

#### KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

► FILE #: 9-E-17-UR		AGENDA ITEM #: 53	
POSTPONEMENT(S):	9/14/2017	AGENDA DATE: 10/12/2017	
APPLICANT:	FELLOWSHIP CHURCH		
OWNER(S):	Fellowship Evangelical Free Church, Inc.		
TAX ID NUMBER:	106 P C 002, 006, 007	View map on KGIS	
JURISDICTION:	City Council District 2		
STREET ADDRESS:	7800 Middlebrook Pike		
LOCATION:	West side Broome Rd, south of Middlebrook Pike		
APPX. SIZE OF TRACT:	23.73 acres		
SECTOR PLAN:	Northwest City		
GROWTH POLICY PLAN:	Urban Growth Area (Inside City Limits)		
ACCESSIBILITY:	Access is via Broome Rd., a major collector street with 18' of pavement width within 50' of right-of-way, and Middlebrook Pike, a major arterial street with four lanes and a center median within 130' of right-of-way,		
UTILITIES:	Water Source: Knoxville Utilities Board		
	Sewer Source: Knoxville Utilities Board		
WATERSHED:	Ten Mile Creek		
► ZONING:	R-1 (Low Density Residential)		
EXISTING LAND USE:	Single family residential and vacant land		
PROPOSED USE:	Driveway connection to Broome Road for church		
HISTORY OF ZONING:			
SURROUNDING LAND USE AND ZONING:	North: Middlebrook Pike, attached house 1 (Low Density Residential)	s / RP-1 (Planned Residential), R-	
	South: Broome Rd., detached houses / R Residential), R-1 (Low Density Res		
	East: Broome Rd., vacant land, senior li (Planned Residential)	ving facility (pending) / RP-1	
	West: Detached residential / R-1E (Low I	Density Exclusive Residential)	
NEIGHBORHOOD CONTEXT:	This area is developed with low density residential and church uses under R- 1, R-1E and RP-1 zoning.		

#### STAFF RECOMMENDATION:

APPROVE the development plan for a driveway connection to Broome Road for the church and the existing parking lot layout, subject to the following 8 conditions.

1. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance.

2. Meeting all applicable requirements of the City of Knoxville Department of Engineering for the proposed driveway.

3. Meeting and implementing the "Conclusions and Recommendations" of the Fellowship Church Driveway

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Traffic Impact study dated August 30, 2017 (attached), or subsequent revision in accordance with the requirements of MPC and City of Knoxville Department of Engineering staff.

4. Meeting all applicable requirements of City of Knoxville Department of Engineering for all unpermitted site improvements, including but not limited to the parking lot design standards of the Knoxville Zoning Ordinance.
5. Installation of a Type "C" landscape screen (see attached) along the south side of the parking lot where such screening does not currently exist.

6. Installation of all required landscaping within 6 months of completion of work.

7. Combining the 3 lots into one lot, or as otherwise approved by the Knoxville Department of Engineering to provide legal access across the lots.

8. Providing the right-of-way dedication along Broome Road as required by the Major Road Plan, 30 feet from centerline of road, when the properties are platted.

With the conditions noted above, this request meets all the requirements for approval in the R-1 zone, as well as other criteria for use on review approval.

#### COMMENTS:

This proposal is for a new driveway connection to Broome Road for the existing church. The driveway will connect to Broome Road directly across from the driveway for a recently approved senior living development (3-B-17-UR). The access is located on the crest of a hill and curve in the road which requires a sight line easement across the church property, which has been provided on the plan, to ensure the visibility is not blocked by landscaping or other improvements. A sidewalk will also be installed on the west side of Broome Road from the Middlebrook Pike to the new driveway.

When reviewing the proposed driveway it was discovered that the church parking lot was not constructed according to the approved plans and was expanded somewhat without proper approvals. The attached "Overall Site Plan" (sheet C3) shows the existing site improvements on the property. The Planning Commission will be considering this overall site plan for approval with the recommended condition that the parking lot be brought up to compliance with the zoning regulations as required by the City of Knoxville Department of Engineering. This may require some minor changes for drive aisle widths and landscaping, the removal of some parking spaces, or zoning variances.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

 The Traffic Impact Study recommends that a police officer be placed at the proposed Broome Road driveway entrance on Sunday mornings to direct existing traffic to turn right onto Broome and not allow exiting left turns following the church service. Staff is recommending that this be a condition of approval.
 Staff is recommending that a Type "C" landscape screening (see attached) be installed along the south side of the parking lot where such screening does not currently exist.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE CITY OF KNOXVILLE ZONING ORDINANCE

1. The proposed driveway and parking lot for the church, with the recommended conditions, is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and One Year Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas, as the Traffic Impact Study notes that church attendees already use Broome Road and the traffic engineer does not anticipate a significant increase in traffic on Broome Road by adding the driveway connection.

2. The proposal meets all relevant requirements of the R-1 zoning district, as well as other criteria for approval of a use-on-review.

CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

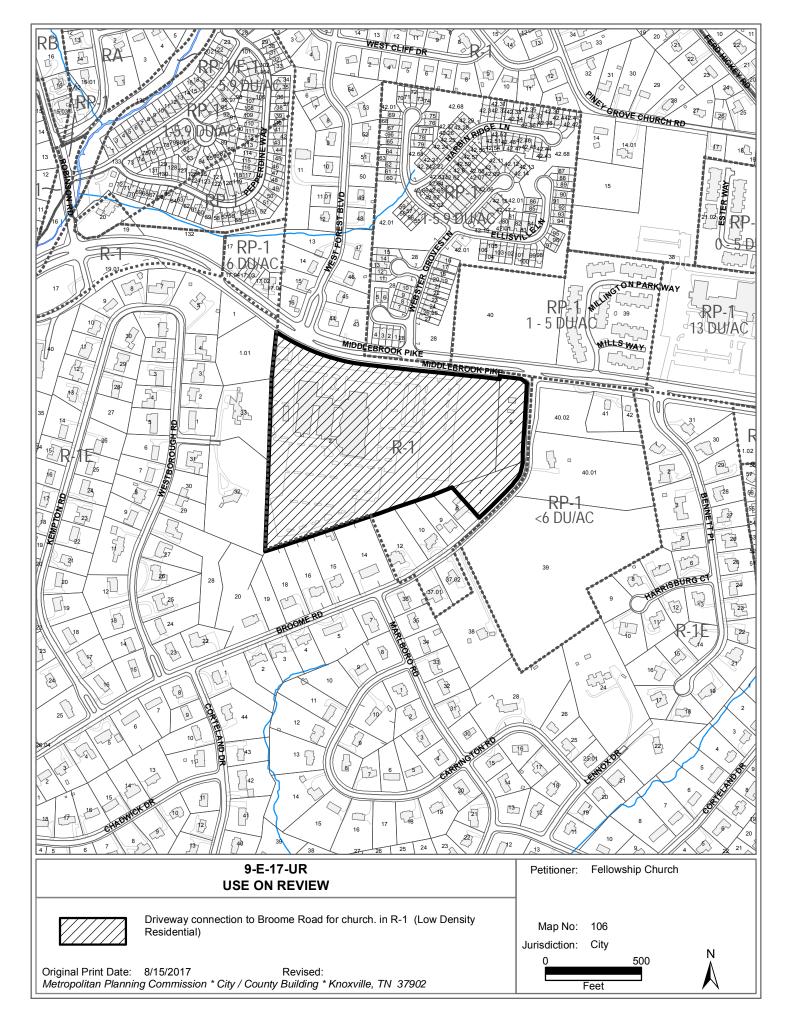
1. The use is in conformity with the One Year Plan and the Northwest City Sector Plan, which propose CI (Civic Institutional) for the site.

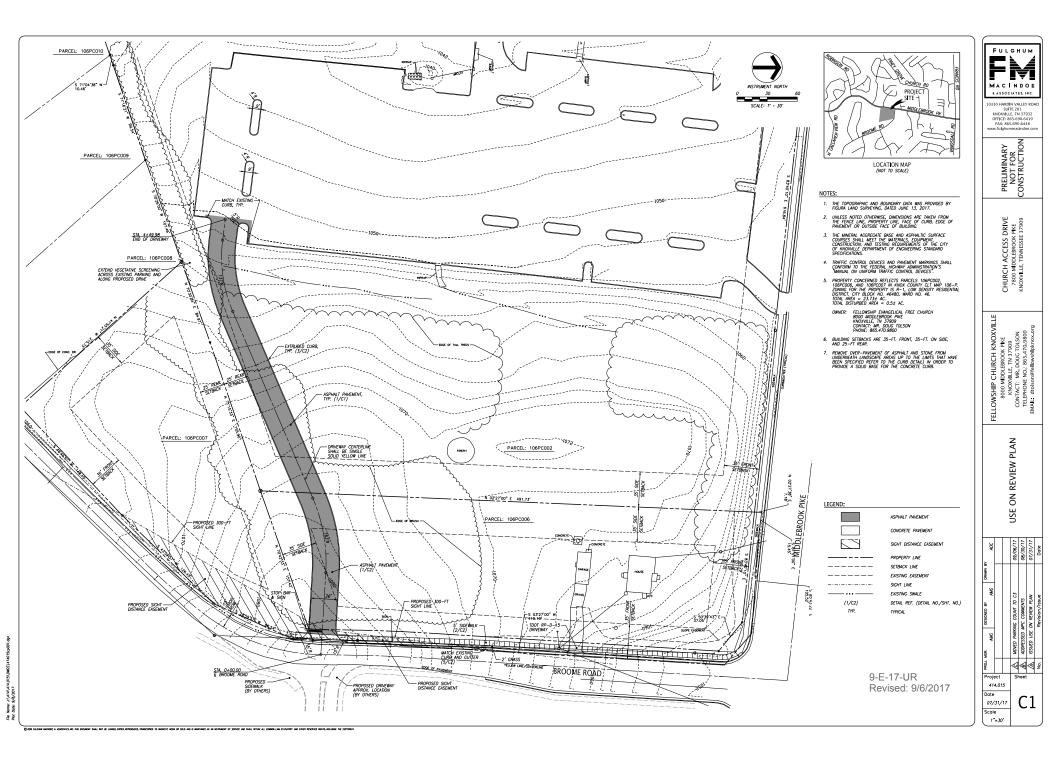
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

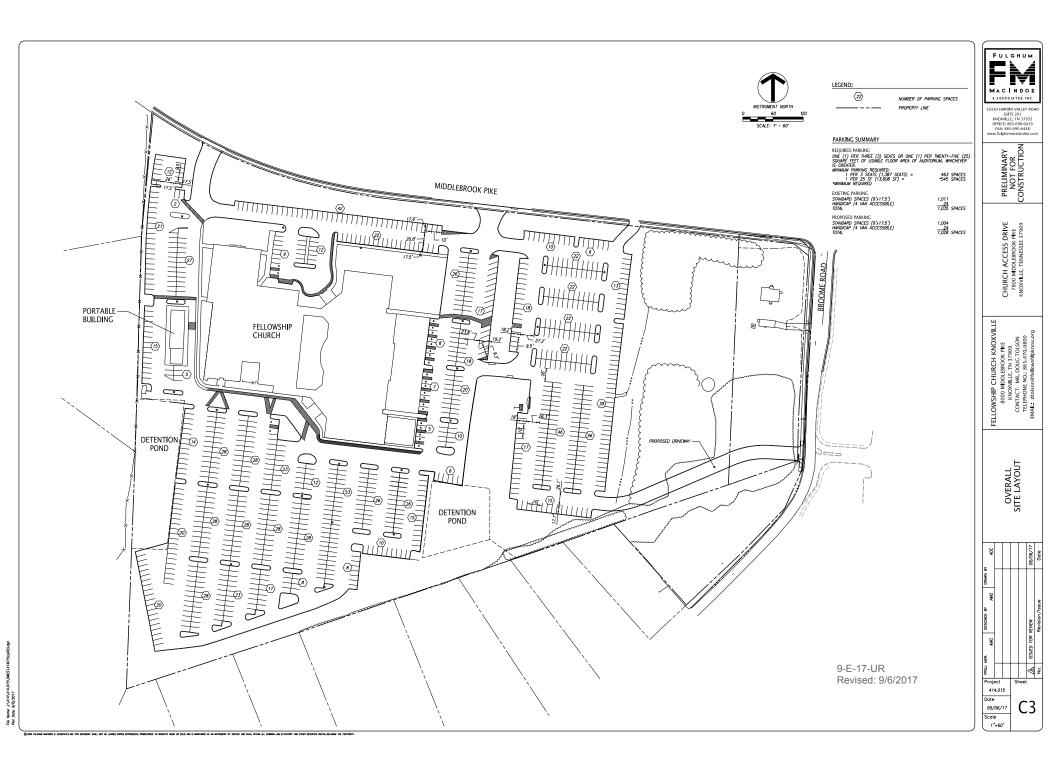
ESTIMATED STUDENT YIELD: Not applicable.

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MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.







#### 5 Conclusions and Recommendations

#### 5.1 Broome Road @ Fellowship Church Driveway

Based on the traffic count dated August 27, 2017 approximately 3% of the entering traffic during both the first and second service will enter using the proposed Broome Road driveway and approximately 10% of the exiting traffic during the first service and 6% during the second service will exit using the proposed Broome Road driveway.

FMA recommends that a police officer be placed at the proposed driveway entrance on Sunday mornings. The police officer should direct exiting traffic to turn right onto Broome and not allow exiting left turns following the church service.

The minimum required sight distance for a road with a posted speed limit of 30 mph is 300 feet in each direction in accordance with the "Minimum Subdivision Regulations" for Knoxville and Knox County. The proposed intersection of Broome Road at Fellowship Church Driveway has a measured sight distance that exceeds 300 feet north and south of the intersection, which meets the requirement. The proposed sight line does cross out of the right-of-way and will require an easement both north and south of the intersection in order to maintain the sight distance. *FMA* recommends any landscaping be installed so as to maintain the sight distance and continue to comply with City of Knoxville Department of Engineering requirements.

Broome Road is classified as a major collector. The minimum intersection spacing required for a collector is 300 feet per the "Minimum Subdivision Regulations" for Knoxville and Knox County. The nearest road intersection to the proposed driveway is currently 460 feet north at the intersection of Broome Road and Middlebrook Pike (S.R. 169). This intersection exceeds the typical minimum separation of 300 feet between roads on a collector; therefore, no change is necessary.

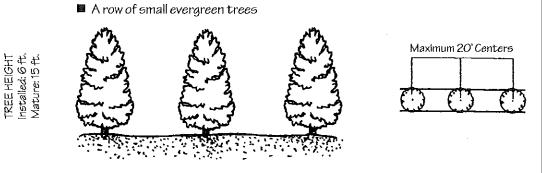
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# GUIDELINES LANDSCAPE SCREENING

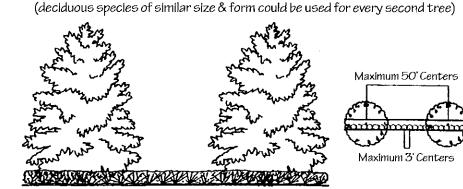
# Type "C" Screen: Partial

**APPROPRIATE LOCATION:** Between parking lots and public streets; boundaries of industrial and office development

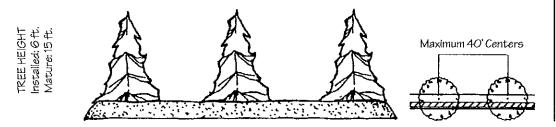
**NOTE:** Landscape buffer strips should be a minimum of 8 feet in width, and sown with grass or ground cover for their full width, allowing for mulch at the base of plantings.



A row of large broad leaf evergreen trees with a 3 ft. high wall or hedge (deciduous species of similar size & form could be used for every second tree)



A row of evergreen conifers with a 3 ft. high earth berm or solid fence or wall



#### INTRODUCTION

Landscape screening reduces the impact of intense development upon adjacent land uses by providing visual separation, reducing the transmission of glare and air pollution, and limiting access. Screening also promotes the aesthetic appeal of a neighborhood and promotes higher property values.

This series of design guidelines defines several types of landscape screen. Each type is applicable to a certain intensity of conflict between adjacent land uses. Each screen type is illustrated by several planting schemes with an equivalent height, density and opacity of landscaping.

MPC uses these guidelines to illustrate desirable levels of screening appropriate to various site planning situations. Creative alternatives which achieve a comparable effect are encouraged.

For more information: MPC Development Services Suite 403 City County Building 400 Main Street Knoxville, TN 37902 Phone: 865 215-2500 Fax: 865 215-2068 Web: www.knoxmpc.org

The contents of these guidelines are advisory and are intended to supplement, but not replace, the requirements of the Knoxville Zoning Ordinance and the Knox County Zoning Ordinance.

#### MPC October 12, 2017

#### Agenda Item # 53



### Fwd: Broome Road and neighborhood future

1 message

Terry Gilhula <terry.gilhula@knoxmpc.org> Mon, Oct 2, 2017 at 12:54 PM To: "Mahan, Betty Jo" <bettyjo.mahan@knoxmpc.org>, "Brooks, Amy" <amy.brooks@knoxtrans.org>, Gerald Green <gerald.green@knoxmpc.org>, "Kelly, Dan" <dan.kelly@knoxmpc.org>

------ Forwarded message ------From: Tina Peroulas <vperoulas@gmail.com> Date: Mon, Oct 2, 2017 at 12:50 PM Subject: Broome Road and neighborhood future To: contact@knoxmpc.org

My name is Tina Peroulas and I live at 643 Broome Road.

MPC is having a meeting to approve a petition by the Fellowship Church at 8000 Middlebrook Pike to open an exit onto Broome Road. At the same time, MPC approved the building of an assisted living facility directly across from the area of this proposed exit. Both would pour onto Broome Road and into a viable neighborhood, West Hills.

It truly seems that West Hills has become one of those throwaway neighborhoods that people prey on. We can get no assistance from traffic and engineering and are praying that MPC will help us by voting NO on the Fellowship Church desires.

It appears that previous promises with the assisted living that traffic will not come onto Broome but open onto Middlebrook Pike have not materialized. The opening that construction traffic empties onto is on Broome with the Middlebrook front of that property still available for purchase.

I invite each and every one of the members of MPC to my home so we can physically tour the mess that is being created on this road and in this neighborhood by people who are only looking for top dollar and not to foment good will. 'She' could have built a lovely neighborhood subdivision...

Thank you for your attention. I welcome you for a cup of coffee and a Greek cookie or two. Just let me know. Remember vote NO on further intrusions into what tomorrow could be in your neighborhood and close to your house.

Tina Peroulas



## [MPC Comment] 9-E-17-UR Opposition - Accident Images Attached

Debra Smith <debra@wetn.com>

To: "commission@knoxmpc.org" <commission@knoxmpc.org>

Reply-To: debra@wetn.com

Wed, Oct 4, 2017 at 11:27 AM

Dear MPC Commissioners:

I started drafting this letter yesterday **IN OPP**OSITION to the Fellowship Church Driveway Connection to Broome Road (9-E-17-UR) for the very reasons below.

It's Tuesda y, October 3<sup>rd</sup> and at 12:45 PM toda y a neighbor crashed directly in front of our home (538 Broome Road ) when hit by someone cutting through the West Hills (Loudon County tags - let it be noted occupant was driving on a revoked license, with no insurance, at a high rate of speed which totaled his car - PICTURES ATTACHED). Broome was closed, cars rerouted and both automobiles towed from the scene. I have also added pictures of my next door neig hbors mailbox (530 Broome) from May 2017 when a driver traveling at a high rate of speed crashed into their mailbo x and moved it from its foundation.

PLEASE SEE NEIGHBORHOOD CONCERNS BELOW, but ours in particular as we LIVE DIRECTLY on Broome and see first-hand the speed and carelessness of drivers on a daily basis (please add to file for consideration on 10/12/17).

- Broome Road is a RESIDENTIAL street, but has become a highway/speedway/short cut for many searching to cut out 2 minutes off their drive time and Broome cannot stand any more traffic, ANY DAY OF THE WEEK.
- Concerns for the safety of our family, friends and neighbors traveling on the sub-standard, too narrow roadway which is lacking the majority of safety features of any city street in Knoxville. No prospects of any improvements to address these concerns on the horizon?
- Fellowship Church has an existing traffic flow problem and has ambitions to grow its congregation. Adding more facilities/road will exacerbate their existing problem and add more traffic onto our neighborhood street. Broome Road is meant for the residents of West Hills and its inhabitants to travel to and from home safely. Originally just a country road connecting farmland. Never improved to normal street standards or meant for heavy trafic.
- As a member of Cedar Springs Church I would like to speak personally. At one time the congregation parked/cut through/and exited through the adjacent subdivision and over time it started becoming a problem, a large trafic problem. They had a voice and we listened all entrances and exits were sealed off from our parking lot, no more cut throughs/parking CSPC respected their wishes and worked together for the best outcome. It now takes 10-15 minutes to leave the lot, but everyone simply waits to exit and waits to park. It's what happens with ANY LARGE CHURCH on a Sunday morning and is no different than any venue (large crowds) in town on any given day.

• Other churches such as Sevier Heights and Concord Baptist face similar issues on Sunday, but manage with the assistance of off duty KPD officers and patienc **e from the c**ongr egation . Fellowship currently has MULTIPLE exits onto Middlebrook Pike which has worked for all the years they have been in existence, why now do they want to cause major safety concerns for the residents of West Hills?

In closing, the West Hills Executive Committee and Fellowship Elders have met on several occasions to rework the plan or table the plan until more discussion can take place. The WH committee was told last week by Fellowship representatives that they were moving forward and that we would see them at MPC October 12<sup>th</sup>. I along with the residents of West Hills (petition signatures forthcoming) are emploring MPC to deny the request . Please help us maintain the safety of our residential neighbor hood.

Thank you in advance for your consideration and we look forward to seeing you on October 12<sup>th</sup>.

Fr**ank & De**br**a S**mith

538 Broome Road

Knoxville, TN 37909

This message was directed to commission@knoxmpc.org

4 attachments



Broome Road Accident 10-3-17.JPG 7897K

Broome Road Accident 10-3-17 II .JPG 9413K

Broome Mailbox.jpg 131K





Broome Mailbox II.jpg 814K



#### [MPC Comment] 9-E-17-UR Opposition - Accident Images Attached 1 message

vmdred49 via Commission <commission@knoxmpc.org> Reply-To: vmdred49@aol.com To: "commission@knoxmpc.org" <commission@knoxmpc.org> Wed, Oct 4, 2017 at 1:02 PM

Dear MPC Commissioners:

We are IN OPPOSITION to the Fellowship Church Driveway Connection to Broome Road (9-E-17-UR) for the reasons below:

On Tuesday, October 3<sup>rd</sup> at 12:45 PM a neighbor crashed directly in front of our home (538 Broome Road) when hit by someone cutting through the West Hills (Loudon County tags - let it be noted occupant was driving on a revoked license, with no insurance, at a high rate of speed which totaled his car, so fast ALL of his airbags deployed - PICTURES ATTACHED). Broome was closed, cars rerouted and both automobiles towed from the scene. Also added pictures of my next door neighbors mailbox (530 Broome) from May 2017 when a driver traveling at a high rate of speed crashed into their mailbox and moved it from its foundation.

About May or thereabouts a drive rounded the curve on Broome/Chadwick and took out the curve notification sign because of speed.

PLEASE SEE NEIGHBORHOOD CONCERNS BELOW, but ours in particular as we LIVE DIRECTLY on Broome and see irst -hand the speed and carelessness of drivers on a daily basis (please add to file for consideration on 10/12/17).

- Broome Road is a residential street, but has become a highway/speedway/short cut for many and Broome cannot stand any more traffic, ANY DAY OF THE WEEK.
- Concerns for the safety of our family, friends and neighbors traveling on the sub-standard, too narrow roadway which is lacking the majority of safety features of any city street in Knoxville. No prospects of any improvements to address these concerns on the horizon?
- Fellowship Church has an existing traffic flow problem and has ambitions to grow its congregation. Adding more facilities/road will exacerbate their existing problem and add more traffic onto our neighborhood street. Broome Road is meant for the residents of West Hills and its inhabitants to travel to and from home safely. Originally just a country road connecting farmland. Never improved to normal street standards or meant for heavy trafic.
- We are in our 70's and live at the crest of the hill. It is concerning to us the number of cars speeding. Just yesterday a car was driving over the yellow line on Broome and we had to pull off in order not to be hit.
- •
- Other churches such as Cedar Springs, Sevier Heights and Concord Baptist face similar issues on Sunday, but manage with the assistance of off duty KPD officers and patienc e from the congregation.
   Fello wship can continue to use their existing MULTIPLE exits onto Middlebrook Pike which has worked for all the years they have been in existence, why now do they want to cause major safety concerns for the residents of West Hills?

#### MPC October 12, 2017

In closing, the West Hills Executive Committee and Fellowship Elders have met on several occasions to rework the plan or table the plan until more discussion can take place. The WH committee was told last week by

Fellowship representatives that they were moving forward and that we would see them at MPC October 12<sup>th</sup>. I along with the residents of West Hills (petition signatures forthcoming) are emploring MPC to deny the request . Please help us maintain the safety of our residential neighbor hood.

Thank you in advance for your consideration and we look forward to seeing you on October 12<sup>th</sup>.

Richard and V ivian DuByne 538 Broome Road Knoxville, TN 37909

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This message was directed to commission@knoxmpc.org

XIOXID TERMONOLITAN       X       Use on Review       Development Plan         METROPOLITAN       Ame of Applicant:       Fellowship Church       JUL 3 1 2017         Mame of Applicant:       Fellowship Church       JUL 3 1 2017         Suite 403 · City County Building 4 0 0 Main Street Knoxville, Tennessee 37902 8 6 5 · 2 1 5 · 2 5 0 0 FA X · 2 1 5 · 2 0 6 6 W W · knoxmpc · org       File Number: Development Plan       Metropolitan         Fee Amount:       File Number: Use on Review       9-F-17-UR				
PROPERTY INFORMATION         Address:       7800 and 8000 Middlebrook Pike         General Location:       South of intersection of         Broome Rd and Middlebrook Pk         Tract Size:       23.73 ac         No. of Units:       NA	PROPERTY OWNER/OPTION HOLDER         PLEASE PRINT         Name:       Fellowship Church Knoxville         Company:			
Zoning District:	Telephone:       865.470.9800         Fax:			
Sector Plan Proposed Land Use Classification: Cl (Civic/Institutional) Growth Policy Plan Designation: City of Knoxville	All correspondence relating to this application should be sent to: PLEASE PRINT Name: <u>Aarron Gray</u> , P.E. Company: <u>Fulghum</u> , MacIndoe, and Assoc.			
Census Tract:         45           Traffic Zone:         158           Parcel ID Number(s):         106PC002, 160PC006, 106PC007	Address:10330 Hardin Valley Rd, Suite 201City:KnoxvilleState:TNZip:37932Telephone:865.251.5071			
Jurisdiction: IXI City Council <u>2nd</u> District IXI County Commission <u>4th</u> District	Fax:			
Development Plan:ResidentialNon-Residential     Home Occupation (Specify Occupation)	I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on same, whose signatures are included on the back of this form. Signature: PLEASE PRINT Name: Company:			
<ul> <li>Other (Be Specific)</li> <li>Use on Review for proposed driveway</li> <li>connection to Broome Road.</li> </ul>	Address:         Address:			