

USE ON REVIEW REPORT

► FILE #: 2-A-20-UR		AGENDA ITEM #: 25		
POSTPONEMENT(S):	2/13/2020-3/12/2020	AGENDA DATE: 4/9/2020		
APPLICANT:	SPACE MART DEVELOPMENT COMPA	NY, LP		
OWNER(S):	The Bakery Building, LLC			
TAX ID NUMBER:	95 I C 00401 & 00403	View map on KGIS		
JURISDICTION:	City Council District 6			
STREET ADDRESS:	701 & 0 E. Hill Ave.			
► LOCATION:	Northwest side of E. Hill Ave., south sid James White Pkwy.	le George Dempster Dr. and		
APPX. SIZE OF TRACT:	4.73 acres			
SECTOR PLAN:	Central City			
GROWTH POLICY PLAN:	Urban Growth Area (Inside City Limits)			
ACCESSIBILITY:	Access is via E. Hill Avenue, a minor collector street with 24'-68' of pavment width within 58'-80' of right-of-way.			
UTILITIES:	Water Source: Knoxville Utilities Board			
	Sewer Source: Knoxville Utilities Board			
WATERSHED:	First Creek & Tennessee River			
► ZONING:	C-2 (Central Business District)			
EXISTING LAND USE:	Office Building & Parking			
PROPOSED USE:	Indoor, climate controlled self storage	facility		
HISTORY OF ZONING:	The property was rezoned from O-1 to C-2 DK-B as of January 2020. The property is zoning standards.			
SURROUNDING LAND	North: Government facility / INST (Institu	utional)		
USE AND ZONING:	South: Apartments, condos / RN-6 (Mult	i-Family Residential Neighborhood)		
	East: Apartments / RN-6 (Multi-Family Residential Neighborhood)			
	West: Hotel / DK-B (Downtown Knoxville	e - Boulevard)		
NEIGHBORHOOD CONTEXT:	T: This property is east of downtown in an area developed with a mix of multi- family, hotel, and governmental uses in the RN-6, DK-B and INST zones.			

STAFF RECOMMENDATION:

APPROVE the indoor, climate-controlled, self-storage use with approximately 117,200 square feet of floor area, subject to 6 conditions.

1. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance, including but not limited to Article 8 (Signs, billboards, and other advertising structures), Article 5, Section 7. (Off-street parking, access, driveway, and landscaping requirements), and Article 5, Section 7.J. (Parking Lot Landscaping).

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2. Installing all landscaping shown on the development plan within 6 months of obtaining a certificate of occupancy.

3. Meeting all applicable requirements of the utility provider.

4. Meeting all requirements of the City of Knoxville Department of Engineering.

5. Prior to any Certificate of Occupancy being granted with respect to the indoor storage facility, the Applicant must record a plat to subdivide the property into two lots substantially as shown on plan sheet C2A (Exhibit A -- Subdivision Exhibit provided by the applicant and prepared by Fulghum, MacIndoe, & Associates, Inc.).

6. Once the property is platted per condition #5, this Use on Review approval applies only to the 1.98 acre lot (Parcel A, sheet C2A) and not to the remaining approximately 2.73 acre lot (Parcel B, sheet C2A) which is, and shall continue to be, zoned DK-B.

With the conditions noted, this plan meets the requirements for approval of an indoor, climate-controlled, self-service storage facility in the C-2 district and the other criteria for approval of a use-on-review.

COMMENTS:

This proposal is to convert and expand an existing office building into an indoor self-storage facility with approximately 117,200 square feet. The proposal states that the portion of the property along the E. Hill Avenue frontage will be available for future development, however, this is not part of this proposal and must meet the requirements of the new zoning ordinance.

The property is currently zoned DK-B (Downtown Knoxville – Boulevard) which does not permit self-storage facilities, however, the application was submitted before the end of 2019 so it is being reviewed under the previous C-2 zoning which allows "indoor, climate-controlled, self-storage facilities" as a use permitted on review. This review and approval process is intended: (1) to provide for uses which are beneficial to the community but that may involve a potential hazard to the development of an area unless appropriate provisions are made for their impacts; and (2) to integrate properly the uses permitted on review with other uses located in the district. The planning commission may approve a use permitted on review where it can be shown that the proposed plan or use is in harmony with the general purpose and intent of the zoning ordinance and with the general plan and one-year plan and is reasonably necessary for the convenience and welfare of the community.

The One Year Plan designates this site as Regional Mixed Use Center (MU-RC), which recommends a mix of commercial, office, and high-density residential uses. The MU-RC, however, also recommends that these areas "not include auto and truck-oriented uses, such as industrial, strip commercial and warehouse/distribution uses, unless the proposal calls for a redevelopment of such areas." While self-storage uses are dependent on auto and truck access for customers, the amount of traffic is very low in comparison to the uses that are not recommended. In addition, the largest vehicle used by customers is typically a small box truck, in comparison to warehouse/distribution uses that require access for semi-trailer trucks.

The C-2 zone has specific standards for indoor, climate-controlled, self-storage facilities that are listed below: 1. All buildings shall meet the area requirements of the C-2 zoning district and have the exterior appearance of an office building.

- 2. Access to all individual storage units shall be through the interior of the building only.
- 3. No garage type door entries shall be provided to the building.
- 4. No outside storage shall be permitted on site.
- 5. No overnight truck parking shall be allowed on the site.
- 6. All signage shall comply with the sign requirements of the C-2 zoning district.

7. No retail sales other than the indoor, incidental display and sale of boxes and other packing supplies shall be permitted.

Standards #2-7 can easily be reviewed to determine compliance; however, standard #1 requires that the storage facility have the appearance of an office building, which is more subjective and needs to be considered for conformity by the Planning Commission. Being that the existing building is an office building, those portions that remain meet this standard. The new additions must also have the appearance of an office building but do not have to be designed to look the same as the existing building.

The proposed building additions that total approximately 48,440 sqft, predominantly located on the east and south elevations of the building (facing E. Hill Avenue). The west and north elevations that face the adjacent hotel and James White Parkway, will remain relatively unchanged from the exterior. Storage units will be directly behind most of the remaining windows and will cover them with a wall from the interior. Only one set of windows will remain transparent on each floor and these will be located in the middle of the north elevation.

These are labeled as "display" on the floor plan, which typically contains some sort of advertising for the selfstorage business, such as faux rollup doors visible behind upper story windows.

The building addition is four stories on the east elevation (facing E. Hill Avenue), two stories over an existing one-story portion of the building on the south elevation (facing E. Hill Avenue), and a four-story stair tower on the west elevation. The additions will be clad with multi-colored metal panels for large sections of the façade, broken up a different vertically-oriented, mono-colored section of metal panels (see Exhibit A for example of metal panels). The east elevation features windows to provide the appearance of an office building, which is required by the zoning regulations. Planning staff considers the east and south elevations as the primary facades since they are oriented toward E. Hill Avenue, and therefore, must have an appearance of an office building. In the future there may be new liner buildings constructed between the storage facility and E. Hill Avenue to visually block the structure, however, at this time it is unknown if anything will be constructed, so the east addition after the liner buildings where constructed then it would not have to look like an office building because it would not be visible from E. Hill Avenue. The other visible sides of the storage facility, the west and north elevations, will retain the same look of the existing office building.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

The proposed indoor self-service storage facility will have minimal impact on local utilities or roads.
 The proposed use as proposed will have little negative impact or no impact on the nearby commercial and residential uses. Self-storage facilities typically have a much lower traffic volume than other uses that are permissible in the C-2 zone.

3. The portion of the parking lot that is not associated with the storage facility, located along the E. Hill Avenue frontage, can be redeveloped for a new use that conforms with the DK-B zone district.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

1. The proposal meets all requirements of the C-2 zoning as well as the general criteria for approval of a use on review.

2. The proposed development is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the One Year Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw additional traffic through residential areas since the project is located on an arterial street. No surrounding land uses will pose a hazard or create an unsuitable environment for the proposed use.

CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

1. The One Year Plan and Central City Sector Plan identify this property for MU-RC (Regional Mixed Use Center) uses. The proposed development is consistent with the recommended uses of the One Year Plan and Sector Plan.

2. This proposal does not present any apparent conflicts with any other adopted plans.

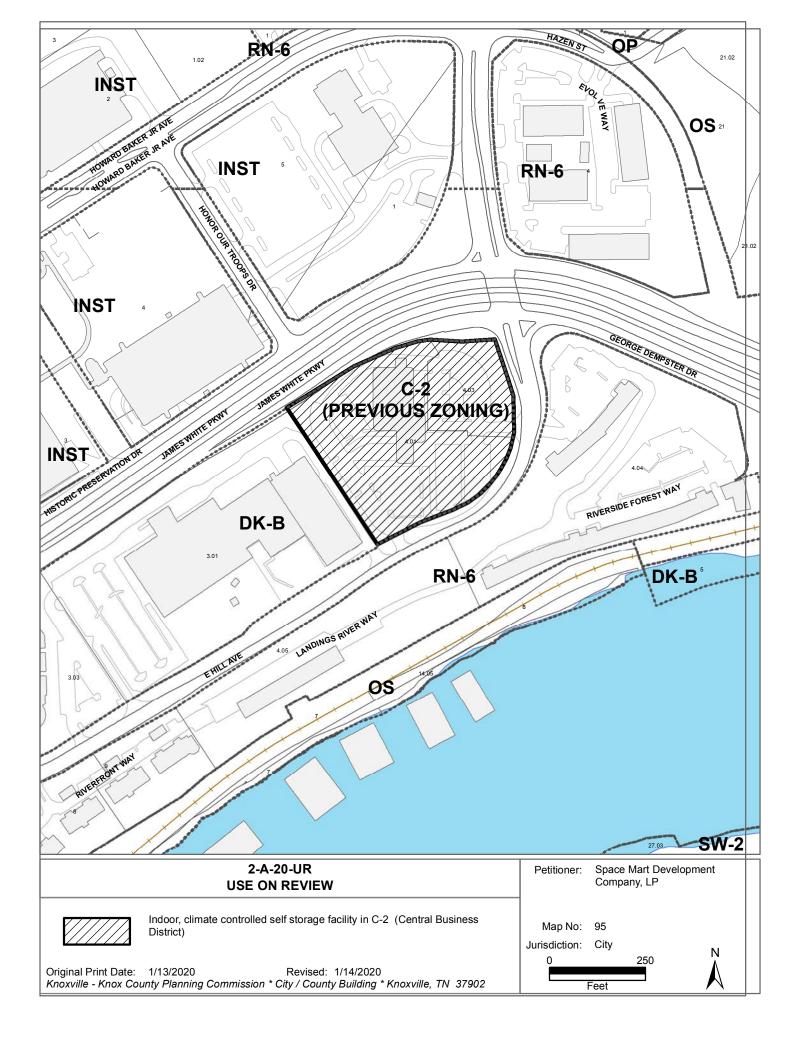
ESTIMATED TRAFFIC IMPACT: 177 (average daily vehicle trips)

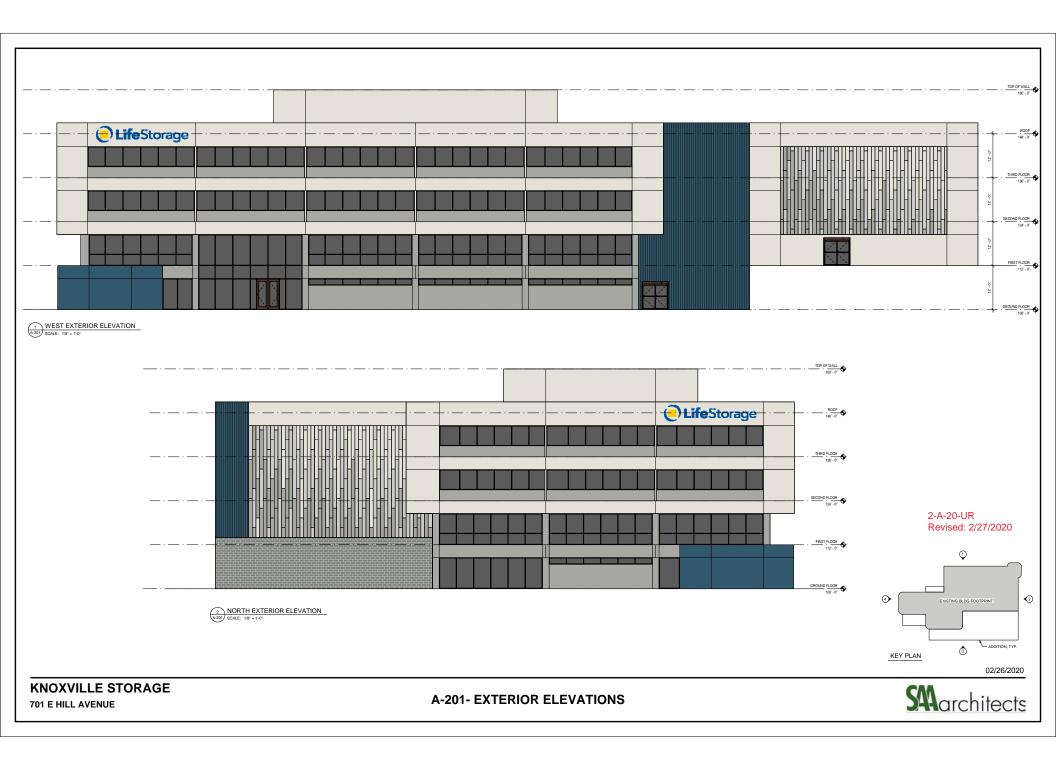
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

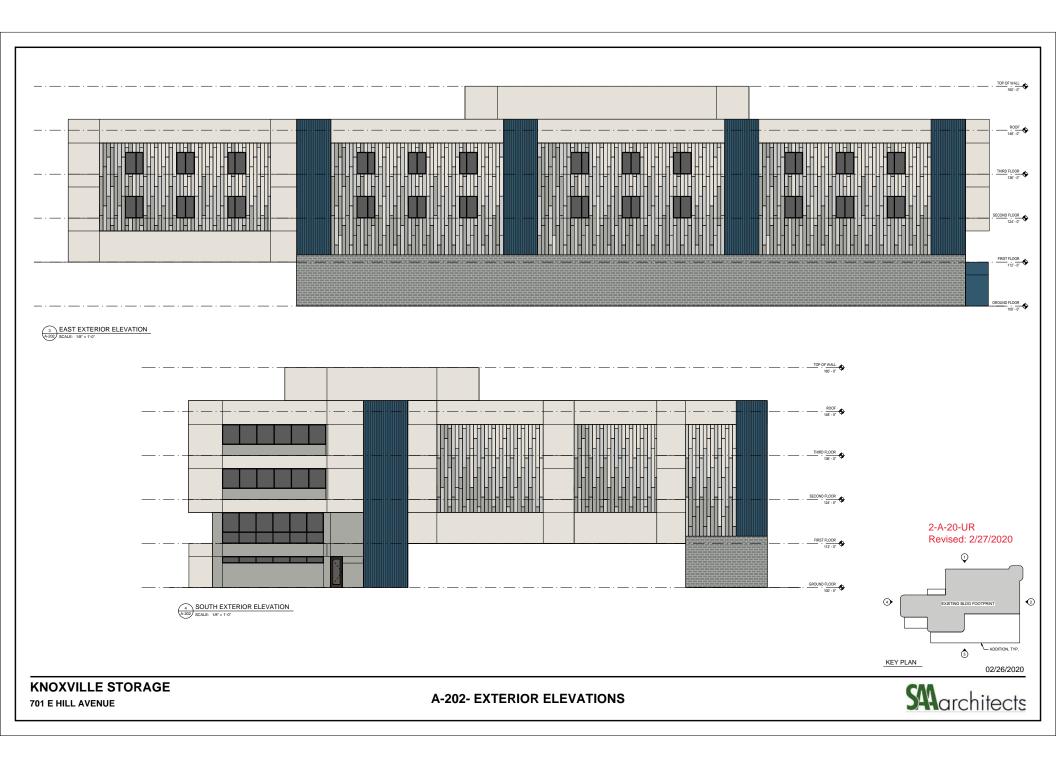
ESTIMATED STUDENT YIELD: Not applicable.

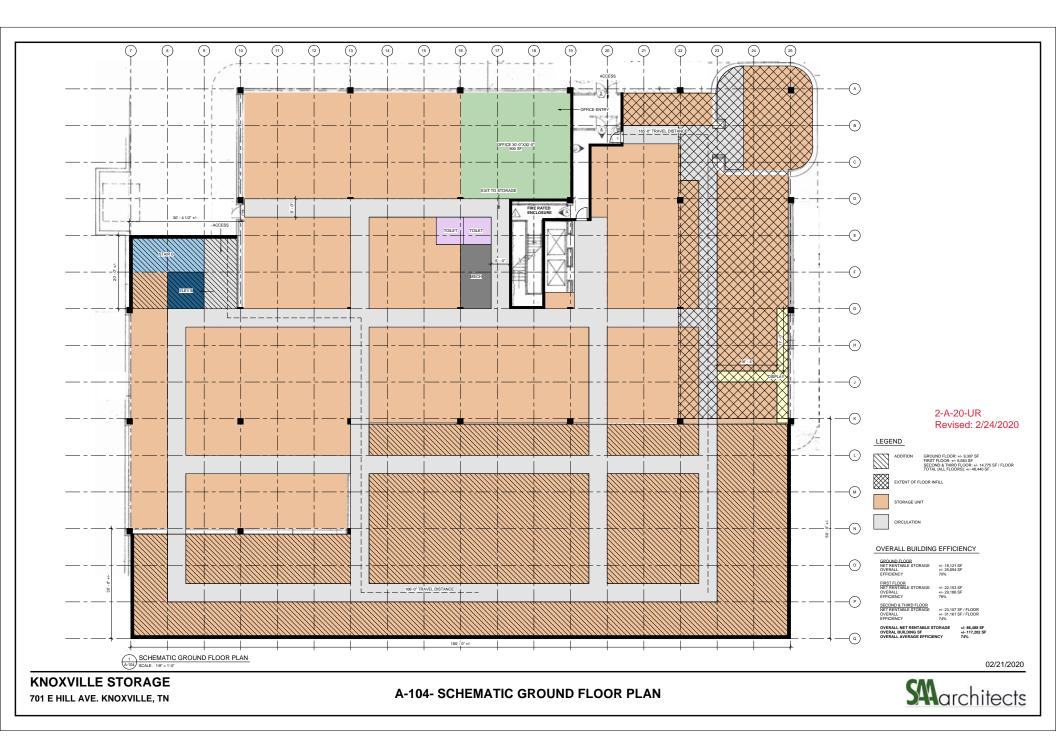
The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

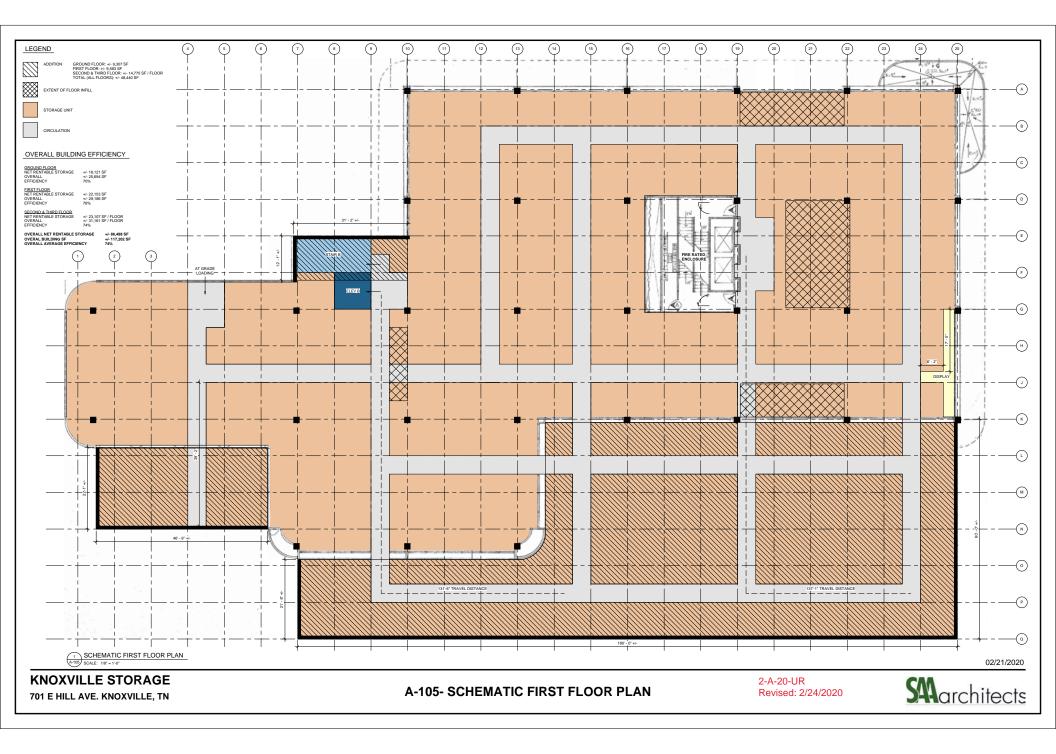
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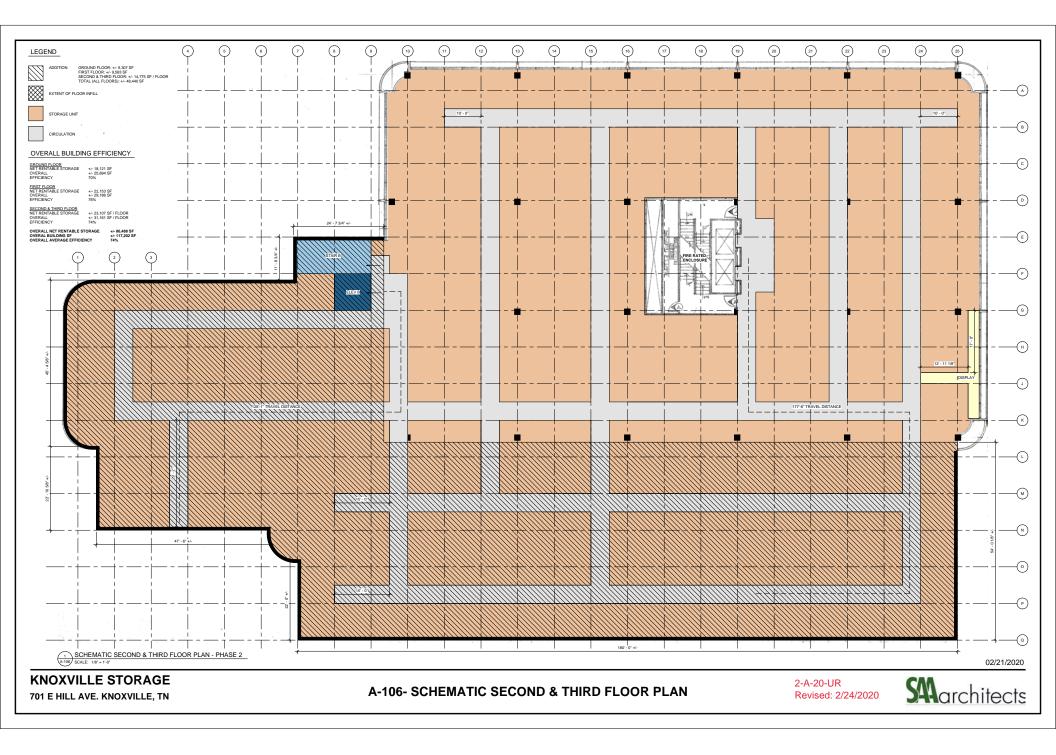


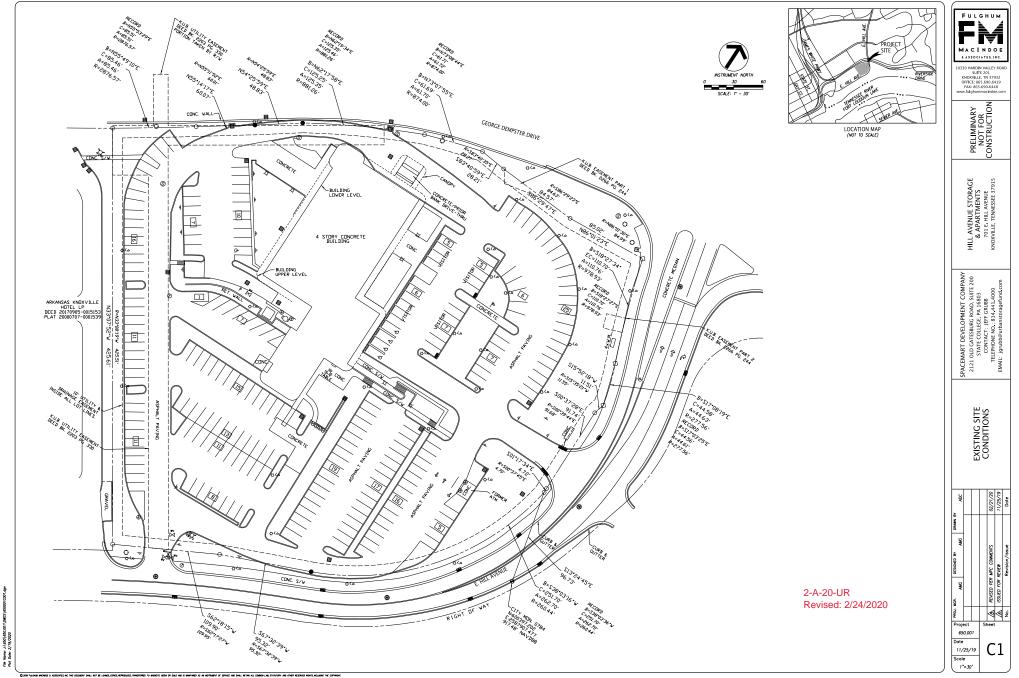


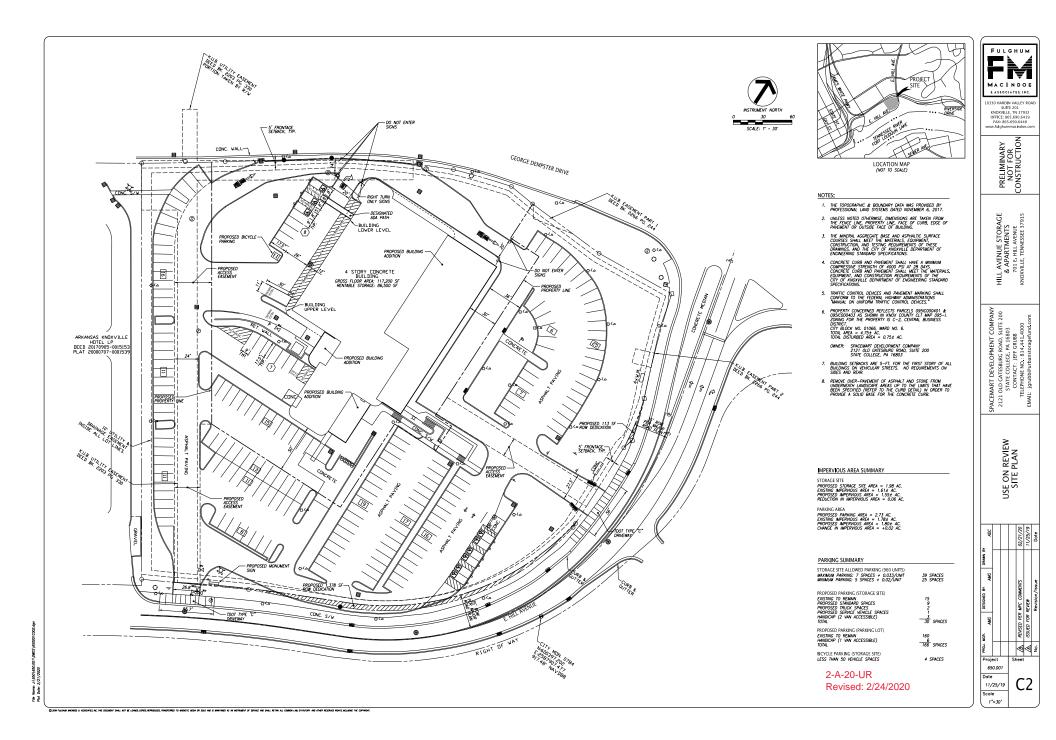


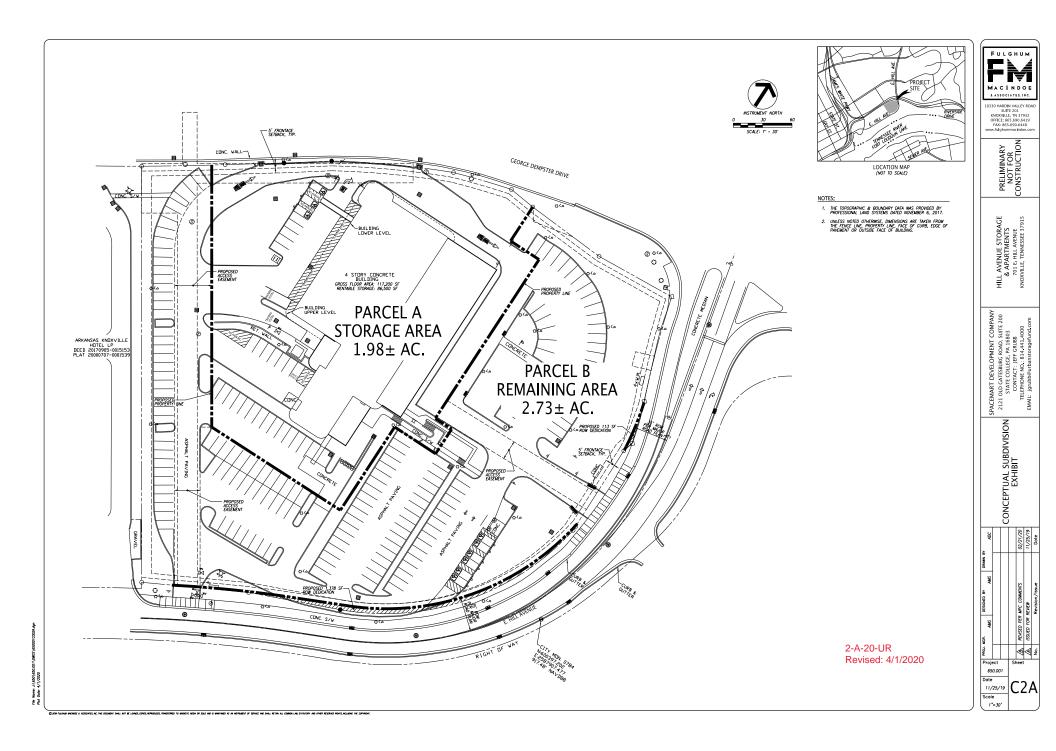


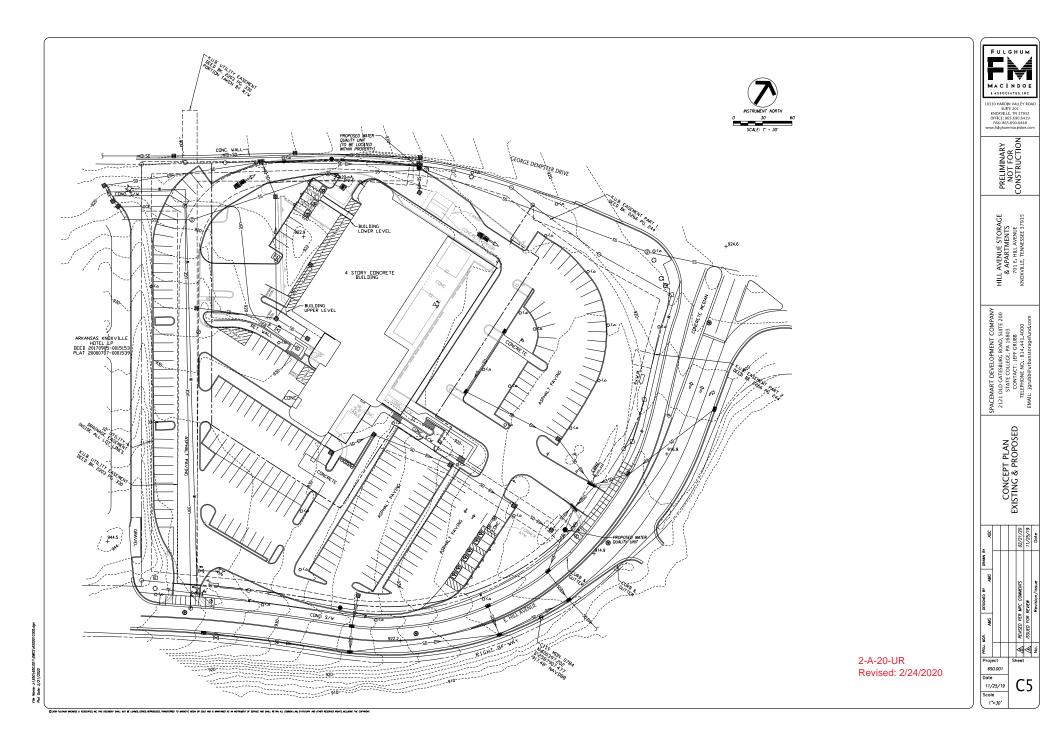


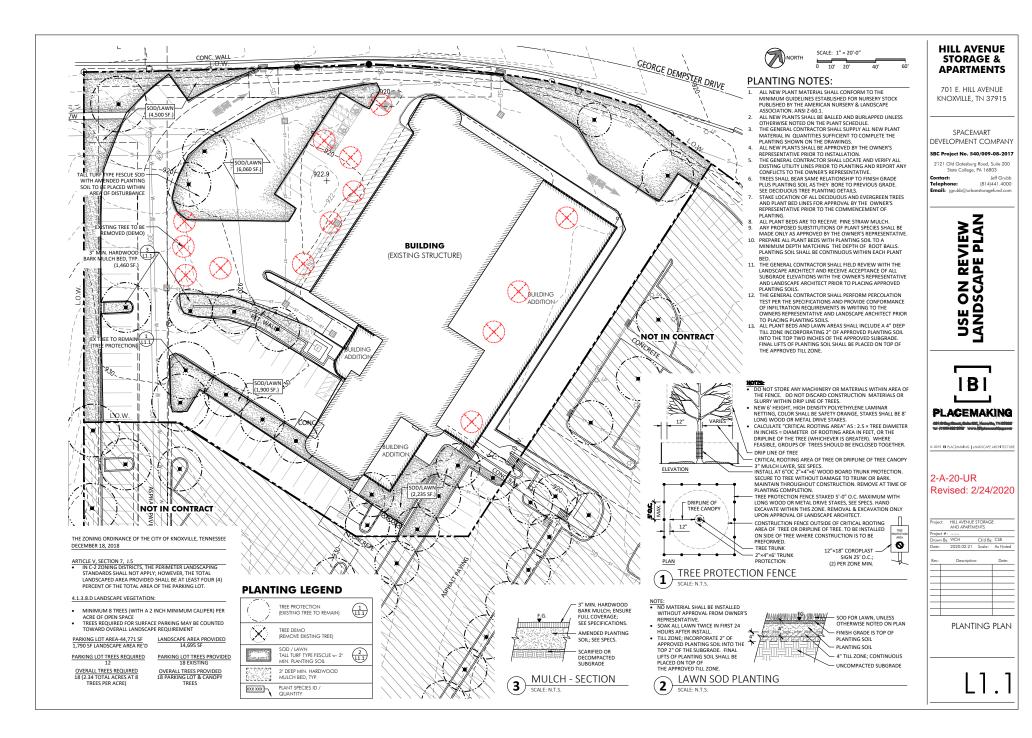






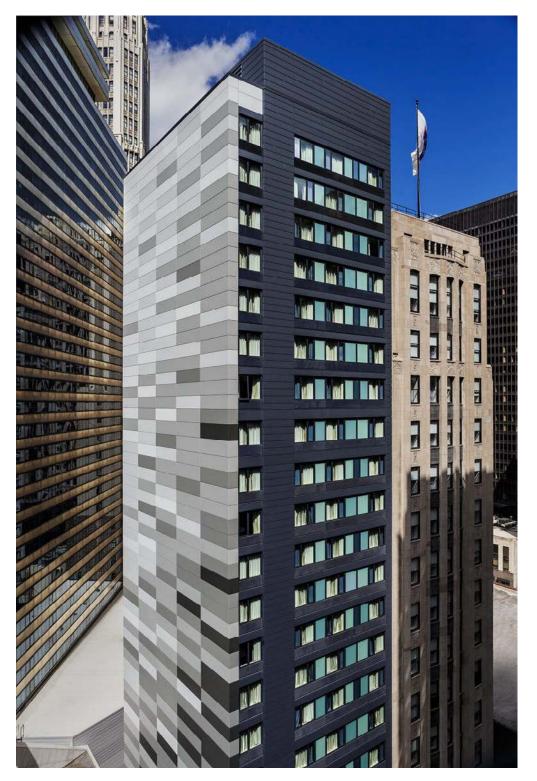






EXAMPLE OF PROPOSED METAL SIDING 6. CUSTOM METAL COATINGS | SHERWIN-WILLIAMS COIL COATINGS

2-A-20-UR 2/21/2020



Metal cladding panels in custom grey shades of protective PVDF coating present a modern look in a classic color palette for a 26-story Hilton Garden Inn in Chicago. The design, by GREC Architects, creates a large-scale mosaic pattern across the 10,000-sf exterior. The panels were coated with Fluropon in five colors: Midnight Blue, Stonewall, Sabre Gray, Sleigh Bells, and







Dori Caron <dori.caron@knoxplanning.org>

Fwd: Hill Avenue Storage - File #2-A-20-UR

 Mike Reynolds <mike.reynolds@knoxplanning.org>
 Fri, Jan 24, 2020 at 12:04 PM

 To: Dori Caron <dori.caron@knoxplanning.org>, Sherry Michienzi <sherry.michienzi@knoxplanning.org>, Laura Edmonds

 <laura.edmonds@knoxplanning.org>

Cc: Amy Brooks <amy.brooks@knoxplanning.org>, Gerald Green <gerald.green@knoxplanning.org>

This is a 30-day automatic postponement request for file # 2-A-20-UR.

Mike Reynolds, AICP Senior Planner 865.215.3827

------ Forwarded message ------From: **Aarron Gray** <gray@fulghummacindoe.com> Date: Fri, Jan 24, 2020 at 11:55 AM Subject: Hill Avenue Storage - File #2-A-20-UR To: Mike Reynolds (mike.reynolds@knoxplanning.org) <mike.reynolds@knoxplanning.org> Cc: Jeff Grubb (jgrubb@urbanstoragefund.com) <jgrubb@urbanstoragefund.com>

Mike,

On behalf of the applicant (copied on this message), we would like to request postponement of the application review for this project (File #2-A-20-UR) for 30 days to the March meeting. We will continue to work with you and other staff to provide the information requested at the review meeting. Please let us know if you have any questions or need any additional information. Thanks.

Aarron M. Gray, P.E.

Fulghum, MacIndoe, & Associates, Inc.

10330 Hardin Valley Road, Suite 201

Knoxville, TN 37932

Direct: 865.251.5071

Main: 865.690.6419

Cell: 865.386.3172

Email: gray@fulghummacindoe.com

www.FulghumMacIndoe.com



AUTOMATIC POSTPONEMENTS: 30 DAYS

File #: __________

Meeting Date: _____2-13-2020



DEVELOPMENT REQUEST

DEVELOPMENT

SUBDIVISION

□ Final Plat

Concept Plan

ZONING

- Plan Amendment
- □ Rezoning

- Development PlanPlanned Development
- Use on Review / Special Use

Space Mart Development Company, LP

Applicant Name		Affiliation	
12/3/19	2/13/20	2-A-20-UR	
Date Filed	Meeting Date (if applicable)	File Numbers(s)	

CORRESPONDENCE

All correspondence related to this application should be directed to the approved contact listed below.

🗆 Applicant 🗌 🤅	Owner 🛛 Option Holder	🔲 Project Surveyor 🔳 Eng	ineer 🗌 Architect/Landsca	pe Architect
Aarron M. Gray		Fulghu	ım, MacIndoe & Associa	tes, Inc.
Name		Compan	У	
10330 Hardin Valley Road, Suite 201		Knoxv	ille TN	37932
Address		City	State	Zip
(865) 690-6419	gr	ay@fulghummacindoe.cor	n	
Phone	Em	ail		

CURRENT PROPERTY INFO

5

The Bakery Building, LLC	3928 Malo	ney Road	(8	365) 804-4131
Owner Name (if different)	Owner Addre	SS	O	wner Phone
701 E. Hill Avenue	Ave	0951C00403	1 & 00951C00	0403
Property Address		Parcel ID		
Intersection of E. Hill Avenue ar	nd George Dempster Dri	ve	4.73	
General Location			Tract Size	
City of Knoxville 🏼 🍐	1	C-2		
Jurisdiction (specify district above)	🗹 City 🔲 County	Zoning District	t	
Central City	MU-RC		UGB	NA
Planning Sector	Sector Plan Land Use C	Classification	Growth Pol	icy Plan Designation
Office Building and parking	No	KUB	KUB	
Existing Land Use	Septic (Y/N)	Sewer Provider	Wate	r Provider

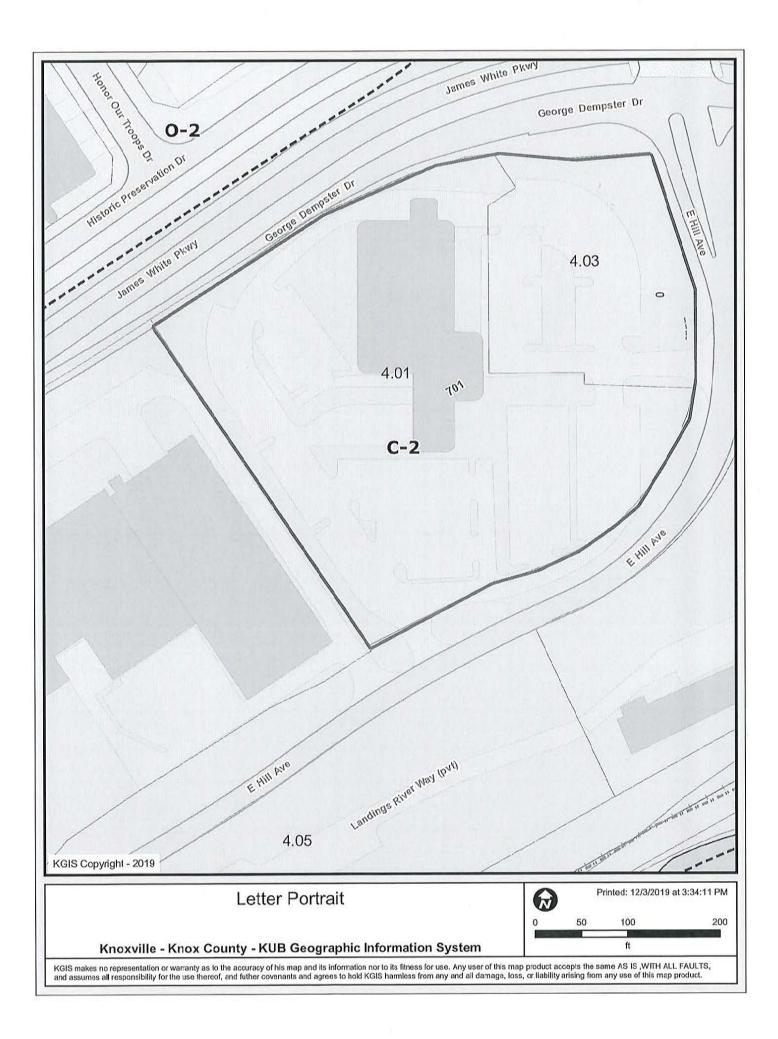
REQUEST

	Development Plan Use on Review /		
i	Proposed Subdivision Name		Unit / Phase Number
1	Parcel Change		
	🗌 Combine Parcels 🔲 Divide Parc	cel Total Number of Lots Created:	
1	Other (specify):		
1	Attachments / Additional Requirements		
	Zoning Change:		
	Proposed Zoning		
	Plan Amendment Change:		
	Proposed Pla	n Designation(s)	
Ē	Proposed Property Use (specify)	Proposed Density (units/acre)	Previous Rezoning Requests
	Other (specify):		

PLAT TYPE	FEE 1:	TOTAL:
🖬 🔲 Staff Review 🔲 Planning Commission	\$1,500	¢4,500
ATTACHMENTS	FEE 2:	\$1,500
ADDITIONAL REQUIREMENTS		
 Design Plan Certification (<i>Final Plat only</i>) Use on Review / Special Use (<i>Concept Plan only</i>) 	FEE 3:	
Traffic Impact Study		

AUTHORIZATION By signing below, I certify I am the property owner, applicant or the owners authorized representative.

Aarron M. Gray Distaty signed by Aaron M. Gray Associates, ou. enairy angrowing Multiple and Associates, ou. enairy angrowing Multiple and Associates, ou. enairy angrowing Multiple and Associates, ou. enairy and a state a	Aarron M. Gray	12/2/19
Applicant Signature	Please Print	Date
(865) 251-5071	gray@fulghummacindoe.com	
Phone Number	Email	
Willow) Solar	Have Payne	12/3/19
Staff Signature	Please Print	Date





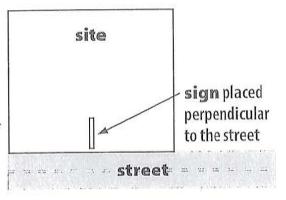
REQUIRED SIGN POSTING AGREEMENT

For all rezoning, plan amendment, concept plan, use on review, right-of-way closure, and street name change applications, a sign must be posted on the subject property, consistent with the adopted Administrative Rules and Procedures.

At the time of application, staff will provide a sign(s) to post on the property as part of the application process. If the sign(s) go missing for any reason and need to be replaced, then the applicant will be responsible for picking up a new sign(s) from the Planning offices. The applicant will be charged a fee of \$10 for each replacement sign.

LOCATION AND VISIBILITY

The sign must be posted in a location that is clearly visible from vehicles traveling in either direction on the nearest adjacent/frontage street. If the property has more than one street frontage, then the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.



TIMING

The sign(s) must be posted 15 days before the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted 15 days before the next Planning Commission meeting.

I hereby agree to post and remove the sign(s) provided on the subject property consistent with the above guidelines and between the dates of:

1/29/20 and.	1 14 20
(15 days before the Planning Commission meeting)	(the day after the Planning Commission meeting)
ma	-
Signature:	
Printed Name: <u>AARRon M. C-RAY</u>	
Phone: <u>865-251-507/</u> Email:	gray@fulghummacindoe.com
Date: 12/3/19	
File Number: <u>2-A-20-UR</u>	