

USE ON REVIEW REPORT

٠	FILE #: 12-H-19-UR		AGENDA ITEM #: 19			
	POSTPONEMENT(S):	12/12/2019 - 1/9/2020	AGENDA DATE: 2/13/2020			
►	APPLICANT:	MARK RANDOLPH / RANDOLPH ARCHITECTURE				
	OWNER(S):	Leslie Barrett				
	TAX ID NUMBER:	94 M G 007, 008, 010, 011, & 012	View map on KGIS			
	JURISDICTION:	City Council District 1				
	STREET ADDRESS:	1100 , 1104, 1110, 1114 Clinch Ave.				
•	LOCATION:	South side of Clinch Ave., west side of Eleventh St., east side of 12t St., north of White Ave.,				
۲	APPX. SIZE OF TRACT:	0.657 acres				
	SECTOR PLAN:	Central City				
	GROWTH POLICY PLAN:	Urban Growth Area (Inside City Limits)				
	ACCESSIBILITY:	Access is via Clinch Ave, a minor collector street with 34' of pavment width within 50' of right-of-way; Eleventh St, a minor collector street with 38' of pavment width within 50' of right-of-way; and Twelfth St, a local street with 26' of pavment width within 40' of right-of-way.				
	UTILITIES:	Water Source: Knoxville Utilities Board				
		Sewer Source: Knoxville Utilities Board				
	WATERSHED:	Second Creek				
►	ZONING:	O-1 (Office, Medical, and Related Servi	ces)			
۲	EXISTING LAND USE:	Office and Multi-Family				
۲	PROPOSED USE:	Hotel				
	HISTORY OF ZONING:	N/A				
	SURROUNDING LAND USE AND ZONING:	North: Residential condominium / R-3 (H	ligh Density Residential)			
		South: Hotel / O-1 (Office, Medical and F	Related Services)			
		East: Park / C-2 (Central Business Dist Overlay)	rict) and D-1 (Downtown Design			
		West: Multi-family / O-1 (Office, Medica (Neighborhood Conservation Ove	l and Related Services) and NC-1 erlay)			
	NEIGHBORHOOD CONTEXT:	This site is on the eastern edge of the Fort Sanders Neighborhood, acros the street from World's Fair Park and adjacent to an existing hotel. The For Sanders Neighborhood Conservation District is located on the west of Twelfth Street, across from this site.				

STAFF RECOMMENDATION:

APPROVE the Use on Review for a 120 room hotel in the O-1 (Office, Medical and Related Services) district, subject to 9 conditions.

AGENDA ITEM #: 19	FILE #: 12-H-19-UR	2/5/2020 10:24 PM	MIKE REYNOLDS	PAGE #:	19-1

1. Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.

2. Installation of all landscaping shown on the development plan within six months of the issuance of occupancy permits for this project.

3. Meeting all applicable requirements of the City of Knoxville Tree Protection Ordinance.

4. All signs shall meet the requirements of Article 8 (Signs, billboards, and other advertising structures).

5. Installing all sidewalks and crosswalks shown on the development plan in accordance with the requirements of the Americans with Disabilities Act (ADA) and the City of Knoxville Department of Engineering.

6. Implementing the recommendations of the Upscale World's Fair Park Hotel Traffic Impact Study, as required by the City of Knoxville Department of Engineering.

7. Meeting all applicable requirements of the Knoxville Utilities Board regarding the building setback requirements from the above ground electrical lines.

8. Meeting all applicable requirements of the City of Knoxville Department of Engineering.

9. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance, including but not limited to the standards for canopies extending over a public sidewalk.

With the conditions noted, this plan meets the requirements for approval in the O-1 District, and the other criteria for approval of a use on review.

COMMENTS:

This proposal is for a 120 room, 8-story hotel on this 0.657 acre site. The development proposes two vehicular access points to Clinch Avenue and will provide structured parking that includes three levels underground. The top level of the parking structure is at street grade and will have a brick wall and landscaping along its outer edge (see sheets a4.02 and a4.04). The hotel structure will be located on the eastern portion of the property and will be set back from the 11th Street property line approximately 16.5' and the Clinch Avenue property line 5'. The building will set back further from the intersection of these two streets to accommodate landscape planting beds and an outdoor patio.

Several zoning variances were required to permit the hotel as proposed in the O-1 (Office, Medical and Related Services) zone district. The Board of Zoning Appeals (BZA) approved reduced front yard setbacks for the three street frontages from 25' to 5', reduced the side yard setback along the alley from 15' to 5', increased the maximum height from 45' to 85', reduced the driveway separation an intersection from 50' to 33.9', and increased the maximum lot coverage from 35% to 76%. The height of the proposed hotel is significantly taller than the houses in the historic Fort Sanders neighborhood, however, it is located on the eastern portion of the site, furthest from the residential houses. The development also incorporates an underground parking structure on the western portion of the property, which greatly reduces the impact on the neighborhood.

The adjacent hotel to the south was approved in April 2003 (4-G-03-UR) and also required several zoning variances, similar to those approved for the proposed hotel. The proposed hotel will have a similar height and setback along Eleventh Street as the existing hotel. To the north (across Clinch Avenue) is a 3-story condominium building that sits at a higher elevation and has a 25' setback from Clinch Avenue.

The development will require road and sidewalk improvements on the surrounding streets. The existing onstreet parking on the south side of Clinch Avenue is proposed to be removed and the curbline moved north to expand the width of the sidewalk. This also increases the sight distance and safety for vehicles exiting the hotel parking structure and provides more space for pedestrians on the sidewalk and the installation of street trees. The parking structure contains the minimum number of parking spaces for the hotel use. If less parking is requested then the BZA must approve a variance or a parking study must be submitted to and approved by the City of Knoxville Department of Engineering that documents the anticipated parking demand for this hotel will be less than the minimum requirement of the zoning ordinance.

The new City of Knoxville zoning ordinance became effective January 1, 2020, and the new zoning for the property is O (Office) which does not allow consideration of hotels. However, because the applicant submitted the Use On Review application before January 1, 2020, they can continue to seek Use on Review approval based on the O-1 (Office, Medical, and Related Services) that was effective at the time of application.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE

1. All public utilities are available to serve the site.

2. The development has been designed to minimize the impact on the historic Fort Sanders neighborhood by placing the building along the 11th Street frontage and providing underground parking on the portion of the

property nearest to the neighborhood.

3. The proposed development will be compatible with the scale and intensity of development along 11th Street, which includes a hotel, condominium and apartment structures, and large UT parking structure.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING ORDINANCE

1.With the recommended conditions and variances approved by the Board of Zoning Appeals, the proposal meets all requirements of the O-1 zoning district, as well as all other criteria for approval of a use on review. 2.The proposed hotel is consistent with the general standards for uses permitted on review: The proposed development is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw significant amounts of additional traffic through residential areas since it is located on the edge of the Fort Sanders neighborhood and fronts on two minor collector streets.

CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

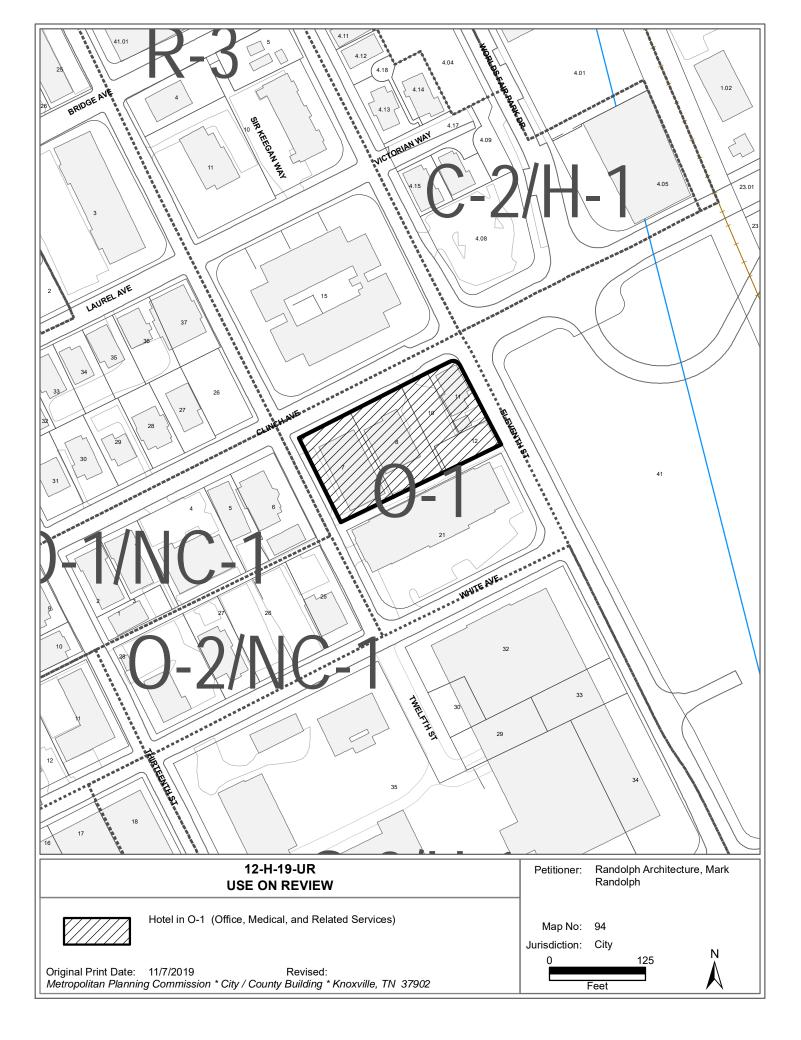
1. The Fort Sanders Neighborhood mixed use special district (MU-CC15) in the Central City Sector Plan and the City of Knoxville One Year Plan proposes a mix of neighborhood commercial, office, high density residential and medium density residential uses for the site. The proposed facility is consistent with both plans.

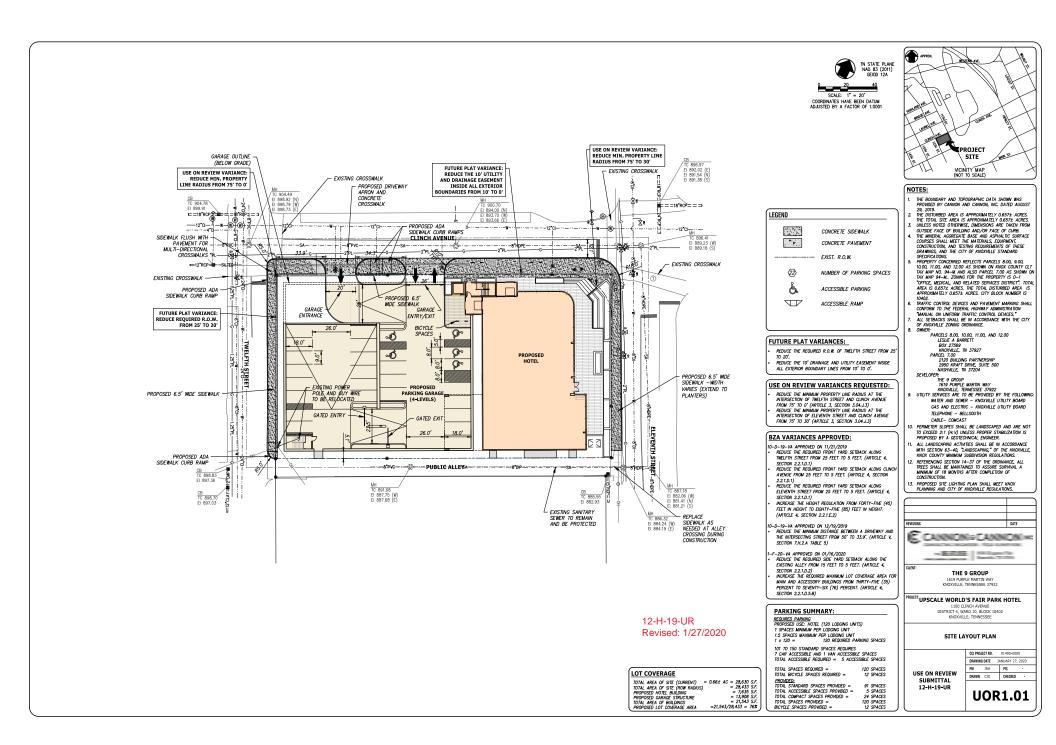
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

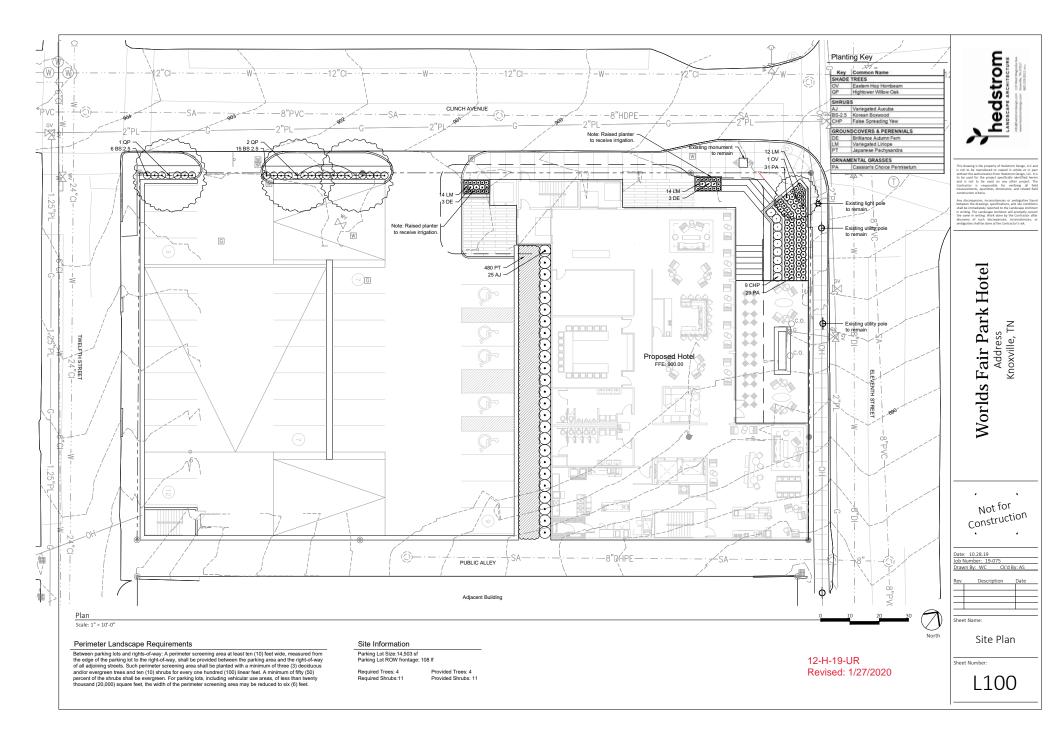
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

PAGE #:







Planting Notes

-	Canadian Street, or Name	The second se	100	Notes:
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Planting Notes

- 1. Contractor shall verify all existing conditions in the field and report any discrepancies to the Owner's Representative prior to starting work.
- 2. No planting shall occur until soil sample results have been received from all planting areas and soils are properly
- amended based on the results of the soil tests. See this sheet for soil sampling instructions. No planting shall occur until percolation testing has been completed and soils have been properly amended to 3.
- The planning shall occur unit percension resum is as cere increases and sub-sine cere of property minimizer to drain. See this shell for percelation testing productions. All new plant material shall confirm to the guidelines established for nursery stock published by the American Saxociation of Nurserymen, inc. In addition, all new plant material for the project shall be of the highest specimen guality. Plant material delivered to the site that does not meet the requirements stated herein may be rejected by 4 the Owner's Representative.
- 5. Do not assume trunk flare will be exposed at the nursery. Contractor to expose trunk flares to check for root
- girdling. Pull mulch away from the trunk flare of trees and from the base of all shrubs. No plant material shall be planted before acceptance of rough grading. The finished grade shall not cover any part 6 of the tree trunk flare. See tree planting detail.
- All new plants shall be balled and buriapped or container grown unless otherwise noted on the plant list. The Contractor shall locate and verify all existing utility lines prior to planting and report any conflicts to the
- Owner's Representative. 9 Planting plans are not layout plans. Plants may need to be shifted in the field, based on the existing conditions.
- Prepare all shrub beds with planting soil to a minimum depth matching the depth of shrub root balls; prepare
- perennial beds with a minimum of 12" planting soil; prepare groundcover beds with a minimum of 6" planting soil. All plant beds are to receive one and a half inches (1.5") of double shredded hardwood mulch. 11
- 12. Thoroughly water trees and shrubs during the first 24 hours after planting. Wet the soil to a depth of 18-24". When runoff starts, stop watering, let the water soak in and repeat until the proper depth is wet.
 13. Any proposed substitutions of plant species shall be made with plants of equivalent overall form, height, branching
- habit, flower, leaf, color, fruit, and culture only as approved by the Owner's Representative. 14. Contractor's base bid to include all materials, labor, permits, equipment, tools, insurance, etc. to perform the work as described in the contract documents.

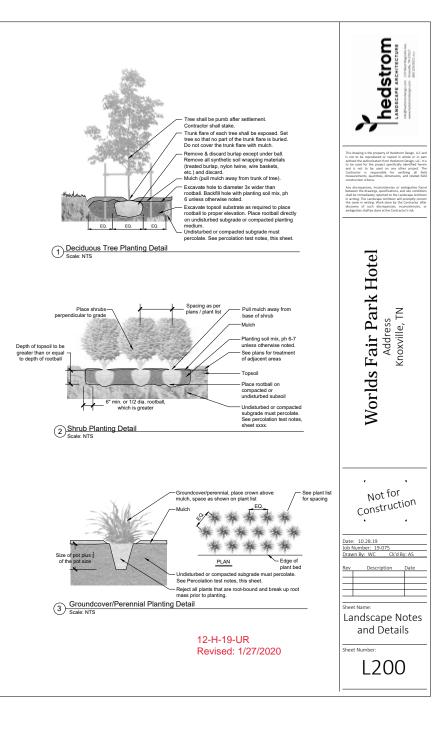
- as bescribed in the contract occurrents. 15. Contractor to complete work within schedule established by Owner. 16. Contractor to provide one year warranty for all material from date of substantial completion. Contractor to provide Interim maintenance (watering, purning, Feltilizing, guying, mowing, timming, adequate drainage of ponding areas, edging, weeding, mulching, and general landscape clean-up) until substantial completion notice is provided by the Owner's Representative. Application of insecticides/herbicides must be approved by Owner's Representative prior to use on site. Plant beds to join walks or walls at an angle between 90° and 60°.
- 18. See civil drawings for further information regarding: Erosion and sediment control
- Locations of existing and proposed structures, paving, driveways, cut and fill areas, and retention areas.
- Limits of construction.
- Locations of existing and proposed utilities or easements

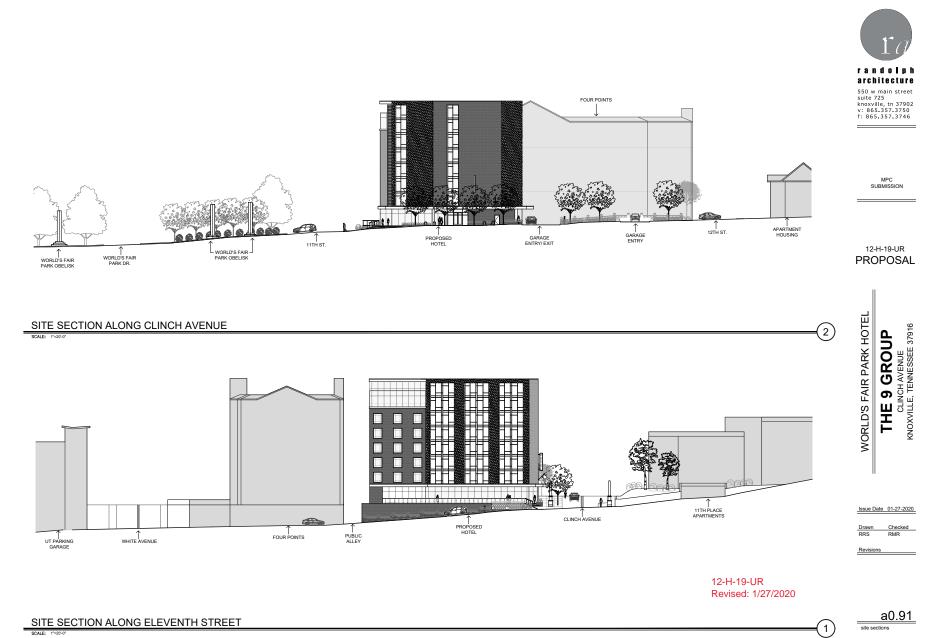
Percolation Test Notes

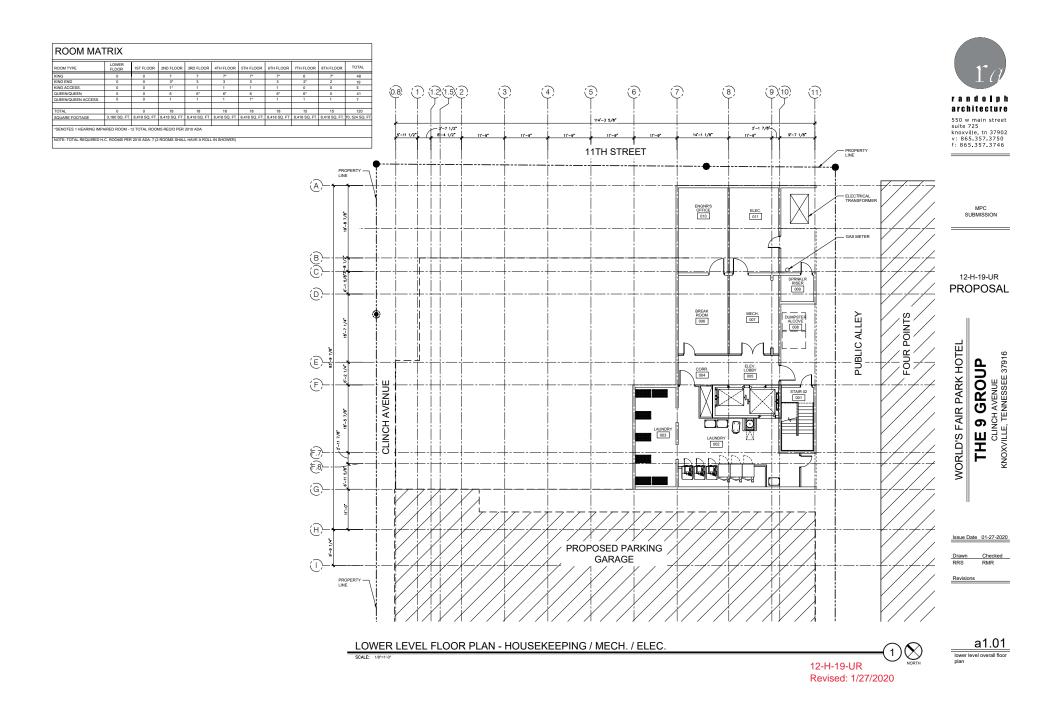
- Dig a hole 18-24" deep & a minimum of 6" wide. Fill hole with water to the top and let drain for several hours. Ideally let the hole pre-wet over night and test the following day. Refill hole to within a couple inches of the top.
- To aid in measurement, place a stick across the top of the hole and use a second stick to mark periodic drops in water level; mark side of hole; or mark soil on side of hole with nail or stick.
- Measure drop in water level after 30 minutes and one hour. If possible measure 5 drop in water level he next day. Determine drop in water level per hour. If water level in hole drops more than one 6.
- inch per hour, it is well drained and suitable for all plant species.

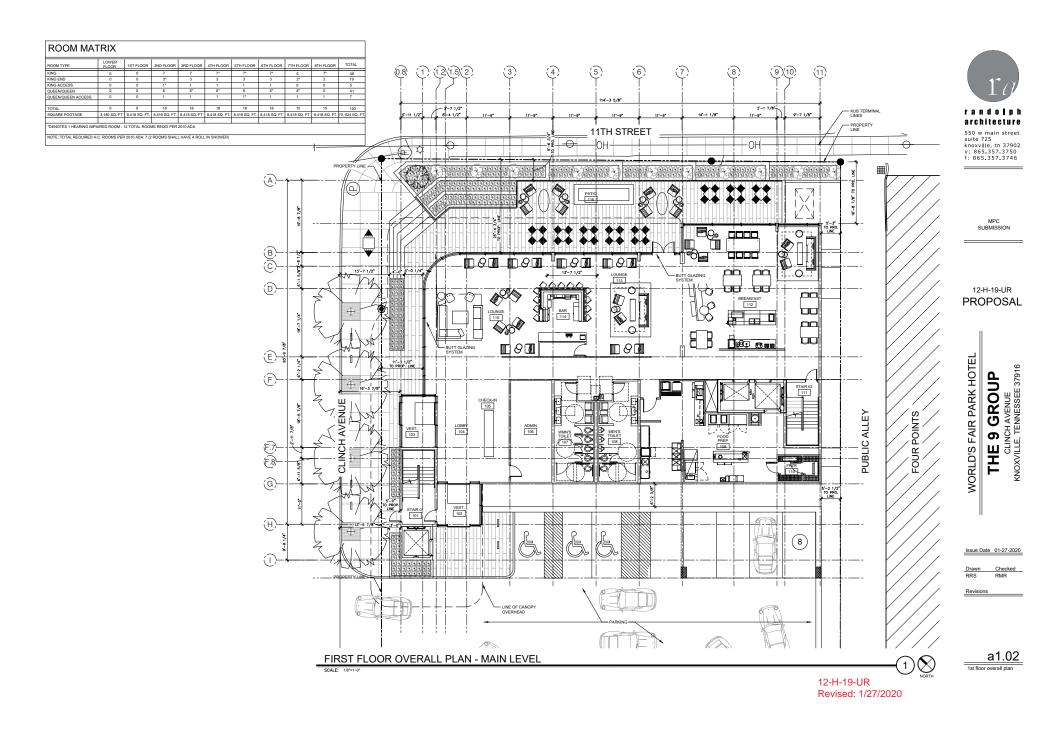
Planting Soil Composition Notes

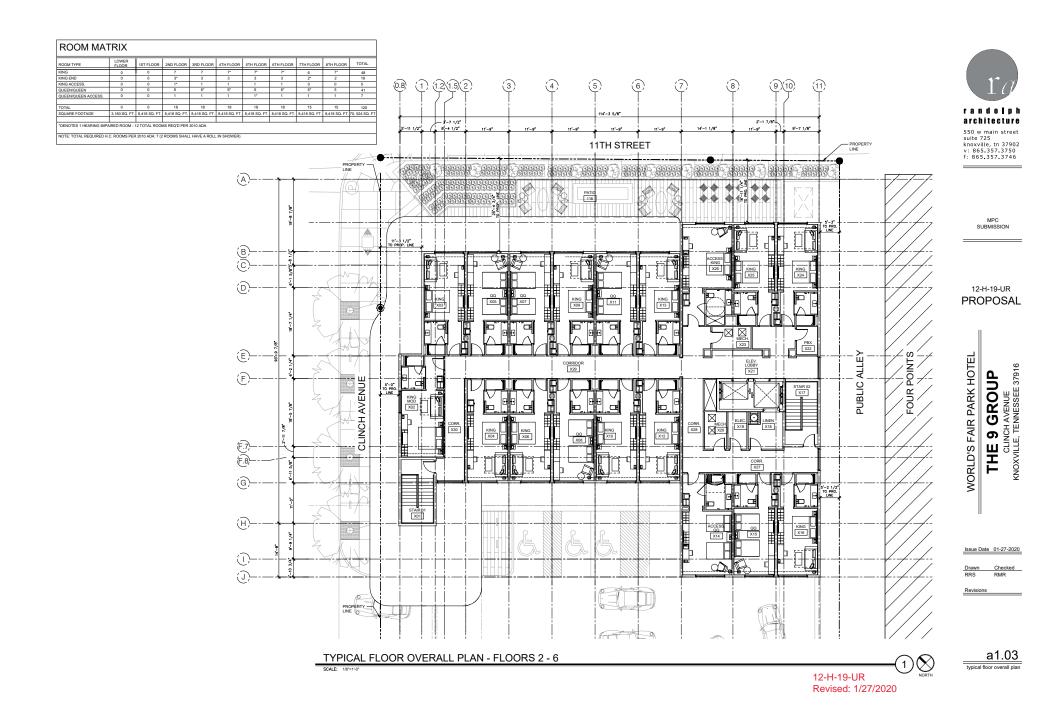
- The Landscape Subcontractor shall provide sufficient planting soil to fulfill all planting operations required of the Contract Documents. Planting soil shall comply with the following notes:
- Planting soil shall be topsoil stripped and stockpiled and meeting, or modified to meet, these notes.
- Textural Analysis of soil to be between sandy clay loam and clay loam, with a clay
- resultat inlarges of solid be between sandy bary heart and bay barr, while a barr, content between 15 and 25% and an organic content of 4% by dry weight.
 Planting soil shall be free of plants and their roots, debris and other extraneous matter. It shall be uncontaminated by salt water, foreign matter and substances harmful to plant growth. All soil to be free of all rocks, limestone, gravel, & foreign
- construction debris. 5. Soil additives shall be used to counteract soil deficiencies as recommended by the soils analysis conducted by Waypoint Analytical. See Soil Sampling notes, this sheet
- Soil pH target to be 6.0. Soil compaction rating to be 85%.
- 8. Soil particle size shall have 90% passing rate on $\frac{1}{2}$ * screen and 100% of material shall pass 1" screen

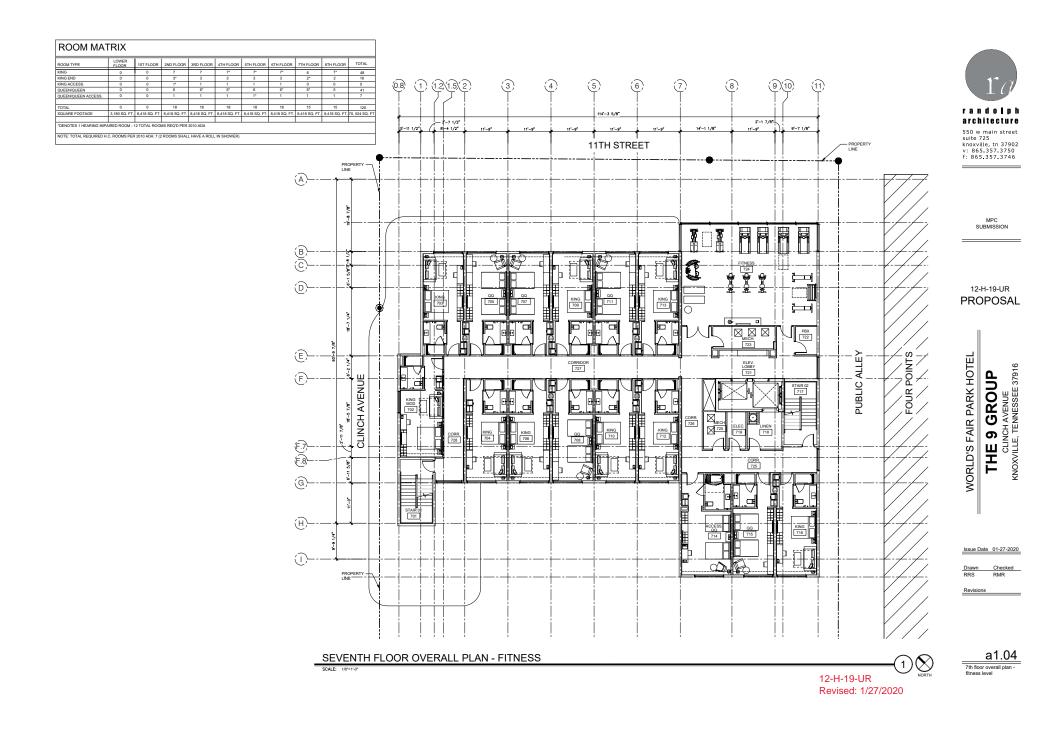


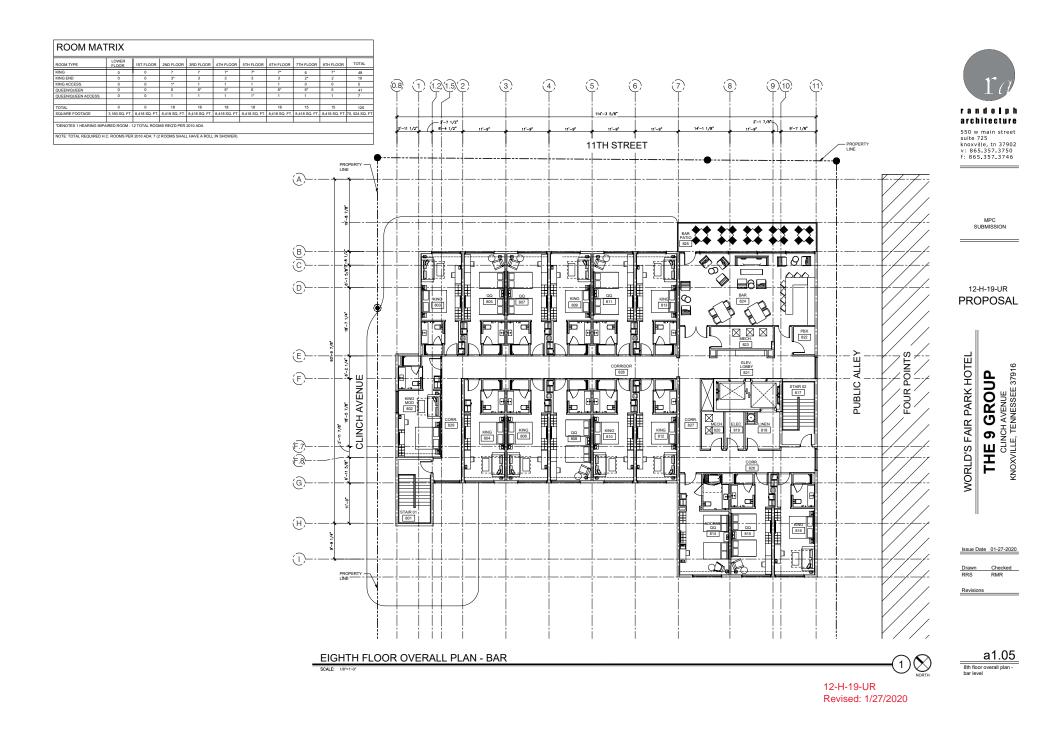


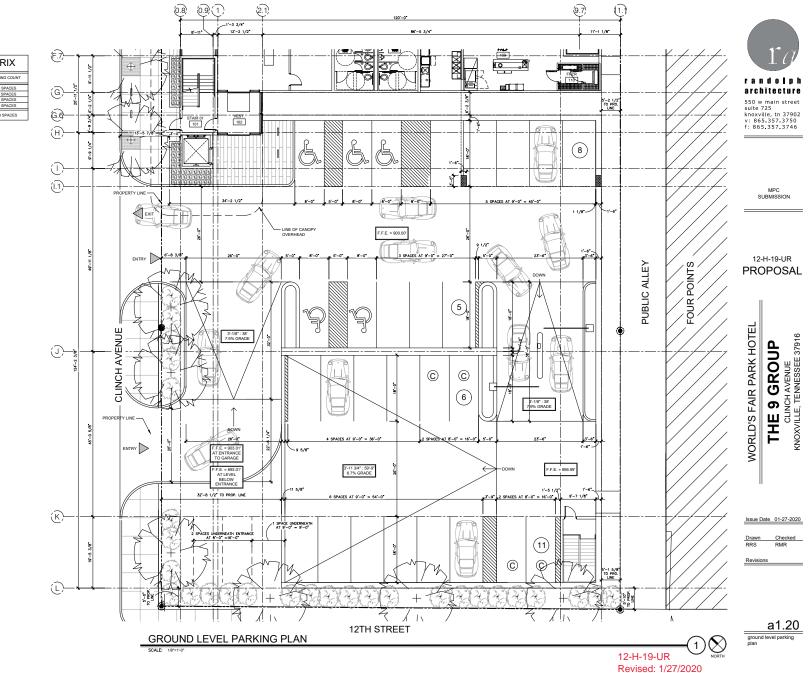




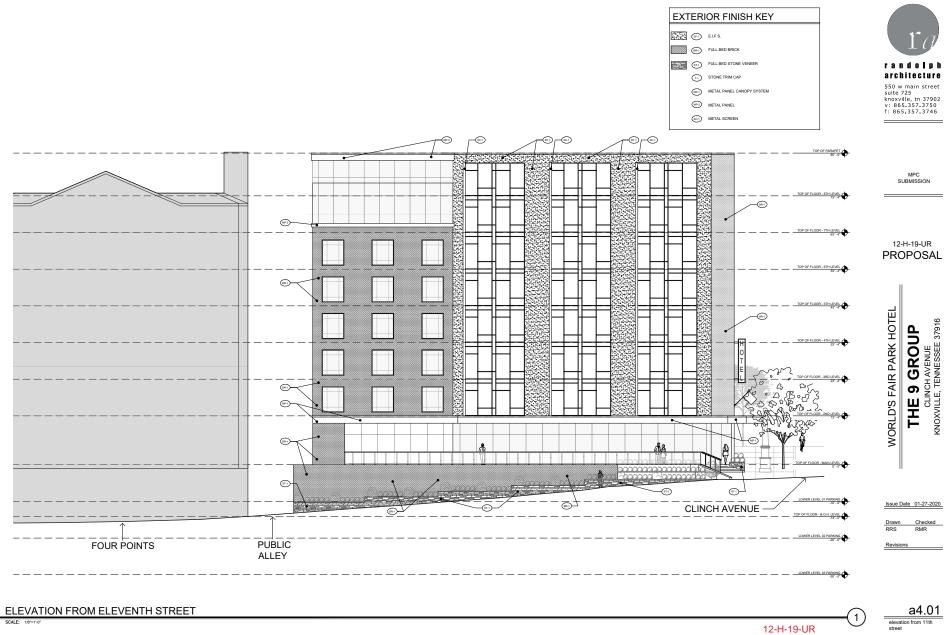




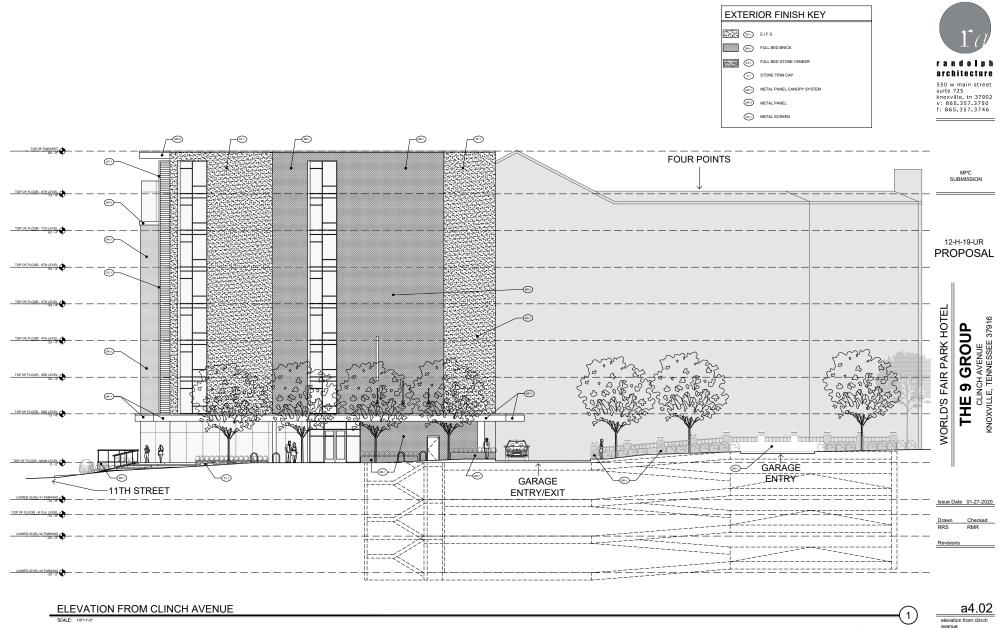




PARKING MATRIX	
LEVEL	PARKING COUNT
LOWER LEVEL 03	20 SPACES
LOWER LEVEL 02	35 SPACES
LOWER LEVEL 01	35 SPACES
MAIN LEVEL	30 SPACES
TOTAL	120 SPACES

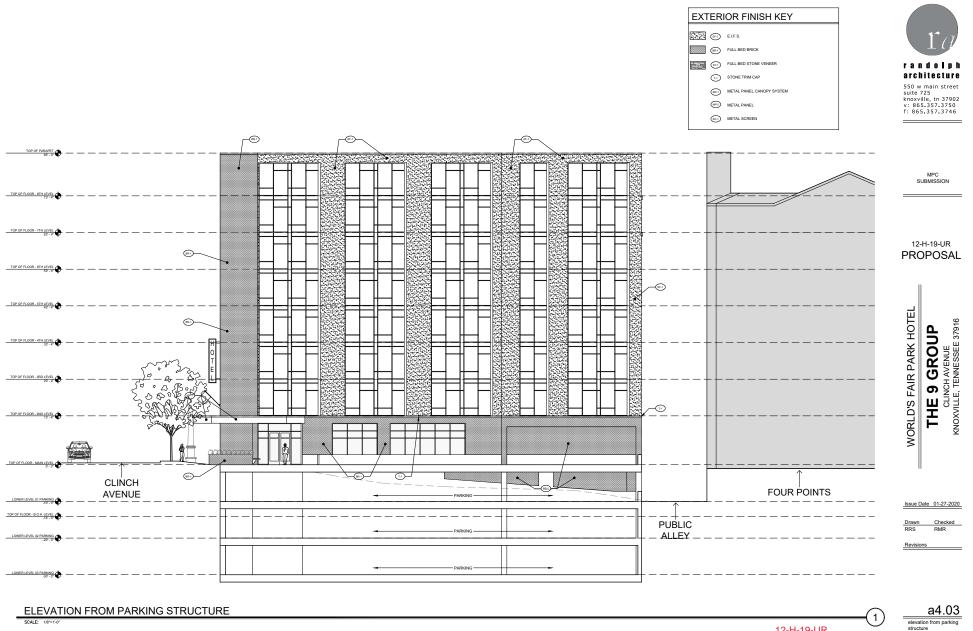


12-H-19-UR Revised: 1/27/2020



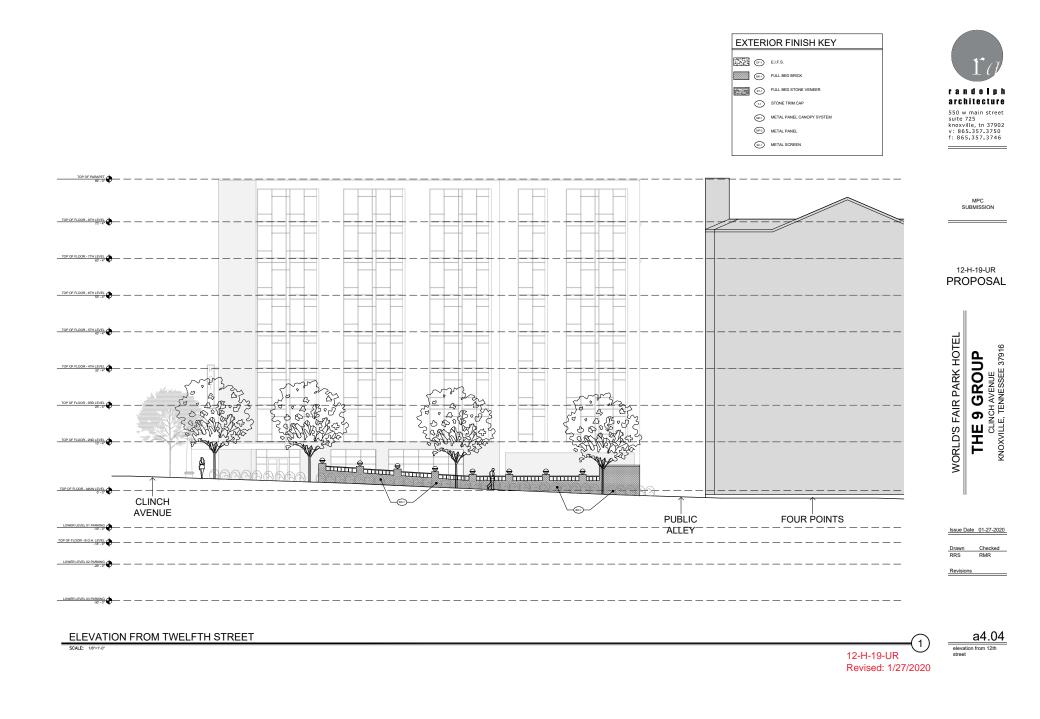
SCALE: 1/8"=1'-0"

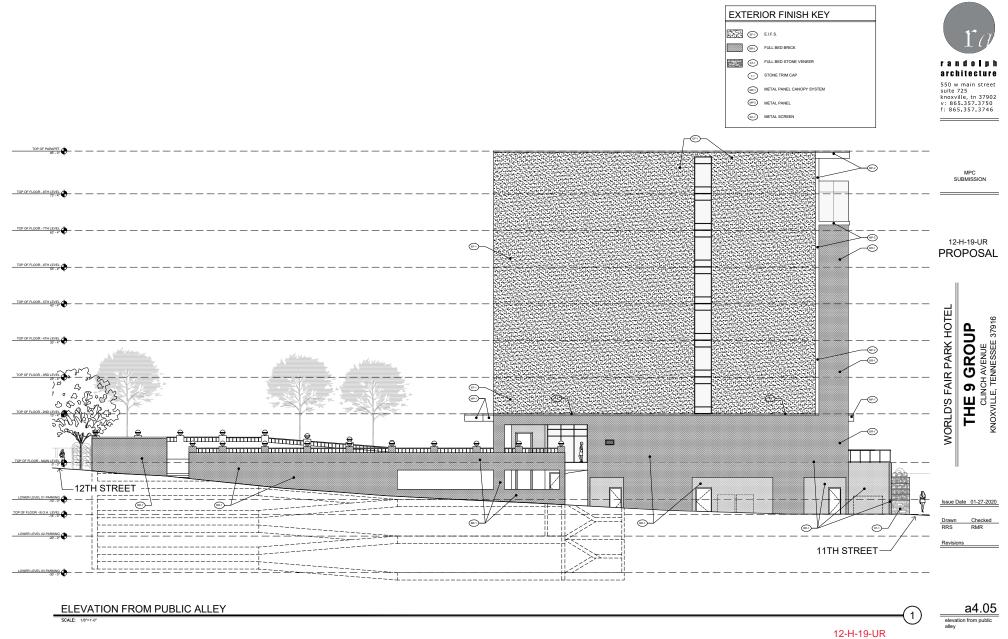
12-H-19-UR Revised: 1/27/2020



Revised: 1/27/2020

12-H-19-UR





Revised: 1/27/2020



Dori Caron <dori.caron@knoxplanning.org>

Fwd: World's Fair Park Hotel (12-H-19-UR)

Mike Reynolds <mike.reynolds@knoxplanning.org> Thu, Jan 2, 2020 at 10:36 AM To: Dori Caron <dori.caron@knoxplanning.org>, Laura Edmonds <laura.edmonds@knoxplanning.org>

The forwarded email below is a 30-day postponement request from the applicant for 12-H-19-UR until the February 13, 2020 Planning Commission meeting.

Mike Reynolds, AICP Senior Planner 865.215.3827



Knoxville-Knox County Planning | KnoxPlanning.org 400 Main Street, Suite 403 | Knoxville, TN 37902

------ Forwarded message ------From: **Mark Randolph** <mrandolph@randolphar.com> Date: Thu, Jan 2, 2020 at 10:16 AM Subject: Re: World's Fair Park Hotel (12-H-19-UR) To: Mike Reynolds <mike.reynolds@knoxplanning.org>

Mike, good morning, Yes, in terms of the MPC Schedule we would like to request that the "Use On Review" for the Clinch Ave or Worlds Fair Park Hotel be delayed until February 13, 2020 Planning Commission Meeting.

We are currently on the BZA Agenda for January 16, 2020 to address 2 remaining items, so the January Planning Commission Agenda would not allow us to know if these 2 items would be granted.

thank you, mark

R. Mark Randolph, AIA

Randolph Architecture 550 W. Main St. | Suite 725 Knoxville, Tennessee 37902 ph: 865.357.3750 ext. 26 fx: 865.357.3746 www.randolphar.com



POSTPONEN	30	_DAYS	
File #:	12-H-19-UR		
Meeting Dat	t e: <u>1-9-2020</u>		

On Fri, Dec 27, 2019 at 2:43 PM Mike Reynolds <mike.reynolds@knoxplanning.org> wrote: Mark,

When you have an opportunity, please email me a request to postpone the UOR until the February 13th Planning Commission meeting.

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 Mike Reynolds <mike.reynolds@knoxplanning.org>
 Wed, Dec 4, 2019 at 8:14 AM

 To: Sherry Michienzi <sherry.michienzi@knoxplanning.org>, Dori Caron <dori.caron@knoxplanning.org>

FYI - Request to postpone 12-H-19-UR until the January 9, 2020, Planning Commission meeting.

------ Forwarded message ------From: **Mark Randolph** <mrandolph@randolphar.com> Date: Tue, Dec 3, 2019 at 5:07 PM Subject: Re: World's Fair Park Hotel (12-H-19-UR) To: Mike Reynolds <mike.reynolds@knoxplanning.org>

Mike, good late afternoon, due to not acquiring all the Variances we applied for by the BZA, in the November BZA Meeting, and with our current design based upon acquiring those variances, we would like to postpone our item being on the December 12, 201 MPC meeting/agenda.

We are in the process of redesigning our Building to acquire a 5' setback along the alley and also address the 20' setback required along 11 th Street that is required by KUB for the high voltage transmission lines.

We will be applying for a modification/revision to the 2 variances that were not approved by BZA, those being a. lot coverage and b. setback along the Alley and will do so by the december 16, 2019 deadline.

This will place us on the January BZA Agenda for those 2 variances. We feel confident we can revise the design and address those two items.

So, let us postpone being on the MPC Agenda, untilJanuary,

thank you, mark

R. Mark Randolph, AIA

Randolph Architecture

550 W. Main St. | Suite 725

Knoxville, Tennessee 37902

ph: 865.357.3750 ext, 26 fx: 865.357.3746

www.randolphar.com

On Wed, Nov 27, 2019 at 3:21 PM Mike Reynolds <mike.reynolds@knoxplanning.org> wrote: | Mark,

Since the needed variances have such a substantial impact on the design/feasibility of the project, this needs to be postponed until either the variances are approved or the hotel design conforms with the variances that were approved and the zoning. If the project could happen with only minor revisions if the required variances were denied then it would be possible to remain on the December agenda but that won't be the case.

Will you be applying for new variances based on the revised plan?

Thanks, Mike

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	DEVELOPMENT	REQUEST	
	DEVELOPMENT	SUBDIVISION	ZONING
Planning	Development Plan	Concept Plan	Plap Amendment
KNOXVILLE I KNOX COUNTY	Use on Review / Special		BEREICEIVED
	171.55 D.C. 18 B		OCT 2 8 2019
Randolph A	rchitecture, Max	E Randolph.	Knoxville-Knox County
Applicant		1	Planning
10.28-19	December 12,2 Meeting Date (if applicable	019 1.	2-H-19-UR
Date Filed	Meeting Date (if applicable	e) File N	umbers(s)
CORRESPONDENCE			
	s application should be directed to the		
	Option Holder 🛛 Project Surveyor		
Mark Rando Name	lph Ri	andolph Archit	ecture
	Cul Cul	company.	-
Address	Street, Suite 725	City State	3190 <u>2</u> .
065,557,3750 Phone	0 mrandolph Email	Crandolphar.	Com
K THE 9 Group (Shar	(legh potel) has an	option to furchase	property.
· parcela 8.00; 10.00	; 11.00; 12.00 >> Les	lie Barrett, Box 275	69, Knoxville, Tn. 37127
· porcel 7.00 - 2	120 Building Partnership	, 2950 Kraft Dr., Su	9, Knoxville, Tn. 37127 46, 500, Nashville, tn. 37204 Owner Phone
Owner Ame lighteret Av	e Owner Address		Owner Phone
(1100 Clinch A	re. parcel)094 MC	007,008,010,0.	11 + 012
riopercy / datess		Turcer ib	
Corner of C	lizch Ave. + 11th	Street 0	.657 acres
General Location		Tract	Size
District 4, Wo	e) X City □ County	02 - 0 - 17	ne
			3
Central City Planning Sector	MU - SD Sector Plan Land Use Class	ification Grow	ban The Policy Plan Designation
Mary KIL & Arm	1).	100 to 00	
Office Bldg. & Apar Existing Land Use	Septic (Y(N))	KVB Sewer Provider	KVB Water Provider
parcel 008-1110 Cliv parcel 010-1104 Cliv parcel 012-0-E	ich Ave.		
parcel 010 - 1104 Cl	nch Ave.		
arcel 012 - E E			

	REQUEST		
DEVELOPMENT	 Development Plan Use on Review / Special Use Residential Non-Residential Home Occupation (specify): Other (specify): 		
SUBDIVISION	 Proposed Subdivision Name Parcel Change Combine Parcels Divide Parcel Total Number of Lo Other (specify): Attachments / Additional Requirements 	ots Created:	Unit / Phase Number
SONING	 Zoning Change: Maintoin Wilent Wind Proposed Zoning Plan Amendment Change: Proposed Plan Designation(s) Proposed Property Use (specify) Other (specify): Proposed Density 		Dn kerilv for Hufels Previous Rezoning Requests
F USE ONLY	PLAT TYPE Staff Review Planning Commission ATTACHMENTS Property Owners / Option Holders Variance Request ADDITIONAL REQUIREMENTS	FEE 1: /500.C FEE 2:	TOTAL:

- STAFF US Design Plan Certification (Final Plat only)
 - Use on Review / Special Use (Concept Plan only) □ Traffic Impact Study

FEE 3:

AUTHORIZATION

Thomas Buchos Staff Signature

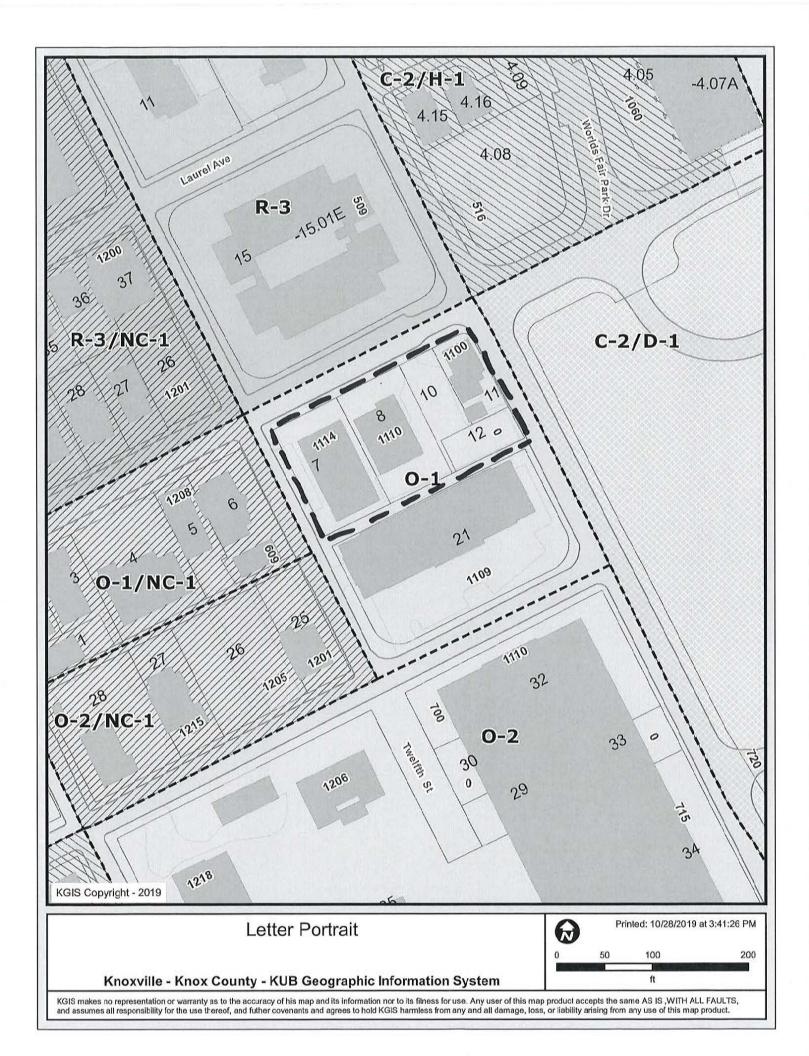
Thomas Brechko Please Print

10/28/19 Date 10/20/19. Date

Applicant Signature

Mark Randolph

Please Print





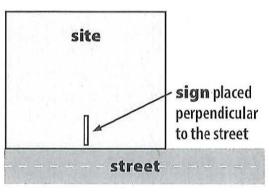
REQUIRED SIGN POSTING AGREEMENT

For all rezoning, plan amendment, concept plan, use on review, right-of-way closure, and street name change applications, a sign must be posted on the subject property, consistent with the adopted Administrative Rules and Procedures.

At the time of application, staff will provide a sign(s) to post on the property as part of the application process. If the sign(s) go missing for any reason and need to be replaced, then the applicant will be responsible for picking up a new sign(s) from the Planning offices. The applicant will be charged a fee of \$10 for each replacement sign.

LOCATION AND VISIBILITY

The sign must be posted in a location that is clearly visible from vehicles traveling in either direction on the nearest adjacent/frontage street. If the property has more than one street frontage, then the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.



TIMING

The sign(s) must be posted 15 days before the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted 15 days before the next Planning Commission meeting.

I hereby agree to post and remove the sign(s) provided on the subject property consistent with the above guidelines and between the dates of:

(15 days before the Planning Commission meeting) and (the day after the Planning Commission meeting)
Signature: + Mattant Pandolph
Phone: 865.357.3750 Email: mrandolphorandolphar.com
Date: 10/28/19.
File Number: /2-H - 19 - U R

REVISED MARCH 2019