

USE ON REVIEW REPORT

► FILE #: 6-H-21-UR	AGENDA ITEM #: 31
	AGENDA DATE: 6/10/2021
► APPLICANT:	VALLEY CHURCH UMC
OWNER(S):	Board of Trustees of the United Methodist
TAX ID NUMBER:	103 11102 View map on KGIS
JURISDICTION:	County Commission District 6
STREET ADDRESS:	11012 Hardin Valley Rd.
► LOCATION:	South side of Hardin Valley Road, west side of Award Winning Way
APPX. SIZE OF TRACT:	20 acres
SECTOR PLAN:	Northwest County
GROWTH POLICY PLAN:	Planned Growth Area / Rural Area
ACCESSIBILITY:	Access is off of Hardin Valley Road, a minor arterial with a pavement width of 42.2 ft inside a 88-ft right-of-way.
UTILITIES:	Water Source: West Knox Utility District
	Sewer Source: West Knox Utility District
WATERSHED:	Conner Creek
► ZONING:	OB (Office, Medical, and Related Services) / TO (Technology Overlay) & PR (Planned Residential) / TO (Technology Overlay)
EXISTING LAND USE:	Vacant land
PROPOSED USE:	Church
HISTORY OF ZONING:	Rezoned from A (Agricultural) to OA (Office Park) and PR (Planned Residential) in June 1997 (Case 4-L-97-RZ).
SURROUNDING LAND USE AND ZONING:	North: Single family residential and agricultural/forestry/vacant - PR (Planned Residential) with up to 3 du/ac / TO (Technology Overlay)
	South: Single family residential - RA (Low Density Residential) / TO (Technology Overlay)
	East: Agricultural/forestry/vacant, office, and single family residential - BP (Business and Technology Park) / TO (Technology Overlay) and PC (Planned Commercial) / TO (Technology Overlay)
	West: Single family residential and rural residential - PR (Planned Residential) and A (Agricultural)
NEIGHBORHOOD CONTEXT:	This stretch of Hardin Valley Road to the west of Pellissippi Parkway has developed with a mix of apartment complexes and single family dwellings off of side streets. There are some commercial uses along Hardin Valley Road closer to Pellissippi Parkway.

STAFF RECOMMENDATION:

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APPROVE the development plan for a church comprising approximately 12,340 square feet, subject to the following conditions.

Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.
 Installation of all landscaping as shown on development plan within six months of the issuance of an occupancy permit, or posting a bond with the Knox County Department of Engineering and Public Works to guarantee such installation.

3. Installation of all sidewalks as identified on the concept plan. Sidewalks and crosswalks shall meet all applicable requirements of the Americans with Disabilities Act (ADA) and the Knox County Department of Engineering and Public Works.

4. Meeting all other applicable requirements of the Knox County Department of Engineering and Public Works.

5. Meeting all applicable requirements of the Knox County Zoning Ordinance.

6. Meeting all applicable requirements of the Knox County Fire Marshall's office.

7. Meeting all applicable requirements and obtaining all required permits from the Tennessee Department of Health.

With the conditions noted, this plan meets the requirements for a church in the PR/TO and OB/TO districts, which requires approval as a use on review.

COMMENTS:

This is a request for approval of a building permit for a 12,339 square foot church, though plans indicate a potential future addition. The parcel housing the church has dual zoning, OB/TO (Office, Medical and Related Services), and PR/TO (Planned Residential/Technology Overlay). The TO zone requires approval by the Tennessee Technology Corridor Development Authority (TTCDA), and the board approved the plans at their May 10, 2021 meeting.

The proposed church would be located on a 20-acre site, 14.62 acres of which is in the Hillside and Ridgetop Protection Area (HP). The TTCDA has more stringent criteria for sites in HP areas with regard to the ground area coverage (GAC) and floor area ratio (FAR) than their standard requirements of 25% and 30%, respectively. The GAC requirement in HP areas allows a maximum of 5,000 sq ft of building footprint per 2 acres. The proposed GAC is 1,234 square feet per 2 acres. The FAR requirement in the HP area is a ratio between the building footprint and the maximum amount of the site that can be disturbed per a slope analysis based on the HP plan for Knox County, which for this site, is 11.42 acres, or 497,455 sq ft, which yields an FAR of 24.8%, which is below the maximum allowed by the TTCDA Guidelines.

The impervious area ratio (IAR) in HP areas is limited to 50% within slopes ranging from 15% to 25%; otherwise, the IAR must be below 70%. The proposal shows the building outside of this slope range. The proposal yields an IAR of 6.4%.

The site has two drainage features, one of which ("Channel 2" in the hydrology report) was depicted on the County's Quad Map as a blue-line stream. The other ("Channel 1") was not identified on the Quad Map. GEOServices performed a hydrological determination on both drainage features and determined that Channel 1 was a blue-line stream subject to the required buffer. It crosses into the site on the northeast; the required 50-ft buffer on each side of the stream is shown on the site plan. Channel 2 is a dry upland channel with no visible bed or bank and did not pass the threshold to be considered a blue-line stream, so Channel 2 is not subject to stream buffers.

The site has frontage on Hardin Valley Road and Award Winning Way. Access to the site will be from Award Winning Way via a private drive into the site.

The TTCDA Guidelines requires between 85 and 113 new parking spaces; there are 102 spaces proposed, including 5 handicap spaces.

A sidewalk runs alongside the driveway entry from Award Winning Way to the sidewalks at the church entry. The County has requested a crosswalk from the proposed sidewalk along the driveway to the sidewalks at the entry to the shopping center on the other side of Award Winning Way.

The proposed landscaping is in compliance with TTCDA Guidelines.

The proposed lighting plan includes full cut-off LED fixtures for all building and site lighting. The proposed lighting complies with TTCDA Guidelines with the exception of a waiver to increase the allowable footcandles

to 5.5 fc on the entry drive (versus the 0.5 maximum allowed in the Guidelines) to increase safety and security on the site.

The proposed height, building plans, and materials meet TTCDA Guidelines, as does the dumpster enclosure. Any future proposed building addition would require TTCDA approval of the addition.

DEVELOPMENT STANDARDS FOR USES PERMITTED ON REVIEW (ARTICLE 4.10 – SECTION 2) The planning commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the following general standards:

1) THE PROPOSED USE IS CONSISTENT WITH THE ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND SECTOR PLAN.

A. The property is designated LDR (Low Density Residential) on the Northwest County Sector Plan which permits PR zoning. PR zoning allows community centers such as churches and other religious institutions and other nonprofit clubs by right. Therefore, though the OB zoning is not consistent with the LDR land designation, the proposed use is allowed, and the applicant does not need to seek a plan amendment.

B. The site is identified as being within the Planned Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ZONING ORDINANCE.

A. The PR (Planned Zone) zone is intended to provide optional methods of land development which encourage more imaginative solutions to environmental design problems.

B. The OB (Office, Medical and Related Services) zone is intended to provide areas for professional and business offices and related activities that require separate buildings and building groups surrounded by landscaped yards and open areas.

3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

A. This area consists of a range of office and commercial uses, so the church is compatible with surrounding uses.

B. The proposed facility is compatible with the scale and intensity of the surrounding development and zoning pattern.

4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY.

A. The proposed use will only cause additional traffic in the area on Sunday, which is opposite the weekday peaks of other nearby developments.

B. The site proposes landscaping to enhance the property.

C. The development will retain the majority of the existing trees and vegetation along the western and southern property lines which will provide a buffer to the adjacent residential zoning.

5) THE USE WILL NOT DRAW ADDITIONAL TRAFFIC THROUGH RESIDENTIAL AREAS.

A. The development is located along a major collector street. Access to the site is along Award Winning Way, which does not service any residential properties. It is a local road lined with commercial and office uses, so no travel through any residential areas is required to access the site.

6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed church.

ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal a Planning Commission decision in the County.

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Slope / Land Disturbance Analysis Case: 6-H-21-UR

CATEGORY	ACRES RECOMMENDED LAND DISTURBANCE FACTOR		ACRES		ACRES OF DISTURBANCE ALLOWED
Non-Hillside	5.33	1.00	5.33		
0-15% Slope	2.04	1.00	2.04		
15-25% Slope	5.30	0.50	2.65		
25-40% Slope	6.71	0.20	1.34		
Greater than 40% Slope	0.57	0.10	0.06		
Ridgetops	0	0.00	0.00		
Subtotal: Sloped Land	14.62		6.09		
Site Total, Disturbed Area (Hillside & Ridgetop Protection Plan)	19.95	0.57	11.42		

From Hillside & Ridgetop Protection Plan, page 33

Density and Land Disturbance Guidelines

As proposals for changes to the zoning map and development plans/concept plans are considered, the following factors are recommended to determine the overall allowable density for residential rezonings and the overall land disturbance allowable in new development or subdivisions for those portions of parcels that are within the Hillside and Ridgetop Protection Area. These factors should be codified as regulations in the future. The areas of the Growth Policy Plan referenced below are presented on page 18.

Table 3: Residential Density and Land Disturbance Guidelines for Recommendations on Changes to the Zoning Map and Development Plan/ Concept Plan Review within the Hillside and Ridgetop Protection Area that is within the Urban Growth and the Planned Growth Area

Percent of Slope	Recommended Maximum Density Factor*	Recommended Maximum Land Disturbance Factor**	
0 - 15	Knox County: 5 dua City of Knoxville: 6 dua	100%	
15 - 25	2 dua	50%	
25 - 40	0.5 dua	20%	
40 or more 0.2 dua		10%	
Ridgetops***	***	***	

lua: dwelling units per acr

- * These factors should be considered guidelines to determine an overall recommended residential density for requests for changes to the zoning map to planned residential (RP-1 in the city and PR in the courty) zone districts that are considered by the Metropolitan Planning Commission prior to being considered by the appropriate legislative body. The resulting zone district development right would be considered a budget for dwelling units to be applied over the entire proposed development.
- ** Until such time as regulations are codified by the appropriate legislate body, these factors should be considered guidelines to determine an overall recommended land disturbance area for development plans and concept plans that are considered for approval by the Metropolitan Planning Commission. The overall land disturbance area would be considered a budget for land disturbance to be applied over the entire proposed development.
- *** Ridgetops are generally the more level areas on the highest elevations of a ridge. Because the shapes of Knox County ridges are so varied (see pages 8 – 9), the ridgetop area should be determined on a case-by-case basis with each rezoning and related development proposal.

The Knoxville Knox County Hillside and Ridgetop Protection Plan - 33



Addressing Department Review and Comments



P: 865.215.2507 F: 865.215.2237 File #: 6-H-21-UR Date Submitted: 4/23/21 **Tax Parcel ID:** p/o 103 11102 Review Type: UR Subdivision: Unit or Phase: **Owner:** Board of Trustees of the United Methodist Phone: Office: **Applicant:** John Gargis **Company:** Valley Church UMC Cell: 865.310.4783 Email: john@valleychurch.church Fax:

Visit our website: <u>http://www.knoxplanning.org/addressing</u> for a list of existing and available street names.

All subdivision and street names must conform to the Knoxville/Knox County Street Uniform Naming and Addressing Ordinance, Subdivision Regulations and the Administrative Rules of the Planning Commission.

Proposed and/or Existing Subdivision or Street Names	Results of Review, Corrections, and Comments (date subdivision or street name reserved)	Approved, Pending, Denied, Revise, Note
Award Winning Way	ОК	
Hardin Valley Road	ОК	
	Based on the proposed access, the existing property address will be changed if the use is approved by the Planning Commission	Note
Road A	At this time a street name is not required. If the private ROW ever serves 6 or more addresses, a name would be required	Note
	Unresolved addressing issues may delay building permits.	Note
	Developer must contact the Post Office to establish mail service at 865.925.0155	Note
	Would not use existing address on any legal documents	

Comments may be modified based on new information from updated plans, field reviews or other agencies.

Andrea Kupfer (865.215.3797)	1 st Review	Donna Hill (865.215.3872)	2 nd Review
andrea.kupfer@knoxplanning.org	4/30/2021	donna.hill@knoxplanning.org	May 25, 2021









6-H-21-UR EXHIBIT A. Contextual Images





6-H-21-UR EXHIBIT A. Contextual Images





Planning KNOXVILLE I KNOX COUNTY Valley Church UMC	DEVELOPMENT Development Plan Planned Development Use on Review / Special Hillside Protection COA	Cor Fin	VISIŌN ncept Plan	ZONING Plan Amer SP Rezoning	ndment
Applicant Name			Affiliati		
4/23/2021	06/10/2021			File N	lumber(s)
Date Filed	Meeting Date (if applicabl	e)	6-H-21	I-UR	
CORRESPONDENCE	All correspondence related to this appl	ication should be di	rected to the ap	proved contact list	ed below.
📕 Applicant 🛛 Owner 🔲 John Gargis	Option Holder 🛛 🗍 Project Surveyor	□ Engineer □ Valley Church U		scape Architect	
Name		Company			
706 South Illinois Avenue,	Suite 102D	Oak Ridge	TN	37830)
Address		City	State	ZIP	
865-310-4783	john@valleychurch.cl	nurch			
Phone	Email			1	
CURRENT PROPERTY INFO					
Board of Trustees of the Ur	ited Methodist 706 South Illin	ois Avenue, Suit	e 102D		
Owner Name (if different)	Owner Address			Owner Phone	
11012 Hardin Valley Road K	noxville, TN 37932	103 111	02 (PR/T	O portion only)	
Property Address		Parcel ID			
WKUD	WKUD			N	i .
Sewer Provider	Water Pro	ovider		Se	eptic (Y/N)
STAFF USE ONLY		4			
Southwest intersection of Ha	ardin Valley Rd and	NT.			
Award Winning Way, west o	f Pellissippi Pkwy	20.0		cated in the PR on	
ieneral Location			Tract Siz	e	
City IVI County 6th	OB/TO and PR/TO	Undev	eloped land	-	
] City 🖾 County District	Zoning District	Existing	Land Use		

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TAXABLE PROPERTY AND ADDRESS OF THE DESIGNATION OF

DEVELOPMENT REQUEST

B. C. B. H. C. VIN

Development Plan	Ilse on Perform (a		
Residential		Hillside Protection COA	Related City Permit Number(s)
Home Occupation (spe	cify) n/a		
Other (specify)	:h		
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CONTRACTOR OF THE OWNER

2.81

SUBDIVISION REQUEST

Proposed Subdivision Name			Related Rezoning File Number
Unit / Phase Number	arter		
Other (specify)		Total Number of Lots Created	

Attachments / Additional Requirements

ZONING REQUEST

Zoning Change		Pending Plat File Number
Proposed	Zoning	199 No C
Plan Amendment Change		
	Proposed Plan Designation(s)	
Proposed Density (units/acre)	Previous Rezoning Requests	

□ Other (specify)

STAFF USE ONLY

ADDITIONAL F	ers / Option Holders REQUIREMENTS	ission	Fee 1 0405 Fee 2	\$1,300.00	Total \$1,300.00
Use on Review Traffic Impact	(Hillside Protection)		Fee 3]	
AUTHORIZAT	Hay signing	below, I certify I am the property o Valley Church U		r the owners authori:	ted representative. 4)
Applicant Signate	lie 0	Please Print		Dat	8
865-310-4783	Ì	john@valleychu	urch.church		
Phone Number		Email	and a court of the set	R()	

Michele Portig Staff Signature

Michelle Portier Please Print



NAMES OF ALL PROPERTY OWNERS INVOLVED OR HOLDERS OF OPTION ON SAME MUST BE LISTED BELOW:

Please print or type in black ink:

NAME ADDRES Board of Trustees of the United		CITY	STATE	ZIP	OWNER /	OPTION
Aethodist Church, Oak Ridge District 706 South Illinois Avenue Suite 102D, Oak Ridge, TN 37830				X		
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If more space is needed, attach additional sheets.





Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-ofway closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

may 26th and	June 11th 1
(applicant or staff to post sign)	(applicant to remove sign)
Applicant Name: Valley Church UMC	
Date: $4/36/21$	Sign posted by Staff
File Number: 6-H-21-UR	Sign posted by Applicant