

### SPECIAL USE REPORT

► FILE #: 7-B-21-SU AGENDA ITEM #: 32

**AGENDA DATE:** 7/8/2021

► APPLICANT: ANDREW CAHILL

OWNER(S): Metro Drug Coalition, Inc.

TAX ID NUMBER: 94 E N 008 View map on KGIS

JURISDICTION: City Council District 6
STREET ADDRESS: 530 W. Fifth Ave.

► LOCATION: Southwest corner of the intersection of W. Fifth Avenue and Queen

Street

► APPX. SIZE OF TRACT: 0.64 acres

SECTOR PLAN: Central City

GROWTH POLICY PLAN: N/A

ACCESSIBILITY: Access is via W. Fifth Avenue, a major collector with 38' of pavement width

within 50' of right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Second Creek

ZONING: DK-E (Downtown Edge)

► EXISTING LAND USE: CO (Commercial)

► PROPOSED USE: Social Service Center

HISTORY OF ZONING: None noted

SURROUNDING LAND North: Office -- DK-E (Downtown Edge)

USE AND ZONING: South: Commercial -- DK-E (Downtown Edge)

East: Multi-family -- DK-E (Downtown Edge) and H (Historic Overlay)

West: Office -- DK-E (Downtown Edge)

NEIGHBORHOOD CONTEXT: The property is near the intersection of W. Fifth Avenue and Broadway

where Volunteer Ministry Center, Salvation Army, and Knox Area Rescue Ministries are located. Emory Place and Old Gray Cemetary are to the north.

#### STAFF RECOMMENDATION:

► Approve the request for a social service center with approximately 18,750 sqft of floor area at 530 W. Fifth Avenue, subject to 4 conditions.

 Meeting all applicable requirements of the City of Knoxville Zoning Ordinance, including but not limited to Article 5, Section 5.5.C. (Design Standards) for the DK-E (Downtown Edge) zone and Article 13 (Signs).
 Meeting the requirements of the Tree Protection Ordinance (Chapter 14, Article II) of the City of Knoxville Code of Ordinances.

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- 3. Obtaining all necessary zoning variances from the City of Knoxville Board of Zoning Appeals.
- 4. Meeting all applicable requirements of the Knoxville Department of Engineering.

With the conditions noted above, this request meets the requirements of the DK-E zone and the criteria for approval of a special use.

#### **COMMENTS:**

This proposal is for the renovation of the existing structure for the Metro Drug Coalition that provides substance abuse prevention education, harm reduction programs, and recovery support services. This use is classified as a social service center which was recently added as a special use in the DK-E zoning district. The proposal meets all the requirements of the DK-E zone and will not adversely impact nearby properties.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2)

The Planning Commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the One Year Plan, and by the following general standards:

- 1) THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.
- A. The MU-CC1 (Mixed Use Special District, Broadway-Central-Emory Place Small Area Plan) land use classification of the Central City Sector Plan and the City's One Year Plan supports the current DK-E (Downtown Edge) Zoning District, which allows consideration of Regional Mixed Use Center (MU-RC), Urban Corridor Mixed Use (MU-UC), Office (O), Medium Density Residential (MDR), and Traditional Neighborhood Residential (TDR) uses.
- B. The proposed social service center use is consistent with those plans.
- 2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE.

  A. The DK-E (Downtown Edge) Zoning District is intended to address areas of transition between the higher intensity environment of the Downtown and adjacent smaller-scale mixed-use areas. The DK-E Subdistrict facilitates mixed-use development with standards that focus on compatibility with adjacent development.

  B. The proposed social service center is compatible with the surrounding uses that include other social service centers and homeless shelters.
- 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.
- A. This one-story structure will be reduced in size because portion of the rear of the building will be removed. Otherwise, the building will not change in footprint or height.
- B. The nearby structures have a similar scale.
- 4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS DETRACT FROM THE IMMEDIATE ENVIRONMENT.
- A. The proposed use is compatible with the nearby social service centers and homeless shelters.
- 5) THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS.
- A. The property is located in a commercial section of 5th Avenue that is classified as a major collector street.
- 6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.
- A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed uses within the development.

ESTIMATED TRAFFIC IMPACT: 201 (average daily vehicle trips)

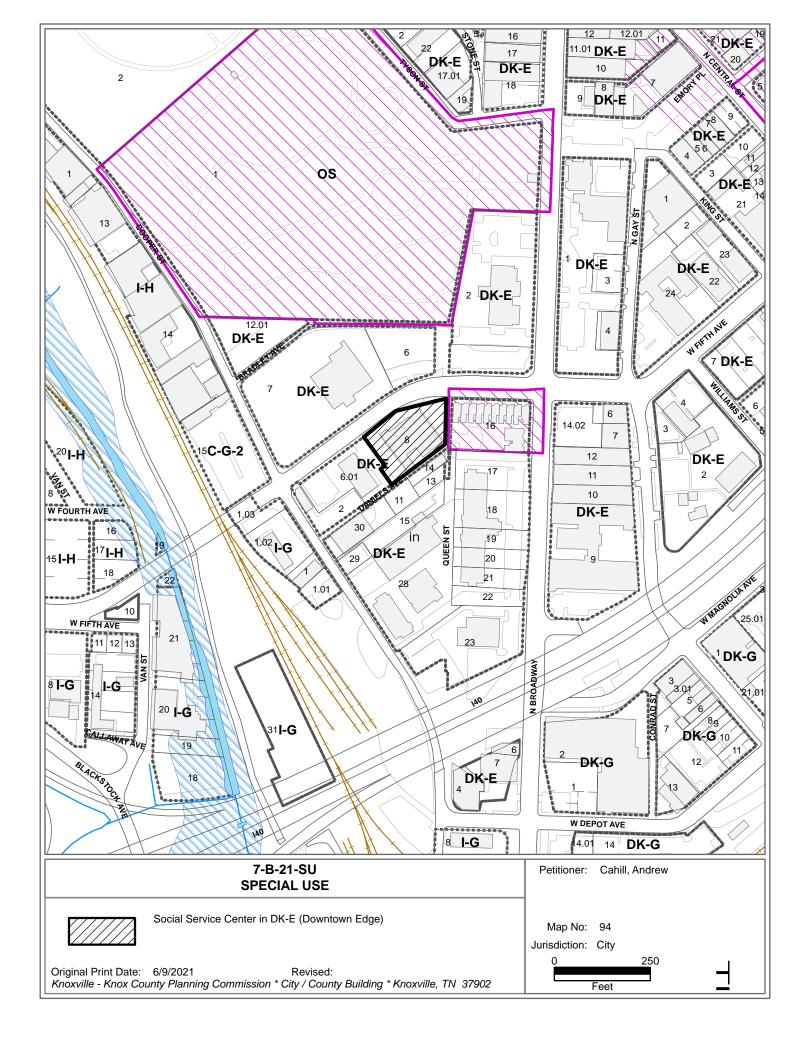
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

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ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

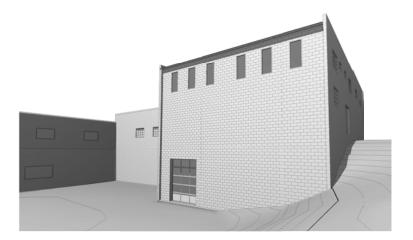
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## THE GATEWAY - SHELL METRO DRUG COALITION

530 W. FIFTH AVENUE KNOXVILLE, TN 37917 3.09.2021 194400



#### REGULATORY INFORMATION

ALTERATION OF AN EXISTING STRUCTURE. TO BE USED AS OFFICE AND ASSEMBLY SPACE FOR THE METROPOLITAN DRUCCOALITION

RECONSTRUCTION CLASSIFICATION
ALTERATION - LEVEL 3 ACCORDING TO CHAPTER 9 OF THE IEBC

APPLICABLE CODES:
CITY OF KNOXVILLE
2018 INTERNATIONAL BIALDING CODE (BIC)
2018 INTERNATIONAL FLAG CODE (BIC)
2018 INTERNATIONAL FLAG AS CODE (BIC)
2018 INTERNATIONAL FUEL GAS CODE (BIC)
2018 INTERNATIONAL MECHANICAL CODE (BIC)
2018 INTERNATIONAL BILL BIRING CODE (BIC)

BUILDING CLASSIFICATIONS

STRUCTURAL CON

REQUIRED FIRE PROTECTION

MAJOR RATED ASSEMBLIES

FLOOR - CEILING: ROOF - CEILING: COLUMNS: SHAFT ENCLOSURES: ZONING

ZONED: ZONING MAP (CLT MAP): PARCEL NUMBER: **BUILDING DATA** 

PARKING SUMMARY STANDARD SPACES ACCESSIBLE SPACES TOTAL SPACES PROVIDED

ALLOWABLE HEIGHTS AND AREAS BUILDING HEIGHT (STORIES): BUILDING HEIGHT (AVERAGE GRADE TO ROOF): AREA PER STORY: TOTAL BUILDING AREA:

ACTUAL HEIGHTS AND AREAS

MISCELLANEOUS

3. EXISTING CONDITIONS RELATED TO ZONING REGULATIONS FOR HEIGHT, AREA, SETBACKS, SITE COVERAGE, PREVIOUSLY GRANTED WAVERS AND VARIANCES, ETC., AR

VICINITY MAP



DRAWING INDEX

Current Sheet Current Revision Date Number Sheet Name Revision 3.2.2021 ARCHITECTURAL SITE PLAN DEMOLITION SHEET PLANS, SECTIONS, ELEVATIONS

ABBREVIATIONS

G:
GR GLAMPO RAAL
GALV GALVANZED
GB GRAM BAR
GFRC GLASS FIBER REI
GL GLASS, GLAZING
GR GRADE
GT GLASS TLE
GYP, BD GYPSIM BOARD

LOW POINT
LABORATORY
LAMINATE:
LAMINATE FLOOR
LANATORY
LEFT HAND
LIBRARY
LINGLEUM
LIGHT POLE
LINTEL
LUXURY VINNL TILE

FIRE ALARM
FLOOR DRAWN
FIRE DEPARTMENT
CONNECTION
FIRE EXTINGUISHER
FIRE OF FIRES
FIRE OF STEED
FIRE OF STEED
FIRES
FIRE

<u>8</u>

TREAD
TONGUE & GROOVE
TACKBOARD
TOP OF CURB
TRENCH DRAIN
TELEPHONE
THRESHOLD
TOLET
TOP OF STEEL
TOP OF WALL
TRANSITION STRE
TOLET TISSUE OF
TELEVISION
TYPICAL
TERRAZZO

**GENERAL NOTES** 

DO NOT SCALE DRAWINGS. IF DIMENSIONS ARE IN QUESTION, THE CONTRACTOR SHALL OBTAIN WRITTEN CLARIFICATION FROM THE ARCHITECT BEFORE CONTINUING WITH CONSTRUCTION.

DMENSIONS FOR CONSTRUCTION ARE TO FACE OF GYPSUM BOARD FINISH OF STUD
 DMENSIONS FACE OF GYPSUM BOARD FINISH OF FURRED MASONRY PARTITIONS, CENTE LINE OF COLUMNS; OR FACE OF CONCRETE MASONRY WALLS, UNLESS NOTED OTHERWISE.

11. THE CONTRACTOR SHALL COORDINATE ALL EXTERIOR WINDOW SIZES AND PLACEMENT WITH THE EXTERIOR SION SUPPLIER.

56. WHERE FIELD MEASUREMENTS CANNOT BE MADE WITHOUT DELAYING THE WORK, ESTABLI DIMENSIONS AND PROCEED WITH FABRICATION WORK WITHOUT FIELD MEASUREMENTS. PROVIDE ALLOWANCE FOR TRIBINING AT SITE, AND COCKRIGANCE CONSTRUCTION TO EMBURIE PROVIDE ALLOWANCE FOR TRIBINING AT SITE, AND COCKRIGANCE CONSTRUCTION TO EMBURIE

17. SEAL ALL PENETRATIONS IN THE EXTERIOR ENVELOPE AIR TIGHT AT BOTH THE INTERIOR WAPOR RETARDER AND GYPSUM BOARDI AND EXTERIOR ISHEATHING AND AIR BARRIERI FACE 16. ELEMENTS ABOVE A PAINT COLOR LINE OF AN EXPOSED CEILING STRUCTURE ARE TO BE PAINTED THE SAME COLOR AS THE STRUCTURE. THIS INCLIDES ALL SUPPORT ELEMENTS, DUCTWORK, PIPING, SOUND EQUIPMENT, ELECTRICAL CONDUITS, WIRRO, DEVICES, AND

> 7-B-21-SU 5/24/2021

505 Market St Suite 300 Knoxville, TN 3790; t 865.934.1915 f 865.546.0242

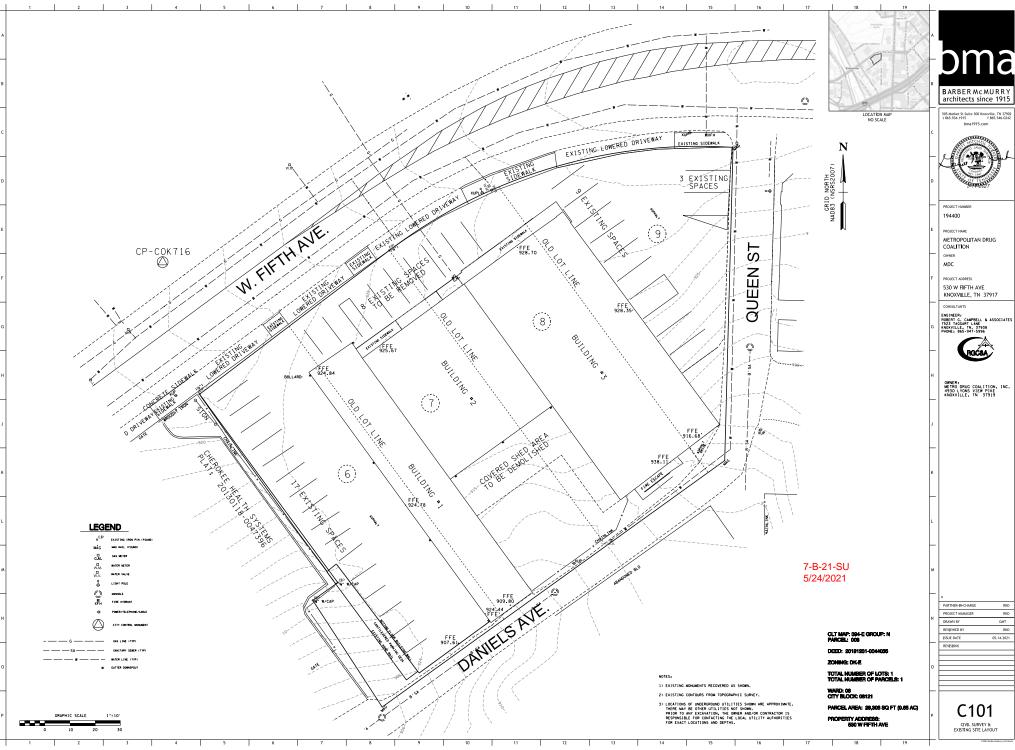




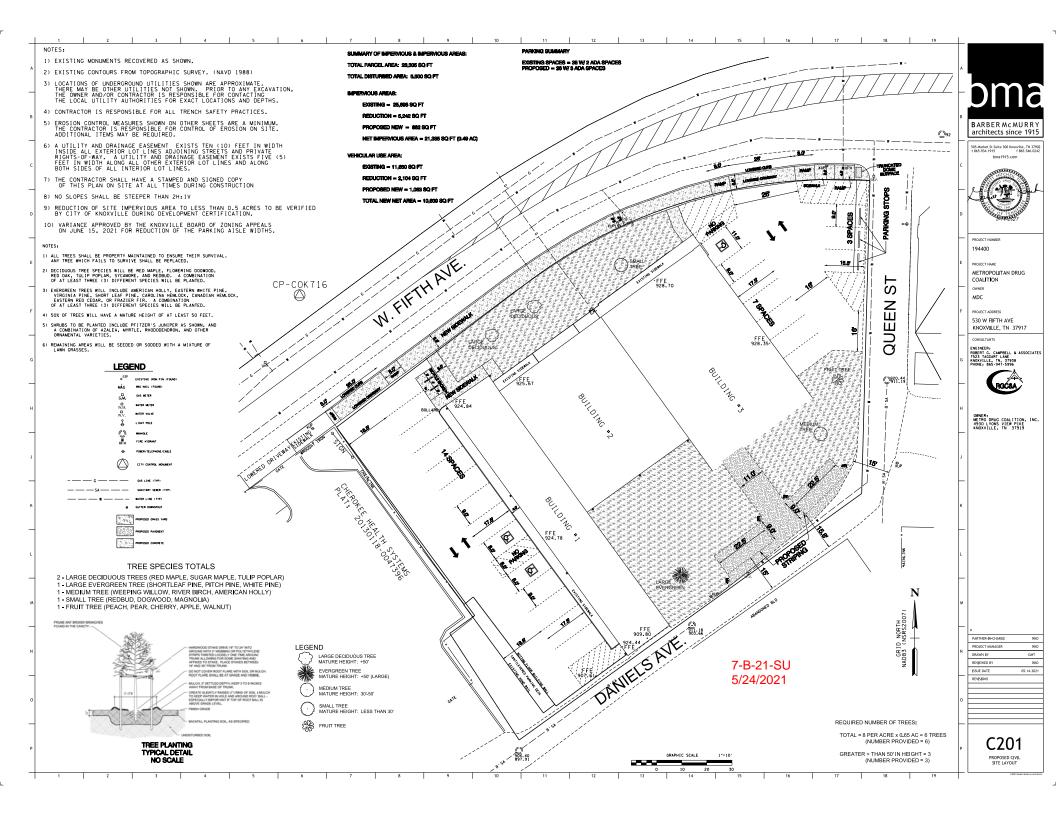


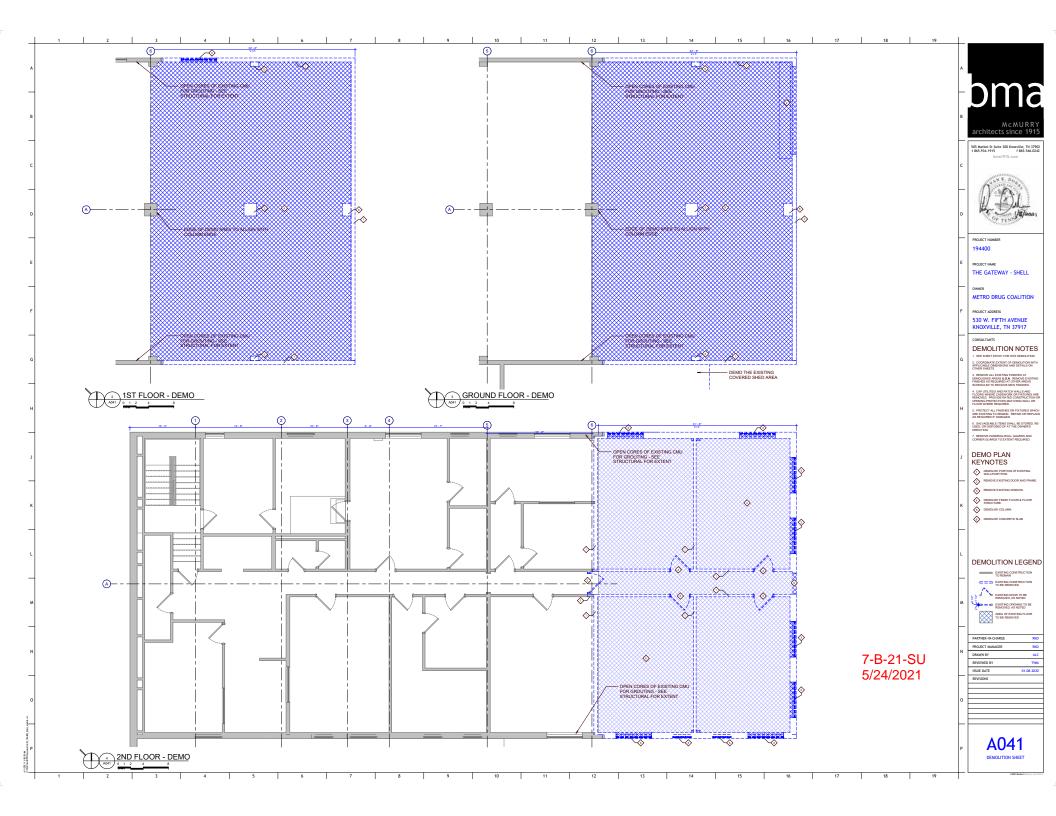
ROBERT G. CAMPBELL 8

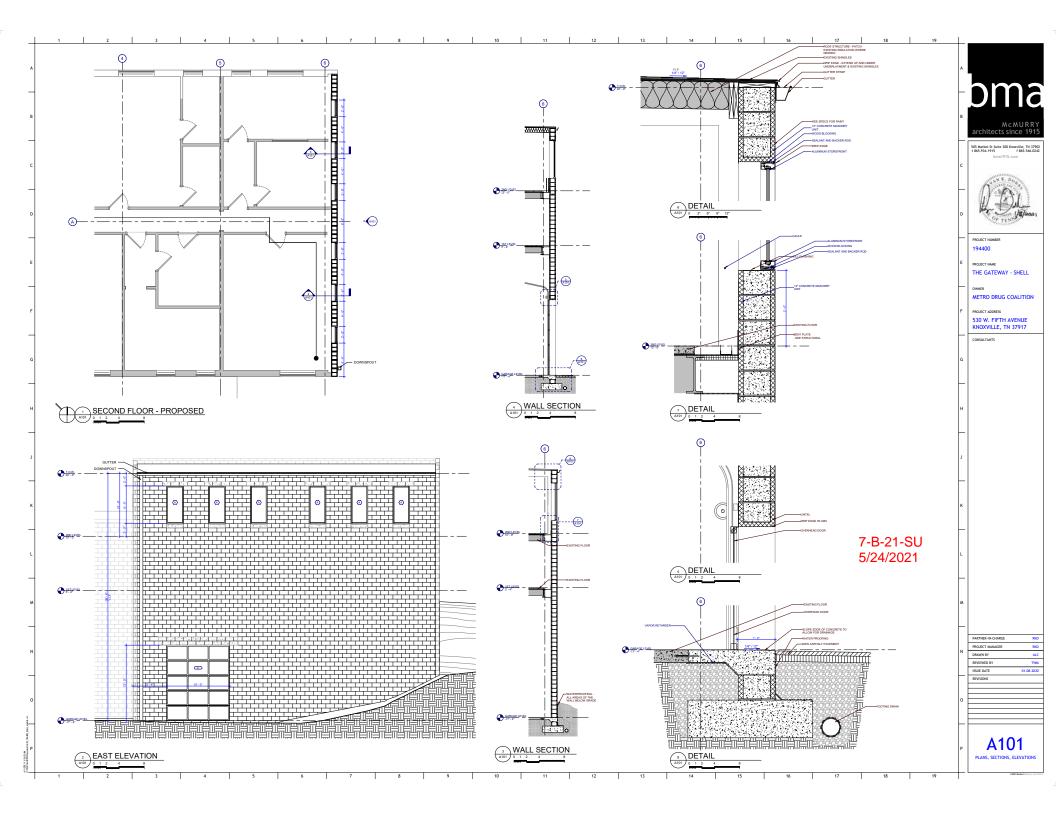














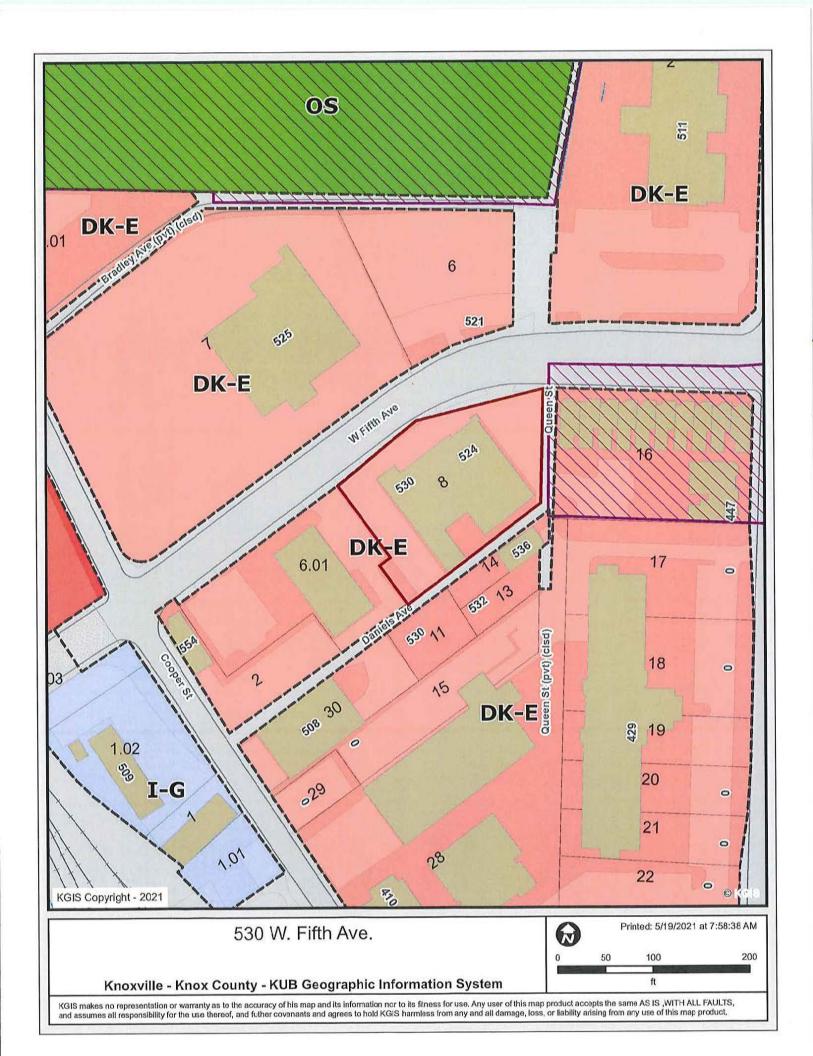
Development Request

DEVELOPMENT SUBDIVISION ZO

DEVELOPME ZONING

Planning KNOXVILLE I KNOX COUNTY	☐ Development Plan ☐ Planned Development ☑ Use on Review / Special ☐ Hillside Protection COA	☐ Concept P☐ Final Plat	lan [	☐ Plan Amendment ☐ SP ☐ OYP ☐ Rezoning	
Andrew Cahill		Architect			
Applicant Name			Affiliation		
<del>5/11/2021</del> 5/18/2021	7/8/2021		R21-0035		
Date Filed	Meeting Date (if applicab	VV-10		-21-SU	
CORRESPONDENCE	ll correspondence related to this app				
□ Applicant □ Owner □ O Andrew Cahill	ption Holder 🔲 Project Surveyor	☐ Engineer <b>☑</b> Archite Barber McMurry Arc		pe Architect	
Name		Company		1,111 ( 1,000 )	
505 Market Street, Suite 30	0	Knoxville	TN	37902	
Address (865) 934 - 1915	acahill@bma1915.co	City	State	ZIP	
Phone	Email	**************************************			
CURRENT PROPERTY INFO			11 11 11 11 11 11		
Metro Drug Coalition Inc	4930 Lyons V	lew Pike	(865) 588-0963		
Owner Name (if different)	Owner Address		Owner Phone		
530 West Fifth Avenue, Kno	xville, TN 37917	094EN008			
Property Address		Parcel ID			
Knoxville Utility Board	Knoxv	ville Utility Board		N	
Sewer Provider	Water I	Provider		Septic (Y/N	
STAFF USE ONLY		illia aa	Le-		
Southwest corner of the inte	ersection of W. Fifth Ave. & Q	ueen St.,	.64 acre	es (apprx.)	
General Location northeast sid	le of Daniels Ave.		Tract Size		
St. Chy. D. County 6th	DK-E	Co			
☐ County ☐ District	Zoning District	Existing Land	Use		
Central City	MU-SD / MU-CC1		N/A		
Planning Sector	Sector Plan Land Use Classification		Growth Policy Plan Designation		

DEVELOPMENT REQUEST	THE SECTION OF THE PROPERTY OF THE SECTION	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	Related Cit	ty Permit Number(s)	
	□ Development Plan 🗹 Use on Review / Special Use 🔲 Hillside Protection COA			R21-0035	
☐ Residential ☐ Non-Residential  Home Occupation (specify)				0000	
Social Service Center Other (specify)					
other (specify)		Children et al. Children Children			
SUBDIVISION REQUEST					
			Related Re	ezoning File Number	
Dressed Cubdivision Name					
Proposed Subdivision Name					
Unit / Phase Number Combine Parcels Divide Parcel Total Number of Lots Created					
Other (specify)					
☐ Attachments / Additional Requiremen	ts				
ZONING REQUEST					
ZONING ILEGOEST			Pending	g Plat File Number	
Zoning Change			II COMMISSION	* V # 15 (* C. 7. 15 (* 14. 15 )	
Proposed Zoning				2	
☐ Plan Amendment Change	Plan Designation(s)				
Froposed	The second secon				
Proposed Density (units/acre)			***************************************		
☐ Other (specify)		-ii- (iii)ii		<del></del>	
STAFF USE ONLY					
PLAT TYPE		Fee 1		Total	
☐ Staff Review ☐ Planning Commis	Planning Commission 0401 15		500.00		
ATTACHMENTS		Fee 2	.500.00		
☐ Property Owners / Option Holders ☐ Variance Request				1	
ADDITIONAL REQUIREMENTS					
Design Plan Certification (Final Plat)  Fee 3					
☐ Use on Review / Special Use (Concept	Plan)				
<ul><li>☐ Traffic Impact Study</li><li>☐ COA Checklist (Hillside Protection)</li></ul>				\$1500.00	
COA CHecklist (Miside Protection)					
AUTHORIZATION By signing E	pelow, I certify I am the property own	er, applicant or the ow	vners authorize	ed representative.	
01 -11/	Andrew Cahill	5/11/202		1/2021	
Applicant Signature	Please Print	Date			
Applicant Signature			Date		
(865) 934 - 1915	acahill@bma1915.	.com			
Phone Number	Email			-2	
Sherry Michieny	Sherry Michienzi		5/18	3/2021 swm 5/1	
Staff Signature 0 /	Please Print		Date		

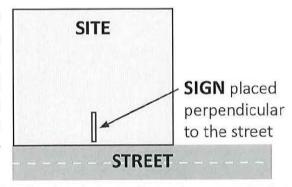




# Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

#### LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

#### TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.