

# SUBDIVISION REPORT - CONCEPT/USE ON REVIEW

► FILE #: 5-SA-22-C AGENDA ITEM #: 20

5-C-22-UR AGENDA DATE: 5/12/2022

► SUBDIVISION: EAST COPELAND DRIVE SUBDIVISION

► APPLICANT/DEVELOPER: URBAN ENGINEERING, INC.

OWNER(S): Howard and Daisy Hicks

TAX IDENTIFICATION: 46 188 <u>View map on KGIS</u>

JURISDICTION: County Commission District 7

STREET ADDRESS: 0 E. Copeland Dr.

► LOCATION: South side of Copeland Drive at the corner of Façade Lane

SECTOR PLAN: North County

GROWTH POLICY PLAN: Planned Growth Area

WATERSHED: Beaver Creek

► APPROXIMATE ACREAGE: 11 acres

ZONING: PR (Planned Residential)

EXISTING LAND USE: Vacant land

▶ PROPOSED USE: Attached residential subdivision

SURROUNDING LAND

North: Rural Residential and Single Family Residential -- A (Agricultural)

USE AND ZONING:

South: Rural Residential and Single Family Residential -- A (Agricultural)

East: Façade Ln and I-75 -- A (Agricultural)

West: Single Family Residential and Vacant -- PR (Planned Residential)

► NUMBER OF LOTS: 33

SURVEYOR/ENGINEER: Chris Sharp, P.E. / Urban Engineering, Inc.

ACCESSIBILITY: Access is via E. Copeland Drive, a major collector with 22 ft of pavement

width within 50 ft of right-of-way; and via Façade Lane, a local road with 22 ft

of pavement width within a right-of-way of varying width.

► SUBDIVISION VARIANCES

REQUIRED:

**VARIANCES** 

1. Reduce the minimum intersection approach vertical curve for Road

'A' at E. Copeland Drive from K=25 to K=15.

ALTERNATIVE DESIGN STANDARDS REQUIRING KNOXVILLE-KNOX

**COUNTY PLANNING COMMISSION APPROVAL** 

1. Reduce the minimum lot width for attached dwelling units on

individual lots from 25ft to 20ft.

#### **STAFF RECOMMENDATION:**

► Approve the requested variance and alternative design standard based on the justifications provided by the applicant, the recommendations of the Knox County Department of Engineering and Public

#### Works, and the proposal will not create a safety hazard.

#### Approve the Concept Plan subject to 8 conditions.

- 1. Connection to sanitary sewer and meeting any other relevant utility provider requirements.
- 2. Provision of street names consistent with the Uniform Street Naming and Addressing System within Knox County (County Ord. 91-1-102).
- 3. Prior to certification of the plat for the first phase of this subdivision, the total acreage of the development must be verified. The maximum number of residential lots must not exceed the maximum allowed by the PR up to 3 du/ac zoning.
- 4. Providing a note on the final plat that all structures are to be located outside of the 50-ft buffer (building setback) for sinkholes/closed contours unless a geotechnical study prepared by a registered engineer states that building within the 50-ft sinkhole/closed contour buffer (building setback) is acceptable and the study is approved by the Knox County Department of Engineering and Public Works. The geotechnical study must be reviewed and approved by Knox County Department of Engineering and Public Works prior to the approval of a plat for any proposed lots that do not have adequate building area outside the 50-ft buffer (building setback) area. Building construction is not permitted within the sinkhole/closed contour area or any required drainage easement for the sinkhole/closed contour area.
- 5. Meeting all applicable requirements of the Knox County Zoning Ordinance.
- 6. Meeting all applicable requirements of the Knox County Department of Engineering and Public Works.
- 7. Submitting to Planning staff prior to final plat review by the Planning Commission or Planning staff, the certification of design plan approval form as required by the Knoxville-Knox County Subdivision Regulations.
- 8. Prior to certification of the final plat for the subdivision, establishing a property owners association that will be responsible for the maintenance of the common areas, amenities, and drainage system.

### Approve the development plan for up to 33 attached dwelling units on individual lots, subject to 2 conditions.

- 1) Meeting all applicable requirements of the Knox County Zoning Ordinance.
- 2) Verifying the proposed number of residential dwellings conforms with the PR up to 3 du/ac density for the property per Concept Plan condition #3 (5-SA-22-C).

With the conditions noted, this plan meets the requirements for approval in the PR district and the criteria for approval of a use on review.

#### **COMMENTS:**

This proposal is for a 33-lot attached residential subdivision on 11 acres at a density of 3 du/ac. The property was rezoned from A (Agricultural) to PR (Planned Residential) up to 3 du/ac in June 2019 (6-J-19-RZ). The subdivision includes a single cul-de-sac road with access via E. Copeland Drive. The interior lots in the groups of townhouses are 20 feet wide, which is less than the standard 25-foot of road frontage required by the Subdivision Regulations. However, the Subdivision Regulations allow the Planning Commission to approve 20-foot lot frontages for attached house lots if guest parking is provided. There are 12 guest parking spaces proposed, which is approximately .36 guest spaces per unit. For comparison, the City of Knoxville Zoning Ordinance requires a minimum of .25 guest spaces per attached dwelling unit (townhouse). In addition to the off-street guest parking, a large segment of the road does not have dwelling units on one side of the street that can accommodate additional parking.

#### HILLSIDE PROTECTION

There are .87 acres of the 11-acre property within the Hillside Protection (HP) area, and .24 acres within the HP area proposed to be disturbed. The attached Hillside Protection area map shows that the slopes in the HP area are almost entirely less than 15 percent. According to the preliminary grading plan (sheet C-2), the 35-ft peripheral setback will largely be undisturbed.

#### DEVELOPMENT STANDARDS FOR USES PERMITTED ON REVIEW (ARTICLE 4.10 - SECTION 2)

The Planning Commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the following general standards:

1) THE PROPOSED USE IS CONSISTENT WITH THE ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND SECTOR PLAN.

A. The North County Sector Plan recommends LDR (Low Density Residential) and HP (Hillside Protection) for the site. The LDR land use allows consideration of up to 5 du/ac.

- B. The property is in the Planned Growth area on the Knoxville-Knox County-Farragut Growth Policy Plan map which allows consideration of up to 5 du/ac.
- C. The proposed density is 3 du/ac which is consistent with the sector plan and growth policy plan.
- D. There are .87 acres of the 11-acre property within the Hillside Protection (HP) area, and .24 acres within the HP area proposed to be disturbed. The attached Hillside Protection area map shows that the slopes in the HP area are almost entirely less than 15 percent. According to the preliminary grading plan (sheet C-2), the 35-ft peripheral setback will largely be undisturbed.
- 2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ZONING ORDINANCE.
- A. The PR (Planned Residential) zone is intended to provide optional methods of land development which encourage more imaginative solutions to environmental design problems.
- B. The property is zoned PR up to 3 du/ac, and the proposed density is 3 du/ac.
- C. The proposed attached residential lot layout is clustered away from the sinkholes.
- 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.
- A. The proposed attached residential lots are setback approximately 65-70ft from E. Copeland Drive, which is more consistent with the area's rural character than if the structures were located at the required 35ft peripheral setback.
- B. The proposed two-story structures are generally consistent in height with 1- and 2-story residential structures in the area.
- 4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY.
- A. The proposed attached residential dwellings are compatible with the surrounding residential uses and will not significantly impact the value of the adjacent property.
- B. According to the preliminary grading plan, the 35ft peripheral setback along the western lot line will remain largely undisturbed. However, this is not a non-disturbance area, and vegetation can be removed either during the development phase or by individual homeowners.
- 5) THE USE WILL NOT DRAW ADDITIONAL TRAFFIC THROUGH RESIDENTIAL AREAS.
- A. The subdivision will access E. Copeland Drive, a major collector street.
- 6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.
- A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed use.

ESTIMATED TRAFFIC IMPACT: 352 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

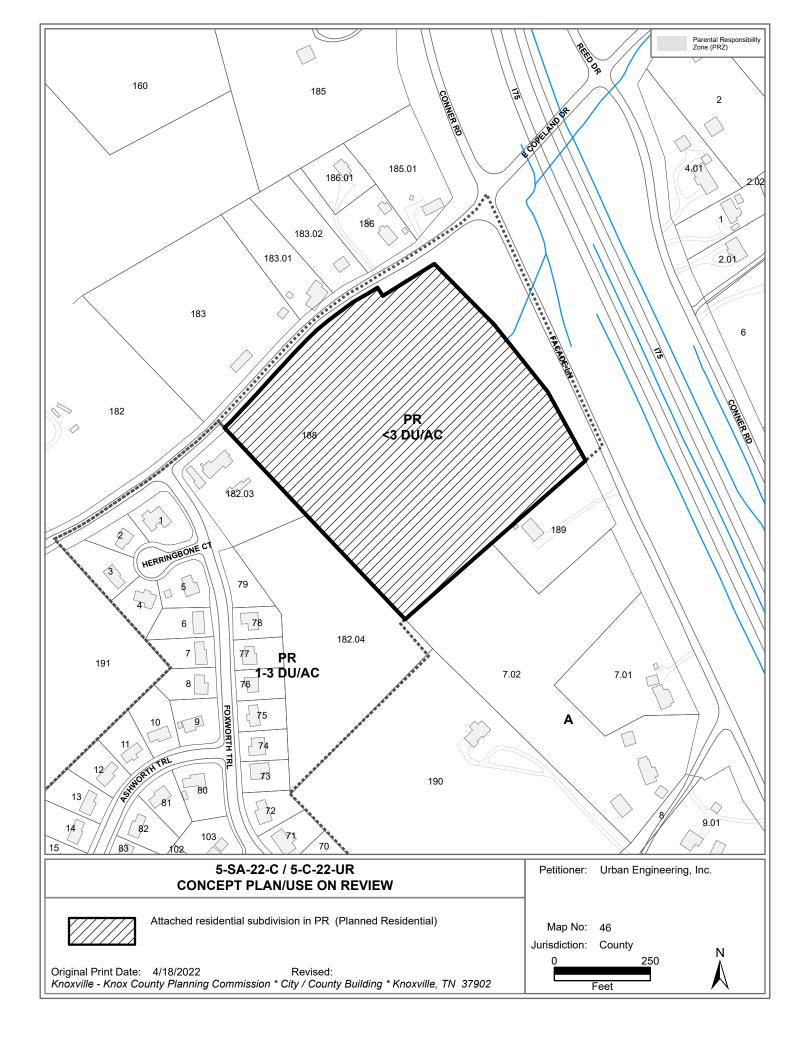
#### ESTIMATED STUDENT YIELD: 2 (public school children, grades K-12)

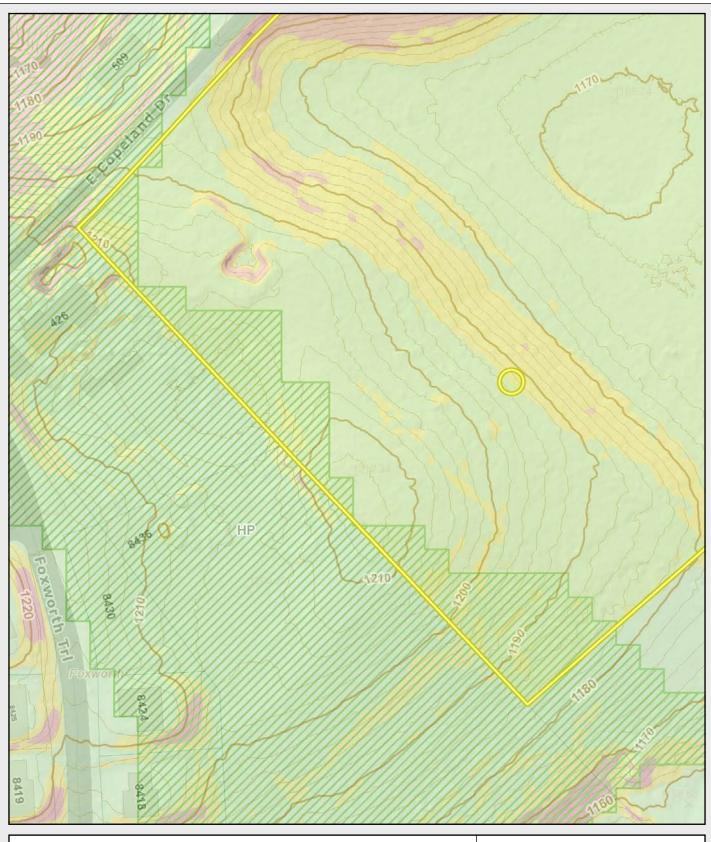
Schools affected by this proposal: Copper Ridge Elementary, Powell Middle, and Powell High.

- Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

Knoxville-Knox County Planning Commission's approval or denial of this concept plan request is final, unless the action is appealed to Knox County Chancery Court. The date of the Knox County Chancery Court hearing will depend on when the appeal application is filed.

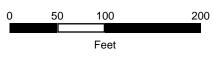
Knoxville-Knox County Planning Commission's approval or denial of this use on review request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed.







5-SA-22-C / 5-C-22-UR Hillside Protection Area



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## VARIANCES/ALTERNATIVE DESIGN STANDARDS REQUESTED



1 REDUCE THE KVALUE FROM	
Justify request by indicating hardship: APPROACH	•
OF E. COPELAND DRIVE: ROA	
- IT HAT A STOR CONDIT	
2.  Justify request by indicating hardship: REPILE 1  WIPTH FROM 25' TO 20'	
- TO AMOMODATE A TOWN	
3.	
Justify request by indicating hardship:	
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Justify request by indicating hardship:	
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Justify request by indicating hardship:	
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I certify that any and all requests needed to meet regulations are requested above, or are attached. I understand and agree that no additional variances can be acted upon by the legislative body upon appeal and none will be requested.	Signature 4/26/22
requested.	Date

### Requested Variances & Alternative Design Standards

#### 5-SA-22-C / 5-C-22-UR — EAST COPELAND DRIVE SUBDIVISION

#### **VARIANCES**

1. Reduce the minimum intersection approach vertical curve for Road 'A' at E. Copeland Drive from K=25 to K=15.

### ALTERNATIVE DESIGN STANDARDS REQUIRING KNOXVILLE-KNOX COUNTY PLANNING COMMISSION APPROVAL

1. Reduce the minimum lot width for attached dwelling units on individual lots from 25ft to 20ft.

#### KNOX COUNTY ENGINEERING AND PUBLIC WORKS RECOMMENDATION:

Knox County Engineering has reviewed the variance and alternate design standard requests for the East
Copeland Drive site and find them to be acceptable. In our professional opinion these deviations will not
create unsafe roadway conditions nor negatively impact present or future traffic operations.

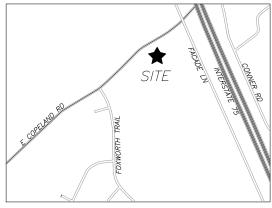
5/2/2022 Page 1 of 1

#### CONCEPT PLAN / USE ON REVIEW

U.E.I. PROJECT NO. 2202003

### EAST COPELAND DRIVE

SITE ADDRESS: 0 EAST COPELAND DRIVE, KNOXVILLE, TENNESSEE 37849
TAX MAP: 46, PARCEL: 188.00



LOCATION MAP

DEVELOPER:
PLAINS DEVELOPMENT, LLC
3712 CUNNINGHAM ROAD
KNOXVILLE, TN 37918
(865) 318–2629



SITE ENGINEER:
URBAN ENGINEERING, INC.
CHRIS SHARP
11852 KINGSTON PIKE
FARRAGUT, TENNESSEE 37934
(865) 966–1924

#### SPECIFICATIONS

EXCEPT WHERE DIRECTED OTHERWISE BY THE PLANS, WORKMANSHIP AND MATERIAL (BUT NOT MEASUREMENT AND PAYMENT) FOR THIS PROJECT SHALL BE IN ACCORDANCE WITH THE FOLLOWING SPECIFICATIONS AND STANDARDS.

ELECTRICAL - AS DIRECTED BY KNOXVILLE UTILITIES BOARD
CAS - AS DIRECTED BY KNOXVILLE UTILITIES BOARD
WATER & SEWER - AS DIRECTED BY HALLSDALE-POWELL UTILITY DISTRICT
TELEPHONE - AS DIRECTED BY AT&T
CABLE - AS DIRECTED BY COMCAST

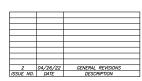
SITE DEVELOPMENT - KNOX COUNTY STANDARDS AND SPECIFICATIONS

#### SHEET INDEX

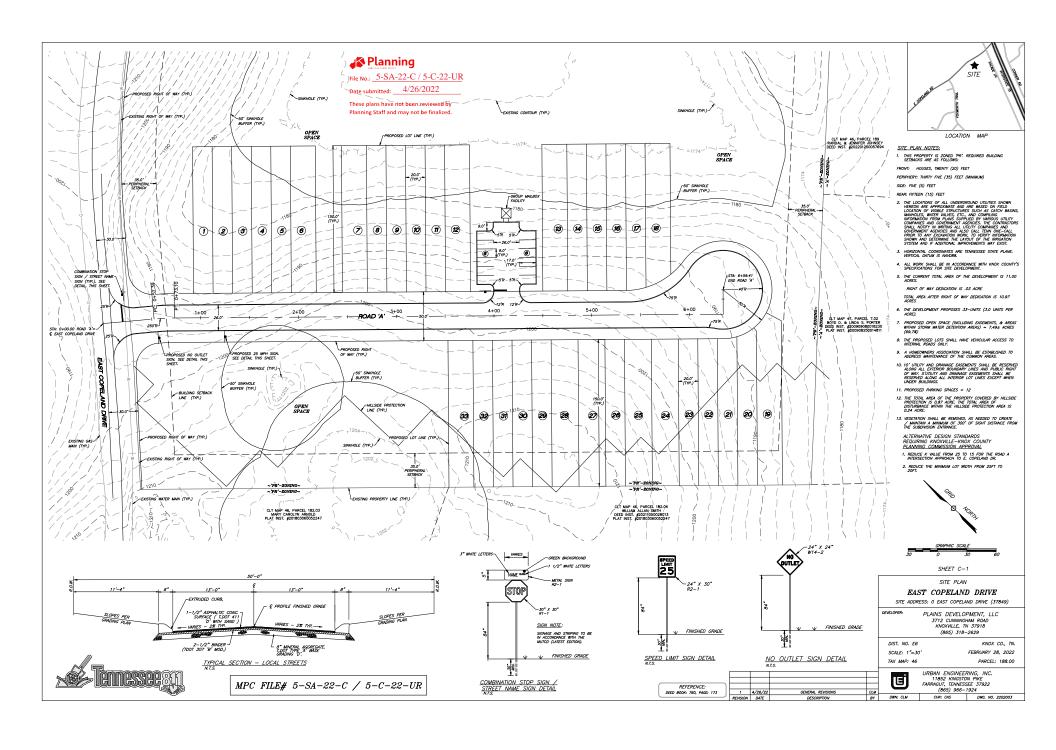
<u>TITLE</u>	SHEET
TITLE SHEET	C-0
SITE PLAN / TYPICAL SECTION	C-1
PRELIMINARY GRADING PLAN	C-2
ROADWAY PROFILE	C-3
ARCHITECTURAL ELEVATIONS / TYPICAL LOT DETAIL	A-1

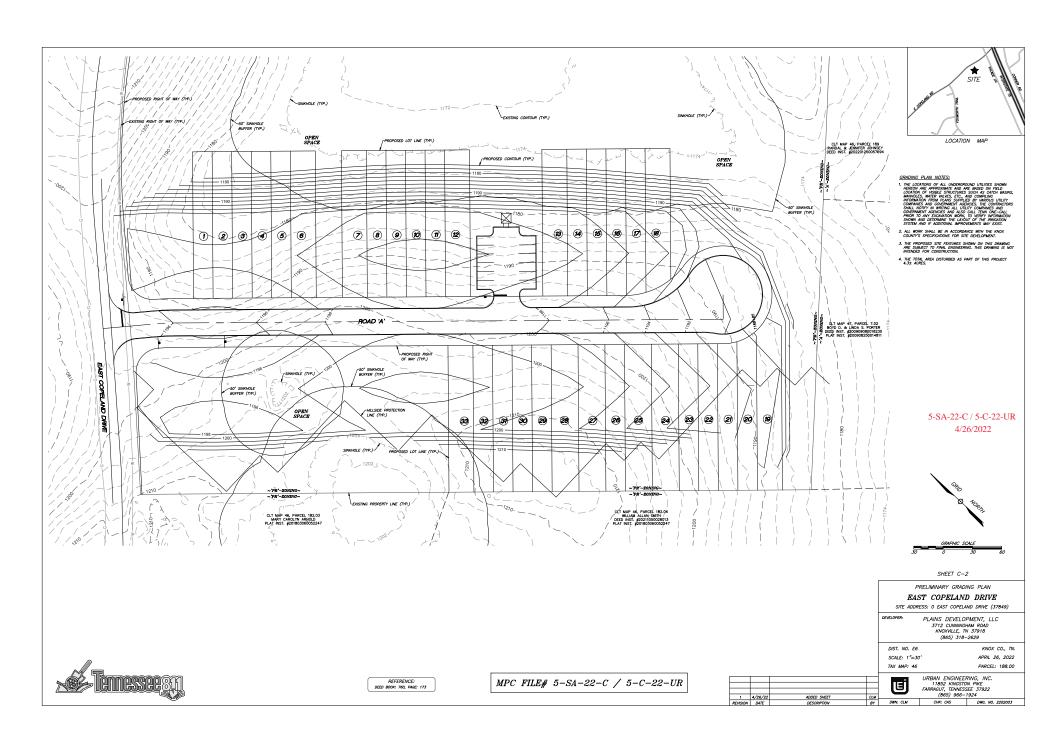
5-SA-22-C / 5-C-22-UR 4/26/2022

MPC FILE# 5-SA-22-C / 5-C-22-UR

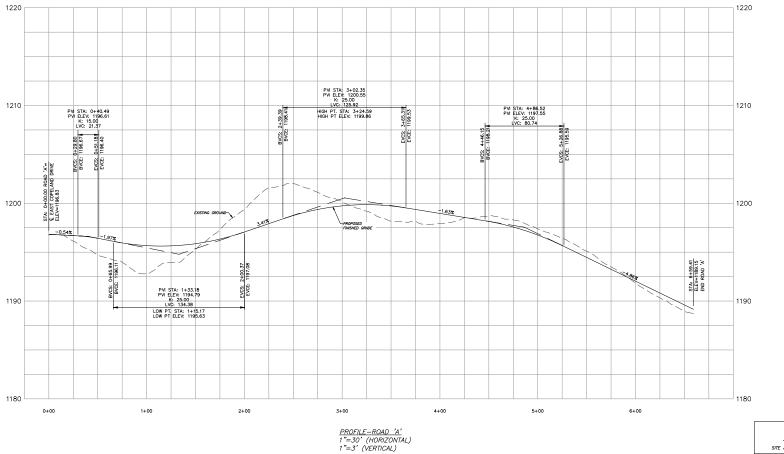


SHEET C-0 - 1 OF 5









SHEET C-3

EAST COPELAND DRIVE SITE ADDRESS: O EAST COPELAND DRIVE (37849)

PLAINS DEVELOPMENT, LLC 3712 CUNNINGHAM ROAD KNOXVILLE, TN 37918 (865) 318–2629

DIST. NO. E6 KNOX CO., TN. SCALE: 1"=30" FEBRUARY 28, 2022 PARCEL: 188.00

5-SA-22-C / 5-C-22-UR 4/26/2022

TAX MAP: 46

E

MPC FILE# 5-SA-22-C / 5-C-22-UR

REFERENCE: DEED BOOK: 760, PAGE: 173

URBAN ENGINEERING, INC. 11852 KINGSTON PIKE FARRAGUT, TENNESSEE 37922 (865) 966-1924 DWN: CLM CHK: CAS DWG. NO. 2202003





### URBAN ENGINEERING, INC.

CIVIL ENGINEERS . LAND PLANNERS . LAND SURVEYORS

May 3, 2022

Mr. Mike Reynolds Knox County Metropolitan Planning Commission Suite 403, City/County Building 400 Main Street Knoxville, TN 37902

5-SA-22-C / 5-C-22-UR 5/3/2022

Re: 0 E Copeland Drive

Dear Mr. Reynolds:

Sight distance was evaluated to the northeast and southwest of the proposed ingress / egress location. The sight distance was measured at 15 feet from the edge of the roadway in both directions along E Copeland Drive. The posted speed is 30 MPH. Per AASHTO, the required intersection sight distance for a vehicle turning left onto the thru road is 335 feet. The required intersection sight distance for a motorist turning right is 290 feet. The minimum stopping sight distance is 200 feet.

There is more than 400 feet of available sight distance to the southwest and more than 350 feet of available sight distance to the northeast, which exceeds the minimum values that are prescribed by AASHTO. Attached to this letter, you will find photographs that show lines of sight in both directions.

Please do not hesitate to contact me if you have questions about this letter or attachments. Sincerely,

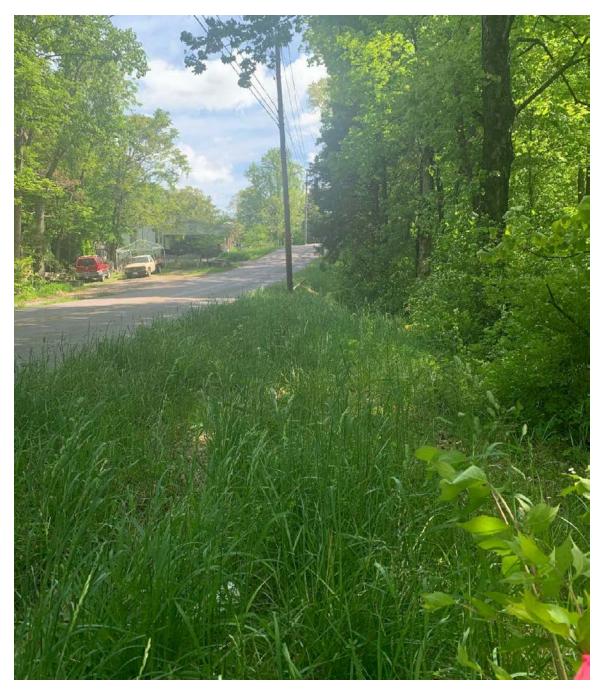
Urban Engineering, Inc.





## URBAN ENGINEERING, INC.

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Sight Distance From Ingress/Egress - Northeast



## URBAN ENGINEERING, INC. CIVIL ENGINEERS . LAND PLANNERS . LAND SURVEYORS



Sight Distance From Ingress/Egress -Southwest



## URBAN ENGINEERING, INC. CIVIL ENGINEERS • LAND PLANNERS • LAND SURVEYORS



Sight Distance for Vehicle Traveling Southwest Along E Copeland Drive Towards Site

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**Development Request** 

Planning KNOXVILLE I KNOX COUNTY	☐ Planned Development ☐ Final Plat ☐ S		ZONING ☐ Plan Amendment ☐ SP ☐ OYP ☐ Rezoning
Urban Engineering, Inc.		Engi	neer
Applicant Name		Affiliat	tion
- <del>2/28/22</del> - 3/24/2022	<del>4/14/22</del> 5/12/2022		File Number(s
Date Filed	Meeting Date (if applicable) 5-SA-22-C 5-C-22-UR		
CORRESPONDENCE All	correspondence related to this application s	hould be directed to the a	oproved contact listed below.
■ Applicant □ Property Owner	☐ Option Holder ☐ Project Surveyor	■ Engineer □ Arch	itect/Landscape Architect
Chris Sharp, P.E.		Engineering, Inc.	
Name	Compa	ny	
11852 Kingston Pike	Knoxy	ville TN	37934
Address	City	State	ZIP
(865) 966-1924	chris@urban-eng.com		
Phone	Email		
CURRENT PROPERTY INFO			
Howard and Daisy Hicks	12069 Woodhollow F	Road, Knoxville, TN 37	2
Property Owner Name (if different)	Property Owner Address	+	
0 E. Copeland Drive		046 188	
Property Address		Parcel ID	
Hallsdale Powell	Hallsdale Powell		No
Sewer Provider	Water Provider		Septic (Y/N)
STAFF USE ONLY			35,000 (7,1)
South side of Copeland	Dr. at corner of Facade Ln.	11	acres
General Location		Tract Si	
☐ City 【本County 7th	PR < 3 du/ac	AgFor Vac	
District	Zoning District	Existing Land Use	
North County	LDR & HP	Planned Gro	owth
Planning Sector	Sector Plan Land Use Classification	Growth	Policy Plan Designation

DEVELOPMENT REQUEST					
☐ Development Plan ☐ Use on Review / Special Use ☐ Hillside Protection COA ☐ Residential ☐ Non-Residential ☐ Home Occupation (specify)			Related C	Related City Permit Number(	
Other (specify) Concept Plan & UOR					
SUBDIVISION REQUEST					
			Related R	ezoning File Numbe	
Proposed Subdivision Name					
Unit / Phase Number Combine Parcels	Divide Parcel Tota	al Number of Lots Create	d		
Other (specify)					
☐ Attachments / Additional Requirements					
ZONING REQUEST					
ZOMING REQUEST			Panding	g Plat File Number	
Zoning Change			rending	g Plat File Number	
Proposed Zoning					
Plan Amendment Change Proposed Plan Design	gnation(s)				
Proposed Density (units/acre) Previ	ous Rezoning Request	· S			
Other (specify)	8				
STAFF LISE ONLY					
STAFF USE ONLY PLAT TYPE		Foo 1			
☐ Staff Review ☐ Planning Commission		Fee 1		Total	
ATTACHMENTS		0406	1300.00		
☐ Property Owners / Option Holders ☐ Variance	Request	Fee 2			
ADDITIONAL REQUIREMENTS	, , , , , , , , , , , , , , , , , , , ,	+ \$100 x			
Design Plan Certification (Final Plat)		11 acres	1100.00		
Use on Review / Special Use (Concept Plan)		Fee 3			
☐ Traffic Impact Study ☐ COA Checklist (Hillside Protection)		î		<b>#2400.00</b>	
				\$2400.00	
AUTHORIZATION					
Chris Sharp  Digitally signed by Chris Sharp Date: 2022.02.28 09:59:28 -05'00'	Urban Engineeri	ng, Inc.	2/28/	/22	
Applicant Signature	Please Print		Date		
(865) 966-1924	chris@urban-en	g.com			
Phone Number	Email				
Kely More	Robert Goo.	and or	71	1	
Property Owner Signature	Please Print	ve j	<b>3/22</b> Date	2022	

Property Owner Signature

Sherry Michenyi 3/25/22

swm / 3/25/2022



## NAMES OF ALL PROPERTY OWNERS INVOLVED OR HOLDERS OF OPTION ON SAME MUST BE LISTED BELOW:

Please print or type in black ink:

NAME	ADDRESS	CITY	STATE	ZIP	OWNER	/ OPTION
PLAINS DE	WECOPNEN	T166				×
ROB BR	Pholy					
3712 Cu	INNINGHAN	. 111				
KNOXVI	VE, TN 3;	7918				
					NAMES OF THE OWNER, WHEN	
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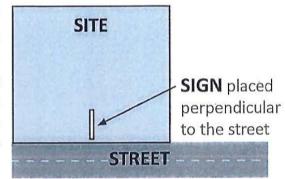
If more space is needed, attach additional sheets.



## Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

#### LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

#### TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

(applicant or staff to post sign)	(applicant to remove sign)
Applicant Name: Chris Dharp. Urban Engineering Date: 3/25/2022 File Number: 5-5A-22-C 5-C-22-UR	Sign posted by Staff Sign posted by Applicant