

# SPECIAL USE REPORT

► FILE #: 11-B-22-SU AGENDA ITEM #: 20

AGENDA DATE: 11/10/2022

► APPLICANT: PAVILION DEVELOPMENT COMPANY

OWNER(S): Anthony DiFranco The Circle Burger Corp

TAX ID NUMBER: 131 N C 014.01 <u>View map on KGIS</u>

JURISDICTION: City Council District 2
STREET ADDRESS: 10248 KINGSTON PIKE

► LOCATION: Southeast quadrant of the intersection of Kingston Pk and S. David Ln

► APPX. SIZE OF TRACT: 0.66 acres

SECTOR PLAN: Southwest County

GROWTH POLICY PLAN: N/A (Within City Limits)

ACCESSIBILITY: Access is via Kingston Pike, a 4-lane major arterial with a turning lane within

a right-of-way width of 100-ft. Access is also via S. David Lane, a local street

with a pavement width of 29-ft within a right-of-way width of 50-ft.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: Sinking Creek

► ZONING: C-G-1 (General Commercial)

► EXISTING LAND USE: Commercial

► PROPOSED USE: Drive-thru coffee shop

HISTORY OF ZONING: None noted.

SURROUNDING LAND North: Office - CA (General Business)

USE AND ZONING: South: Office - C-G-1 (General Commercial)

East: Bank - C-G-1 (General Commercial)

West: Restaurant - C-G-1 (General Commercial)

NEIGHBORHOOD CONTEXT: This is a commercial corridor along Kingston Pike with a mix of commercial

and offices uses, including drive-through facilities.

### STAFF RECOMMENDATION:

Approve the request for a drive-through facility in the C-G-1 zoning district, subject to 7 conditions.

- 1. Meeting the requirements of principal use standards for drive-through facilities (Article 9.3.F) of the City of Knoxville Zoning Ordinance.
- 2. Meeting the requirements of Article 13 (Signs) of the City of Knoxville Zoning Ordinance.
- 3. Installation of landscaping per the requirements of Article 12 (Landscaping) of the City of Knoxville Zoning Ordinance or the applicant may request an alternative landscape design, as per Article 12.2.D.
- 4. Meeting all applicable requirements of the Knoxville Department of Engineering.

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- 5. Meeting all applicable requirements of the Tennessee Department of Transportation.
- 6. Meeting all other applicable requirements of the City of Knoxville Zoning Ordinance.
- 7. Meeting all the application requirements of the City of Knoxville Plans Review and Inspections Department.

With the conditions noted above, this request meets the requirements of C-G-1 zoning, the principal use standards for drive-through facilities, and other criteria for approval of a special use.

#### **COMMENTS:**

This is a proposal to construct a new drive-through facility for a Dutch Bros Coffee on a site that was most recently a barbeque restaurant. The applicant is proposing an approximate 950-sq.ft building with a drive-through. The parcel has frontage along Kingston Pike and S. David Lane. The applicant is submitting for a sidewalk waiver through the City of Knoxville Engineering Department and the landscape plan will require alternative landscape design review.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2.)

- 1) THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.
- A. The One Year Plan and Sector Plan designation for this parcel is GC (General Commercial), which includes previously developed strip commercial corridors providing a wide range of retail and service oriented uses.
- 2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE. A. The C-G zoning district is intended to provide for a heterogeneous mix of retail, personal service, office and

residential uses within and along Knoxville's commercial nodes and corridors. Drive-through facilities may be permitted as a special use approval.

Demilited as a special use approval.

- B. The C-G-1 zone does not have a minimum lot area or lot width, nor does it have maximum gross floor area standards. The maximum building height is 45-ft within the C-G-1 zone district. The applicant has not provided elevations to demonstrate building height, but will be expected to meet this standard during permitting through the City of Knoxville.
- 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.
- A. There are other eating and drinking establishments with drive-through facilities in the area, including a Subway which is located on the adjacent parcel to the east. There is also a bank with a drive through to the west across S. David Lane.
- B. The proposed structure is for 950-sqft building with a drive-through facility for a Dutch Brothers Coffee.
- 4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS DETRACT FROM THE IMMEDIATE ENVIRONMENT.
- A. The proposed drive-through facility will not significantly injusre the value of adjacent property or detract from the immediate environment, the adjacent properties are primarily a mix of commercial and office uses, also with drive-through facilities.
- B. The subject property is required to comply with Article 10 of the City of Knoxville Zoning Ordinance, which regulates impacts. Section 10.2 regulates lighting, while noise, dust and pollution, odors, fire hazards, and other similar concerns are regulated in Section 10.5.
- C. The landscape plan as submitted by the applicant will require an alternative landscape design review, as per Article 12.2.D
- 5) THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS.
- A. The proposed drive-through facility is at an intersection along the commercial corridor of Kingston Pike and is surrounded by commercial and office uses. It is not anticipated to draw substantial traffic through residential streets.
- 6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.
- A. There are no known uses immediately surrounding the subject site that pose a potential hazard or undesirable environment for the proposed use.

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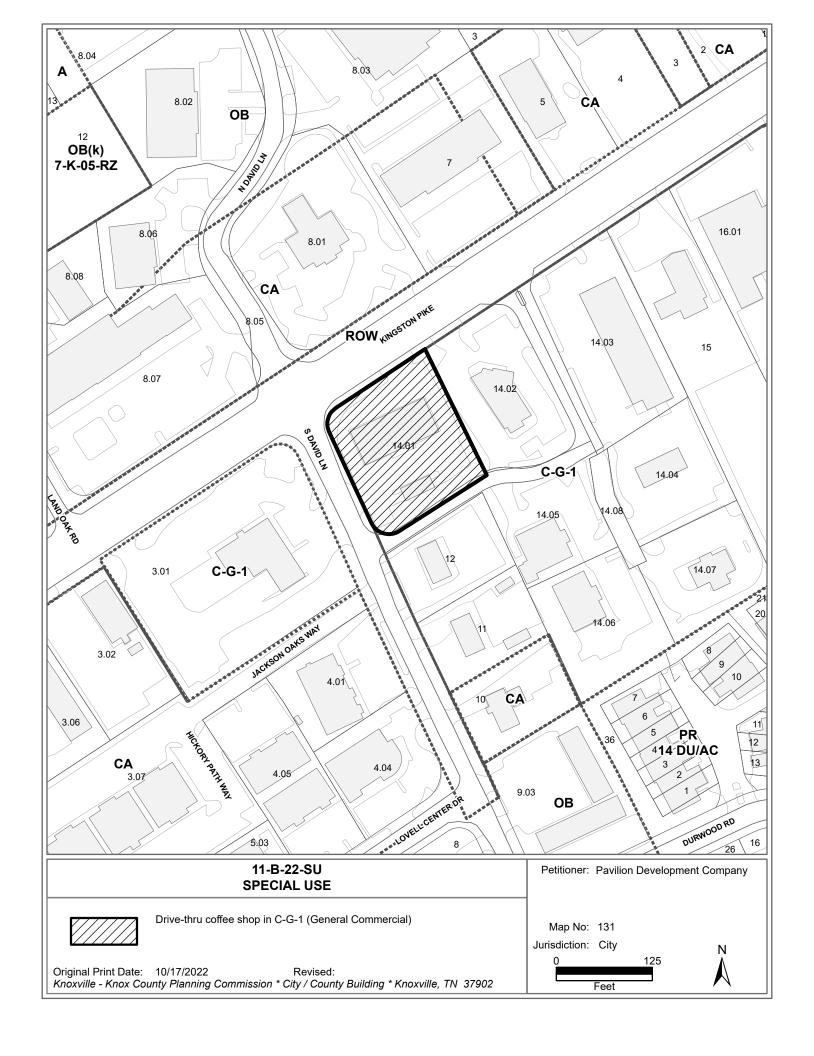
ESTIMATED TRAFFIC IMPACT: 507 (average daily vehicle trips)

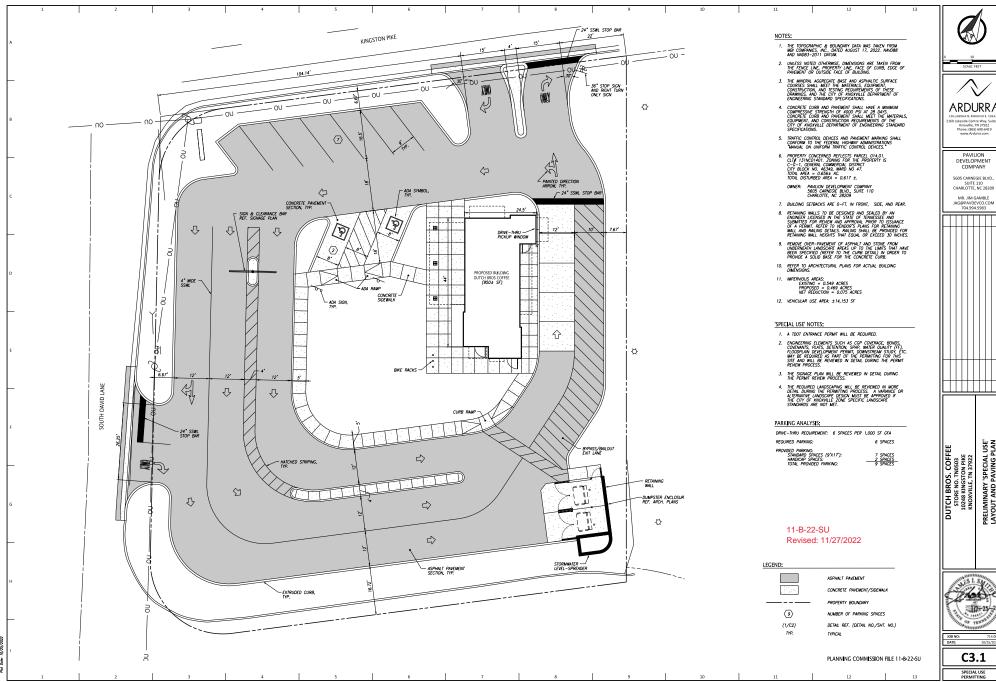
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed.

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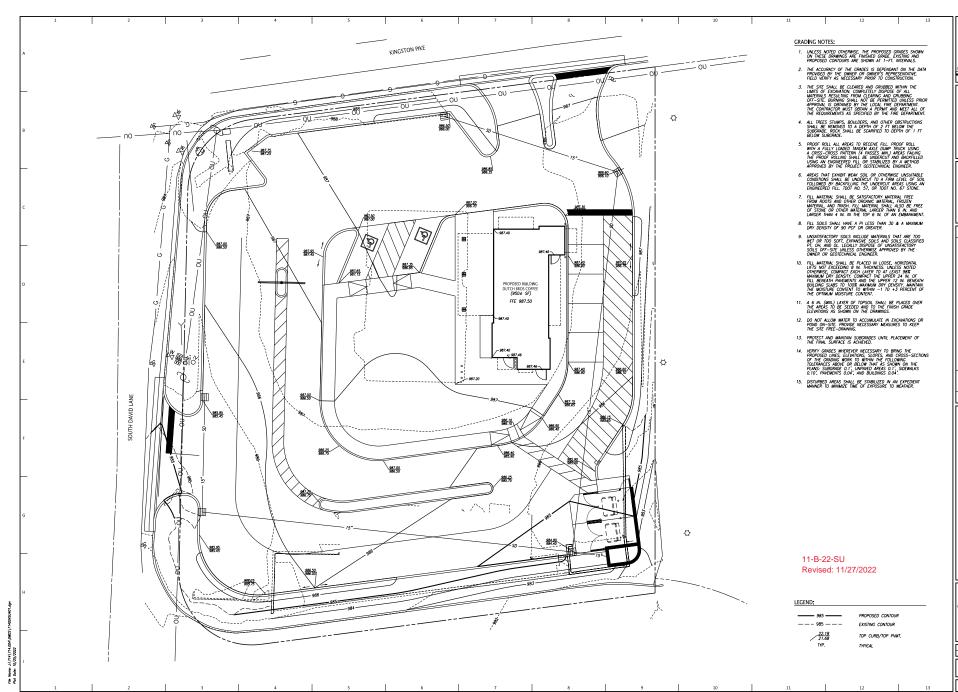


**ARDURRA** 

PAVILION DEVELOPMENT COMPANY

5605 CARNEGIE BLVD.,

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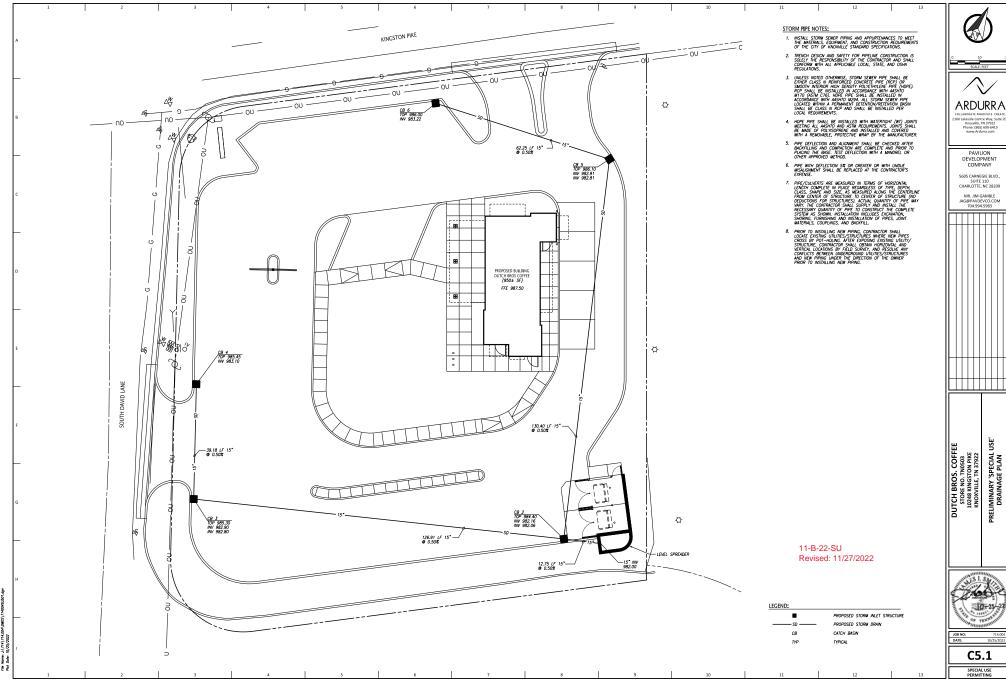
**ARDURRA** 

PAVILION DEVELOPMENT COMPANY

5605 CARNEGIE BLVD.,

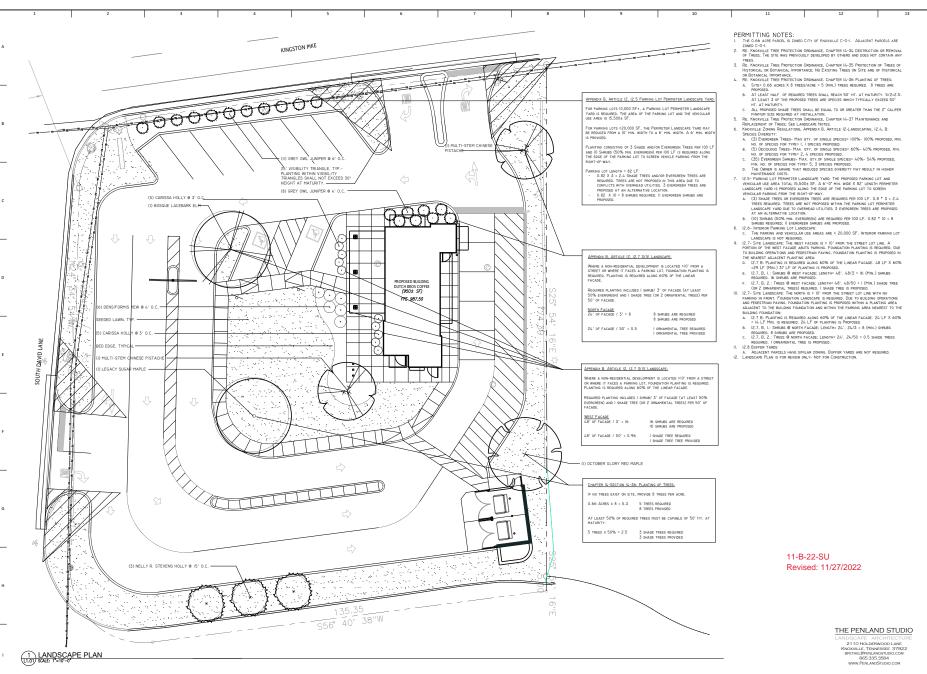
MR. JIM GAMBLE JAG@PAVDEVCO.COM 704.994.5983

C4.1









SCALE-FIET

ARDURRA

COLLABORATE, INNOVATE, CREATE,
2160 Lakeside Centre Way, Suite 201
Knooville, TN 37922

PAVILION DEVELOPMENT

05 CARNEGIE BLVD., SUITE 110

MR. JIM GAMBLE JAG@PAVDEVCO.COM 704.994.5983

UTCH BROS. COFFEE
STORE NO. TN0503
10248 KINGSTON PIKE
KNOXVILLE, TN 37922

LANDSCAPE

"SPECIAL USE"

PRELIMINARY

1 105Ep.

JOB NO: DATE:

L1.01

SPECIAL USE File No.:11-B-22-SU



# **Development Request**

	DEVELOPMENT	SUBDIVISION	ZONING	
Dlannir	☐ Development Plan	☐ Concept Plan	☐ Plan Amendment	
KNOXVILLE I KNOX COUNTY	☐ Planned Development	☐ Final Plat	☐ Sector Plan	
	✓ Use on Review / Special Use		☐ One Year Plan	
	☐ Hillside Protection COA		Rezoning	
Pavilion Development Com	pany			
Applicant Name		Affiliatio	n	
9/23/2022	11/10/2022	11-B-22-SU		
Date Filed	Meeting Date (if applicable)	File Number(s)		
CORRESPONDENCE	All correspondence related to this application s	hould be directed to the app	roved contact listed below.	
Jim Gamble Pavilion Develo		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Name / Company	· · · · ·			
5605 Carnegie Blvd. Suite 1	.10 Charlotte NC 28209			
Address				
704-944-5983 / jag@pavde	evco.com			
Phone / Email				
CURRENT PROPERTY	INFO			
Anthony DiFranco The Circl	le Burger Cor 904 Chateaugay Rd Knoxville TN	1 37923 86	5-724-3053	
Owner Name (if different)	Owner Address	Ow	ner Phone / Email	
10248 KINGSTON PIKE				
Property Address				
131 N C 014.01		0.6	6 acres	
Parcel ID	Part of	Parcel (Y/N)? Tra	ct Size	
Knoxville Utilities Board	Knoxville Utilities	Board		
Sewer Provider	Water Provider		Septic (Y/N)	
STAFF USE ONLY				
Southeast quadrant of the	intersection of Kingston Pk and S. David Ln			
General Location				
City Council District 2	C-G-1 (General Commercial)	Commerci	al	
County District	Zoning District	Existing L	and Use	
<b>Southwest County</b>	GC (General Commercial)	N/A (With	in City Limits)	
Planning Sector	Sector Plan Land Use Classification	Growth Policy Plan Designation		

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DEVELOPMENT REQUEST			
☐ Development Plan ☐ Planne	ed Development 📝 Use on Review / S	special Use	Related City Permit Number(s)
☐ Hillside Protection COA	☐ Residential [	Non-residential	
Home Occupation (specify)			
Other (specify) <b>Drive-thru coffee</b>	shop		
SUBDIVSION REQUEST			
			Related Rezoning File Number
Proposed Subdivision Name			_
Unit / Phase Number	Total Nu	ımber of Lots Created	
Additional Information			
Attachments / Additional Requi	rements		
ZONING REQUEST			
☐ Zoning Change		Pending Plat File Number	
Proposed Zoni	ng		_
☐ Plan			
Amendment Proposed Pla	n Designation(s)		
-			
	revious Zoning Requests		
Additional Information			
STAFF USE ONLY			
PLAT TYPE		Fee 1	Total
Staff Review Planning	Commission	\$1,600.00	)
ATTACHMENTS			
Property Owners / Option Holds		Fee 2	
ADDITIONAL REQUIREMENT  COA Checklist (Hillside Protection			
Design Plan Certification (Final Plat)  Fee 3			
☑ Site Plan (Development Request	c)		
☐ Traffic Impact Study			
Use on Review / Special Use (Co	ncept Plan)		
AUTHORIZATION			
	Pavilion Development Company		9/23/2022
Applicant Signature	Please Print		Date
Phone / Email			
	Anthony DiFranco The Circle Burg	er Corp	9/23/2022
Property Owner Signature	Please Print		Date

I declare under penalty of perjury the foregoing (i.e., he/she/they is/are the owner of the property and that the application and all associated materials are being submitted with his/her/their consent) is true and correct.

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Development Request SUBDIVISION ZONING

☐ Concept Plan

☐ Plan Amendment

☐ Development Plan

Planni KNOXVILLE I KNOX CO		☐ Planned Devel ■ Use on Review ☐ Hillside Protect	/ / Special Use	☐ Final P	lat	☐ SP ☐ OYP☐ Rezoning
Pavilion Developi	ment Compan	ny			Buyer	
Applicant Name				**************************************	Affiliatio	on
9-23-22		11-10-22				File Number(s)
Date Filed		Meeting Date (if applicable)			11-	- 3-22-9U
CORRESPONDEN	NGE All co	orrespondence relate	d to this application sh	ould be direc	ted to the app	proved contact listed below.
Applicant 🗌 Pi	roperty Owner	☐ Option Holder	☐ Project Surveyor	Enginee	r 🗌 Archit	tect/Landscape Architect
Jim Gamble			Pavilio	on Developi	ment Comp	oany
Name			Compar	ıy		
5605 Carnegie Bl	vd. Suite 110		Charlo	otte	NC	28209
Address			City		State	ZIP
704 944 5983		jag@pavd	evco.com			
Phone		Email	and the second s			144.714.744
CURRENT PROP	ERTY INFO					
The Circle Burger	Corporation	904	4 Chateaugay Rd. I	Knoxville TN	l. 37923	865 724 3053
Property Owner Nam	e (if different)	Prop	oerty Owner Address			Property Owner Phone
10248 Kingston F	Pike			131NC014	101	
Property Address			maki maki mara mara mara mara mara mara mara mar	Parcel ID		
First Utility Distri	ct	First Utility District		strict		N
Sewer Provider			Water Provider			Septic (Y/N)
STAFF USE ONLY						
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	2	C-G-1		CO, OF,	and MF	
City County	District	Zoning Distric	t	Existing La	ınd Use	
Southwest Count	ty	GC			NA (Ir	n City)
Planning Sector Sector Plan Land		and Use Classification	***************************************	Growth	Policy Plan Designation	

DEVELOPMENT REQUEST				
☐ Development Plan ☐ Use on Review / Special Use ☐ Hillside Protection COA ☐ Residential ☐ Non-Residential			†. 	ty Permit Number(s)
Home Occupation (specify)	ب مساور می دو میسان در میسان در این در میسان در			į
Other (specify) Allowance for Drive Thru Cot	fee Shop	***		
SUBDIVISION REQUEST				
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Proposed Subdivision Name	41 W	And the second s		
Combine Parcels	☐ Divide Parcel			r di anno 1900 de la constanta
Unit / Phase Number	Total	Number of Lots Cre	eated	
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☐ Attachments / Additional Requirements				
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Proposed Plan Desi	gnation(s)			
Proposed Density (units/acre) Prev	vious Rezoning Requests	,		
Other (specify)				
STAFF USE ONLY				
PLAT TYPE		Fee 1	•	Total
☐ Staff Review ☐ Planning Commission		405	\$1,600	\$1,600-
ATTACHMENTS		Fee 2	L	- 1,000
☐ Property Owners / Option Holders ☐ Varian	ce Request			
ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)				
Use on Review / Special Use (Concept Plan)		Fee 3	From pure 3 ph to 100 to 200 ( 200 to	
☐ Traffic Impact Study				
COA Checklist (Hillside Protection)				
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Michema	Pavillon Develo	pment Compan	Y Date	1
Applicant Signature			1	
704 944 5983	jag@pavdevco. Email	com	م برسیسیسی و در در برسیسیسیسیسی و در در در در در در در برسیسیسیسیسیسیسیسیسیسیسیسیسیسیسیسیسیسیسی	
Phone Number			al.	
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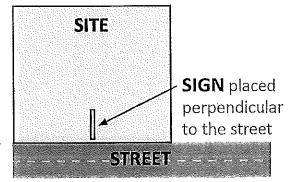
I declare under penalty of perjury the foregoing (i.e., he/she/they is/are the owner of the property and that the application and all associated materials are being submitted with his/her/their consent) is true and correct.



# Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

## **LOCATION AND VISIBILITY**

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

## TIMING

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

October 26, 2022 ar	d November 11, 2022
(applicant or staff to post sign)	(applicant to remove sign)
Applicant Name: Pavillion Develope	nert Co.
Date: 9 23 2022	Sign posted by Staff
File Number: 11-12-24-50	Sign posted by Applicant