 131):

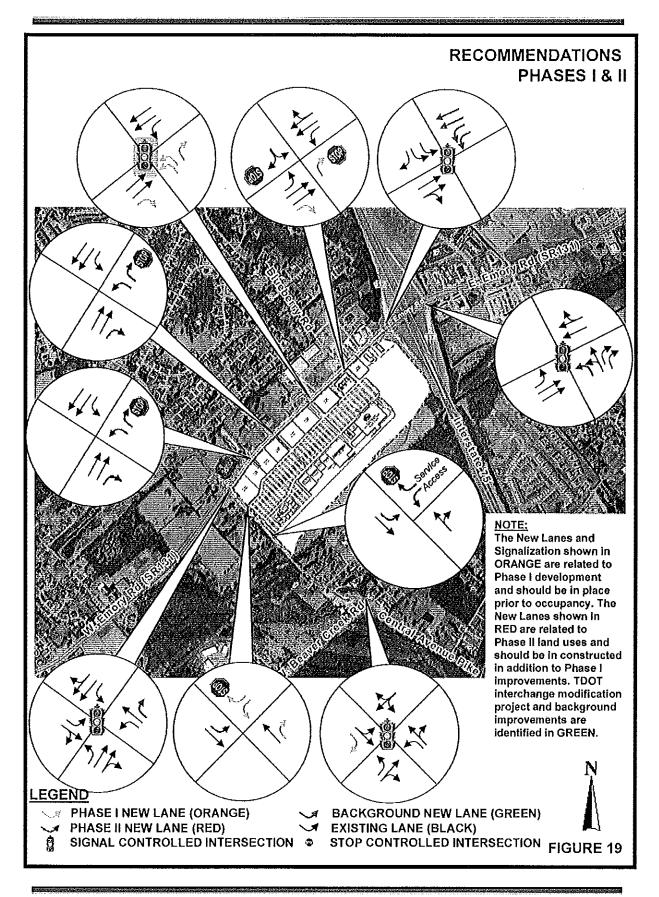
- Construct a multi-lane northbound off ramp.
- Implement Queue Management program by installing separate left-turn and right-turn lane queue detectors on the ramp and modify signal controllers to permit traffic flow accordingly.
- Construct left-turn lane on I-75 northbound off-ramp to provide an exclusive dual movement.
- Implement optimized signal timing parameters with these improvements.

I-75 Southbound Off-ramp at Emory Road (SR 131):

- Overlay pavement and restripe westbound Emory Road to provide 2-foot inside shoulder, four 10-foot lanes, and a 3-foot outside shoulder.
- Install pavement markings on westbound Emory Road at I-75 southbound ramps to indicate exclusive dual left-turn lanes and exclusive dual thru lanes.
- Modify signal controller to remove Split Phase operation and provide for new lane configuration.
- Implement optimized signal timing parameters with these improvements.

Central Avenue Pike/Heiskell Road at Emory Road (SR 131);

• Construct exclusive northbound right-turn lane for approximately 275 feet.



KROGER STORE – GA 670 EMORY ROAD Traffic Impact Study Knoxville, Tennessee

Phase I Development (See Figure 19)

The following recommendations pertain to the Phase I site plan:

Fuel Center Access opposite Blueberry Road at Emory Road (SR 131);

- Construct approximately 100-foot Emory Road eastbound exclusive right-turn lane.
- Construct Parcel 1 driveway connection to permit one (1) entering lane and one (1) northbound right-turn only exiting lane.
- Align with Blueberry Road to allow for future signalization with a 3-lane approach northbound and southbound by preserving space on the west side for expansion.

Main Site Access at Emory Road (SR 131):

- Install a traffic signal at the intersection of Emory Road and Main Site Access.
- Construct approximately 125-foot Emory Road eastbound exclusive right-turn lane.
- Restripe two-way left-turn lane to provide approximately 325-foot Emory Road westbound left-turn lane.
- Construct main site driveway connection to permit one (1) entering lane, two (2) northbound left-turn lanes, one (1) northbound exclusive right-turn lane, and preserve a 12-foot paved shoulder for future lane expansion to accommodate development along the north side of Emory Road.

Site Access at Central Avenue Pike:

- Construct exclusive northbound right-turn lane for a minimum of 175 feet.
- Construct one (1) exclusive westbound left-turn lane and one (1) exclusive westbound right-turn lane.

W. Beaver Creek Road at Central Avenue Pike:

• Construct exclusive southbound right-turn lane for a minimum of 200 feet.

MPC March 14, 2013

The following recommendations pertain to the Phase II site plan at full buildout with Phase I improvements in place:

Out Parcels 4 and 5 Access at Emory Road (SR 131):

- Construct approximately 100-foot Emory Road eastbound exclusive right-turn lane.
- Construct Parcels 4 and 5 driveway connection to permit one (1) entering lane, one (1) northbound left-turn exiting lane, and northbound exclusive right-turn exiting lane.

Out Parcels 6 and 7 Access at Emory Road (SR 131):

- Construct approximately 100-foot Emory Road eastbound exclusive right-turn lane.
- Construct Parcels 6 and 7 driveway connection to permit one (1) entering lane, one (1) northbound left-turn exiting lane, and northbound exclusive right-turn exiting lane.

Site Access at Central Avenue Pike:

• Construct exclusive southbound left-turn lane for a minimum of 150 feet.

Service Access at Central Avenue Pike:

- Construct two-way left-turn lane on Central Avenue Pike between development access points.
- Provide sufficient turning radii for large vehicle accessing and departing development.

MPC March 14, 2013

SUMMARY

The Powell Airport site, which is not currently in operation, is the location of a proposed shopping development. This development will be constructed as Phase I and Phase II. Phase I consists of a 94,062 SF Kroger store with 18 pump fuel center, a 17,000 SF retail shop, and two outparcels, which were assumed as high turnover sit-down restaurants. Phase I is to be constructed and fully operational by 2015. Phase II will add additional retail (166,000 SF), six out parcels, and multiplex theater. Phase II buildout is projected to be approximately 2020.

A significant amount of commercial growth has occurred on Emory Road east of the I-75 interchange. The existing interchange configuration has operational limitations and does not meet the needs of existing or projected future traffic. TDOT plans to make some modifications to improve traffic flow related to turn lanes, lane widths, and signal phasing. There will be significant benefit for the near term. However, a more detail interchange access request study should be conducted to address overall deficiency and a design developed to mitigate poor traffic operations from the significant turning maneuvers and through traffic patterns.

Traffic generated by the Kroger store and fuel center of Phase I, without considering background growth or outparcel trips, will be of sufficient magnitude to warrant a new traffic signal at the intersection of Emory Road and the main site access. Turn lanes will be needed at many of the study intersections and site access drives to improve operations and safety.

With the recommendations that are included in this report, most of surrounding street system will be capable of absorbing additional traffic generated by the proposed Phase I and II developments without creating excessive delays that are typically considered unacceptable. The exception is the I-75 and Emory Road interchange. Delays associated with that interchange are indicative of regional traffic capacity issues. As such, additional studies will be necessary, including an Interchange Access Request.



Betty Jo Mahan <bettyjo.mahan@knoxmpc.org>

Fwd: Kroge r Developm ent at Pow ell Airport

1 message

Sarah Powell <sarah.powell@knoxmpc.org> To: "Mahan, Betty Jo" <bettyjo.mahan@knoxmpc.org> Tue, Feb 12, 2013 at 5:24 PM

------ Forwarded message ------From: Teresa Montgomery <tmmontgomery163@comcast.net> Date: Tue, Feb 12, 2013 at 5:22 PM Subject: Kroger Development at Powell Airport To: contact@knoxmpc.org

Attached are several emails that were sent to the MPC concerning the Kroger Development which will be discussed on February 14. I can not be present at the meeting but want to make sure my concerns are presented.

Debbie Sauls and Sherron Smith will be representing our community at the February 14 meeting.

We had a community meeting on January 31 which we meet with Larry Smith and Mark Campen. The second attachment has a list of the residents that attended and were concerned about the development.

Also attached are pictures during January that shows two separate flooding, week of January 15 and also January 31.

If you have any questions, please do not hesitate to call or email.

Teresa Montgomery

163 Overton Lane

Powell, TN 37849

865-740-1008

865-740-1008

8 attachments



75 S ramp.jpg 14K



Central Ave.jpg 11K



Emory Road.jpg 10K



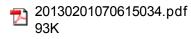
Photo0158 Jan 31.jpg 58K



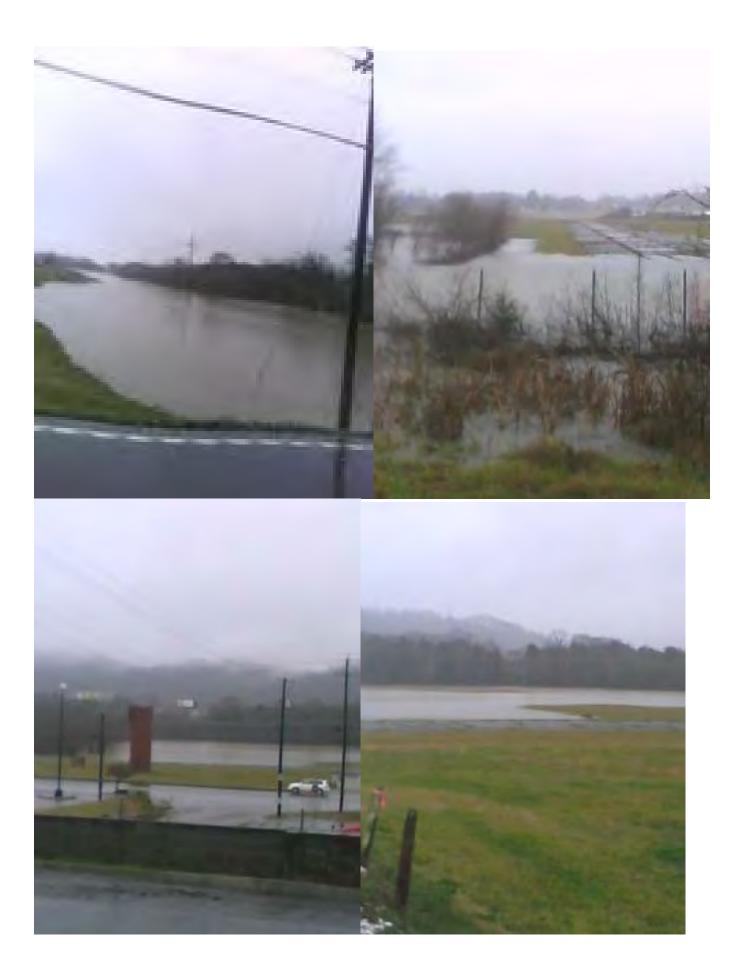
Photo0159 Jan 31.jpg 71K

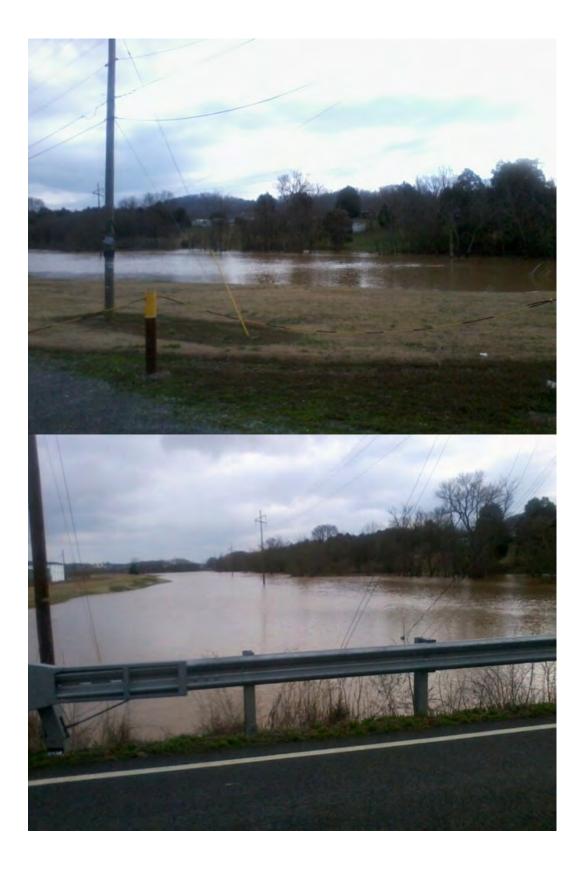


Rocky Top .jpg 10K



№ 20130212155650623.pdf 276K





Overton Lane, Powell, TN 37849 Meeting concerning Powell Airport Mark Campen, City Council and Larry Smith, Commissioner Name lecesco V Address 103 Overton onero Torning Montcomer, Email and Phone funne amery 1630 concest net 740-1008 Name RUSSELL WHITE Address 143 OVERTON Email and Phone RUSSMARGO OYAHOO. COM MARGARE WHITE 938-1805 Address 110 OVERTON Name (55 HARTIS @ JUNO. Email and Phone COM Address <u>7619</u> Rd ter Vi Share Name 6716 Email and Phone SG 4 Name_Mike ada 12 Address 34 ^6 Email and Phone $\underline{\mathcal{S}}$ Name Vlary Coloms Address 7525 Email and Phone 86 5 Name Boli ANC Address 154 OVERION Email and Phone JUM MTNGS 154 DOMCAST, Not 865-859-0888 Name Debr Email and Phone dK 151 @ Concast, Net 865-938-3474 Address 151 Overton LN Senk HERRONI SMITH Name (Address 159 OVERTON L Email and Phone pooky 550 adl. Com Name Vebra San Address 159 Overton LN Email and Phone Pooky 55@ 60(. Lom Onn L. ha cava Name Address 1.58 Email and Phone _____ fron 776340 ŶD; Name Kusty + Angle Nicely Address 127 Overton Lar @ <u>absconsulting</u>. com Email and Phone anicely 865-607-9677 Rotter Address <u>7516</u> (² Name Ane Email and Phone _ P Address ______ & Name Email and Phone Address Name Email and Phone

Overton L	ane, Powell, TN 37849
	oncerning Powell Airport
🛛 🖉 🕗 Mark Campen, Çity Cou	uncil and Larry Smith, Commissioner
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XFINITY Connect

XFINITY Connect

tmmontgomery163@comcast.ne

Concerning Krogers at Powell Old Airport

From : Teresa Montgomery <tmmontgomery163@comcast.net>

Subject : Concerning Krogers at Powell Old Airport

To : mike busseau <mike.busseau@knoxmpc.org>, bettyjo mahan

<bettyjo.mahan@knoxmpc.org>, buz johnson <buz.johnson@knoxmpc.org>, mark donaldson

<mark.donaldson@knoxmpc.org>, dan kelly <dan.kelly@knoxmpc.org>

I own land behind the old Powell Airport and recommend that someone from the Planning Commission come and look at the area later today after all of this rain. I believe Mr. Mays is telling everyone that that area does not flood but if you come during all of this rain and see how much the area floods. Also you need to come over to Overton Lane and also see that we do not flood. We have owned this property for 13 years and have never had flooding on our side but it looks like a lake on the airport side.

I belive you need to also walk the Overton Lane side to see that we do not flood after all the rain. We are very concerned that after Krogers builds up the old Airport land that the flooding will be pushed over to our side. Krogers will have to build that side up to keep from flooding which will come over on us.

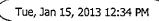
We even caught Mr. Mays one evening trying to make some adjustments to his land so that the flooding would be on us.

I understand you had a meeting last week and I was unable to attend because I work. If this is out of your hands please send on to the next division that will be reviewing. Some of my neighbors said that it would be Knoxville City next to review. If could tell me where I need to go next to get someone to look at this land today while there is flooding.

We will be taking pictures to confirm that there is no flooding on our property. Hopefully I will never need the pictures or an attorney.

Teresa Montgomery, CPA 865-740-1008 163 Overton Lane Powell TN





XFINITY Connect

2nd with pictures Emmontgomery163@comcast.ne

+ Font Size -

Tue, Jan 15, 2013 08:06 PM

5 attachments

Fwd: Powell Airport Development

From : Teresa Montgomery <tmmontgomery163@comcast.net>

Subject : Fwd: Powell Airport Development

To : mike brusseau <mike.brusseau@knoxmpc.org>

Just thought I would send you the pictures that we are sending to the City Council. This is just today.

From: "Teresa Montgomery" <tmmontgomery163@comcast.net> To: cmitchell@cityofknoxville.org Sent: Tuesday, January 15, 2013 3:00:36 PM Subject: Fwd: Powell Airport Development

Ms. Mitchell,

This is an email that I sent to Mr. Stair. Can you make sure all the other Knoxville City Council members receive the pictures? Thank you.

From: "Teresa Montgomery" <tmmontgomery163@comcast.net> To: "Marshall Stair" <marshallstair@cityofknoxville.org> Sent: Tuesday, January 15, 2013 2:36:26 PM Subject: Re: Powell Airport Development

Mr. Stair,

Attached are the pictures that will show you the problem of flooding at Powell Lake (Sorry Airport). This is a flooding zone and will always be a flooding zone unless the City makes our subdivision a flooding zone and lets anyone development this area. As I mention earlier we do not flood on our side of Beaver Creek. My neighbor can not get to the creek because she is on a walker but my husband will get some pictures later which I will send. She did get one picture from our side which is Picture 1.

This is just today if it keeps raining than it will worse.

Thank you for listening.

Picture 1 This is from our side at Beaver Creek looking over to the airport Picture 2 Central Ave at Beaver Creek Bridge Picture 3 On 75 S ramp off Emory Road Picture 4 Emory Road Picture S Rocky Top Gas Station

From: "Marshall Stair" <marshallstair@cityofknoxville.org> To: tmmontgomery163@comcast.net Sent: Tuesday, January 1S, 2013 10:15:09 AM Subject: Powell Airport Development

Thank you for the email.

Would you be able to take pictures of the flooding for those of us who cannot make it out there today?

Thank you.

Marshall Stair



771-9215



Our property.jpg 25 KB



Central Ave.jpg 11 KB





Emory Road.jpg 10 KB



MPC: March con4, 20/113 bra/h/printmessage?id=38424&tz=America/New_York&xim=1



XFINITY Connect

tmmontgomery163@comcast.ne

Fri, Feb 01, 2013 01:27 PM

3 attachments

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Powell Airport

From : Teresa Montgomery <tmmontgomery163@comcast.net>

Subject : Powell Airport

(To: buz johnson <buz.johnson@knoxmpc.org>

Cc: Gary Nelson <gltlnelson@comcast.net>, Sharon Smith <pooky55@aol.com>

Mr. Johnson,

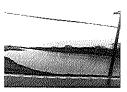
I am Teresa Montgomery and I live at 163 Overton Lane, Powell TN which is on the other side of Beaver Creek from the Powell Airport.

We meet with Mark Campen and Larry Smith concerning the council meeting for Tuesday February 5 concerning the Airport being rezone for development.

Can you give me any information on why the Planning Commission decided to approve the rezoning for the Powell Airport when it has flooded for the last month? I have included pictures showing the flood of Jan 15 and Jan 30.

Any information that you can pass on to me would be appreciated.

Thank you for your time.



Central Ave.jpg 11 KB





Photo0159 Jan 31.jpg

71 KB

Mon, Feb 04, 2013 02:41 PM

2 attachment

XFINITY Connect Email Before trumontgomery163@comcast.ne <u>±Font Size</u>

Re: Response to your email

From : Teresa Montgomery <tmmontgomery163@comcast.net>

Subject : Re: Response to your email

- To: Michael Brusseau <mike.brusseau@knoxmpc.org>
- Cc : Buz Johnson <buz.johnson@knoxmpc.org>, Mark Donaldson <mark.donaldson@knoxmpc.org>, Gary Nelson <gltlnelson@comcast.net>, Sharon Smith <pooky55@aol.com>

Mr. Brusseau,

I appreciate you answering all our questions. But the attachments were what we received on Friday from MPC. These plans are from Paulson Mitchell Inc. for Kroger. There has been alot of reviewing by our residents of Overton and Central Avenue and yes Kroger will be in the flood zone and the wetlands.

We see these floods monthly and know where the water stands. In January we had plenty of time to see where the water floods and compare to the plans attached.

I understand you and the MPC committee do not see this daily. That is what we as residents are trying to help all the committees understand.

From: "Michael Brusseau" <mike.brusseau@knoxmpc.org>
To: tmmontgomery163@comcast.net
Cc: "Buz Johnson" <buz.johnson@knoxmpc.org>, "Mark Donaldson" <mark.donaldson@knoxmpc.org>
Sent: Monday, February 4, 2013 8:57:47 AM
Subject: Response to your email

Teresa,

Below is a response written by the MPC Executive Director to Mark Campen, the City Council representative for the district including the Powell airport site. As we have discussed, City Engineering reviewed the current FEMA floodplain maps, and informed MPC staff that the proposed Kroger site is located outside of the Floodway designated area, and therefore suitable for removal of the F-1 zoning designation. Future permitting and development will be subject to the City's stormwater permitting process, as administered by City Engineering. The updated flood study that this recommendation was based on was actually effective on Jan 11, 2010, according to the map provided by City Engineering, that was included in the MPC agenda package.

Mike Brusseau

Hi Mark,

A 2005 flood study established a new boundary for the floodway of Beaver Creek (and the F-1 zone district). That 2005 floodway boundary does not include any of the Kroger property under consideration for a change of zoning. The MPC recommends that the old F-1 zone district boundary be adjusted to correspond with the recent flood study, which for now will create a boundary that corresponds with the Kroger property of a portion of it. As the rest of the old airport site requests a change in zoning the 2005 flood study boundary will be used. The balance of the Kroger property outside the old F-1 zone district is currently zoned A-1 (where the old runway is located), C-3 and PC-1. The MPC recommends that all of the land on the Kroger site be zoned PC-1, which is consistent with the future land use plan of the North County sector plan. The proposed building site for Kroger is located outside the revised F-1 zone district, as shown in the 2005 flood study, but still within the 100 year floodplain. Most all of the property, including the part of the property currently zoned C-3 and PC-1 is located within the floodplain. Property owners are allowed to develop within the floodplain provided they meet criteria established by the city storm water permitting process. Approval by City engineering will be a condition of approval for any development plans that are approved by MPC. Engineering approval of permits is required before any actual development occurs. Permit approval

within the floodplain requires a demonstration that the proposed storm water detention system has the capacity to assure that there will be no rise in rain event flood levels. I think I am saying that right. Anyway, all of the permitting process is still to come - after the zoning has been changed and after a site plan has been approved. If you need any further information, please let me know. Regards, Mark

Michael A. Brusseau, AICP, Senior Planner Knoxville-Knox County Metropolitan Planning Commission City-County Building, Suite 403 400 Main St. Knoxville, TN 37902 Phone: (865) 215-2500 Fax: (865) 215-2068 www.knoxmpc.org

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20130202063524762.pdf 812 KB



Betty Jo Mahan <bettyjo.mahan@knoxmpc.org>

Concerning Krogers at Powell Old Airport

1 message

Teresa Montgomery <tmmontgomery163@comcast.net> Tue, Jan 15, 2013 at 7:34 AM To: mike busseau <mike.busseau@knoxmpc.org>, bettyjo mahan <bettyjo.mahan@knoxmpc.org>, buz johnson

 / johnson @knoxmpc.org>, mark donaldson <mark.donaldson@knoxmpc.org>, dan kelly
 <dan.kelly@knoxmpc.org>

I own land behind the old Powell Airport and recommend that someone from the Planning Commission come and look at the area later today after all of this rain. I believe Mr. Mays is telling everyone that that area does not flood but if you come during all of this rain and see how much the area floods. Also you need to come over to Overton Lane and also see that we do not flood. We have owned this property for 13 years and have never had flooding on our side but it looks like a lake on the airport side.

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Teresa Montgomery, CPA 865-740-1008 163 Overton Lane Powell TN