

USE ON REVIEW REPORT

•	FILE	= #:	11-D-21-UR
		- π.	

۲	FILE #: 11-D-21-UR	AGENDA ITEM #: 28				
		AGENDA DATE: 11/10/2021				
►	APPLICANT:	DOMINION GROUP				
	OWNER(S):	Cathy Kidd Clay				
	TAX ID NUMBER:	135 G A 005, 00501 & 006 View map on KGIS				
	JURISDICTION:	County Commission District 9				
	STREET ADDRESS:	3113 and 3117 Maloney Road, and 0 Jonathan Way				
►	LOCATION:	North side of Maloney Road, east of Dresser Road				
►	APPX. SIZE OF TRACT:	4.7 acres				
	SECTOR PLAN:	South County				
	GROWTH POLICY PLAN:	Urban Growth Area				
	ACCESSIBILITY:	Access is via Maloney Road, a local road with 20-ft of pavement width within 44-ft of right-of-way.				
	UTILITIES:	Water Source: Knoxville Utilities Board				
		Sewer Source: Knoxville Utilities Board				
	WATERSHED:	Tennessee River				
►	ZONING:	RA (Low Density Residential) (PR pending)				
۲	EXISTING LAND USE:	AgForVac (Agriculture/Forestry/Vacant Land) & SFR (Single Family Residential) & RR (Rural Residential)				
►	PROPOSED USE:	Multi-family				
	DENSITY PROPOSED:	17.8 du/ac (County portion only)				
	HISTORY OF ZONING:	The property is currently pending rezoning from RA to PR < 21 du/ac (10-G- 21-RZ)				
	SURROUNDING LAND	North: Single family residential RA (Low Density Residential)				
	USE AND ZONING:	South: Rural residential RA (Low Density Residential)				
		East: Single family residential RA (Low Density Residential)				
		West: Rural residential, office RN-5 (General Residential Neighborhood)				
	NEIGHBORHOOD CONTEXT:	The area is adjacent to major improvements along Alcoa Highway and a recent City Council approval for MDR/O plan designation and RN-5 zoning. A mix of office and commercial uses are adjacent to the corridor, as well as a large church. The surrounding area to the east consists of single-family residential neighborhoods and some large rural residential lots. A mix of office and commercial uses are adjacent to the corridor, as well as a large church. The surrounding area to the east consists of single-family residential neighborhoods and some large rural residential lots. A mix of office and commercial uses are adjacent to the corridor, as well as a large church. The surrounding area to the east consists of single-family residential neighborhoods and some large rural residential lots.				

STAFF RECOMMENDATION:

Approve the multi-family development plan for up to 84 dwelling units in the County portion of the

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neighborhoods and some large rural residential lots.

development (240 dwelling units total), subject to 10 conditions.

1) Connection to sanitary sewer and meeting any other relevant requirements of the utility provider.

2) Implementing the recommendations of the Maloney Road Multi Family Development Traffic Impact Study (Cannon and Cannon, 10/25/2021), as revised and approved by Planning staff, Knox County Engineering and Public Works, City of Knoxville Department of Engineering, and TDOT (see Exhibit A).

3) Obtaining all necessary approvals from the Tennessee Department of Transportation (TDOT).

4) Meeting all applicable requirements of the Knox County Zoning Ordinance and the City of Knoxville Zoning Ordinance because the development is located in both jurisdictions. It is anticipated that the City of Knoxville will permit the entire project.

5) Meeting all applicable requirements of the Knox County Department of Engineering and Public Works and the City of Knoxville Department of Engineering.

6) Providing the 35-ft peripheral setback around the boundary of the PR (Planned Residential) zoned portion of the property, excluding the zoning line that cuts through the property.

7) Providing a sidewalk connection, including crosswalks, from the development's driveway to the Dresser Road sidewalk on the southwest side of the Maloney Road and Dresser Road roundabout, or as otherwise required by the City of Knoxville Department of Engineering, Knox County Engineering and Public Works, and/or TDOT.

8) Obtaining approval from Knox County Commission for the requested PR (Planned Residential) zoning on the property at a density that is sufficient to accommodate the 84 dwelling units proposed in the County portion of the property. If the PR zoning is approved at a lesser density, the number of dwelling units on the County portion of the property must be reduced to be compliant with the approved zoning.

9) Providing landscape screening along the southeast property line, from the Maloney Road frontage to the existing trees/wooded area that is being maintained, as shown on plan sheet L100 (Overall Planting Plan). This screening shall be consistent with the Class B Buffer in Article 12.8 (Buffer Yards) of the City of Knoxville Zoning Ordinance. All other portions of the development shall meet the requirements of Article 12 (Landscape) of the City of Knoxville Zoning Ordinance because it is anticipated that this City of Knoxville will permit the entire project.

10) Providing parking that meets the requirements of Article 11 (Off-Street Parking) of the City of Knoxville Zoning Ordinance.

With the conditions noted above, this request meets all requirements for approval in the PR (Planned Residential) zoning district, and the criteria for approval of a use on review.

COMMENTS:

This Use on Review application is only for the County portion of the development zoned PR (Planned Residential). Because the development is both in the City and County, and access is being provided through the City portion of the development, the entire development plan is shown to ensure the development can feasibly meet the City zoning and site development standards. See Exhibit B for a visual representation of the City and County portions of the development.

SUMMARY

This proposal is for a 240-unit multi-family apartment complex on 11.49 acres at a density of 20.89 du/ac. The development will include eight 3-story buildings, two 1-story garage structures, and a 1-story amenity building with a pool. Access to the site is via Maloney Road, approximately 400-ft to the east of the Maloney Road and Dresser Road intersection (roundabout). The development is located in both the City of Knoxville and Knox County, with 156 units on 6.79 acres in the City (22.97 du/ac) and 84 units on 4.7 acres (17.87 du/ac) in the County. The City and County permitting departments have agreed that the City will review and issue permits for the entire development and it must meet the City zoning and site development standards.

ZONING

The City portion of the property was rezoned from O (Office) and RN-1 (Single-Family Residential Neighborhood) to RN-5 (General Residential Neighborhood) in August 2021 (7-H-21-RZ). The RN-5 zone allows multi-family development at a density of approximately 30 du/ac. The County portion is currently pending rezoning from RA (Low Density Residential) to PR (Planned Residential) at up to 21 du/ac (10-G-21-RZ). The Planning Commission recommended approval of the rezoning at the October 14th meeting and County Commission will hear it on November 15th. If the rezoning is not approved as requested, the number of dwelling units in the County portion of the property may need to be reduced or eliminated.

DEVELOPMENT STANDARDS

The development will be reviewed for permitting by the City of Knoxville and the development must conform to the City zoning and development standards in both the City and County portions of the property. However,

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because the County portion of the property is pending rezoning to PR (Planned Residential) and all developments in the PR zone require use on review approval by the Planning Commission, the County portion must also meet the minimum standards of both the PR (County) and RN-5 (City) zoning districts. The only standard in the PR zone that is more restrictive than the City RN-5 standards is the 35-ft peripheral setback which applies to the south, east and north property lines. The 35-ft peripheral setback does not apply to the City portion of the development.

TRAFFIC IMPACT STUDY

A traffic impact study was performed to evaluate the proposed site access intersection (driveway) on Maloney Road and the existing intersections of Maloney Road at Alcoa Highway Southbound Ramps and Maloney Road at Dresser Road / Alcoa Highway Northbound Ramps (roundabouts). The primary conclusion of this study is that the traffic generated from the proposed development will not have a significant impact at the two existing study intersections (roundabouts) or Maloney Road at the site access intersection (driveway). The only recommendation of the study is to maintain intersection corner sight distance at the site access.

SIDEWALK

The development plan shows sidewalks within the development and along Maloney Road, west of the site access, and crosswalk at the roundabout. This will provide a pedestrian connection to the existing sidewalk on Dresser Road which connects to the Knox-Blount Greenway that will eventually connect Knox and Blount Counties to the Great Smoky Mountains. A small portion of this greenway system is on the west side of Alcoa Highway that currently provides access to Maloney Road Park to the west and will provide access to IC King Park to the south.

LANDSCAPING AND BUFFERS

The existing trees in the northeast portion of the development are proposed to be maintained and protected during construction. These will provide a buffer to the residences to the north and northeast. The applicant is showing landscape screening around the detention pond in the southwest corner of the development. Staff is recommending a condition that this landscape screening meet the Class B Buffer standards in the City zoning ordinance. The proposed plan is consistent with those standards but this is not detailed on the plan.

DEVELOPMENT STANDARDS FOR USES PERMITTED ON REVIEW (ARTICLE 4.10 - SECTION 2)

The planning commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the following general standards:

1) THE PROPOSED USE IS CONSISTENT WITH THE ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND SECTOR PLAN.

A. The South County Sector Plan designates this property as LDR (Low Density Residential) but is pending amendment to MDR/O (Medium Density Residential/Office). The proposed density within the County portion of the development is 17.87 du/ac, which is allowable under the MDR/O designation.

B. Transit service is not currently available in this area. However, if transit is extended to this area, the sidewalk to be installed by the developer will provide access to potential transit stop locations.

C. The proposed sidewalk system will allow residents of the apartment complex to access the Knox-Blount Greenway which is planned to connect to downtown Knoxville and the Great Smoky Mountains through Blount County.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ZONING ORDINANCE.

A. The PR (Planned Residential) zone is intended to provide optional methods of land development which encourage more imaginative solutions to environmental design problems. Residential areas thus established would be characterized by a unified building and site development program, open space for recreation and provision for commercial, religious, educational, and cultural facilities which are integrated with the total project by unified architectural and open space treatment.

B. If the PR zoning is approved by County Commission at the requested density of 21 du/ac, or greater than 17.87 du/ac, the proposal is consistent with the zoning. If the approved density is less than 17.87 du/ac then the plan must be revised during permitting to remove dwelling units from the County portion of the development so the density is compliant with the approved zoning.

C. The development will include a clubhouse, pool and yard area in the center of the complex.

 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.
 A. The structures are larger than the surrounding residential houses, however, the buildings will be closer than

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90-ft from a residentially zoned property. The maximum height allowed in the RN-5 zone is 35-ft which is consistent with the surrounding RA (Low Density Residential) zoning.

B. Landscape screening will be provided around the north and east boundaries, which will include a mix of existing trees/wooded area and new trees and shrubs.

4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY.A. If the conditions are approved as recommended, the multi-family apartment complex will not significantly injure the value of adjacent properties.

5) THE USE WILL NOT DRAW ADDITIONAL TRAFFIC THROUGH RESIDENTIAL AREAS. A. The property has direct access to Maloney Road, which is a major collector street, and being adjacent to the Alcoa Highway access ramp, the development will not draw additional traffic through residential areas.

6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed apartment complex.

ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

ESTIMATED STUDENT YIELD: 22 (public school children, grades K-12)

Schools affected by this proposal: Mount Olive Elementary, South Doyle Middle, and South Doyle High.

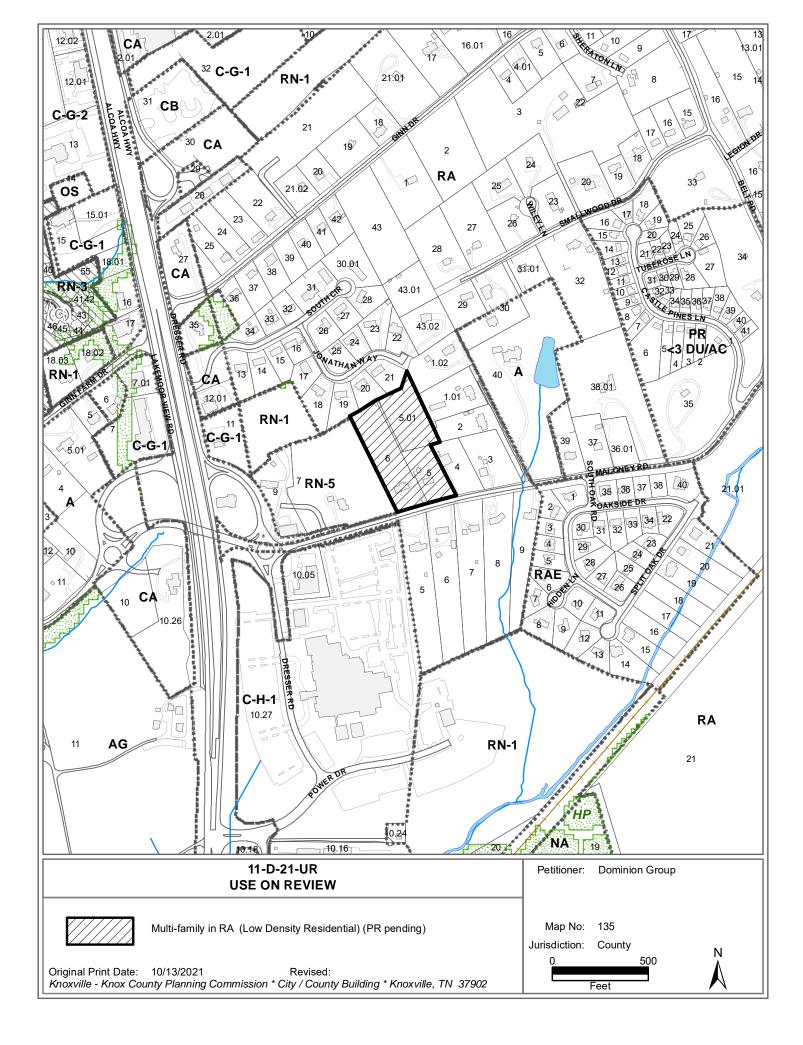
• Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.

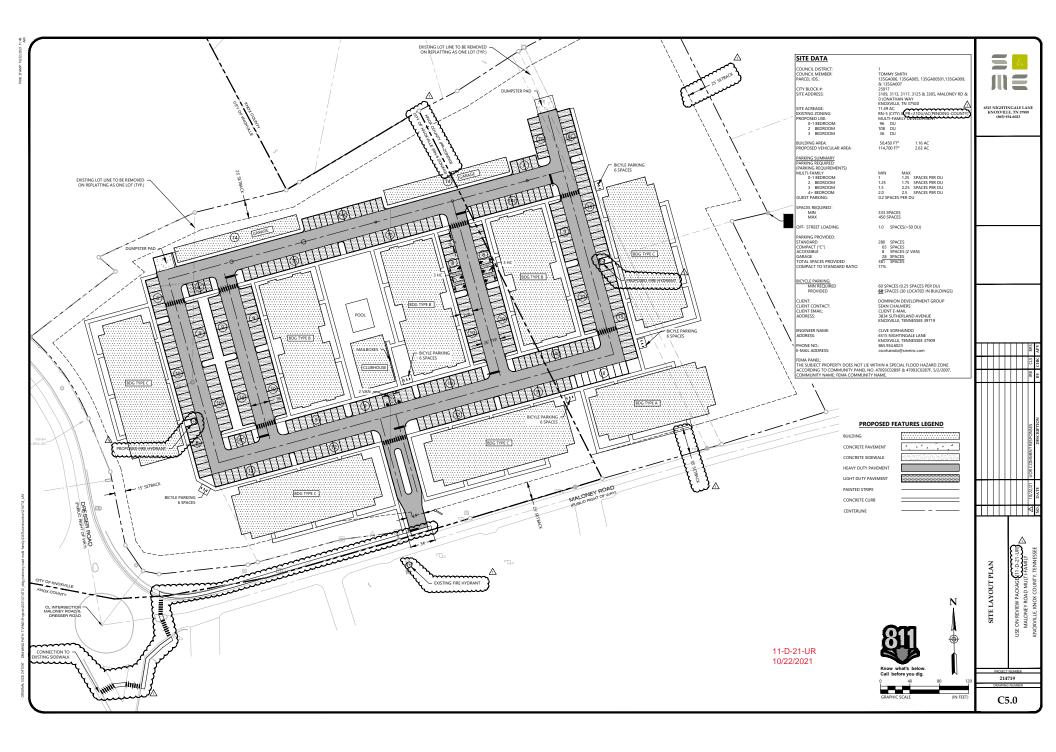
• Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.

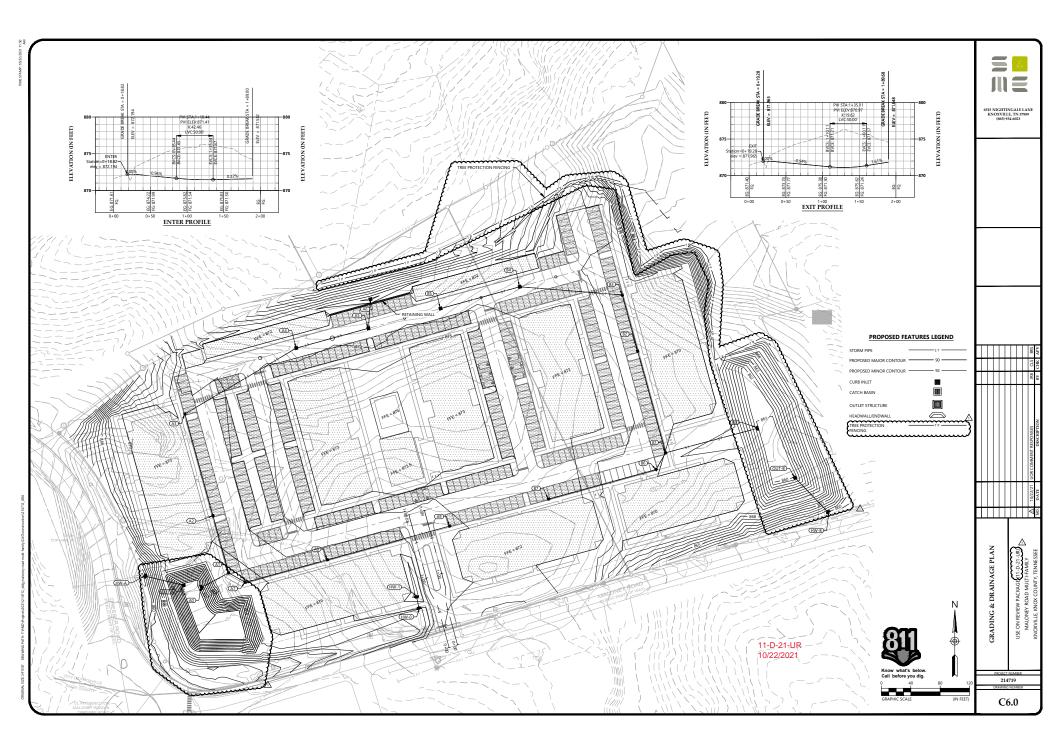
• Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.

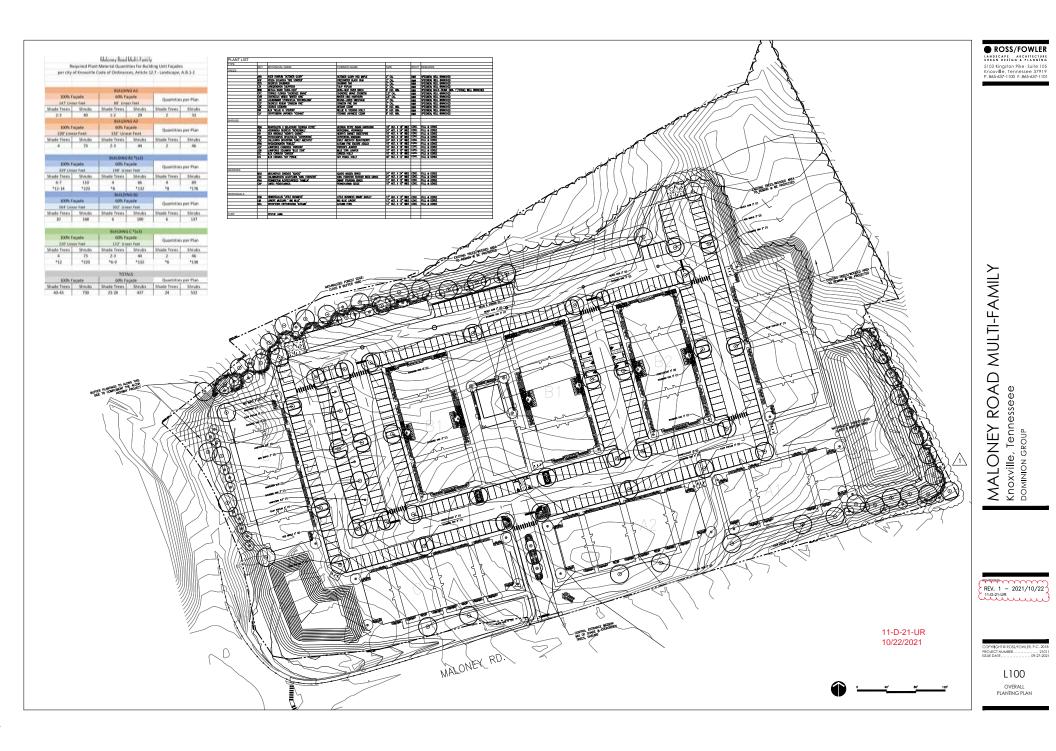
• Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

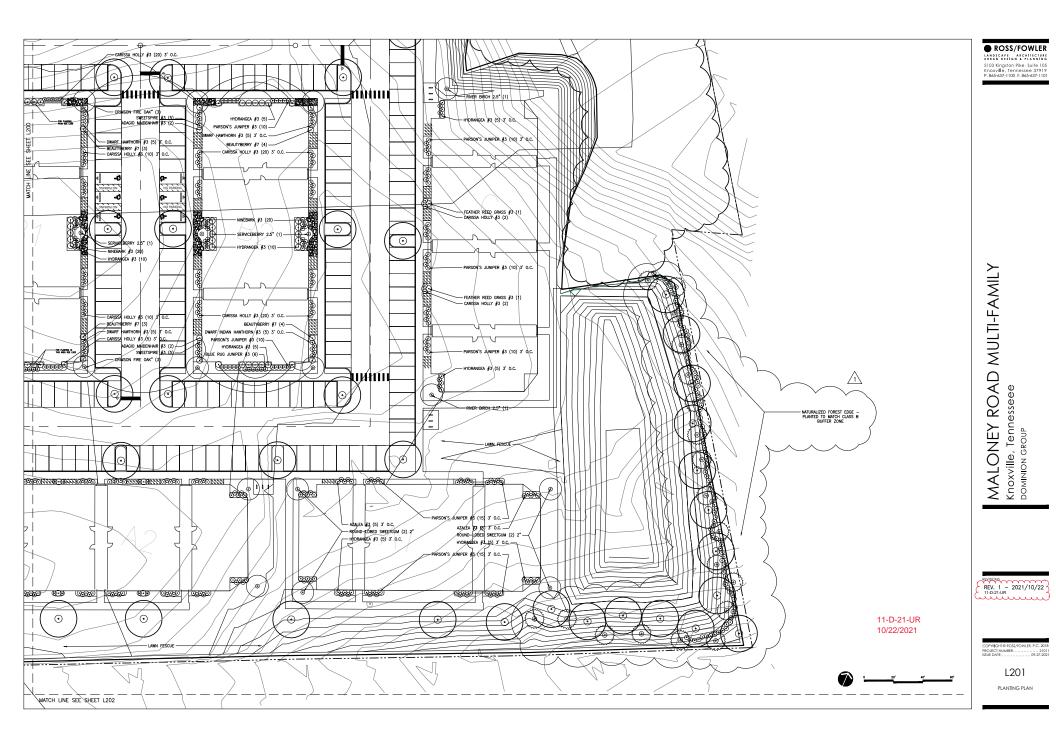
The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal a Planning Commission decision in the County.

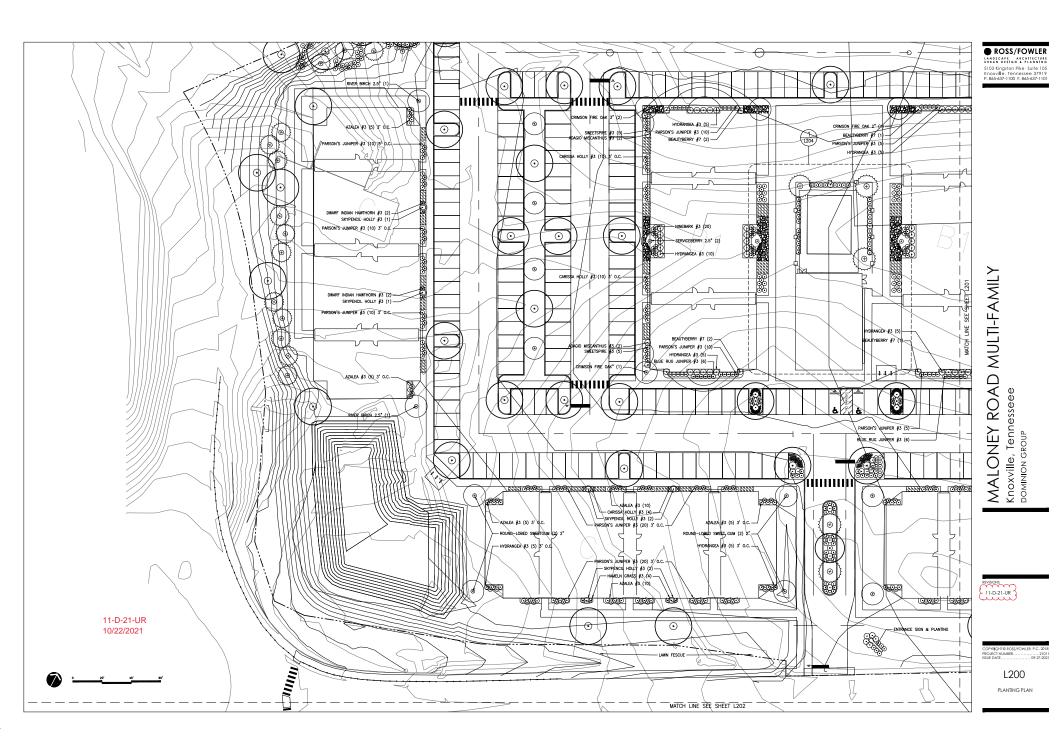














 $(4) \frac{\text{BLDG A} - \text{ELEVATION 2}}{1/8^* = 1^{1} \cdot 0^*}$

3 BLDG A - ELEVATION 1 1/8" = 1'-0"

UNIT MATRIX 1 BDR UNITS (~750 SF) 2 BDR UNITS (~ 1050 SF) 96 UNITS 108 UNITS 3 BDR UNITS (~1350 SF) 36 UNITS

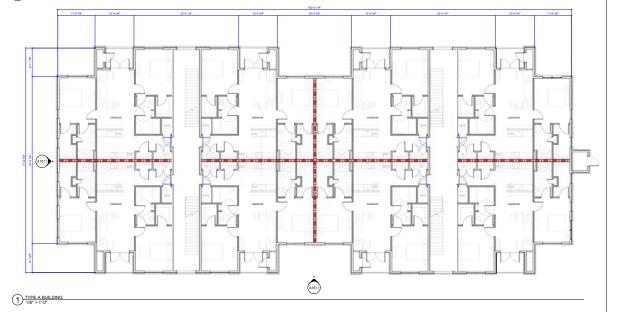
TOTAL BUILDING COUNT: 8 BUILDINGS TOTAL UNIT COUNT: 240 UNITS

BUILDING TYPE A (12,094 SF) 2 BDR UNITS (24) (24 UNITS PER BLDG) BUILDING TYPE COUNT = 1 BUILDING

BUILDING TYPE B (13,120 SF) 2 BDR UNITS (12) 3 BDR UNITS (12) (24 UNITS PER BLDG) BUILDING TYPE COUNT = 3 BUILDING

BUILDING TYPE C (14,913 SF) 1 BDR UNITS (24) 2 BDR UNITS (12)

(36 UNITS PER BLDG) BUILDING TYPE COUNT = 4 BUILDING CLUBHOUSE - APPROX. 2688 SF GARAGE - APPROX. 3815 SF





EXTERIOR MATERIALS LEGEND 11-D-21-UR 10/22/2021

BOARD AND BATTEN FIBER CEMENT SIDING (WHITE) BASIS OF DESIGN: JAMES HARDIE PANEL AND BATTEN BOARDS HARDIE LAP SIDING (GREY) BASIS OF DESIGN: JAMES HARDIE LAP SIDING STONE VENEER

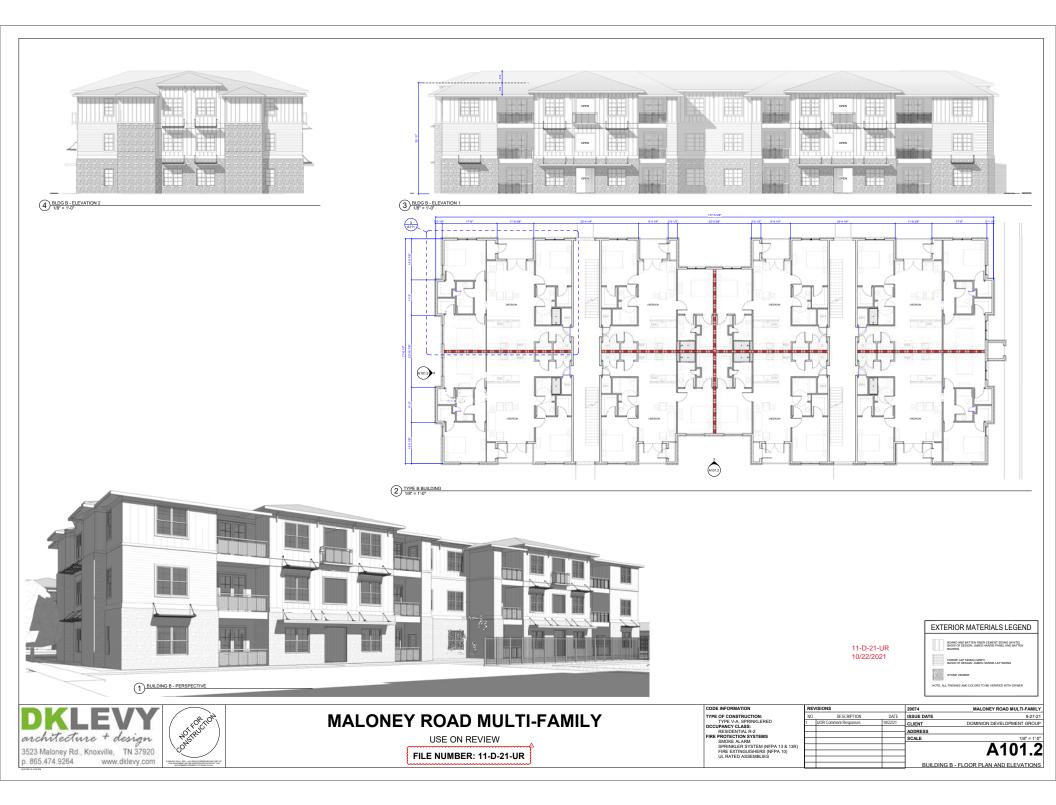
NOTE: AI

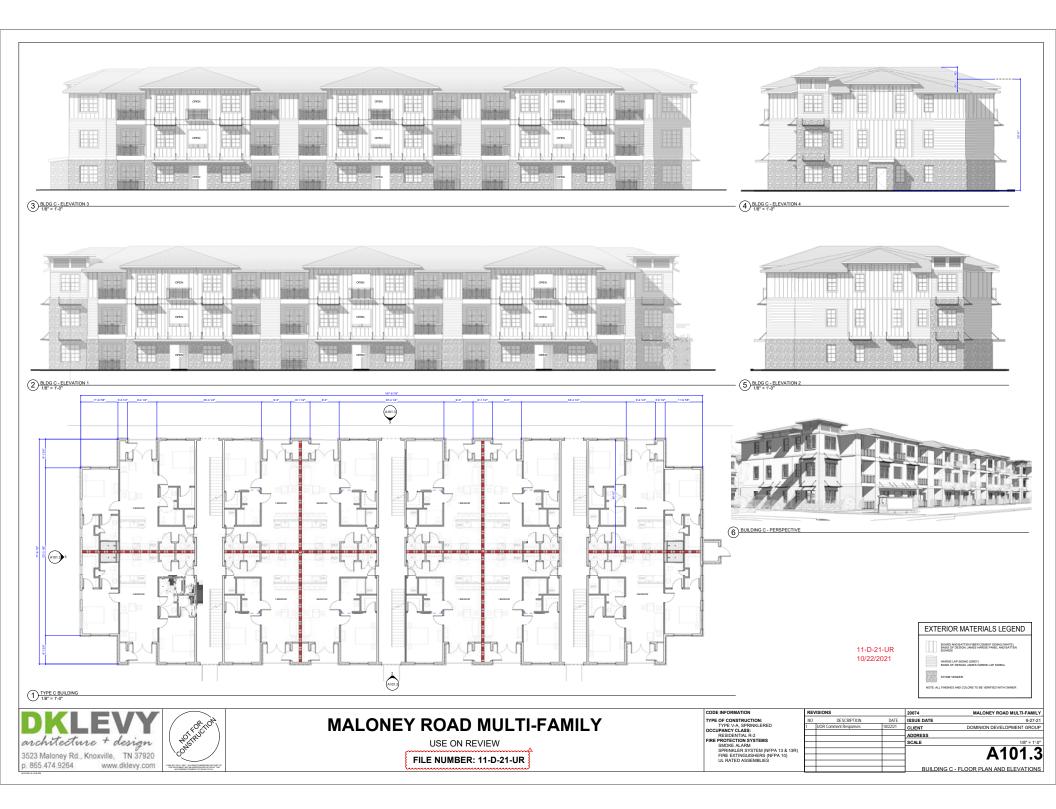
2 3D VIEW 2

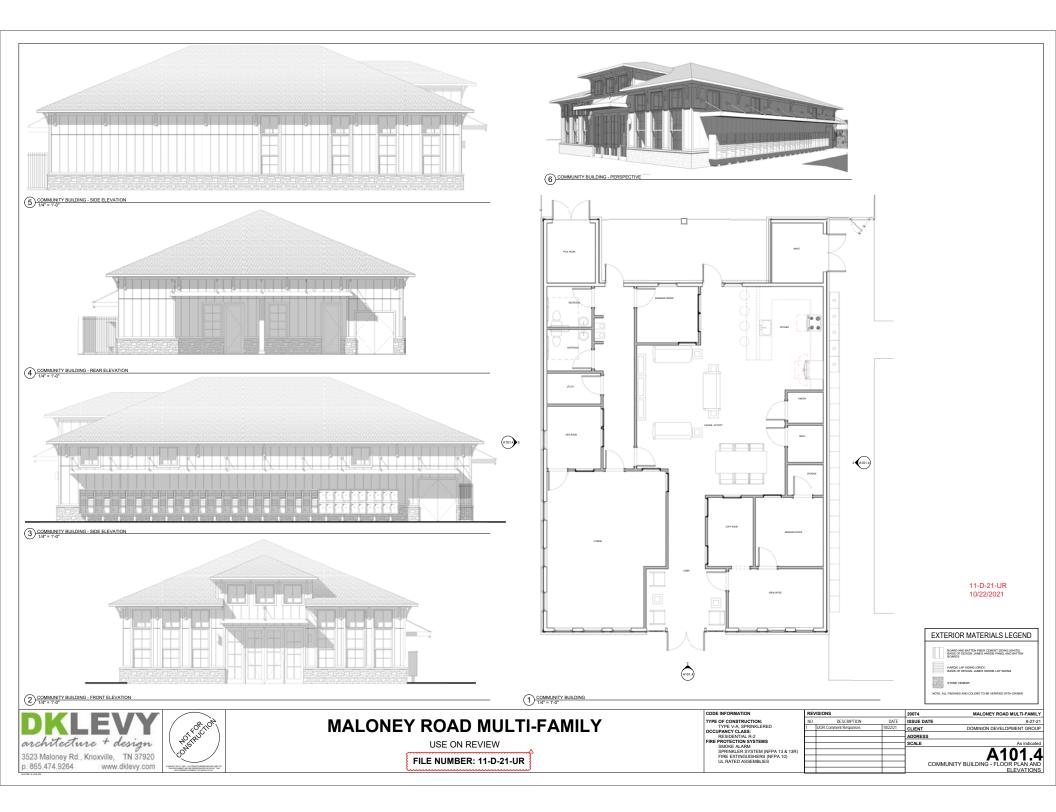


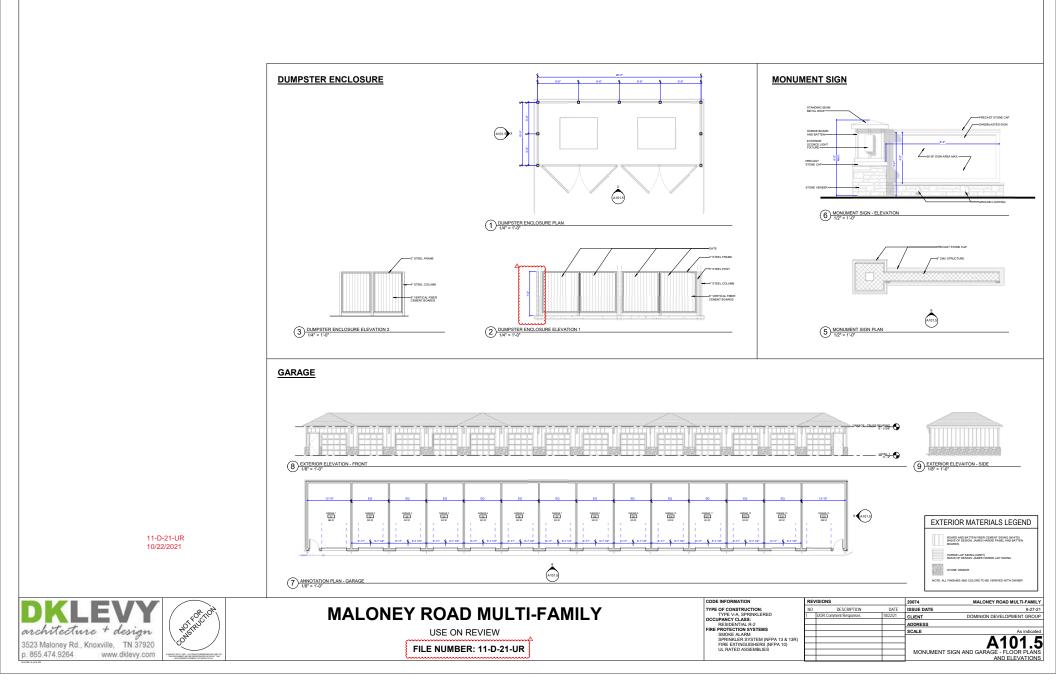
MALONEY ROAD MULTI-FAMILY						
USE ON REVIEW						
FILE NUMBER: 11-D-21-UR						

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CODE INFORMATION TYPE OF CONSTRUCTION: TYPE VA. SPRINKLERED OCCUPATION: RESOLUTION: FIRE PROTECTION SYSTEMS SMOKE ALARM SPRINKLER SYSTEM (NFPA 13 & 13R)		/ISIONS		20074	MALONEY ROAD MULTI-FAMILY
		DESCRIPTION	DATE	ISSUE DATE	9-27-21
		UOR Comment Responses	10/22/21	CLIENT	DOMINION DEVELOPMENT GROUP
			_	ADDRESS	
			-	SCALE	1/8" = 1'-0"
			-		V101 1
FIRE EXTINGUISHERS (NFPA 10)				1	A101.1
OE NOTED ACCOUNTERED				BUILDING A	- FLOOR PLAN AND ELEVATIONS











MALONEY ROAD MULTI FAMILY DEVELOPMENT CITY OF KNOXVILLE, TENNESSEE

TRAFFIC IMPACT STUDY

MALONEY ROAD KNOXVILLE, TENNESSEE

CCI PROJECT NO. 00269-0024

REV 1



11-D-21-UR TIS Version 2 10/25/2021

PREPARED FOR:

S&ME 6515 Nightingale Lane Knoxville, TN 37909

SUBMITTED BY:

Cannon & Cannon, Inc. 8550 Kingston Pike Knoxville, TN 37919 865.670.8555

> REVISED October 25 **2021**

EXECUTIVE SUMMARY

This report provides a summary of a traffic impact study that was performed for a proposed multifamily residential development to be located on Maloney Road in Knoxville, Tennessee. The project site is located on the north side of Maloney Road approximately 400 feet east of the intersection of Maloney Road at Dresser Road / Alcoa Highway Northbound Ramps. The development plan for this project proposes a multi-family residential development with 240 units. The proposed development will have one full access onto Maloney Road between the two southside access points of Sevier Heights Baptist Church.

The purpose of this study was the evaluation of the traffic operational and safety impacts of the proposed development upon roadways in the vicinity of the project site. Comments received from Knoxville-Knox County Planning resulted in the existing intersections of Maloney Road at Alcoa Highway Southbound Ramps and Maloney Road at Dresser Road / Alcoa Highway Northbound Ramps being identified for detailed study. Additionally, the proposed site access intersection on Maloney Road is included in the study. Appropriate intersection evaluations such as capacity analyses and turn lane warrant analyses were conducted at the study intersections for existing and future conditions, both with and without site generated traffic, in order to determine the anticipated impacts and to establish recommended measures to mitigate these impacts.

The primary conclusion of this study is that the traffic generated from the proposed development will not have a significant impact at the study intersections. The intersections of Maloney Road at Alcoa Highway Southbound Ramps and Maloney Road at Dresser Road / Alcoa Highway Northbound Ramps both currently operate at LOS "A", and both intersections will continue to operate at LOS "A" upon full buildout and occupancy of the development. Once complete, the side street approach at the site access intersection is expected to operate at LOS "B" during both peak traffic periods.

The recommendation from this study is to maintain intersection corner sight distance at the site access by ensuring that site grading, landscaping, signage, and other site features to not restrict intersection lines of sight.



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PEDESTRIAN CONNECTION ASSESSMENT

Sidewalks do not currently exist along Maloney Road in the vicinity of the development; however, sidewalks will be constructed from the development to provide connectivity to Dresser Road.



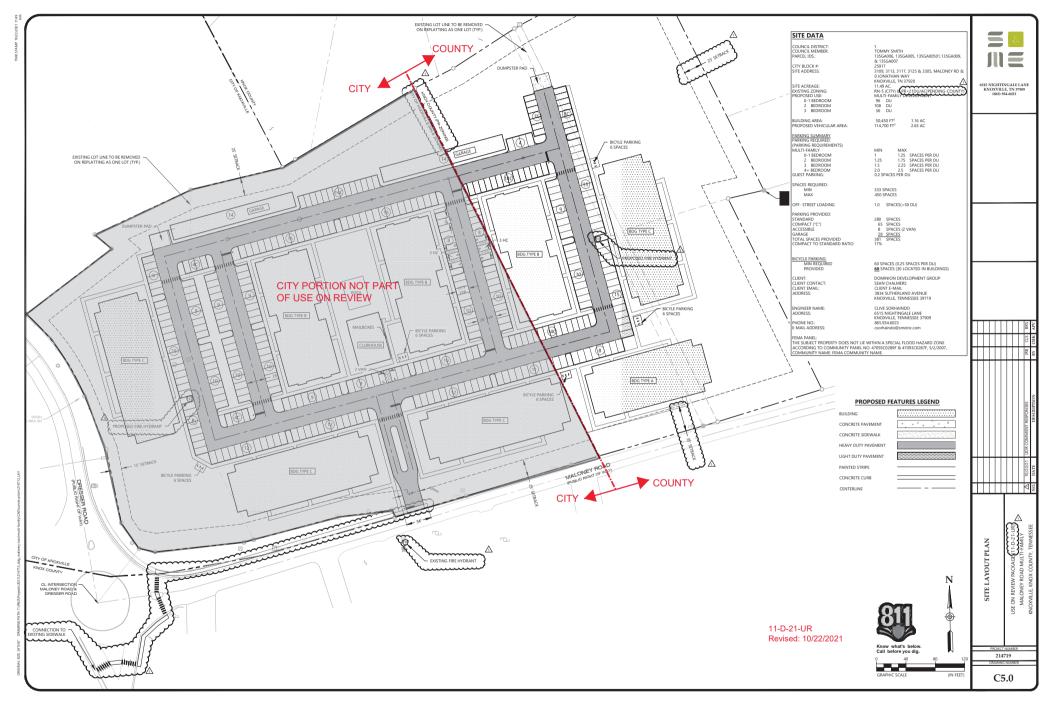
CONCLUSIONS & RECOMMENDATIONS

The primary conclusion of this study is that the traffic generated from the proposed development will not have a significant impact at the study intersections. The intersections of Maloney Road at Alcoa Highway Southbound Ramps and Maloney Road at Dresser Road / Alcoa Highway Northbound Ramps both currently operate at LOS "A", and both intersections will continue to operate at LOS "A" upon full buildout and occupancy of the development. Once complete, the side street approach at the site access intersection is expected to operate at LOS "B" during both peak traffic periods.

The recommendation from this study is to maintain intersection corner sight distance at the site access by ensuring that site grading, landscaping, signage, and other site features to not restrict intersection lines of sight.



EXHIBIT B



	Developn	nent	Requ	lest	
	DEVELOPMENT		SUBDIVISION	ZONI	NG
Planning	Development Plan		Concept Pla	n 🗆 Pla	n Amendment
Planning	 Planned Development Use on Review / Specia 		🗆 Final Plat		□ SP □ OYP
KNOXVILLE KNOX COUNTY 💙	\square Hillside Protection COA			🗆 Rez	oning
DOMINION GROUP					
Applicant Name			A	ffiliation	
9/27/2021	NOVEMBER 10, 2021				File Number(s)
Date Filed	Meeting Date (if applica	able)		11-D-21-	UR
CORRESPONDENCE A	l correspondence related to this ap	oplication show	uld be directed to t	the approved co	ntact listed below.
🗌 Applicant 🗌 Owner 🗌 Op	otion Holder 🛛 🗌 Project Surveyc	or 🗌 Engine	eer 🔳 Architect	/Landscape Arch	nitect
DANIEL LEVY		DKLEVY			
Name		Company			
3523 Maloney Road		Knoxvill	e 1	٢N	37920
Address		City	S	tate	ZIP
865-474-9264	DLEVY@DKLEVYDE	SIGN.COM			
Phone	Email				
CURRENT PROPERTY INFO					
(a) Clay Cathy Kidd (b) Clay Cathy Kidd	(a) 8114 Ches	sterfield Way,	Knoxville, TN 379 Knoxville, TN 379 noxville, TN 3792	09	
_(c) BH & Christopher A Pentecost Owner Name (if different)	Owner Address	s		Owner F	hone
(a) 0 Jonathan Way (b) 3113 Maloney Road (a) 2117 Malanay Baad		(E	a) 135GA00501 3) 135GA005 C) 135GA006		
(c) 3117 Maloney Road Property Address			arcel ID		
KUB	KUB				Ν
Sewer Provider	Water	Provider			Septic (Y/N)
STAFF USE ONLY					
N of Maloney Road, E c	of Dresser Rd	4.7	72 Ac zoned	PR (11.49	Ac total)
General Location			Т	ract Size	,
9	RA (PR pending)		AgFor Vac,	SFR, RR	
City X County District	Zoning District		Existing Land Use		
South County	LDR (MDR/O p	ending)		Urban Grov	vth
Planning Sector	Sector Plan Land Use Cl	• • •	G	irowth Policy Pla	n Designation

DEVELOPMENT REQUEST

Development Plan Use on Review / Special Use	Hillside Protection COA	Related City Permit Number(s)
🗙 Residential 🗌 Non-Residential		
Home Occupation (specify)		
Other (specify)		

SUBDIVISION REQUEST

				Related Rezoning File Number
Proposed Subdivision Name				
Unit / Phase Number	rcels 🗌 Divide Parcel	Total Number of Lots C	reated	
Other (specify)				
Attachments / Additional Requirement	S			
ZONING REQUEST				
 Zoning Change Proposed Zoning Plan Amendment Change Proposed F 	Plan Designation(s)			Pending Plat File Number
Proposed Density (units/acre)	Previous Rezoning Re			
Other (specify)				
STAFF USE ONLY				
PLAT TYPE		Fee 1		Total
Staff Review Planning Commiss	sion	0406	\$2449)
ATTACHMENTS		Fee 2		
Property Owners / Option Holders] Variance Request			\$2,449
				φ2,449
 Design Plan Certification (Final Plat) Use on Review / Special Use (Concept F 	Plan)	Fee 3		
☐ Use of Neview / Special Use (Concept / ☐ Traffic Impact Study	iunj			
COA Checklist (Hillside Protection)				
AUTHORIZATION By signing be	elow, I certify I am the prop	perty owner, applicant or	the owner	s authorized representative.
Dul So	DANIEL LEVY			9/27/2021
Applicant Signature	Please Print			Date
865.474.9264	dlevy@dkl	evydesign.com		
Phone Number	Email			
10 A	Mike Rey	nolds		9/28/2021 sm
Staff Signature	Please Print			Date