

### KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION REZONING REPORT

| ۲ | FILE #: 10-J-17-RZ<br>POSTPONEMENT(S): | 10/12/2017   | AGENDA ITEM #: 31<br>AGENDA DATE: 11/9/2017             |
|---|--|--|---|
| ► | APPLICANT:                             | TIM DWYER LEESMAN ENGINEERING  |   |
|   | OWNER(S):                              | Slate Ridge Holdings   |   |
|   | TAX ID NUMBER:                         | 132 02719  | View map on KGIS  |
|   | JURISDICTION:                          | City Council District 2  |   |
|   | STREET ADDRESS:                        |  |   |
| ► | LOCATION:                              | Southeast side Moss Grove Blvd., south   | of Kingston Pike  |
| ► | APPX. SIZE OF TRACT:                   | 1.75 acres   |   |
|   | SECTOR PLAN:                           | Southwest County   |   |
|   | GROWTH POLICY PLAN:                    | Urban Growth Area (Inside City Limits)   |   |
|   | ACCESSIBILITY:                         | Access is via Moss Grove Blvd., a private st median within 100' of right-of-way.   | reet with 4 lanes and a center                          |
|   | UTILITIES:                             | Water Source: Knoxville Utilities Board  |   |
|   |  | Sewer Source: Knoxville Utilities Board  |   |
|   | WATERSHED:                             | Ten Mile Creek   |   |
| ► | PRESENT ZONING:                        | PC-1 (Retail and Office Park)  |   |
| ► | ZONING REQUESTED:                      | C-6 (General Commercial Park)  |   |
| ► | EXISTING LAND USE:                     | Vacant land<br>Tire Discounters auto service center  |   |
| ► | PROPOSED USE:                          |  |   |
|   | EXTENSION OF ZONE:                     | No   |   |
|   | HISTORY OF ZONING:                     | The Sherrill Hill site was rezoned to PC-1 and O-1 with conditions in 2007 (8-F-07-RZ).  |   |
|   | SURROUNDING LAND                       | North: Aldi grocery store / PC-1 (Retail &   | Office Park)  |
|   | USE AND ZONING:                        | South: Floor & Décor store / PC-1 (Retail  | & Office Park)  |
|   |  | East: Vacant land / PC-1 (Retail & Office  | Park)   |
|   |  | West: Moss Grove Blvd., Academy Sports<br>Office Park)   | s parking lot / PC-1 (Retail &                          |
|   | NEIGHBORHOOD CONTEXT:                  | This site is located within the Sherrill Hill cor<br>subdivision, accessed from Moss Grove Blv<br>been developed under either PC-1, O-1 or F<br>development within Sherrill Hill was subject<br>MPC. | d. The entire subdivision has RP-1 zoning. All existing |

#### STAFF RECOMMENDATION:

#### **DENY C-6 (General Commercial Park) zoning.**

The requested C-6 zoning allows commercial, as well as light industrial uses, with no required public review of site plans. The entire commercial portion of the Sherill Hill Subdivision has been developed under PC-1 zoning, which is subject to use on review approval of site plans by MPC. C-6 zoning of this site will allow potentially less compatible uses with no public review of plans, giving this developer a different set of rules to develop the site than all surrounding properties within the subdivision.

| AGENDA ITEM #: 31 | FILE #: 10-J-17-RZ | 11/2/2017 09:38 AM | MICHAEL BRUSSEAU | PAGE #: | 31-1 |
|-------------------|--------------------|--------------------|------------------|---------|------|

#### COMMENTS:

REZONING REQUIREMENTS FROM ZONING ORDINANCES (must meet all of these):

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE CITY/COUNTY GENERALLY:

1. The site is already zoned PC-1, which allows consideration of most commercial uses, The City of Knoxville Building Official has determined that PC-1 zoning does not allow consideration of the proposed tire store. C-6 or PC-2 would allow it, but are not appropriate at this location.

2. The Southwest County Sector Plan recommends CC (Community Commercial) for the site, which recommends the use of only planned zones for new development. Although C-6 zoning is mentioned in the sector plan under "other zoning to consider", it is only to be used for infill development in areas that already have an established pattern of unplanned commercial zones, such as C-3, C-4 or C-6.

3. The existing zoning pattern is appropriate. Rezoning of the subject property to C-6 would be a spot zoning that would allow this property to be developed with a different set of regulations than the rest of the development.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

 The requested C-6 zoning is intended to encourage the clustering of commercial activities and to discourage the proliferation of commercial uses along major thoroughfares and noncommercial areas. The following six concepts are emphasized in the zoning ordinance: 1) To encourage the clustering of commercial activities within areas specifically designed to accommodate the activities and to discourage the proliferation of commercial uses along major thoroughfares and noncommercial areas, 2) To provide for the orderly development of commercial activities so that any adverse impact on surrounding uses and on the general flow of traffic can be ameliorated, 3) To encourage an orderly and systematic development design providing the rational placement of activities, parking and auto circulation, pedestrian circulation, access and egress, loading and landscaping, 4) To encourage commercial uses as stated within the C-6 zoning district, and 6) To encourage general commercial activities to locate in areas that have access to a major street system.
 Based on the above general intent, this site may not be appropriate for C-6 zoning. C-6 allows more intense uses than PC-1 zoning and has a different set of regulations than the current PC-1 zoning.

THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE COUNTY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT: 1. If C-6 zoning is approved for this property, it allows potentially more intense development than the rest of Sherrill Hill with no public review of plans.

2. The entire commercial portion of Sherrill Hill has been developed under PC-1 zoning. The subject property should be subject to the same regulations as neighboring properties.

3. Public water and sewer utilities are available to serve the site.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:

1. Both the Southwest County Sector Plan and the City of Knoxville One Year Plan propose CC (Community Commercial) uses for the site. The CC designation recommends that all new development occur in planned zoning districts, such as the current PC-1 zoning. The requested C-6 zoning could only be considered if it was infill development in an area that already has established unplanned zones, such as C-3, C-4 or C-6. This site is surrounded by PC-1 zoning, which is a planned zone supported by the sector plan, so the sector plan does not support PC-1 zoning at this location. The table from the Southwest County Sector Plan with a description of the CC future land use designation is attached.

2. The site is located within the City Limits of Knoxville on the Knoxville-Knox County-Farragut Growth Policy Plan map.

3. This current zoning does not present any apparent conflicts with any other adopted plans, and should be maintained.

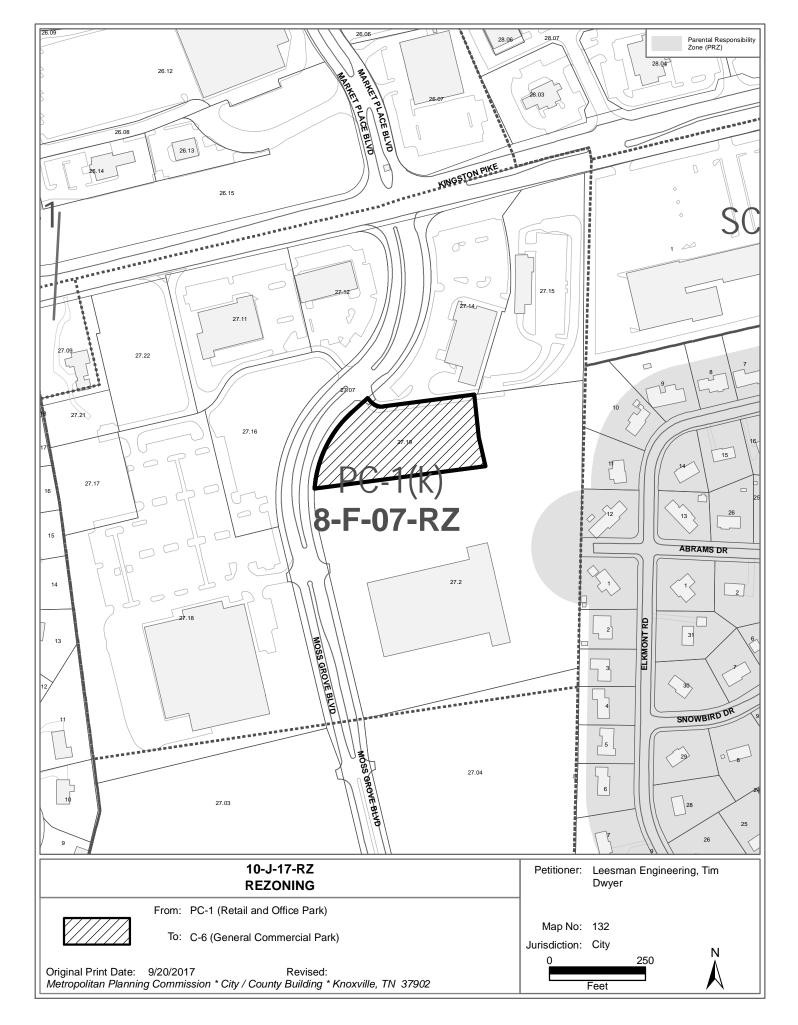
ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

If approved, this item will be forwarded to Knoxville City Council for action on 12/5/2017 and 12/19/2017. If denied, MPC's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the

|  | AGENDA ITEM #: 31 | FILE #: 10-J-17-RZ | 11/2/2017 09:38 AM | MICHAEL BRUSSEAU | PAGE #: | 31-2 |
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appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.



|   | RETAIL and RELATED SERVICES LAND USE CL  | ASSIFICATIONS   |
|---|--|---|
| <b>RURAL COMMERCIAL (RC)</b><br>This classification includes retail and service-oriented<br>commercial uses intended to provide rural communities<br>with goods and services that meet day-to-day and<br>agricultural-related needs.  | <ul> <li>Location Criteria:</li> <li>At the intersection of two thoroughfares<br/>(arterial or collector roads)</li> <li>Rural commercial nodes should generally not<br/>exceed more than 300 feet in depth and lots<br/>and not extend more than 300 feet away from<br/>the intersection</li> </ul>   | <b>Recommended Zoning and Programs:</b><br>County's Rural Area: CR<br><b>Other Zoning to Consider:</b> CN                         |
| <b>NEIGHBORHOOD COMMERCIAL (NC)</b><br>This classification includes retail and service-oriented<br>commercial uses intended to provide goods and services<br>that serve the day-to-day needs of households, within<br>a walking or short driving distance. Neighborhood<br>commercial uses may also be accommodated within<br>neighborhood centers (see Mixed Use and Special Districts). | <ul> <li>Location Criteria:</li> <li>Generally located at intersections of collectors or arterial streets at the edge of or central to a neighborhood</li> <li>New NC should not be zoned for or developed within ½ mile of existing commercial that features sales of day-to-day goods and services</li> <li>Automobile-oriented uses (e.g. gas stations or convenience stores) should be located on arterial street at the edge of neighborhood</li> <li>Should not exceed the depth of the nearby residential lots and not extend more than a block (typically no more than 300 feet) away from the intersection</li> </ul>   | <b>Recommended Zoning and Programs:</b><br>City: C-1<br>County's Planned Growth Area: CN<br><b>Other Zoning to Consider:</b> SC-1 |
| <b>COMMUNITY COMMERCIAL (CC)</b><br>This land use includes retail and service-oriented<br>development, including shops, restaurants, and what has<br>come to be known as "big box" retail stores; typical service<br>area includes 20,000 to 30,000 residents. Community<br>commercial uses may also be considered within community<br>centers (see Mixed Use and Special Districts).     | <ul> <li>Location Criteria:</li> <li>Locate at intersection of arterial streets</li> <li>Sites should be relatively flat (under 10 percent slope) and with enough depth to support shopping center and ancillary development.</li> <li>Vehicular and pedestrian connections should be accommodated between different components of the district (e.g. between stores, parking areas and out-parcel development)</li> <li>Infrastructure should include adequate water and sewer services, and major arterial highway access</li> <li>Community commercial centers should be distributed across the city and county in accordance with recommended standards of the Urban Land Institute</li> </ul> | needs of surrounding interests, 'planned zones' should be used.   |

# **TIRE DISCOUNTERS**

XXXX MOSS GROVES BLVD

KNOXVILLE, TN

### LOT DATA

PARCEL #132 02719 (1.75 ACRES) LOT 2R1A SHERRILL HILL RESUB EOT 2814 SHERKILL MLL AESOD PLAT - 20159513-0061635 LONG. -84,091097, LAT. 35,909076 ZONING (PC-1(k)) RETAIL AND OFFICE PARK DISTRICT

#### SITE DATA

PERMITTED: VEHICULAR REPAIR FACILITIES PROPOSED BUILDING AREA 7,800 SQ. FT.

#### F.A.R. CALCULATION

FLOOR AREA CALCULATION F.A.R. = 7,800 SQ. FT. / 76,080 SQ. FT. = 10.25%

ISR CALCULATION (OPEN SPACE) (ALL GRASS ARAS AND LANDSCAPE AREAS) EXISTING LOT - 1.747 ACRES (76,800,18 SQ. FT.) PROPOSED IMPERVIOUS AREA= 42,700 SQ. FT. PROPOSED ISR= 56% IMPERVIOUS

SETBACK REQUIREMENTS (PC-1) FRONT YARD - 25' SIDE YARD - 0' **REAR YARD - 0'** 

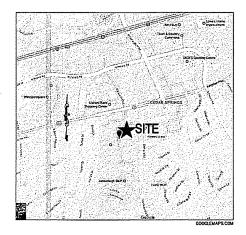
PARKING ANALYSIS PARKING REQUIRED: UNAVAILABLE

PARKING PROVIDED: TYP, 9'X19' PARKING SPACES= 29 SPACES HANDICAP - 1 SPACES TOTAL PARKING 30 SPACES

FLOOD DATA

ZONE X ZONE A MAP: 47093C0262F MAP DATE: MAY 2, 2007

### VICINITY MAP:



### **OWNER:**

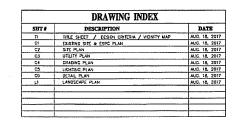
KINGSTON PIKE LLC 6151 POWERS FERRY RD STE 690 ATLANTA, GA 30339

#### **DEVELOPER**

SLATE RIDGE HOLDINGS (ROBERT OESTREICHER) 3650 E. KEMPER RD CINCINNATI, OHIO 45241 OFFICE: (513) 618-7308 FAX: (513) 618-7309

#### **PREPARER/ENGINEER:**

LEESMAN ENGINEERING & ASSOC. STEVEN J. LEESMAN P.E. 2720 TOPICHILLS DRIVE CINCINNATI, OHIO 45248 PH 513-417-0420, FAX 513-347-3495

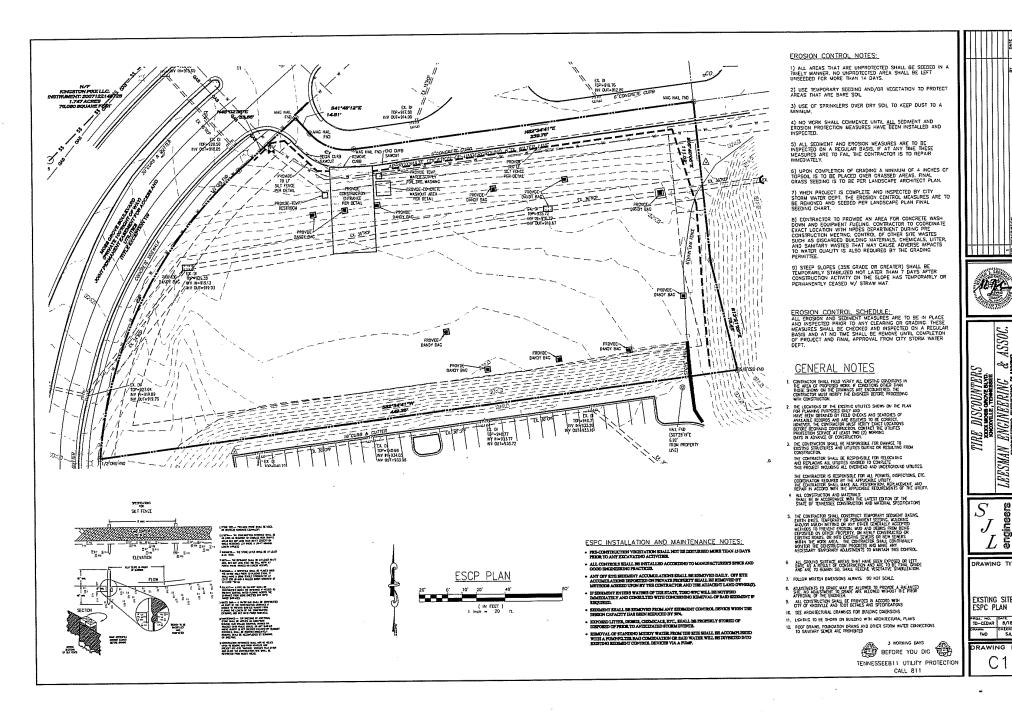




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Agenda Item # 31



#### Agenda Item # 31

ASSOC.

LEESMAN

engineers

DRAWING TITLE

EXSTING SITE

D-CEDAR 0/18/17

THD S.L

DRAWING NO C1

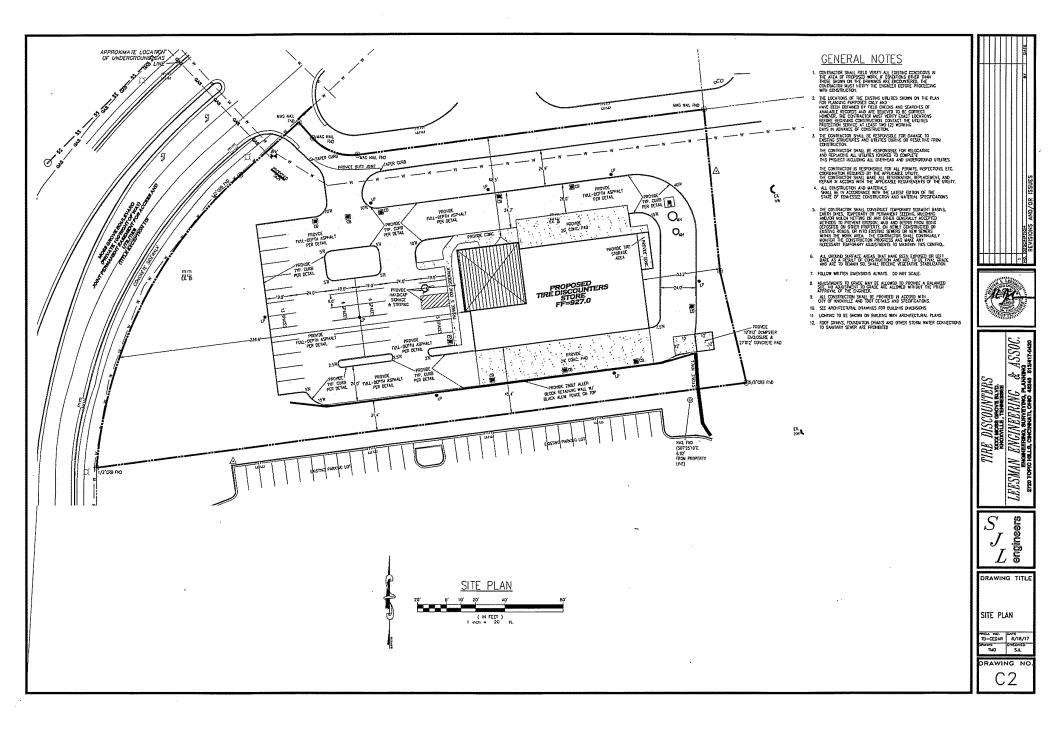
ESPC PLAN

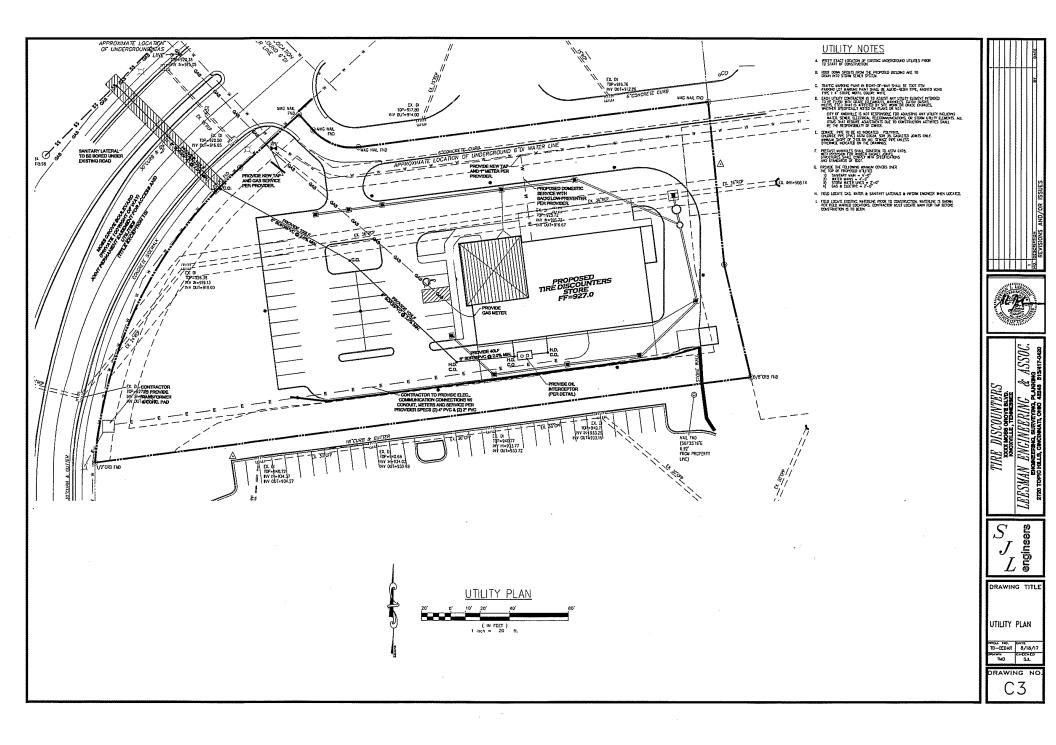
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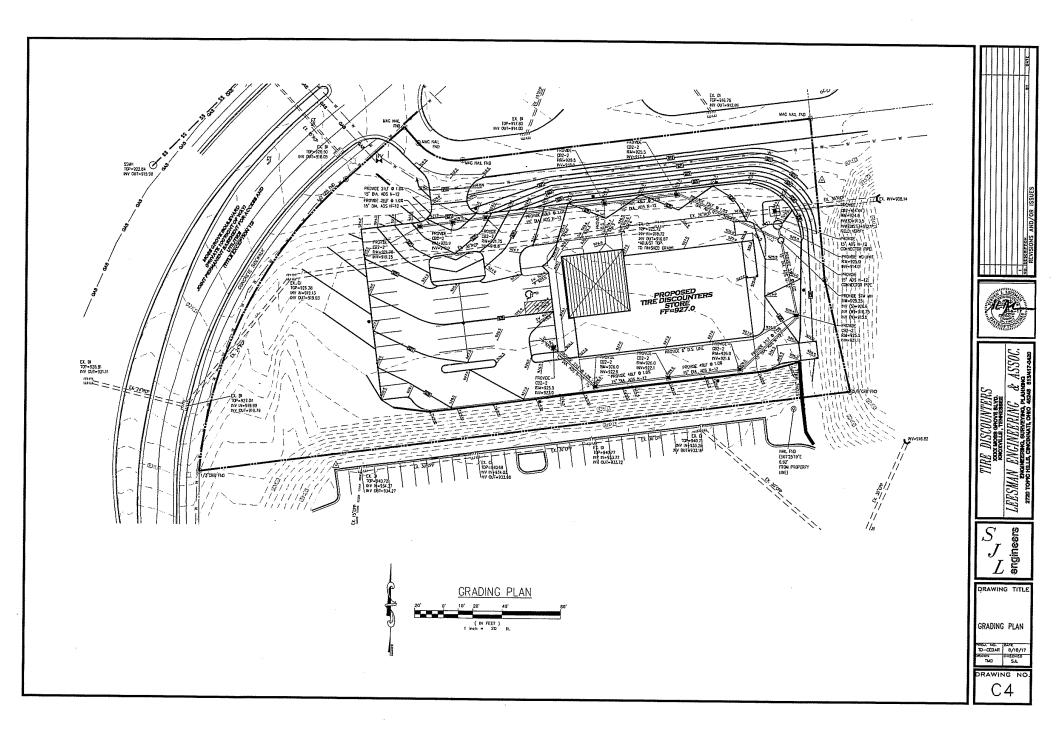
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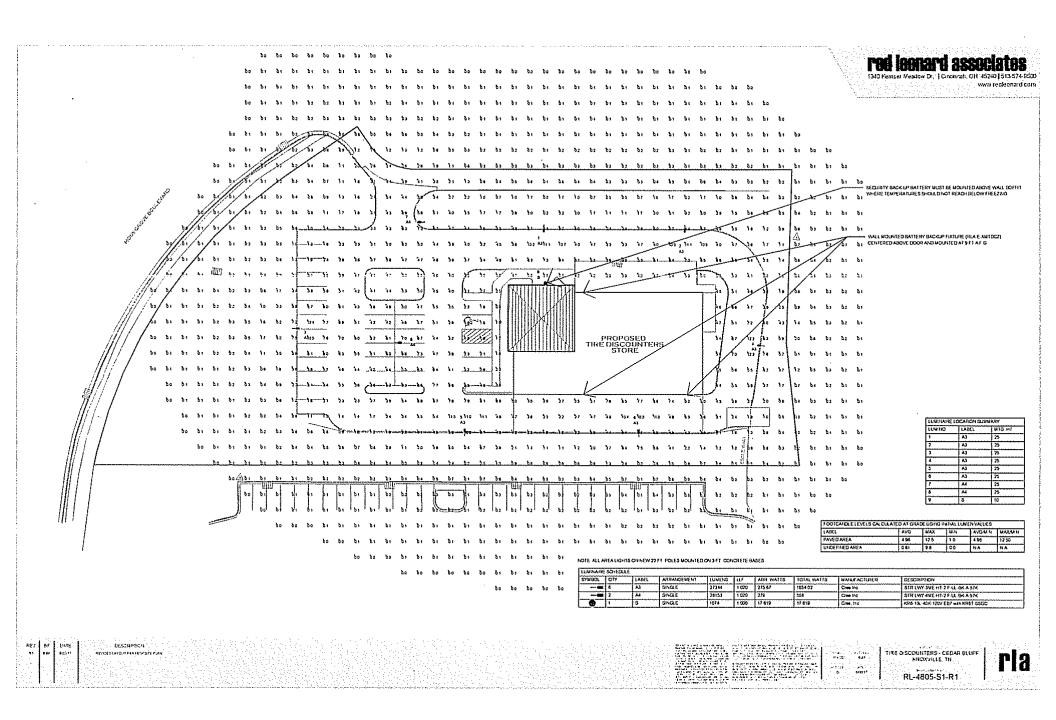
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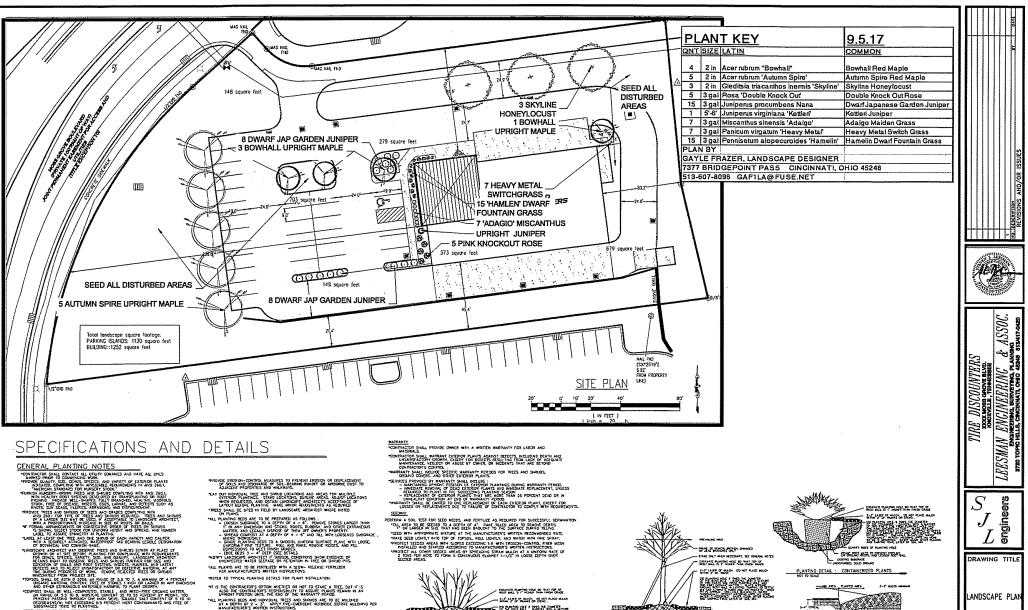
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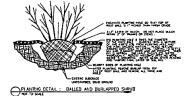


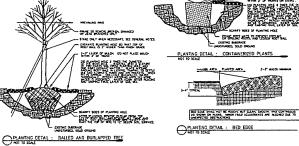






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- PREPARATION AND PLANTING HECTATION AND LEARNING UNDERS PROF TO STARTNG WORK . IF A FART S SHOWN DH THE FLAL WINK THEE FEET OF AN UNDERGROUND UNDER, NORTH LANDERNY ARCHITECT THE ADJULTMENT UNTRUCTIONS.
- PROTECT, NORT LANDSCAPE, ARCHIECT FOR ADJUSTMENT INSTRUCTIONS PROTECT STRUCTURES, UTLIDES, SICEWALKS, PAVEMENTS, AND OTHER FACTIVES, AND LAWIS AND EXISTING EXTERSOR PLANTS FROM BANACE CANTOR FR. PLANTING OFFICIENTS.
- \*ALL PLANING BEDS AND INDIVIDUAL THETS AND SHOUSS AND TO BE INVIDUED AT A DOPTH OF 2 3". APPLY PRICEMENTIAL MEROCOLE ELFORE MULLINING PER MANUFACTUREN'S WHITTON INSTRUCTIONS.
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- IN MICHUEL EXTERNITION, FOR BUILDE DUE TO FROLE. PROTECT EXTEROR PLANTS FROM BALANCE DUE TO LANCSCAPE OPERATIONS OPERATIONS BY ODER COMPRISION AND DAVIES AND OTHERS MAINTAN PROTECTION DURING RESTALLATON AND DAVIESNMEL PERODS. TREAT, REPARD, OF REPLACE DAVIEST PLANTAE.
- REMOVE SURFLUS SOL AND WASTE MATERIAL . INCLUDING EXCESS SUBSOL . UNDATABLE SOL TRASH, AND DEBRIS, AND LECALLY DISPOSE OF THEM OF OWNERS PROPERTY.





TD-CEDAR 8/18/17

GAF SAL

DRAWING NO

ARTHUR G. SEYMOUR, JR. ROBERT L. KAHN REGGIE E. KEATON DONALD D. HOWELL DEBRA L. FULTON MICHAEL W. EWELL JOHN M. LAWHORN JAMES E. WAGNER BEVERLY D. NELMS MARY ELIZABETH MADDOX BENJAMIN C. MULLINS RICHARD T. SCRUGHAM, JR. MATTHEW A. GROSSMAN KEVIN A. DEAN RICHARD E. GRAVES



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October 11, 2017

office 865.546.9321 office fax 865.637.5249

550 W. Main Street Suite 500 P.O. Box 39 Knoxville, Tennessee 37901

of counsel Francis A. Cain Imogene A. King Jason T. Murphy

fmsllp.com

Via E-mail

MPC Commissioners Knoxville-Knox County MPC Suite 403, City County Building 400 Main Street Knoxville, Tennessee 37902

> Re: Agenda Item No. 50 – Tim Dwyer Leesman Engineering Southeast side Moss Grove Blvd., south of Kingston Pike

Dear Commissioners:

The purpose of this zoning request is to allow the location of a tire store on property at the Sherrill Hill development. The company is Tire Discounters.

The developer and other tenants in the shopping center and development support its location on this property. Some of the other tenants include Academy Sports, a car wash facility, an Aldi's grocery store, and other retail outlets. The center is governed by covenants which would not allow a use unless it is supported by the developer and other tenants.

I am enclosing herewith information showing what Tire Discounters does and what its buildings look like.

The property, along with the commercial part of the development, is zoned PC-1. The City's Plans Review and Inspections division has determined, as evidenced by the attached letter, that the type of use proposed is not allowed in the PC-1. It would be allowed in the PC-2 and the C-6 zone.

The MPC Staff has recommended against the rezoning, although I do not know if there is any opposition by Staff to the use itself. As a matter of fact, I think initially MPC Staff felt that the PC-1 zone would accommodate this use. MPC Commissioners In re: Agenda Item No. 50 – Tim Dwyer - Leesman Engineering October 11, 2017 2 | P a g e

The applicant unfortunately is in a Catch 22 situation where there is no opposition to its use of this property for its tire store, but Plans Review will not allow it in a PC-1 zone and the applicant is simply seeking a zone that will accommodate this use.

We would appreciate your support of this rezoning. Very truly you Arthur G. Seymour, Jr.

FRANTZ, McCONNELL & SEYMOUR, LLP

AGSJ:lbb

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#### **Plans Review & Inspections Division**

August 14, 2017

Timothy M. Dwyer

Leesman Engineering & Associates

4820 Glenway Avenue

Cincinnati, OH 45238

#### RE: 0 Moss Grove Blvd. – Parcel ID# 132 02719

To whom it may concern,

This property is currently zoned PC-1(k) Planned Commercial District with no district overlay. Conditions were placed on this property as part of its 2007 re-zoning process. I have included a copy of the MPC Case Summary stating the conditions for development – file # 8-F-07-RZ. Further detail on the re-zoning case may be obtained from the Metropolitan Planning Commission Office at 865-215-2500.

I have enclosed a copy of the current zoning regulations for the PC-1 District and an area map showing the zoning designations for properties surrounding this address.

The use of this property as an establishment for tire sales and auto service is not permitted in this district per the City of Knoxville Zoning Ordinance, Article 4, Section 3.4.B.

A review of records available in our office shows that there are currently no open zoning violations associated with this address.

To the best of my knowledge, the information provided in this letter is correct, however if more in-depth research is necessary, our records are available for public viewing.

Please contact me at (865) 215-4473 if you have additional questions.

Sincerely,

Scott Elder

Zoning Chief - City of Knoxville

Enclosures

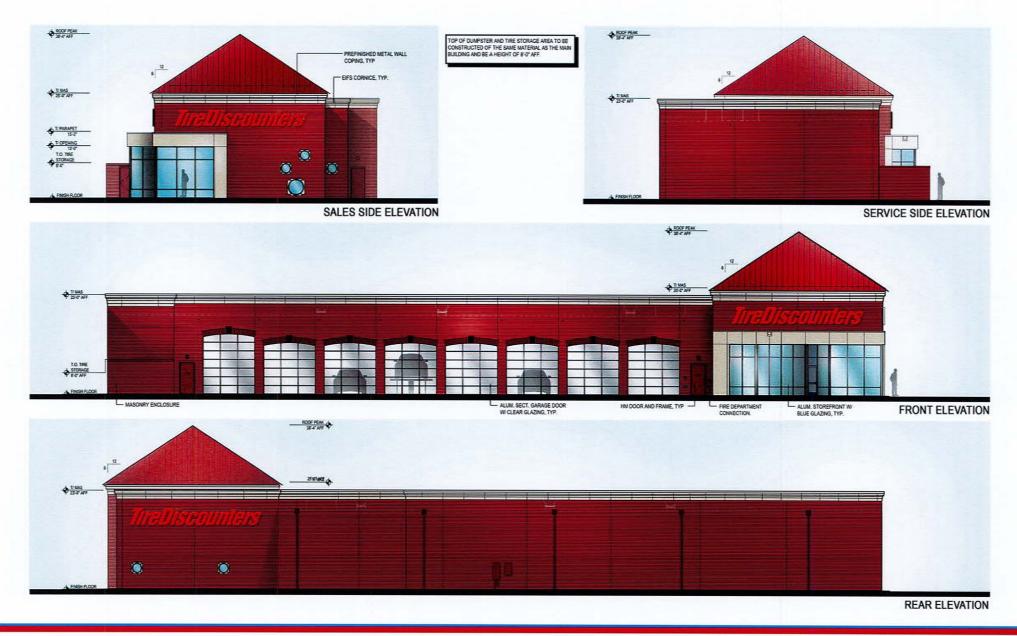
City County Building • 400 Main Street • Suite 505 • Knoxville, TN 37902

Office: 865-215-3669 • Fax: 865-215-2627

www.KnoxvilleTN.gov

Agenda Item # 31

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Tire Discounters Prototype C



For more information, contact:

Andrew Sellet Senior Director +1 513 763 3053 andrew.sellet@cushwake.com

201 E. 4th Street Suite 1800 Cincinnati, OH 45202

www.cincyretailteam.com





# **GOOD NEIGHBOR POLICY**

# We take pride in our stores and here's why:

- NO SUNDAYS NO HOLIDAYS
- NO SEMI TRAFFIC
- NO OVERNIGHT PARKING
- NO OUTSIDE WORK
- CLOSED AFTER 7PM EVERY NIGHT
- NO 3RD PARTY VENDORS ARE PERMITTED (FIREWORKS, NEWSPAPERS, FLOWERS, ETC.)
- TIMED LED PARKING LOT LIGHTING
- LIGHT TRAFFIC COUNT
- AVERAGE JOB TAKES LESS THAN ONE HOUR
- ALMOST 4 DECADES IN BUSINESS
- NO TRANSMISSION WORK
- NO ENGINE REPAIRS
- "GREEN" STORE DESIGN

- NO OUTSIDE STORAGE
- NO EXHAUST WORK
- NO BODY WORK
- EXTREMELY CLEAN OPERATIONS
- WINDOWS PROFESSIONALLY CLEANED (MORE THAN MOST OFFICE BUILDINGS)
- STORES UPGRADED EARLY AND OFTEN (TECHNOLOGY, EQUIPMENT, AMENITIES, ETC.)
- SCRAP TIRES STORED OUT OF SIGHT AND ARE PICKED UP MULTIPLE TIMES EACH WEEK
- ALL BRICK AND GLASS CONSTRUCTION
- SISTER COMPANY IS A SIGN AND LIGHTING FIRM -SIGNAGE AND LIGHTING IS IMMACULATE

Andrew Sellet / +1 513 763 3053 / andrew.sellet@cushwake.com

www.cushmanwakefield.com



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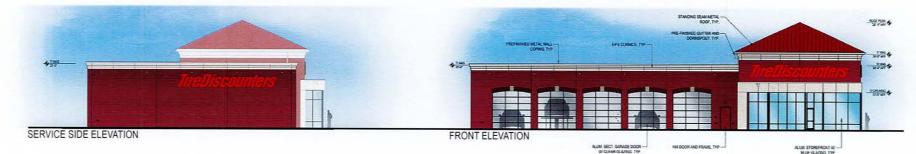
Andrew Sellet / +1 513 763 3053 / andrew.sellet@cushwake.com

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# **ELEVATION A - PROTOTYPE**

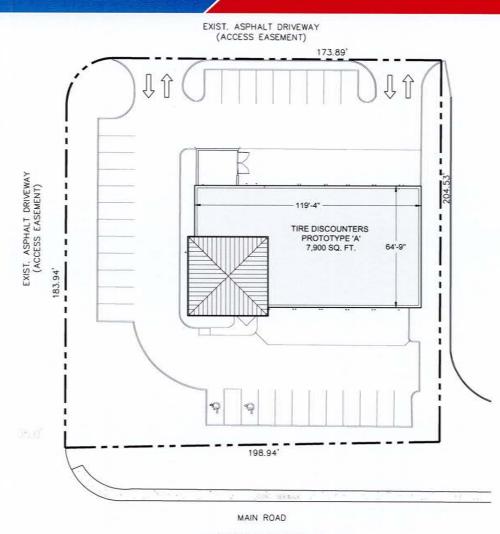








# **PROTOTYPE A - SITE PLAN**



PROTOTYPE 'A'

Andrew Sellet / +1 513 763 3053 / andrew.sellet@cushwake.com

www.cushmanwakefield.com



# SITE PHOTOS



Andrew Sellet / +1 513 763 3053 / andrew.sellet@cushwake.com

www.cushmanwakefield.com

| $\begin{array}{c} \text{METROPOLITAN} \\ \text{PLANNING} \\ \text{COMMISSION} \end{array}  \text{Date Filed:}  \frac{8/33}{2017} \\ \text{TENNESSON} \\ \text{TENNESSEE} \\ \text{Application Accepted by:} \\ \begin{array}{c} \text{Marcel} \\ Marce$ | mber: Rezoning $13 - J - 17 - RZ$ (AUG 3 0 2017)<br>AUG 3 0 2017)   |
|---|---|
| PROPERTY INFORMATION         Address:          Moss          Grow BLVD          BLVD          Grow BLVD  | □ PROPERTY OWNER \$ OPTION HOLDER PLEASE PRINT Name: Slate Ridge Holdings Company: Slate Ridge Holdings Address: One east 9th Street City: Groundt State: Off Zip: 95000 Telephone: (573) 618-7308 Fax: (513) 618-7308 Fax: (513) 618-7309 E-mail: R. orstrucher & two discontes.com APPLICATION CORRESPONDENCE All correspondence relating to this application should be sent to: PLEASE PRINT Name: Imm Organ Company: Leesan Engineering. Address: 4000 Almany An City: Ground State: Off Zip: 45238 Telephone: 5'S 702-0571 Fax: E-mail: Imm Organ E-mail: Imm Organ E-mail: Imm Organ E-mail: Imm Organ      |
| □ One Year Plan I Southwest Co. Sector Plan<br>FROM:C.C.<br>TO:C.C.<br>PROPOSED USE OF PROPERTY<br><u>Proposed</u> Tire Discounters struc<br><u>Autonotive</u> Served Station<br>Density Proposed <u>I</u> Units/Acre<br>Previous Rezoning Requests:  | APPLICATION AUTHORIZATION         I hereby certify that I am the authorized applicant, representing         ALL property owners involved in this request or holders of option         on same, whose signatures are included on the back of this form.         Signature:         PLEASE PRINT         Name:       Implement         Company:       Implement         Address:       4820         Gity:       Grammet         City:       Grammet         State:       0H         Zip:       45238         Telephone:       513         Company:         Grammet       State:         OH       Zip:         45238 |