ARTHUR G. SEYMOUR, JR.
ROBERT L. KAHN
REGGIE E. KEATON
DONALD D. HOWELL
DEBRA L. FULTON
MICHAEL W. EWELL
JOHN M. LAWHORN
JAMES E. WAGNER
BEVERLY D. NELMS
MARY ELIZABETH MADDOX
BENJAMIN C. MULLINS
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September 10, 2018

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550 W. Main Street Suite 500 P.O. Box 39 Knoxville, Tennessee 37901

FRANCIS A. CAIN IMOGENE A. KING JASON T. MURPHY

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Via E-Mail: commission@knoxmpc.org

MPC Commissioners Knoxville-Knox County MPC City County Building, Suite 403 400 Main Street Knoxville, TN 37902

Re: Item 36 – Applicant Kenneth Gilreath

Dear Mr. Gilreath:

Applicant Ken Gilreath seeks to rezone property being tax parcel 084 114 and a portion of tax parcel 097 001.03 (collectively being the "Property") from A (Agricultural) and F (Floodway) to CA (General Business) and F (Floodway). Mr. Gilreath relatedly seeks to amend the Sector Plan for the Property from LDR (Low Density Residential) & SP (Stream Protection) to GC (General Commercial) & SP (Stream Protection).

The purpose of the above requests is to bring the Property's zoning and sector plan designation in harmony with long-standing commercial use of the Property—which predates the adoption of the Knox County Zoning Ordinance—and present surrounding zoning classifications. MPC staff has recommended against granting such requests. We respectfully request that MPC consider Mr. Gilreath's contentions herein and grant Mr. Gilreath's request.

I. Current Property Conditions

By way of background, the parcel immediately to the west of the Property (tax parcel 083 060.02) sits at the intersection of Strawberry Plains Pike and E. Governor John Sevier Highway and is zoned PC (Planned Commercial Zone). The land immediately to the east of the Property (a portion of tax parcel 097 001.03 together with tax parcel 084 117) is already zoned CA (General Business). Accordingly, the Property's east and west boundaries border land already zoned for commercial use.

To the south, the Property is immediately bordered almost exclusively by land (tax parcel 083 083) zoned I (Industrial). That parcel is currently used as a warehouse and distribution

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facility. The Property shares a small border with land (tax parcel 084 230) zoned A (Agricultural).

Strawberry Plains Pike acts as the Property's northern boundary. Strawberry Plains Pike is classified as a "major arterial street." See excerpts from 2010 Major Road Plan, attached to this letter as **Exhibit 1**. The land across Strawberry Plains Pike (tax parcel 084 114.08) is zoned A (Agricultural) and is used for livestock grazing. Tax records show that a residential house on that lot was demolished in 2013. See Parcel 084 114.08 Tax Card, attached to this letter as **Exhibit 2**.

In short, the Property is surrounded almost exclusively by commercial and industrial zoned land and a major arterial street. The land immediately across Strawberry Plains Pike has not housed a residential dwelling since 2013, when the structure was demolished. Additionally, the Property is only one parcel removed from the intersection of Strawberry Plains Pike and E. Governor John Sevier Highway. We agree with MPC staff's observation that "[n]on-residential uses in this area have been established . . . at [this] intersection," but respectfully disagree that the Property's location renders it "separated" from this intersection area. See MPC Staff Report.

The structure existing on the Property is a commercial structure that was built, at the latest, by the 1940s. Specific past commercial uses of the building on the Property are described below. There is no indication that the Property was designed or used for residential purposes.

II. Property History

Our research demonstrates that the Property has long been used for a variety of commercial purposes. Prior to 1970, and since the 1940's, the Property was used as a bottling and distribution facility, bottling milk produced by area farms for distribution. Conversations with a former employee of the bottling and distribution facility revealed these details. Under today's zoning code, this use would fall under "[b]ottling or packaging works" permitted only within an CB (Business and Manufacturing) zone. Knox County Zoning Ordinance, art. V, § 5.32.02(F). The former employee also stated that after the Property's use as a bottling and distribution facility ended, the Property was then used for a time as a gas supply business in the 1980s and the early 1990s.

In 1998, part of the Property (specifically, tax parcel 084 114) was reclassified for local property tax purposes as commercial property. See Parcel 084 114 Tax Card, attached to this letter as **Exhibit 3**. The 1999 Knoxville street directory lists a "C&O Seamless Guttering & Siding siding materials" at parcel 084.114's address (5626 Strawberry Plains Pike). See excerpt from 1999 Knoxville Street Directory, attached to this letter as **Exhibit 4**. The 2003 Polk Knoxville street directory lists "C&O Seamless Guttering Inc gutters & downspouts" at this location. See excerpt from 2003 Polk Knoxville Street Directory, attached to this letter as **Exhibit 5**. Thus, this particular commercial operation likely operated from at least 1999 through 2003. Additionally, Google street views demonstrate that a car lot operated on the Property from at least September 2011 through January 2017. See Google Street View Images, attached to this

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letter as **Collective Exhibit 6**. It appears Knox County officials allowed the car lot to operate as a "legal non-conforming use." See Code Enforcement Letter, attached to this letter as **Exhibit 7**.

In sum, the Property's history shows the existing and continued demand for commercial uses of the Property without any complaints about such commercial uses. Notably, during these past commercial uses of the Property, the Knox County Code Administration has received <u>no</u> complaints about the Property's use. See MPC Staff Report.

III. Amendment Standards

The requirements for amending the sector plan consist of:

- 1. Introduction of significant new roads or utilities that were not anticipated in the plan and make development more feasible;
- 2. An obvious and significant error or omission in the plan;
- 3. Changes in government policy, such as a decision to concentrate development in certain areas; or
- 4. Trends in development, population, or traffic that warrant reconsideration of the original plan proposal.

Here, the past and existing commercial uses on the Property—without complaint—appear to be an omission in the plan. In any event, the facts of the long-standing commercial use of the Property is a trend in development that warrants reconsideration of the current plan designation. Enabling this newly-revealed information also constitutes a new government policy justifying a plan amendment.

The standards for amending the zoning map consist of:

- A. The proposed amendment shall be necessary because of substantially changed or changing conditions in the area and zones affected, or in the county generally.
- B. The proposed amendment shall be consistent with the intent and purposes of this resolution.
- C. The proposed amendment shall not adversely affect any other part of the county nor shall any direct or indirect adverse effects result from such an amendment.
- D. The proposed amendment shall be consistent with and not in conflict with the General Plan of Knoxville and Knox County including any of its elements, Major

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Road Plan for Knoxville and Knox County, Tennessee, Land Use Plan, Community Facilities Plan, and others.

Knox County Zoning Ordinance, art. VI, § 6.30.01.

Mr. Gilreath's requested amendment is necessary because of the long-standing conditions in the Property's area creating a demand for continued commercial use of the Property. The proposed amendment is consistent with the bordering commercial and industrial uses, and would not give rise to an adverse effect, as no known complaints occurred about past commercial uses of the Property. Given the proposed amendment's compatibility with the bordering uses, the proposed amendment furthers principles of orderly, consistent development.

Accordingly, we respectfully request that MPC recommend approval of Mr. Gilreath's proposed amendment to the sector plan and zoning classification for the Property.

Sincerely

Arthur G. Seymour, Jr.

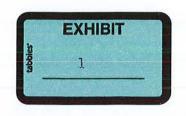
FRANTZ, McCONNELL & SEYMOUR, LLP

AGSJ:tme

Encls.

cc: Mr. Kenneth Gilreath (via e-mail)

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Major Road Plan

for The City of Knoxville and Knox County

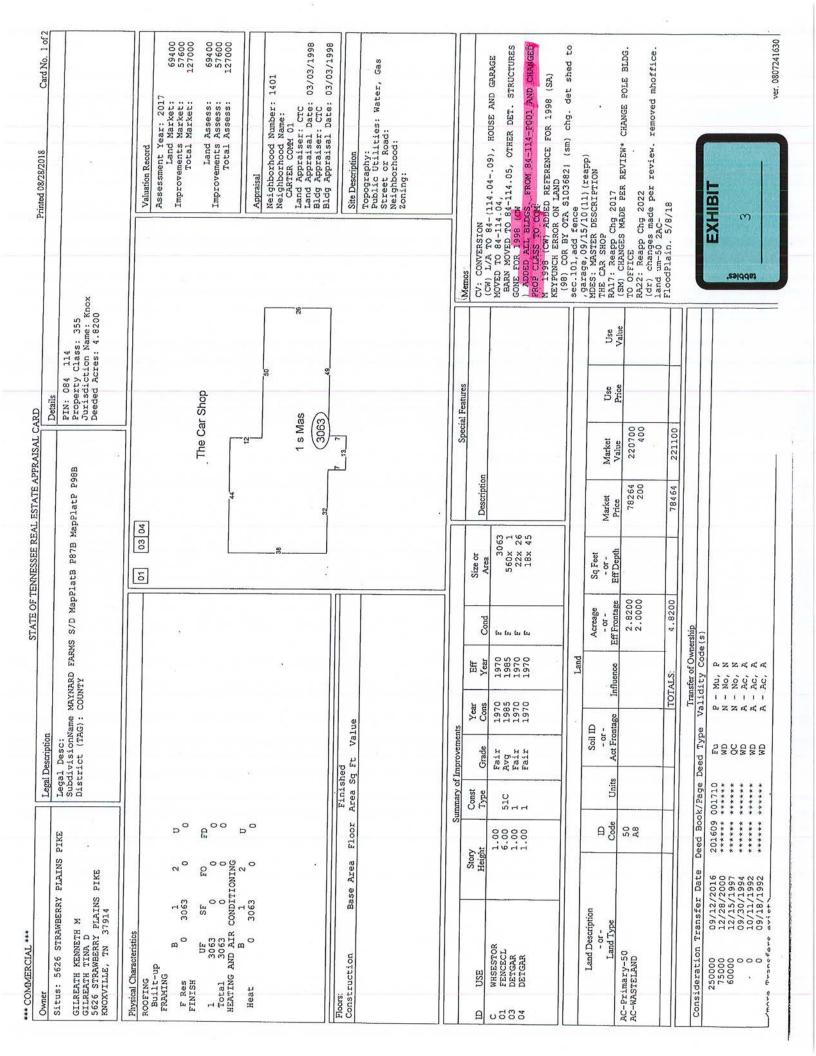
May 2011

Prepared by the Knoxville-Knox County Metropolitan Planning Commission

Knoxville-Knox County Major Road Plan

Street Name	Classification	From	То	ROW
Shannondale Road	Minor Collector	Oriole Drive	Tazewell Pike	50
Sheffield Drive	Minor Collector	Bennington Drive	Wesley Road	60
Sherrill Boulevard	Major Collector	N Cedar Bluff Road	Dutchtown Road	100
Shipe Road		Washington Pike	Rutledge Pike	60
Sims Road	Minor Collector	Maryville Pike	Brown Road	60
Sisk Road	Minor Collector	Hazelwood Road	Pleasant Ridge Road	70
Sixteenth Street	Minor Collector	Highland Avenue	Cumberland Avenue	50
Sixth Avenue	Minor Collector	N Fifth Avenue	Cecil Avenue	60
Skyline Drive	Minor Collector	Fern Street	S Chilhowee Drive	50
Snyder Drive	Minor Collector	Campbell Station Road	Lovell Road	60
Snyder School Road	Minor Collector	Yarnell Road	Snyder Road	60
Solway Road		Oak Ridge Highway	Sam Lee Road	60
	Major Collector		Hardin Valley Road	60
South Haven Road	Minor Collector	Island Home Avenue	Sevierville Pike	60
Southgate Road	Minor Collector	A CONTRACTOR OF THE CONTRACTOR	Cherokee Boulevard	50
Spring Hill Road	Minor Collector	Millertown Pike	Rutledge Pike	50
Steele Road	Minor Collector		Hardin Valley Road	60
Stock Creek Road		Neubert Springs Road	Blount County line	60
Stone Road	Minor Collector	Chapman Highway	Magazine Road	60
Stormer Road	Minor Collector		Beeler Road	60
Strawberry Plains Pike	Minor Arterial	River Shores Drive	Governor John Sevier Highway	60
	Major Arterial	Governor John Sevier Highway	I-40	100
	Minor Arterial	I-40	Asheville Highway	100
	Major Collector	Asheville Highway	Andrew Johnson Highway	70
Sullivan Road	Minor Collector	Western Avenue	Pleasant Ridge Road	60
Summit Hill Drive	Major Arterial	Henley Street	Hall of Fame Drive	88
	Minor Arterial	Hall of Fame Drive	Dandridge Avenue	88
Sutherland Avenue	Minor Arterial	Partners PI	Concord Street	88
	Minor Arterial	Concord Street	Forest Park Boulevard	70
	Minor Arterial	Forest Park Boulevard	Westwood Drive	50
Tarkin Valley Road		Pickens Gap Road	Blount County line	60
Tarwater Road	Minor Collector		Tipton Station Road	60
Tate Trotter Road	Minor Collector	Conner Road	Bishop Road	60
Taylor Road		Woodlawn Pike	Sevier Heights Road	60
Tazewell Pike	Minor Arterial	Broadway	Old Tazewell Pike	88
		Old Tazewell Pike	Union County line	60
Tedford Lane		Keller Bend Road	Tooles Bend Road	60
Tell Mynatt Road	Minor Collector	Maynardville Highway	Majors Road	60
Tennessee Avenue		Western Avenue	Johnston Street	50
Tenwood Drive	Minor Collector	Control of the Contro	Glenpark Road	60
Texas Avenue		Western Avenue	O'Neal Street	60
Texas Valley Road		Maynardville Pike	Union County line	60
Third Creek Road		S Middlebrook Pike	Hinton Road	60
	Minor Collector	AND	Western Avenue	60
Thomas Weaver Road	Major Collector	Hill Road	Union County line	60
Thompson Road		Hardin Valley Road	Lovell Road	60
Thompson School Road	Major Collector	Wood Road	E Emory Road	60
Thorngrove Pike		Strawberry Plains Pike	Asbury Road (North)	60
		Asbury Road (North)	Governor John Sevier Highway	60
		Governor John Sevier Highway	Asbury Road (South)	60
	Minor Arterial	Asbury Road (South)	Kodak Road	100
	Minor Arterial	Kodak Road	Midway Road	70
		Midway Road	Sevier County line	70
Tillery Road	Minor Collector	Bell Campground Road	Anderson County Line	60

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Situs: 5621 STRAWBERRY PLAINS MICHAEL I INGRAM LIVING TRUST 1216 BENTLEY PARK LN KNOXVILLE, TN 37922	PLAINS PIKE	Legal Subdi Distr	Legal Desc: SubdivisionName MAYNARD FARMS District (TAG): COUNTY	AYNARD FAE	S/D ROL	LBACK A#2698 MapPlatB		P- <more> P-Cmore> Do</more>	PIN: 084 11408 Property Class: 880 Jurisdiction Name: Knox Deeded Acres: 0.0000	408 ss: 880 Name: Knc : 0.0000	×o
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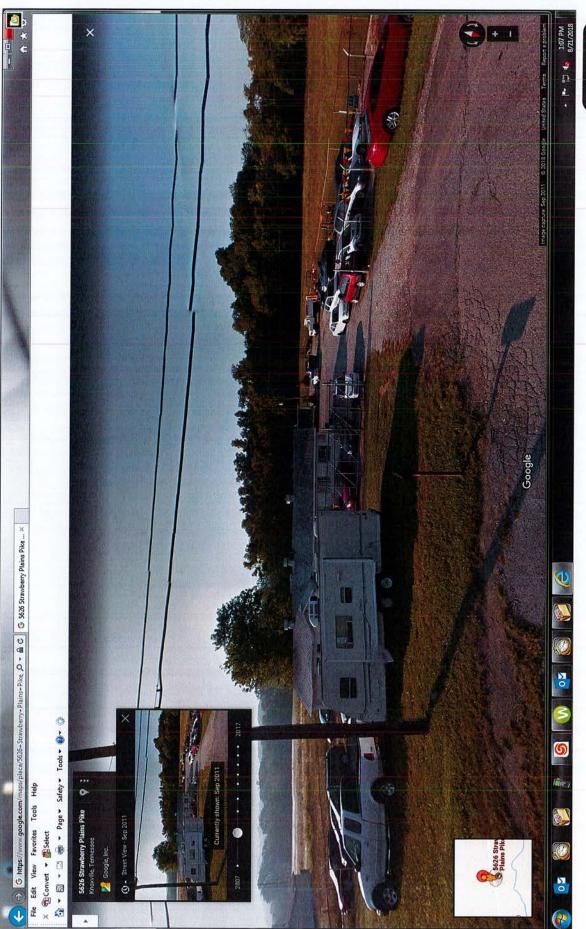
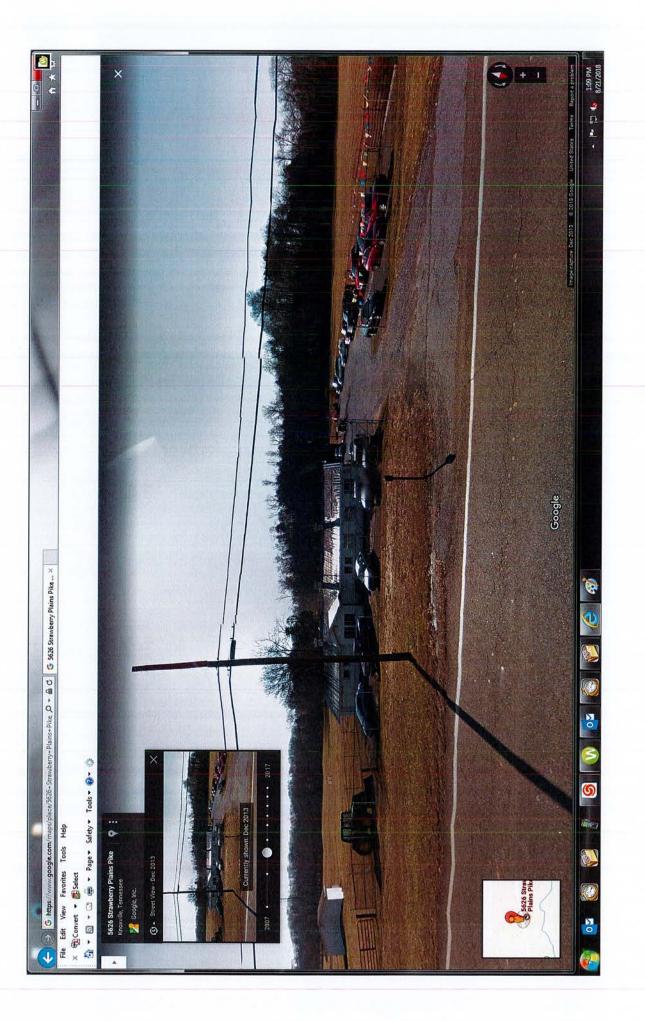
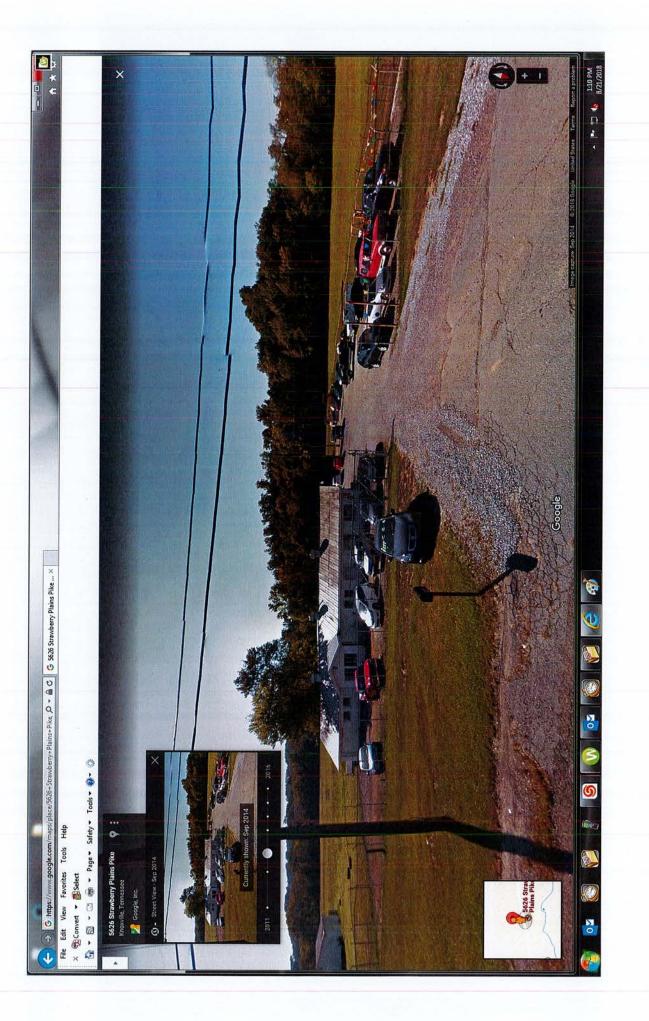
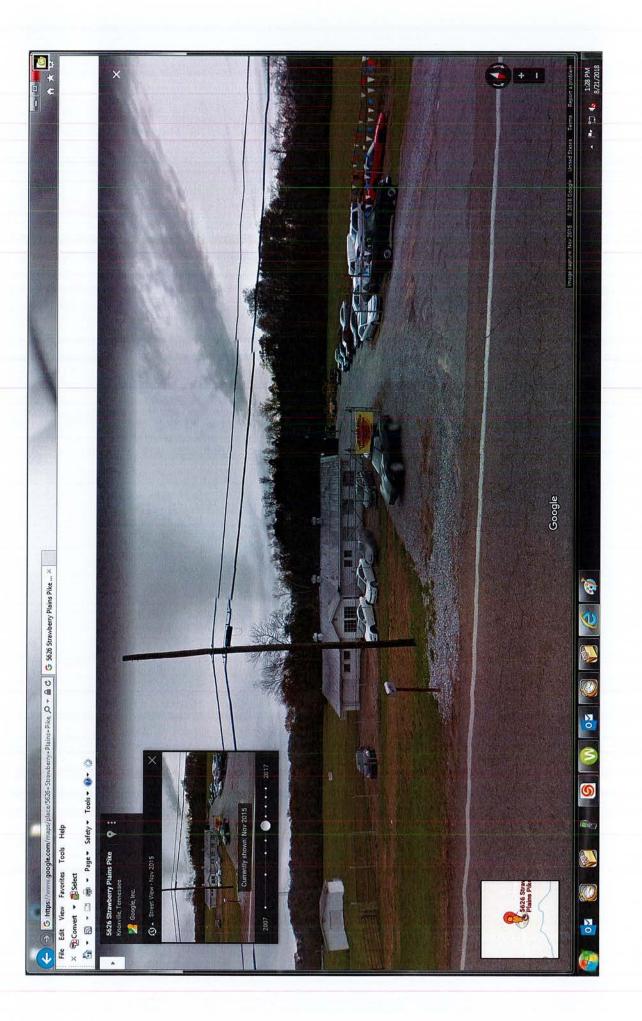
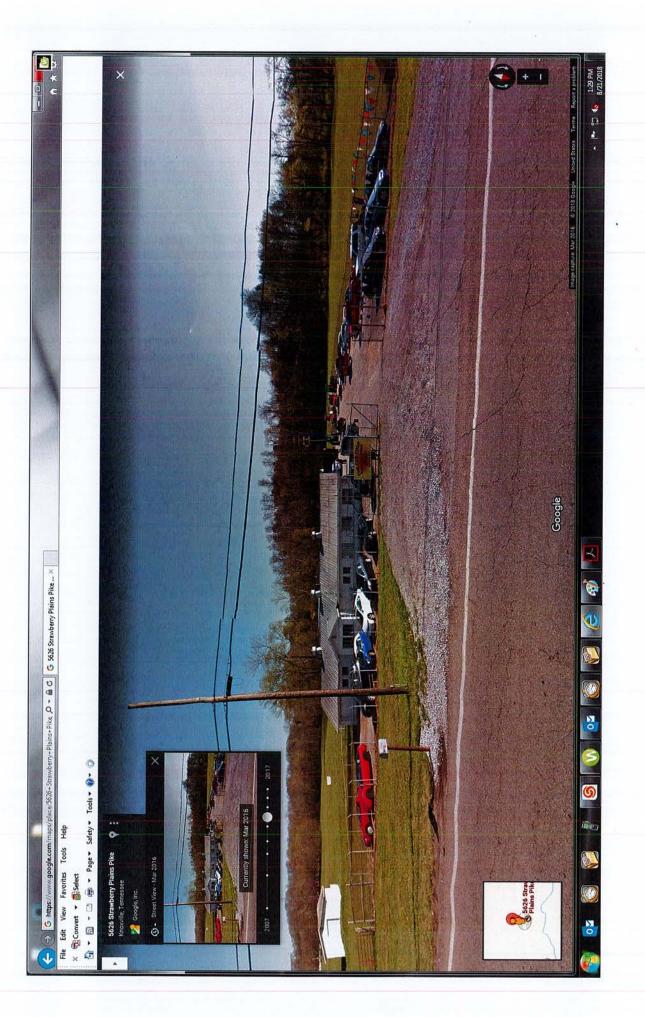


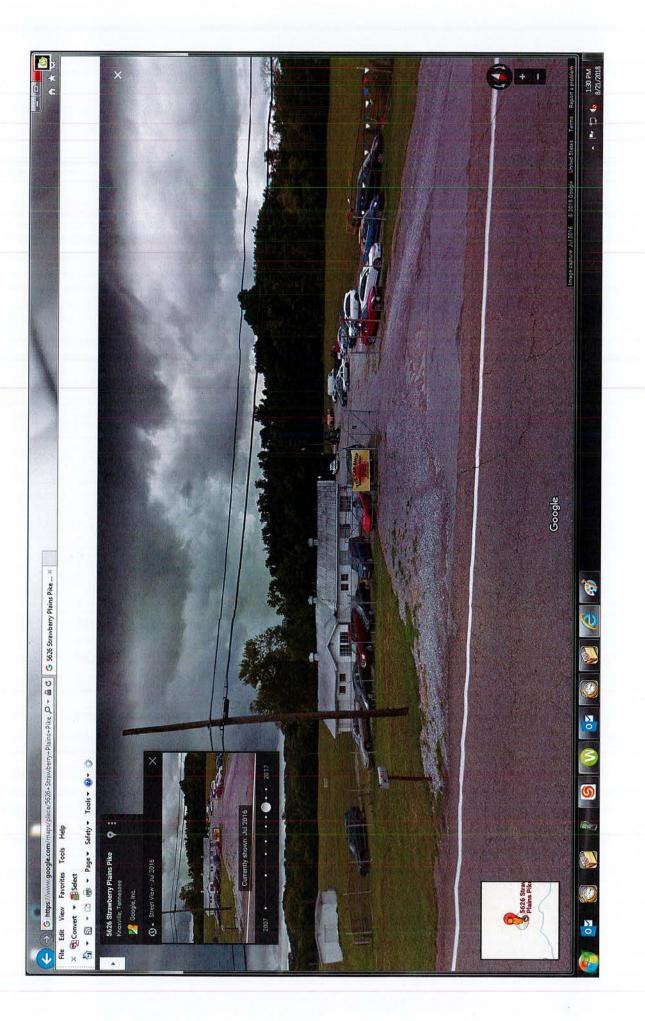
EXHIBIT 6

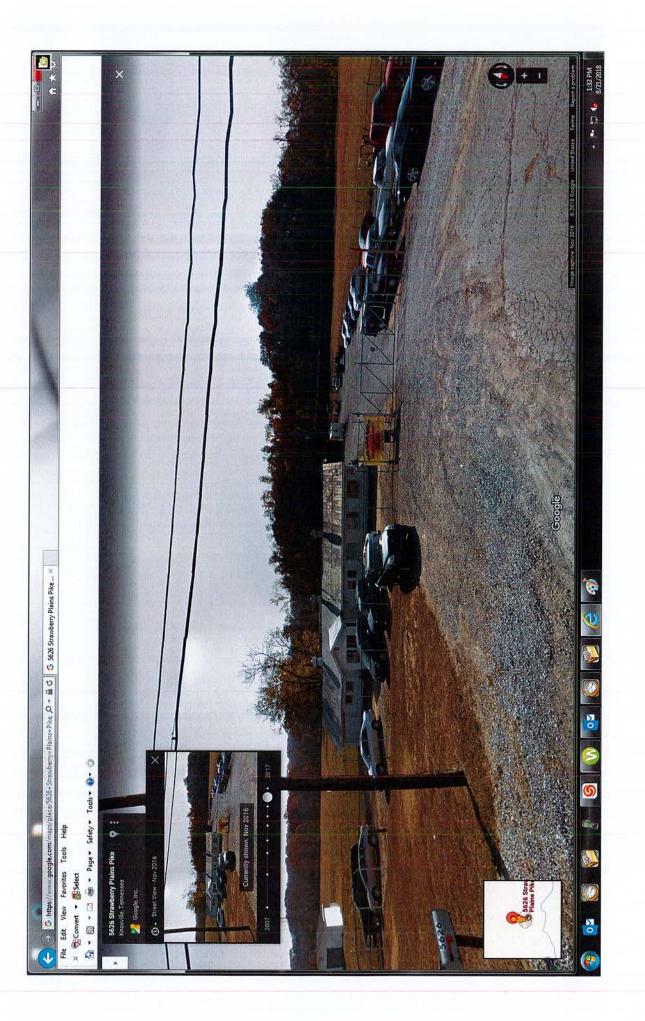


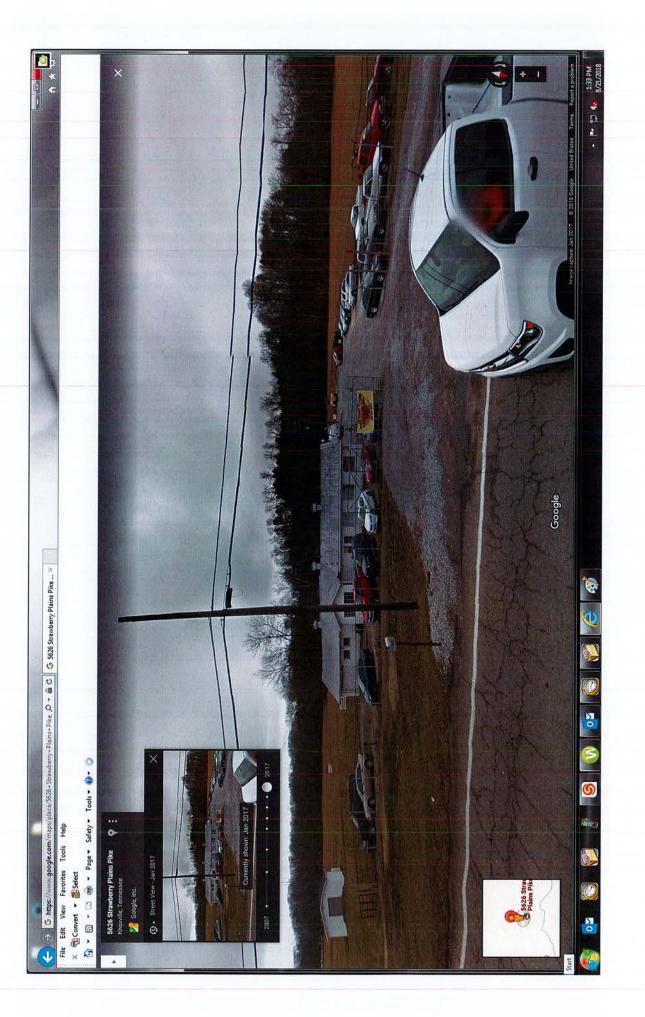














OFFICE OF COUNTY MAYOR



OFFICE OF NEIGHBORHOODS/CODES ENFORCEMENT 400 Main Street, Suite 345, Knoxville, TN 37902

April 1, 2010

Julie Cloninger 8114 Strawberry Plains Pk. Knoxville, TN 37924

Ms. Cloninger:

In reference to the property located at 5626 Strawberry Plains Pike, used automobile sales would be considered a "legal non-conforming use" based on the previous use of this property as C&O Guttering, which is a Business & Manufacturing (CB) zone use. Automobile sales are permitted in the General Business (CA) zone, which is a more restrictive classification than CB.

Please be advised that if the size and/or scope of the operations or the structure on the premises changes, the use would no longer be legal and the provisions of the Agriculture Zone would apply.

Please let me know if you have any questions regarding this interpretation.

Sincerely,

Grant Rosenberg
Director, Knox County
Code Enforcement

6-C-18-RZ_6-A-18-SP_cor_ Gilreath

Argument For Consideration Of Rezoning

June 19, 2018

Ken Gilreath 5716 Strawberry Plains Pike Knoxville, Tn. 37914

Reference

Address-

5626 Strawberry Plains Pike Knoxville, Tn. 37914 Rezoning of 4.82 acres located at 5626 Strawberry Plains Pike.

We are in receipt of a letter from Knox County MPC in which states the commission recommends denial of rezoning for 5626 Strawberry Plains Pike.

I would like to take this opportunity to address some of the issues surrounding this application and the denial recommendation thereof.

The subject property has been operating as a commercial business for more than 10 years previously. These business, include a car lot, guttering business and other commercial sales prior to that.

I purchased the land/farm adjacent to this property which includes 101 acres in 2013 and added this tract a couple of years after that.

The Car Shop was operating there at that time. As you will see in the attached correspondence we assumed the property was commercial since the tax classification is listed as commercial.

The adjacent lot just east of this address is zoned commercial (CA) and owned by myself. The adjacent lot west of the subject property reflects commercial zoning (PA) as well. The denial letter referenced that these adjacent lots are not being used as commercial when in fact the one that is west of 5626 will be when sold. That lot has been in the development state which required filling. It has been listed for sale for some time.

5626 is located one tract from the corner of John Sevier with Includes a restaurant, gas station and another tract in which was recently sought after by Dollar General.

Across the street from 5626 was the Youngs Cattle in which a commercial cattle business has operated for many years. It is now a farm equipment sales lot. Adjacent to that is a church.

Due to the location of 5626 Strawberry Plains Pike between these businesses It makes it unsuitable for residential. There are and have been commercial buildings for more than 25 years. To deny the ongoing use as commercial would create an eye soar and further to devalue the community.

With the denial of our application I would have no choice but to use this land and buildings in its current stage as agriculture storage and repair for my farm equipment. Since I live and own the property at 5716 Strawberry Plains Pike I can assure you the rezoning to commercial will only better the community.

I am attaching documentation that I am asking you to review and consider the true need for this zoning.

Included is documentation that reflects when the Car Shop was established at that location. Google searches and county records still reflect C&O Guttering at that location. Tax records on KGIS reflect "property class" as commercial.

REVISED

In addition to the above statements. As noted herein we own the property west of the 5626 address. After reviewing the application, we are requesting that the adjacent lot be zoned CA as this would make the entire strip of land commercial. Right now, we have commercial, ag,ag and commercial as you travel East on Strawberry Plains Pike. It would seem that this makes more sense to rezone CA than to have all these mixed zonings. Attached you will find the revised application as well as a map depicting the zoning for your convenience.

We have asked that the hearing be postponed until THE August MPC meeting. We will not be available to attend in July. Hopefully you will reconsider my request and the need to clean up the zoning on my property.

Anyone may contact me at the following number for questions or concerns.

Respectfully

Ken Gilreath

5716 Strawberry Plains Pike

Knoxville, Tn. 37914

Cell Phone 865-388-7737