

PLAN AMENDMENT REPORT

► FILE #: 7-E-23-SP AGENDA ITEM #: 17 AGENDA DATE: 7/13/2023 APPLICANT: **REGENCY ASSOCIATES GP** OWNER(S): Regency Associates GP TAX ID NUMBER: 107 G C 003.02 View map on KGIS JURISDICTION: Council District 2 STREET ADDRESS: 4629 PAPERMILL DR LOCATION: North side of Papermill Dr, west of Country Oak Cir, east of Coleman Rd APPX. SIZE OF TRACT: 1.07 acres SECTOR PLAN: Northwest City GROWTH POLICY PLAN: N/A (Within City Limits) ACCESSIBILITY: Access is via Papermill Drive, a major collector street with a 23-ft pavement width within a 42-ft right-of-way. UTILITIES: Water Source: **Knoxville Utilities Board** Sewer Source: **Knoxville Utilities Board** WATERSHED: Third Creek & Fourth Creek PRESENT PLAN AND MDR (Medium Density Residential) / C-G-2 (General Commercial) **ZONING DESIGNATION:** PROPOSED PLAN GC (General Commercial) **DESIGNATION:** EXISTING LAND USE: Agriculture/Forestry/Vacant Land EXTENSION OF PLAN No, this is not an extension. **DESIGNATION: HISTORY OF REQUESTS:** In 1981, commercial development was approved by Planning Commission and appealed to City Council (3-U81-UR). A commercial development plan was withdrawn in 1993 (8-H-93-UR). In 1994, a retail development plan was approved 7-I-94-UR). In 2002, a development plan for retail and/or office space was approved (12-G-02-UR). In 2004, a request to renew the 2002 development approval was withdrawn (1-K-04-UR). SURROUNDING LAND USE Multifamily - MDR (Medium Density Residential) North: AND PLAN DESIGNATION: South: Office - O (Office) East: Office - MDR (Medium Density Residential) West: Office - O (Office) NEIGHBORHOOD CONTEXT This section of Papermill Drive primarily features office and commercial uses. There is an apartment development to the north, and a retail establishment adjacent to the east.

Approve the sector plan amendment to the GC (General Commercial) land use classification because it is consistent with surrounding development.

COMMENTS:

SECTOR PLAN AMENDMENT REQUIREMENTS FROM GENERAL PLAN (May meet any one of these):

CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN:

1. Land uses on Papermill Drive are predominantly office and commercial businesses. Almost all lots fronting this corridor which were once residential have since been converted into offices. These conditions support the proposed plan amendment from MDR (Medium Density Residential) to GC (General Commercial) on the subject property, as it is more compatible with surrounding development.

INTRODUCTION OF SIGNIFICANT NEW ROADS OR UTILITIES THAT WERE NOT ANTICIPATED IN THE PLAN AND MAKE DEVELOPMENT MORE FEASIBLE:

1. Papermill Drive is a major collector street in an urbanized area with ample infrastructure capacity for commercial development on the subject property.

AN OBVIOUS OR SIGNIFICANT ERROR OR OMISSION IN THE PLAN:

1. Prior to the City zoning ordinance update in 2020, the subject property was part of a former planned district that included the apartment development to the north and the parcel to the east. In 1994 and 2002, retail and/or office development was approved on the subject property and the adjacent parcel to the east (7-I-94-UR, 12-G-02-UR). The neighboring parcel was developed into retail and office spaces for lease, but the subject parcel remained cleared and vacant. Considering this previously approved and long-standing land use plan, as well as adjacent development, the GC classification is a more appropriate land use category than the current MDR classification.

TRENDS IN DEVELOPMENT, POPULATION OR TRAFFIC THAT WARRANT RECONSIDERATION OF THE ORIGINAL PLAN PROPOSAL:

1. Starting around 2008, the single-family dwellings across the street from the subject property were converted into offices with small parking lots in front. This development reflects a shift from residential to business uses along Papermill Drive, and supports a plan amendment from MDR to GC.

State law regarding amendments of the general plan (which includes Sector Plan amendments) was changed with passage of Public Chapter 1150 by the Tennessee Legislature in 2008. The law now provides for two methods to amend the plan at TCA 13-3-304:

- The Planning Commission may initiate an amendment by adopting a resolution and certifying the amendment to the Legislative Body. Once approved by majority vote of the Legislative Body, the amendment is operative.

- The Legislative Body may also initiate an amendment and transmit the amendment to the Planning Commission. Once the Planning Commission has considered the proposed amendment and approved, not approved, or taken no action, the Legislative Body may approve the amendment by majority vote and the amendment is operative.

ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

If approved, this item will be forwarded to Knoxville City Council for action on 8/8/2023 and 8/22/2023. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

PAGE #:



PLAN AMENDMENT/ REZONING REPORT

FILE #: 7-S-23-RZ	AGENDA ITEM #: 17
7-D-23-PA	AGENDA DATE: 7/13/2023
APPLICANT:	REGENCY ASSOCIATES GP
OWNER(S):	Regency Associates GP
TAX ID NUMBER:	107 G C 003.02 <u>View map on KGIS</u>
JURISDICTION:	Council District 2
STREET ADDRESS:	4629 PAPERMILL DR
LOCATION:	North side of Papermill Dr, west of Country Oak Cir, east of Coleman Rd
► TRACT INFORMATION:	1.07 acres
SECTOR PLAN:	Northwest City
GROWTH POLICY PLAN:	N/A (Within City Limits)
ACCESSIBILITY:	Access is via Papermill Drive, a major collector street with a 23-ft pavement width within a 42-ft right-of-way.
UTILITIES:	Water Source: Knoxville Utilities Board
	Sewer Source: Knoxville Utilities Board
WATERSHED:	Third Creek & Fourth Creek
PRESENT PLAN DESIGNATION/ZONING:	MDR (Medium Density Residential) / C-G-2 (General Commercial)
PROPOSED PLAN DESIGNATION/ZONING:	GC (General Commercial) / C-G-1 (General Commercial)
EXISTING LAND USE:	Agriculture/Forestry/Vacant Land
EXTENSION OF PLAN DESIGNATION/ZONING:	No, but there is C-G-2 zoning adjacent to the east.
HISTORY OF ZONING REQUESTS:	None noted.
SURROUNDING LAND USE, PLAN DESIGNATION,	North: Multifamily - MDR (Medium Density Residential) - RN-6 (Multi- Family Residential Neighborhood)
ZONING	South: Office - O (Office) - O (Office)
	East: Office - MDR (Medium Density Residential) - C-G-2 (General Commercial)
	West: Office - O (Office) - OP (Office Park)
NEIGHBORHOOD CONTEXT:	This section of Papermill Drive primarily features office and commercial uses. There is an apartment development to the north, and a retail establishment adjacent to the east.
AGENDA ITEM #: 17 FILE #: 7-D-23-	PA 6/30/2023 11:09 AM JESSIE HILLMAN PAGE #: 17-1

STAFF RECOMMENDATION:

- Approve the One Year Plan amendment to the GC (General Commercial) land use classification because it is consistent with surrounding development.
- Approve the C-G-1 (General Commercial) district because it is consistent with surrounding land uses and dimensions.

COMMENTS:

ONE YEAR PLAN AMENDMENT REQUIREMENTS (May meet any one of these):

CHANGES OF CONDITIONS WARRANTING AMENDMENT OF THE LAND USE PLAN:

1. Land uses on Papermill Drive are predominantly office, retail and wholesale uses. Almost all formerly residential lots fronting this corridor have been converted into businesses. These conditions support the proposed plan amendment from MDR (Medium Density Residential) to GC (General Commercial) on the subject property, as it is more compatible with surrounding development.

AN ERROR IN THE PLAN:

1. The subject property was approved for commercial uses as part of a former planned district development plan in 1994 and 2002. Commercial uses are not generally not permitted in the current MDR designation. The proposed GC designation is more consistent with longstanding plans and adjacent land uses, which could have been considered in the One Year Plan.

A SIGNIFICANT CHANGE IN THE DEVELOPMENT PATTERN, OR THE COMPLETION OF A PUBLIC IMPROVEMENT (ROAD, PARK, SEWER), WHICH CHANGES THE BASIS ON WHICH THE PLAN WAS DEVELOPED FOR AN AREA:

1. The office and commercial development pattern along the Papermill Drive corridor warrants consideration of the GC classification for the subject parcel.

A CHANGE IN PUBLIC POLICY, UNANTICIPATED BY THE PLAN:

1. There are no public policy changes specific to the requested GC land use.

NEW INFORMATION (INCLUDING NEW PLANS AND STUDIES PRODUCED BY KNOXVILLE-KNOX COUNTY PLANNING) BECOMING AVAILABLE, WHICH REVEALS THE NEED FOR A PLAN AMENDMENT: 1. There are no new plans or studies relevant to the requested land use amendment.

PURSUANT TO THE CITY OF KNOXVILLE ZONING ORDINANCE, SECTION 16.1.E, ALL OF THE FOLLOWING CONDITIONS MUST BE MET FOR ALL REZONINGS:

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE CITY/COUNTY GENERALLY:

1. The request to rezone the subject parcel from the C-G-2 (General Commercial) district to the C-G-1 (General Commercial) district is more consistent with adjacent development. Although the parcel to the east is also zoned C-G-2, the retail and office building there, built in 2007, does not conform to the dimensional standards of C-G-2 zoning. The C-G-2 district requires a front build-to zone of 0 to 20 ft, but the building is set back approximately 70 ft, with a parking lot in front. This layout, which is characteristic of other neighboring businesses as well, is more consistent with C-G-1, which does not have a front setback requirement. C-G-1 zoning on the subject parcel would align better with surrounding development conditions.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

1. The C-G-1 district is intended for a heterogeneous mix of retail, personal service, office, and residential uses within and along commercial nodes and corridors.

2. This intent is consistent with the commercial and office uses that characterize the Papermill Drive corridor.

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THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE CITY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT.

1. There are no adverse impacts anticipated to occur from the proposed zoning change. A 20-ft landscape buffer would be required where the property abuts residential zoning to the north.

Permitted uses are the same between C-G-1 and C-G-2. The dimensional standard differences that would occur with the rezoning would be a maximum building height reduction from 70 ft to 45 ft, and the elimination of front setback and minimum build-to requirements. As stated above, the dimensional standards of the adjacent commercial property are more consistent with the requested C-G-1 zoning than its current C-G-2 zoning.
 In 1993, the subject property was approved for commercial development as part of a former planned district review. The development plan at that time, shown in Exhibit A, reflects a retail establishment with dimensions that are inconsistent with the C-G-2 standards, but do conform with C-G-1. This prior development approval further supports the proposed rezoning.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:

1. The proposed C-G-1 zoning district is consistent with the General Plan's development policy 8.12, which recommends conditions like landscape screening and height restrictions to improve land use transitions when commercial uses abut residential property. The zoning ordinance will require landscape screening along the border with the apartment community to the north, and the C-G-1 district is more restrictive of building height than C-G-2.

2. The rezoning is consistent with the recommended Northwest City Sector Plan amendment to the GC (General Commercial) land use classification.

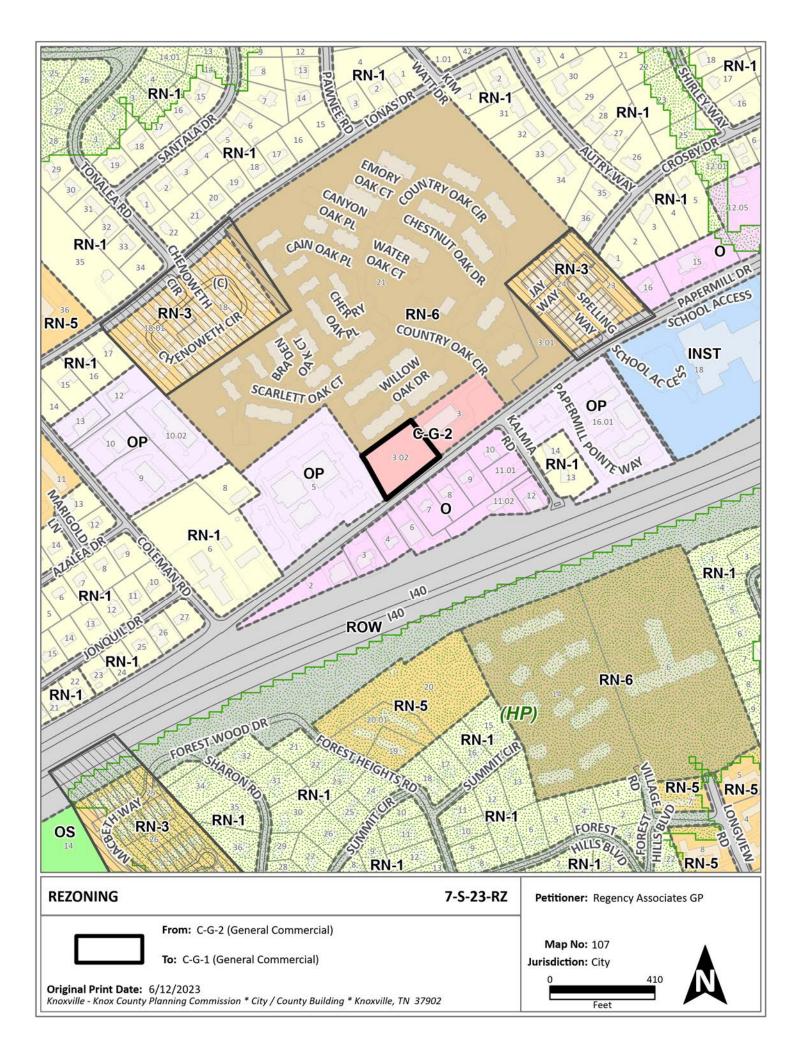
ADEQUATE PUBLIC FACILITIES ARE AVAILABLE INCLUDING, BUT NOT LIMITED TO, SCHOOLS, PARKS, POLICE AND FIRE PROTECTION, ROADS, SANITARY SEWERS, AND WATER LINES, OR ARE REASONABLY CAPABLE OF BEING PROVIDED PRIOR TO THE DEVELOPMENT OF THE SUBJECT PROPERTY IF THE AMENDMENT WERE ADOPTED:

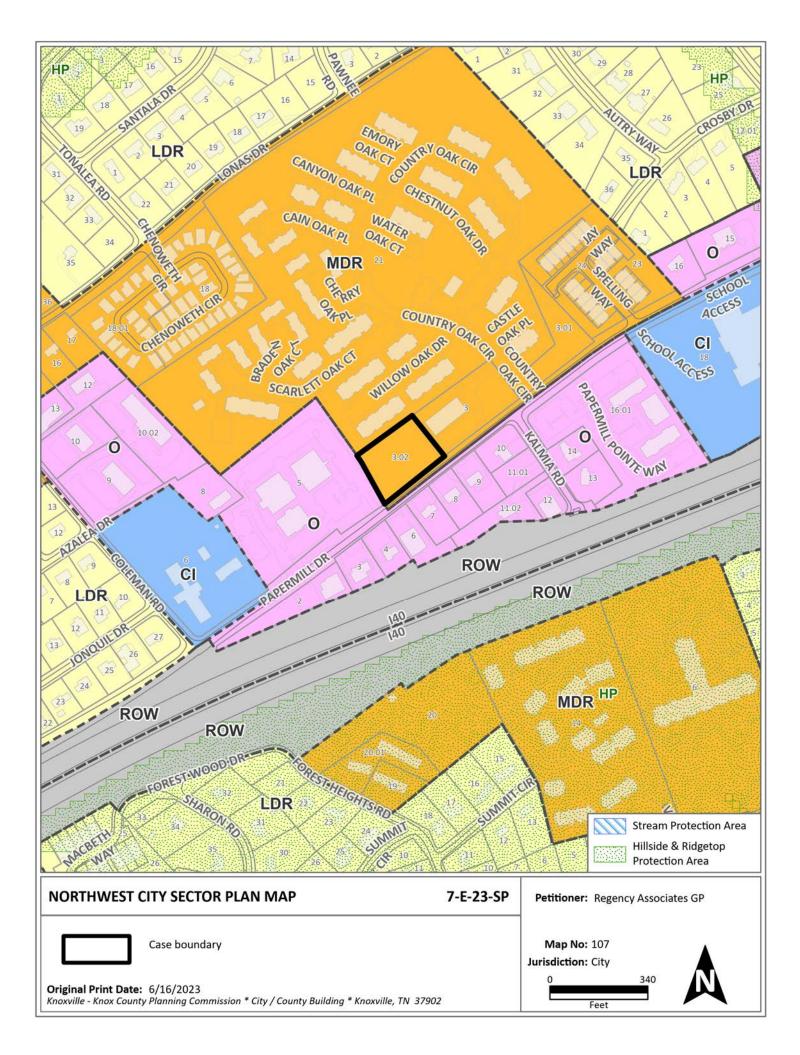
1. This is a highly developed area with adequate infrastructure capacity for commercial development permitted with the C-G-1 district.

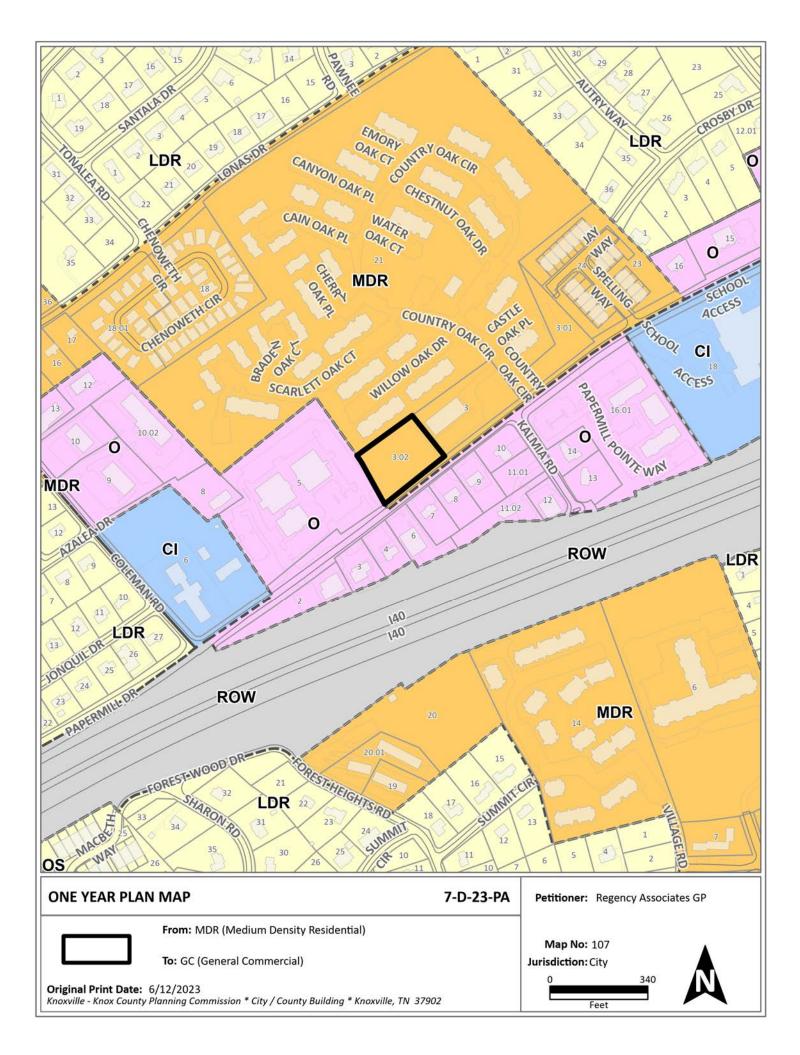
ESTIMATED TRAFFIC IMPACT: Not required.

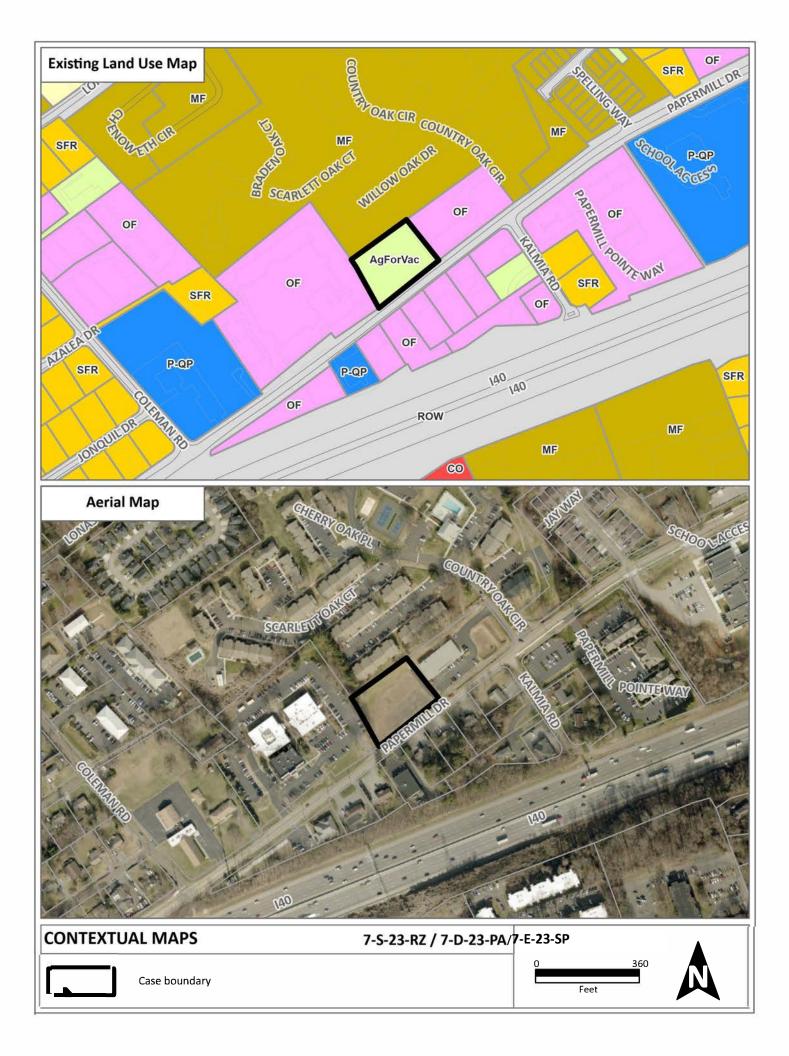
ESTIMATED STUDENT YIELD: Not applicable.

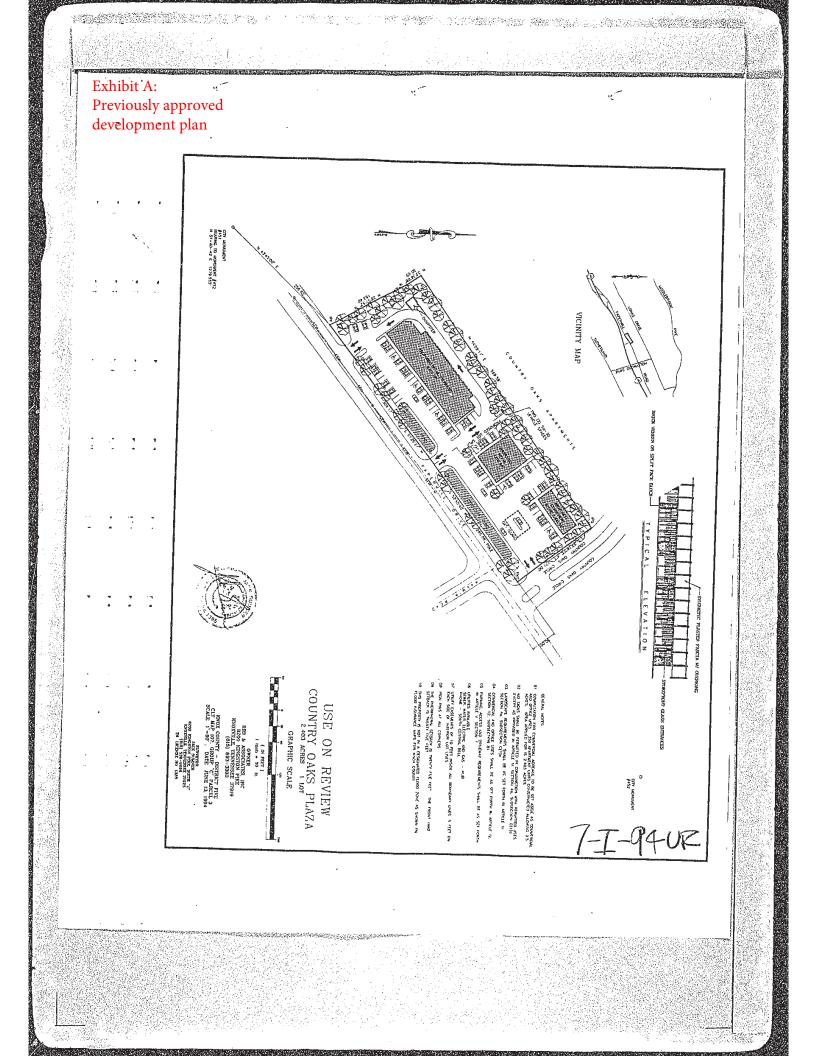
If approved, this item will be forwarded to Knoxville City Council for action on 8/8/2023 and 8/22/2023. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.











KNOXVILLE-KNOX COUNTY PLANNING COMMISSION A RESOLUTION AMENDING THE NORTHWEST CITY SECTOR PLAN

WHEREAS, the Knoxville-Knox County Planning Commission, a regional planning commission established pursuant to state statute, has the duty to make, adopt and amend plans for the physical development of Knoxville and Knox County; and

WHEREAS, the Planning Commission pursuant to state statute has prepared and adopted the Knoxville-Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

WHEREAS, the Council of the City of Knoxville and the Commission of Knox County have adopted the Knoxville-Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

WHEREAS, the Planning Commission has prepared the Knox County Future Land Use Map, a portion of which is contained within the Northwest City Sector Plan consistent with the requirements of the General Plan; and

WHEREAS, the Knoxville-Knox County General Plan 2033, provides criteria for periodic updates and amendments of the land use maps contained within plans initiated by the Planning Commission or in response to applications from property owners; and

WHEREAS, Regency Associates GP has submitted an application for an amendment to the Northwest City Sector Plan for property described in the application; and

WHEREAS, the Planning Commission recommends approval of an amendment to the Sector Plan from MDR (Medium Density Residential) to GC (General Commercial) which is consistent with General Plan requirements that such amendment represents either a logical extension of a development pattern, or is warranted because of changing conditions in the sector as enumerated in the Plan; and

WHEREAS, the Planning Commission, at its regularly scheduled public hearing July 13, 2023 after consideration of the staff recommendation and testimony from those persons in support and opposed to the plan amendment, approved the amendment for the subject property, as requested, and/or amended.

NOW, THEREFORE, BE IT RESOLVED BY THE KNOXVILLE-KNOX COUNTY PLANNING COMMISSION:

SECTION 1: The Planning Commission hereby adopts the revised amendment to the Northwest City Sector Plan with its accompanying staff report and map, file #7-E-23-SP

SECTION 2: This Resolution shall take effect upon its approval.

SECTION 3: The Planning Commission further recommends that Knox County Commission likewise consider this revised amendment to the General Plan 2033.

Date

Chairman

Secretary

P	

Development Request

DEVELOPMENT

Development Plan

Planned Development

□ Hillside Protection COA

Use on Review / Special Use

SUBDIVISION

Concept Plan
Final Plat

Plan Amendment Sector Plan One Year Plan

🗌 Rezoning

ZONING

Regency As	ssociates GP			
Applicant N	lame			Affiliation
5/31/2023		7/13/2023	7-E-23-	SP
Date Filed		Meeting Date (if applicable)	File Nu	mber(s)
CORRES	PONDENCE	All correspondence related to this applica	ation should be directed	ed to the approved contact listed below.
Benjamin (C. Mullins Frantz,	McConnell and Seymour, LLP		
Name / Cor	mpany			
550 W. Ma	in St. St. Suite 50	0 Knoxville TN 37922		
Address				
865-546-93	321 / bmullins@f	msllp.com		
Phone / Em		•		
CLIRREN	IT PROPERTY I	NEO		
			L. TN 27040	0.05 000 0000
	ne (if different)	8200 Kingston Pike Knoxvil Owner Address	ie in 37919	865-693-3300 Owner Phone / Email
	ne (in uniferent)			Gwiler Hione / Elitan
4629 PAPE				
Property Ad	ddress			
107 G C 00	3.02			1.07 acres
Parcel ID		Pa	rt of Parcel (Y/N)?	Tract Size
Knoxville U	Itilities Board	Knoxville Uti	lities Board	
Sewer Prov	rider	Water Provid	er	Septic (Y/N)
STAFF U	ISE ONLY			
North side	of Papermill Dr,	west of Kalmia Rd		
General Loo	cation			
✓City	Council District 2	C-G-2 (General Commercial)		Agriculture/Forestry/Vacant Land
	District	Zoning District		Existing Land Use
Northwest	City	MDR (Medium Density Residential)		N/A (Within City Limits)
Planning Se	ector	Sector Plan Land Use Classification		Growth Policy Plan Designation

DEVELOPMENT REQUEST		
Development Plan Planned Development	nent 🗌 Use on Review / Special Use	Related City Permit Number(s)
Hillside Protection COA	Residential Non-residential	
Home Occupation (specify)		
Other (specify)		
SUBDIVSION REQUEST		
		Related Rezoning File Number
Proposed Subdivision Name		
Unit / Phase Number Additional Information	Total Number of Lots Created	
Additional mormation		
		Pending Plat File Number
Zoning Change C-G-1 (General Commerce Proposed Zoning	lai)	
✓ Plan GC (General Commercia)	n)	
Amendment Proposed Plan Designation		
Proposed Density (units/acre) Previous Zoni	ing Requests	
Additional Information		
STAFF USE ONLY		
PLAT TYPE Staff Review Planning Commissio	Fee 1	Total
0	\$2,050.0	0
ATTACHMENTS	Variance Request Fee 2	
ADDITIONAL REQUIREMENTS		
 COA Checklist (Hillside Protection) Design Plan Certification (Final Plat) 		
Site Plan (Development Request)	Fee 3	
Traffic Impact Study		
Use on Review / Special Use (Concept Plan)		L
AUTHORIZATION		
□ I declare under penalty of perjury the foregoin all associated materials are being submitted w	g is true and correct: 1) He/she/it is the owner of the pr ith his/her/its consent.	operty, AND 2) the application and
	ncy Associates GP	5/31/2023
Applicant Signature Pleas	e Print	Date
Phone / Email		

	Regency Associates GP	5/31/2023
Property Owner Signature	Please Print	Date

	1	Develo	opmen	t Re	que	st	
		DEVELOPMENT		SUBDIV		ZONI	and a second
Plann	•	Development			ept Plan	🔳 Pla	n Amendment
Plann	Ing	 Planned Deve Use on Review 		🗆 Final	Plat	Po-	SP 🔳 OYP
KNOXVILLE KNOX	COUNTY	□ Hillside Protec	방법에 다양되었다. 아이들 방법에 가격했다. ㅠㅠ			🔳 Rez	oning
Regency Associa	tes GP				Owne	r	
Applicant Name					Affiliati	on	
5-26-23		7-13-23					File Number(s)
Date Filed		Meeting Date	e (if applicable)			23-RZ 23-PA 23-SP	
CORRESPONDE	NCE All c	orrespondence relate	d to this application s	hould be dire	ected to the ap	proved co	ntact listed below.
🔳 Applicant 🔳 I	Property Owner	Option Holder	Project Surveyor	- 🗌 Engine	eer 🗌 Archi	tect/Land	scape Architect
Benjamin C. Mu	llins (attorney	for owner)	Frantz	z, McConn	ell & Seymo	ur, LLP	
Name			Compa	ny			
550 West Main	Street, Suite 5	00	Knoxy	ville	TN		37902
Address			City		State		ZIP
865-546-🔀9321		bmullins@	fmsllp.com				
Phone		Email					
CURRENT PROP	PERTY INFO						
Regency Associa	tes GP	820	00 - A Kingston Pik	e Knoxville	e TN 37919	865-69	93-3300
Property Owner Nar	me (if different)	Proj	perty Owner Address			Propert	/ Owner Phone
4629 Papermill [Dr.			107GC00	302		
Property Address				Parcel ID			
KUB			KUB			2	Ν
Sewer Provider			Water Provider				Septic (Y/N)
STAFF USE ONL	Y						
N of Papermill D	r., W of its int	ersection with Ka	lmia Rd.		~1.07	acres	
General Location					Tract Si	ze	
<u></u>	2	C-G-2		AgFor\	/ac		
📕 City 🔲 County	District	Zoning Distric	t	Existing	Land Use		
Northwest City		MDR			NA (ir	n City)	
Planning Sector		Sector Plan L	and Use Classification		Growth	Policy Pla	n Designation

DEVELOPMENT REQUEST

Development Plan	🔲 Use on Review / Special Use	Hillside Protection COA	Related City Permit Number(s)
🗌 Residential	Non-Residential		
Home Occupation (spe	cífy)		
Other (specify)			

SUBDIVISION REQUEST

1

		Related	Rezoning File Number
Proposed Subdivision Name			
Unit / Phase Number	Parcel Total Number of Lots Cr	reated	
Other (specify)			
Attachments / Additional Requirements			
ZONING REQUEST		1	
Zoning Change		Pend	ing Plat File Number
Proposed Zoning			
Plan Amendment Change GC Represent Plan Designation (Λ		
Proposed Plan Designation(s	5)		
Proposed Density (units/acre) Previous Reze	oning Requests		
Other (specify)			
STAFF USE ONLY			
PLAT TYPE	Fee 1		Total
Staff Review Planning Commission		1	
ATTACHMENTS	0803	\$1,000	
□ Property Owners / Option Holders □ Variance Reque	st Fee 2		
ADDITIONAL REQUIREMENTS		1	
Design Plan Certification (Final Plat)	0601	\$650	\$2,050
Use on Review / Special Use (Concept Plan)	Fee 3		
Traffic Impact Study			
COA Checklist (Hillside Protection)	0603 \$400		
The second s			
AUTHORIZATION			

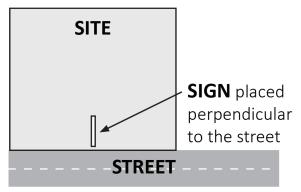
Farmer Hull	Regency Associates GP	5-26-23
Applicant Signature	Please Print	Date
865-546-9321	bmullins@fmsllp.com	
Phone Number	Email	
Jean Alla	for Regency Associates GP	5/31/2023
Property Owner Signature	Please Print	Date Paid



Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

June 30, 2023	and	July 14, 2023
(applicant or staff to post sign)		(applicant to remove sign)
Applicant Name: Regency Associates GP Date: 5/31/2023		Sign posted by Staff
File Number: 7-S-23-RZ / 7-D-23-PA / 7-E-23	S-SP	Sign posted by Applicant