

# KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

► FILE #: 7-A-18-UR AGENDA ITEM #: 48

**AGENDA DATE: 7/12/2018** 

► APPLICANT: LAND DEVELOPMENT SOLUTIONS

OWNER(S): Fort Sanders Regional Medical Center and Foundation

TAX ID NUMBER: 94 N K 01901 & MAP 094NL PARCELS 005, 006, View map on KGIS

025-028

JURISDICTION: City Council District 1

STREET ADDRESS: 1819 Clinch Ave

► LOCATION: Northwest side Clinch Ave., southeast and northwest side Laurel Ave.,

northeast side Nineteenth St., southeast side Highland Ave.

► APPX. SIZE OF TRACT: 4.3 acres

SECTOR PLAN: Central City

GROWTH POLICY PLAN: Urban Growth Area (Inside City Limits)

ACCESSIBILITY: Access is via Laurel Ave., a local street with 25' of pavement width within 50'

of right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Third Creek

► ZONING: O-1 (Office, Medical, and Related Services), O-2 (Civic and

Institutional) and O-2 / NC-1 (Neighborhood Conservation Overlay)

pending

EXISTING LAND USE: Medical center, parking garage and residences.

► PROPOSED USE: Medical center and parking garage expansions

HISTORY OF ZONING: See staff comments

SURROUNDING LAND North: Apartments and residences - R-3 (High Density Residential) and R-

USE AND ZONING: 2 (General Residential)

South: Hospital, parking lot and residences / O-1 (Office, Medical, and

Related Services) and R-2 (General Residential)

East: Residences - R-2 (General Residential) / NC-1 (Neighborhood

Conservation Overlay)

West: Existing parking garage and hospital - O-2 (Civic and Institutional)

and O-1 (Office, Medical, and Related Services)

NEIGHBORHOOD CONTEXT: This site is located in the Fort Sanders area near several hospital facilities

and residential uses that have developed under a mix of O-1, O-2 and R-2

zoning.

#### **STAFF RECOMMENDATION:**

▶ APPROVE the request for the renovation and two story addition to the Center for Advance Medicine building, addition of a new pedestrian crossover and the parking garage expansion as shown on the

 AGENDA ITEM #:
 48
 FILE #:
 7-A-18-UR
 7/5/2018 04:29 PM
 TOM BRECHKO
 PAGE #:
 48-1

### development plan subject to 8 conditions

- 1. Approval of the rezoning request (6-K-18-RZ) for Tax Parcels 094NL005 and 094NL006 to O-2 (Civic and Institutional) / NC-1 (Neighborhood Conservation Overlay) by Knoxville City Council.
- 2. Meeting all applicable requirements of the Knoxville Zoning Ordinance.
- 3. Connection to sanitary sewer and meeting any other relevant requirements of the Knox County Health Department.
- 4. Meeting all applicable requirements of the Knoxville Department of Engineering.
- 5. Approval of a permissive use agreement by the Knoxville City Council to permit the pedestrian crossover to traverse the public right-of-way.
- 6. Installation of landscaping as shown on the development plan within six months of the issuance of occupancy permit for this project. Landscaping shall not interfere with required sight distances at the existing street intersections.
- 7. Meeting all applicable requirements of the Knoxville Urban Forester.
- 8. Meeting the conditions of the approval by the Knoxville Historic Zoning Commission of the Certificate of Appropriateness for the parking garage addition (6-I-18-HZ).

With the conditions noted, this plan meets the requirements for approval in the O-2 District and the other criteria for approval of a use on review.

#### **COMMENTS:**

The Fort Sanders Regional Medical Center is proposing an expansion to the Center for Advance Medicine (CAM) building that is located on the southeast side of Laurel Ave. just west of Eighteenth St. The proposed expansion includes a renovation of the ground floor of the building for the emergency room and the addition of a fourth and fifth floor that will include a total of 96 beds. The new addition with 96 beds will include 50 beds that are being relocated from the existing hospital building located just west of the CAM building. This results in only 46 new beds for the hospital. The area of the existing hospital where the beds are being moved from will be used for other clinical services. Any new in-patient beds would require approval from the City (See attached narrative letter from Fort Sanders Regional Medical Center dated May 29, 2918.). A new pedestrian crossover is proposed between the CAM building and the hospital located at the northwest corner of the intersection of Laurel Ave. and Nineteenth St.. The Knoxville Board of Zoning Appeals (BZA) has granted variances regarding height, lot coverage and setbacks.

To meet the parking demand for the hospital expansion, an addition is also proposed to the existing parking garage that is located on the north side of Laurel Ave. across from the CAM building. The proposed garage addition will add 353 parking spaces for a total of 949 spaces.

The Planning Commission recommended approval of the rezoning of the garage expansion site to O-2 (Civic and Institutional) on April 12, 2018 (4-R-18-RZ) and June 14, 2018 (6-K-18-RZ). Knoxville City Council approved the rezoning of the southern half of the site (4-R-18-RZ) on May 22, 2018. The northern half of the site (6-K-18-RZ) will be considered by City Council on July 17, 2018.

The garage addition was reviewed and approved with conditions by the Knoxville Historic Zoning Commission.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

- 1. The proposed hospital expansion will have minimal impact on local services since all utilities are in place to serve this development.
- 2. The proposed plans for expansion of the hospital will have minimal impact on the adjoining uses considering that the site is in an area of existing medical related facilities.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

- 1. The proposed addition, with the approved variances, will meet the standards for development within the O-1 and O-2 zoning districts and all other relevant requirements of the Zoning Ordinance.
- 2. The proposed hospital expansion plan is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas since the site has

AGENDA ITEM #: 48 FILE #: 7-A-18-UR 7/5/2018 04:29 PM TOM BRECHKO PAGE #: 48-2

direct access to both minor collector and major arterial streets.

## CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

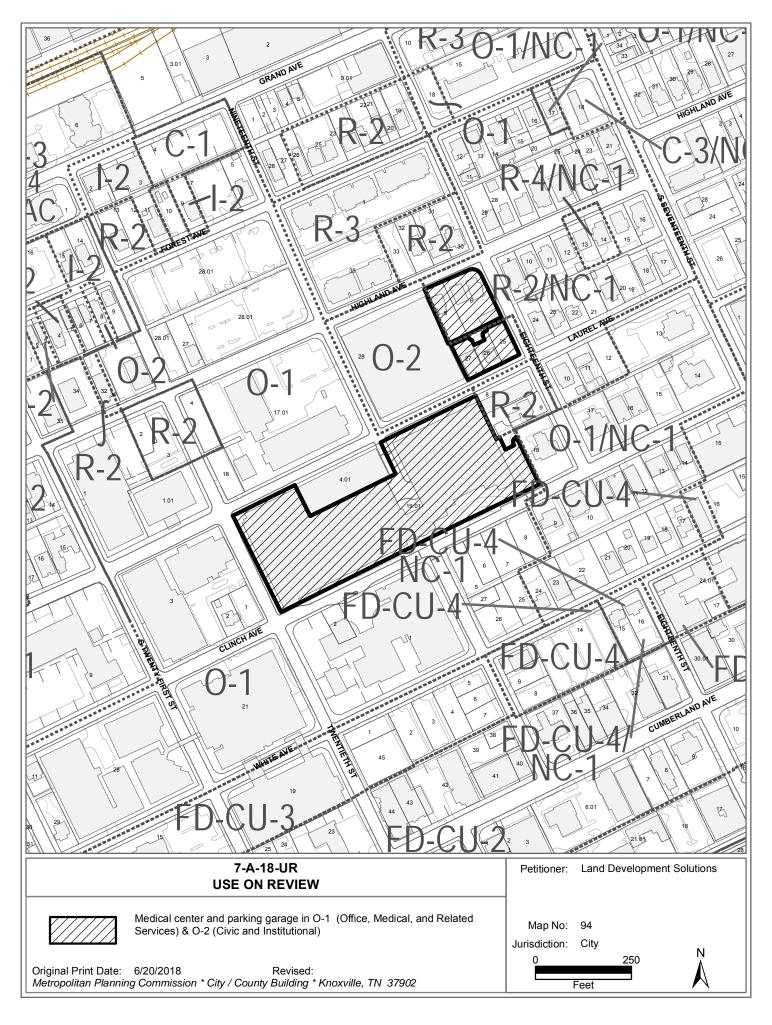
- 1. The Central City Sector Plan and Knoxville One year Plan identifies this property as being within an area designated for office and related uses. The proposed plans for expansion of the hospital are consistent with the Sector and One Year Plans.
- 2. The site is located within the Urban Growth Area of the City of Knoxville on the Knoxville-Knox County-Farragut Growth Policy Plan map.

ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

ESTIMATED STUDENT YIELD: Not applicable.

MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.

AGENDA ITEM #: 48 FILE #: 7-A-18-UR 7/5/2018 04:29 PM TOM BRECHKO PAGE #: 48-3





May 29, 2018

7-A-18-UR

Craig Holloway, AIA, EDAC Earl Swenson and Associates 1033 Demonbreun Street, Suite 800 Nashville, TN 37203

Dear Craig:

The following narrative will indicate the adaptive reuse of the vacated hospital bed space as indicated.

The scope of this project encompasses the first phase of a multi-phase masterplan. The intent of the masterplan is to relocate existing departments to new square footage. The proposed fourth and fifth floor additions to the Center for Advanced Medicine (CAM) building will comprise ninety-six (96) beds; fifty (50) of these beds will be relocated from the existing hospital structure. The existing fifty-bed ICU unit will be vacated as a part of the proposed relocation. At this time, there are no plans to back-fill this area for any clinical service containing beds or other clinical services. This area will remain conditioned with all fire/life-safety features in operation. Although the area may have the potential to support other clinical services in the future, no new in-patient beds would be proposed unless approved through the City of Knoxville Building/Planning Department.

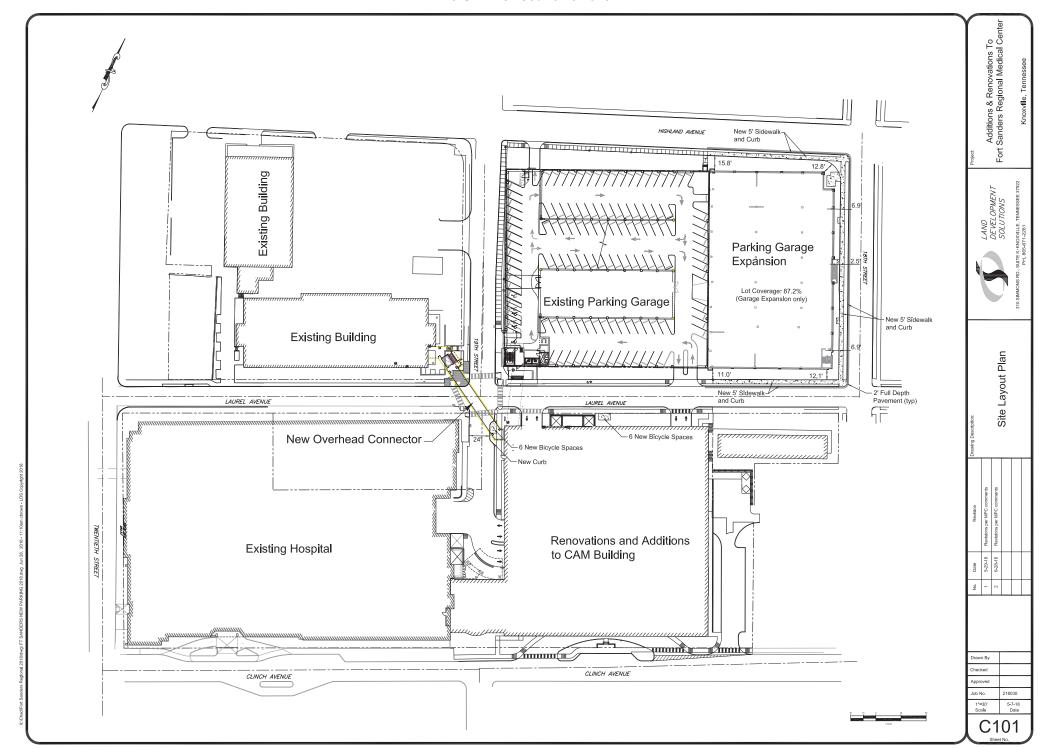
If you have any questions or need any additional information please do not hesitate to call me at (865)331-1301.

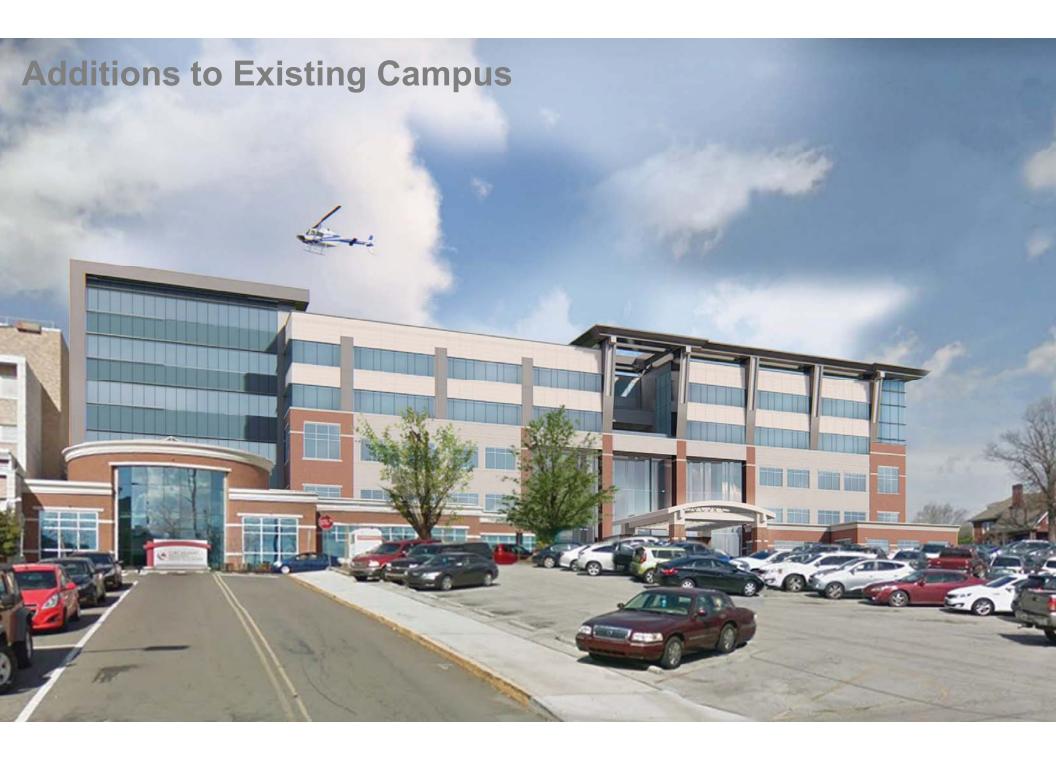
Regards,

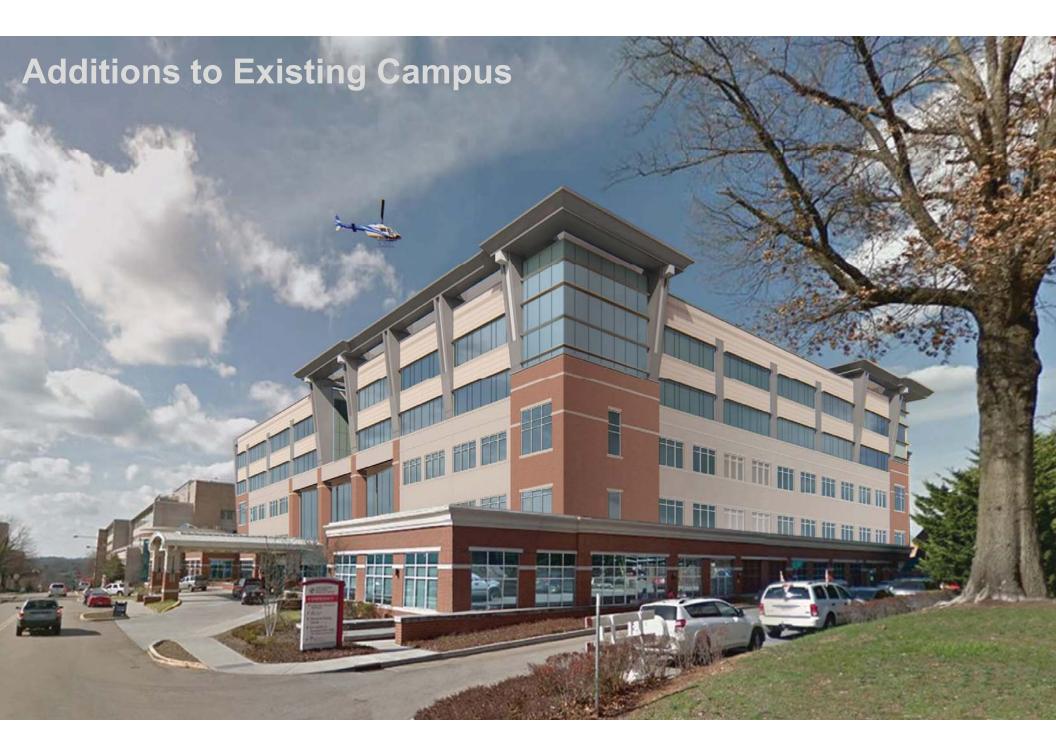
Chris Hall

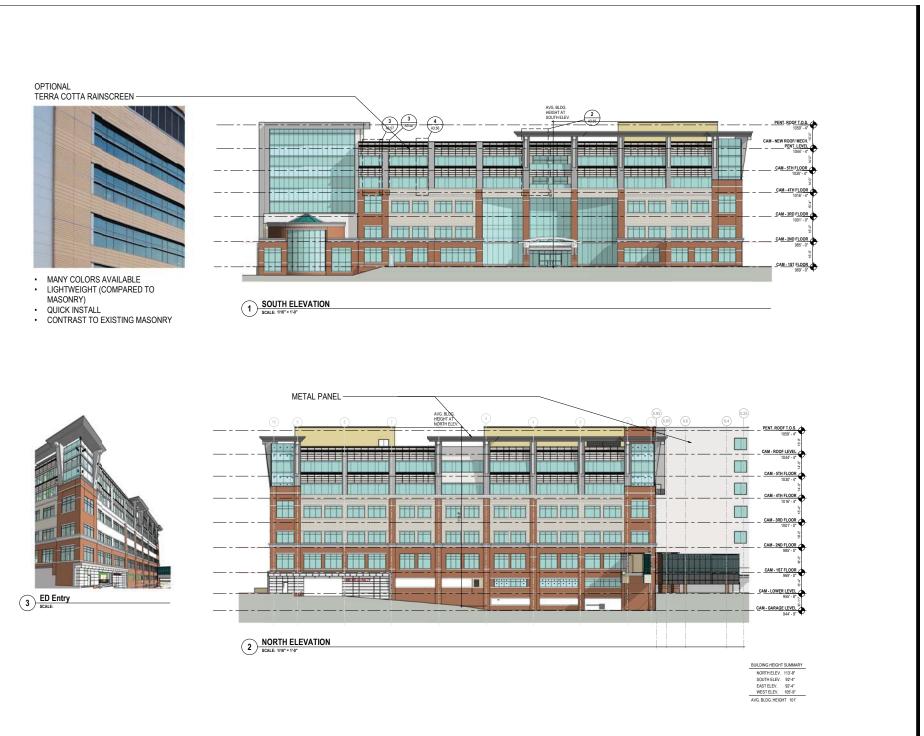
Vice President, Chief Support Officer

Vis Hall

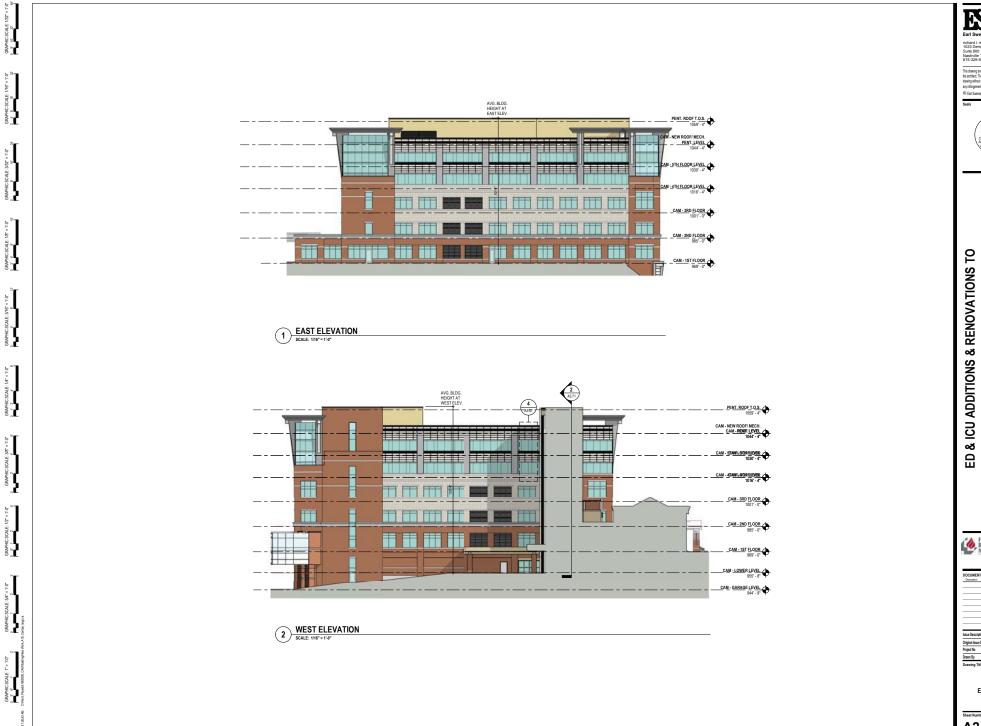








FORT SANDERS REGIONAL MEDICAL CENTER ED & ICU ADDITIONS & RENOVATIONS TO KNOXVILLE, TENNESSEE FORT SANDERS
REGIONAL
MEDICAL CENTER Covenan EXTERIOR ELEVATIONS A2.01



FORT SANDERS REGIONAL MEDICAL CENTER KNOXVILLE, TENNESSEE

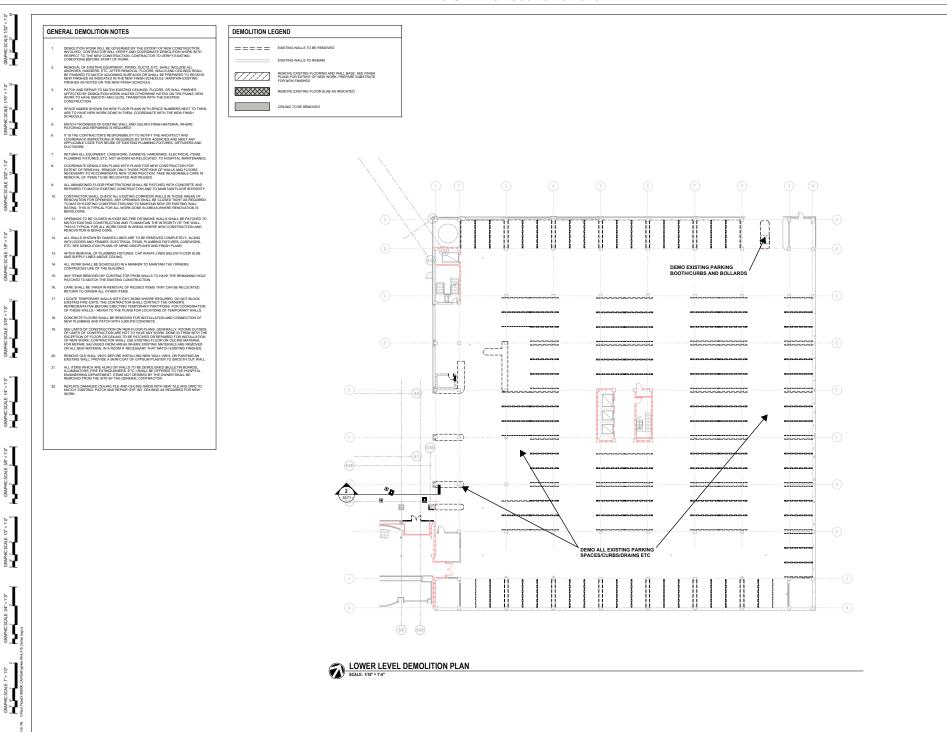
FORT SANDERS
REGIONAL
MEDICAL CENTER
COVENIALIT

DOCUMENT CHANGES
Document Changes

Issue Description
Original Issue Date 06/25
Project No 16/081
Dirawing Tale
Unrawing Tale

EXTERIOR ELEVATIONS

A2.02

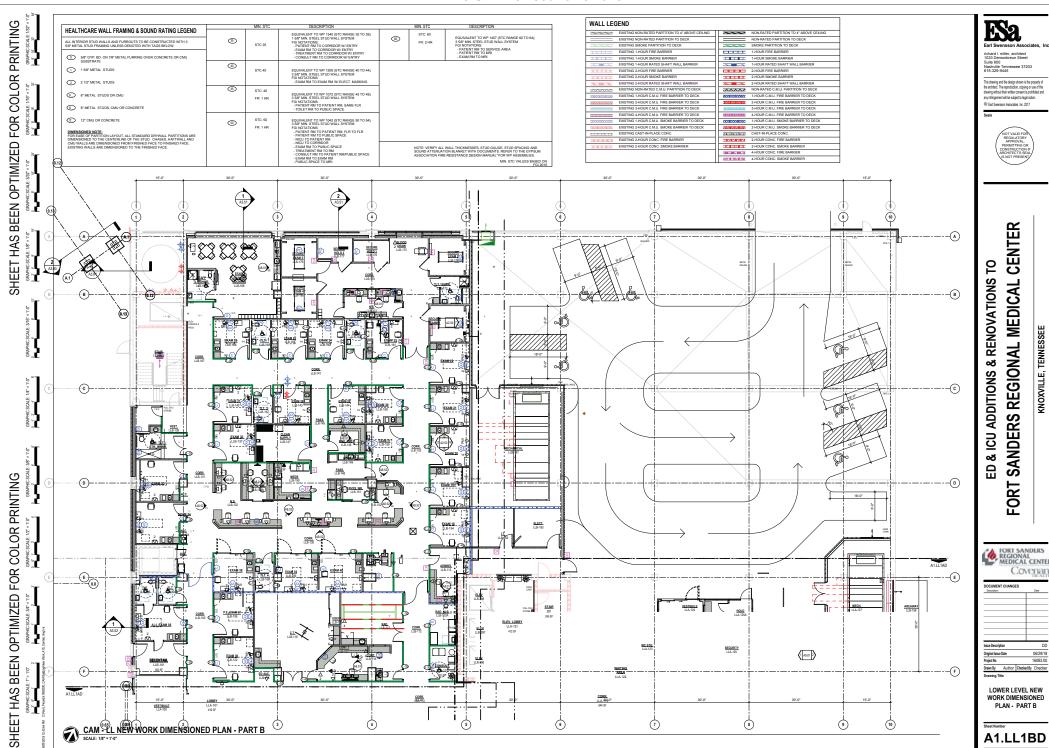


ED & ICU ADDITIONS & RENOVATIONS TO

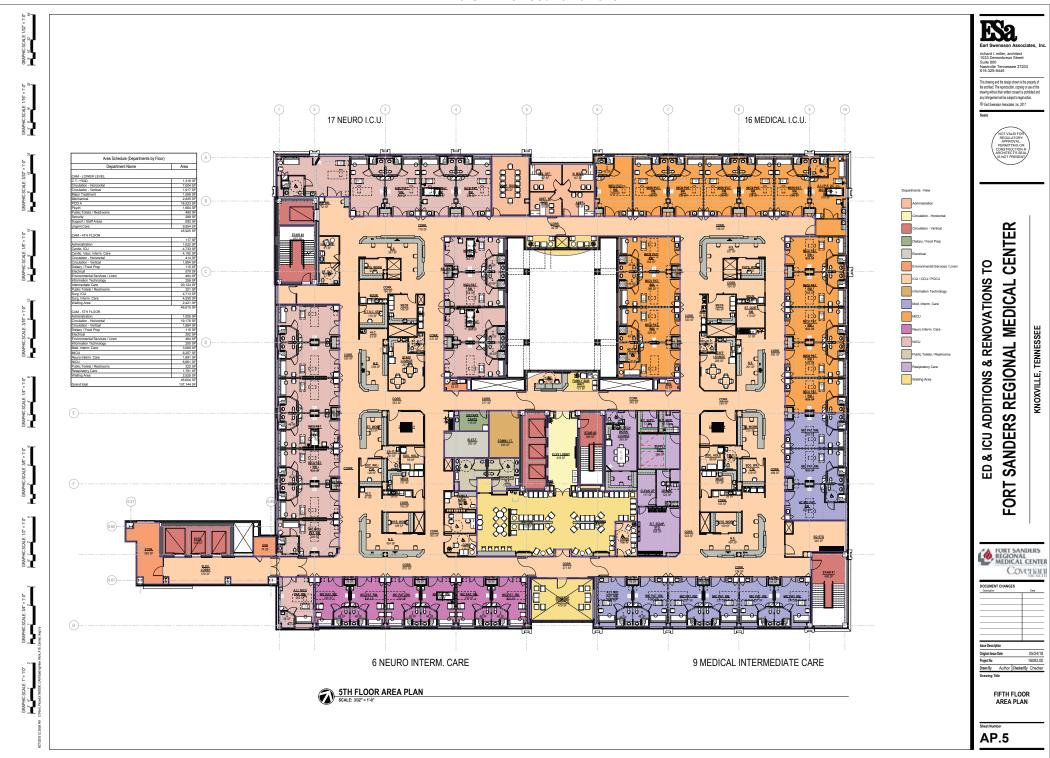
FORT SANDERS REGIONAL MEDICAL CENTER KNOXVILLE, TENNESSEE

FORT SANDERS
REGIONAL
MEDICAL CENTER Covenan 06/29/18 16083.00 LOWER LEVEL DEMOLITION PLAN

A0.LL1









Earl Swenson Associates, Ir richard I. miller, architect 1033 bemonthreun Street Suite 800 Nashville Tennessee 37203 615-329-945

a claiming and the ceasing anown is the property of a schillect. The reproduction, copying or use of this awing without their written consent is prohibited and y infringement will be subject to legal action.

P Earl Swensson Associates. Inc. 2017



NTER

ED & ICU ADDITIONS & RENOVATIONS TO FORT SANDERS REGIONAL MEDICAL CENTER KNOXVILLE, TENNESSEE

FORT SANDERS
REGIONAL
MEDICAL CENTER
COVERATION
DOCUMENT CHANGES
Date of the control of the cont

DOCUMENT CHANGES

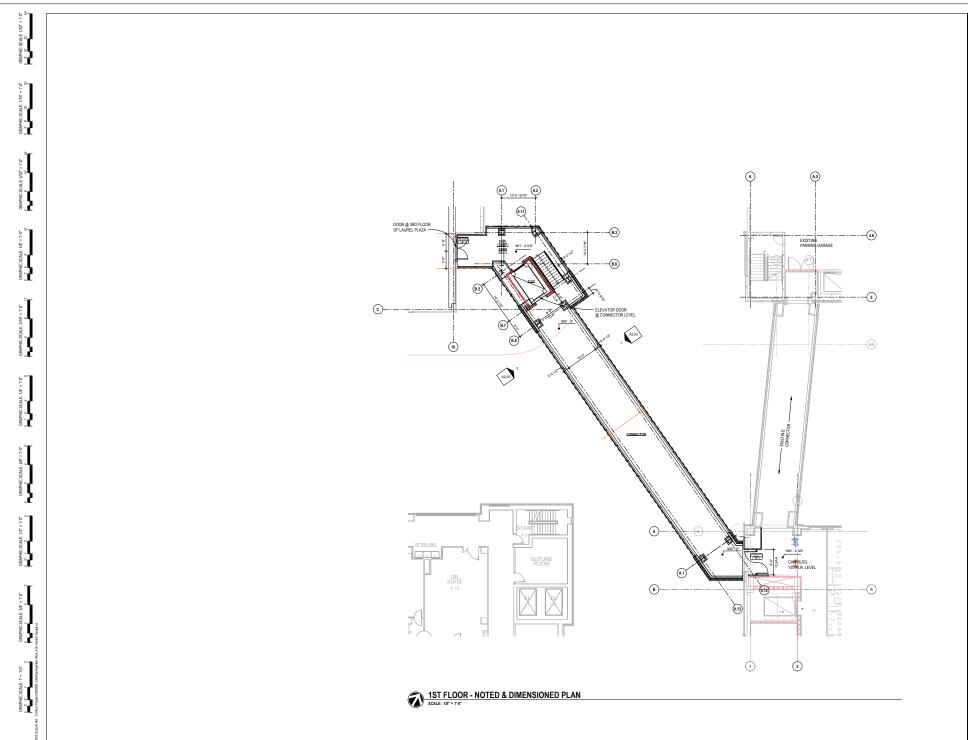
Does

Description

Does

EXTERIOR ELEVATIONS

A2.03

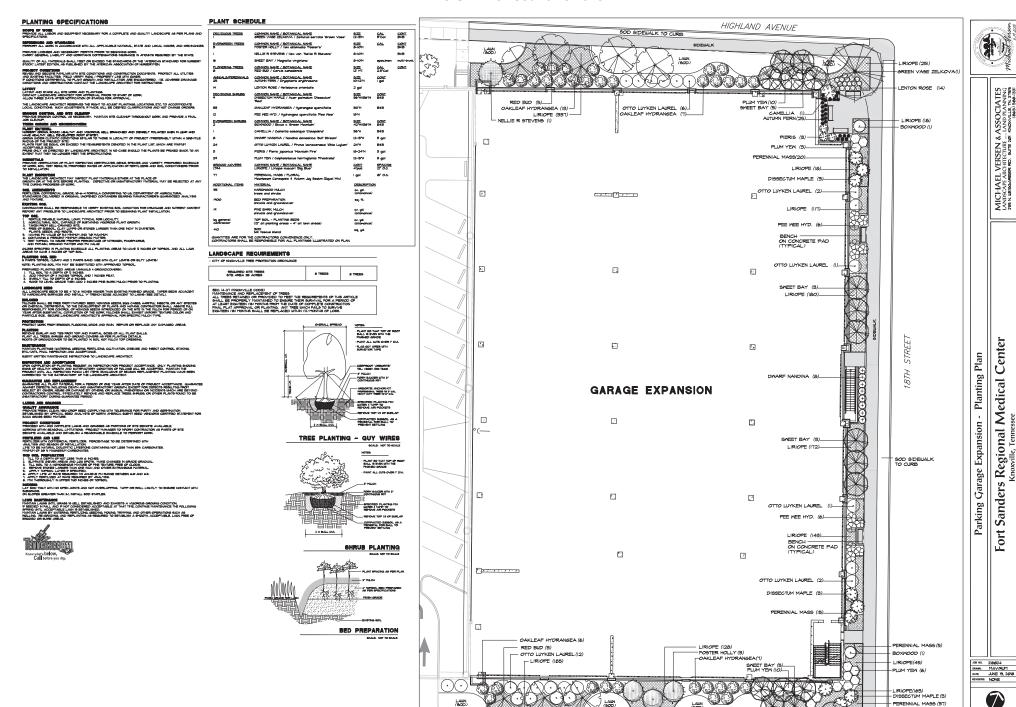




ED & ICU ADDITIONS & RENOVATIONS TO FORT SANDERS REGIONAL MEDICAL CENTER KNOXVILLE, TENNESSEE



#### 7-A-18-UR Revised: 6/28/2018



MPC July 12, 2018 Agenda Item # 48

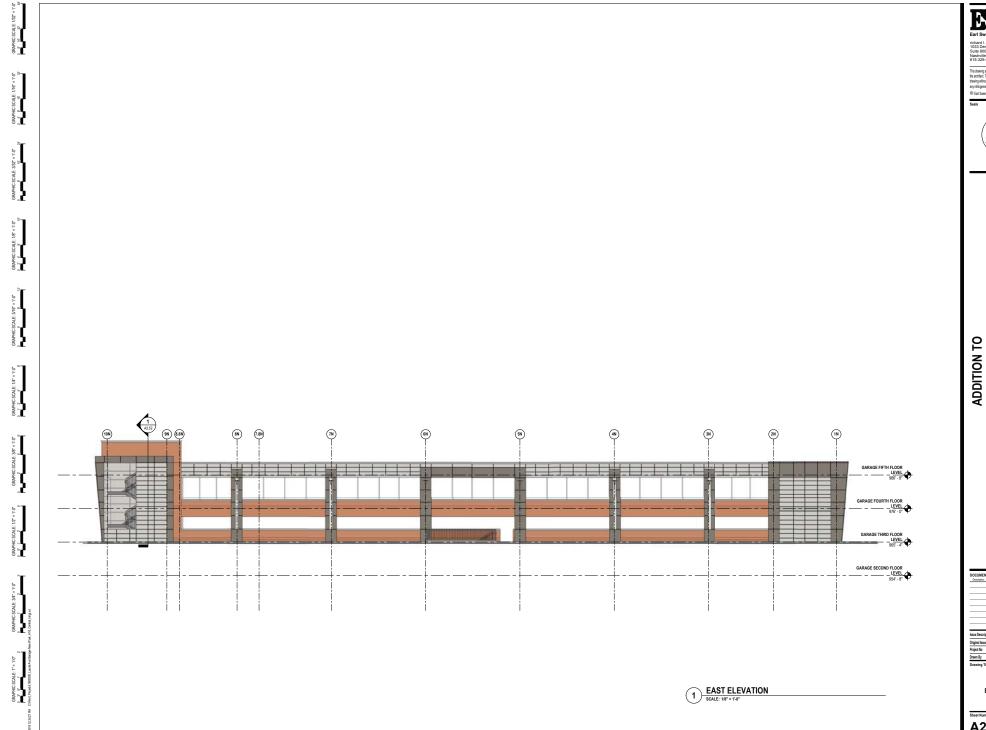
SOD SIDEWALK TO CURE

LAUREL AVENUE

8CALE | • 10







Earl Swensson Associates, Inc richard I. Imiler, architect. 1003 Demonstream Street Scale 800 Transcasses 37203 015-3229-9445 The dawning of the design about in the property of the orbitect. The supradictor, copying one of the dawning which the windows and the supradict of the control of the supradictor, copying one of the dawning which the windows and supplied and the supradict of the supradictor, copying one of the dawning which the windows and published and supradict of the supradictor of the suprad

NOT VALUE FOR REGULATORY APPROVAL, PERMITTING OR CONSTRUCTION IF ARCHITECTS SEAL IS NOT PRESENT

LAUREL AVE. PARKING GARAGE
KNOXVILLE, TN

DOCUMENT CHANGES

Consistent

Date 

Date 
Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

Date 

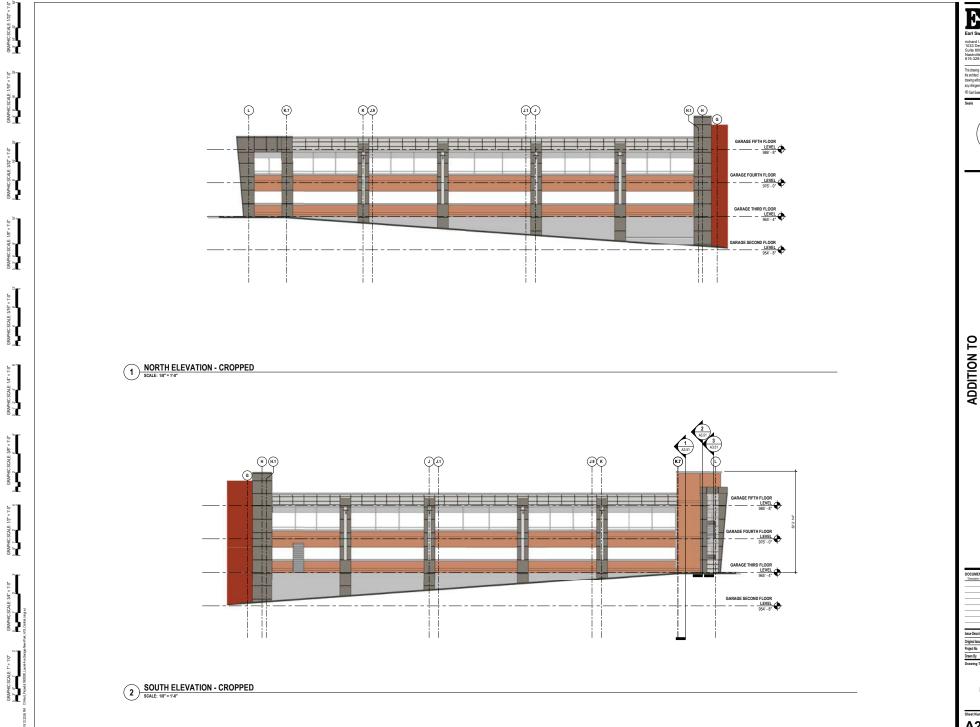
Date 

Date 

D

EXTERIOR ELEVATIONS

Sheet Number
A2.01



**MPC July 12, 2018** 

Agenda Item # 48

LAUREL AVE. PARKING GARAGE KNOXVILLE, TN

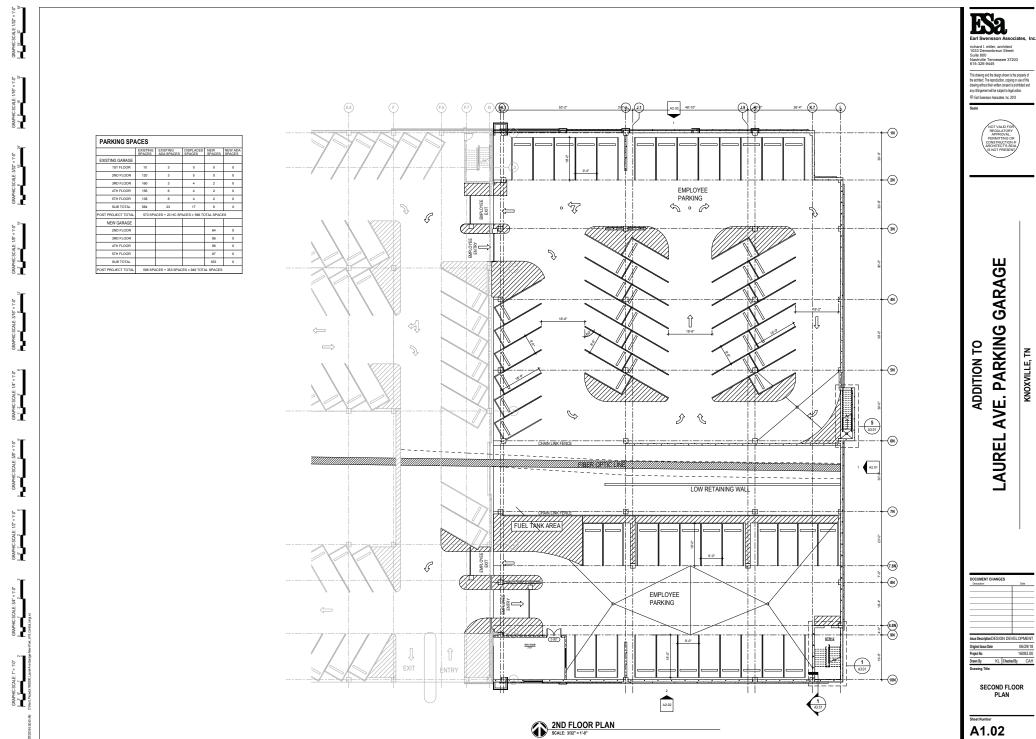
CUMENT CHANGES

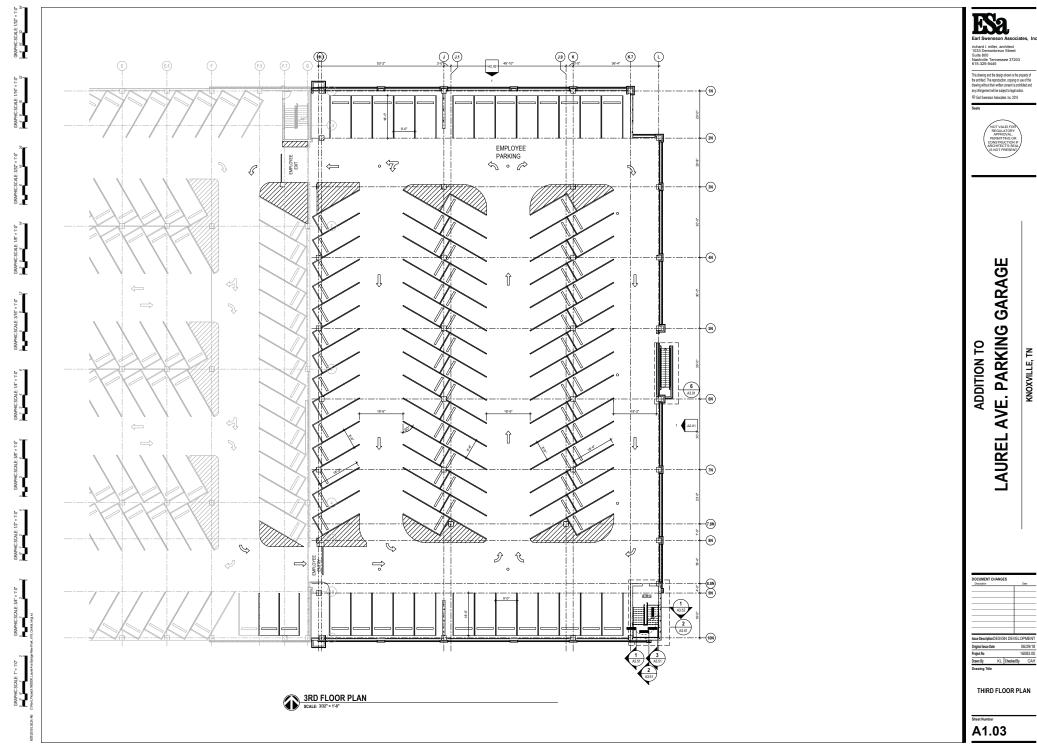
suriptionDESIGN DEVELOPMENT
sour Date 06/29/15

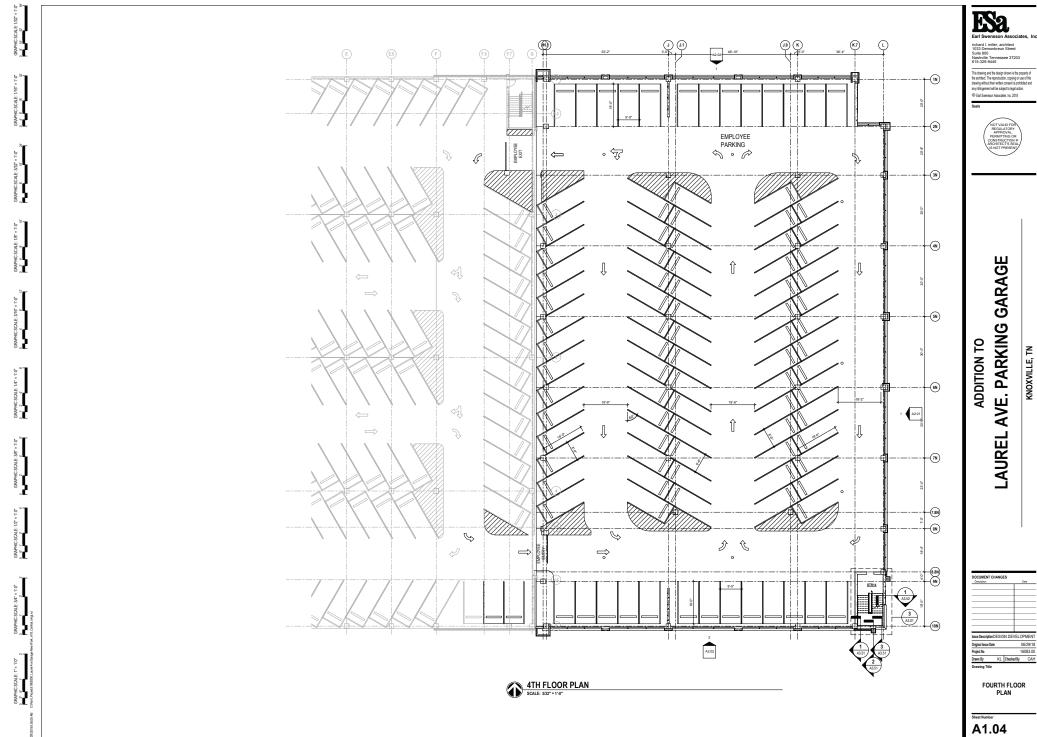
By Author Checke

EXTERIOR ELEVATIONS

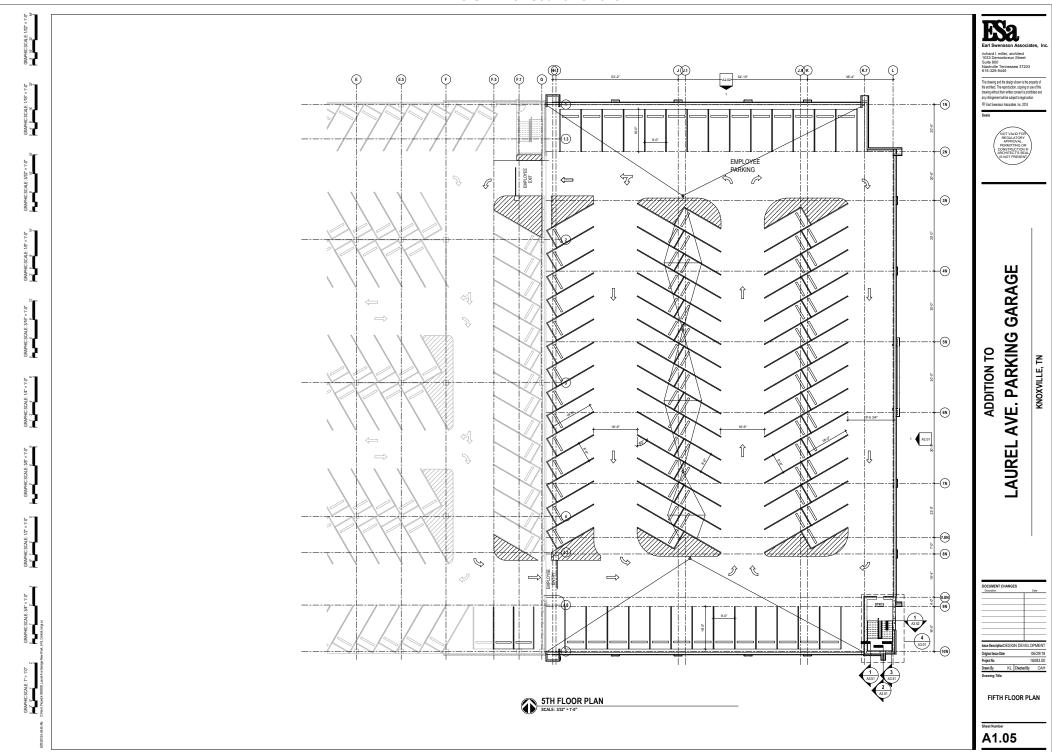
Sheet Number
A2.02











☑Use on Review □Development Plan RECEIVED Name of Applicant: Land Development Solutions MAY-0 7-2018 Date Filed: <u>5/7/18</u> LANNING Meeting Date: 17/12/18 COMMISSION Metropolitan TEHNESSEÉ Planning Commission Application Accepted by: \_\_ Suite 403 • City County Building 400 Main Street Knoxville, Tennessee 37902 File Number: Development Plan B 6 5 • 2 1 5 • 2 5 0 0 F A X • 2 1 5 • 2 0 6 8 Fee Amount: File Number: Use on Review PROPERTY OWNER/OPTION HOLDER PROPERTY INFORMATION PLEASE PRINT Name: Keith Altshuler Address: 1819 Clinch Ave, Company: Fort Sanders Regional Medical General Location: Fort Sanders Medical Center Address: 1901 Clinch Ave bounded by Clinch, 19th, Highland & 18th City: Knoxville Zip: 37916 State: TN Tract Size: ~4 acres No. of Units: . Telephone: 865-331-1111 Zoning District: O-1 Existing Land Use: Hospital & vacant houses Fax: E-mail: kaltshuler@covhlth.com Planning Sector: Central City APPLICATION CORRESPONDENCE All correspondence relating to this application should be sent to: Sector Plan Proposed Land Use Classification: PLEASE PRINT Name: EJ Baksa, Jr Company: Land Development Solutions Growth Policy Plan Designation: .... Address: 310-K Simmons Rd Census Tract: 69 Zip: 37922 City: Knoxville State: TN Traffic Zone: 60 Parcel ID Number(s): 094NK01901 & (094NL027, 026, 025, 006, 005) Telephone: 865-671-2281 Jurisdiction: City Council 1 Fax: E-mail: rbaksa@ldstn.com County Commission \_\_\_\_\_ District APPROVAL REQUESTED APPLICATION AUTHORIZATION I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on same, whose signatures are included on the back of this form. ☑ Development Plan: Residential ✓ Non-Residential Home Occupation (Specify Occupation) Signature: PLEASE PRINT Name: EJ Baksa, Jr Company: Land Development Solutions Address: 310-K Simmons ✓ Other (Be Specific) Approval of a hospital expansion in the O-1 zone City: Knoxville State: TN Zip: 37922 Telephone: 865-671-2281 E-mail: rbaksa@ldstn.com

Please Sign in Black ink:	(If more space is required attach additional sheet.)								
Name	Address	•	City	•	State	•	Zlp	Owner	Option
Kert M. Ochuk	FSRM	C 190	1 Cline	ch Av	e Knox	ville	TN 37916	<u>X</u>	
							<del></del>		
,							<del></del>		
							***************************************		
	·			-					
									**********
			·					***************************************	
									************
								************	
	,								<del></del> -
	***	*********					5		
***************************************	**************************************					-			