

## **PLAN AMENDMENT REPORT**

► FILE #: 10-G-22-SP						AGENDA	ITEM #:	14
						AGENDA	DATE:	10/6/2022
APPLICANT:	R. BEN	EY MA	RLOW					
OWNER(S):	R. Bentl	Marlow	v					
TAX ID NUMBER:	94 F Q (	9					<u>View ma</u>	ap on KGIS
JURISDICTION:	Council	strict 6						
STREET ADDRESS:	1101 UN	'ERSIT	Y AVE					
LOCATION:	North si	e of Un	iversity	Ave, ea	st of Boy	vd St, west	of Fifth Av	/e
APPX. SIZE OF TRACT:	7119 sq	re feet	t					
SECTOR PLAN:	Central	у						
GROWTH POLICY PLAN:	N/A (Wit	n City L	imits)					
ACCESSIBILITY:				venue, a 6-ft right		ollector stree	et with a 28	-ft
UTILITIES:	Water S	rce:	Knoxvi	le Utilitie	s Board			
	Sewer S	irce:	Knoxvi	le Utilitie	s Board			
WATERSHED:	Second	eek						
PRESENT PLAN AND ZONING DESIGNATION:	TDR (Tr Resider				Residen	tial) / RN-2	(Single-Fa	amily
PROPOSED PLAN DESIGNATION:	NC (Nei	borho	od Com	mercial)				
EXISTING LAND USE:	Agricult	e/Fore	stry/Va	cant Lan	d			
EXTENSION OF PLAN DESIGNATION:	No							
HISTORY OF REQUESTS:	None no	d						
SURROUNDING LAND USE	North:	ingle fa	mily res	idential -	NC (Neig	ghborhood C	Commercia	l)
AND PLAN DESIGNATION:	South:	ublic-qu	uasi pub	lic - TDR	(Traditio	nal Neighbo	rhood Res	idential)
	East:	ultifami	ily reside	ential - T	DR (Trad	itional Neigh	nborhood F	Residential)
	West:	ingle fa esident		idential -	TDR (Tra	aditional Nei	ghborhood	ł
NEIGHBORHOOD CONTEXT	This are commer			y resider	itial neigh	borhood wit	h a modes	st

#### STAFF RECOMMENDATION:

Deny the sector plan amendment to NC (Neighborhood Commercial) because it does not meet any of the requirements for a sector plan amendment.

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#### COMMENTS:

SECTOR PLAN AMENDMENT REQUIREMENTS FROM GENERAL PLAN (May meet any one of these):

CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN:

1. The existing commercial node northeast of the subject property is currently underutilized, with several vacant and cleared properties. These conditions do not warrant an expansion of the commercial node into the residential area where the subject property is located.

INTRODUCTION OF SIGNIFICANT NEW ROADS OR UTILITIES THAT WERE NOT ANTICIPATED IN THE PLAN AND MAKE DEVELOPMENT MORE FEASIBLE:

1. There have been no significant capital improvements in this area that would make development of the subject property more feasible.

AN OBVIOUS OR SIGNIFICANT ERROR OR OMISSION IN THE PLAN:

1. The TDR (Traditional Neighborhood Residential) designation is intended for areas with 19th and early 20th century grid street neighborhoods. This land use designation for the subject property aligns with the residential boundaries of the Mechanicsville neighborhood.

2. Several published historical texts about the Mechanicsville community describe commercial encroachment as a potential threat to the integrity of the residential environment. The TDR designtation is not the result of an error or omission in the sector plan.

TRENDS IN DEVELOPMENT, POPULATION OR TRAFFIC THAT WARRANT RECONSIDERATION OF THE ORIGINAL PLAN PROPOSAL:

1. There have been no trends in this area that would trigger reconsideration of the residential land use designation for the subject property.

ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

If approved, this item will be forwarded to Knoxville City Council for action on 11/1/2022 and 11/15/2022. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

PAGE #:



## PLAN AMENDMENT/ REZONING REPORT

۲	FILE #:	10-K-22-RZ				AGENDA ITEM	#: 14	4
		10-F-22-PA				AGENDA DATE	E: 10/6/202	2
►	APPLICA	NT:	R. BEN	TLEY M	IARLOW			
	OWNER(	S):	R. Bent	ley Marl	ow			
	TAX ID N	UMBER:	94 F Q	009		Viev	w map on KGI	<u>s</u>
	JURISDIC	CTION:	Council	District	6			
	STREET	ADDRESS:	1101 U	NIVERS	SITY AVE			
۲	LOCATIO	N:	North s	ide of L	Jniversity Ave, east of Bo	yd St, west of Fift	h Ave	
►		FORMATION:	7119 so	quare fe	et.			
	SECTOR	PLAN:	Central	City				
	GROWTH	I POLICY PLAN:	N/A (W	ithin City	/ Limits)			
	ACCESSI	BILITY:			niversity Avenue, a major c n within a 66-ft right-of-way.	ollector street with	a 28-ft	
	UTILITIES	S:	Water S	Source:	Knoxville Utilities Board			
			Sewer \$	Source:	Knoxville Utilities Board			
	WATERS	HED:	Second	Creek				
Þ	PRESEN	F PLAN NATION/ZONING:			al Neighborhood Resider ighborhood)	ntial) / RN-2 (Singl	e-Family	_
►	PROPOS DESIGN	ED PLAN NATION/ZONING:	NC (Ne	ighborh	nood Commercial) / C-N (N	Neighborhood Cor	nmercial)	
Þ	EXISTING	B LAND USE:	Agricul	ture/Fo	restry/Vacant Land			
•								
		ON OF PLAN NATION/ZONING:	No/ No					
	HISTORY REQUE	OF ZONING STS:	None n	oted				
		NDING LAND USE, ESIGNATION,	North:		family residential - NC (Nei e-Family Residential Neighb		ercial) - RN-2	
	ZONING	i	South:	h: Public-quasi public - TDR (Traditional Neighborhood Residential) RN-2 (Single-Family Residential Neighborhood)				
			East:		mily residential - TDR (Trac ential) - C-N (Neighborhood		bd	
			West:	Single Reside	family residential - TDR (Tr ential) - RN-2 (Single-Family	aditional Neighborh Residential Neigh	nood borhood)	
	NEIGHBC	RHOOD CONTEXT:		ea is a si rcial noc	ingle family residential neig de.	hborhood with a mo	odest	
A	GENDA ITEM #	: <b>14</b> FILE #: 10-F-22-	PA		9/29/2022 03:55 PM	JESSIE HILLMAN	PAGE #: 14-	-1

#### **STAFF RECOMMENDATION:**

- Deny the One Year Plan amendment to NC (Neighborhood Commercial) because it does not meet the criteria for a One Year Plan amendment.
- Deny C-N (Neighborhood Commercial) zoning because it is inconsistent with the sector plan and the One Year Plan.

#### COMMENTS:

ONE YEAR PLAN AMENDMENT REQUIREMENTS: CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN (May meet any one of these.)

AN ERROR IN THE PLAN:

1. The subject property had a single family residence on it until approximately 2010, and it meets the location criteria for its current TDR (Traditional Neighborhood Residential) land use designation. There is no error in the One Year Plan with regards to this property.

A SIGNIFICANT CHANGE IN THE DEVELOPMENT PATTERN, OR THE COMPLETION OF A PUBLIC IMPROVEMENT (ROAD, PARK, SEWER), WHICH CHANGES THE BASIS ON WHICH THE PLAN WAS DEVELOPED FOR AN AREA:

1. There have been no significant changes in development patterns or capital improvement projects in this area that warrant reconsideration of the One Year Plan's approach to the subject property.

A CHANGE IN PUBLIC POLICY, UNANTICIPATED BY THE PLAN:

1. There are no public policy changes that directly impact the plan's land use designation.

NEW INFORMATION (INCLUDING NEW PLANS AND STUDIES PRODUCED BY KNOXVILLE-KNOX COUNTY PLANNING) BECOMING AVAILABLE, WHICH REVEALS THE NEED FOR A PLAN AMENDMENT: 1. Local data sources and national data trends note an increased demand for a range of housing options. The TDR designation recommends residential zoning up to RN-4 (General Residential Neighborhood), which would permit a range of housing development options on this property. An NC (Neighborhood Commercial) designation is not necessary in order to increase density on the subject lot.

2. The One Year Plan recommends a clustered NC node to the northeast of the subject property that would serve surrounding residences without impacting the integrity of the Mechanicsville traditional neighborhood character.

PURSUANT TO THE CITY OF KNOXVILLE ZONING ORDINANCE, SECTION 16.1.3, SUBSECTIONS 1-3, ALL OF THE FOLLOWING CONDITIONS MUST BE MET FOR ALL REZONINGS:

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE CITY/COUNTY GENERALLY:

1. There are no changes in the surrounding area that warrant a rezoning from RN-2 (Single-Family Residential Neighborhood) to C-N (Neighborhood Commercial). There is ample vacant and underutilized property in the existing commercial node northeast of the subject property, which does not support expanding commercial zoning further into the residential district.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

1. The C-N zoning district is intended to be well-integrated into the residential environment and serve the surrounding neighborhood with small-scale commercial and service uses. Low intensity mixed use is also encouraged, such as townhouse development alongside select commercial uses.

2. Specific development plans are not part of the rationale for rezoning cases so that all potential uses in a proposed district are considered. However, it is noteworthy that the applicant indicates they intend to build 7 townhomes on this lot, which is not aligned with the intent of the C-N zone as described above. However, the subject property is in a location that warrants consideration of denser residential infill. RN-3 and RN-4 (General Resdential Neighborhood) zoning districts are recommended in the TDR designation, and could be considered

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as alternative pathways towards townhouse development on this lot.

3. The subject property is slightly over 7,000 square feet in size with an approximate width of 50-ft and length of 145-ft. C-N zoning at this location would trigger a 20-ft wide landscape buffer requirement because it is adjacent to a residential zoning district. This demonstrates one way in which the development standards of C-N zoning are not conducive to the narrow dimensions of the lot.

THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE COUNTY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT. 1. The subject property is located at a gateway to the Mechanicsville neighborhood. C-N zoning at this location would encroach into this long-established residential area and could conflict with the character of the neighborhood, especially as an entry point for the community.

2. The lot is situated approximately 3-ft above the street level with support from historic limestone retaining walls on two sides. The C-N zone permits a maximum building height of 45-ft, which is 10-ft greater than its current RN-2 zoning allows. The maximum height allowance in the context an elevated lot could dominate surrounding residences. Alternatively, if the property were developed in a commercial manner it would likely necessitate significant grading changes that would alter the blockface.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:

1. The proposed rezoning is inconsistent with the TDR land use designation in the Central City Sector Plan and the One Year Plan.

ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

If approved, this item will be forwarded to Knoxville City Council for action on 11/1/2022 and 11/15/2022. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

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#### Exhibit A. 10-K-22-RZ/10-F-22-PA/10-G-22-SP Contextual Images





#### Exhibit A. 10-K-22-RZ/10-F-22-PA/10-G-22-SP Contextual Images





#### Exhibit A. 10-K-22-RZ/10-F-22-PA/10-G-22-SP Contextual Images





# **Development Request**

#### DEVELOPMENT

Development Plan

□ Planned Development

□ Use on Review / Special Use □ Hillside Protection COA

#### SUBDIVISION

Concept Plan
 Final Plat

# Plan AmendmentSector PlanOne Year Plan

🗌 Rezoning

ZONING

R. Bentle	y Marlow		
Applicant			Affiliation
8/22/202	22	10/6/2022	10-G-22-SP
Date Filed		Meeting Date (if applicable)	File Number(s)
CORRE	SPONDENCE	All correspondence related to this application shoul	d be directed to the approved contact listed below.
R. Bentle	y Marlow		
Name / Co	ompany		
322 Doug	glas Ave. Ave. Knox	wille TN 37921	
Address	-		
865-607-4	4357 / rbentleyma	rlow@gmail.com	
Phone / E	-		
CUDDE		NEO	
CUKKE	NT PROPERTY I	NFO	
	y Marlow	322 Douglas Ave. Ave. Knoxville TN	37921 865-607-4357 / rbentleymarlow
Owner Na	ame (if different)	Owner Address	Owner Phone / Email
1101 UNI	VERSITY AVE		
Property /	Address		
94 F Q 00	9		7119 square feet
Parcel ID		Part of Parc	el (Y/N)? Tract Size
Knoxville	Utilities Board	Knoxville Utilities Boa	rd
Sewer Pro		Water Provider	Septic (Y/N)
STAFE	USE ONLY		
		e, east of Boyd St, west of Fifth Ave	
General L	ocation		
✔ City	Council District 6	RN-2 (Single-Family Residential Neighborhood)	Agriculture/Forestry/Vacant Land
Count	District	Zoning District	Existing Land Use
Central Ci	ity	TDR (Traditional Neighborhood Residential)	N/A (Within City Limits)
Planning S	Sector	Sector Plan Land Use Classification	Growth Policy Plan Designation

DEVELOPMENT REQ	UEST				
<ul> <li>Development Plan</li> <li>Hillside Protection COA</li> </ul>	] Planned Development	Use on Review / Special U	lse residential	Related City P	ermit Number(s)
Home Occupation (specify	<sup>,</sup> )				
Other (specify)					
SUBDIVSION REQUE	ST				
				Related Rezo	ning File Number
Proposed Subdivision Nam	10				
Unit / Phase Number		Total Number of	Lots Created		
Additional Information					
Attachments / Addition	al Requirements				
ZONING REQUEST					
	<b>leighborhood Commercial</b> sed Zoning	)		Pending Pla	at File Number
	Neighborhood Commercia	l)			
Amendment Prop	oosed Plan Designation(s)				
Proposed Density (units/a	cre) Previous Zoning Req	uests			
Additional Information					
STAFF USE ONLY					
PLAT TYPE			Fee 1		Total
Staff Review	Planning Commission		\$2,050.00		
ATTACHMENTS	ion Holdors 🗌 Varians	e Request	Fee 2		
ADDITIONAL REQUIR		e Request	ree 2		
COA Checklist (Hillside					
Design Plan Certificatio			Fee 3		
Site Plan (Development	: Request)				
<ul> <li>Traffic Impact Study</li> <li>Use on Review / Specia</li> </ul>	LUse (Concept Plan)				
AUTHORIZATION					
Angelia ant Circusture	R. Bentley N				8/22/2022
Applicant Signature	Please Print				Date
Phone / Email					
	R. Bentley N				8/22/2022
Property Owner Signature	Please Print				Date

I declare under penalty of perjury the foregoing (i.e., he/she/they is/are the owner of the property and that the application and all associated materials are being submitted with his/her/their consent) is true and correct.



# **Development Request**

#### DEVELOPMENT

Development Plan

□ Planned Development

□ Use on Review / Special Use □ Hillside Protection COA

#### SUBDIVISION

Concept PlanFinal Plat

#### ZONING

Plan Amendment
 Sector Plan
 One Year Plan
 Rezoning

R. Bentle	ey Marlow		
Applicant	-		Affiliation
8/22/202	22	10/6/2022 10-F	22-PA / 10-K-22-RZ
Date Fileo	d	Meeting Date (if applicable) File	Number(s)
CORRE	SPONDENCE	All correspondence related to this application should be dire	ected to the approved contact listed below.
R. Bentle	ey Marlow		
Name / C	Company		
322 Dou	glas Ave. Ave. Kno	wille TN 37921	
Address	<u> </u>		
865-607-	4357 / rbentleyma	rlow@gmail.com	
Phone / E			
·			
CURRE	ENT PROPERTY I	NFO	
R. Bentle	ey Marlow	322 Douglas Ave. Ave. Knoxville TN 37921	865-607-4357 / rbentleymarlow
Owner Na	ame (if different)	Owner Address	Owner Phone / Email
1101 UN	IVERSITY AVE		
Property	Address		
94 F Q 00	)9		7119 square feet
Parcel ID		Part of Parcel (Y/N	I)? Tract Size
Knoxville	Utilities Board	Knoxville Utilities Board	
Sewer Pro	ovider	Water Provider	Septic (Y/N)
STAFF	USE ONLY		
North sid	le of University Av	e, east of Boyd St, west of Fifth Ave	
General L	ocation		
✓City	Council District 6	RN-2 (Single-Family Residential Neighborhood)	Agriculture/Forestry/Vacant Land
Count	District	Zoning District	Existing Land Use
Central C	City	TDR (Traditional Neighborhood Residential)	N/A (Within City Limits)
Planning	Sector	Sector Plan Land Use Classification	Growth Policy Plan Designation

DEVELOPMENT REQUES	τ			
<ul> <li>Development Plan</li> <li>Pla</li> <li>Hillside Protection COA</li> </ul>	nned Development	Use on Review	/ Special Use	Related City Permit Number(s)
Home Occupation (specify)				
Other (specify)				
SUBDIVSION REQUEST				
				Related Rezoning File Number
Proposed Subdivision Name				
Unit / Phase Number		Total	Number of Lots Created	
Additional Information	quirements			
	quirements			
ZONING REQUEST				Donding Plat File Number
✓ Zoning Change C-N (Neigh Proposed Z				Pending Plat File Number
	hborhood Commercial) Plan Designation(s)			
Proposed Density (units/acre)	Previous Zoning Reque	ests		
Additional Information				
STAFF USE ONLY				
PLAT TYPE			Fee 1	Total
Staff Review Plann	ning Commission		\$2,050.00	
Property Owners / Option H		Request	Fee 2	
ADDITIONAL REQUIREME				
Design Plan Certification (Fir			Fee 3	
Site Plan (Development Requ	uest)			
<ul> <li>Traffic Impact Study</li> <li>Use on Review / Special Use</li> </ul>	(Concept Plan)			
AUTHORIZATION				
Action	D. Dontloy Mo			9/22/2022
Applicant Signature	<b>R. Bentley Ma</b> Please Print	now		8/22/2022 Date
··· <del>-</del>				
Phone / Email				
	R. Bentley Ma	rlow		8/22/2022
Property Owner Signature	Please Print			Date

I declare under penalty of perjury the foregoing (i.e., he/she/they is/are the owner of the property and that the application and all associated materials are being submitted with his/her/their consent) is true and correct.

	<b>Development</b> Development Plan	SUBDI		ZON	I <b>NG</b> an Amendment
Planning KNOXVILLE I KNOX COUNTY	<ul> <li>Planned Development</li> <li>Use on Review / Special Use</li> <li>Hillside Protection COA</li> </ul>	□ Fina			SP OYP
R. Bentley Marlow					
Applicant Name			Affiliat	ion	
16 August 2022	6 October 2022				File Number(s)
Date Filed	Meeting Date (if applicable)			2-RZ,1 0-G-2	LO-F-22-PA 2-SP □
	correspondence related to this application	should be di	rected to the a	oproved c	
📕 Applicant 📕 Property Owner	Option Holder     Project Surveyc	or 🗌 Engi	neer 🗌 Arch	itect/Lan	dscape Architect
R. Bentley Marlow	Marl	ow Builde	rs, Inc.		
Name	Compa	any			
322 Douglas Avenue	Knox	ville	Tenn	essee	37921-4813
Address	City		State		ZIP
(865) 607-4357	rbentleymarlow@gmail.cor	m			
Phone	Email				
CURRENT PROPERTY INFO					
Marlow Builders, Inc.	322 Douglas Avenue	9		(865)	607-4357
Property Owner Name (if different)	Property Owner Address	5		Proper	ty Owner Phone
1101 University Avenue		094FQ0	09		
Property Address		Parcel ID			
KUB	KUB				No
Sewer Provider	Water Provider				Septic (Y/N)
STAFF USE ONLY					
General Location			Tract S	bize	
City County District	Zoning District	Existing	g Land Use		
Planning Sector	Sector Plan Land Use Classificatio	n	Growt	h Policy P	lan Designation

#### **DEVELOPMENT REQUEST**

🗌 Development Plan 🔄 Use on Review / Special Use 📄 Hillside Protection COA	Related City Permit Number(s)
🗌 Residential 🔲 Non-Residential	
Home Occupation (specify)	
Other (specify)	

SUBDIVISION REQUEST

			Related Rezoni	ng File Number
Proposed Subdivision Name				
Unit / Phase Number	Divide Parcel Total N	lumber of Lots Created	ل ل	
Other (specify)				
Attachments / Additional Requirements				
ZONING REQUEST				
■ Zoning Change C-N Proposed Zoning			Pending Plat	File Number
Plan Amendment Change Proposed Plan	Designation(s)			
	Previous Rezoning Requests 0x34) front University; 7	TH (approx 1250S	F) each w/ rear lo	oad garage.
STAFF USE ONLY				
PLAT TYPE         Staff Review       Planning Commission		Fee 1		Total
ATTACHMENTS	riance Request	Fee 2		
ADDITIONAL REQUIREMENTS Design Plan Certification (Final Plat) Use on Review / Special Use (Concept Plan)	)	Fee 3		
□ Traffic Impact Study □ COA Checklist (Hillside Protection)				
AUTHORIZATION			I	
R Bendey Horlow	R. Bentley Marlov	N	16 Augu	st 2022
Applicant Signatu 🖉 🥄	Please Print		Date	
(865) 607-4357	rbentleymarlow@	gmail.com		
Phone Number	Email			
	R. Bentley Marlov	v	16 Augu	st 2022
Property Owner Signature	Please Print		Date	



### Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

#### LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

#### TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

9/24/2022	and 10/7/2022
(applicant or staff to post sign)	(applicant to remove sign)
Applicant Name: R. Bentley Marlow	
Date: 8/22/22	X Sign posted by Staff
File Number: 10-K-22-RZ_10-F-22-PA_	10-G-22-SP Sign posted by Applicant