

# **USE ON REVIEW REPORT**

► FILE #: 1-G-20-UR AGENDA ITEM #: 28

**AGENDA DATE:** 1/9/2020

► APPLICANT: KNOXVILLE BEHAVIORAL HEALTH HOSPITAL

OWNER(S): Metro Knoxville HMA, LLC

TAX ID NUMBER: 106 K C 01703 View map on KGIS

JURISDICTION: City Council District 2

STREET ADDRESS: 1240 Tennova Medical Way

► LOCATION: South side of Middlebrook Pk., south side of Tennova Medical Way,

west side of Old Weisgarger Rd., south of Dick Lonas Rd.

► APPX. SIZE OF TRACT: 9.3 acres

SECTOR PLAN: Northwest City

GROWTH POLICY PLAN: Urban Growth Area (Inside City Limits)

ACCESSIBILITY: Access is via Tennova Medical Way, a private right-of-way with 26' of

pavement within 60' of right-of-way (to be constructed), and Middlebrook Pk.,

a 4 lane median divided major arterial street.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Fourth Creek

► ZONING: O-1 (Office, Medical, and Related Services)

EXISTING LAND USE: Vacant

► PROPOSED USE: Behavioral health hospital

HISTORY OF ZONING: The property was rezoned from A-1 to O-1 in 2013 (7-I-13-RZ).

SURROUNDING LAND North: O-1 (Office, Medical & Related Services) / Vacant land

USE AND ZONING: South: A-1 (General Agricultural) / Vacant land

East: O-1 (Office, Medical & Related Services) / Vacant land

West: Residences / R-1E (Low Density Exclusive Residential)

NEIGHBORHOOD CONTEXT: This site is within the recently approved Tennova Medical Park. The area to

the north has been developed as an office park and has attracted a number of medical and medical related uses (Provision, KOC, etc.). The West Hills

neighborhood is to the west of this site.

#### **STAFF RECOMMENDATION:**

► APPROVE the request for a behavioral health hospital that is approximately 50,000 sqft of floor area with up to 64 beds, subject to 7 conditions.

1. Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.

2. Meeting all applicable requirements of the Knoxville Department of Engineering.

AGENDA ITEM #: 28 FILE #: 1-G-20-UR 12/30/2019 09:26 AM MIKE REYNOLDS PAGE #: 28-1

- 3. Meeting all applicable requirements of the Knoxville Zoning Ordinance, including but not limited to Article 8 (Signs, billboards, and other advertising structures).
- 4. Installing all sidewalks shown on the development plan in accordance with the requirements of the Americans with Disabilities Act (ADA) and the City of Knoxville Department of Engineering.
- 5. Meeting the requirements of the Knoxville Tree Protection Ordinance and all applicable requirements of the Knoxville Urban Forester.
- 6. Installation of landscaping as shown on the landscape plan within six months of the issuance of the occupancy permit for the project.
- 7. Installation of fencing to protect the trees within the 75' buffer during construction. This fencing is to be installed before grading activities begin on the site.

With the conditions noted above, this request meets all criteria for a use-on-review in the O-1 zoning district.

#### COMMENTS:

This proposal is for a behavior health hospital that will serve patients with various psychiatric needs. The hospital will be a 1-story tall, 50,000 sqft facility with 64 beds. Access to the site will be from the Tennova Medical Way, a new road that will be constructed as part of the Tennova Medical Park. The right-of-way for the road has been platted but it has not been constructed yet.

This proposal is being reviewed under the O-1 (Office, Medical, and Related Services) zone because the application was submitted before the new zoning ordinance became effective January 1, 2020. The new zoning for the property will be OP (Office Park) which does allow consideration of "healthcare facilities" as a Special Use. The proposed use could be considered for approval in the OP zone.

The behavioral health hospital use will include adult psychiatry and co-occuring services and geriatric psychiatry service. It will provide a continuum of care for both adult and geriatric patients that includes partial hospitalization (PHP) and Intensive Outpatient Services (IOP). Partial hospitalization or "day program" provides a structured program of outpatient psychiatric services as an alternative to inpatient psychiatric care. Outpatient care offers many of the same services as inpatient care in a more loosely structured environment. The flexibility of outpatient care allows patients to attend treatment services during the day and return home to be with family or friends in the evenings. A full description of the behavioral health hospital is provided in Exhibit A.

The applicant has indicated the minimum parking requirement for hospitals is more than what is required for the behavioral health hospital and they may submit a parking study to the Knoxville Department of Engineering to reduce the required parking during permitting. The recenently approved Acadia Healthcare behavioral health hospital in Dowell Springs submitted a parking study as part of their UOR application to reduce their required parking from 449 spaces to 207 spaces (1.5 spaces per bed). If a similar parking rate is requested and approved for this proposal, it would be reduced from 208 to 96 spaces.

A 75' no disturbance zone is proposed on the western property line, adjacent to the West Hills neighborhood. The existing vegetation will remain as buffer. The no disturbance zone also contains a KUB gas line easement and greenway easement. The trees in the gas line easement have been cleared and will remain clear to allow maintenance of the gas line. This clearing will allows views into a small portion of the development from the West Hills neighborhood. The greenway within the easement will be constructed by the City of Knoxville in the future. On the east side of the development, a sidewalk will be installed to connect the internal roadway sidewalk system to the greenway.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTIES AND THE COMMUNITY AS A WHOLE

- 1. All public utilities are available to serve the site.
- 2. A traffic impact study was submitted with the Concept Plan for the Tennova Medical Park (4-SC-19-C) and a traffic letter was submitted with this application to update the land uses and trip generation in the original study to ensure proposed development, along with the other uses in the medical park, are in conformance with the original assumptions.
- 3. The proposed use is compatible with the scale and intensity of the surrounding development found in the area.
- 4. The 75' no disturbance area will buffer light and noise from the adjacent residential neighborhood.

CONFORMITY OF THE PROPOSAL TO CRITERIA ESTABLISHED BY THE KNOXVILLE ZONING

AGENDA ITEM #: 28 FILE #: 1-G-20-UR 12/30/2019 09:26 AM MIKE REYNOLDS PAGE #: 28-2

#### **ORDINANCE**

- 1. With the recommended conditions, the proposal meets all requirements of the O-1 zoning as well as the general criteria for approval of a use on review.
- 2. The proposed rehabilitation hospital with the recommended conditions is consistent with the following general standards for uses permitted on review: The proposal is consistent with the adopted plans and policies of the General Plan and Sector Plan. The use is in harmony with the general purpose and intent of the Zoning Ordinance. The use is compatible with the character of the neighborhood where it is proposed. The use will not significantly injure the value of adjacent property. The use will not draw substantial additional traffic through residential areas. No surrounding land uses will pose a hazard or create an unsuitable environment for the proposed use.

#### CONFORMITY OF THE PROPOSAL TO ADOPTED PLANS

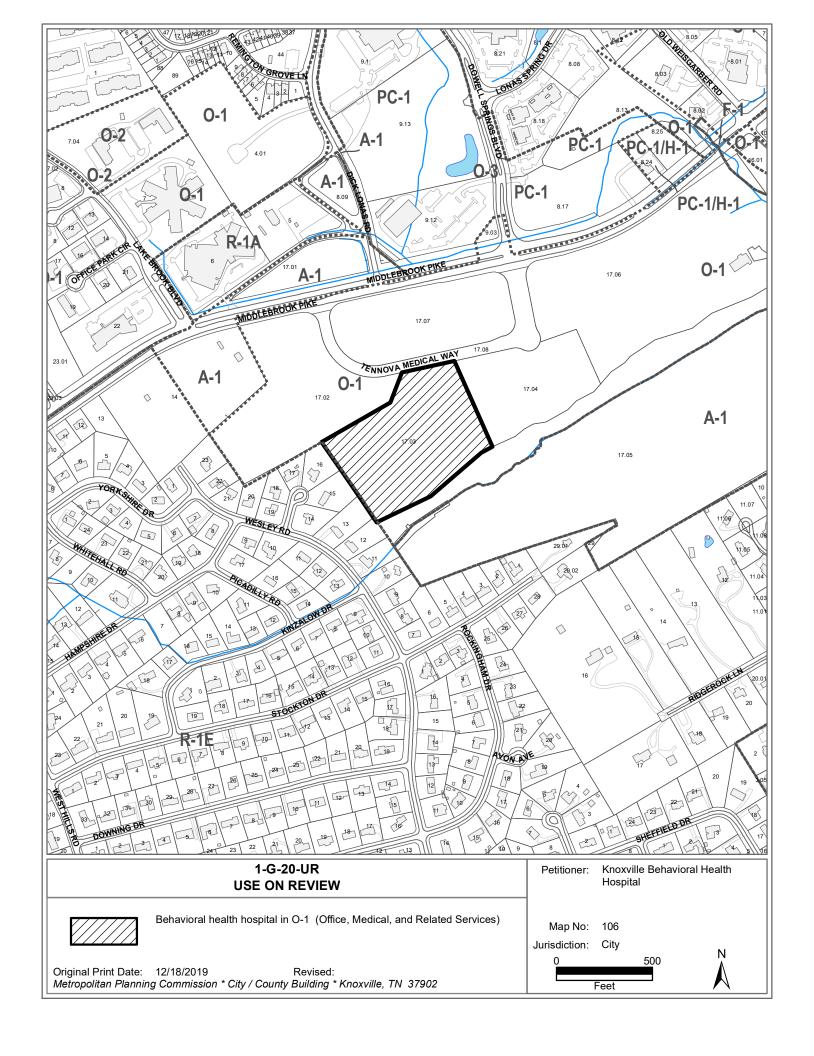
- 1. The Knoxville One Year Plan and Northwest City Sector Plan propose Medium Density Residential/Office (MDR/O) uses for this site. This proposal is consistent with these plans.
- 2. The site is located within the city limits on the Knoxville-Knox County-Farragut Growth Policy Plan map.

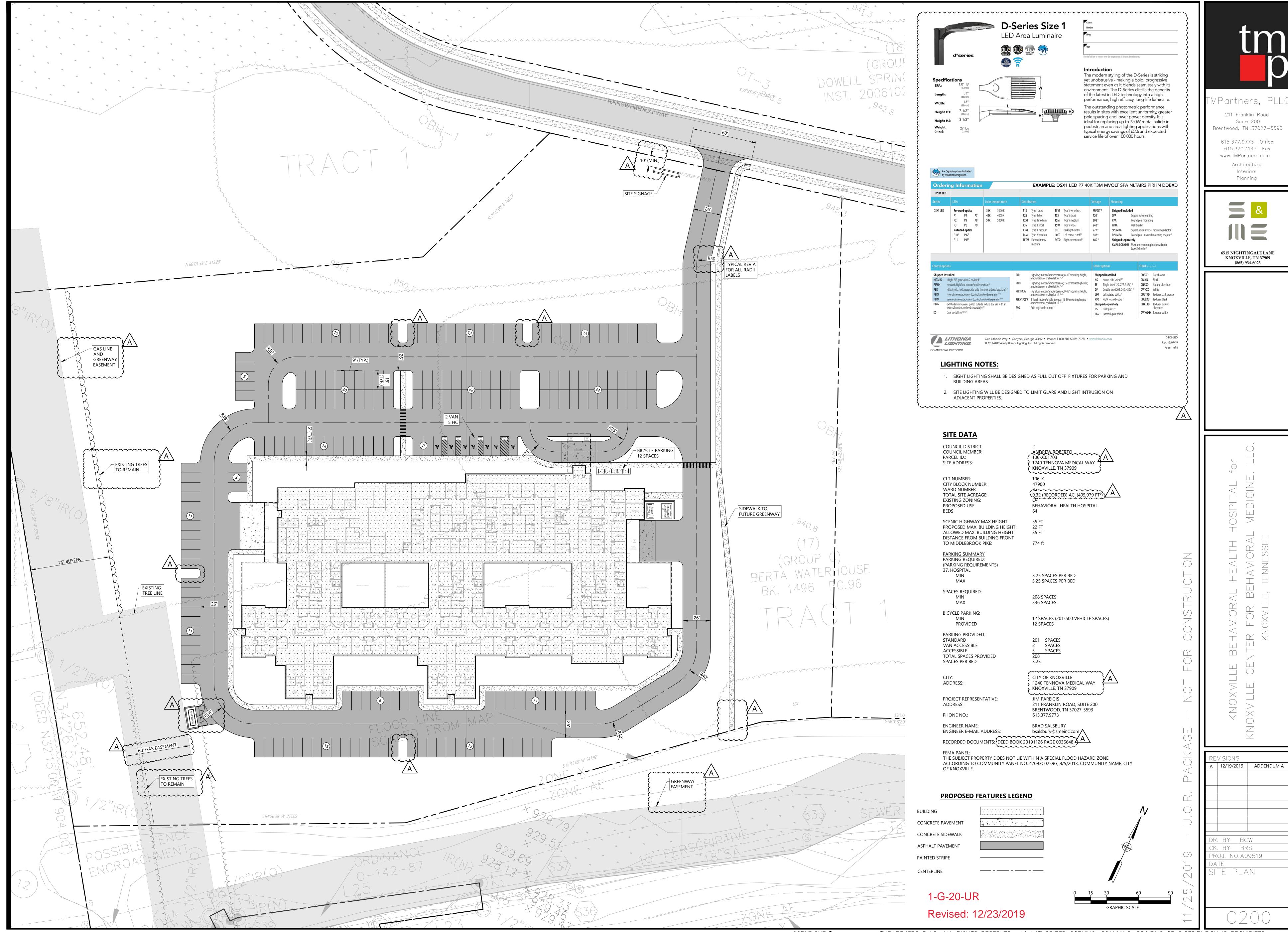
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

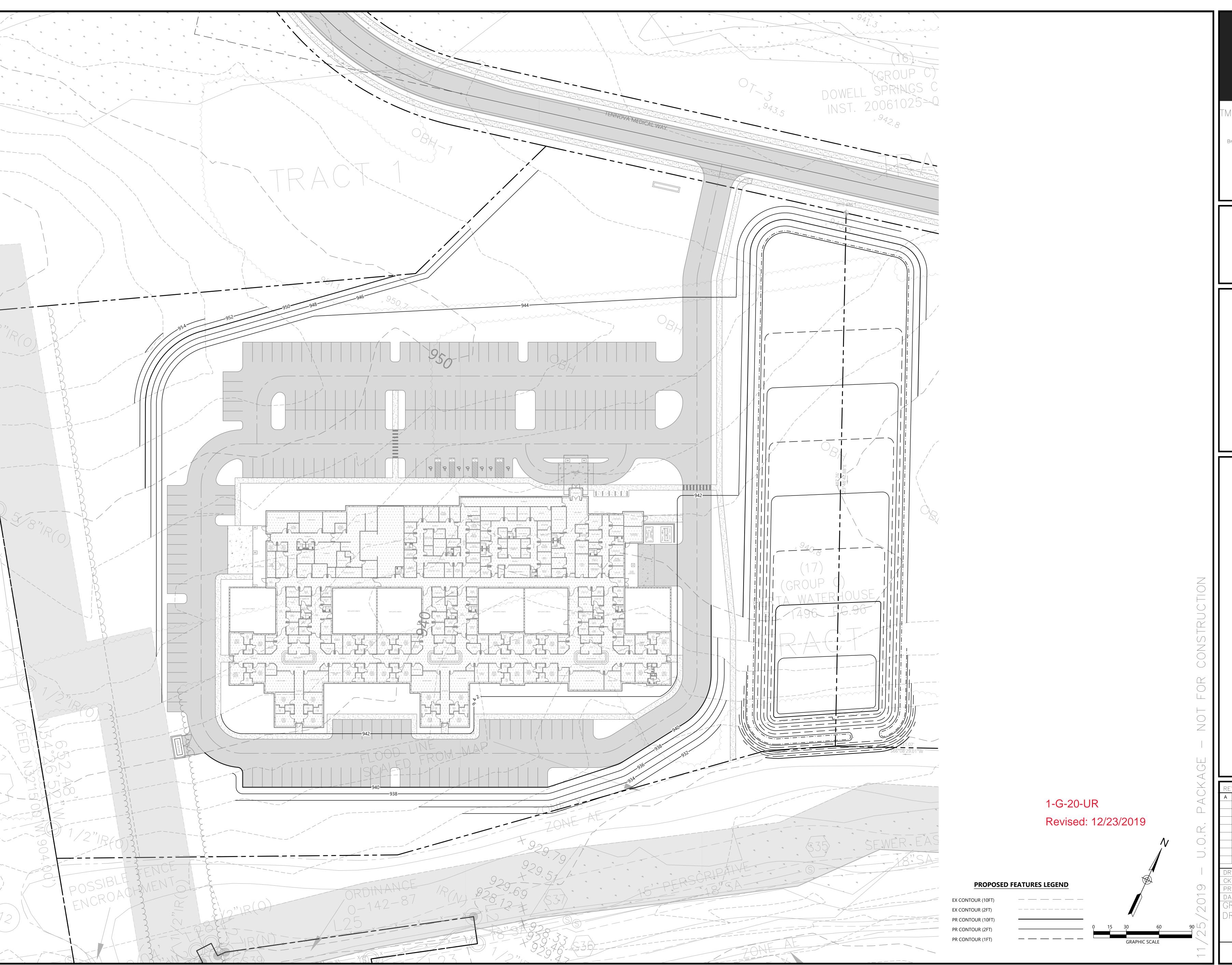
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

AGENDA ITEM #: 28 FILE #: 1-G-20-UR 12/30/2019 09:26 AM MIKE REYNOLDS PAGE #: 28-3







tm

TMPartners, PLL

211 Franklin Road Suite 200 Brentwood, TN 37027-5593

615.377.9773 Office 615.370.4147 Fax www.TMPartners.com Architecture Interiors Plannina



KNOXVILLE BEHAVIORAL HEALTH HOSPITANOXVILLE CENTER FOR BEHAVIORAL MEDIC

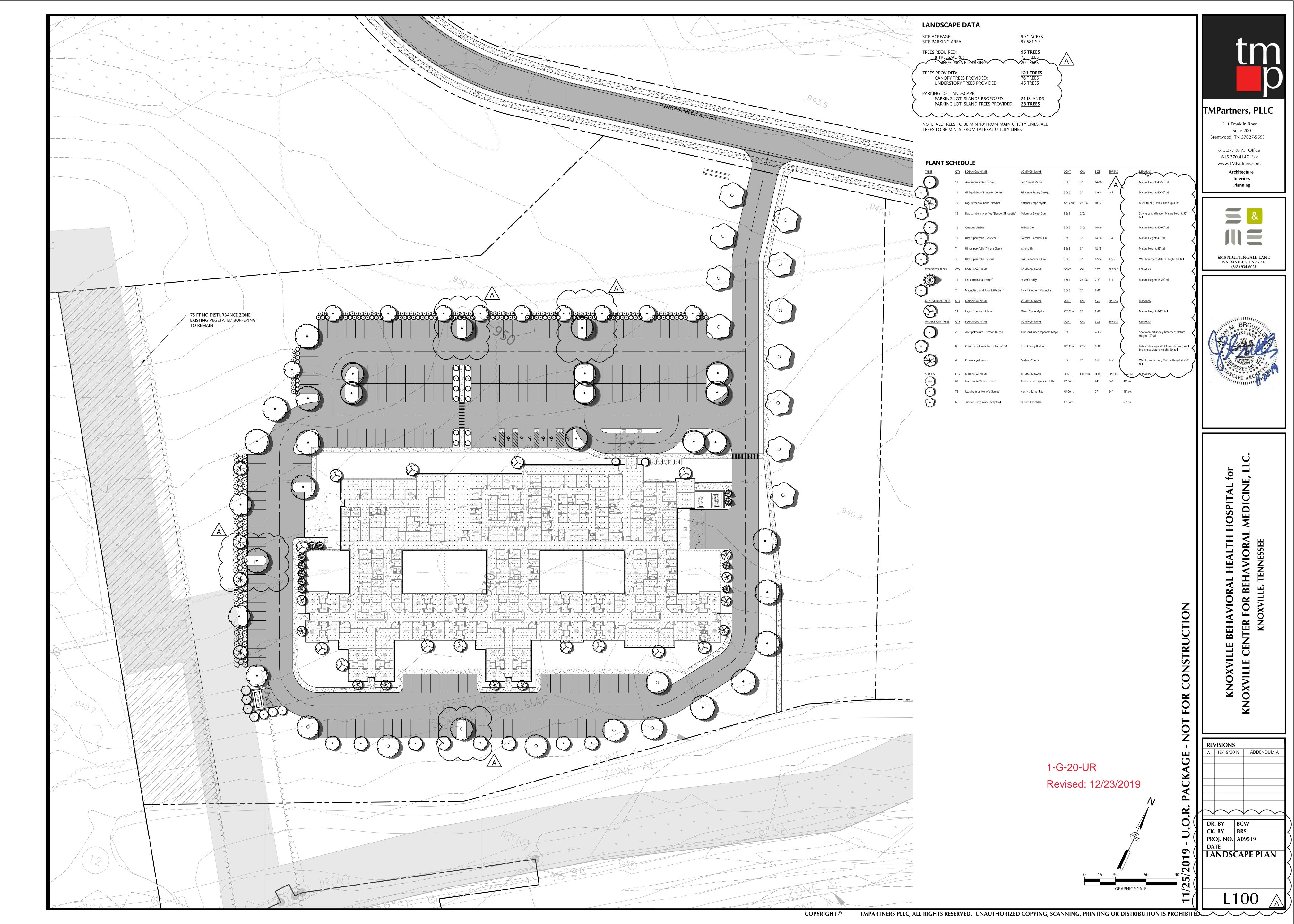
REVISIONS

A 12/19/2019 ADDENDUM A

DR. BY BCW
CK. BY BRS
PROJ. NO. A09519
DATE
GRADING &
DRAINAGE PLAN

OPYRIGHT (A)

ERS PLLC, ALL RIGHTS RESERVED. UNAUTHORIZED COPYING, SCANNING, PRINTING OR DISTRIBUTION IS PROHIE





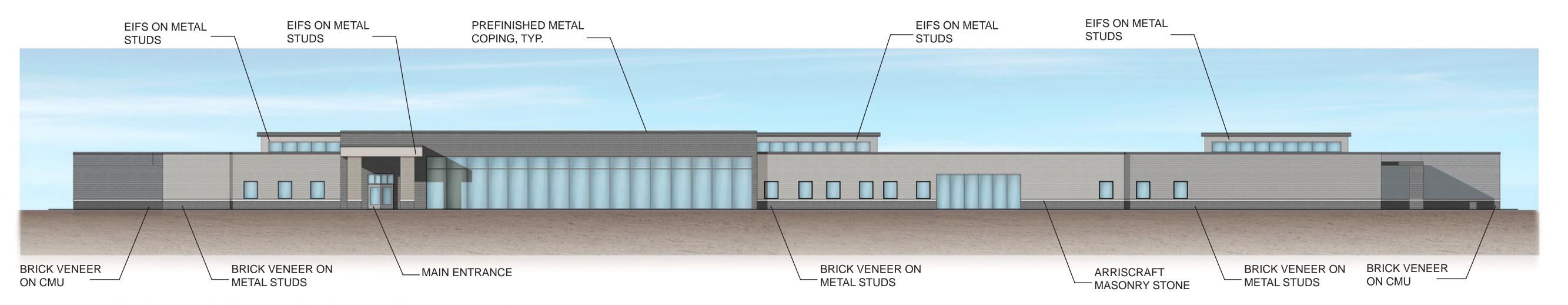
1-G-20-UR

Revised: 12/23/2019

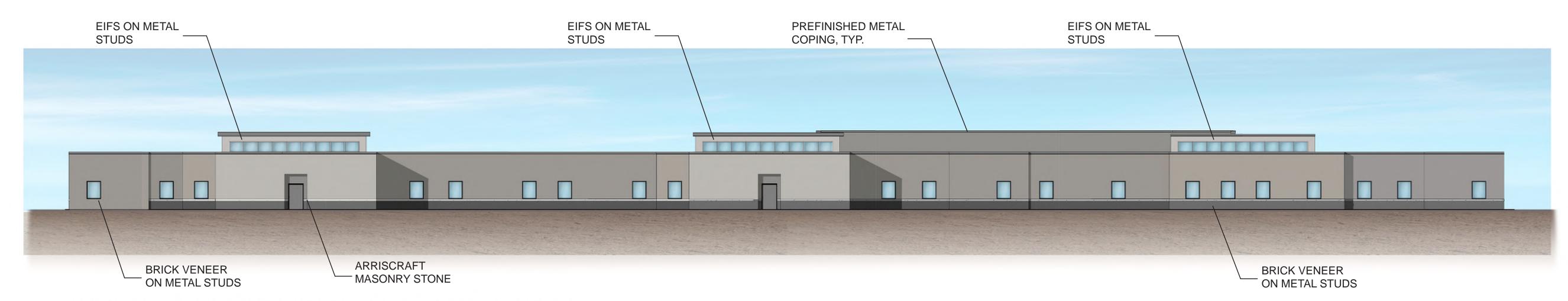
# FLOOR PLAN

KNOXVILLE CENTER FOR BEHAVIORAL MEDICINE, LLC
KNOXVILLE BEHAVIORAL HEALTH HOSPITAL FOR
11/25/2019

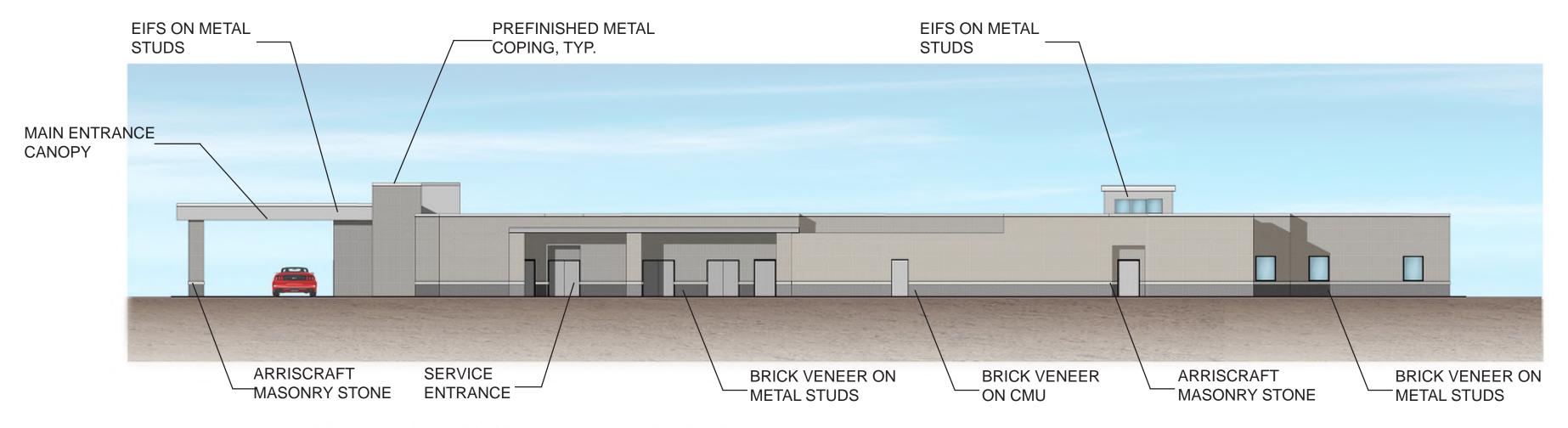




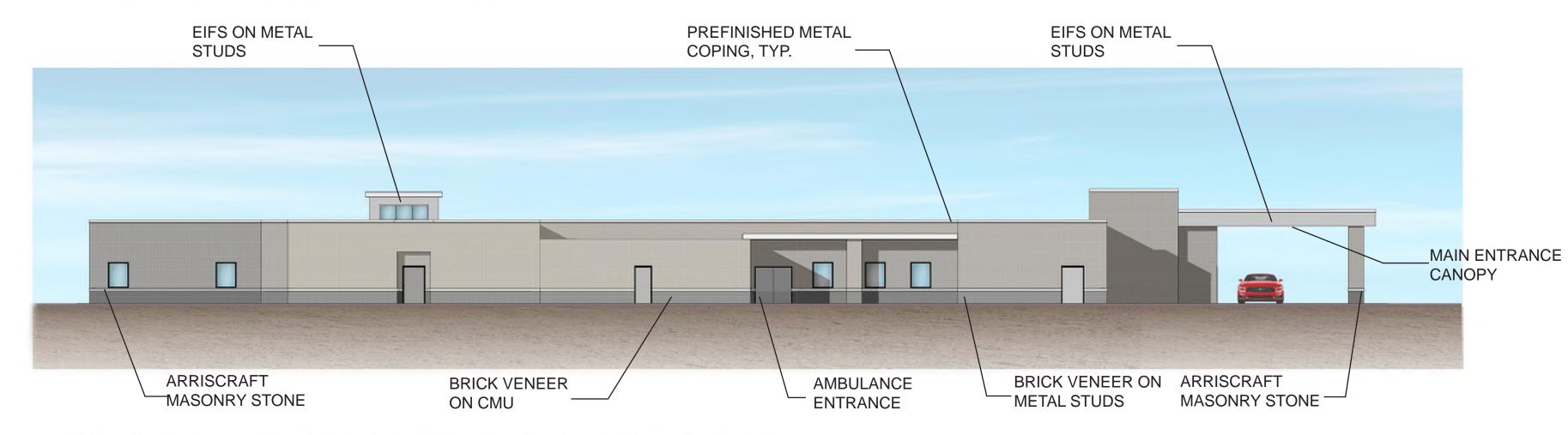
# A. OVERALL SOUTH ELEVATION - MAIN ENTRANCE



# B. OVERALL NORTH ELEVATION - REAR / PATIENT WING



# C. OVERALL EAST ELEVATION - SERVICE ENTRY



D. OVERALL WEST ELEVATION - AMBULANCE ENTRY

1-G-20-UR

Revised: 12/23/2019

# EXTERIOR ELEVATIONS

KNOXVILLE CENTER FOR BEHAVIORAL MEDICINE, LLC
KNOXVILLE BEHAVIORAL HEALTH HOSPITAL
11/25/2019



A09519 USE ON REVIEW - 06

# ADDRESS ASSIGNMENT



#### **Knoxville - Knox County Planning**

City County Building 400 Main Street, Suite 403 Knoxville, TN 37902

P: (865) 215-2507 F: (865) 215-2237 Email: addressing@knoxplanning.org Web: www.knoxplanning.org/addressing

## APPLICANT INFORMATION

Applicant Wayne Kline Hodges Doughty & Carson Name: Company:

Primary Phone: 865.292.2255 Fax:

Email: wkline@hdclaw.com Secondary Phone: 865.414.1410

## SITE INFORMATION

ADDRESS INFORMATION

Address Type: **HOSPITAL** KNOXVILLE BEHAVIORAL HEALTH HOSPITAL Site Name:

PARCEL INFORMATION

Мар Parcel Parcel Number: Parcel: Full Parcel ID: Owner: Insert: Group: METRO KNOXVILLE HMA LLC

106 Κ C 17.02 106KC01702

SUBDIVISION INFORMATION

Subdivision Name: THE TENNOVA MEDICAL PARK Unit: Phase:

Scanned Site Plan 8-GG-19 Block: Lot: 2

Comments:

1-G-20-UR PENDING APPROVAL

NEW	ADDRESS ASSIGNMENT	
Address Number:	Street Name:	Unit/Suite/Apt:
1240	TENNOVA MEDICAL WAY	
Certified By:	Donna Hill	

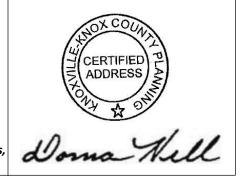
(865) 215-3872 Certificate Date: 11/27/2019 9:37:30 AM Certificate Number: 71528 Phone:

MPC reserves the right to modify an address as new information comes to our attention from E-911, site plan submissions, plat revisions, street name changes, field reviews, or other sources.

New address assignments can be used immediately. Zip codes are assigned by the U.S. Post Office. MPC cannot certify the zip code of an address.

Address numbers should be at least 4" in height and should be placed on both the structure and mailbox.

Owner or tenant is responsible for notifying all relevant parties including utility providers, Knox County Property Assessor, Knox County Clerk, DMV, and financial institutions.



# Knoxville Behavioral Health Hospital (1-G-20-UR) Use Description (as of December 5, 2019)

The proposed use for the Behavioral health hospital (KCBM) includes the following:

The total beds in the new hospital are as follows:

Adult Psychiatry	24 Beds
Adult Co-occurring	24 Beds
Geriatric Psychiatry	16 Beds
Total Inpatient Beds	64 Beds

**Proposed Adult Psychiatry Service**: The Adult Inpatient Psychiatric Service will comprise two treatment units with a total of 48 beds providing inpatient mental health and substance abuse services for adults aged 18 to 64. The first adult psychiatry unit will specialize in the care and treatment of adult psychiatric patients with serious mental illnesses as defined in the Diagnostic and Statistical Manual of Mental Disorders, 5th Edition. The Adult Co-occurring Service will specialize in the care and treatment of adult psychiatric inpatients with both serious mental illnesses and substance abuse disorders as defined in the Diagnostic and Statistical Manual of Mental Disorders, 5th edition. Both units will fit into a continuum of care that includes partial hospitalization and intensive outpatient services for each sub-group.

**Proposed Geriatric Psychiatry Service**: The Geriatric Inpatient program will be a 16-bed unit. It will specialize in the care and treatment of patients aged 65+ with serious mental illnesses as defined in the Diagnostic and Statistical Manual of Mental Disorders, 5th Edition. The unit will fit into a continuum of care that includes partial hospitalization and intensive outpatient services.

Also, KCBM will provide a continuum of care for both adult and geriatric patients that includes partial hospitalization (PHP) and Intensive Outpatient Services (IOP). Partial hospitalization or "day program" provides a structured program of outpatient psychiatric services as an alternative to inpatient psychiatric care. Outpatient care offers many of the same services as inpatient care in a more loosely structured environment. The flexibility of outpatient care allows patients to attend treatment services during the day and return home to be with family or friends in the evenings.

**Security:** Security for the facility will include a series of internal locked doors, internal courtyard spaces and secure admissions and processing facilities. Battery backups will be included for all remote locking doors. Visual observation (cameras) of hallways and courtyards will be maintained by security staff and at the nurse's station.

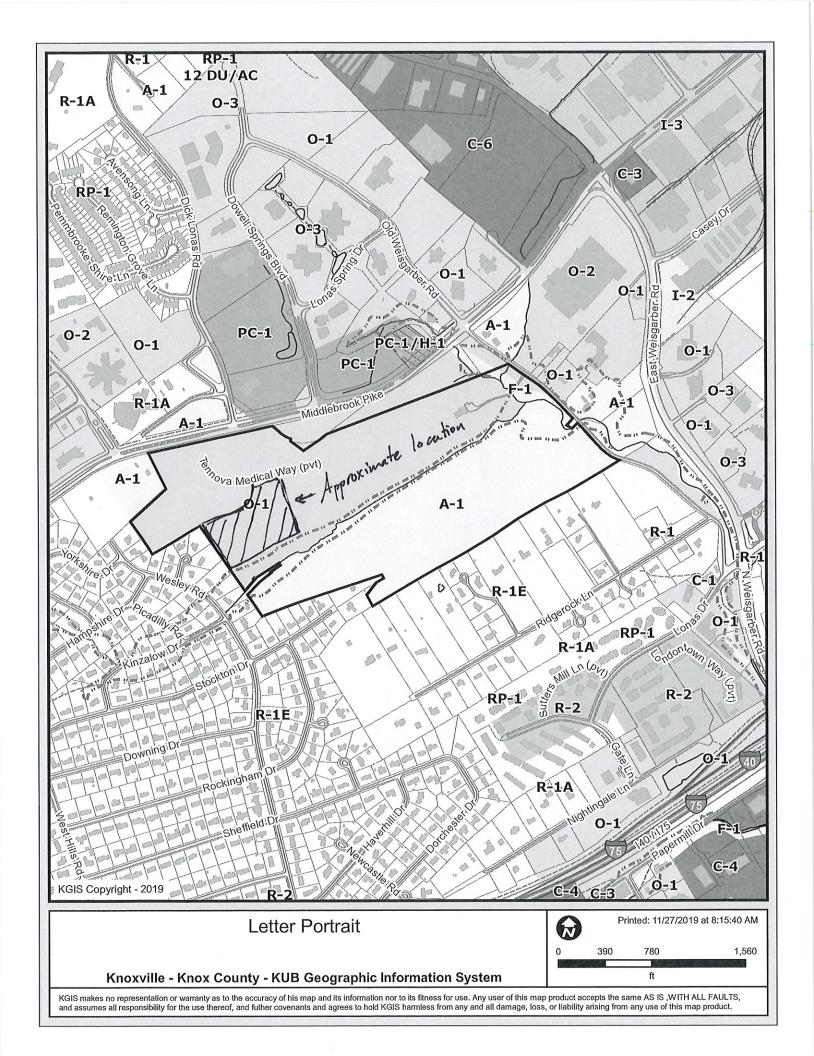


# DEVELOPMENT REQUEST

	DEVELOPMENT	SUBDIV		ZONING		
Planning KNOXVILLE I KNOX COUNTY	<ul><li>□ Development Plan</li><li>■ Use on Review / Spe</li></ul>		ncept Plan al Plat	☐ Plan Amendment☐ Rezoning		
Knoxville Behavioral Heal	lth Hospital					
Applicant						
11/25/19	1/9/19	leeting Date (if applicable)		-C-20-UR		
Date filed	Meeting Date (if applied			File Numbers(s)		
CORRESPONDENCE All correspondence related to this	application should be directed to	the approved contact I	isted below.			
☐ Applicant ☐ Owner ☐ C	Option Holder	yor 🔳 Engineer 🗌	Architect/Landso	cape Architect		
Brad Salsbury		S&ME, Inc.				
Name		Company				
6515 Nightingale Lane		Knoxville	TN	37909		
Address		City	State	Zip		
865-970-0003	bsalsbury@sme	inc.com				
Phone	Email					
CURRENT PROPERTY	INFO					
Metro Knoxville HMA, LL	C 14400 Me	etcalf Ave, Overlar	nd Park, Kan	66223		
Owner Name (if different)	Owner Addre	ess		Owner Phone		
0 Middlebrook Pike		106KC	01702 pa	rtof		
Property Address 5/5 Mile	ddlebrook Rk.	• Parcel ID	,			
Property Address 5/5 Miles Proposed Lot 2 of Tenova	a Medical Park Wらのは	Weisgarber K	9.3			
General Location			Tract Size			
City of Knoxville, District	47	O-1				
Jurisdiction (specify district above	e) 🔳 City 🗌 County	Zoning Di	strict			
Northwest City	MDR	10		NIA		
Planning Sector	Sector Plan Land Use	1	Growth P	Policy Plan Designation		
Undeveloped	No	KUB	Kl	JB		
Existing Land Use	Septic (Y/N)	Sewer Provider	Wa	ter Provider		

## **REQUEST**

ENT	☐ Development Plan ■ Use on Review	/ Special Use					
DEVELOPMENT	☐ Residential ■ Non-Residentia	☐ Residential ■ Non-Residential					
/ELO	☐ Home Occupation (specify):						
DE	Other (specify): Proposed behavio	oral health hospital in the	proposed l	ot 2 of Tennova	Medical Park		
	Droposed Subdivision Name			Unit	/ Phase Number		
ON	☐ Proposed Subdivision Name			Offic	Offic / Priase Number		
SUBDIVISION	☐ Parcel Change						
BDI	☐ Combine Parcels ☐ Divide Pa	rcel Total Number of Lots	Created:				
S	☐ Other (specify):	Other (specify):					
	☐ Attachments / Additional Requirements	,					
	☐ Zoning Change:						
SONING	Proposed Zoning  Plan Amendment Change:  Proposed Plan Designation(s)						
	☐ Proposed Property Use (specify)	Proposed Density (un	its/acre)	Previous Rezo	ning Requests		
	☐ Other (specify):						
	G outer (openly):			Philosophia Propins			
	PLAT TYPE		FEE 1:		TOTAL:		
_	☐ Staff Review ☐ Planning Commiss	ion		1,	1011121		
ONLY	ATTACHMENTS		FEE 2:	1500.00			
SE (	☐ Property Owners / Option Holders ☐	Variance Request	TLL Z.				
STAFF USE O	ADDITIONAL REQUIREMENTS			×			
STA	☐ Design Plan Certification (Final Plat onl☐ Use on Review / Special Use (Concept F		FEE 3:				
	☐ Traffic Impact Study			X	1500.00		
	AUTHORIZATION  Staff-Signature	Marc Polyne Please Print		M25 Date	2019		
	1825	Brad Salsbury		11/2	5/2019		
	Applicant Signature Please Print			Date			





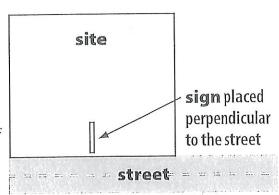
# REQUIRED SIGN POSTING AGREEMENT

For all rezoning, plan amendment, concept plan, use on review, right-of-way closure, and street name change applications, a sign must be posted on the subject property, consistent with the adopted Administrative Rules and Procedures.

At the time of application, staff will provide a sign(s) to post on the property as part of the application process. If the sign(s) go missing for any reason and need to be replaced, then the applicant will be responsible for picking up a new sign(s) from the Planning offices. The applicant will be charged a fee of \$10 for each replacement sign.

### **LOCATION AND VISIBILITY**

The sign must be posted in a location that is clearly visible from vehicles traveling in either direction on the nearest adjacent/frontage street. If the property has more than one street frontage, then the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.



### TIMING

The sign(s) must be posted 15 days before the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted 15 days before the next Planning Commission meeting.

I hereby agree to post and remove the sign(s) provided on the subject property consistent with the above guidelines and between the dates of:			
(15 days before the Planning Commission meeting) and (the day after the Planning Commission meeting)			
Signature:			
Printed Name: Jonathan Craig			
Phone: 865-970-0003 Email: jcraig@smeinc.com			
Date: 11/25/2019			
File Number:			