

#### KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

► FILE #: 10-C-16-UR		AGENDA ITEM #: 4		
POSTPONEMENT(S):	10/13/2016-2/9/2017	AGENDA DATE: 3/9/201		
► APPLICANT:	RSOLUTION SCOTT EUCKER			
OWNER(S):	SS Millertown LLC			
TAX ID NUMBER:	59 E A 007, 008	View map on KGI		
JURISDICTION:	City Council District 4			
STREET ADDRESS:	2601 Loves Creek Rd			
► LOCATION:	Southwest side Loves Creek Rd., northwest side Millertown Pk.			
APPX. SIZE OF TRACT:	2.9 acres			
SECTOR PLAN:	North City			
GROWTH POLICY PLAN:	Urban Growth Area (Inside City Limits)			
ACCESSIBILITY:	Access is via Millertown Pk., a three lane arterial street with 42' of pavement within a 65' right of way, and Loves Creek Rd., a local street with 34' pavement within a 56' right of way.			
UTILITIES:	Water Source: Knoxville Utilities Board			
	Sewer Source: Knoxville Utilities Board			
WATERSHED:	Love Creek			
► ZONING:	SC-3 (Regional Shopping Center) & F-1	(Flooway)		
EXISTING LAND USE:	Vacant			
PROPOSED USE:	Hardee's restaurant			
HISTORY OF ZONING:	The SC-3 zoning on this property is associa	ted with the Knoxville Center		
SURROUNDING LAND USE AND ZONING:	North: Grocery, Vacant land / SC-3 (Regine (General Commercial)	onal Shopping Center) & C-3		
	South: Fuel station, Retail sales / C-3 (Ge	neral Commercial)		
	East: Bank, Fuel station / C-3 (General C	Commercial)		
	West: Love Creek, Car wash / SC-3 (Reg	jional Shopping Center)		
NEIGHBORHOOD CONTEXT:	Property in the area is zoned SC-3 (regiona commercial. Development in the area consi Mart / Sams Club, Food City and other com along the western boundary of this site.	sts of Knoxville Center Mall, Wal		

#### **STAFF RECOMMENDATION:**

APPROVE the development plan for a drive-thru restaurant that is approximately 3,000 square feet, subject to the 7 conditions.

1. Meeting all applicable requirements of the Knoxville Zoning Ordinance.

2. Meeting all applicable requirements of the Knoxville Department of Engineering.

3. Connection to sanitary sewer and meeting any other relevant requirements of the Knox County Health Department.

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4. Installation of landscaping as shown on the landscape plan within six months of the issuance of an occupancy permit for this project.

5. All signage is subject to compliance with the Knoxville Zoning Ordinance Sign Regulations and approval by the Knoxville Plans Review and Inspections Division.

6. Revising the Traffic Impact Study as required by the Knoxville Department of Engineering and obtaining approval to allow a right-in/right-out turn movement along Millertown Pike.

7. Revising the design of the deceleration lane and right-in/right-out access along Millertown Pike as required by the Knoxville Department of Engineering.

With the conditions noted, this plan meets the requirements for approval of a use on review in the SC-3 District.

#### COMMENTS:

The applicant is proposing to build a drive-thru restaurant in the Millertown Center commercial subdivision that will be located at the intersection of Millertown Pk. and Loves Creek Rd. The site is currently undeveloped. Access from Millertown Pk. is recommended by staff to be right-out only unless the applicant can document that the right-in turn movement does not adversely affect the traffic on Millertown Pk nor a safety hazard. The proposal includes a greenway easement along the Loves Creek Rd. frontage which will allow the City to install a greenway that is proposed to connect the loop greenway trail around the Wal-Mart and New Harvest Park.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

1. The proposal will place minimal additional demand on utilities.

2. If the Traffic Impact Study and its recommended improvements are approved by the Department of Engineering, the proposal will have minimal impact on traffic in the area.

3. The proposed development is compatible with the scale and intensity of the surrounding development.

## CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

1. If the revised Traffic Impact Study demonstrates to the satisfaction of Department of Engineering that the right-in turn is safe, this proposed development is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the area where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas.

#### CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

1. The proposal is consistent with the Knoxville One Year Plan and the East City Sector Plan which propose regional commercial uses for this site.

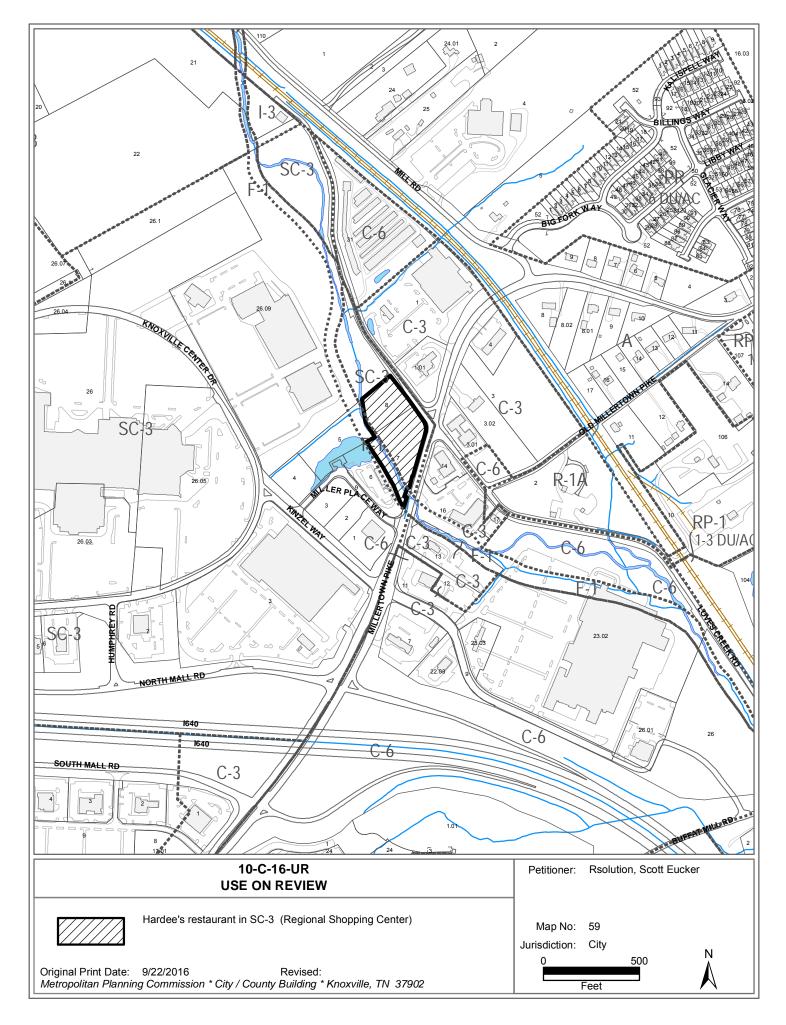
2. The site is located within the Urban Growth Area (inside City limits) on the Knoxville-Knox County-Farragut Growth Policy Plan map.

ESTIMATED TRAFFIC IMPACT: 1507 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

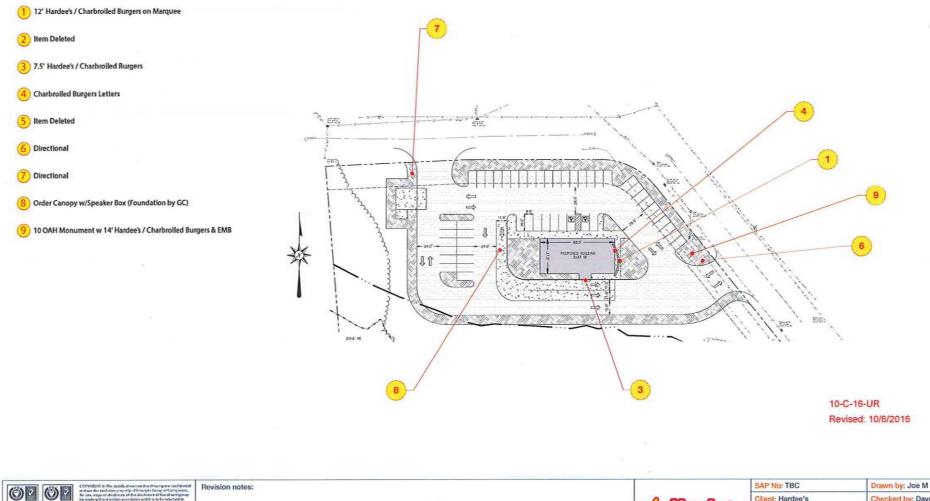
ESTIMATED STUDENT YIELD: Not applicable.

MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.



### Hardee's Big Bender





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## Hardee's Big Bender

principle





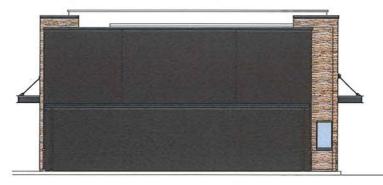
10-C-16-UR Revised: 10/6/2016



## Hardee's Big Bender

principle



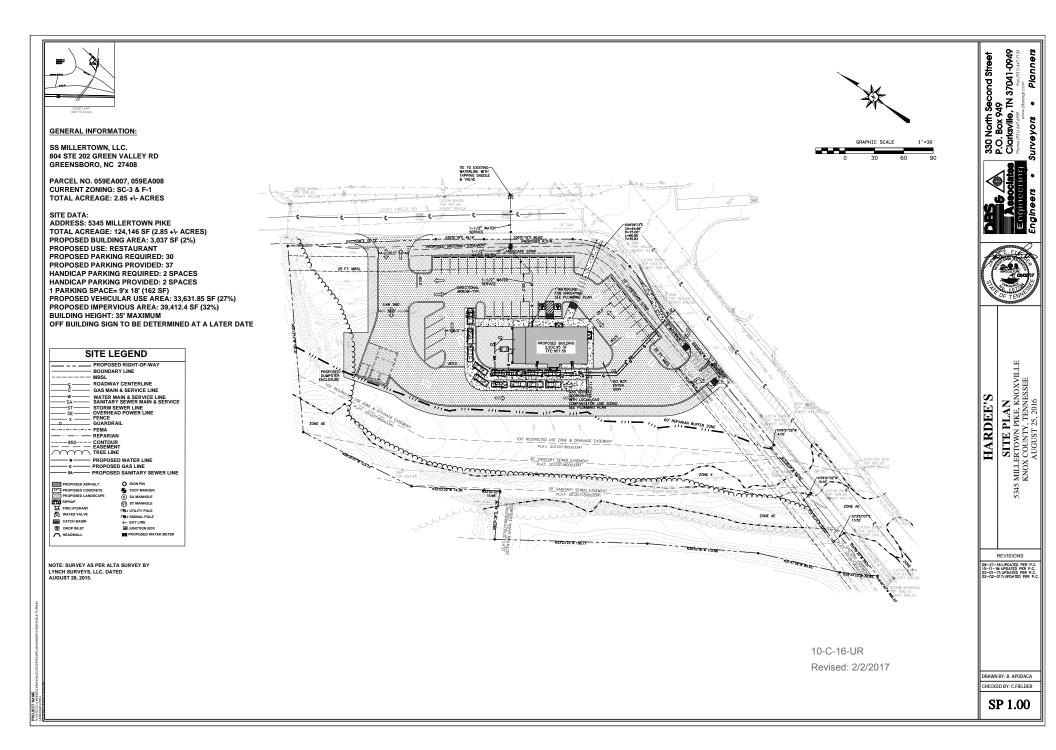


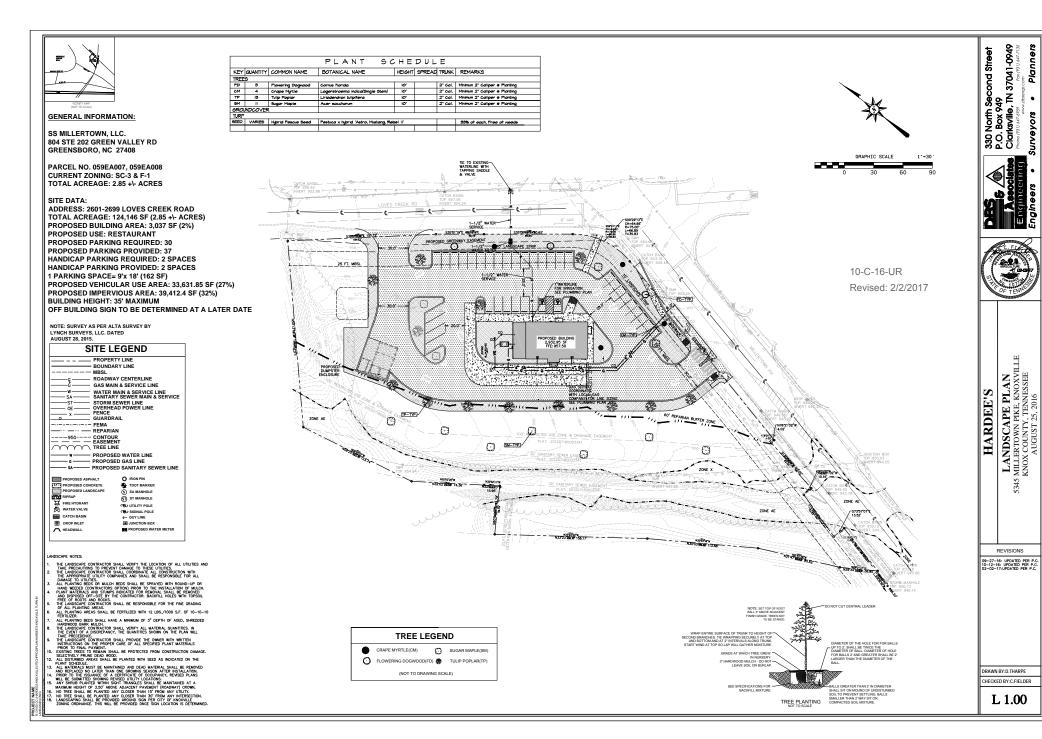
10-C-16-UR Revised: 10/6/2016





MPC March 9, 2017







Betty Jo Mahan <bettyjo.mahan@knoxmpc.org>

Tue, Oct 11, 2016 at 11:26 AM

# [MPC Comment] 10-C-16-UR - Hardees - Millertown Pk - ABSHNA comments and request for one month postponment

1 message

Kevin Murphy <murphysprings@gmail.com>

Reply-To: murphysprings@gmail.com

To: MPC Commissioners <commission@knoxmpc.org>, Brian Pierce <bpierce@deepriver.com>, Chris Fielder <cfielder@dbsengr.com>, Missy Bailey <mbailey@bigbendersllc.com>

Cc: Ronnie Collins <abshna@aol.com>, Bob Wolfenbarger <rlw03@bellsouth.net>, Gene Mathis <genemathis@bellsouth.net>, Mike Davis <mike.davis.prez@statefarm.com>, Nick Della Volpe <ndellavolpe@knoxvilletn.gov>

Dear MPC Commissioners, Mr. Pierce, Ms. Bailey, and Mr. Fielder,

I'm writing on behalf of Alice Bell / Spring Hill Neighborhood Association with some feedback on the proposed development plan for Hardees at the corner of Millertown Pike and Loves Creek Rd. We've reviewed the design in the agenda package and have the following comments and questions:

- Is there a overarching concept plan for Millertown Place that's being followed? The only reference I can find is 6-SC-11-C, which is more than 5 years old.
- If 6-SC-11-C as adopted (case summary) is the controlling concept plan, the concept plan does not provide for access of this lot from Millertown Pike.
  - 6-SC-11-C does not depict this access on the site plan
  - The Comments state that "Access to the site will be from Loves Creek Rd, Kinzel Way, and a proposed new easement that will intersect with Millertown Pike". The proposed new easement has been built and s known as "Miller Place Way", and is west of the subject parcel.
- We don't believe that direct access to / from Millertown Pike is appropriate for this parcel.
  - Westbound traffic descends a hill from the railroad track and comes through the Loves Creek Rd intersection at nearly 40mph.
  - Adding a right-turn so shortly after the intersection, with a single lane of traffic flowing at high speed, will adversely impact the traffic flow, creating traffic waves as cars slow down to turn into the Hardees from Millertown Pike. If Millertown Pike had two westbound lanes this would not be a problem, but it only has one.
- The existing property owner obtained a waiver for a reduced required ROW dedication when the plat was approved (9-SF-11-F, March 2012). "To reduce the required right of way width of Millertown Pike from the centerline to the property line from 50' to variable widths but not less than a miniumum of 35.5'."
  - If the owner wants a right-in, right-out entrance, then perhaps they should increase the right-of-way dedication to allow for two westbound lanes of Millertown Pike to be built at that intersection
- A previous commitment to keep Millertown Pike access to right-in, right-out has not been kept:
  - Concept plan 6-G-11-UR depicts right-in, right-out access for Miller Place Way in the drawing, and comments state that "Access from Milltown Pk. To the development will be limited to right-turn in and right-turn-out only"
  - MPC Minutes show this issue was clearly discussed.
  - This shows the intersection built to allow left and right turns, and does not comply with the approved concept plan: https://www.google.com/maps/@36.0329321,-83.8699508,3a,75y,321.38h,78.87t/data=!3m6! 1e1!3m4!1sD9vftE1VGIOxULkWmnrX2Q!2e0!7i13312!8i6656
  - Sent an inquiry to City Engineering, who let us know that they were able to get a permit for the left turn design after Millertown Pike was widened handled at staff level at MPC and Engineering. Apparently minor revisions by staff are allowed? ABSHNA wasn't consulted or informed.
- If right-in, right-out access is approved on Millertown Pike, the development design plan should show a much more severe turn into / out of the lot than currently depicted. Cars could easily choose to make the turn, like they do at the Dollar General next to Murphy Rd. That Dollar General has a right-in, right-out arrows on Washington Pike, but the design doesn't enforce it and traffic turns left into and out of it.
- The proposed greenway easement overlays the required 10 foot landscape buffer along Loves Creek Road. If this is what's actually built, then building the greenway will destroy the landscape buffer. The end result will be: Loves Creek Road, then a wide concrete sidewalk for the greenway, then an asphalt parking lot. A sea of concrete. This is exactly what we learned not to do in "Better Streets, Better Places" with Ian Lockwood in July, and in other complete streets design seminars.

KnoxMPC Mail - [MPC Comment] 10-C-16-UR - Hardees - Millertown Pk - ABSHNA comments and request for one month postponment

- Ask the developer to propose a better design that would at least put landscaping between the street and proposed green way, Preferably on both sides of the greenway, but at a minimum the greenway should be separated from the road by some sort of buffer. It'd be nice to have a buffer on the parking lot side as well.
- The proposed greenway plan presented by the city would be impacted by the Hardees development; the idea was to have the greenway cross this property (as seen in the proposed design and narrative)

Based off all that, ABSHNA like to request a postponement at Thursday's meeting for one month. There are potential changes to the design that could be made. Alice Bell / Spring Hill Neighborhood Association would also like to invite them to attend their meeting on Monday, October 17th, at 7PM at Alice Bell Baptist Church.

We'd also like City Engineering to take a close look at the Millertown Pike access, and consult with TDOT due to upcoming TDOT work on this stretch of road to alleviate ramp congestion.

ABSHNA isn't opposed to the Hardees; we just want to exercise due care when developing at that intersection, which is a key point for our greenway and our traffic congestion in the area. This is a key intersection, and we'd like to see it done with quality. We appreciate the large riparian buffer, low impact signage, and extensive landscaping on the proposed design.

--Kevin

CC:

Ronnie Collins, President, ABSHNA Bob Wolfenbarger, ABSHNA Gene Bathis, ABSHNA Mike Davis, President, East Town Business Alliance Nick Della Volpe, Knxoville City Council, 4th District

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This message was directed to commission@knoxmpc.org

Image: Answer of Applicant:       RSOLUTION,         METROPOLITAN       Name of Applicant:       RSOLUTION,         PLANNING       Date Filed:       8/26/16         COMMISSION       Date Filed:       8/26/16         Mit E NNESSE       Application Accepted by:       Br         Suite 403 • City County Building       4 0 0 Main Street       Knoxville, Tennessee 37902         Fee Amount:       File Numb	Meeting Date: OCTOBER 13, 2016
PROPERTY INFORMATION         Address:       2601-2699 LOVES CREEK ROAD         SWSI       SWSI         MUSI       BOUNDED BY LOVES CREEK RD. AND         NWSI       MILLERTOWN PK.         Tract Size:       76         Zoning District:       SC-3 & F-1         Existing Land Use:       UNUSED LAND	PROPERTY OWNER/OPTION HOLDER  PLEASE PRINT Name:
Planning Sector: <u>NORTH CITY</u> Sector Plan Proposed Land Use Classification: <u>REGIONAL COMMERICAL (RS)</u> <i>MU-RC</i> Growth Policy Plan Designation: <u>PETASILE City</u> Census Tract: <u>43</u> Traffic Zone: <u>136</u> Parcel ID Number(s): <u>059EA007, 059EA008</u> Jurisdiction: City Council <u>4</u> District <i>Ex</i> County Commission <u>Ex</u> District	APPLICATION CORRESPONDENCE         All correspondence relating to this application should be sent to:         PLEASE PRINT       J. CHRIS FIELDER         Name:       J. CHRIS FIELDER         Company:       DBS & ASSOCIATES ENGINEERING, INC.         Address:       330 N. SECOND ST.         City:       CLARKSVILLE         State:       TN         Zip:       37040         Telephone:       (931) 647-6959         Fax:       (931) 647-7135         E-mail:       cfielder@dbsengr.com
APPROVAL REQUESTED Development Plan:Residential $\ge$ Non-Residential Home Occupation (Specify Occupation) Other (Be Specific) <u>ffor dels</u> <u>resfaurant</u>	APPLICATION AUTHORIZATION         I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on same, whose signatures are included on the back of this form.         Signature:         PLEASE PRINT         PLEASE PRINT         Name:       J. CHRIS FIELDER         Company:       DBS & ASSOCIATES ENGINEERING, INC.         Address:       330 N. SECOND ST.         City:       CLARKSVILLE       State:       TN       Zip:       37040         Telephone:       _(931) 647-6959

SIGNATURES OF ALL PROPERTY OWNERS INVOLVED OR HOLDERS OF OPTION ON SAME MUST BE LISTED BELOW:							
Please Sign in Black Ink:	(If more space is required attach additional sheet.)						
Name	Address · City · State · Zip	Owner	Option				
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