

# KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION SUBDIVISION REPORT - CONCEPT/USE ON REVIEW

FILE #: 5-SD-17-C	AGENDA ITEM #: 12		
5-G-17-UR	AGENDA DATE: 6/8/2017		
POSTPONEMENT(S):	5/11/2017		
SUBDIVISION:	VERTEX DEVELOPMENT ON LOBETTI ROAD		
APPLICANT/DEVELOPER:	VERTEX DEVELOPMENT		
OWNER(S):	Vertex Development TN		
TAX IDENTIFICATION:	91 PART OF 204 View map on KGIS		
JURISDICTION:	County Commission District 6		
STREET ADDRESS:	7711 Ball Camp Pike		
LOCATION:	Southwest side of Lobetti Rd., northwest of Ball Camp Pike.		
SECTOR PLAN:	Northwest County		
GROWTH POLICY PLAN:	Planned Growth Area		
WATERSHED:	Beaver Creek and Grassy Creek		
• APPROXIMATE ACREAGE:	37.33 acres		
ZONING:	PR (Planned Residential) (k) and PR		
EXISTING LAND USE:	Vacant land		
PROPOSED USE:	Detached Residential Subdivision		
SURROUNDING LAND USE AND ZONING:	North: Residences - A (Agricultural) and CA (General Business) South: Railroad, residences and vacant land - PR (Planned Residential) and A (Agricultural) East: Residences and vacant land - A (Agricultural) West: Vacant land / PC (Planned Commercial) and PR (Planned Residential)		
NUMBER OF LOTS:	164		
SURVEYOR/ENGINEER:	Batson, Himes, Norvell & Poe		
ACCESSIBILITY:	Access is via Lobetti Rd., a local street with a 15' pavement width within a 50' right-of-way.		
<ul> <li>SUBDIVISION VARIANCES REQUIRED:</li> </ul>	<ol> <li>Horizontal curve variance on Road A at STA 17+00, from 250' to 200'</li> <li>Horizontal curve variance on Road B at STA 8+00, from 250' to 125'.</li> <li>Horizontal curve variance on Road B at STA 19+00, from 250' to 150'</li> <li>Vertical curve variance on Road A at STA 23+75, from 121' to 75'.</li> <li>Vertical curve variance on Road B at STA 15+95, from 159' to 100'.</li> <li>Broken back curves tangent variance on Road E at STA 1+83, from 150' to 65'.</li> </ol>		

## STAFF RECOMMENDATION:

APPROVE variances 1-6 because site conditions restrict compliance with the Subdivision Regulations and the proposed variances will not create a traffic hazard.

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## **APPROVE** the Concept Plan subject to 15 conditions

1. Connection to sanitary sewer and meeting any other relevant requirements of the Knox County Health Department.

2. Provision of street names which are consistent with the Uniform Street Naming and Addressing System within Knox County (Ord 91-1-102).

3. Revise the concept plan to eliminate the proposed access from the subdivision to the north side of the Schaad Road Extension. The concept plan will need to modified to include a cul-de- sac at the end of Road A on the north side of the Schaad Road Extension.

4. All proposed lots along the Schaad Road Extension shall have adequate width and depth to allow for buildable areas outside of the temporary slope and construction easements required for the Schaad Road Extension.

 The proposed street connection to the Schaad Road Extension on the south side of the road shall be designed as a right in/right out only connection meeting all Knox County requirements for barriers and signage.
 Revise the concept plan to remove any reference to a temporary street connection across the Schaad Road Extension between the north side and south side phases of the subdivision (See the comment section below concerning Knox County's plans to accelerate the phasing of the Schaad Road project.)

7. Revise the concept plan to add 5' wide sidewalks along Lobetti Rd. from the two street entrances on Lobetti Rd. to the sidewalks that will be located on each side of the Schaad Road Extension. A sidewalk shall also be added on the west side of Road E in order to provide access to the "Common Area Amenities Center".

 Installation of sidewalks as identified on the revised concept plan. Sidewalks shall meet all applicable requirements of the Americans with Disabilities Act (ADA) and the Knox County Department of Engineering and Public Works. A bond shall be provided to the Knox County Department of Engineering and Public Works by the developer in an amount sufficient to guarantee the installation of the sidewalks.

9. During the design plan phase of the subdivision, the design plans for the required widening of Lobetti Rd to a width of 20' from the northern subdivision entrance to Ball Rd. shall be submitted to the Knox County Department of Engineering and Public Works for approval. The applicant is responsible completing these improvements prior to the submission of a final plat for the subdivision.

10. Providing a revised Traffic Impact Study during the Design Plan stage of the subdivision that includes updated traffic counts and a reanalysis based on the restrictions for access to the Schaad Road Extension. The revised Study shall be reviewed and approved by the Knox County Department of Engineering and Public Works and Planning Commission Staff prior to Design Plan approval. The applicant shall be responsible for installing any street and driveway improvements recommended in the Study. The improvements shall be installed to the standards approved by the Knox County Department of Engineering and Public Works.

11. Meeting all applicable requirements of the Knox County Department of Engineering and Public Works. 12. A final plat for the phases of the subdivision located on the south side of the Schaad Road Extension shall not be approved until the proposed improvements to Lobetti Rd that are a part of the Schaad Road Extension project are completed.

Prior to certification of the final plat for the first phase of the subdivision, establishing a property owners association that will be responsible for the maintenance of the common areas, amenities and drainage system.
 Placing a note on the final plat that all lots will have access only to the internal street system.

15. A final plat application based on this concept plan will not be accepted for review by the MPC until certification of design plan approval has been submitted to the MPC staff.

# APPROVE the Development Plan for up to 164 detached dwelling units on individual lots and the reduction of the peripheral setback from 35' to 25', subject to 1 condition.

1. Meeting all applicable requirements of the Knox County Zoning Ordinance.

With the conditions noted, this plan meets the requirements for approval in the PR zone and the other criteria for approval of a Use on Review.

## COMMENTS:

The applicant is proposing to subdivide this 37.33 acre tract into 164 detached residential lots and common area at a density of 4.39 du/ac. The proposed subdivision will be separated by the future Schaad Road extension. Knox County has already purchased the right-of-way for this new road. The concept plan that was originally submitted for consideration included street connections to the existing Lobetti Rd. and proposed connections to the future Schaad Road from the northwestern and southeastern tracts that adjoin the right-of-way. The proposed subdivision will include sidewalks on one side of all the main streets with a connection to the sidewalks that will be located along the future Schaad Road Extension.

This property was rezoned to PR (Planned Residential) and PC (Planned Commercial) by Knox County

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Commission on December 15, 2008. The Planning Commission recommended approval of the rezoning of the PC (Planned Commercial) and A (Agricultural) portion of the property to PR (Planned Residential) at the April 13, 2017 meeting. The Knox County Commission approved the rezoning on May 22, 2017. The approved PR density is for up to 5 du/ac.

When Planning Commission and Knox County Engineering staff met with the applicant to discuss the concept plan, the applicant was told that the County was not going to allow the street connections to Schaad Road and they would have to revise the plan to reflect that restriction. The extension of Schaad Road has been designed as a four lane - median divided arterial street with access control. (Refer to the two attached letters from Dwight Van de Vate, Senior Director of the Knox County Department of Engineering and Public Works.) The subdivision has access to Lobetti Road that will connect to Schaad Road at a designed intersection.

The revised plans that are before the Planning Commission for consideration still include a street connection to both the north and south side of the Schaad Road Extension. After further evaluation of the proposed subdivision, the Knox County Department of Engineering and Public Works has decided that limited access would be allowed on the south side of the road but a connection on the north side would not be permitted. Staff's recommended conditions 3, 5 and 6 address those access restrictions.

The subdivision as proposed and as identified in the traffic impact study includes three phase. The first phase of the subdivision is the property located on the north side of the Schaad Road Extension. The second and third phases of the subdivision are located on the south side of the Schaad Road Extension. The applicant will be required to widen Lobetti Rd. to a width of 20' from the northern subdivision entrance to Ball Rd. These improvements will be required prior to approval of the final plat for the first phase of the subdivision.

Knox County is planning to move the overall Schaad Road Extension project forward sooner than anticipated (e.g. bidding is scheduled for this Winter and construction starting Spring 2018). The County will phase the construction such that the work on side roads, including Lobetti Road, will be the initial phases. A final plat for the phases of the subdivision located on the south side of the Schaad Road Extension will not be approved until the proposed improvements to Lobetti Rd that are a part of the Schaad Road Extension project are completed.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

1. The proposed detached residential subdivision will have minimal impact on local services since utilities are available or will be extended to serve this site.

2. The proposed low density residential development at a density of 4.39 du/ac is compatible with the scale and intensity of recent development that has occurred in this area.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOX COUNTY ZONING ORDINANCE

1. With the recommended conditions, the proposed residential development is consistent with all relevant requirements of the PR zoning, as well as other criteria for approval of a use on review.

2. The development is consistent with the following general standards for uses permitted on review: The proposal is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use in is harmony with the general purpose and intent of the Zoning Ordinance. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas since the development will have access to a collector and an arterial street.

3. The proposed residential development at a density of 4.39 du/ac, is consistent in use and density with the PR zoning of the property that was approved at a density of up to 5 du/ac.

CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

1. The Northwest County Sector Plan identifies this area as a mixed use special district with one of the proposed uses being low density residential development. The proposed development at a density of 4.39 du/ac is consistent with the sector plan.

2. This site is located within the Planned Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan map.

ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

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#### ESTIMATED STUDENT YIELD: 87 (public school children, ages 5-18 years)

Schools affected by this proposal: Amherst Elementary, Karns Middle, and Karns High.

• School-age population (ages 5–18) is estimated by MPC using data from a variety of sources.

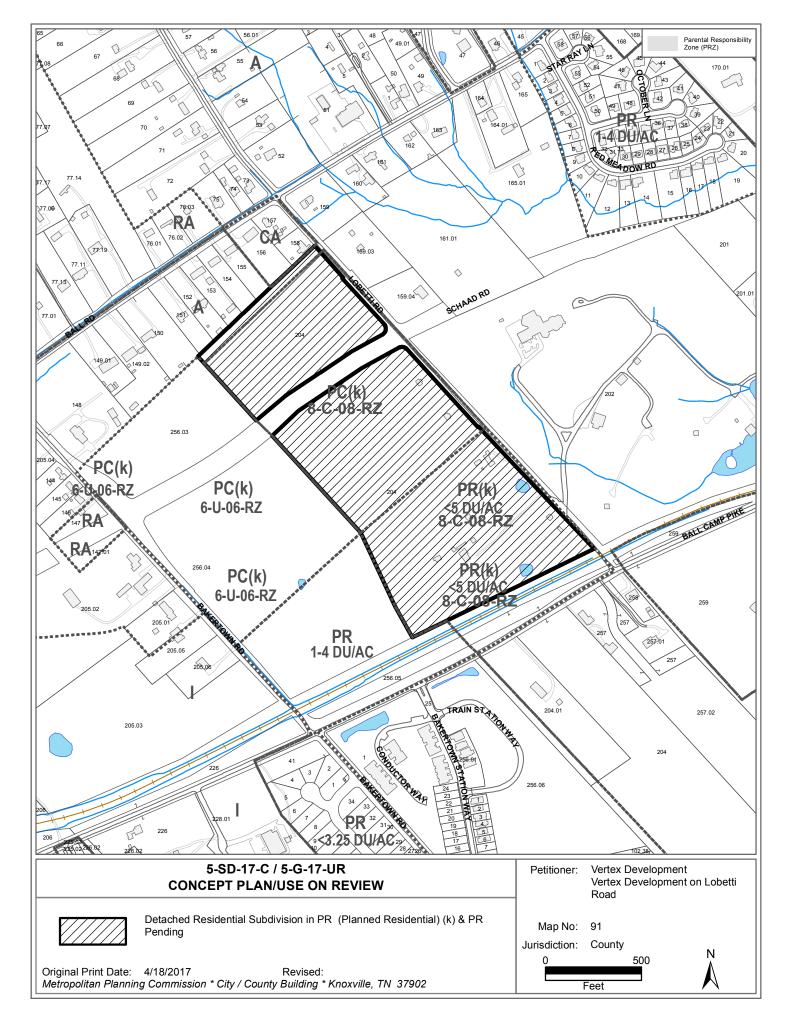
• Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Zone boundaries are subject to change.

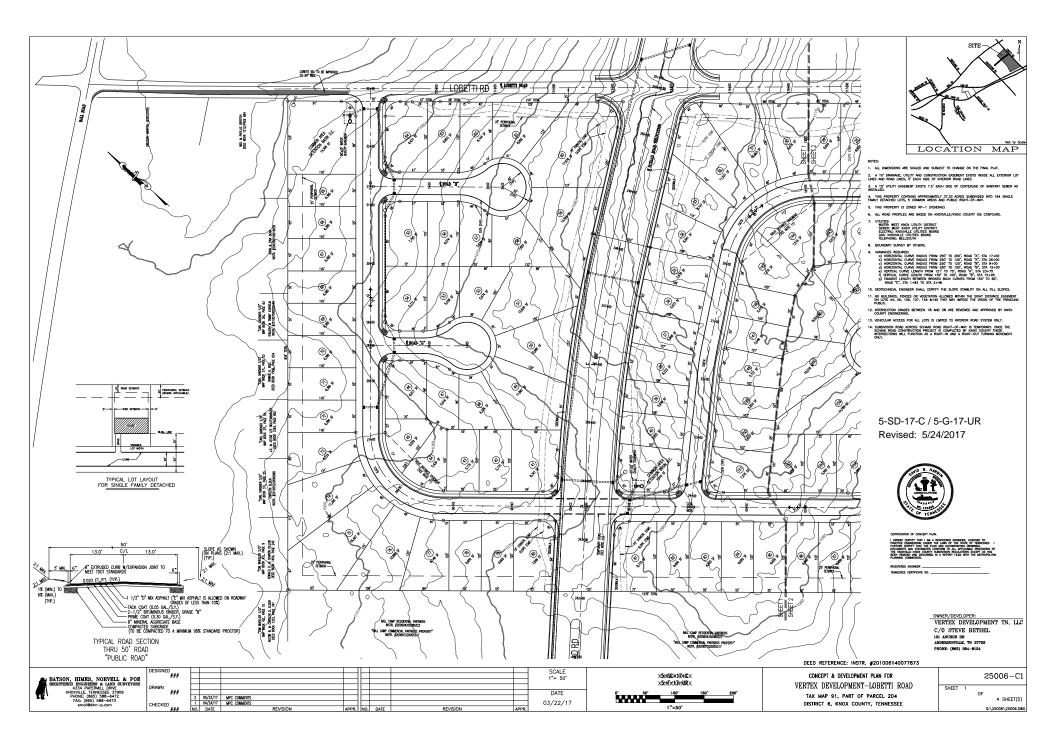
• Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.

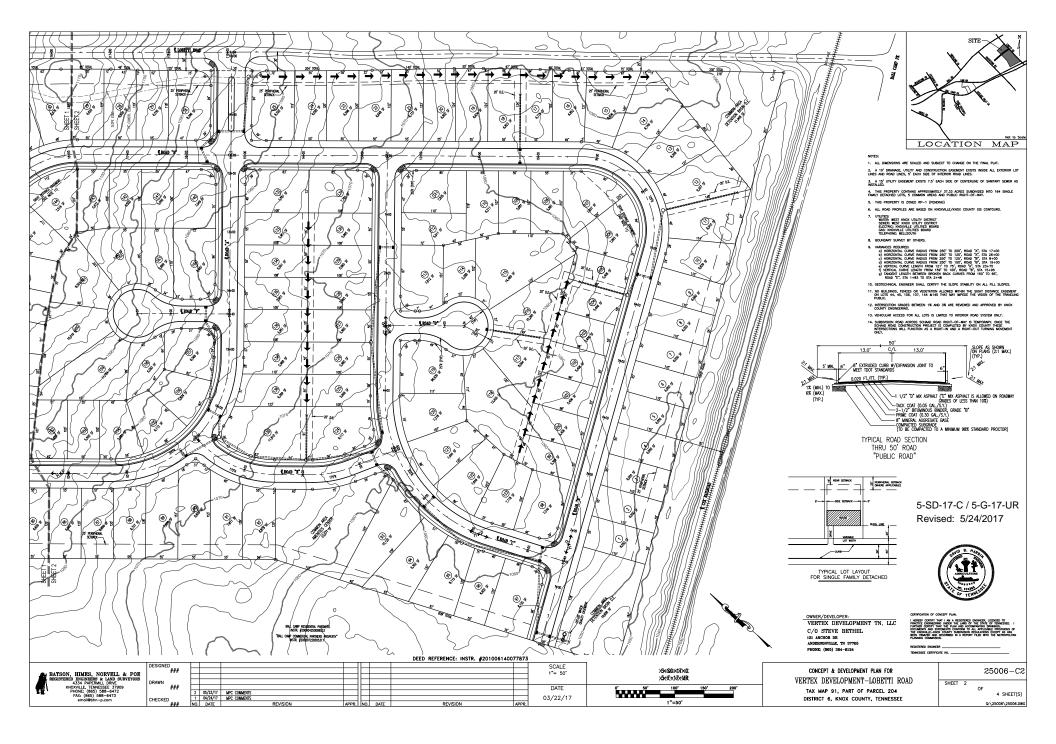
• Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

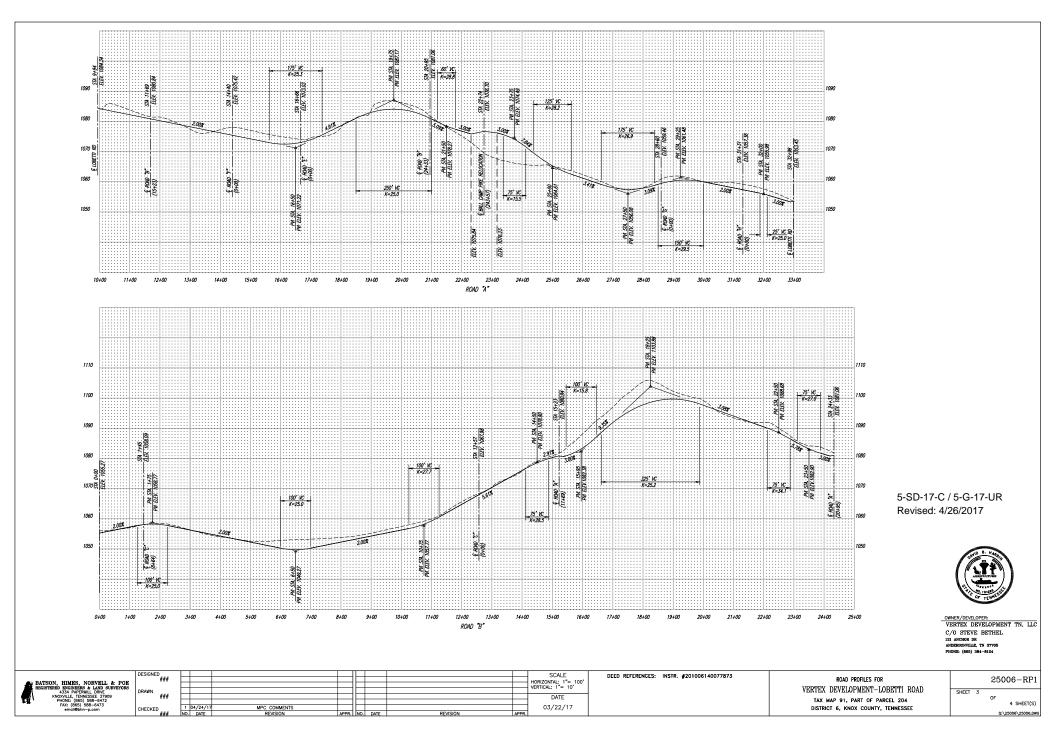
MPC's approval or denial of this concept plan request is final, unless the action is appealed to Knox County Chancery Court. The date of the Knox County Chancery Court hearing will depend on when the appeal application is filed.

MPC's approval or denial of this use on review request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed.









# Agenda Item # 12

MPC June 8, 2017



# OFFICE OF COUNTY MAYOR TIM BURCHETT

Department of Engineering & Public Works

Codes Administration • Fire Prevention • Fleet Services • Highway Maintenance • Planning & Development Soil Conservation • Solid Waste • Stormwater Management • Traffic Engineering

5-SD-17-C

5-G-17-UR

May 2, 2017

Mr. Tom Brechko Knoxville-Knox County Metropolitan Planning Commission 400 Main Street Knoxville, TN 37902

Dear Mr. Brechko:

It is our understanding that the Metropolitan Planning Commission will be considering a concept plan application submitted on behalf of Vertex Development TN, LLC, at the meeting of May 11, 2017. Given that the proposed development includes frontage on a public road that is not yet constructed, we thought it important to make certain that MPC staff and Commissioners were aware of any concerns identified by Knox County Engineering.

The site in question is on both the east and west side of the proposed extension of Schaad Road, and bordered on the north by Lobetti Road, an existing local street. It is our understanding that the applicant proposes to begin an initial phase of development using Lobetti as the access point. Additionally, the applicant has requested direct access to a section of Schaad Road that is proposed for construction beginning in the spring of 2018. This direct access to Schaad Road is of concern to us, and would be denied at the design phase.

As noted in our earlier letter to MPC staff, we foresee the Schaad Road extension operating as a major arterial. This four lane, median-divided facility will connect I-75 at Callahan Road to I-40/I-75 at Lovell Road and will provide significantly improved mobility between north and west Knox County.

A major arterial is defined in the Knoxville-Knox County Minimum Subdivision Regulations as "a street or road which provides major movement within the area, provides intercommunity connections to the local street system, and moves through traffic between activity centers. Access control is desirable." Additionally, intersection spacing at ½ mile or greater is desired.

We are also concerned that AASHTO standards contained in the <u>Policy on Geometric Design of Highways</u> <u>and Streets</u> offers guidance that suggests that direct access to Schaad Road should be denied: "Arterials are designed and built with the intent of providing better traffic service than is available on local and collector roads and streets...Effective control of access on an arterial will often reduce the frequency of access-related crashes."

We hope this clarifies our concerns regarding the plans submitted for this site.

Sincerely, Oftor Vindites

Dwight Van de Vate Senior Director

205 West Baxter Avenue, Knoxville, TN 37917 • Phone 865.215.5800

MPC June 8, 2017

Agenda Item # 12



# OFFICE OF COUNTY MAYOR TIM BURCHETT

### Department of Engineering & Public Works

Codes Administration • Fire Prevention • Fleet Services • Highway Maintenance • Planning & Development Soil Conservation • Solid Waste • Stormwater Management • Traffic Engineering

May 2, 2017

Mr. Tom Brechko Knoxville-Knox County Metropolitan Planning Commission 400 Main Avenue Knoxville, TN 37902

Dear Mr. Brechko:

Knox County Engineering & Public Works anticipates starting construction on Phase 2 of the Schaad Road improvements, from Middlebrook Pike to Ball Road, in the spring of 2018. Subsequent phases of the project will eventually link phases 1 and 2 together, as well as widening existing Schaad Road from Oak Ridge Highway to Pleasant Ridge Road.

When all phases of this project are complete (currently anticipated to be sometime in 2022), drivers will be able to travel east and west along this new roadway that will connect I-75 at Callahan Road to I-40/I-75 at Lovell Road. This four lane, median-divided facility will provide significantly improved mobility, and will help alleviate traffic congestion along the I-40 corridor, between I-640 and the Lovell Road interchange.

Therefore, we foresee this roadway operating as a major arterial. The current <u>Major Road Plan</u> for the City of Knoxville and Knox County has the Schaad Road Extension listed as a minor arterial. A major arterial is defined in the Knoxville-Knox County Minimum Subdivision Regulations as "a street or road which provides major movement within the area, provides intercommunity connections to the local street system, and moves through traffic between activity centers. Access control is desirable." Additionally, intersection spacing at ½ mile or greater is desired.

Finally, we note that the AASHTO <u>Policy on Geometric Design of Highways and Streets</u> states "Arterials are designed and built with the intent of providing better traffic service than is available on local and collector roads and streets...Effective control of access on an arterial will often reduce the frequency of access-related crashes."

In view of these facts and standards, we would ask that the Metropolitan Planning Commission (MPC) require new developments proposed for this area to utilize existing public streets wherever possible. In cases where this is not possible, we would ask that MPC staff and commissioners confer closely with us as access requests are considered, so that we can ensure continued safe and efficient operation of this facility as development occurs.

Mr. Tom Brechko Knoxville-Knox County Metropolitan Planning Commission May 2, 2017 Page 2:

Sincerely,

Alove 1. Ver

Dwight Van de Vate Senior Director

CC: Mayor Burchett Dean Rice, COS Gerald Green Jim Snowden Cindy Pionke

	SUBDIVI	SION - CONCEPT
MPC	Name of Applicant: Vertex	Development
METROPOLITAN P L A N N I N G C O M M I S S I O N	Date Filed: 3 28 17	Meeting Date:
TENNESSEE	Planner in Charge of Application:	
Suite 403 • City County Building 400 Main Street Knoxville, Tennessee 37902	Fee Amount \$ 5,420 File Nut	M. Payne M. Payne nber: Subdivision - Concept 5-50 Planning Commission
8 6 5 • 2 1 5 • 2 5 0 0 F A X • 2 1 5 • 2 0 6 8 w w w • k n o x m p c • o r g	Fee Amount: Related	File Number: Use On Review 5-G-17-UR
PROPER	RTY INFORMATION	PROPERTY OWNER/OPTION HOLDER
Subdivision Name:	Vertex Development on	PLEASE PRINT Name:SEVE Bethel
Unit/Phase Number:	Lobetti Road SW side of Lobetti Road,	Company: Vertex Development
General Location:	Camp Rike	Address: 121 Anchor Prive
Tract Size: 3	7.33 AC No. of Lots: 164	City: <u>Prodersonoil</u> State: <u>TN</u> Zip: <u>37705</u>
Zoning District: R G PR pending		Telephone: $384 - 8124$
* Evisting Land Use:		Eav.
Planning Sector: <u>Northwest County</u> Sector Plan Proposed Land Use Classification:		Fax:
Growth Policy Plan	Designation: Planned Growth	
Traffic Zone: $212$ Census Tract: $46.07$		Name: David Harbona
Census Tract:	umber: <u>91 Partof Parcel</u>	Company: Batson, Himes, Norvell & Poe
Tax identification Nu 204		Address: <u>4334 Papermill Drive</u>
Jurisdiction:  City Council District		City: Knoxville State: TN Zip: 37909
	inty Commission <u><math>6\pi^{t}</math></u> District.	Telephone: <u>588-6472</u>
	ILITY OF UTILITIES	Fax: <u>588-6473</u>
List utility districts pro	posed to serve this subdivision:	E-mail: _email@bhn-p.com
	nox Ufility District	APPLICATION CORRESPONDENCE
Flectricity Knowl	12 Utilities Board	All correspondence relating to this application (including
Gas Knowoll	le Utilities Bround	plat corrections) should be directed to:
Telephone	IT Southeast	PLEASE PRINT Name: David Hurbin
TRAFFIC IMP		Company: Batson Himes Norrell: Be
1165 AN 1		
Approval Requested:		Address: <u>4334 Papermill Dr</u>
Development Plan	s in Planned District or Zone	City: Knownille State: TN Zip: 37909
	· · · · · · · · · · · · · · · · · · ·	Telephone:538-6472.
	CE(S) REQUESTED	Fax: 588-6473 E-mail: Larbin Obhn-p.com
□ No 🖾 Yes (If Ye	s, see reverse side of this form)	

MPC June 8, 2017

Agenda Item # 12

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VARIANCES	REQUESTED
1. <u>Horizontal Curve radius from 250'ts</u> Justify variance by indicating hardship: <u>to pography</u>	
2. <u>Hovizontal curve radius from 250 to 1</u> Justify variance by indicating hardship: <u>to popphy</u>	25, Read A, Sta 26+00
3. Horizontal curve, radius from 250' to Justify variance by indicating hardship: <u>to pograph</u>	
4. <u>Harizon tal curver advises from 250'tr</u> Justify variance by indicating hardship: <u>Topograph</u>	150', Fead B, Sta 19+00
5. Vertical and length from 121' Justify variance by indicating hardship:	t. 75', Road A', 5/a 23+75
6. Vertical wrve length from 159 Justify variance by indicating hardship: 12 pagraphy	to 100' Road B', Sta 15+95
7 Justify variance by indicating hardship:	
·	· .
APPLICATION A	UTHORIZATION
I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on same, as listed on this form. I further certify that any and all variances needed to meet regulations are requested above, or are attached. I understand and agree that no additional variances can be acted upon by the legislative body upon appeal and none will be requested. I hereby waive the requirement for approval or disapproval of the plat within sixty (60) days after its submission, in accordance with the provisions of Tennessee Code Annotated 13-3-404.	PLEASE PRINT Name: David HurbM Address: <u>4334 Papemill Pr</u> City: <u>KNoXUII k</u> State: <u>TN</u> Zip: <u>37909</u> Telephone: <u>588-6472</u>
Signature: Daug Hl	Fax:588-64-73

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Date: \_

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E-mail: harbinebhn-p.com

MPC June 8, 2017