

KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION USE ON REVIEW REPORT

▶ FILE #: 6-H-18-UR AGENDA ITEM #: 50

POSTPONEMENT(S): 6/14/2018-9/13/2018 **AGENDA DATE: 10/11/2018**

► APPLICANT: FELLOWSHIP CHURCH

OWNER(S): Fellowship Church Knoxville

TAX ID NUMBER: 106 P C 002, 006, 007 View map on KGIS

JURISDICTION: City Council District 2
STREET ADDRESS: 8000 Middlebrook Pike

LOCATION: South side of Middlebrook Pike, west side of Broome Rd.

► APPX. SIZE OF TRACT: 23.73 acres

SECTOR PLAN: Northwest City

GROWTH POLICY PLAN: Urban Growth Area (Inside City Limits)

ACCESSIBILITY: Access is via Middlebrook Pike, a major arterial street with four lanes and a

center median within 130' of right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Ten Mile Creek

► ZONING: R-1 (Low Density Residential)

► EXISTING LAND USE: Public-Quasi Public (Church)

► PROPOSED USE: Expansion of church

HISTORY OF ZONING:

SURROUNDING LAND North: Middlebrook Pike, attached houses / RP-1 (Planned Residential), R-

USE AND ZONING: 1 (Low Density Residential)

South: Broome Rd., detached houses / R-1E (Low Density Exclusive

Residential), R-1 (Low Density Residential)

East: Broome Rd., vacant land, senior living facility (pending) / RP-1

(Planned Residential)

West: Detached residential / R-1E (Low Density Exclusive Residential)

NEIGHBORHOOD CONTEXT: This area is developed with low density residential and church uses under R-

1, R-1E and RP-1 zoning.

STAFF RECOMMENDATION:

- ► APPROVE the development plan for a church expansion of approximately 31,330 square feet and reconfiguration of the parking lot in the R-1 zone, subject to 8 conditions.
 - 1. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance.
 - 2. Meeting all applicable requirements of the Tennessee Department of Transportation and Knoxville Department of Engineering for the proposed curb cut modifications along Middlebrook Pike.
 - 3. Meeting all applicable requirements of the Knoxville Department of Engineering, including but not limited to the access, driveway and parking lot design at the Middlebrook Pike access point in the middle of the frontage

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(opposite of Webster Groves Lane).

- 4. Meeting all applicable requirements of the "Off-street parking, access, driveway, and landscaping requirements" of the City of Knoxville Zoning Ordinance (Article 5, Section 7), including but not limited to the parking lot design standards and the perimeter screening and interior landscaping standards for the modified and new portions of the parking lot.
- 5. Installation of all required landscaping within 6 months of completion of work.
- 6. Installation of all sidewalks as identified on the development plan. Sidewalks shall meet all applicable requirements of the Americans with Disabilities Act (ADA) and the Knoxville Department of Engineering.
- 7. Combining the two lots into one lot, or as otherwise approved by the Knoxville Department of Engineering to provide legal access across the lots.
- 8. Providing bicycle parking in compliance with the City of Knoxville Zoning Ordinance, if determined to be a requirement by the City of Knoxville Chief Building Official.

With the conditions noted above, this request meets all the requirements for approval in the R-1 zone, as well as other criteria for use on review approval.

COMMENTS:

This proposal is for an expansion of the church, and reorganization and expansion of the parking lot. The church expansion will be to the rear of the church and will include a new space for a student ministry, main lobby, children's lobby, and classrooms. The student ministry will include a new student lobby, auditorium, and meeting rooms.

The parking lot modifications and expansions are shown in dark grey on plan sheet C1. Even though the parking lot will be expanding its footprint, there will be an overall reduction in the number of parking spaces from 1,035 (existing) to 930 (proposed). The majority of the parking spaces that have been removed are to the rear of the church where the building expansion will be located and where the retention pond will be expanded in the southwest corner of the property. The expansion of the parking lot is on the east side of the property and includes 30 parking spaces. There will be other small areas where new parking spaces will be added, however, they are filling in areas of the existing parking lot and don't impact adjacent properties. The house located at the corner of Middlebrook Pike and Broome Road, east of the parking lot expansion, is owned by the church, so the expansion will not be adversely impacting the property.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

- 1. The proposed expansion will not direct additional traffic through nearby residential neighborhoods since the church only has vehicular access to Middlebrook Pike.
- 2. The portions of the parking lot that are being modified and added are required to meet the parking lot landscaping requirement. This includes perimeter landscape screening between the parking lot and roads and residential zones. In this case landscape screening will be required along new or modified parking along the Middlebrook Pike frontage and along the rear (southern) property line.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE CITY OF KNOXVILLE ZONING ORDINANCE

- 1. The proposed church and parking lot expansion, with the recommended conditions, is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and One Year Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas, as the church only has vehicular access to Middlebrook Pike.
- 2. The proposal meets all relevant requirements of the R-1 zoning district, as well as other criteria for approval of a use-on-review.

CONFORMITY OF THE PROPOSAL TO ADOPTED MPC PLANS

1. The use is in conformity with the One Year Plan and the Northwest City Sector Plan, which propose CI (Civic Institutional) for the site.

ESTIMATED TRAFFIC IMPACT: 649 (average daily vehicle trips)

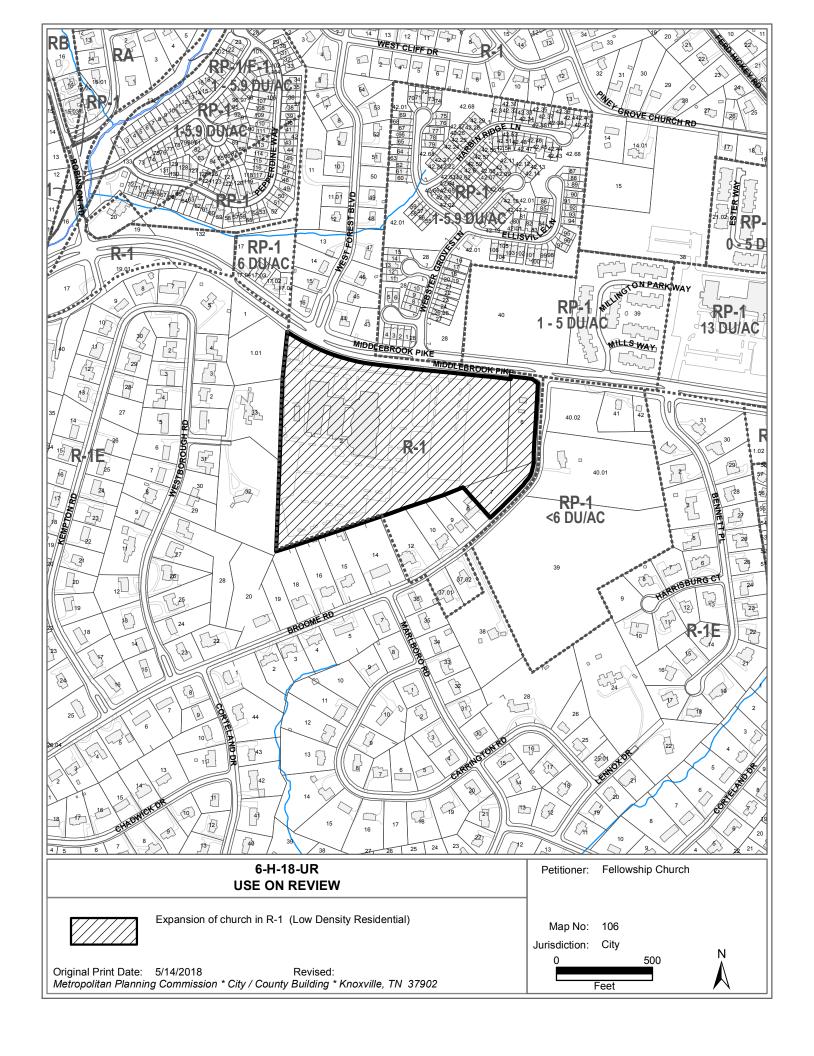
AGENDA ITEM #: 50 FILE #: 6-H-18-UR 10/3/2018 12:25 PM MIKE REYNOLDS PAGE #: 50-2

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: Not applicable.

MPC's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal an MPC decision in the City.

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Received: 9/17/2018



September 12, 2018

Mike Reynolds Knoxville-Knox County Metropolitan Planning Commission 400 Main St, Suite 403 Knoxville, TN 37902

Re: Updated Trip Generation for Fellowship Church Knoxville Expansion (6-H-18-UR)

Dear Mr. Reynolds:

Fellowship Church Knoxville located at 8000 Middlebrook Pike proposes an expansion that will increase the square footage of the building from 80,700 SF to approximately 112,030 SF. The expansion will include additional classrooms and an auditorium with surrounding meeting rooms that are intended to be used by middle school aged children. The expansion of the Fellowship Church Knoxville will not add any additional seats to the main assembly room. The Sunday service attendance nor church membership are expected to be increased by this expansion.

The trip generation was calculated using the fitted curve equations where provided from *Trip Generation*, 9th *Edition*, published by the Institute of Transportation Engineers. Church or Land Use (560) was assumed for the Fellowship Church expansion. The weekday traffic was calculated using the gross floor area for both the existing building and the expansion and the Sunday traffic was calculated based on the existing main assembly room seating. The total trips generated by the Fellowship Church Knoxville expansion was estimated to be 1,021 weekday trips. A trip generation summary is shown in Table 1 – Trip Generation Summary.

Table 1 - Trip Generation Summary Fellowship Church Knoxville

Land Use	Density GFA	Daily Trips	AM Peak Hour Enter Exit	PM Peak Hour Enter Exit
Church Existing (LUC 560)	80,700 SF	735	28 17	16 17
Church Expansion (LUC 560)	112,030 SF	1021	39 24	21 22
Church Sunday (LUC 560)	1,779 Seats	3,291		

Mr. Reynolds September 12, 2018 Page 2 of 2

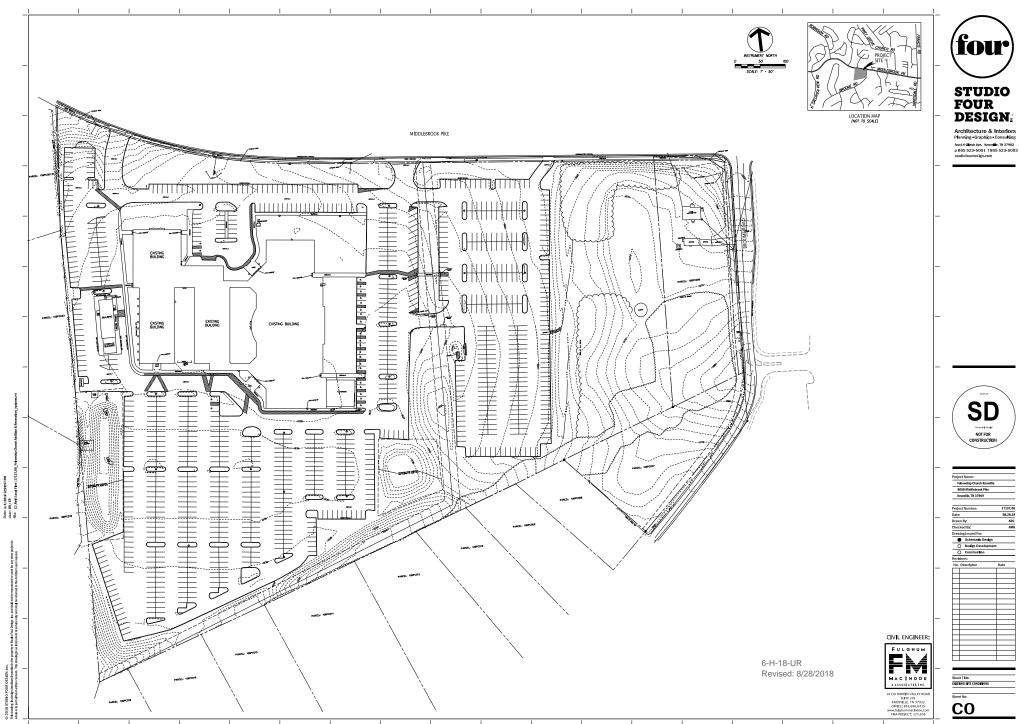
The total number of trips generated by the Fellowship Church Knoxville will increase based on the additional floor area. However, because the number of seats in the main assembly is expected to remain the same the Sunday traffic will not be affected. The overall traffic impact of the expansion to the Fellowship Church Knoxville is expected to be minimal.

I hope that this is helpful. Please contact me if you have any questions.

Thank you,

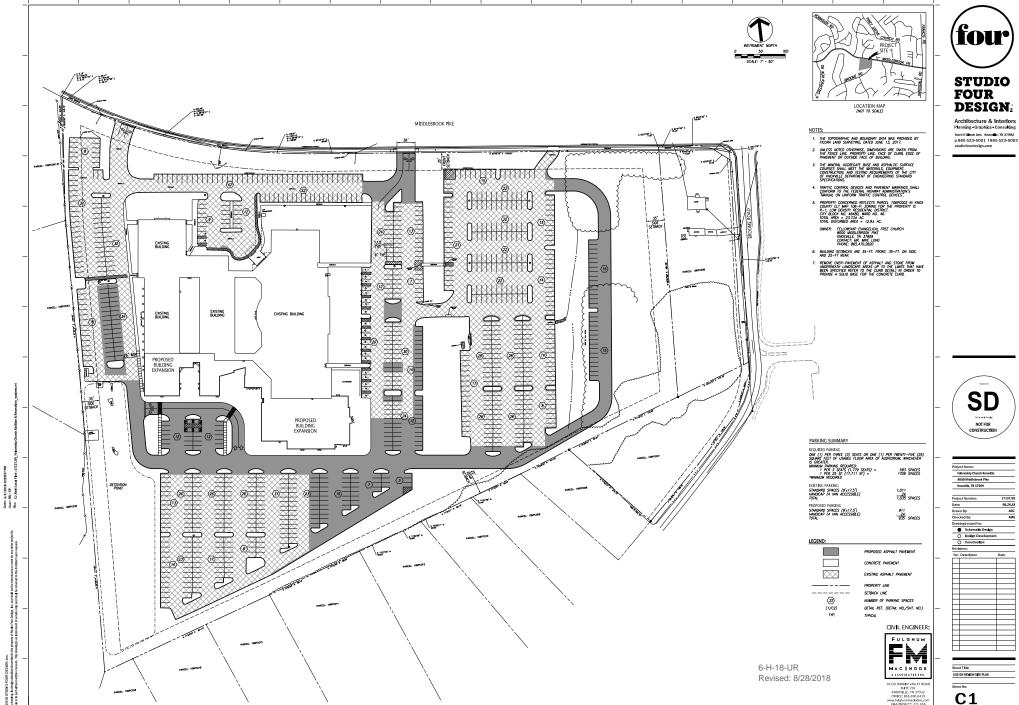


Addie Kirkham



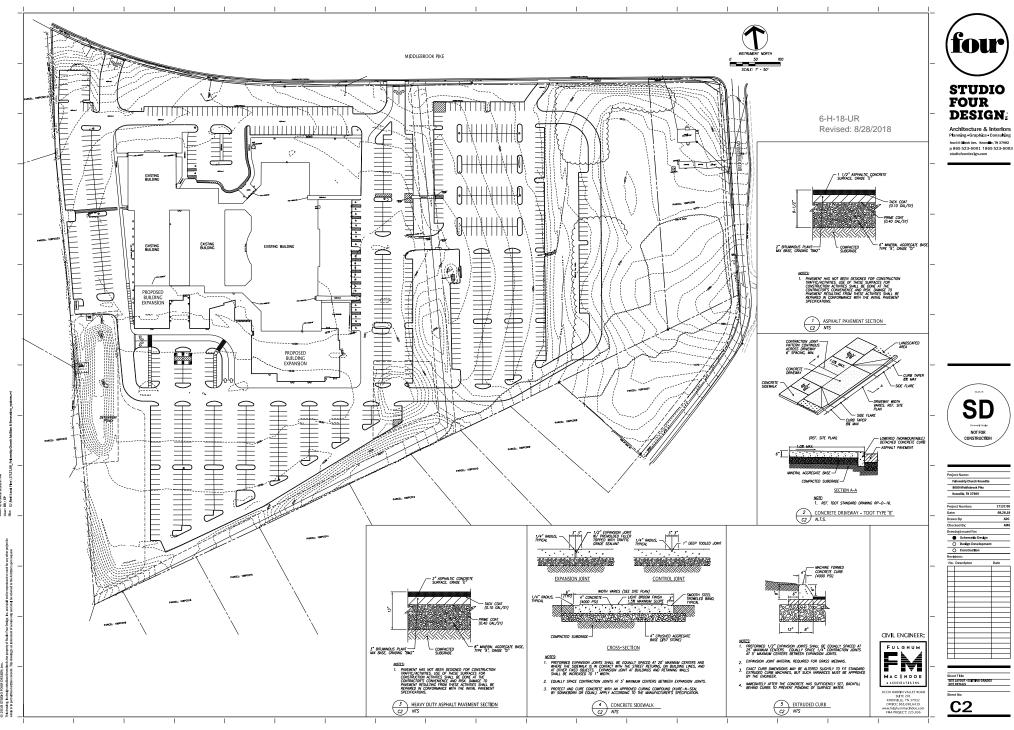


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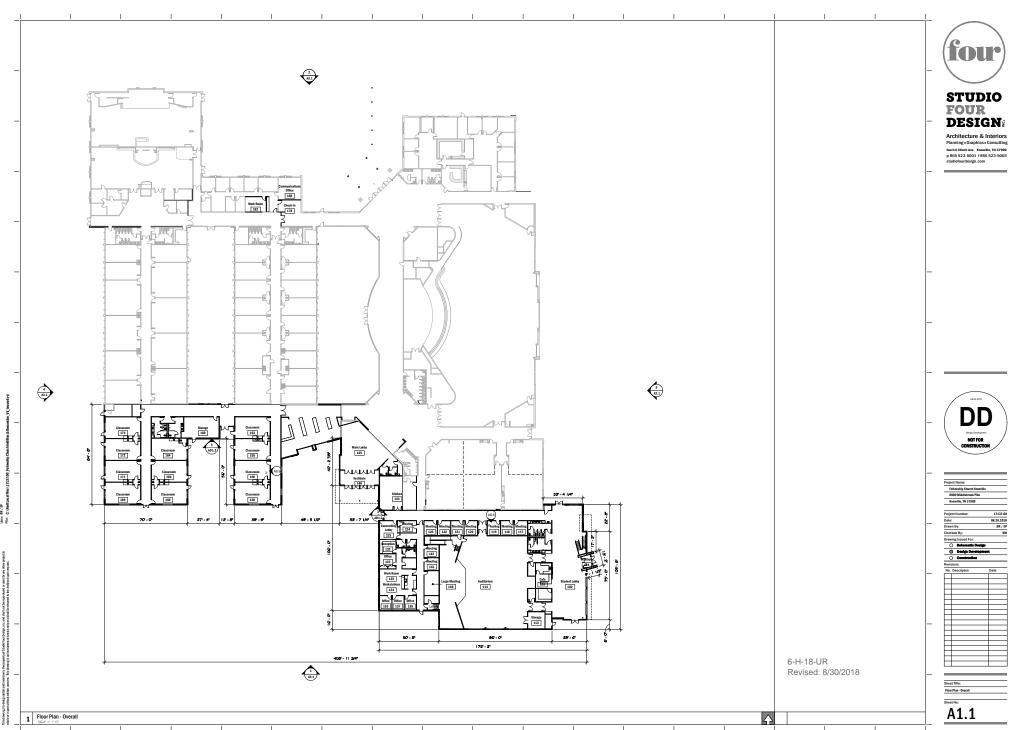


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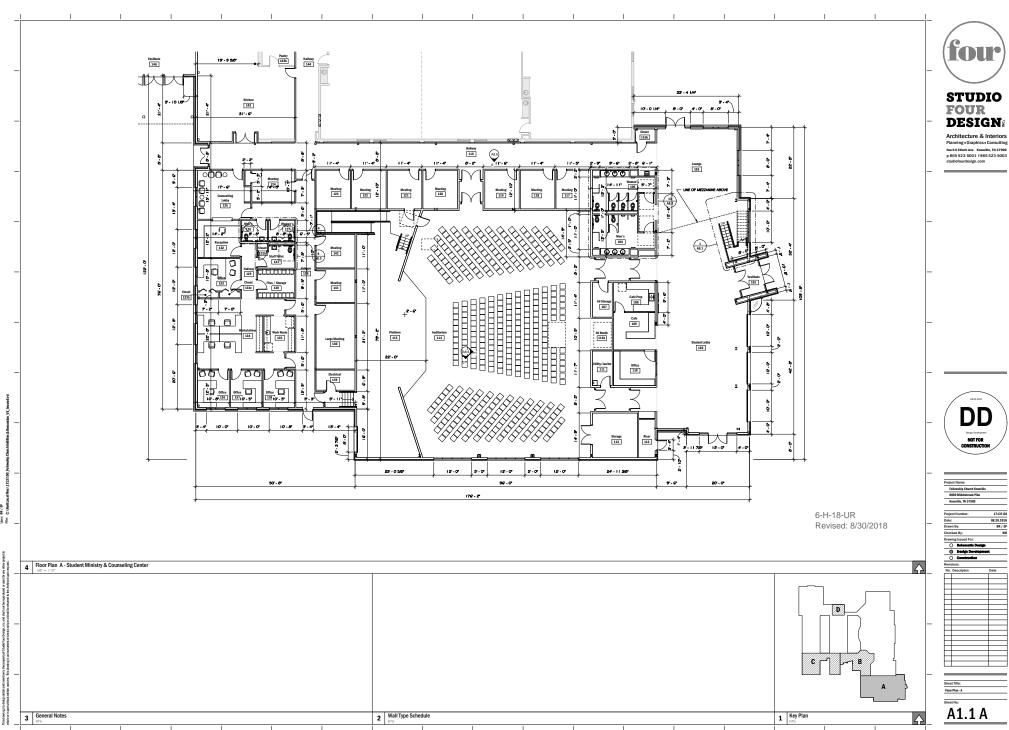
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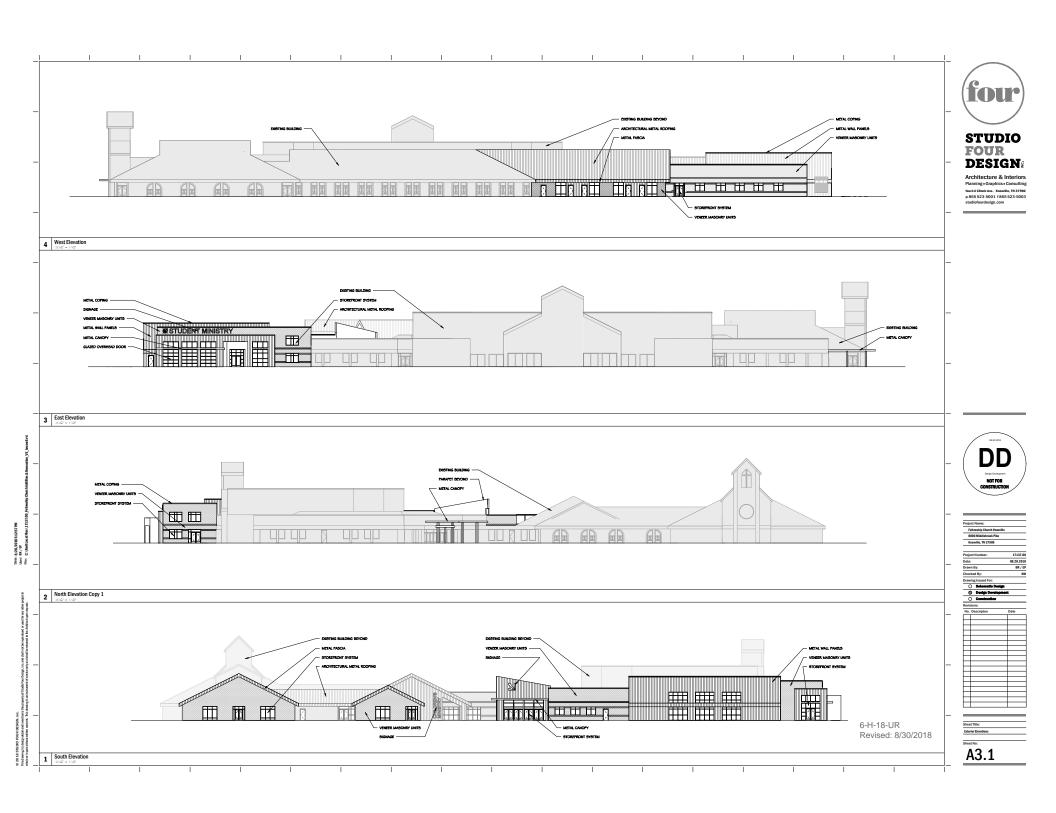


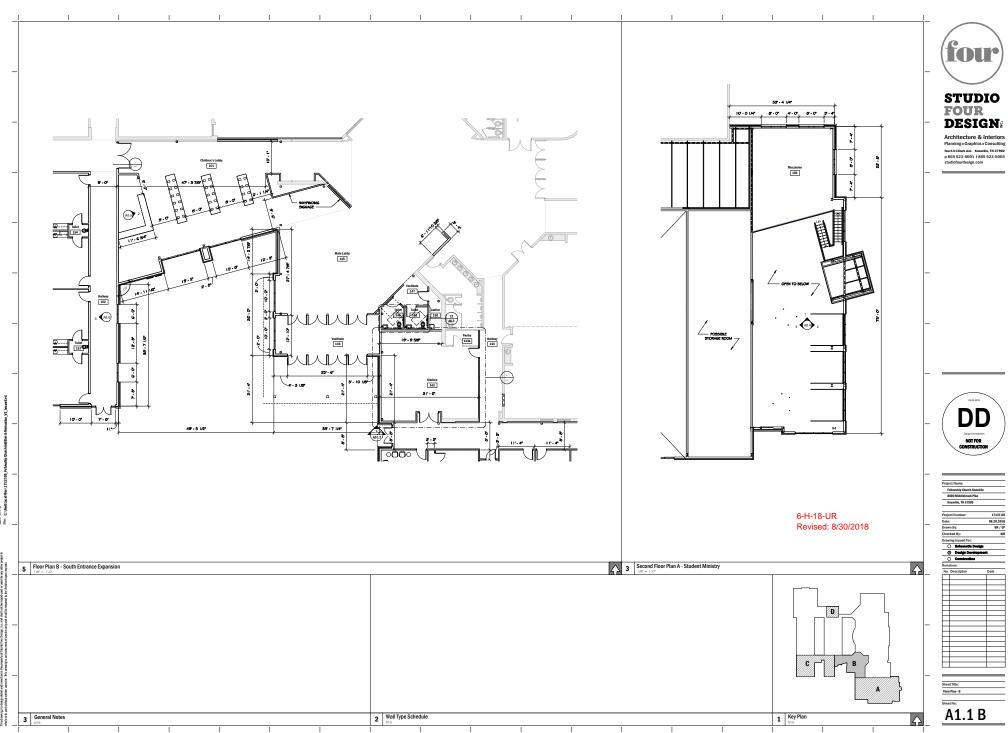


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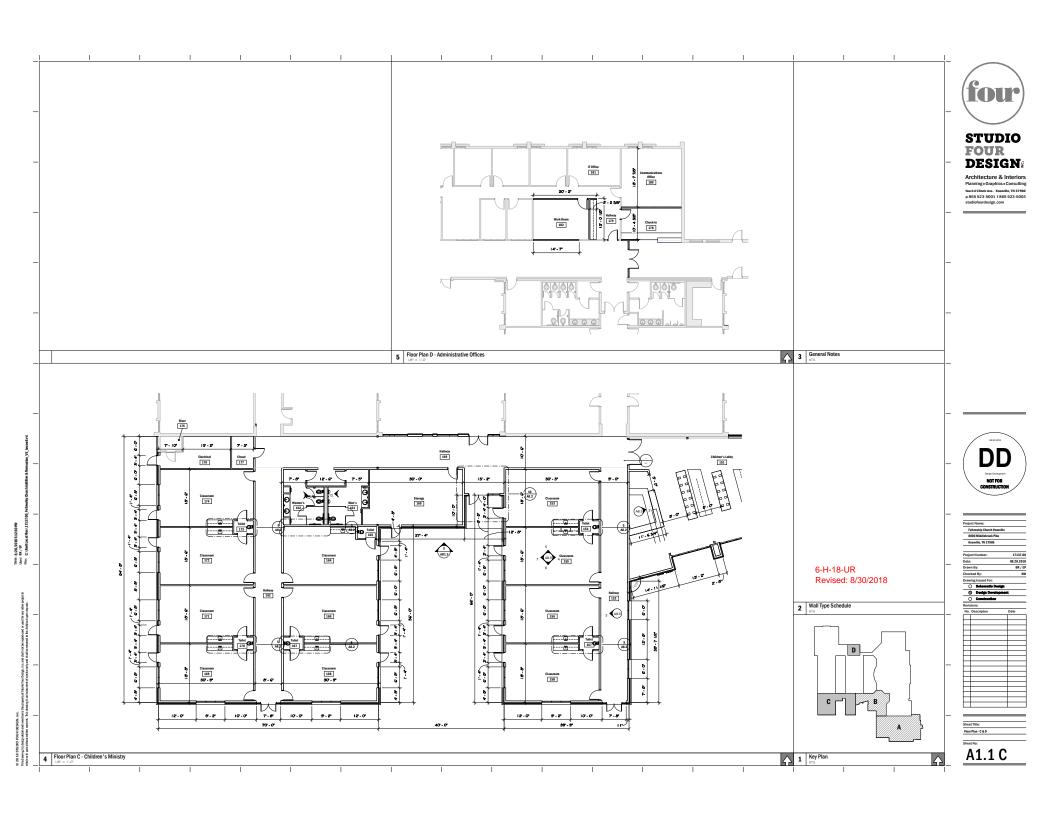


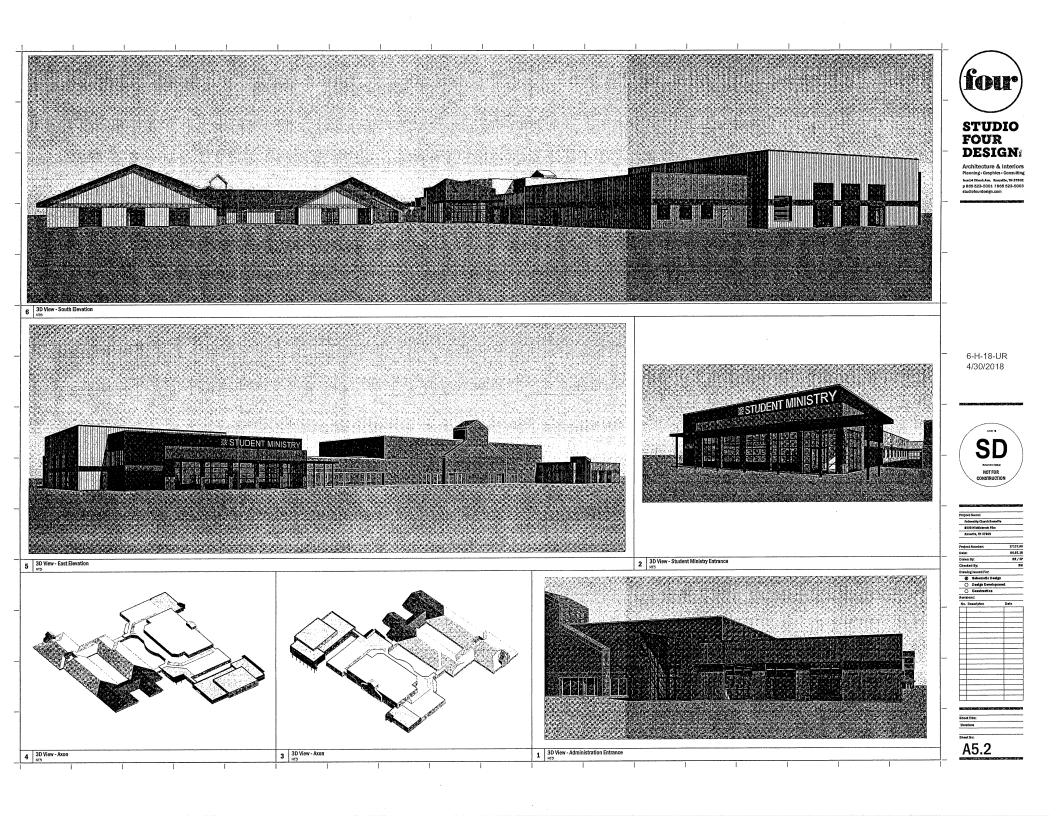






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Sherry Michienzi <sherry.michienzi@knoxmpc.org>

MAY 2 5 2018

Metropolitan
Planning Commission

Fwd: Fellowship Church

1 message

Mike Reynolds <mike.reynolds@knoxmpc.org> Fri, May 25, 2018 at 8:00 AM To: Sherry Michienzi <sherry.michienzi@knoxmpc.org>, Betty Jo Mahan
<bettyjo.mahan@knoxmpc.org>

----- Forwarded message ------

From: Aarron Gray <gray@fulghummacindoe.com>

Date: Fri, May 25, 2018 at 6:38 AM

Subject: Fellowship Church

To: Mike Reynolds <mike.reynolds@knoxmpc.org>

60 days

Mike...on behalf of the Church, we would like to request that the UOR application for their proposed project (6-H-18-UR) be postponed until the August meeting. If you have any questions or need any additional information, please let us know. Thanks.

Aarron M. Gray, P.E.

Fulghum, MacIndoe, & Associates, Inc.

10330 Hardin Valley Road, Suite 201

Knoxville, TN 37932

Direct: 865.251.5071

Main: 865.690.6419

Cell: 865.386.3172

Email: gray@fulghummacindoe.com

www.FulghumMacIndoe.com

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Sherry Michienzi <sherry.michienzi@knowniperorg>

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Planning Commission

Fwd: Fellowship Church

1 message

Mike Reynolds <mike.reynolds@knoxmpc.org>

Thu, Jul 19, 2018 at 2:13 PM

To: Sherry Michienzi <sherry.michienzi@knoxmpc.org>, Betty Jo Mahan <bettyjo.mahan@knoxmpc.org>

Postponement request for 6-H-18-UR until the September 13th MPC meeting.

Michael Reynolds, AICP Senior Planner

Suite 403, City County Building 400 Main Street Knoxville, TN 37902

p 865-215-3827 f 865-215-2068

mike.reynolds@knoxmpc.org www.knoxmpc.org

----- Forwarded message -----

From: **Aarron Gray** <gray@fulghummacindoe.com>

Date: Thu, Jul 19, 2018 at 12:28 PM

Subject: RE: Fellowship Church

To: Mike Reynolds < mike.reynolds@knoxmpc.org>

Mike...we will postpone until the September meeting. We will send you our updated information as soon as possible in August so that you can have time to review. Thanks again for your help.

Aarron M. Gray, P.E.

Fulghum, MacIndoe, & Associates, Inc.

10330 Hardin Valley Road, Suite 201

Knoxville, TN 37932

6-H-18-Will-iP-P-Phip C9-4-3-18



Sherry Michienzi <sherry.michienzi@knoxmpc.org>

Fwd: Fellowship Church: 6-H-18-UR

1 message

Mike Reynolds <mike.reynolds@knoxmpc.org> Thu, Sep 6, 2018 at 12:58 PM To: Sherry Michienzi <sherry.michienzi@knoxmpc.org>, Betty Jo Mahan <bettyjo.mahan@knoxmpc.org>, Jo Ella Washburn <joella.washburn@knoxmpc.org>, Dori Caron <dori.caron@knoxmpc.org>

Postponement request for 6-H-18-UR until the October 11, 2018 MPC meeting.

----- Forwarded message -----

From: Aarron Gray <gray@fulghummacindoe.com>

Date: Thu, Sep 6, 2018 at 12:56 PM

Subject: RE: Fellowship Church: 6-H-18-UR

To: Mike Reynolds <mike.reynolds@knoxmpc.org>

Mike...on behalf of the Fellowship Church, we would like to request postponement to the October meeting. Please let us know if you need anything else. Thanks.

Aarron M. Gray, P.E.

Fulghum, MacIndoe, & Associates, Inc.

10330 Hardin Valley Road, Suite 201

Knoxville, TN 37932

Direct: 865.251.5071

Main: 865,690,6419

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Email: gray@fulghummacindoe.com

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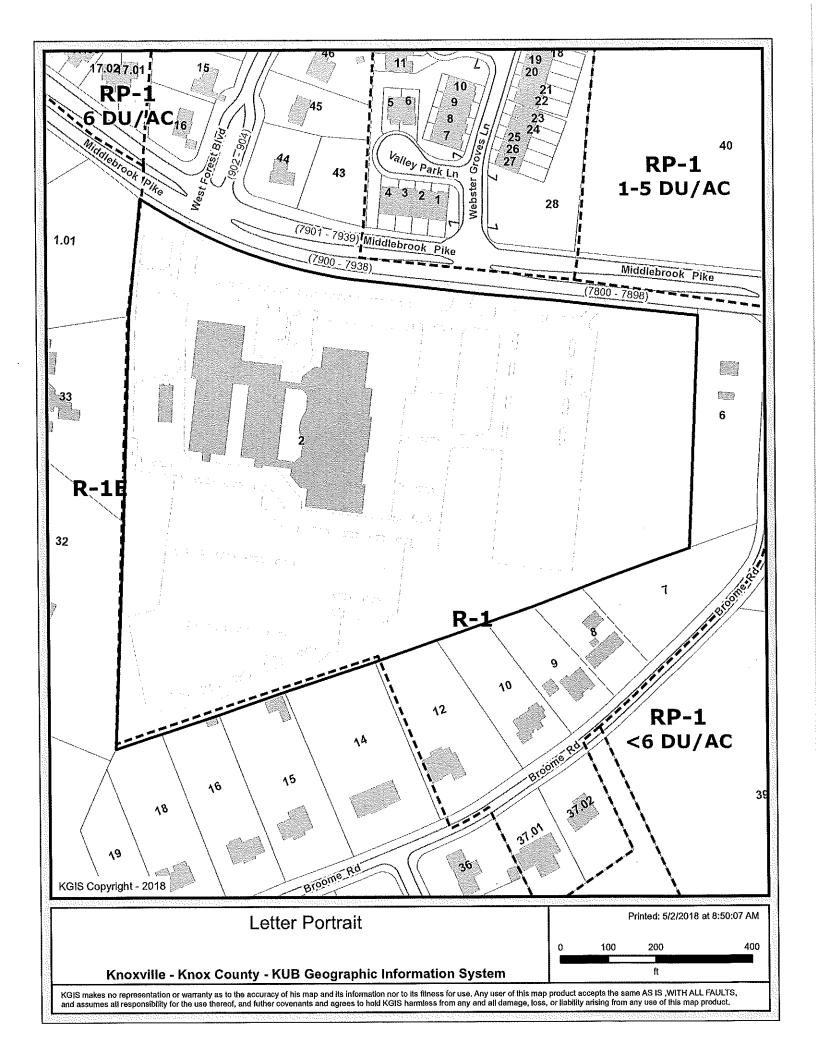
Name of Applicant: Fellowship Church PLANNING Meeting Date: 06/14/2018 Date Filed: 04/30/3018 COMMISSION Application Accepted by: M Payne TENNESSEE Suite 403 • City County Building 400 Main Street Knoxville, Tennessee 37902 Fee Amount: File Number: Development Plan 865 • 215 • 2500 FAX • 2 1 5 • 2 0 6 8 Fee Amount: 1200.00 File Number: Use on Review 6-H-18-UR www.knoxmpc.org PROPERTY INFORMATION PROPERTY OWNER/OPTION HOLDER PLEASE PRINT Address: 7800 and 8000 Middlebrook Pike Name: Fellowship Church Knoxville Company: _____ General Location: South of intersection of Broome Rd. and Middlebrook Pike Address: 8000 Middlebrook Pike City: Knoxville State: TN Zip:37909 Tract Size: 23.73 ac No. of Units: NA Telephone: 865-470-9800 Zoning District: R-1 Fax: _____ Existing Land Use: Church, unused, single family residential E-mail: APPLICATION CORRESPONDENCE Planning Sector: Northwest City All correspondence relating to this application should be sent to: **Sector Plan Proposed Land Use Classification:** PLEASE PRINT CI (Civil/Institutional) Name: Aarron Gray, P.E. Company: Fulghum, MacIndoe, and Assoc. Census Tract: 45 Address: 10330 Hardin Valley Rd, Suite 201 Traffic Zone: 158 City: Knoxville State: TN Zip: 37932 Parcel ID Number(s): 106PC002, 160PC006, 106PC007 Telephone: 865-251-5071 Jurisdiction: \(\text{ City Council 2nd District} \) Fax: _____ E-mail: gray@fulghummacindoe.com ☑ County Commission 4th District **APPROVAL REQUESTED APPLICATION AUTHORIZATION** ☐ Development Plan: __Residential __Non-Residential I hereby certify that I am the authorized applicant, representing ALL property owners involved in this request or holders of option on ☐ Home Occupation (Specify Occupation) same, whose signatures are included on the back of this form. Signature: Patri Moray PLEASE PRINT Name: _Katie Moran Company: Studio Four Design, Inc. ☑ Other (Be Specific) Address: 414 Clinch Ave. Use on Review for proposed building additions and City: Knoxville State: TN Zip: 37902 revised parking Telephone: 865-523-5001 ext. 230

E-mail: kmoran@s4dinc.com

SIGNATURES OF ALL PROPERTY OWNERS INVOLVED OR HOLDERS OF OPTION ON SAME MUST BE LISTED BELOW:						
Please Sign in Black lnk:	(If more space is required attach additional sheet.)					
Name	Address • City • State • Zip	Owner	Option			
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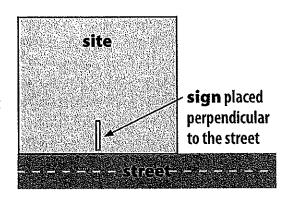


REQUIRED SIGN POSTING AGREEMENT FORM

For all rezoning, plan amendment, concept plan, use on review, BZA variance, right-of-way closure, and street name change applications, a sign must be posted on the subject property, consistent with the adopted MPC/BZA Administrative Rules and Procedures. MPC staff will provide a sign to post on the property at the time of application.

LOCATION AND VISIBILITY

The sign must be posted in a location that is clearly visible from vehicles traveling in either direction on the nearest adjacent/frontage street. If the property has more than one street frontage, then the sign should be placed along the street that carries more traffic. MPC staff may recommend a preferred location for the sign to be posted at the time of application.



TIMING

The sign must be posted no later than *two weeks prior* to the scheduled MPC or BZA hearing and must remain in place until after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted no later than two weeks prior to the next MPC or BZA meeting.

MPC staff will provide the first sign(s) for no additional charge as part of the application fees. If the sign(s) go missing for any reason and need to be replaced, then the applicant will be responsible for picking up a new sign(s) from the MPC offices. The applicant will be charged a fee of \$10 for each replacement sign.

I hereby agree to post the sign provided on the subject property on or before 5 30 18	
consistent with the guidelines provided above; and to remove the sign within one week after the MPC or BZA decision.	
Signature: Katil Moran	_
Printed Name: Fellowship Church	
Date: 430/18	
MPC or RZA File Number: /0-4-18-UR	