

USE ON REVIEW REPORT

► FILE #: 3-D-21-UR AGENDA ITEM #: 28

AGENDA DATE: 3/11/2021

► APPLICANT: RELIANCE DEVELOPMENT, LLC

OWNER(S): Allen & Elizabeth Morgan

TAX ID NUMBER: 42 056 View map on KGIS

JURISDICTION: County Commission District 8

STREET ADDRESS: 2718 Shipetown Rd.

► LOCATION: Southeast side of Rutledge Pk, northeast side of Shipetown Rd. at their

intersection

► APPX. SIZE OF TRACT: 2.31 acres

SECTOR PLAN: Northeast County

GROWTH POLICY PLAN: Planned Growth Area

ACCESSIBILITY: Access is via Rutledge Pike, a major arterial street with 4 lanes and center

median within 250' of right-of-way; and Shipetown Rd., a local street with 20'

of pavement width within 40' of right-of-way.

UTILITIES: Water Source: Northeast Knox Utility District

Sewer Source: Knoxville Utilities Board

WATERSHED: Roseberry Creek

ZONING: CN (Neighborhood Commercial)

EXISTING LAND USE: SFR (Single Family Residential)

► PROPOSED USE: Fueling service station with convenience store and Restaurant with

drive-through facility

HISTORY OF ZONING: The property was rezoned from A (Agricultural) to CN (Neighborhood

Commercial) in 2014 (5-A-14-RZ).

SURROUNDING LAND North: Car sales, repairs -- CA (General Business)

USE AND ZONING: South: Shipetown Rd., houses, retail store -- A (Agricultural), CN

(Neighborhood Commercial)

East: House, vacant land -- A (Agricultural)

West: Rutledge Pike, houses -- A (Agricultural)

NEIGHBORHOOD CONTEXT: This area is developed with some commercial uses along Rutledge Pike

under various zones and residential uses developed in the A and RA zones.

STAFF RECOMMENDATION:

► APPROVE the request for a convenience store that is approximately 4,088 sqft with an internal restaurant with a drive-through facility, and a fuel station with 10 gas pump locations, subject to 5 conditions.

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- 1. Meeting all applicable requirements of the Knox County Department of Engineering and Public Works.
- 2. Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.
- 3. Meeting all applicable requirements of the Knox County Zoning Ordinance, including but not limited to signage and landscaping.
- 4. Implementing the recommendations of the Shipetown Square Transportation Impact Study (Fulghum MacIndoe, Revised 2/22/2021), as revised and approved by Planning Commission staff and Knox County Engineering and Public Works (see Exhibit A).
- 5. Installation of all landscaping as shown on the development plan within six months of the issuance of an occupancy permit, or posting a bond with the Knox County Department of Engineering and Public Works to guarantee such installation.

With the conditions noted, this plan meets the requirements for approval of a restaurant, drive-through facility, and fueling service station in the CN (Neighborhood Commercial) zone and the criteria for approval of a use on review.

COMMENTS:

This proposal will consist of a 4,088 SF convenience market with 10 gas station pump locations and an internal fast food restaurant with a drive-thru window and no indoor seating, located at the intersection of Rutledge Pike at Roberts Road and Shipetown Road. There is also approximately 3,340 SF of retail shops located behind the rear of the lot. There are two proposed driveways for the development; a right-in/right-out driveway on Rutledge Pike and a full-access driveway on Shipetown Road.

The Shipetown Square Transportation Impact Study (Fulghum MacIndoe, Revised 2/22/2021) was prepared to address the impact of the proposed development on Rutledge Pike and Shipetown Road (see Exhibit A). The driveway design recommendations were incorporated into the site design. There were no recommended improvements to the external street system. TDOT and Knox County have a pending project to improve the Rutledge Pike and Shipetown Road intersection with an expected completion date of 2024 (see Exhibit A, Attachment 4). The intersection improvements include signalization and turn lanes.

DEVELOPMENT STANDARDS FOR USES PERMITTED ON REVIEW (ARTICLE 4.10 - SECTION 2)

The planning commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the following general standards:

- 1) THE PROPOSED USE IS CONSISTENT WITH THE ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND SECTOR PLAN.
- A. The Northeast County Sector Plan recommends NC (Neighborhood Commercial) uses for this site which includes retail and service-oriented commercial uses intended to provide goods and services that serve the day-to-day needs of households, within a walking or short driving distance.
- B. The NC location criteria state that automobile-oriented uses (e.g. gas stations or convenience stores) should be located on arterial streets at the edge of neighborhoods. Rutledge Pike is a major arterial street.
- 2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ZONING ORDINANCE.
- A. The CN (Neighborhood Commercial) zone is intended to provide the opportunity to locate limited retail and service uses in a manner convenient to and yet not disruptive to established residential neighborhoods. It is intended to provide for the recurring shopping and personal service needs of nearby residential areas. Development should be compatible with the character of the adjacent neighborhood. This zoning should generally be placed at street intersections that include either a collector or arterial street, as close to the edge of the neighborhood as possible. The range of permitted uses is limited to those that are generally patronized on a frequent basis by neighborhood residents. Development performance standards are provided to maximize compatibility between commercial uses and adjacent residential uses.
- B. The fuel station, restaurant, and drive-through facility are uses permitted on review in the CN zone. There are no specific standards for these uses within the CN or the supplemental regulations in Article 4 of the Knox County Zoning Ordinance.
- C. The CN zone permits individual buildings or commercial establishments that are no more than 5,000 sqft. The convenience store/restaurant is approximately 4,088 sqft and the retail shops building is approximately 3,189 sqft.
- D. The CN zone has landscaping standards for parking areas and side and rear yards. The proposed landscape plan meets the CN zone standards.
- E. The CN zone requires that site lighting be directed away from residential and agricultural zones and any

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public right-of-way. The attached plans do not show the site lighting but must be provided during permit review.

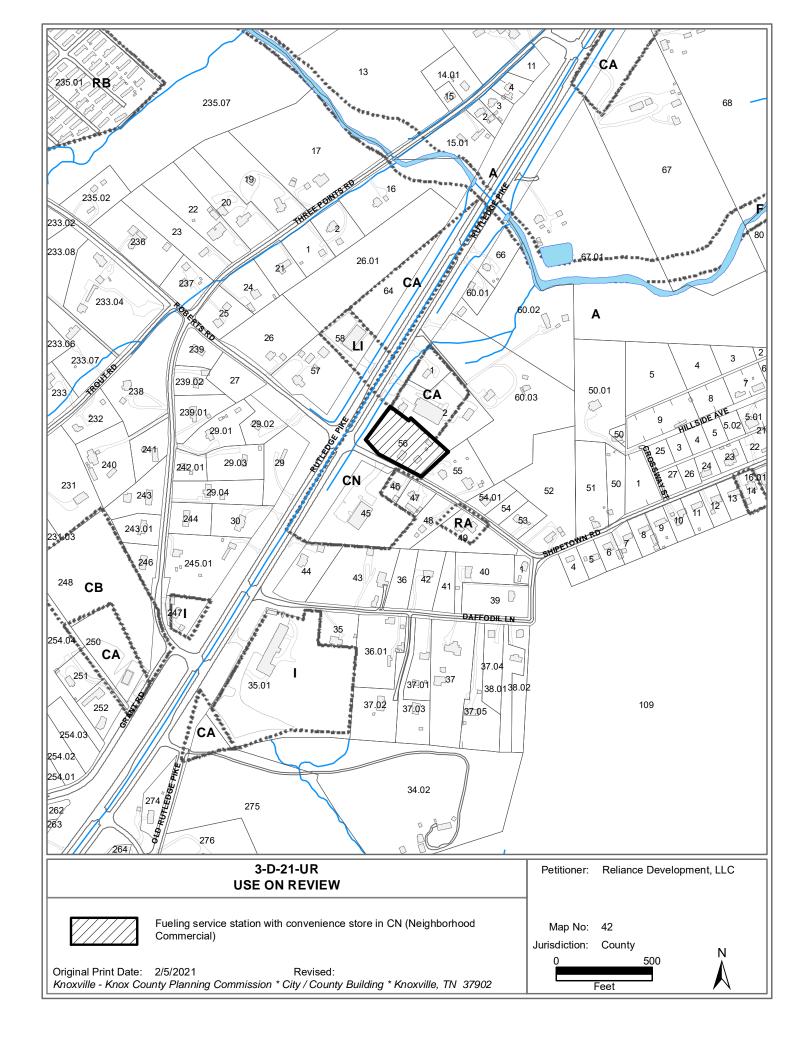
- 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.
- A. The one-story building height and setback from the southeast property line are compatible with the area.
- B. There is one-story retail establishments to the northeast and southwest.
- 4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY.
- A. The fuel station could have noise, lights, fumes, or odors that are a nuisance to nearby residential uses.
- B. The retail shops are located near the southeast which should help buffer the fuel station from the residential, as well as the required landscape screening. The fuel station will also be at a lower elevation which will help reduce the potential for lighting to be a nuisance to the nearby residential uses.
- 5) THE USE WILL NOT DRAW ADDITIONAL TRAFFIC THROUGH RESIDENTIAL AREAS.
- A. The development has access to Rutledge Pike which is a major arterial street.
- 6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.
- A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed uses within the development.

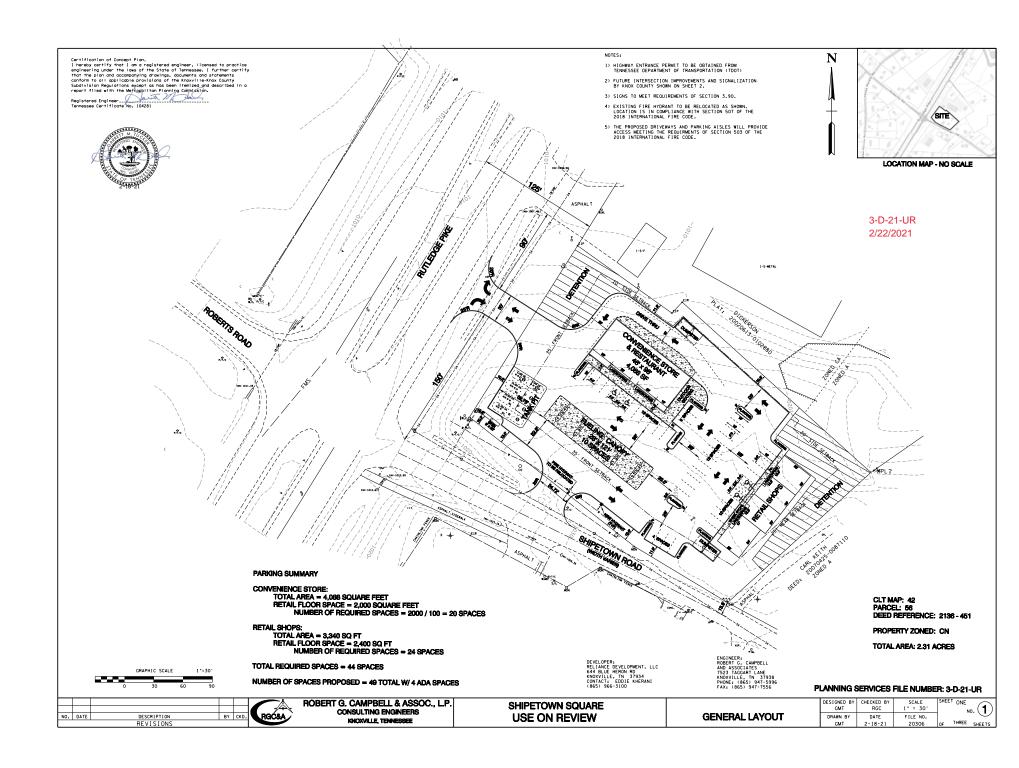
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

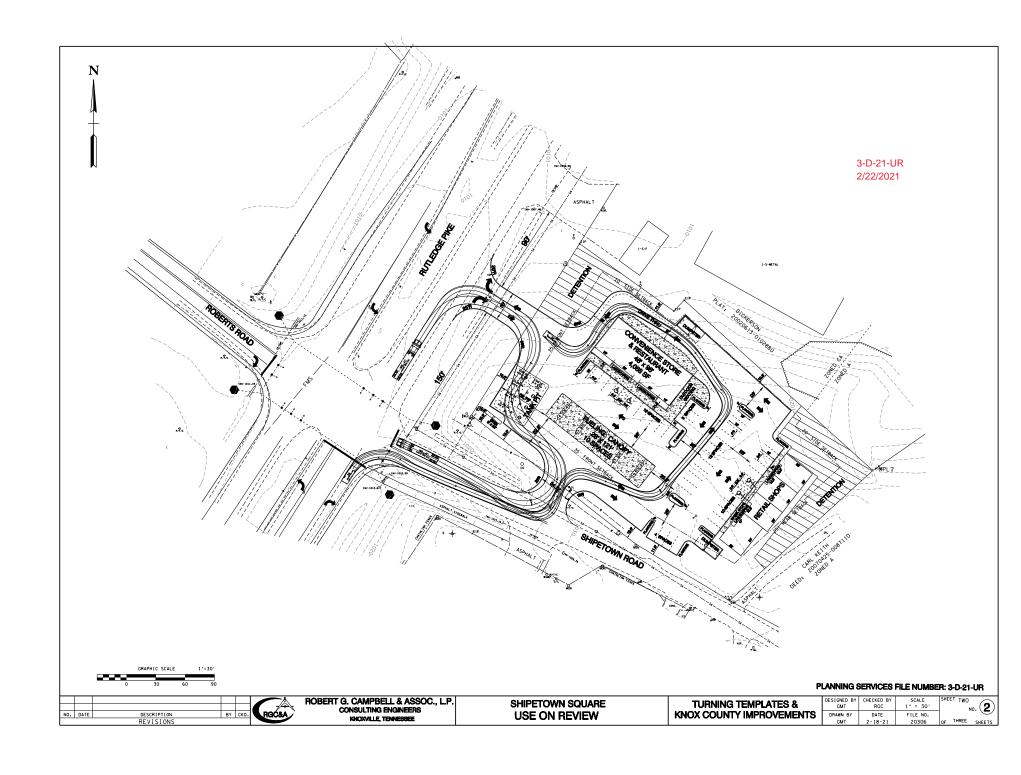
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal a Planning Commission decision in the County.

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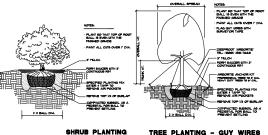
LANDSCAPE REQUIREMENTS

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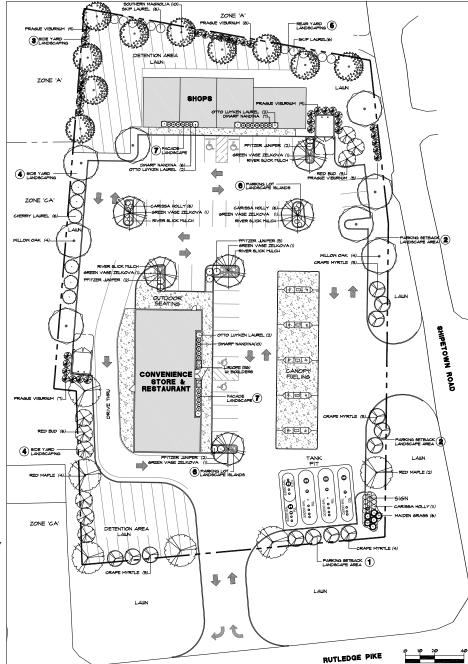
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A .	6	RED MAPLE / Acer rubrum Red Surset'	IO-12'H	2"Cal	
(·)	8	MILLON OAK / Quercus phellos	10-12 ¹ H	2°Cal	
EVERGREEN TREES	arr	COMMON / BOTANIGAL NAME	SIZE	CAL	
\odot	6	CHERRY LAUREL / Prunus caroliniana	6 'H		
)	ю	SOUTHERN MASNOLIA / Magnolia grandiflora	8-10'H	2.5°Cal	
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-()	15	CRAPE MYRTLE / Lagerstraemia indica Musicase'	эн	1.51/ truni	
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0	4	PFITZER JNIPER / Juniperus chinensis Pfitzeriona'	I8-24 [™]	3 gal	
₩	98	PRASUE VIBURNUM / Viburnum var. "Prague"	36°H	B4B	
\odot	12	SKIP LAUREL / Prvrus laurocerasus "Schipkaensis"	86°H	B4B	
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O	6	MAIDEN 6RA66 / Misconthus sinensis 'Morning Light'	24"H	8 gal	
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as per plan	BOULT 2×2×	2006	unit		



TREE PLANTING - GUY WIRES





MICHAEL VERSEN & ASSOCIATES LANDSCAPE ARCHITECTURE LAND PLANNING 239 N. WEIGGARDER RD. 9UITE 201 (266) 869-1319

Square Shipetown Pike & Shipetown Road

Plan

Landscape

JOB NO. 220059 DRAMN: MAV/RUM DATE: FEB. 22, 2021 ONS NONE





SCALE I* = 20

SHIPETOWN SQUARE

Transportation Impact Analysis Rutledge Pike (US 11-W) Knoxville, TN

A Transportation Impact Analysis for the Shipetown Square

Submitted to

Knoxville – Knox County Planning Commission

Revised February 22, 2021 January 25, 2021 FMA Project No. 588.009

Submitted By:





3-D-21-UR Revised: 2/22/2021

Executive Summary

Reliance Development, LLC is proposing a commercial development (i.e. Shipetown Square). The full build out of the development will consist of a 4,088 SF convenience market with 10 gas station pump locations and an internal fast food restaurant with a drive-thru window and no indoor seating. The concept plan also shows approximately 3,340 SF of retail shops to be located behind the convenience market. The project is located at the intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Square in Knox County. Construction is proposed to take place this year and this study assumes full build out for the development will occur in 2024.

There are two proposed driveways for the development; a right-in/right-out driveway on Rutledge Pike (US 11W) and a full access driveway on Shipetown Road.

In order to maintain or provide an acceptable level-of-service for each of the intersections studied, some recommendations are presented.

Rutledge Pike (US 11W) at Roberts Road/Shipetown Road

After the completion of the TDOT intersection improvements including the addition of a traffic signal and the full buildout of the Shipetown Square development the traffic conditions for the signalized intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Road will operate at a LOS C during the AM peak hour and a LOS B during the PM peak hour. The traffic from the Shipetown Square development will only cause a minor increase in delay to the signalized intersection; therefore there are no recommended improvements.

Rutledge Pike at RIRO Driveway

After the completion of the full buildout of the Shipetown Square development the westbound right turn (driveway) will operate at a LOS A during the AM peak hour and a LOS B during the PM peak hour. A northbound right turn lane is not warranted at the intersection of Rutledge Pike (US 11W) at the right-on/right-out driveway connection per TDOT Roadway Design Guidelines.

Shipetown Road at Driveway Connection

After the completion of the Shipetown Square development the intersection of Shipetown Road at the driveway connection will operate at an acceptable LOS B or better; therefore, there are no recommended improvements. Neither an eastbound left turn lane nor a westbound right turn lane are warranted at the proposed driveway connection.

6 Turn Lane Warrant Analysis

The intersection of Shipetown Road at the full access driveway connection was evaluated to determine if a right turn lane or a left turn lane are warranted. The Knox County Department of Engineering and Public Works handbook, "Access Control and Driveway Design Policy," was used to analyze the information.

Neither an eastbound left turn nor a westbound right turn lane on Shipetown Road is warranted for the driveway connection. The turn lane warrant worksheets and analysis are included in Attachment 9.

The intersection of Rutledge Pike (US 11W) at the right-in/right-out driveway connection was evaluated to determine if a right turn lane is warranted. Per the TDOT Roadway Design Guidelines revised March 2, 2020 "As suggested in the 2016 Highway Capacity Manual, TRB, page 19-33, exclusive right turn lanes shall be considered when the right-turn volume exceeds 300 vph and the adjacent thru-lane volume also exceeds 300 vphpl." The proposed right turn volumes are 17 vehicles during the AM peak hour and 37 vehicles during the PM peak hour; therefore, an exclusive right turn lane is not warranted at this intersection.

7 Conclusions and Recommendations

7.1 Rutledge Pike (US 11W) @ Roberts Road/Shipetown Road

The existing traffic conditions at the unsignalized intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Road and the background and full buildout conditions at the signalized intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Road were analyzed using the Highway Capacity Software (HCS7).

The existing traffic conditions for the eastbound approach (Roberts Road) operate at a LOS F, the westbound approach (Shipetown Road) operates at a LOS E, the northbound left turn lane operates at a LOS B and the southbound left turn lane operates at a LOS A during the AM peak hour. The eastbound approach (Roberts Road) operates at a LOS D, the westbound approach operates at a LOS F (Shipetown Road) and both the northbound and southbound left turn lanes operate at a LOS A during the PM peak hour.

The TDOT roadway improvements are expected to be completed by the year 2024 and are therefore included in the background intersection analysis. The background traffic conditions at the signalized intersection of Rutledge Pike (US 11W) at Roberts

Road / Shipetown Road operate at LOS B during both the AM and PM peak hours using the optimized signal timing per the HCS7 software.

After the completion of the full buildout of the Shipetown Square development the signalized intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Road will operate at a LOS C during the AM peak hour and a LOS B during the PM peak hour using the optimized signal timing per the HCS7 software.

The average queue length reflects the capacity of the traffic signals and the 95% queue length is defined as the queue length that has only a 5-percent probability of being exceeded during the analysis time period. The 95% queue length is typically used to determine the length of turning lanes in order to minimize the risk of blockage.

The signalized intersection capacity analyses shows a 95% queue length at the full buildout at the intersection of Rutledge Pike (US 11W) at Roberts Road / Shipetown Road of 12 feet for the northbound right turn lane and 97 feet for the southbound left turn lane during the AM peak hour and 38 feet for the northbound right turn lane and 19 feet for the southbound left turn lane during the PM peak hour. The TDOT concept plan shows a storage capacity of 200 feet for the northbound right turn lane and 175 feet for the southbound left turn lane; therefore, the queue from the signalized intersection is not expected to exceed the capacity for the newly designed TDOT intersection improvements.

7.2 Rutledge Pike at RIRO Driveway Connection

The traffic conditions at the unsignalized intersection of Rutledge Pike (US 11W) at the right-in/right-out driveway connection were analyzed using the Highway Capacity Software (HCS7). After the completion of the full buildout of the Shipetown Square development the westbound right turn (driveway) will operate at a LOS A during the AM peak hour and a LOS B during the PM peak hour.

After the completion of the Shipetown Square development a northbound right turn lane is not warranted at the intersection of Rutledge Pike (US 11W) at the right-on/right-out driveway connection.

The minimum required intersection sight distance and stopping sight distance were determined using the AASHTO "Geometric Design of Highways and Streets". The required intersection sight distance for a five lane road with a 55 mph speed limit is 566 feet and the minimum required stopping sight distance is 495 feet. FMA measured the sight distance at the proposed intersection of Rutledge Pike (US 11W) at the right-in/right-out driveway connection. At 15 feet from the edge of pavement the sight distance at the proposed intersection is greater than 600 southbound.

7.3 Shipetown Road at Driveway Connections

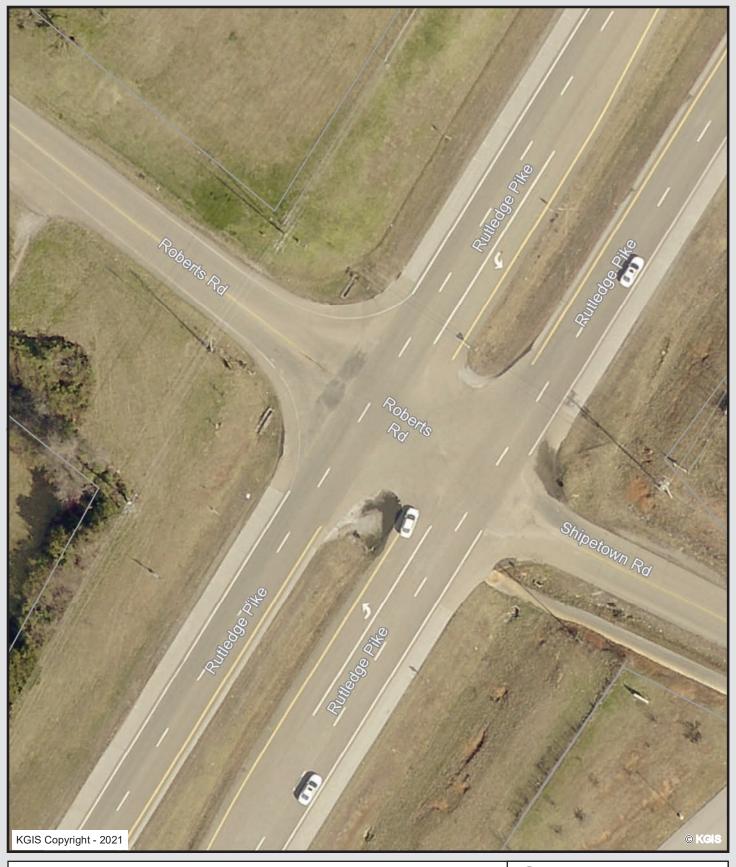
The full buildout traffic conditions at the unsignalized intersection of Shipetown Road at the proposed driveway connection was analyzed using the Highway Capacity Software (HCS7).

The intersection of Shipetown Road at the driveway connection is a four-way intersection with stop signs located at both the Dollar General driveway and the proposed convenience market driveway connection. After the completion of the full buildout of the Shipetown Square development the northbound approach (Dollar General driveway) operates at a LOS B during both the AM and PM peak hours. All other approaches operate at a LOS A during both the AM and PM peak hours.

After the completion of the Shipetown Square development neither an eastbound left turn lane nor a westbound right turn lane are warranted at the intersection of Shipetown Road at the proposed driveway connection.

The minimum required sight distance for a road with a posted speed limit of 25 mph is 250 feet in each direction in accordance with the "Knoxville-Knox County Subdivision Regulations" amended through February 13, 2020. FMA measured the sight distance at the existing intersection of Shipetown Road at the Dollar General driveway connection. At 15 feet from the edge of pavement the sight distance is greater than 250 feet eastbound and 250 feet westbound. FMA recommends any necessary landscaping that may be involved to maintain this sight distance and continue to comply with Knox County Engineering requirements.

Attachment 1 Aerial Photo





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0 25 50 100

ft

Knoxville - Knox County - KUB Geographic Information System

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Attachment 4 TDOT Concept Plan

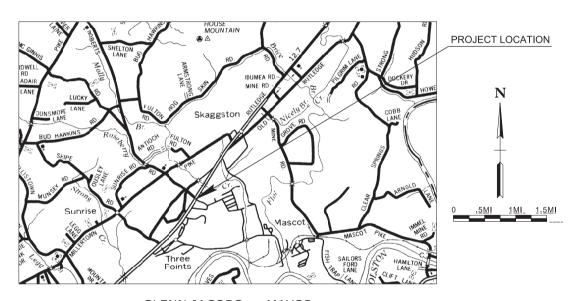
INDEX OF SHEETS

TITLE SHEET
PRESENT LAYOUT
PROPOSED LAYOUT
PROPOSED SIGNAL LAYOUT



RUTLEDGE PIKE AT ROBERTS ROAD/SHIPETOWN ROAD INTERSECTION CONCEPT PLAN

KNOX COUNTY COMMISSIONERS
RANDY SMITH
BRAD ANDERS
CHARLES BUSLER
MICHELE CARRINGER
CARSON DAILEY
EVELYN GILL
HUGH NYSTROM
JOHN SCHOONMAKER
JUSTIN BIGGS
LARSEN JAY
RICHIE BEELER

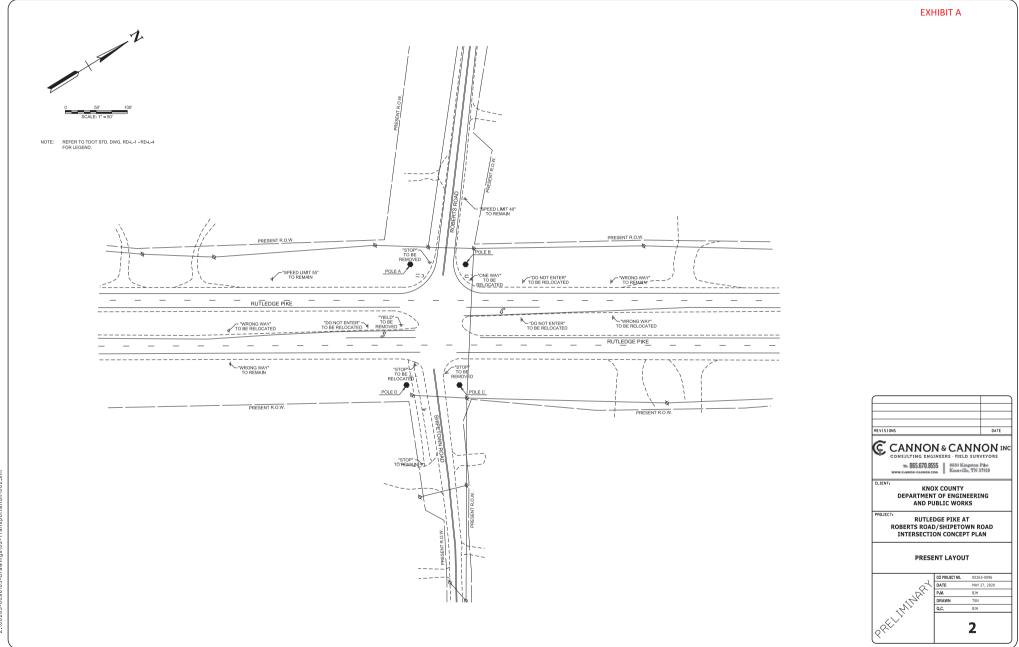


GLENN JACOBS - MAYOR

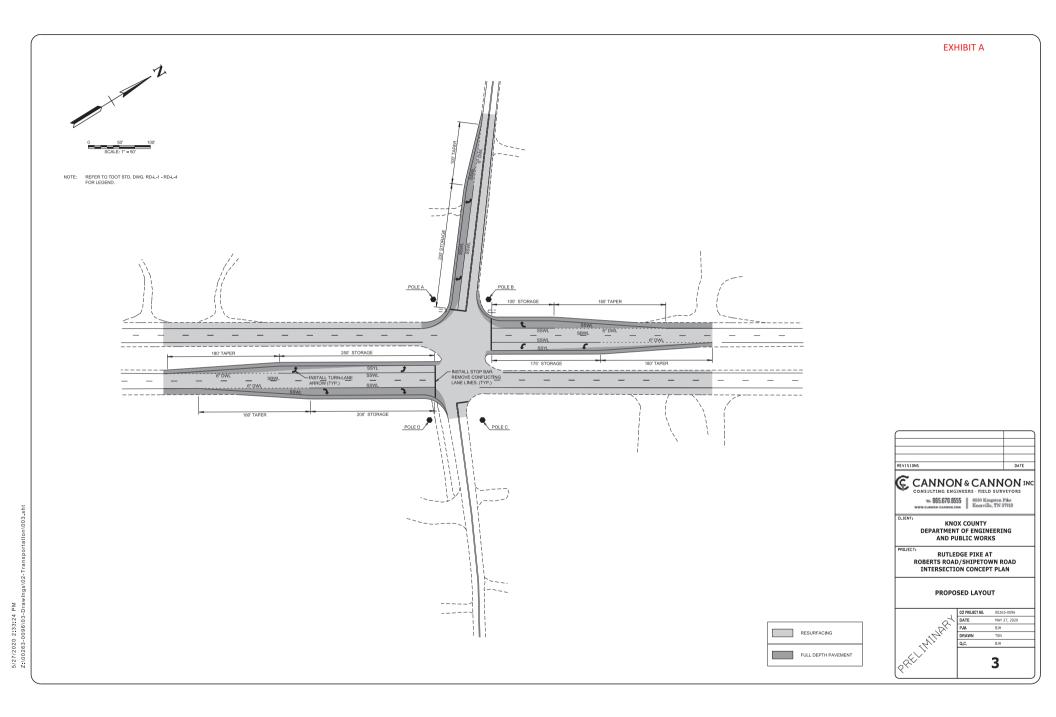
JIM SNOWDEN - SENIOR DIRECTOR OF ENGINEERING AND PUBLIC WORKS

KNOX COUNTY ENGINEERING AND PUBLIC WORKS
205 WEST BAXTER AVENUE
KNOXVILLE, TENNESSEE 37917

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REVISIONS		DATE	_			
CANNOL CONSULTING ENG	INEERS - FIELD		10			
DEPARTMEN	X COUNTY T OF ENGIN					
RUTLE ROBERTS ROAI INTERSECTI		VN ROAD				
TITLE SHEET						
	CCI PROJECT NO.	00263-0096				
2	DATE	MAY 27, 2020				
10	P.M.	BJH				
1/7/	DRAWN	TSN				
Mr.	Q.C.	BJH				
PRETATARE		1				



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DEVELOPMENT REQUEST

	VELOPMENT	SUBDIVISIO	ON :	ZONING
Planning :	Development Plan Use on Review / Special Use	☐ Concep☐ Final P		☐ Plan Amendment☐ Rezoning
Reliance Development, LLC	5			
Applicant	***************************************			***************************************
1/25/2021	March 11, 2021		3-D-	21-WR
Date Filed	Meeting Date (if applicable)		File Numbe	***************************************
CORRESPONDENCE All correspondence related to this applica	tion should be directed to the approv	ed contact listed	below.	
☐ Applicant ☐ Owner ☐ Option H	older 🔲 Project Surveyor 🔳 En	gineer 🗌 Arch	itect/Landscap	e Architect
Garrett Tucker, PE	Robe	ert G. Campb	ell and Ass	ociates, LP
Name	Compa		***************************************	
7523 Taggart Lane	Knox	ville	TN	37938
Address	City	************************************	State	Zip
865-947-5996	gtucker@rgc-a.com			
CURRENT PROPERTY INFO	Email 2804 Roberts Road	1	86	55-966-3100
Owner Name (if different)	Owner Address	***************************************		mer Phone
Mascot, TN 37806	0.	CLT 42 Pa	rcel 56	ne. Phone
Property Address SES Ruffly 2718 Shipetown Road, Mascot,	TN 37806	Parcel ID	2.31 AC	***************************************
General Location			Tract Size	
EIGHTH		CN		
Jurisdiction (specify district above)	City 🔳 County	Zoning District	de desirante de la completa	***************************************
Northeast County	NC		Planned	Growth
Planning Sector	Sector Plan Land Use Classification		Growth Police	y Plan Designation
SFR	N KU	В	NEK	UD
Existing Land Use	Septic (Y/N) Sewe	r Provider	Water	Provider

REQUEST

DEVELOPMENT	■ Development Plan ■ Use on Review □ Residential ■ Non-Residenti □ Home Occupation (specify): □ Other (specify):				
SUBDIVISION	☐ Proposed Subdivision Name ☐ Parcel Change ☐ Combine Parcels ☐ Divide Parcels ☐ Other (specify): ☐ Attachments / Additional Requirements			Ma America	hase Number
SONING	☐ Zoning Change: Proposed Zoning ☐ Plan Amendment Change:	lan Designation(s) Proposed Density (ur	nits/acre)	Previous Rezonin	g Requests
	Other (specify):				
STAFF USE UNLI	PLAT TYPE Administrative Meeting ATTACHMENTS Property Owners / Option Holders ADDITIONAL REQUIREMENTS Design Plan Certification (Final Plat only) Use on Review / Special Use (Concept P)		FEE 1: OHO! FEE 2:	<i>1500.0</i> 0	TOTAL:
	Traffic Impact Study AUTHORIZATION Staff Signature	lengi SHOR	ery Mic	#/ <i>EVZ </i> Date	1500.00 1/25/30
	Applicant Signature	AZIZ KHERA RELIANCE SELEGANO Please Print	NI SUT LLC	01/25/2	021

