

KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

► FILE #: 7-L-17-UR AGENDA ITEM #: 76

AGENDA DATE: 7/13/2017

► APPLICANT: LANSDEN LANDMARKS

OWNER(S): PNB Holdings Co.

TAX ID NUMBER: 71 I C 025, 027 <u>View map on KGIS</u>

JURISDICTION: City Council District 6
STREET ADDRESS: 4625 Asheville Hwy

LOCATION: North side of Asheville Hwy, west of Carta Rd.

► APPX. SIZE OF TRACT: 6.98 acres
SECTOR PLAN: East City

GROWTH POLICY PLAN: Urban Growth Area (Inside City Limits)

ACCESSIBILITY: Access is via Asheville Hwy., a four-lane, median-divided, major arterial

street, or Carta Rd., a local street with 20' of pavement width within 40' of

right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Love Creek

ZONING: O-1 (Office, Medical, and Related Services)

EXISTING LAND USE: Vacant hotel

▶ PROPOSED USE: Independent living apartments for seniors

16.5 du/ac

HISTORY OF ZONING: The property was rezoned O-1 from C-3 and R-2 in 2003.

SURROUNDING LAND North: Apartments & houses / R-2 (General Residential) & EN-1

USE AND ZONING: (Established Neighborhood)

South: Asheville Hwy, restaurants / C-3 (General Commercial)

East: Apartments / R-2 (General Residential)

West: Church / O-1 (Office, Medical and Related Services)

NEIGHBORHOOD CONTEXT: This section of Asheville Hwy. is developed with commercial businesses

fronting on the highway zoned C-3, residential uses zoned R-2, R-1A, R-1

and EN-1, and a church zoned RP-1.

STAFF RECOMMENDATION:

▶ APPROVE the development plan for up to 115 apartment units, subject to the following 9 conditions:

- 1. Connection to sanitary sewer and meeting any other relevant requirement of the Knox County Health Department.
- 2. Obtaining a driveway permit from TDOT and meeting all applicable requirements of driveway permit approval.
- 3. Revising the driveway widths along the Asheville Hwy frontage to meet the minimum and maximum driveway width standards of the Knoxville Zoning Ordinance, unless otherwise required by TDOT and a

AGENDA ITEM #: 76 FILE #: 7-L-17-UR 7/6/2017 03:53 PM MIKE REYNOLDS PAGE #: 76-1

variance approved by the Knoxville Board of Zoning Appeals.

- 4. Installation of sidewalks as identified on the development plan meeting all applicable requirements of the Americans with Disabilities Act (ADA) and the Knoxville Department of Engineering.
- 5. Meeting the requirements of the Knoxville Tree Protection Ordinance.
- 6. Meeting all applicable requirements of the Knoxville Department of Engineering.
- 7. Installation of landscaping as shown on the landscape plan within six months of the issuance of the first occupancy permit for each phase of the project.
- 8. Meeting all applicable requirements of the Knoxville City Arborist.
- 9. Meeting all applicable requirements of the Knoxville Zoning Ordinance.

With the conditions noted above, this request meets all criteria for a use-on-review in the O-1 zoning district.

COMMENTS:

The applicant is requesting approval of a senior independent living apartment complex with 115 dwelling units on 7 acres at a density of 16.4 du/ac. The property is zoned O-1 (Office, Medical and Related) district, which allows multi-dwelling developments via use-on-review, consistent with the R-2 district regulations. Phase 1 of the proposal is to renovate the old hotel into 75 1-bedroom apartments and phase 2 is to construct one new building (Building D) with 40 1-bedroom apartments. Building E is the old hotel office and lounge, and is not in the scope of this proposal. The use of this building will be determined in the future and can be any use permitted by right in the current O-1 zoning.

Access to the site is provided via one new full access driveway and one right-out driveway along Asheville Hwy, and one new full access driveway to Carta Rd. The three existing driveways along Asheville Hwy will be closed. The proposed driveway access to Asheville Hwy will require the planted center median to be reduced in size and a striped left turn lane added. The proposed access and modifications to Asheville Hwy will require TDOT approval.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

- 1. The proposed apartment development will have minimal impact on local services since utilities are available to serve this site.
- 2. The proposed development at a density of 16.4 du/ac is consistent the density standards of the R-2 zone district, which the O-1 zone refers to for multi-dwelling developments.
- 3. There are multi-dwelling developments to the east and north of the site, and church to the west.
- 4. There will be no impact on schools under the current proposal for senior apartments.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOX COUNTY ZONING ORDINANCE

- 1. The proposed apartment development meets the standards for development within a O-1 (Office, Medical and Related) zone and applicable R-2 (General Residential) zone requirements.
- 2. The proposed development is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood since this area is has a mix of uses, including office, commercial, residential, church, and nearby public school and library.

CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

- 1. The property designated MU-SD EC-2 on the sector plan, which recommends a mix of medium density residential, office, and commercial uses. The proposed multi-dwelling development at a density of 16.4 du/ac is consistent with the recommendations of the Sector Plan and the O-1 zoning.
- 2. The site is located within the Knoxville city limits on the Knoxville-Knox County-Farragut Growth Policy Plan map.

ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

ESTIMATED STUDENT YIELD: 2 (public school children, ages 5-18 years)

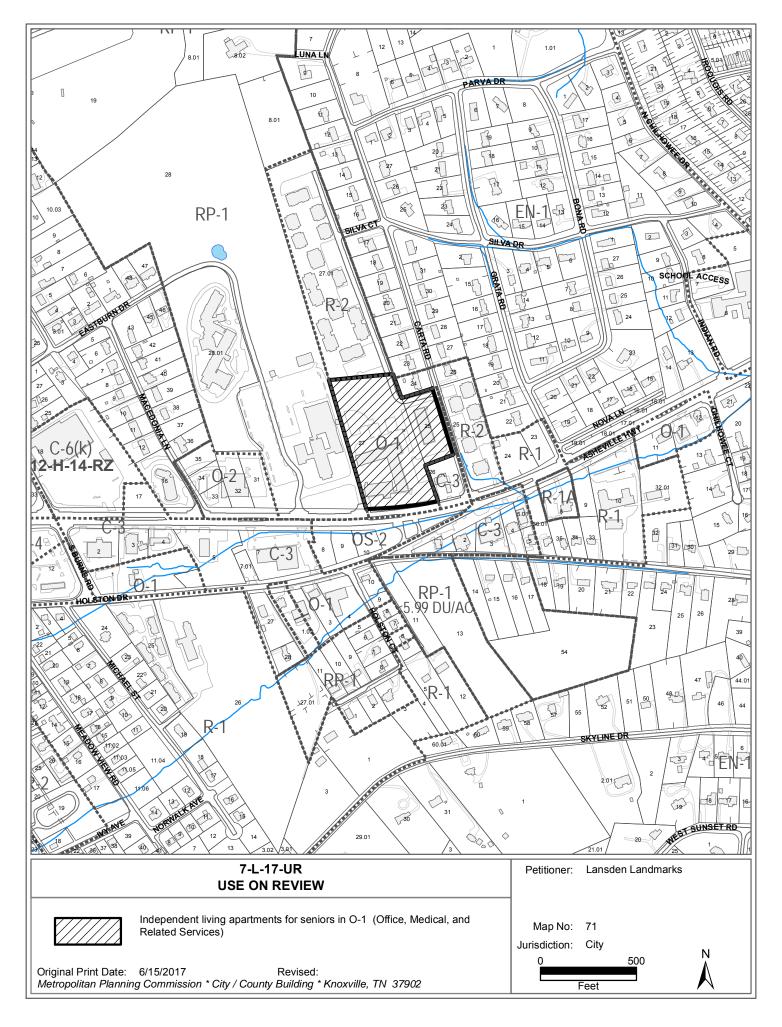
Schools affected by this proposal: Sunnyview Pr/Chilhowee Int, Holston Middle, and Austin East High.

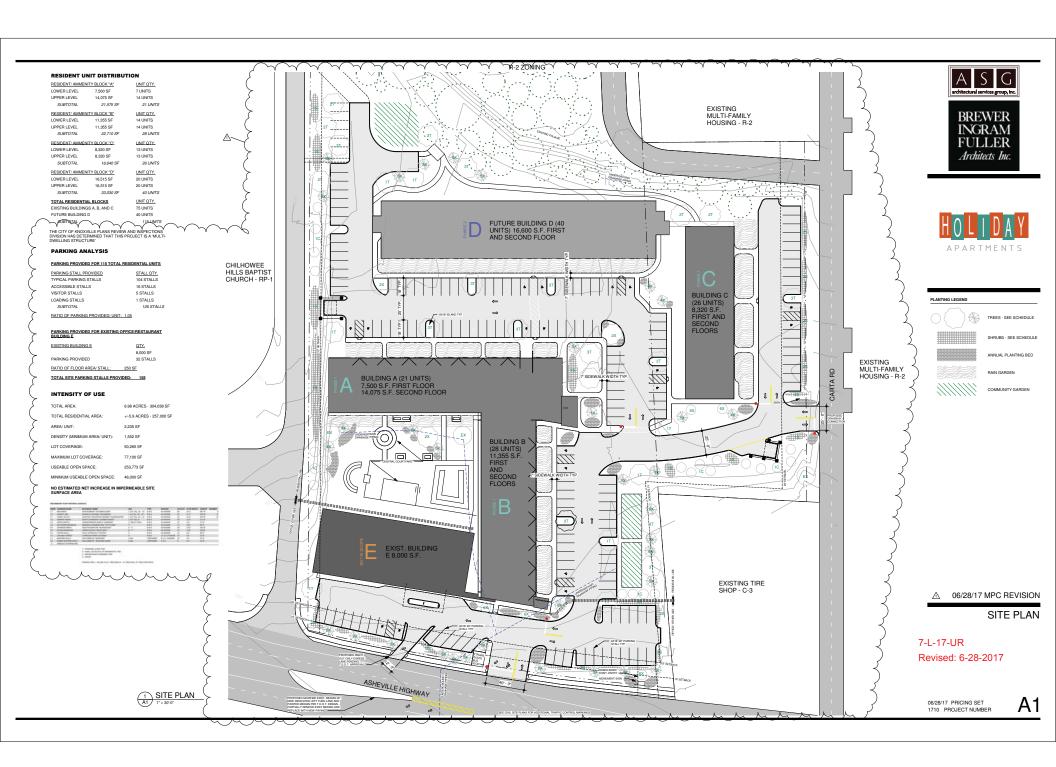
AGENDA ITEM #: 76 FILE #: 7-L-17-UR 7/6/2017 03:53 PM MIKE REYNOLDS PAGE #: 76-2

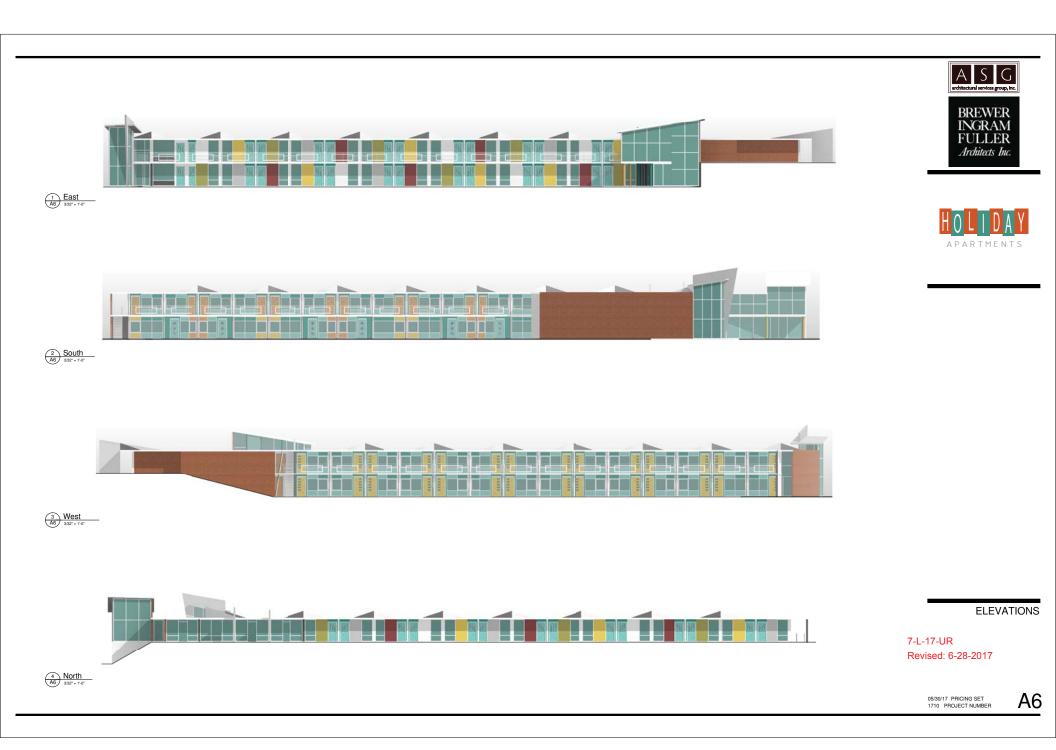
- School-age population (ages 5–18) is estimated by MPC using data from a variety of sources.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.

AGENDA ITEM #: 76 FILE #: 7-L-17-UR 7/6/2017 03:53 PM MIKE REYNOLDS PAGE #: 76-3















4 3D View 7





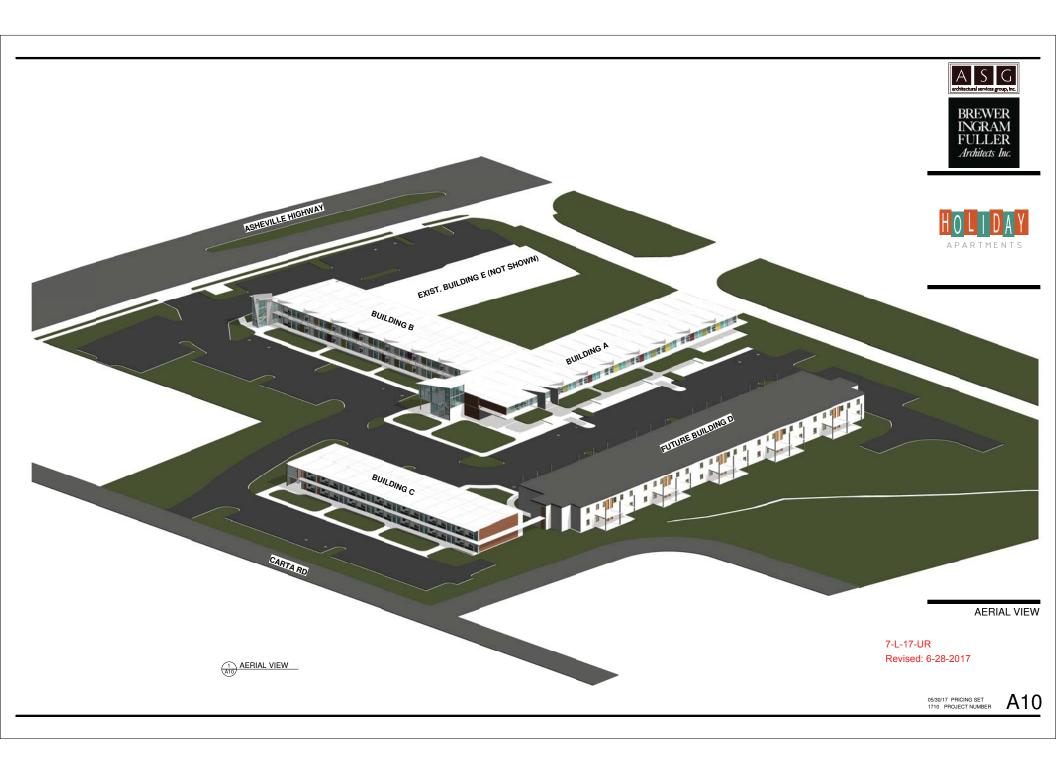
2 3D View 3



PERSPECTIVES

7-L-17-UR Revised: 6-28-2017

05/30/17 PRICING SET 1710 PROJECT NUMBER **A9**









UNIT FLOOR PLANS

7-L-17-UR Revised: 6-28-2017

05/30/17 PRICING SET 1710 PROJECT NUMBER **A**5

HOLIDAY APARTMENTS

PROJECT SUMMARY



7-L-17-UR

Revised: 6-28-2017

ARCHITECTURAL SERVICES GROUP, INC.
BREWER INGRAM FULLER ARCHITECTS, INC.

HOLIDAY APARTMENTS

4625 ASHEVILLE HIGHWAY AND IDI CARTA ROAD KNOXVILLE, TENNESSEE

May 25, 2017 | Revised June 28, 2017

PROJECT SUMMARY



PROJECT TEAM

Owner: Lansden Landmarks

Carl Lansden

Architect: Brewer Ingram Fuller Architects Inc.

Architectural Services Group, Inc.

Knoxville TN

Site Engineers: Urban Engineering Inc.

SITE DATA

Property Address: 4625 Asheville Highway and 101 Carta Road/City of Knoxville

Neighborhood: Chilhowee Hills

Sector Plan: East City Sector/MU - SD (Mixed Use - Special District)

Zoning: O - 1 Office (Current Zoning) Requesting Use on Review for R-2 Use on

Tracts 1 and 2

Area: 5.651 Acres + 1.329 Acres = 6.98 Acres

Setbacks: As regulated by the R-2 General Residential District:

Front -- 25' building setback and 10'paving setback

Side - 12' Rear - 25'

Max Lot Coverage: 30%

Max. Density: 7500 sf/1st Unit plus 1500 sf/each addnl. Unit

Max. Height: 35'

Usable Open Space: 400 sf/Unit min.

Easements: Ingress/Egress Easement - at adjoining R-2 apartments

General Utility and Drainage Easement - 10' inside all exterior lot lines



HOLIDAY APARTMENTS PROJECT SUMMARY

SITE DATA continued

Site Amenities: Central Courtyard

Shelter/Shade Structure Outdoor Cooking Areas

Benches and other Seating and Tables

Raised Bed Planting Areas Forum (Group Gathering Area)

Community Garden Walking Trail

Shade Trees and Landscaping

Pedestrian Connection to Public Transportation

Enclosed Solid Waste Disposal

Parking: One Bedroom Dwelling Units within Multi-Dwelling Structures:

1.5 stalls/0 - 20 Units + 1.0 stall/21+ Units

Handicapped required - total 7

Requesting - 1.05 parking stalls per living unit

Proposed 120 resident + 5 staff + 1 service = 126 minimum parking stalls

Parking Stall Size: 9' x 17.5' stall for 90-degree parking

Utilities: Power/KUB - three phase

Fire Line - 6" with hydrant/KUB Sewer/KUB

Gas/KUB

Misc: Streets and Driveways/City of Knoxville + TDOT

BUILDING DATA

Senior Apartment Buildings - Phase 1

Three Renovated Buildings A, B and C/Two stories/Concrete and CMU frame 75 Resident Units in one bedroom designs

Senior Apartment Buildings - Phase 2

New Building D/Two stories/Wood Frame 40 Resident Units in one bedroom designs

Building E - Phase 3

Renovated Building for possible healthcare tenant (to be determined)



Architectural Services Group, Inc. Brewer Ingram Fuller Architects Inc.

Page 2 of 4

HOLIDAY APARTMENTS PROJECT SUMMARY

BUILDING DATA continued

Unit Mix: Building A - 23 Units @ 580 sf (One Bedroom)

Building B - 28 Units @ 580 sf (One Bedroom) Building C - 24 Units @ 580 sf (One Bedroom) Building D - 40 Units @ 600 sf (One Bedroom)

Floor Areas: Building A

1st Floor - 7,500 sf 2nd Floor - 14,075 sf

Building B

1st Floor - 11,355 sf 2nd Floor - 11,355 sf

Building C

1st Floor - 8,320 sf 2nd Floor - 8,320 sf (Does not include balconies)

Amenities: Senior Apartment Buildings

Common Areas (Proposed) Community Room/Lounge

Game Room

Small Meeting/Private Party Room

Media Room Library

Computer Lounge Hair Dresser Laundry Fitness Center

Vending Area
Mail Boxes

Support: Administrative areas, public toilets, and utility.



Architectural Services Group, Inc. Brewer Ingram Fuller Architects Inc.

Page 3 of 4

HOLIDAY APARTMENTS PROJECT SUMMARY

HOLIDAY SENIOR INDEPENDENT LIVING May 25, 2017

Lansden Landmarks proposes a mixed-use development at 4625 Asheville Highway, in three phases. The seven-acre site was the location of the former Holiday Inn Northeast. The first phase will be to renovate three former motel buildings into multi-dwelling residential buildings. The second phase will be to construct a new multi-dwelling residential building. The third phase will be to renovate the former motel restaurant into space for lease to healthcare tenants and a small coffee shop. The project may reposition the main entrance on Asheville Highway to align with an existing median cut, while closing one existing driveway connection. A new driveway connection is proposed at Carta Road, which serves existing single and multi-family residential areas, in order to take advantage of the existing, dedicated left turn lane intersection Carta Road has on Asheville Highway. The independent senior-living nature of our project will not generate significant additional traffic to the area, and will not require as much on-site parking as the motel use.

Holiday Senior Independent Living will consist of two story buildings containing approximately 61,000 square feet. Parking requirements for the senior housing will be lower than for the former motel, allowing for a net decrease in the paved area. The site will be heavily landscaped in both formal courtyards and natural areas. The north and east sides of the site, which abut existing R-2 residential areas, will take advantage of existing vegetation to separate the development visually. The front of the site will create news landscape borders between the highway and the parking area. Storm water management is being planned utilizing existing site construction where possible, with water quality improvement features such as rain gardens.

This project will be an independent living facility. Under MPC description, the project also meets the congregate housing definition. The facility does not require licensure by the state and residents will not require assistance in essential daily activities or nursing care. The target market will be senior citizens downsizing from single family residences. Market research shows current, unmet demand for one-bedroom units. A large segment of the US population is approaching the target age of independent living- type properties.

The projected resident capacity will be approximately 114 -120 residents, with a staff of 10 employees. The units will be a mix of one bedroom apartment floor plans. Units will have approximately 550 square feet of floor area. Two of the buildings radiate from a central core, which will house administrative offices, community areas, media room, lounge, fitness center, laundry, and other amenities. A central courtyard will be the hub of social activity for the residents, with areas for individuals and group activities. Night sky lighting will be designed for the building and site lighting to carefully control exterior lighting sensitivity for the adjoining neighborhood properties.

The proposed construction start date is Fall 2017 with an estimated completion of Summer 2018. Brewer Ingram Fuller Architects Inc. and Architectural Services Group, Inc. of Knoxville will provide architectural and design services, Urban Engineering of Farragut will provide site civil engineering services.

Recently, the existing motel buildings were listed in Knox Heritage's "Fragile Fifteen," recognizing the potential that the 1960's era architecture has for reuse and its importance of the site to the Chilhowee Hills Community and renewal along the Asheville Highway corridor. Although others have proposed razing the buildings, this project would seek not only to preserve them but to enhance their iconic character.

The independent living facility is the highest and best use for the property and this is the right time to proceed with this project.

Architectural Services Group, Inc. Brewer Ingram Fuller Architects Inc.



May 22, 2017

Mr. Dan Kelly Knox County Metropolitan Planning Commission Suite 403, City/County Building 400 Main Street Knoxville, TN 37902

Re: Holiday Apartments Use on Review

Dear Mr. Kelly:

For an Assisted Living Facility (Land Use 254) with 115 occupied beds, the estimated number of weekday trips generated per ITE guidelines would be 316 trips/day.

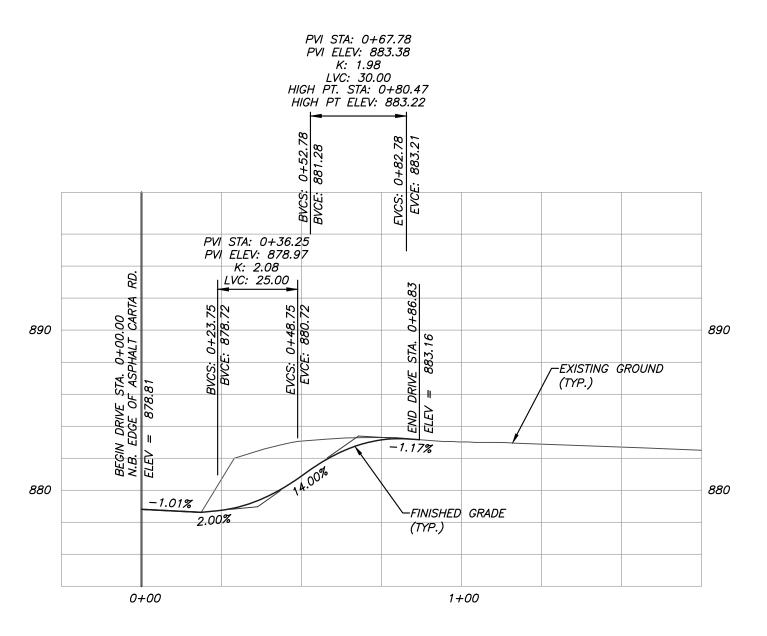
Sincerely,

Urban Engineering, Inc.



Chris Sharp, P.E.

11852 KINGSTON PIKE • FARRAGUT, TENNESSEE 37934 • PHONE: 865-966-1924 • FAX: 865-671-1933



DRIVEWAY PROFILE

1"=30' (HORIZ.)
1"=6' (VERT.)



DRIVEWAY PROFILE

HOLIDAY APARTMENTS

SITE ADDRESS: 4625 ASHEVILLE HWY, KNOXVILLE, TENNESSEE 37914

DIST. 31

BLOCK #31140

KNOX COUNTY TENNESSEE

CITY OF KNOXVILLE CLT MAP 71

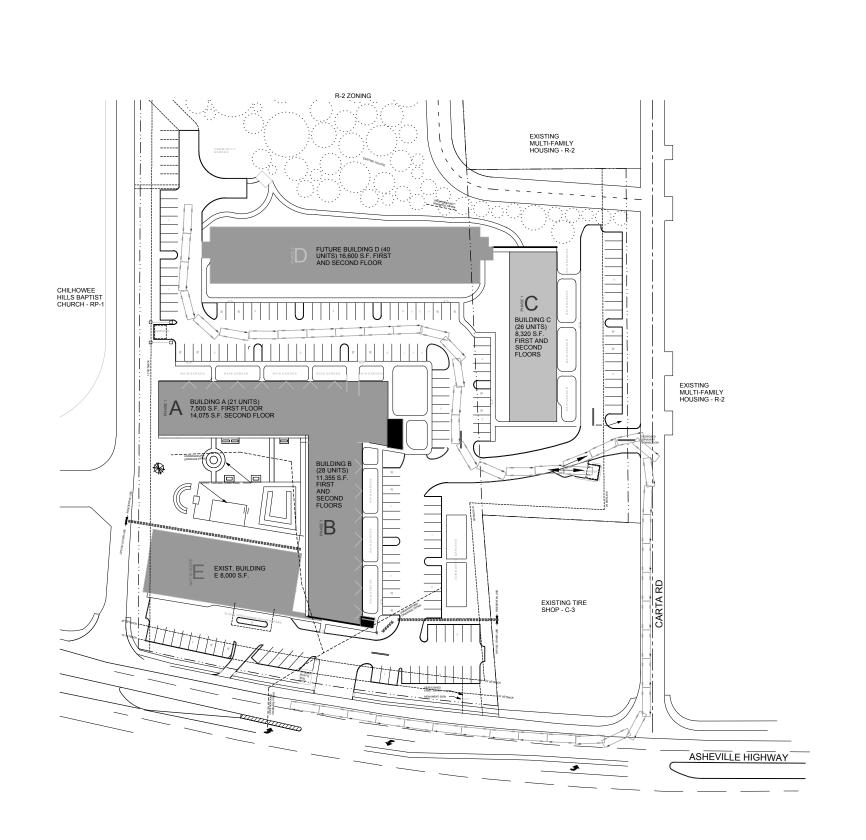
SCALE: AS NOTED

GROUP 'C' INSERT 'I' PARCELS 25 & 27

JUNE 27, 2017



URBAN ENGINEERING, INC. 11852 KINGSTON PIKE FARRAGUT, TENNESSEE 37934 (865) 966–1924





GARBAGE TRUCK (SU) VEHICLE EGRESS ACCESS EXHIBIT HOLIDAY APARTMENTS

SITE ADDRESS: 4625 ASHEVILLE HWY, KNOXVILLE, TENNESSEE 37914

DIST. 31 CITY OF KNOXVILLE BLOCK #31140

GROUP 'C'

TENNESSEE PARCELS 25 & 27

KNOX COUNTY

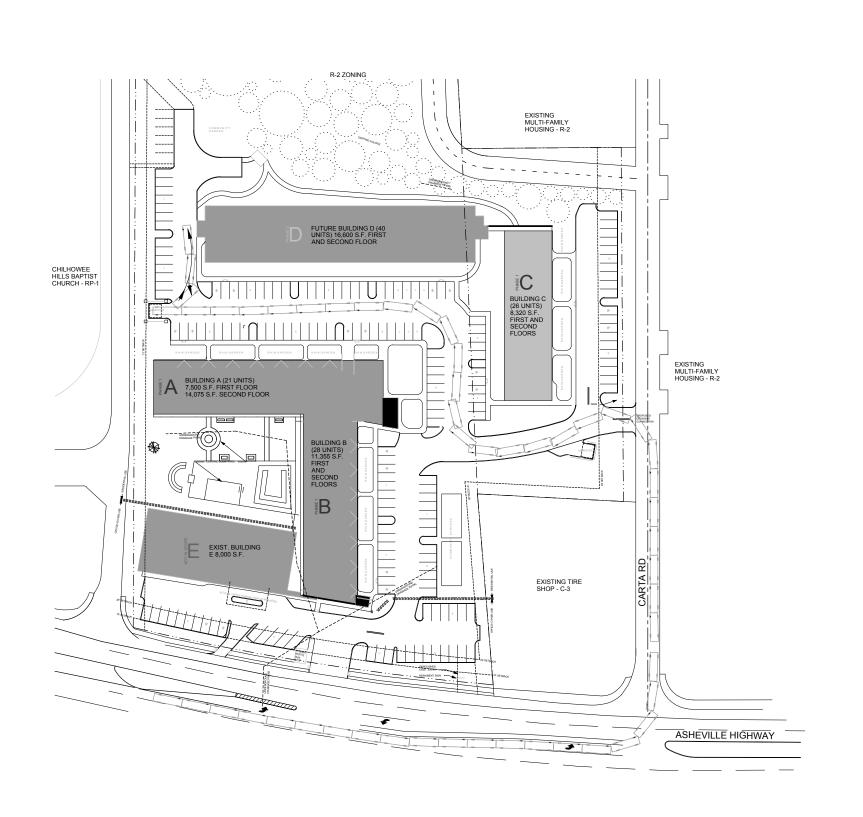
CLT MAP 71 SCALE: 1"=100'

INSERT 'I'

JUNE 24, 2017



URBAN ENGINEERING, INC. 11852 KINGSTON PIKE FARRAGUT, TENNESSEE 37934 (865) 966-1924





GARBAGE TRUCK (SU) VEHICLE INGRESS ACCESS EXHIBIT HOLIDAY APARTMENTS

SITE ADDRESS: 4625 ASHEVILLE HWY, KNOXVILLE, TENNESSEE 37914

DIST. 31 CITY OF KNOXVILLE BLOCK #31140 CLT MAP 71

GROUP 'C'

TENNESSEE PARCELS 25 & 27

KNOX COUNTY

SCALE: 1"=100'

INSERT 'I'

JUNE 24, 2017



URBAN ENGINEERING, INC. 11852 KINGSTON PIKE FARRAGUT, TENNESSEE 37934 (865) 966-1924

NAD C ■ Use on Revie	w 🗆 Developmen <u>t P</u> lan			
PLANNING Date Filed: May 30, 2017	Meeting Date: July 13, 20176 RECEIVED			
COMMISSION Date Filed, May 00, 2011	Meeting Date: July 13, 20176 RECENTED July 13, 20176 RECENTED Over: Development Plan			
Suite 403 • City County Building 4 0 0 Main Street	President Commission			
Knoxville, Tennessee 37902 Fee Amount: File Number 15	per: Development Plan			
8 6 5 · 2 1 5 · 2 5 0 0 F A X · 2 1 5 · 2 0 6 8 w w w · k n o x m p c · o r g Fee Amount! 1500. File Number: Use on Review 7-L-17-UR				
PROPERTY INFORMATION	PROPERTY OWNER/OPTION HOLDER			
Address: 4625 Asheville Highway & 101 Carta Road	PLEASE PRINT Name: Carl Lansden			
General Location: at Carta Road intersection,	Company: Lansden Landmarks			
edge of Burlington Neighborhood	Address: 5315 Asheville Highway			
Tract Size; 5.65 + 1.33 = 6.98 acre No. of Units; 115	City: Knoxville State: TN Zip: 37914			
Zoning District: O-1	Telephone: <u>(865) 414-8492</u>			
Existing Land Use: former Hoilday Inn motel	Fax:			
Existing Edite Oct.	E-mail: lansdenlandmarks@gmail.com			
Planning Sector: East City Sector	APPLICATION CORRESPONDENCE			
Sector Plan Proposed Land Use Classification:	All correspondence relating to this application should be sent to:			
MU - SD (EC - 2)	PLEASE PRINT Name: Carl Lansden			
Growth Policy Plan Designation: <u>Inside City</u>	Company: Lansden Landmarks			
Census Tract: 32	Address: 5315 Asheville Highway			
Traffic Zone: 74	City: Knoxville State: TN Zip: 37914			
Parcel ID Number(s): 071IC027 & 071IC025	Telephone: <u>(865) 414-8492</u>			
Jurisdiction: 🛛 City Council <u>6 th</u> District	Fax:			
☑ County Commission <u>1 st</u> District	E-mail: lansdenlandmarks@gmail.com			
APPROVAL REQUESTED	APPLICATION AUTHORIZATION			
☐ Development Plan:ResidentialNon-Residential	I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on			
☐ Home Occupation (Specify Occupation)	same, whose signatures are included on the back of this form.			
	Signature IMITA			
	PLEASE PRINT Name: Carl Lansden			
	Company: Lansden Landmarks			
Di Other (Be Specific)	Address: 5315 Asheville Highway			
Use on Review for R - 2 Use in O - 1 Zone	City: Knoxville State: TN Zip: 37914			
	Telephone: <u>(865) 414-8492</u>			
	F-mail: lansdenlandmarks@gmail.com			

Please Sign in Black Ink:	(If more space is required attach additional sheet.)			
Name PNB Holding Co. 1, Inc & W. Handaya See.	Address · City · State · Zip Nashville, 150 Third Ave So Saite 900 37201	Owner Th	Option	
	FT: 1 MAPPINET Seattle States August States			
Marie California a Company California a Company California a California a California a California a California	P-4-PAS-PAS-SAN SAN SAN SAN SAN SAN SAN SAN SAN SAN			

			AT V MAN WATER TRAINER	
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