

SPECIAL USE REPORT

FILE #: 12-A-20-SU	AGENDA ITEM #: 23
	AGENDA DATE: 12/10/2020
APPLICANT:	BENJAMIN MULLINS OBO ENCOMPASS HEALTH CORPORATION
OWNER(S):	Fortress Corporation
TAX ID NUMBER:	131 L A 00105, 00101 & 131NC018 View map on KGIS
JURISDICTION:	City and County Council District 2 & Commission District 5
STREET ADDRESS:	100 & 270 Fort Sanders West Blvd. & 10150 Kingston Pk.
► LOCATION:	South side of Kingston Pk., West side of Fort Sanders West Blvd., West of I-140
APPX. SIZE OF TRACT:	8.33 acres
SECTOR PLAN:	Southwest County
GROWTH POLICY PLAN:	Inside City & Urban Growth Area
ACCESSIBILITY:	Access is via Fort Sanders West Blvd, a private driveway with 4 travel lanes and center median.
UTILITIES:	Water Source: Knoxville Utilities Board
	Sewer Source: Knoxville Utilities Board
WATERSHED:	Sinking Creek
► ZONING:	OP (Office Park), CA (General Business) & PC (Planned Commercial)
EXISTING LAND USE:	Office & Vacant
PROPOSED USE:	Rehabilitation hospital
HISTORY OF ZONING:	The portion of the property in the City was annexed and zoned PC-1 in 1998 and subsequently zoned OP when the new zoning ordinance was adopted.
SURROUNDING LAND USE AND ZONING:	North: Kingston Pike, Commercial / CA (General Business), C-G-1 (General Commercial)
	South: Office / CA (General Business), PC (Planned Commercial)
	East: Vacant land, Pellissippi Pkwy / OP (Office Park)
	West: Office, Commercial / CA (General Business), C-G-1 (General Commercial)
NEIGHBORHOOD CONTEXT:	The site is located on the south side of Kingston Pk., west of S. Pellissippi Parkway (I-140). It is part of the larger site that contains the Fort Sanders West professional offices and health club.

STAFF RECOMMENDATION:

APPROVE the request for a rehabilitation hospital that is approximately 55,396 sqft of floor area with up to 51 beds as shown on the development plan, subject to 5 conditions.

- 1. Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.
- 2. Meeting all applicable requirements of the Knoxville Department of Engineering.

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3. Meeting all applicable requirements of the Knoxville Zoning Ordinance.

4. Installation of all sidewalks as identified on the development plan. Sidewalks and crosswalks shall meet all applicable requirements of the Americans with Disabilities Act (ADA) and the Knoxville Department of Engineering.

5. Installation of landscaping as shown on the landscape plan within six months of the issuance of the occupancy permit for the project.

With the conditions noted above, this request meets all criteria for a Special Use in the OP zoning district.

COMMENTS:

This proposal is for an inpatient rehabilitation hospital that serves patients who, following treatment for an acute event at a local acute-care hospital, requires physical rehabilitation before returning to a normal home environment. The average length of stay is thirteen days. This facility will not provide substance abuse or psychiatric treatment. A typical patient has suffered an acute event within one of the following diagnosis categories; neurological, stroke, orthopedic conditions, disability impairments, brain dysfunction, trauma (major multiple), cardiac conditions, spinal cord dysfunction, or amputation. The proposed hospital will be 1 story tall and approximately 55,396 sqft. The request includes a total of 51 beds, however, there is potential for future expansion of the facility as noted on the development plan. The expansion is not part of this request and will require a separate approval.

This property is partly in the County and partly in the City, as noted by the applicant in the cover letter attached to the application. The portion of the property in the City is zoned OP (Office Park) which allows hospitals as a Special Use. The portion in the County in predominantly zoned CA (General Business) and also PC (Planned Commercial). The CA zone does not specifically permit hospitals but it does allow uses of similar nature as other uses allowed in the zone and that are not injurious to adjacent premises. Being that this property is partly in the Fort Sanders West medical office park and will have its only access through the medical office park, it was determined that this hospital use is permissible in the CA zone in this location. To make the use approval process easier, as well as the permitting process, the City and County agreed that the City zoning would apply to the entire development and the permitting will be handled by the City. For this specific case, the Special Use review will include the property within the City and in the County.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

1. All public utilities are available to serve the site.

2. A traffic impact letter was submitted for the Encompass Health Rehabilitation Hospital to review the proposed and existing uses in the Fort Sanders West medical office park against the most recent traffic impact study completed in the development (KOSC Building at Fort Sanders West, Wilbur Smith Associates, January 2009). This is to determine if the projected traffic for the entire development will be consistent with the assumptions of that study and to determine if any additional road improvements are needed. The Fort Sanders West Rehabilitation Hospital Traffic Impact Letter (CDM Smith, November 2020) concluded that the proposed rehabilitation hospital will have negligible impact to traffic operations.

3. The proposed use is compatible with the scale and intensity of the surrounding medical, office and commercial development found in the area.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

1. With the recommended conditions, the proposal meets all requirements of the OP zoning as well as the general criteria for approval of a special use.

2. The proposed rehabilitation hospital with the recommended conditions is consistent with the following general standards for special use: The proposal is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw substantial additional traffic through residential areas. No surrounding land uses will pose a hazard or create an unsuitable environment for the proposed use.

CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

1. The Knoxville One Year Plan proposes Office (O) and the Southwest County Sector Plan proposes Office

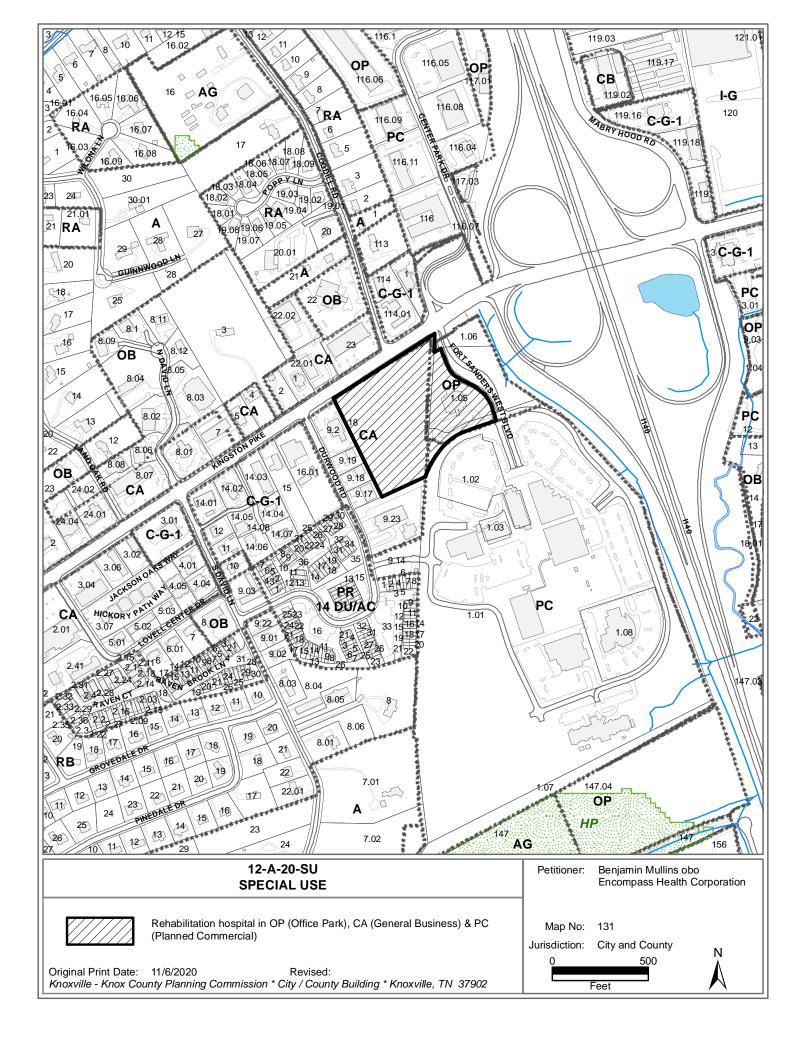
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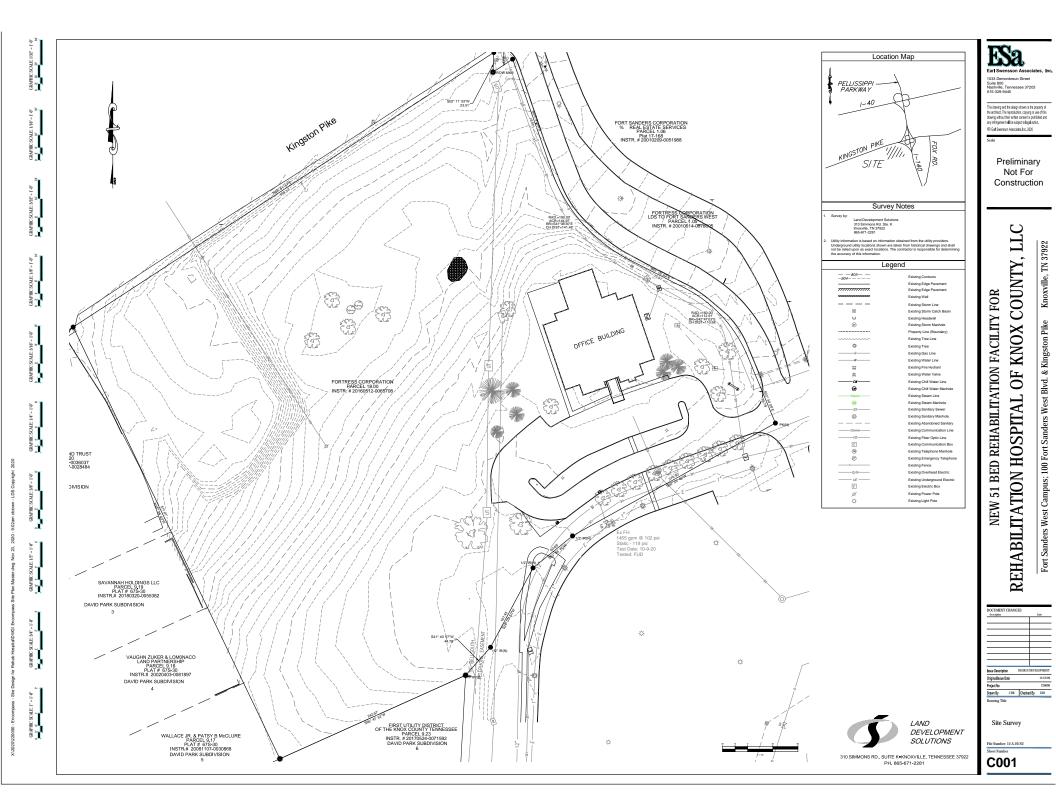
(O) and General Commercial (GC) uses for this site. The proposed use is compatible with these plans. 2. The site is located within the City of Knoxville and within the Urban Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan map.

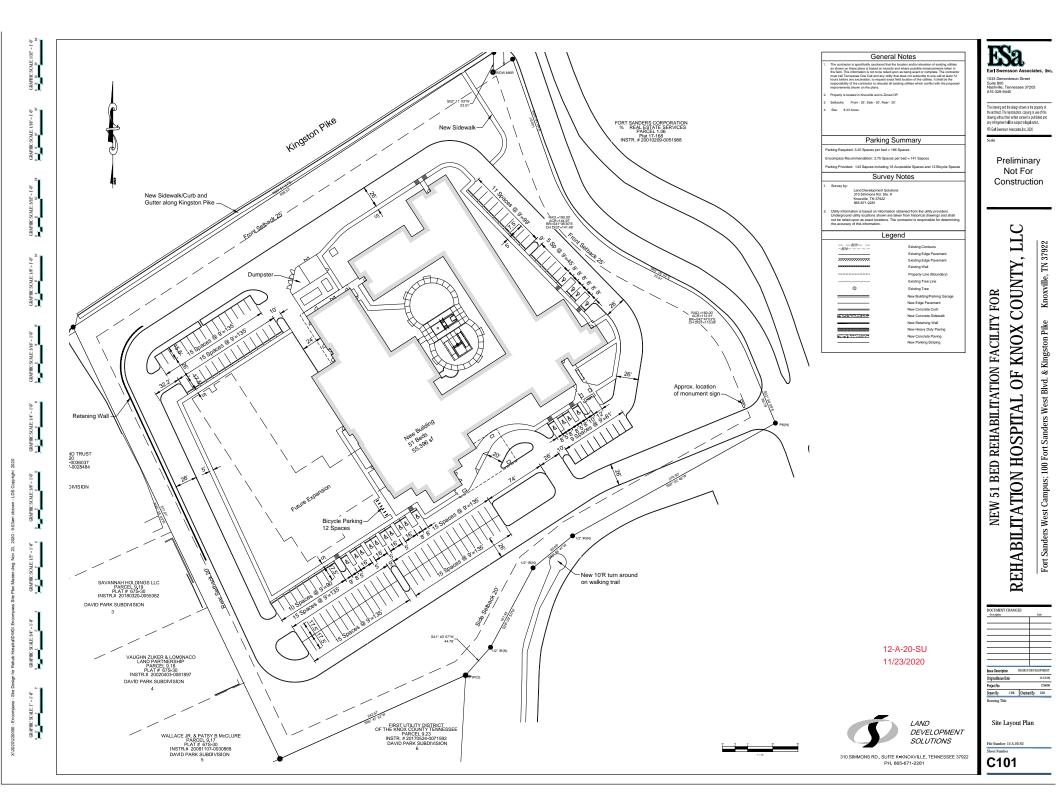
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

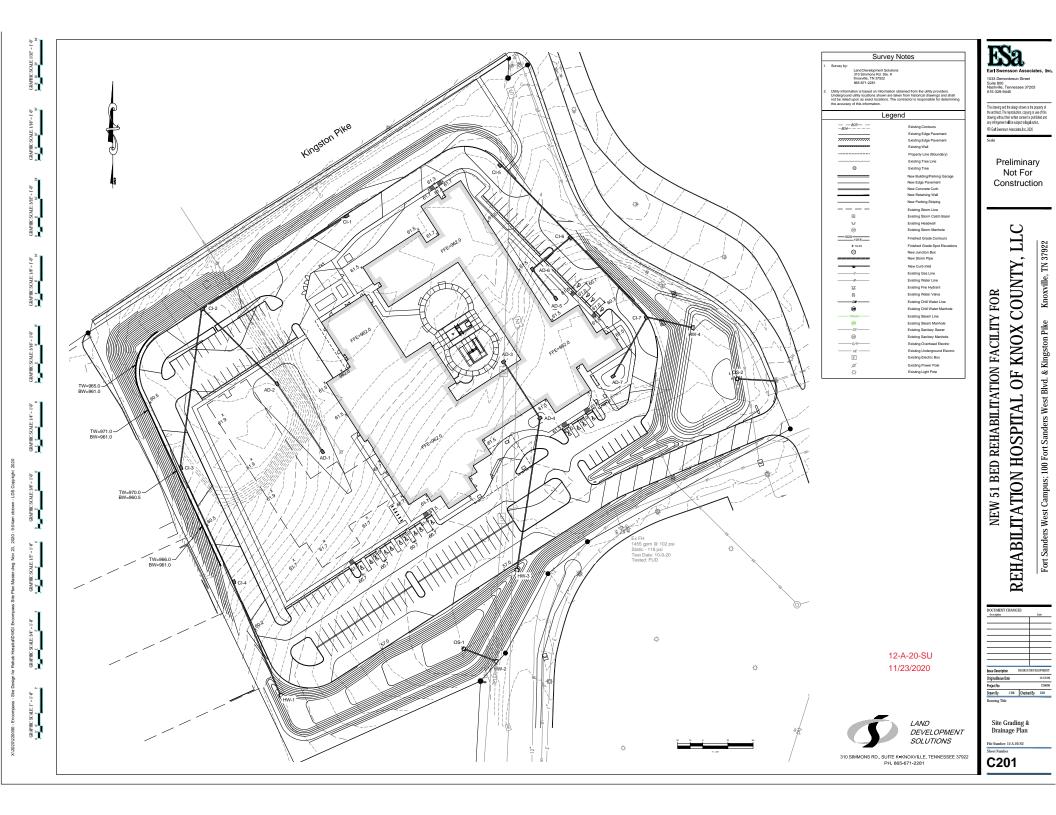
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City and County.









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12-A-20-SU 11/23/2020

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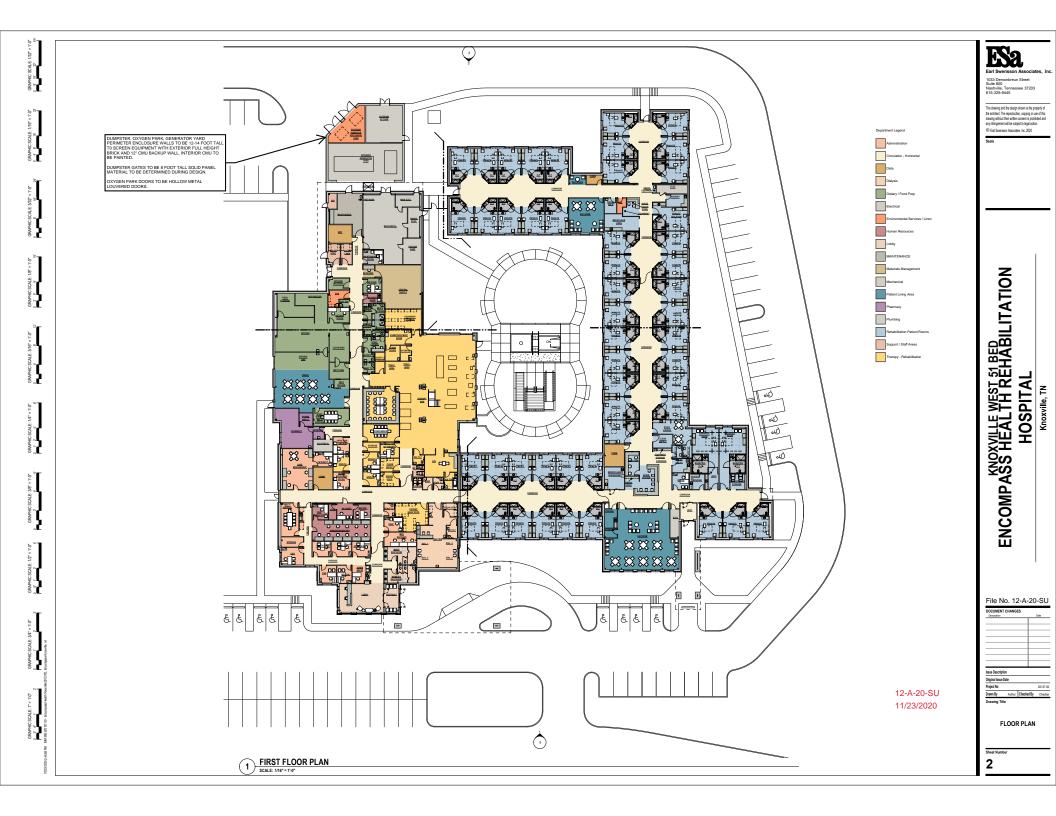
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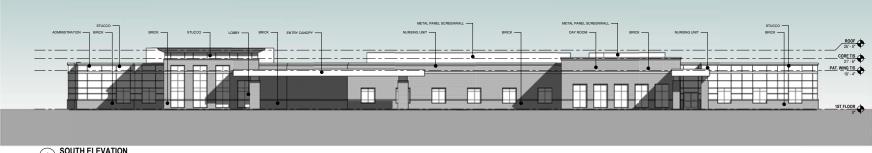
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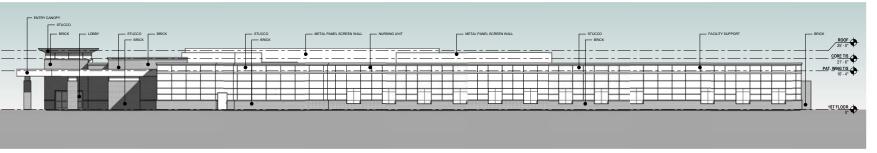
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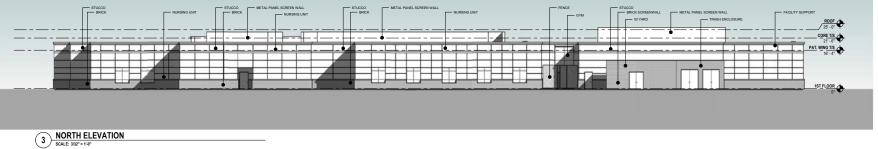


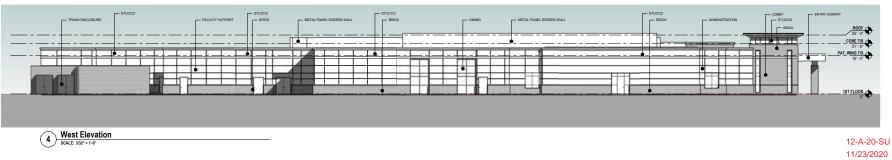












ENCOMPASS HEALTH REHABILITATION HOSPITAL ESa

Knoxville, TN | 20137.00 | 10.26.2020 | File No. 12-A-20-SU



9001 Liberty Parkway Birmingham, AL 35242

12-A-20-SU 10/28/2020

October 26, 2020

City of Knoxville Attn: Joshua Frerichs, P.E. 400 Main Street, Suite 475 Knoxville, TN 37902

RE: 8.33 ACRE COVENANT HEALTH DEVELOPMENT TRACT LOCATED ON FORT SANDERS WEST BLVD (PARCEL 131N-C-018, PART OF 131L-A-001.05, AND A PART OF 131L-A-001.01) WITHIN FORT SANDERS REGIONAL MEDICAL CENTER

Mr. Frerichs,

In regards to the Encompass Health project listed above, we respectful requests an administrative reduction of the required 3.25 parking spaces per bed requirement to 2.75 spaces. Our request is based on Encompass Health's operations differing greatly from an acute care hospital. Our typical patient arrives at our hospital via transport vehicle from the acute care hospital and stays at our facility for a period of 13 days on average. Our parking space are prodomentally for staff, doctors, and visitors. We believe a reduction in minimum parking is appropriate, because of the absence of the more intensive elements of traditional Health Care Facility (emergency room, out patient surgery, etc.). Our design standards for a 50 bed inpatient rehabilitation hospital is approximately 2.75 spaces per bed. We have surveyed 119 similar facilities that we operate across the nation. As you can see from the attached spreadsheet outlining our survey, the average parking space per bed is 2.7.

Pursuant to Section 11.4.B.5 of the City Zoning Ordinance, we are asking for approval for 2.75 spaces per bed which is in line with our typical design standard and our national average spaces per bed.

Sincerely,

Encompass Health Corporation

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Sarina Davis

{H\$212507.2}]

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Encompass Health Rehabilitation Hospital of Treasure Coast 203 80 2.54
Walton Rehabilitation Hospital, an affiliate of Encompass Health 133 60 2.22
Encompass Health Rehabilitation Hospital of Newnan 160 50 3.20
Encompass Health Rehabilitation Hospital of Savannah 136 SO 2.72
Van Matre Encompass Health Rehabilitation Hospital 221 65 3.40
Encompass Health Deaconess Rehabilitation Hospital 216 85 2.54
MidAmerica Rehabilitation Hospital 208 98 2.12
Kansas Rehabilitation Hospital, a joint venture of Encompass Health and Stormont Vail H 103 79 1.30
Wesley Rehabilitation Hospital, an affiliate of Encompass Health 175 65 2.69
Encompass Health Rehabilitation Hospital of Northern Kentucky 112 51 2.20
Encompass Health Rehabilitation Hospital of Lakeview 104 40 2.60
Cardinal Hill Rehabilitation Hospital 665 158 4.21
Encompass Health Rehabilitation Hospital of Alexandria 99 47 2.11
Encompass Health Rehabilitation Hospital of Braintree 500 166 3.01
Encompass Health Rehabilitation Hospital of Western Massachusetts 199 53 3.75
Encompass Health Rehabilitation Hospital of New England 395 168 2.35
Fairlawn Rehabilitation Hospital, an affiliate of Encompass Health 285 110 2.59
Encompass Health Rehabilitation Hospital of Salisbury 179 64 2.80
Rusk Rehabilitation Hospital, an affiliation of Encompass Health and MU Health Care 178 60 2,97
The Rehabilitation Institute of St. Louis, an affiliation of BJC Healthcare and Encompass F 336 96 3.50
Novant Health Rehabilitation Hospital, an affiliate of Encompass Health 164 68 2.41 Not verified by facility
Encompass Health Rehabilitation Hospital of Concord 164 50 3.28
Encompass Health Rehabilitation Hospital of Tinton Falls, a Joint Venture with Monmout 183 60 3.05
Encompass Health Rehabilitation Hospital of Toms River 284 98 2.90
Encompass Health Rehabilitation Hospital of Vineland 201 41 4.90
Encompass Health Rehabilitation Hospital of Albuquerque 199 87 2.29
Encompass Health Rehabilitation Hospital of Henderson 236 90 2.62
Encompass Health Rehabilitation Hospital of Las Vegas 247 79 3.13
Encompass Health Rehabilitation Hospital of Desert Canyon 129 50 2.58
Mount Carmel Rehabilitation Hospital, an affiliate of Encompass Health 138 60 2.30
St. John Rehabilitation Hospital, an affiliate of Encompass Health118402.95Encompass Health Rehabilitation Hospital of Altoona220802.75
Encompass Health Rehabilitation Hospital of Altoona 220 80 2.75

Geisinger Encompass Health Rehabilitation Hospital	101	42	2.40	
Encompass Health Rehabilitation Hospital of Erie	97	108	0.90	
Encompass Health Rehabilitation Hospital of Mechanicsburg	157	75	2.09	
Encompass Health Rehabilitation Hospital of Harmarville	461	162	2.85	
Encompass Health Rehabilitation Hospital of Nittany Valley	200	73	2.74	
Encompass Health Rehabilitation Hospital of Reading	267	60	4.45	
Encompass Health Rehabilitation Hospital of Sewickley	228	44	5.18	
Encompass Health Rehabilitation Hospital of York	276	90	3.07	
AnMed Health Rehabilitation Hospital	148	60	2.47	
Encompass Health Rehabilitation Hospital of Bluffton	156	38	4.37 Not verified by facility	
Encompass Health Rehabilitation Hospital of Charleston	152	49	3.10	
Encompass Health Rehabilitation Hospital of Columbia	231	96	2.41	
Encompass Health Rehabilitation Hospital of Florence	177	88	2.01	
Encompass Health Rehabilitation Hospital of Rock Hill	139	50	2.78	
Encompass Health Rehabilitation Hospital of Chattanooga	122	69	1.77 Approximate	
Encompass Health Rehabilitation Hospital of Franklin	122	40	3.05	
West Tennessee Healthcare Rehabilitation Hospital Jackson, a partnership with Encompa	119	48	2.48	
Quillen Rehabilitation Hospital, a joint venture of Ballad Health and Encompass Health	119	36	3.31	
Encompass Health Rehabilitation Hospital of Kingsport	112	50	2.24	
West Tennessee Healthcare Rehabilitation Hospital Cane Creek, a partnership with Enco	134	40	3.35	
Encompass Health Rehabilitation Hospital of Memphis, a partner of Methodist Healthcar	152	80	1.90	
Encompass Health Rehabilitation Hospital of North Memphis, a partner of Methodist He	130	50	2.60	
Encompass Health Rehabilitation Hospital of Arlington	208	85	2.45	
Encompass Health Rehabilitation Hospital of Austin	158	60	2.63	
Encompass Health Rehabilitation Hospital of the Mid-Cities	127	60	2.12	
Encompass Health Rehabilitation Hospital of The Woodlands	222	80	2.78	
Encompass Health Rehabilitation Hospital of Cypress	180	60	3.00	
Encompass Health Rehabilitation Hospital of Dallas	114	40	2.85	
Encompass Health Rehabilitation Hospital of City View	168	62	2.71	
Encompass Health Rehabilitation Hospital The Vintage	150	60	2.50	
Encompass Health Rehabilitation Hospital of Humble	150	90	1.67	
Encompass Health Rehabilitation Hospital of Midland Odessa	200	80	2.50	
Encompass Health Rehabilitation Hospital of Pearland	125	40	3.15 Not verified by facility	
Encompass Health Rehabilitation Hospital of Plano	158	83	1.90	
Encompass Health Rehabilitation Hospital of Richardson	123	50	2.46	
Encompass Health Rehabilitation Hospital of Round Rock	158	50	3.16	
Encompass Health Rehabilitation Hospital of San Antonio	368	108	3.41	
Encompass Health Rehabilitation Hospital Vision Park	127	60	2.12	
Encompass Health Rehabilitation Hospital of Sugar Land	96	50	1.92	
Encompass Health Rehabilitation Hospital of Texarkana	149	60	2.48	
Christus Trinity Mother Frances Rehabilitation Hospital, a partner of Encompass Health	183	94	1.95	
Encompass Health Rehabilitation Hospital of Wichita Falls	172	63	2.73	
Encompass Health Rehabilitation Hospital of Utah	197	84	2.35	
Encompass Health Rehabilitation Hospital of Northern Virginia	172	60	2.87	
UVA Encompass Health Rehabilitation Hospital	242	50	4.84	
Encompass Health Rehabilitation Hospital of Fredericksburg	122	58	2.10	
Encompass Health Rehabilitation Hospital of Petersburg	160	64	2.50	
Encompass Health Rehabilitation Hospital of Richmond	99	40	2.48 Not verified by facility	
Encompass Health Rehabilitation Hospital of Kuntington	1.49	62	2.40 Not vermed by facility	
Encompass Health Rehabilitation Hospital of Morgantown	178	77	2.31	
Encompass Health Rehabilitation Hospital of Parkersburg	139	50	2.78	
Encompass Health Rehabilitation Hospital of Princeton	182	60	3.03	
anonipas rear associated in topical of tringeton	104	00	5.05	

Average

2.70

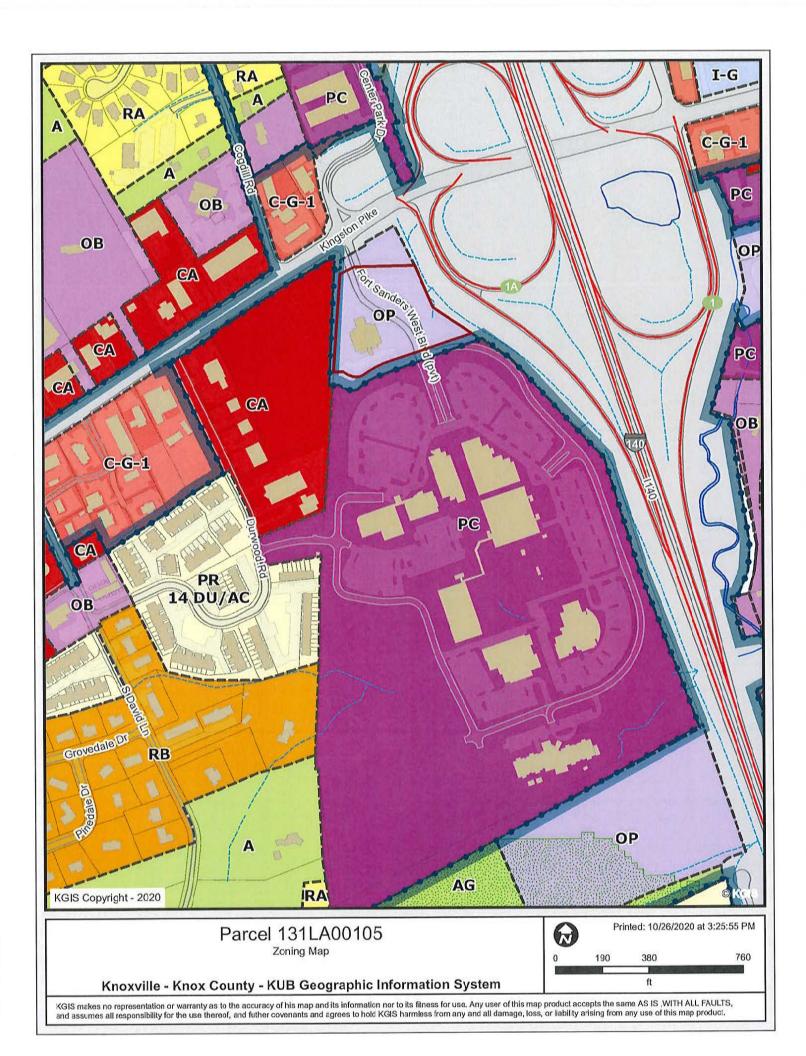
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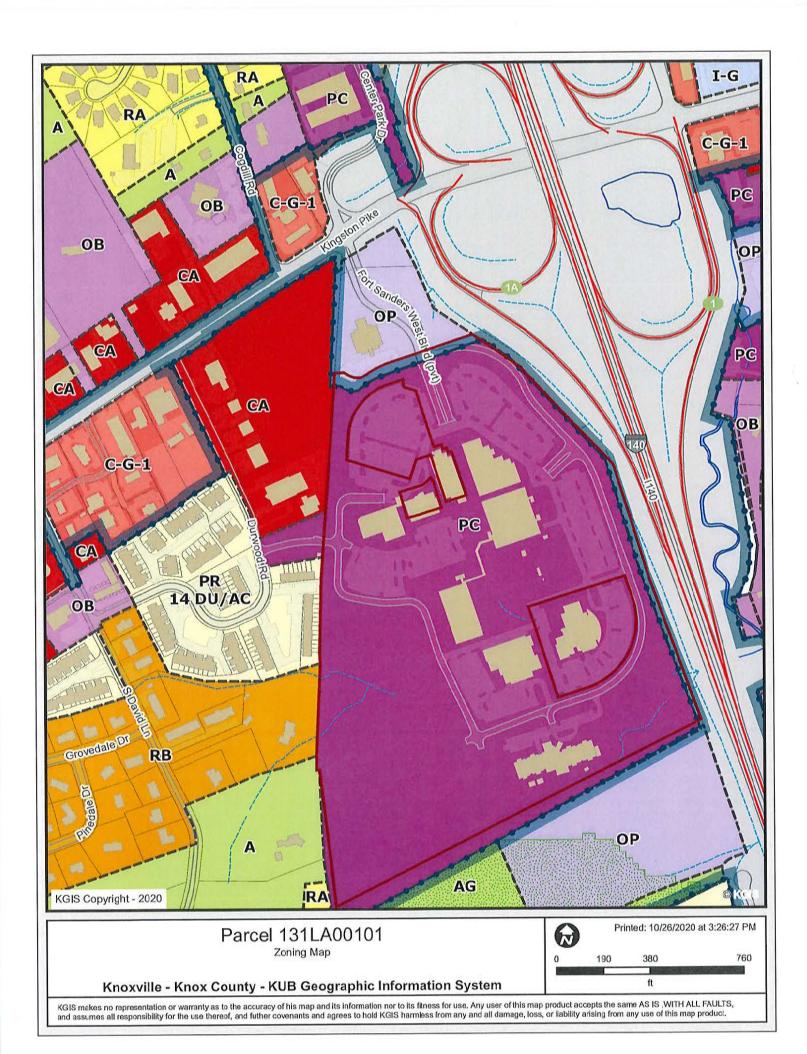
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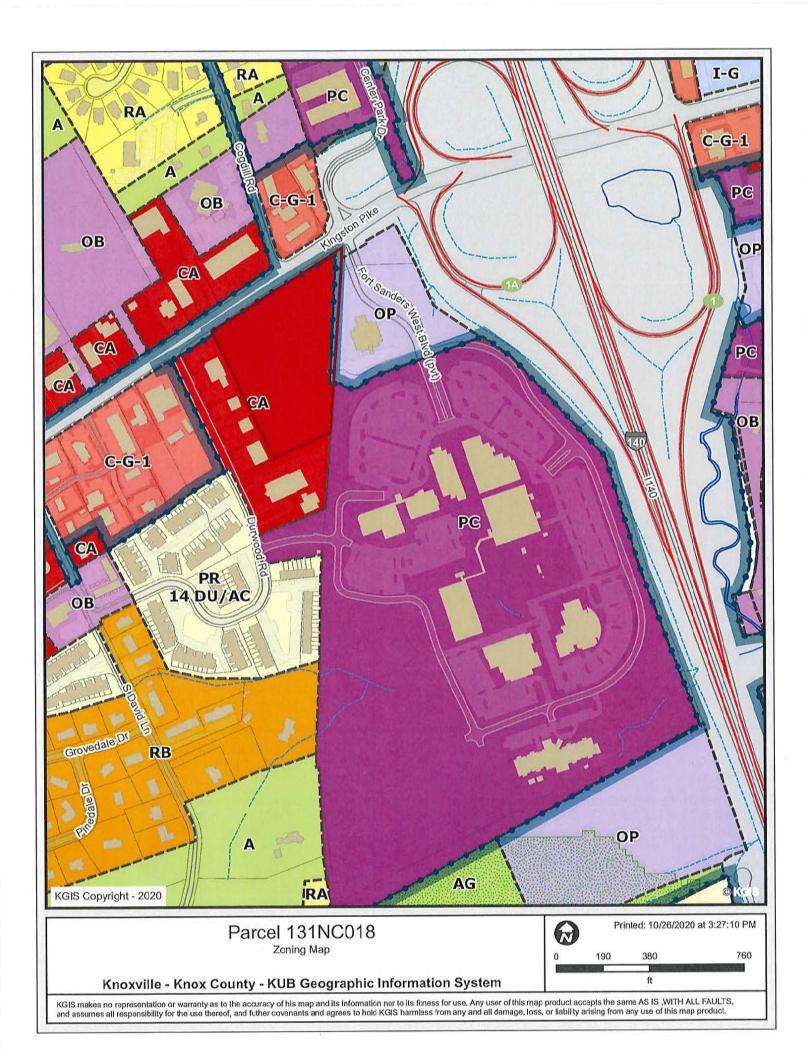
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Planning KNOXVILLE KNOX COUNTY	Development Development Plan Planned Development Use on Review / Special Hillside Protection COA	SUBDIN Con Fina	/ISION cept Plan I Plat	ZONING Plan Amendment SP OYP Rezoning
	compass Health Corporation			ney/Applicant
Applicant Name			Affiliat	And A Market an
October 26, 2020	December 10, 2020	14 p.		File Number(s)
Date Filed	Meeting Date (if applicabl	e)	12-,	1-20-5U
CORRESPONDENCE	NI correspondence related to this app	lication should be dir	rected to the a	pproved contact listed below.
Applicant 🗌 Owner 🔲 O	Option Holder 🛛 Project Surveyor	🗌 Engineer 🔲	Architect/Land	scape Architect
Benjamin C. Mullins		Frantz, McConr	nell & Seymo	our, LLP
Name		Company		
550 West Main Street, Suit	500	Knoxville	TN	37902
Address		City	State	ZIP
865-546-9321	bmullins@fmsllp.con	n		
Phone	Email			
CURRENT PROPERTY INFO				
Fortress Corporation (see at	ttached sheet) 280 Fort Sand	ers West Blvd. K	nox., 37932	865-531-5279
Owner Name (if different)	Owner Address			Owner Phone
100 Ft. Sanders Blvd; 10150	Kingston Pike; 270 Ft. Sanders	Blvd. 131LA00	0105; 131NC	018; 131LA00101
Property Address	8	Parcel ID		
STAFF USE ONLY				
SW of Kingston Pike and For	t Sanders West BLVD		Comb	ined +/- 8.33 ac
General Location			Tract Si	ze
City Dist. 2; County Dist. 5		OP, CA, a	and PC	
Jurisdiction (specify district above) 🔲 City 🔳 County	Zoning Dis	trict	
Southwest County	O and GC		City L	mits/Urban Growth
Planning Sector	Sector Plan Land Use Class	ification	Growth	Policy Plan Designation
Office and Vacant	Ν	FUD	F	UD
Existing Land Use	Septic (Y/N)	Sewer Provider	N	/ater Provider

DEVELOPMENT REQUEST				
🗌 Residential 🔲 Non-Re	Review / Special Use 🛛 Hillside Pro esidential	tection COA	Related C	ity Permit Number(
Rehabilitation Other (specify)	Hospital (Narritive attached)			
SUBDIVISION REQUEST				
			Related R	ezoning File Numbe
Proposed Subdivision Name				
Unit / Phase Number	ne Parcels 🔲 Divide Parcel	Number of Lots Created		
Other (specify)				
Attachments / Additional Requir				
ZONING REQUEST				
Zoning Change			Pending	g Plat File Number
Proposed Zonin	l l l l l l l l l l l l l l l l l l l	-		
Plan Amendment Change	sed Plan Designation(s)			
	sed Fian Designation(s)			
Proposed Density (units/acre)	Previous Rezoning Requests			
Other (specify)				
STAFF USE ONLY				
PLAT TYPE		Fee 1		Total
Staff Review Planning Co	mmission	1\$10	500-	2
ATTACHMENTS		Fee 2	,00	\$1500-
Property Owners / Option Holde	12. <u>3.</u> 1. 1982 1989 1982 1983 1983 1985 1985	ree z		
ADDITIONAL REQUIREMENTS		-	-	
Use on Review / Special Use (Cor		Fee 3		
Traffic Impact Study		-		
COA Checklist (Hillside Protection	n)			
AUTHORIZATION By signif	ng below, I certify I am the property own	ner, applicant or the own	ers authorized	d representative.
Booton D Thilles	Benjamin C. Mulli	ns	10-2	6-2020
pplicant Signature	Please Print		Date	
365-546-9321	bmullins@fmsllp.c	com		
hone Number	Email			
MADS	Michelle Por	hes	10/01	alzozo
taff Signature	Please Print			02020







ROBERT L. KAHN **REGGIE E. KEATON** DONALD D. HOWELL DEBRA L. FULTON MICHAEL W. EWELL JOHN M. LAWHORN **JAMES E. WAGNER** BEVERLY D. NELMS MARY ELIZABETH MADDOX BENJAMIN C. MULLINS RICHARD T. SCRUGHAM, JR. MATTHEW A. GROSSMAN KEVIN A. DEAN DANIEL P. ZYDEL SHARON H. KIM **RICHARD E. GRAVES**



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October 26, 2020

550 W. Main Street Suite 500 Knoxville, Tennessee 37902

office 865.546.9321 fax 865.637.5249 web fmsllp.com

ARTHUR G. SEYMOUR, JR. (1945 - 2019)

of counsel Jason T. Murphy

Knoxville-Knox County Planning City-County Building 400 Main Street Suite 403 Knoxville, TN 37902

Re: 100 Fort Sanders West Blvd./10150 Kingston Pike/270 Fort Sanders West Blvd. Parcel ID 131LA00105/131NC018/131LA00101

Dear Planning Commission:

Attached hereto is our application for a special use of the property at 100 Fort Sanders West Boulevard, 10150 Kingston Pike, and portion of 270 Fort Sanders West Boulevard, Parcel IDs 131LA00105, 131NC018 and a portion of 131LA00101. As you can see, this property is partly in the County and partly in the City. After discussing this issue with Steve Elliott, Executive Director Brooks, Scott Elder and Peter Ahrens, an agreement was reached that no rezoning would be required and that the use would be appropriate in the three zones (County – CA; County – PC; and City – OP), and we agreed that since the City zone would require special use review under the City zoning ordinance, that the City would regulate the entirety of the project, both within and outside city limits, from start to finish, that would allow us to move forward with the project without having to undergo a time-intensive and uncertain process of annexing the property into the City and the zoning/map amendment process. The project plans, narrative description of the use, and emails reflecting these conversations are attached. We have already submitted most of these materials to the City for their pre-submittal review conference, which took place on October 12, 2020.

I am also enclosing a check for the filing fee of \$1,500.00. Please let me know if you have any questions.

Sincerely,

Benjamin C. Mullins FRANTZ, McCONNELL & SEYMOUR, LLP

BCM:erl

S:\WDOX\CLIENTS\8706\0000001\CORRESPO\02110533.DOCX

CURRENT PROPERTY INFO – SUPPLEMENTAL SHEET

131LA00105	+/- 1.8 acres
Parcel ID	Tract Size
	x
131NC018	+/- 5.61 acres
Parcel ID	Tract Size
	η,
131LA00101	+/- 0.92 acres
Parcel ID	Tract Size
	Parcel ID 131NC018 Parcel ID 131LA00101



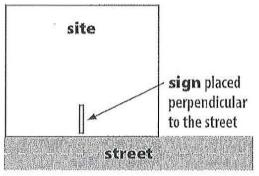
REQUIRED SIGN POSTING AGREEMENT

For all rezoning, plan amendment, concept plan, use on review, right-of-way closure, and street name change applications, a sign must be posted on the subject property, consistent with the adopted Administrative Rules and Procedures.

At the time of application, staff will provide a sign(s) to post on the property as part of the application process. If the sign(s) go missing for any reason and need to be replaced, then the applicant will be responsible for picking up a new sign(s) from the Planning offices. The applicant will be charged a fee of \$10 for each replacement sign.

LOCATION AND VISIBILITY

The sign must be posted in a location that is clearly visible from vehicles traveling in either direction on the nearest adjacent/frontage street. If the property has more than one street frontage, then the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.



TIMING

The sign(s) must be posted 15 days before the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted 15 days before the next Planning Commission meeting.

I hereby agree to post and remove the sign(s) provided on the subject property consistent with the above guidelines and between the dates of:

Nov. 25, 2020 and Dec. 11, 2020	
(15 days before the Planning Commission meeting) (the day after the Planning Commission meet	ing)
Signature: Record April	
Printed Name Benjumin C. Mullins Phone: 865-546-1932 Email: 6Mullins@fms/1p.Co	ом
Date: 10-26-2020	
File Number: 12-A-20-94	

REVISED MARCH 2019