

PLAN AMENDMENT REPORT

► FILE #: 7-A-21-SP AGENDA ITEM #: 12

AGENDA DATE: 7/8/2021

► APPLICANT: VAN SMITH GROUP, LLC

OWNER(S): Patrick Smith / Van Smith Group, LLC

TAX ID NUMBER: 58 F F 04401 <u>View map on KGIS</u>

JURISDICTION: Council District 4
STREET ADDRESS: 0 Kingwood Rd.

LOCATION: Northeast corner of Kingwood & Balsam Intersection

► APPX. SIZE OF TRACT: 1.7 acres

SECTOR PLAN: North City

GROWTH POLICY PLAN: N/A

ACCESSIBILITY: Access would be off of Kingwood Road and off of Balsam Drive, both of

which are local roads. Kingwood Road has a 21-ft pavement width inside a 50-ft right-of-way. Balsam Drive has a pavement width of approximately 16 ft

inside a 42-ft right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: First Creek

► PRESENT PLAN AND LDR (Low Density Residential) / RN-2 (Single-Family Residential

ZONING DESIGNATION: Neighborhood)

► PROPOSED PLAN MDR (Medium Density Residential) DESIGNATION:

► EXISTING LAND USE: Existing land use map shows this parcel as private recreation; it is

vacant land with a small stream running through it

EXTENSION OF PLAN Yes, MDR is adjacent to the east DESIGNATION:

HISTORY OF REQUESTS: None noted for this property.

SURROUNDING LAND USE North: Private recreation and public/quasi-public land - LDR (Low Density

AND PLAN DESIGNATION: Residential)

South: Single family residential - LDR (Low Density Residential)

East: Multifamily and agriculture/forestry/vacant - MDR (Medium Density

Residential)

West: Single family residential - LDR (Low Density Residential)

NEIGHBORHOOD CONTEXT This property sits behind lots that front Fountain Road, which contain small

apartment complexes, medical clinics, and office buildings. To the west and

south lie single family homes on small lots.

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STAFF RECOMMENDATION:

Approve the North City Sector Plan amendment to the MDR (Medium Density Residential) land use classification because it is an extension of that land use class and is compatible with development in the area.

COMMENTS:

SECTOR PLAN AMENDMENT REQUIREMENTS FROM GENERAL PLAN (May meet any one of these):

CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN:

1. There are plans for an Accelerated Bus Corridor along N Broadway Avenue that will likely extend north into Fountain City.

INTRODUCTION OF SIGNIFICANT NEW ROADS OR UTILITIES THAT WERE NOT ANTICIPATED IN THE PLAN AND MAKE DEVELOPMENT MORE FEASIBLE:

1. No new roads or additional utilities have been introduced in this area.

AN OBVIOUS OR SIGNIFICANT ERROR OR OMISSION IN THE PLAN:

1. There are no obvious or significant errors or omissions in the plan.

TRENDS IN DEVELOPMENT, POPULATION OR TRAFFIC THAT WARRANT RECONDISERATION OF THE ORIGINAL PLAN PROPOSAL:

1. There have been no changes to the development pattern or completion of public improvements that would warrant a plan amendment.

State law regarding amendments of the general plan (which includes Sector Plan amendments) was changed with passage of Public Chapter 1150 by the Tennessee Legislature in 2008. The law now provides for two methods to amend the plan at TCA 13-3-304:

- The Planning Commission may initiate an amendment by adopting a resolution and certifying the amendment to the Legislative Body. Once approved by majority vote of the Legislative Body, the amendment is operative.
- The Legislative Body may also initiate an amendment and transmit the amendment to the Planning Commission. Once the Planning Commission has considered the proposed amendment and approved, not approved, or taken no action, the Legislative Body may approve the amendment by majority vote and the amendment is operative.

ESTIMATED TRAFFIC IMPACT: 152 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: 0 (public school children, grades K-12)

Schools affected by this proposal: Fountain City Elementary, Gresham Middle, and Central High.

- Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

If approved, this item will be forwarded to Knoxville City Council for action on 8/10/2021 and 8/24/2021. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to

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Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

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PLAN AMENDMENT/ **REZONING REPORT**

► FILE #: 7-A-21-RZ AGENDA ITEM #: 12

> 7-A-21-PA **AGENDA DATE:** 7/8/2021

► APPLICANT: **VAN SMITH GROUP, LLC**

OWNER(S): Patrick Smith / Van Smith Group, LLC

58 F F 04401 TAX ID NUMBER: View map on KGIS

JURISDICTION: Council District 4 STREET ADDRESS: 0 Kingwood Rd.

► LOCATION: Northeast corner of Kingwood & Balsam intersection

TRACT INFORMATION: 1.7 acres. SECTOR PLAN: North City

N/A **GROWTH POLICY PLAN:**

Access would be off of Kingwood Road and off of Balsam Drive, both of ACCESSIBILITY:

> which are local roads. Kingwood Road has a 21-ft pavement width inside a 50-ft right-of-way. Balsam Drive has a payement width of approximately 16 ft

inside a 42-ft right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

> Sewer Source: Knoxville Utilities Board

First Creek WATERSHED:

PRESENT PLAN LDR (Low Density Residential) / RN-2 (Single-Family Residential

DESIGNATION/ZONING: Neighborhood)

PROPOSED PLAN MDR (Medium Density Residential) / RN-4 (General Residential

DESIGNATION/ZONING: Neighborhood)

EXISTING LAND USE: Existing land use map shows this parcel as private recreation; it is

vacant land with a small stream running through it

EXTENSION OF PLAN MDR land use classification is adjacent to the east

DESIGNATION/ZONING:

HISTORY OF ZONING This property was rezoned from R-2 to R-1A as part of a larger rezoning in

1983. REQUESTS:

SURROUNDING LAND USE, North: Private recreation and public/quasi-public land - LDR (Low Density PLAN DESIGNATION,

Residential) - RN-2 (Single-Family Residential Neighborhood) and

RN-3 (Single-Family Residential Neighborhood) Districts

Single family residential - LDR (Low Density Residential) - RN-2 South: ZONING

(Single-Family Residential Neighborhood) Districts

East: Multifamily and agriculture/forestry/vacant - MDR (Medium Density

Residential) - RN-5 (General Residential Neighborhood) Districts

West: Single family residential - LDR (Low Density Residential) - RN-2

MICHELLE PORTIER AGENDA ITEM #: 12 FILE #: 7-A-21-PA 6/30/2021 07:58 AM PAGE #: 12-1 (Single-Family Residential Neighborhood) Districts

NEIGHBORHOOD CONTEXT: This property sits behind lots that front Fountain Road, which contain small

apartment complexes, medical clinics, and office buildings. To the west and

south lie single family homes on small lots.

STAFF RECOMMENDATION:

► Approve the One Year Plan amendment to the MDR (Medium Density Residential) land use classification because it is an extension of that land use class and is compatible with development in the area.

Approve RN-4 (General Residential Neighborhood) zoning because it is compatible with existing zoning in the area.

COMMENTS:

ONE YEAR PLAN AMENDMENT REQUIREMENTS:

CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN (May meet any one of these.)

AN ERROR IN THE PLAN:

1. There are no apparent errors in the plan that would warrant amending the plan.

A SIGNIFICANT CHANGE IN THE DEVELOPMENT PATTERN, OR THE COMPLETION OF A PUBLIC IMPROVEMENT (ROAD, PARK, SEWER), WHICH CHANGES THE BASIS ON WHICH THE PLAN WAS DEVELOPED FOR AN AREA:

1. There are plans for an Accelerated Bus Corridor along N Broadway Avenue and into the Fountain City area. The pending bus rapid transit project is intended to decrease travel time for KAT riders, making it competitive with personal vehicular travel. This would likely lead to increased ridership, reducing vehicle miles traveled for the area and resulting in reduced vehicle emissions. There is currently a KAT bus stop approximately two blocks to the south (1/5 of a mile), at Cedar Avenue and Kingwood Road, so in the meantime, access to transit is close.

A CHANGE IN PUBLIC POLICY, UNANTICIPATED BY THE PLAN:

1. There has been no change in public policy that would trigger the need for a plan amendment.

NEW INFORMATION (INCLUDING NEW PLANS AND STUDIES PRODUCED BY KNOXVILLE-KNOX COUNTY PLANNING) BECOMING AVAILABLE, WHICH REVEALS THE NEED FOR A PLAN AMENDMENT:

1. No new information has become available to reveal the need for a plan amendment.

PURSUANT TO THE CITY OF KNOXVILLE ZONING ORDINANCE, SECTION 16.1.3, SUBSECTIONS 1-3: THE FOLLOWING CONDITIONS MUST BE MET FOR ALL REZONINGS (must meet all of these):

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE CITY GENERALLY:

1. As mentioned previously, there are plans for an Accelerated Bus Corridor along N Broadway Avenue into the Fountain City area.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

- 1. The RN-4 (General Residential Neighborhood) District is intended to accommodate mixed medium density residential development within the City of Knoxville.
- 2. Rezonings should be based on the entire range of uses allowed within a zone to ensure that any development brought forth at a future time would be compatible with the surrounding land uses.

THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE CITY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT.

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- 1. The properties to the east contain medical clinics, office buildings, and apartment buildings. The majority of the neighborhood consists of single family houses, though there are duplexes and fourplexes scattered throughout the neighborhood. There is a corner store and church properties nearby along Holbrook Drive, the street to the north of this property.
- 2. There are some significant topographic constraints on the property, and these are likely to limit development to street frontages. These constraints would be evaluated more fully during the development plan process, but below is a summary of the issues.
 - a. There are steep slopes on the northwestern end of the property (see Exhibit A). When the City dredged land for the Fountain City duck pond, the land was added to this property to lessen the degree of slope. However, though less than it was prior to the City's infill of the land, the slope is still significant.
 - b. The site is significantly impacted by a blue line stream running through the property, and the City's Engineering Department requires a 30-ft minimum buffer zone from the top of the bank on either side (see Exhibit B for top of bank locations). Given where the top of the southern bank is located within the property, the buffer zone would preclude development along most of Balsam Drive unless the applicant seeks to undergo mitigation efforts.
 - i. Typically, building over creeks and/or pipes is not allowed, but that would be addressed at the time of permitting, along with the buffer zone issues. However, should the applicant wish to pursue piping and building over the stream, they would have to get approval by TDEC and the City to do so. This would lead to mitigation of the stream buffer, which requires the Director of the Department of Engineering's approval. If deemed necessary by the State, there could be further additional measures required.
 - ii. There are specific design features required by the City's Engineering ordinance when encapsulating a stream and/or piping thru water with which the applicant would be required to comply.
 - c. There is also a large drainage easement on the property in that same location.
 - d. The development will be required to comply with all aspects of the stormwater ordinance.
 - e. Sidewalks will be required along street frontages.
- 3. Differences between the RN-2 and RN-4 zones lie in the setbacks, lot coverage, and building height provisions.
 - a. The RN-2 zone has a minimum setback of 20 ft; RN-4 has a minimum setback of 10 ft.
 - b. The two zones have similar maximum lot coverage requirements for single family houses and duplexes (30% for RN-2; 35% for RN-4). However, RN-4 has a maximum lot coverage of 50% for townhouses and multifamily development. Due to the aforementioned site constraints, the development is likely to fall well within this allowance.
 - Building height would be restricted to 35 ft for a single family, two-family, or townhouse development. For multifamily development, building height is capped at 45 ft unless adjacent to a single family dwelling.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:

- 1. The proposed amendment to the North City Sector Plan amending this parcel to the MDR (Medium Density Residential) designation would support RN-4 zoning.
- 2. This would be an extension of the MDR land use class, as it is adjacent to the east.

ESTIMATED TRAFFIC IMPACT: 152 (average daily vehicle trips)

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ESTIMATED STUDENT YIELD: 0 (public school children, grades K-12)

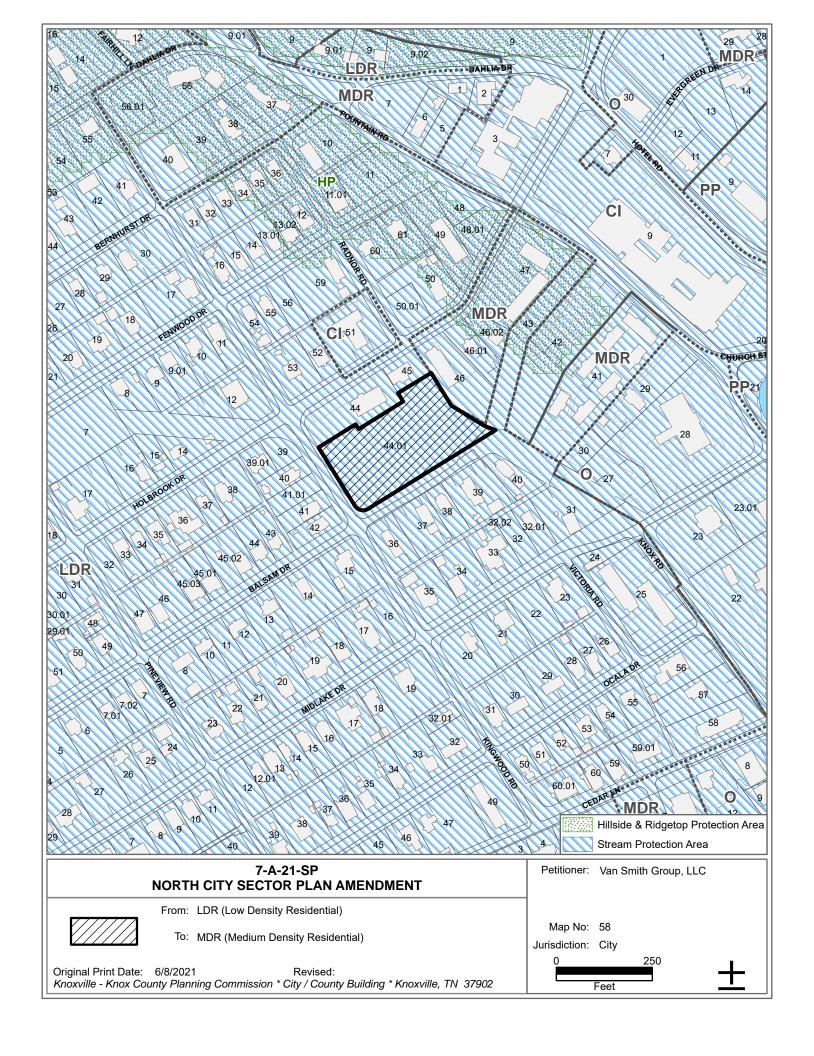
Schools affected by this proposal: Fountain City Elementary, Gresham Middle, and Central High.

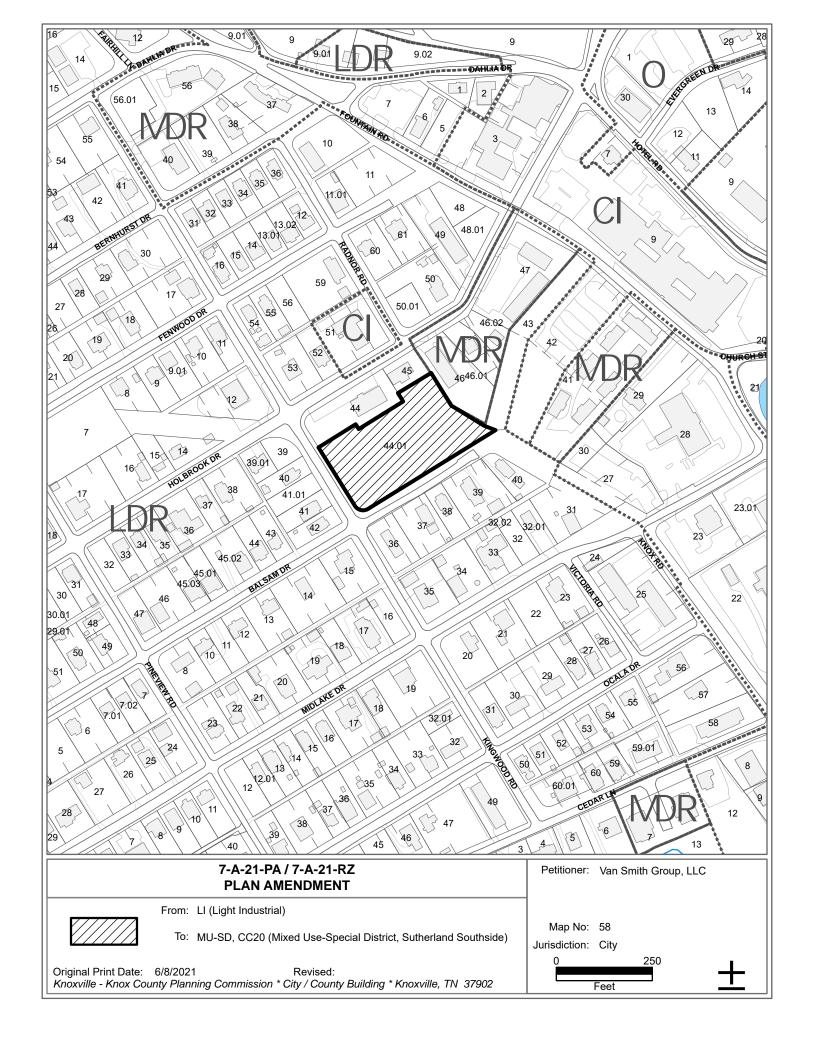
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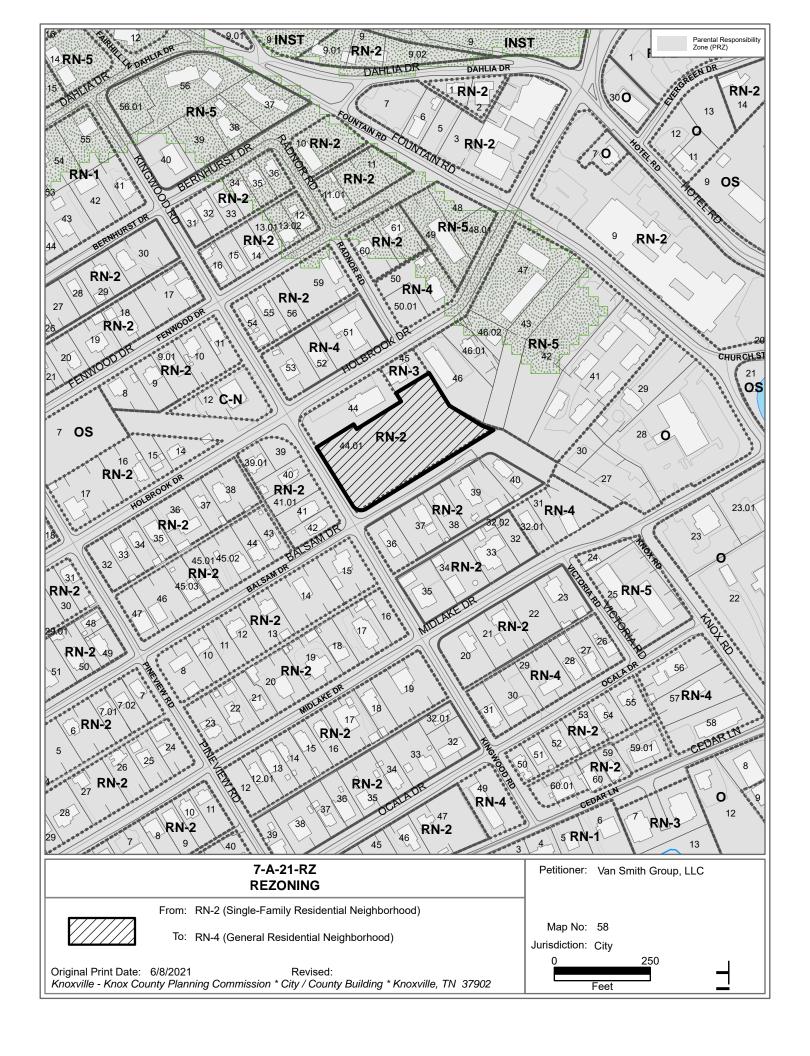
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KNOXVILLE-KNOX COUNTY PLANNING COMMISSION A RESOLUTION AMENDING THE NORTH CITY SECTOR PLAN

WHEREAS, the Knoxville-Knox County Planning Commission, a regional planning commission established pursuant to state statute, has the duty to make, adopt and amend plans for the physical development of Knoxville and Knox County; and

WHEREAS, the Planning Commission pursuant to state statute has prepared and adopted the Knoxville-Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

WHEREAS, the Council of the City of Knoxville and the Commission of Knox County have adopted the Knoxville Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

WHEREAS, the Planning Commission has prepared the Knox County Future Land Use Map, a portion of which is contained within the North City Sector Plan, consistent with the requirements of the General Plan; and

WHEREAS, the Knoxville-Knox County General Plan 2033, provides criteria for periodic updates and amendments of the land use maps contained within plans initiated by the Planning Commission or in response to applications from property owners; and

WHEREAS, the Van Smith Group, LLC has submitted an application to amend the Sector Plan from Low Density Residential to Medium Density Residential, for property described in the application; and

WHEREAS, the Planning Commission staff recommends approval of a revised amendment to the North City Sector Plan, consistent with General Plan requirements that such amendment represents either a logical extension of a development pattern, or is warranted because of changing conditions in the sector as enumerated in the Plan; and

WHEREAS, the Planning Commission, at its regularly scheduled public hearing on July 8, 2021, after consideration of the staff recommendation and testimony from those persons in support and opposed to the plan amendment, approved the amendment for the subject property, as requested, and/or amended.

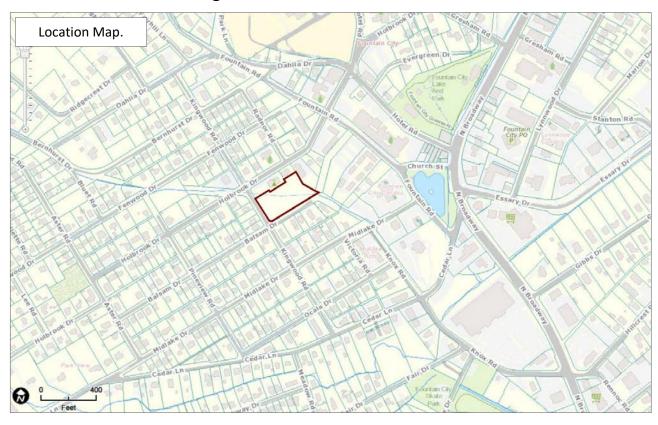
NOW, THEREFORE, BE IT RESOLVED BY THE KNOXVILLE-KNOX COUNTY PLANNING COMMISSION:

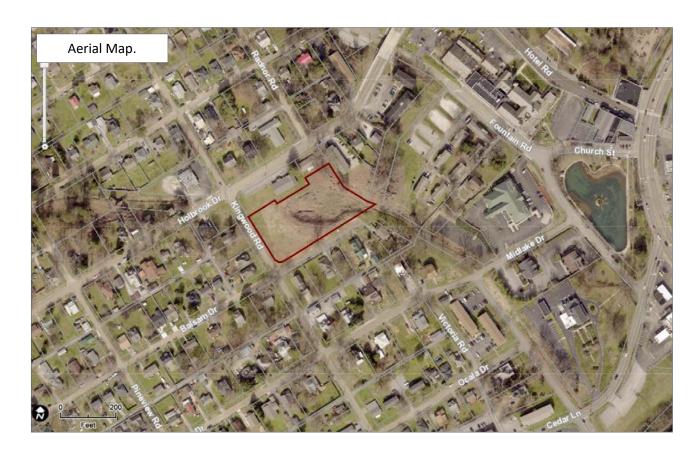
SECTION 1: The Planning Commission hereby adopts the revised amendment to the North City Sector Plan, with its accompanying staff report and map, file #7-A-21-SP.

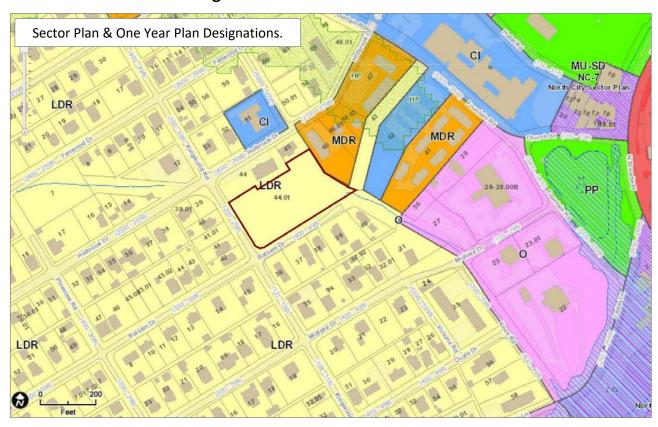
SECTION 2: This Resolution shall take effect upon its approval.

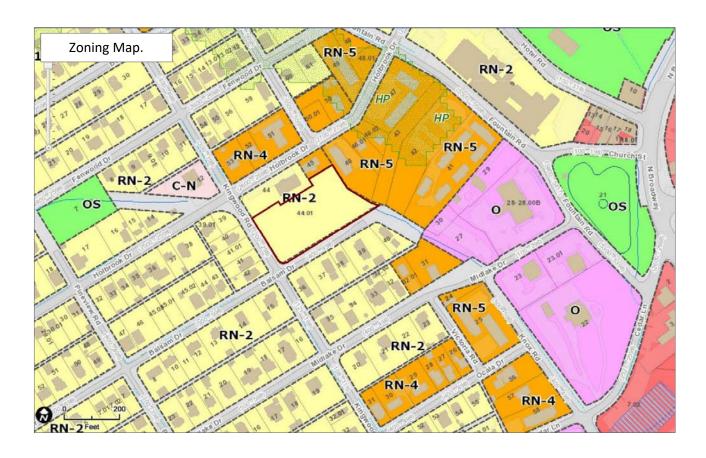
SECTION 3: The Planning Commission further recommends that Knoxville City Council likewise consider this revised amendment to the General Plan 2033.

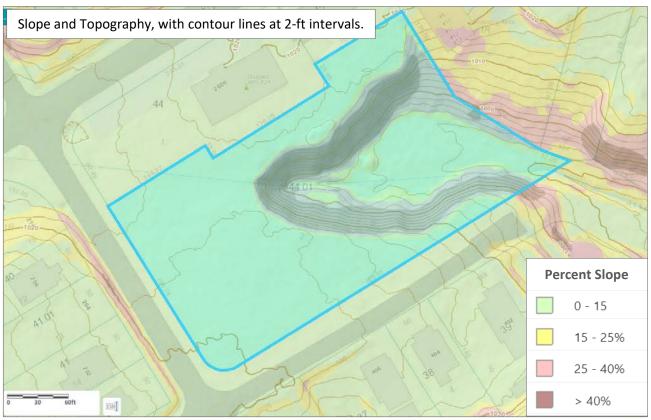
_	Date	
Chairman	_	Secretary











Note: property is not in the HP Overlay District, the slope is only shown for reference in this case.



Street view looking west from Balsam Drive, showing surrounding housing and corner store, as well as the flatter topography along street frontages.



Street view looking southeast from Kingwood Road, showing surrounding housing.



Street view from Balsam Drive looking east towards apartments.



Street view from Balsam Drive looking north towards blue line stream and steep topography.



Planning KNOXVILLE KNOX COUNTY	Development Pl Development Pl Planned Develo Use on Review / Hillside Protection	an pment ' Special Use	Reques SUBDIVISION Concept Plan Final Plat	ZONING Plan Amendment SP OYP Rezoning	
VAN SMITH 6	aroup, LLC		own	ER INDPULANT.	
Applicant Name			Affiliatio	n	
3/25/21 Date Filed	7/8/2021 Meeting Date (if applicable)		7-A-21-P	7-A-21-RZ 7-A-21-PA 7-A-21-SP	
CORRESPONDENCE	All correspondence related	to this application sho	uld be directed to the app	roved contact listed below.	
☐ Applicant 🗶 Owner [☐ Option Holder ☐ Project	t Surveyor 🔲 Engine	eer	cape Architect	
Amber Van Smith & P			nith Group, LLC		
2519 HOLBED	OK DRIVE	KNOXOILLE	TN	37918	
Address	71.01	City	State	ZIP	
817-229-2518 Phone CURRENT PROPERTY IN	or 954-670-484 Email	to Vansa	HIMGROUP. AN	BEGMAIL.COM	
Owner Name (if different) O Kingwood Driv NE COPUTED Property Address	roup, uc 2	519 Holbiza r Address CAM OF KNOX	DRIVE Ø58FF1 Parcel ID	817-229-2578 Owner Phone 04401 (N)	
Sewer Provider STAFF USE ONLY		Water Provider		Septic (Y/N)	
Northeast quadrant o	f intersection of Kingw	ood Rd and Bal	sam Dr 1.7 ac		
City □ County 4th District	RN-2 Zoning District		Vacant land Existing Land Use	(P-Rec)	

LDR

Sector Plan Land Use Classification

North City

Planning Sector

N/A (within City limits) Growth Policy Plan Designation

DEVELOPMENT REQUEST					
Development Plan Use on Review / Special Use Hillside Protection COA			Related C	Related City Permit Number(s)	
Home Occupation (specify)					
Other (specify)					
SUBDIVISION REQUEST					
			Related R	ezomng File Numbe	
Proposed Subdivision Name					
Unit / Phase Number	Parcels Divide Parcel Total	Number of Lots C	reated		
☐ Other (specify)					
☐ Attachments / Additional Requirem	ents				
ZONING REQUEST					
			Pendin	Pending Plat File Number	
	- 4				
Proposed Zoning	LEDMA FAMILY	RESIDENT	TAL		
La riarri miteriarriche enange	ed Plan Designation(s)	FILOUDAC			
Proposed Density (units/acre)	None	KNOWN			
EL MAR T	Previous Rezoning Requests PLAT - 2020 1208-		3		
Other (specify)	1000 1000	004017			
STAFF USE ONLY					
PLAT TYPE		Fee 1		Total	
☐ Staff Review ☐ Planning Comr	mission	0324	\$1,000.00	\$1,900.00	
ATTACHMENTS Property Owners / Option Holders Variance Request ADDITIONAL REQUIREMENTS Design Plan Certification (Final Plat) Use on Review / Special Use (Concept Plan)		Fee 2			
		0526	\$600.00		
		Fee 3			
			4000		
☐ Traffic Impact Study ☐ COA Checklist (Hillside Protection)		0516	\$300.00		
AUTHORIZATION By signing	g below, I certify I am the property o	wner, applicant oi	the owners authorize	ed representative.	
Dans	Patrick Smith		3/25	3/25 /21	
Applicant Signature	Please Print		Date	,	
817-229-2518		P. AVBEGA	lan con		
Phone Number	Email			_	
Michelle Porties	Michelle Portier			3/26/2021 Sum	
Staff Signature	Please Print		Date	D.	