

### SPECIAL USE REPORT

► FILE #: 6-B-23-SU AGENDA ITEM #: 20

**AGENDA DATE:** 6/8/2023

► APPLICANT: COMMERCIAL SITE DESIGN, SAMBATEK PC NC

OWNER(S): Cook Out- Powell Inc.

TAX ID NUMBER: 81 D C 004 <u>View map on KGIS</u>

JURISDICTION: City Council District 4
STREET ADDRESS: 2900 N BROADWAY

► LOCATION: East side of N. Broadway, north side of Edgewood Ave

► APPX. SIZE OF TRACT: 0.78 acres

SECTOR PLAN: East City

GROWTH POLICY PLAN: N/A (Within City Limits)

ACCESSIBILITY: Access is via N Broadway, a major arterial street with a 54-ft pavement width

within a 70-ft right-of-way. Access is also via Edgewood Avenue, a minor collector street with a 27-ft pavement width within a 47-ft right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

WATERSHED: First Creek

ZONING: C-G-2 (General Commercial), IH (Infill Housing Overlay)

EXISTING LAND USE: Office

PROPOSED USE: Drive-through facility for a restaurant

HISTORY OF ZONING: Property was included in a 2007 governmental rezoning to apply the Infill

Housing Overlay Zoning District (10-V-07-RZ)

SURROUNDING LAND

USE AND ZONING:

North: Commercial, single-family residential - C-G-2 (General

Commercial), RN-2 (Single-Family Residential Neighborhood)

South: Commercial - C-G-2 (General Commercial)

East: Vacant, single-family residential - O (Office), RN-2 (Single-Family

Residential Neighborhood)

West: Public/quasi-public land - O (Office)

NEIGHBORHOOD CONTEXT: This property is part of a service-oriented commercial corridor on the

western border of the Edgewood Park Neighborhood. There is a church and a historically significant mansion located on the opposite side of N Broadway.

#### STAFF RECOMMENDATION:

Approve the proposed drive-through facility for a restaurant, subject to 8 conditions.

1. Providing a seating amenity, such as a "Simme-Seat" or a bench at the adjacent north-bound bus stop on N Broadway. This will be installed in coordination with operations staff at KAT (Knoxville Area Transit) and in a manner consistent with the KAT Bus Stop Improvement Plan standards.

- 2. Replacing the 6 parking spaces shown on the east border of the property with a Class B landscape buffer yard, in addition to the solid fence shown.
- 3. Providing a 6 to 8-ft tall solid fence along the alley behind 1514 Claiborne Street to buffer residential properties at the northeast corner of the parking lot.
- 4. Redesigning the building entrance along Edgewood Avenue as a public entrance that is accessible from the Edgewood Avenue sidewalk.
- 5. Providing an outdoor seating area for patrons at the Edgewood Avenue entrance, which could bring the development proposal into compliance with the C-G-2 (General Commercial) zoning district build-to zone requirements.
- 6. Meeting all applicable requirements of the City of Knoxville Department of Engineering.
- 7. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance, including providing at least 4 bicycle parking spaces (Article 11.9).
- 8. Meeting all applicable requirements of the City of Knoxville Department of Plans Review and Inspections.

With the conditions noted, this plan meets the requirements for approval in the C-G-2 zoning district and the criteria for approval of a special use.

#### **COMMENTS:**

This special use request is for a fast-food restaurant chain drive-through facility on a .78-acre parcel at the corner of N Broadway and Edgewood Avenue. The prior use on the property was a bank, with an entrance on Edgewood Avenue and two exits onto N Broadway. The new owner is a restaurant called Cook Out, which advertises "fresh burgers, bbq, hot dogs and shakes." The site plan indicates the provision of 31 parking spaces, in excess of the 19 required, and closes both driveways to N Broadway.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2.)

THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.

1. The One Year Plan and the East City Sector Plan's land use classification for the subject property is MU-SD, EC-3 (Mixed Use-Special District, Broadway). The sector plan describes the history of Broadway's redevelopment after the establishment of the federal highway program in the 1950s. The road's character changed from one that supported mass transit, slower traveling speeds and shallower setbacks to one designed primarily for automobiles, with large parking lots and setbacks, loss of green space and higher traveling speeds. The recommendations in this special district emphasize enhancing the pedestrian experience, fostering more intensive redevelopment to support transit, reducing parking requirements and providing buffers between commercial and adjoining residential properties.

A drive-through facility does not support the intent of the sector plan's land use classification to shift away from auto-oriented design. However, the site plan includes the removal of two driveways accessing N Broadway and their replacement with a new sidewalk. There is a bus stop lacking seating located at the northwest corner of the subject property, where sidewalk improvements will occur. Condition #1 requires the installation of bus stop seating, such as a "Simme-Seat" (shown in Exhibit A), which is a recommended amenity in KAT's (Knoxville Area Transit) Bus Stop Improvement Plan, published in 2021. This addition will further support transit ridership, and the driveway removals and improved sidewalk and will address safe walkability, thereby supporting sector plan recommendations.

The sector plan's residential buffering and parking reduction guidance is supported by Condition #2 to remove 6 parking spaces along the east border of the parcel in order to accommodate a 20-ft Class B landscaping buffer, in addition to the 6-ft wooden fence provided. The removal of 6 parking spaces still leaves 6 spaces in excess of the off-street parking minimum requirement. Further reducing parking to the minimum in order to accommodate better pedestrian circulation within the parking lot and/or additional landscaping is strongly encouraged.

The sector plan is also supported by Condition #3 to add a 6 to 8 ft screening fence along the alley to protect the neighboring residences on Clarieborne Place from the headlights of incoming drive-through traffic.

2. The General Plan's development policy 7.11 and 7.12 promote alternatives to automobile travel and land use patterns and infrastructure that encourage traffic trip reduction. The subject property is located at the border of the Edgewood Park Neighborhood, and is adjacent to the Upper First Creek Greenway Trail leading to Edgewood Park and the North Knoxville Branch Library.

Conditions #4 and #5 to make the Cook Out restaurant entrance on Edgewood Avenue publicly accessible with patio seating will make the restaurant more engaging to foot traffic and cyclists, thereby promoting alternatives to automobile traffic. At least four bicycle parking spaces will be installed, per the Off-Street Parking requirements in Article 11.9 of the zoning ordinance.

3. The locations of Conditions #1-5 are shown in Exhibit B. The image is for general clarification purposes only,

and dimensions are not precise.

#### THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE.

- 1. The C-G (General Commercial) zoning district is intended to provide a heterogenous mix of retail, personal service, office, and residential uses within and along Knoxville's commercial nodes and corridors. The C-G District is intended to promote mixed-use development in a pedestrian-oriented environment that recalls the City's traditional business districts. Indoor commercial operations should be the primary use, with limited exceptions per special use approval.
- 2. The subject property's location is along a commercial corridor where there are several established fast-food restaurant drive-throughs. The noted conditions promote the pedestrian experience as well as the interior use of the business as a sit-down or drop-in restaurant. With these conditions, the Cook Out drive-through complies with the intent of the zoning district.

## THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

1. The size, location and orientation of the proposed restaurant and drive-through is consistent with the character of neighboring businesses along the N Broadway corridor. The subject property is in the middle of an agglomeration of fast-food drive-throughs with a KFC, Wendy's, McDonald's, and Burger King in close proximity.

THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS THAT DETRACT FROM THE IMMEDIATE ENVIRONMENT.

1. With the noted conditions on landscape buffering, fencing and improved accessibility, the neighboring Edgewood Park residents should not see inordinate negative impacts from the proposed drive-through.

## THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS

- 1. The ingress and egress for the proposed Cook Out restaurant is on Edgewood Avenue, which is a minor collector street that serves the Edgewood Park neighborhood. This is generally the safest access option, given the property's close proximity to a bus stop on N Broadway, as well as the multiple lanes of traffic that would need to be crossed on N Broadway near a signalized intersection in order to enter or exit while heading south.
- 2. The driveway location is approximately 200 ft from the Edgewood Avenue intersection with N Broadway. The driveway should not impact the approved Edgewood Avenue Neighborhood Traffic Safety Project to add a Gateway Island east of Bill Williams Avenue for traffic calming purposes, as shown in Exhibit C.
- 3. A traffic analysis was conducted and it concluded that the queue from the signalized intersection on Edgewood Avenue could block the proposed Cook Out driveway less than 50% of the time during the peak PM traffic hour. The analysis suggested a "Do Not Block Driveway" sign to address this potential conflict (see Exhibit D). It is unlikely that a queue stemming from the drive-through would impact traffic on Edgewood, based on the ample number of vehicle spaces provided in the drive-through design.

## THE NAUTRE OF THE DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIREABLE ENVIRONMENT FOR THE PROPOSED USE

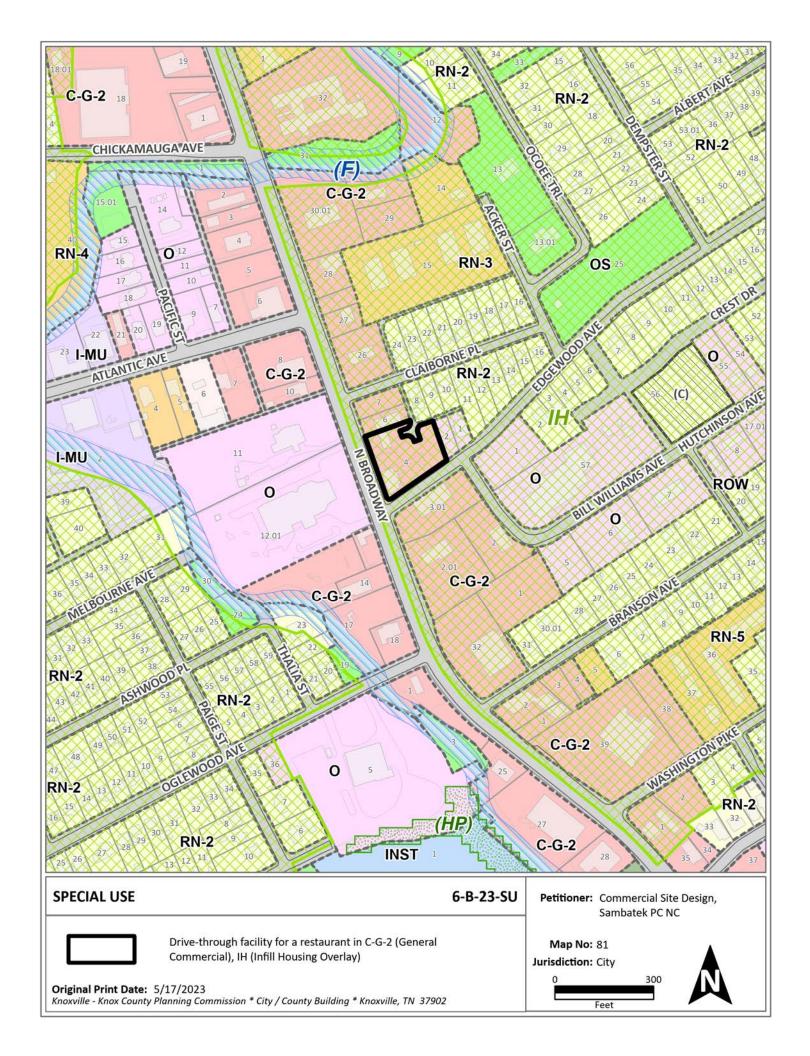
- 1. The property is partially within the FEMA 500-year floodplain along Edgewood Avenue, and this is a reason the applicant cited for the restaurant building being set back 30.5 ft from Edgewood Avenue. This distance exceeds the corner side setback build-to zone maximum of 10 ft. A requested variance from this setback requirement was not granted by the Knoxville Board of Zoning Appeals. Part of the rationale for this denial was tied to the engineered absence of pedestrian access to the building from Edgewood Avenue, which conflicts with the intent of C-G-2 zoning's pedestrian prioritization.
- 2. Article 2.4.C of the zoning ordinance describes the rules of measurement for build-to dimensions. It indicates how plazas and open space features can be counted towards build-to requirements. The Edgewood Avenue outdoor seating area described in Condition #5 could improve the development's compliance with the build-to zone and percentage standards, without necessitating that the building to be relocated or extended into the floodplain. This approach to meeting the C-G-2 dimensional standards would be subject to review and approval by the City of Knoxville Department of Plans Review and Inspections.

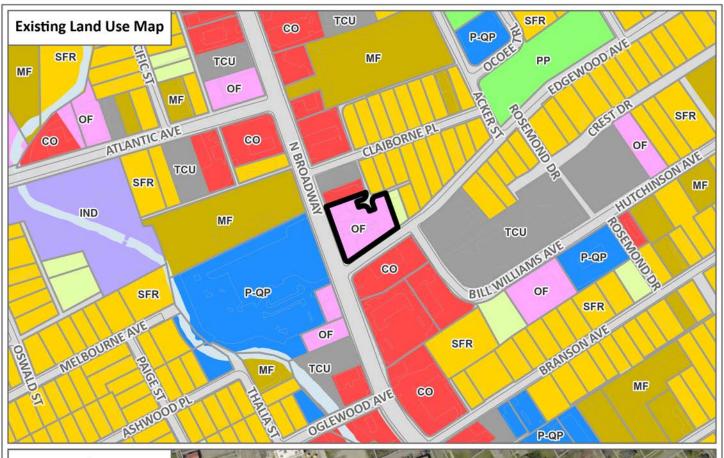
ESTIMATED TRAFFIC IMPACT: 1171 (average daily vehicle trips)

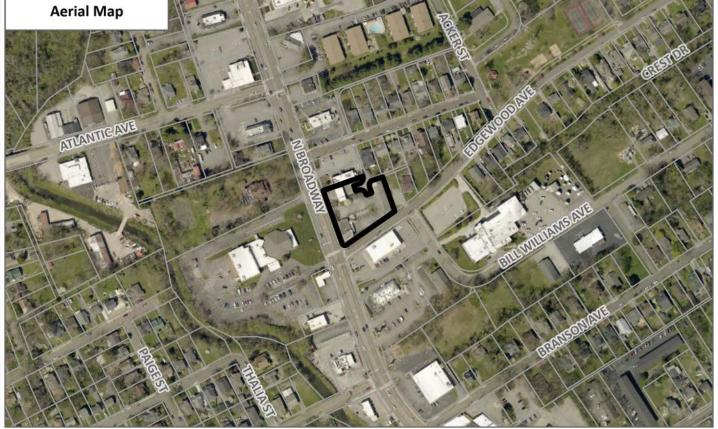
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

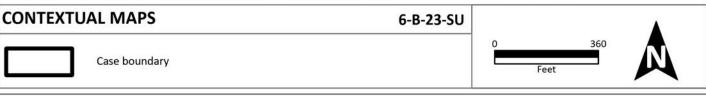
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed.











#### 

24 HOUR CONTACT JOHN ARMFIELD CONSTRUCTION MANAGER TELEPHONE: (336) 279-3242

#### REVISIONS:

$\Delta$	3-27-2023	REVISE PER PRESUBMITTAL COMMENT	KL.
-			
			-
	-		-
			2016
NO.	DATE	DESCRIPTION	BY

COOK OUT
15 LAURA LANE, SUITE 300
THOMASVILLE, NORTH CAROLINA 27360
TELEPHONE: (336) 215-7025
FAX: (336) 474-1849

SITE ADDRESS: 2900 N. BROADWAY

KNOXVILLE, TENNESSEE

CSD PROJECT NUMBER: OUT-2127

#### SHEET INDEX

- C-1 EXISTING CONDITIONS / DEMOLITION PLAN
- C-2 SITE PLAN
- C-3 GRADING & EROSION CONTROL PLAN
- C-4 UTILITY PLAN
- C-5 LANDSCAPE PLAN
- C-6 LIGHTING PLAN
- C-7 DETAILS
- C-8 DETAILS
- C-9 DETAILS
- A2.1 BUILDING ELEVATIONS
- A2.2 BUILDING ELEVATIONS

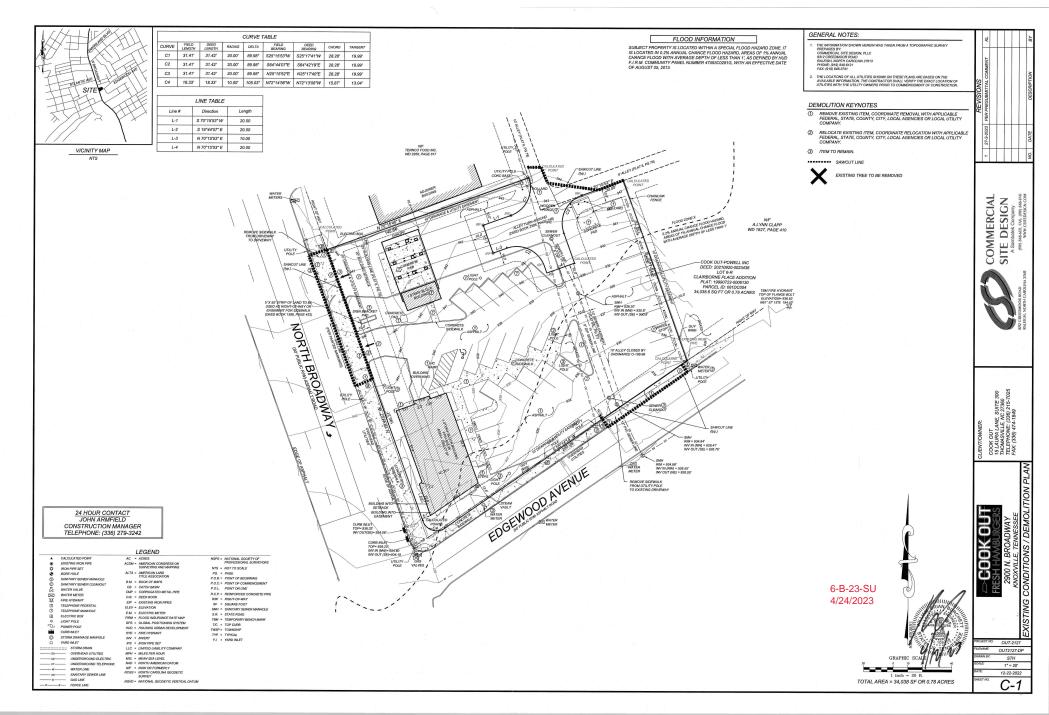
SITE ADDRESS:	2900 N. BROADWAY
OWNER / DEVELOPER:	COOK OUT 15 LAURA LANE, SUITE 300 THOMASVILLE, NORTH CAROLINA 27360 PHONE: (336) 215-7025 FAX: (336) 474-1849
DESIGNER:	SAMBATEK NC PC 8312 CREEDMOOR ROAD RALEIGH, NORTH CAROLINA 27613 PHONE: (919) 848-6121 FAX: (919) 848-3741
ZONING:	C-G-2
EXISTING USE:	GAS STATION
PROPOSED USE:	RESTAURANT WITH DRIVE-THROUGH
BUILDING SETBACKS: RIGHT OF WAYSIDE	20 FEET 10 FEET 0 FEET
PARKING REQUIREMENTS:	6 SPACES PER 1,000 SF OF GFA 3,130 / 1,000 = 3.1 X 6 = 18.6 SPACES
PARKING PROVIDED:	29 REGULAR SPACES 2 HANDICAP SPACES 31 TOTAL SPACES
SITE AREA: DISTURBED AREA: EXISTING IMPERVIOUS AREA: PROPOSED IMPERVIOUS AREA:	34,038 SF OR 0.78 ACRES 36,864 SF OR 0.85 ACRES 28,774 SF OR 0.66 ACRES 27,485 SF OR 0.63 ACRES
BUILDING AREA:	3,130 SF
WATER:	KNOXVILLE UTILITY BOARD
SEWER:	KNOXVILLE UTILITY BOARD

6-B-23-SU 4/24/2023

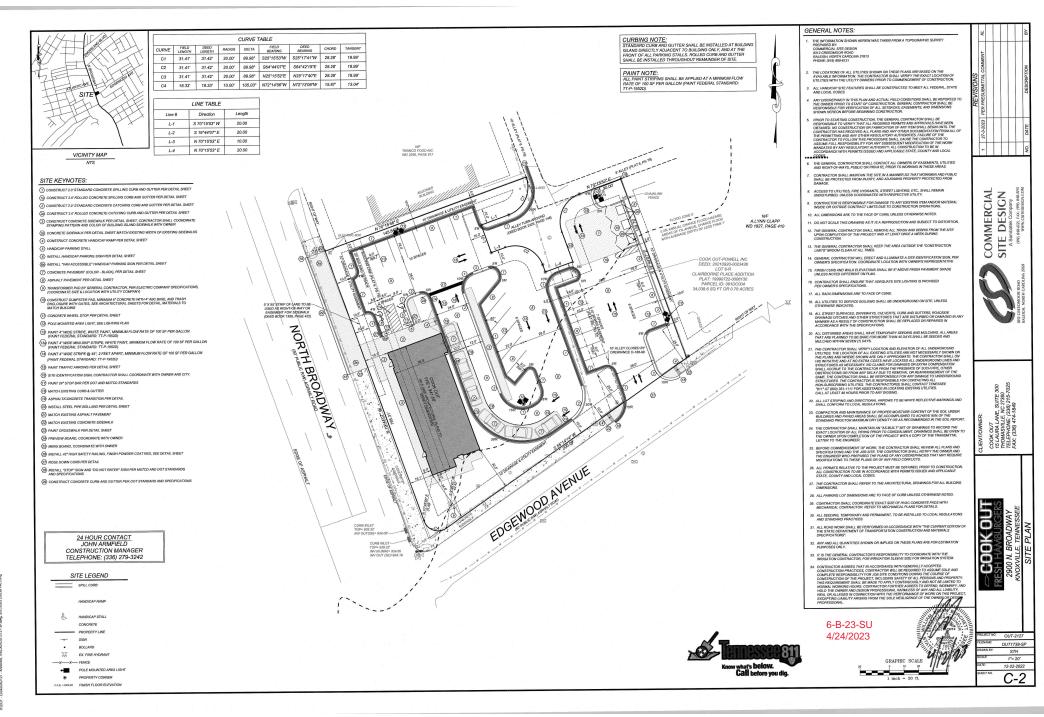




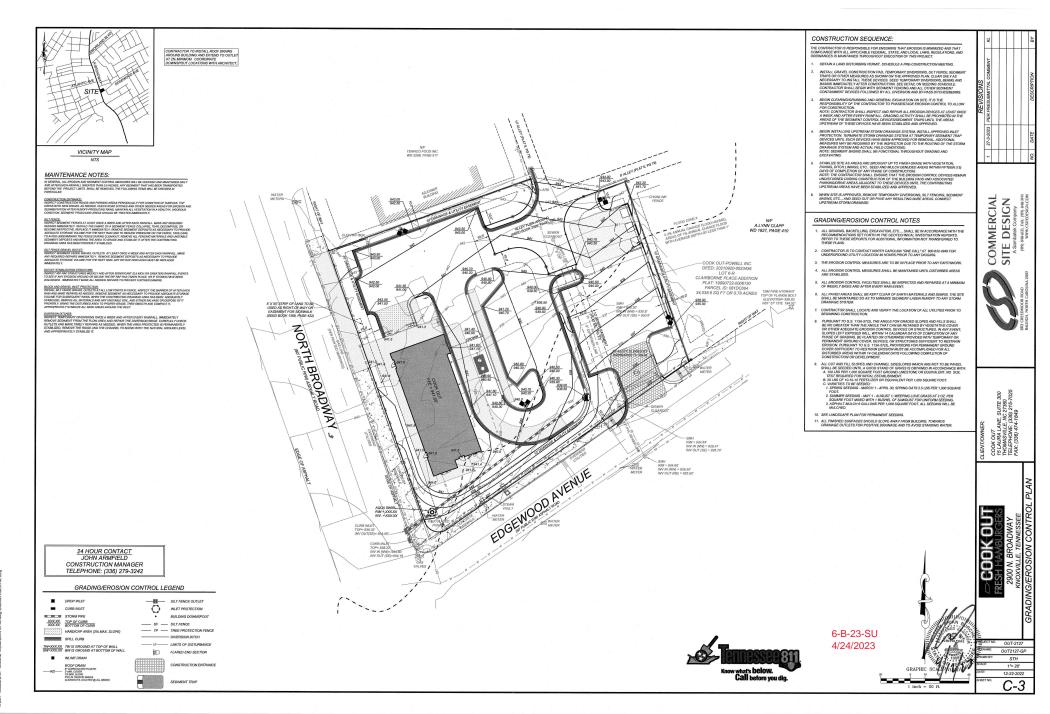




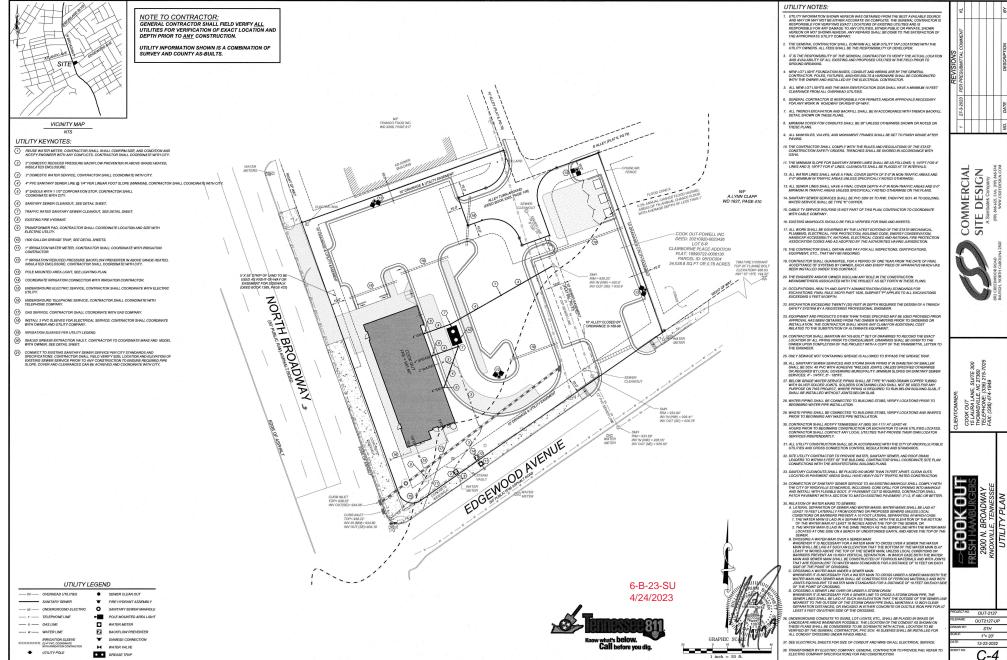
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#### LANDSCAPE ISLAND NOTE:

CONTRACTOR TO ENSURE THAT THE GROUND SURFACE AROUND TREE AND SHRUB LOCATIONS SLOPES DOWNWARD AWAY FROM TREESHIND INSTALLATION LOCATIONS TO ALLOW FOR POSITIVE UPON THE CHARLES AND THAT LIGHT ON THE CALL OF THE CHARLES AND THAT THE GROUND FRANKE. CONTRACTOR SHOULD ALSO ENSURE THAT THE GROUND SURFACE AT THE BACK OF CURB BE GRADED TO BE VEW WITH THE CURB ELEVATION SUCH THAT PONDING OF WATER DOES NOT OCCUR BEHIND THE CURB.

CONTRACTOR TO INSTALL 2 TO 3 INCH TENNESSEE RIVER ROCK WITH WEED FABRIC/BARRIER IN ALL SHRUB AND TREE PLANTING AREAS.

#### LANDSCAPE CODE SUMMARY:

12.5 - PARKING LOT PERIMETER LANDSCAPE YARD EXEMPT- BELOW 20,000 SF OF PARKING AREA. PROVIDED YSA: 5,506 SF

12.6 - INTERIOR PARKING LOT LANDSCAPE:
A MINIMUM OF DIE SHADE TREE PER LANDSCAPE ISLAND (TWO IN A DOUBLE ROW) AND A MINIMUM OF 80% VEGETATED
GROUND COVERAGE. REQUIRED: 3 TREES: PROPOSIED: 3 TREES

TENNICO FOOD INC.

11

EDGENOODAVENUE

12.7 - SITE LANDSCAPE
ONE SHRUB FOR EVERY THREE LINEAR FEET OF BUILDING FACADE ALONG STREET LOT LINE OR PARKING ABUTIMENT.
REQUIRED, 4-PROPOSED, 4-SHADE TREES, 5-DRIVAMENTAL TIREES

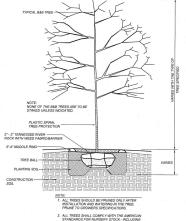
ONE SHADE TREE (OR TWO ORNAMENTALS) FOR EVERY 50 FEET.
REQUIRED: 128 FEET BUILDING LENGTH + 72 FEET OF PARKING LENGTH = 200 / 3 = 87 SHRUBS REQUIRED.
REPORTSED: 79 SHRUBS

12.8 - BUFFER YARDS PER USE (ARTICLE 9)

NORTH

1 BROADWAY

# TYPICAL CONTAINER (PO) SHRUB PLANTING DETAIL



QUERCUS PHELLOS WILLOW OAK 2" MW 14" MW. BAB ACER BURBUM DED MADE 2\*.MW 14\*MW. 888 2" MW. 8" MW. 8 & 8 CORNUS FLORIDA FLOWERING DOGWOOD 1" MW. 8" MW. 888 8 & 8 CERCIS CANADENSIS REDBUD 1" MW 8° MW. 0 ICH 31 HELLERI HOLLY 18" - 24" 3 GAL 0 ROSA X RAD RAZZ ROSA'S KNOCK OUT 18" - 24" 3 GAL INDIAN HAWTHORNE 18" - 24" 3 GAL Js

> 6-B-23-SU 4/24/2023





#### NTS TURF NOTES:

- CHISEL COMPACTED AREAS AND SPREAD TOPSON, 3 INCHES DEEP OVER ADVERSE SOIL CONDITIONS, IF AVAILABLE.
- 2. RIP ENTIRE AREA TO 6 INCHES IN DEPTH. REMOVE ALL LOOSE ROCK, RODTS, AND OTHER DISTRUCTIONS LEAVING SURFACE REASONABLY SMOOTH AND UNIFORM.
- APPLY AGRICULTURAL LIME, FERTILIZER, AND SUPERPHOSPHATE UNIFORMLY AND MIX WITH SOIL (SEE BELOW').
- CONTINUE TILLAGE UNTIL A WELL-PULVERIZED, FIRM, REASONABLY UNIFORM SEEDBED IS PREPARED 4 TO 6 INCHES DEEP.
- INSTALL RIVER ROCK AND WEED FABRIC/BARRIER IMMEDIATELY AFTER SEEDING.
- UISPECT ALL SEEDED AREAS AID MAKE NECESSARY REPAIRS OR RESEEDING. WITHIN THE PLANTING SEASON, IF POSSIBLE, IF STAND SHOULD BE OVER 60% DAMAGED, RE-ESTABLISH FOLLOWING ORIGINAL LIME, FERTILIZER AND SEEDIN RATES.
- CONSULT CONSERVATION INSPECTOR ON MAINTENANCE TREATMENT AND FERTILLD TION AFTER PERMANENT COVER IS STALLISHED.

  \*\*PREV.\*\* FERTILLSEE\*\* 1000 LISSINGE\*\* 1010-1010

  \*\*SPERMAGNATE\*\* 1000 LISSINGE\*\* 1010-1010

  \*\*AUCHO\*\* ASPINLE\*\* 1010-1010

  \*\*A

FOLLOW PREPARATION AS DIRECTED FOR STEPS 1-5 ABOVE, IMMEDIATELY WATER SOD UPON INSTALLATION AND CONTINUE UNTIL ROOTS ARE ISSTANLISHED.

- CONTRACTOR SHALL WATER AND MAINTAIN ALL LAWN AREAS UNTIL AN ACCEPTABLE STAND OF GRASS HAS BEEN ESTABLISHED.
- AT THE TIME THE GRASS REACHES A HEIGHT OF 4 INCHES TALL, THE CONTRACTOR SHALL MOW THE GRASS TO THE HEIGHT OF 3 INCHES AND TURN OVER THE LAWN MANTENAINE OT THE OWNER.
- 13. AN ACCEPTABLE STAND OF GRASS SHALL BE 92% COVERAGE OR BETTER

#### LANDSCAPE NOTES:

- PLANT GUARANTEE: ALL PLANTS SHALL BE GUARANTEED TO LIVE FOR THELVE MONTHS. THE GUARANTEE SHALL COMMENCE UPON FROIL ACCEPTANCE OF THE PROJECT. F. AVIT ANTE SAEL DUCK OF HIM LONGANT OF MEDICAL TO A SHALL SH
- ALL LANDSCAPE WORK SHALL BE IN ACCORDANCE WITH CURRENT CITY STANDARD DETAILS AND SPECIFICATIONS.
- ALL AREAS WITHOUT PIVER ROCK SHALL BE SEEDED OR SOODED BY ACCORDANCE WITH THE RAFE SPECIFIED ON PLANS WITH FREDEL "INTERDIT CALL FRECUE OR DEUTWILLENT AS PRESCRIED ON THE SECRET STORDOUGH AS SECRET BY THE SECRET STORDOUGH SOND THE SHEET BY COASTAL AREAS OR AREAS WITH MODE TEMPERATE AND ALL PROPERTY OF THE LIMBOUGH COUNTAINTOR AS TO WHICH SEED AND TO GUE! THE LANDSCAPE ARCHITECT OR ENGINEER SHOULD BE CONTACTED PROPERTY OF MISSTALLATION.
- 6. SITE LIGHTING SHALL NOT BE PLACED IN CONFLICT WITH PLANTED TREES.
- TREE PROTECTION FENCING TO BE PROVIDED AROUND TREE PRESERVATION AREAS IN ACCORDANCE WITH CITY STANDARDS.
- 8. COORDINATE ALL WORK WITH SITE LAYOUT AND SITE GRADING, DRAINAGE & UTILITIES PLAN.
- 9. VERIFY LOCATION OF UTILITIES BEFORE PLANTING.
- INSTALL 2" TO 3" TENNESSEE RIVER ROCK WITH WEED FABRIC/BARRIER TO ALL AREAS, THAT ARE NOT SEEDED OR SODDED.
- 11. THE SELECTION AND INSTALLATION OF PLANTS AND PLANTING METHODS SHALL CONFORM WITH THE STANDARDS OF THE AMERICAN ASSOCIATION OF NURSERYMEN OR THE CITY STANDARD DETAILS AND SPECIFICATIONS, WHICHEVER IS STRICTER.
- CONTRACTOR IS RESPONSIBLE FOR VERIFYING ALL QUANTITIES. DRAWINGS SHALL RULE OVER PLANT LISTS.
- ALL LANDSCAPING SOIL AND FILL SHALL BE FREE FROM WEEDS, REFUSE, AND DEBRIS AT ALL TIMES.

- 17. PLANTING SOIL TO BE USED SMALL ALKE THE FOLLOWING CHARGETERISTICS.

  ADMITTURE OF SUBSOIL METERAL, DETRUBED FROM HELL CHARGE ARMS STREET, REASONALLY FREE FROM LAULT LUMBS, COARSES ARMS. STREET, REASONALLY FREE FROM LAULT LUMBS, COARSES ARMS. STREET STREET, AND LINGUIS, FLANTS, GIVASS, WEEDS, MODITS, STREET, AND LINGUIS, GIVEN AND LINGUIS

NOTE: PRUNE SHRUB AS RECOMMENDED BY GROWER ONLY AFTER THE PLANT HAS BEEN WATERED

TREE PLANTING DETAIL

PLANTING SCHEDULE (SEE LANDSCAPING NOTE #12)



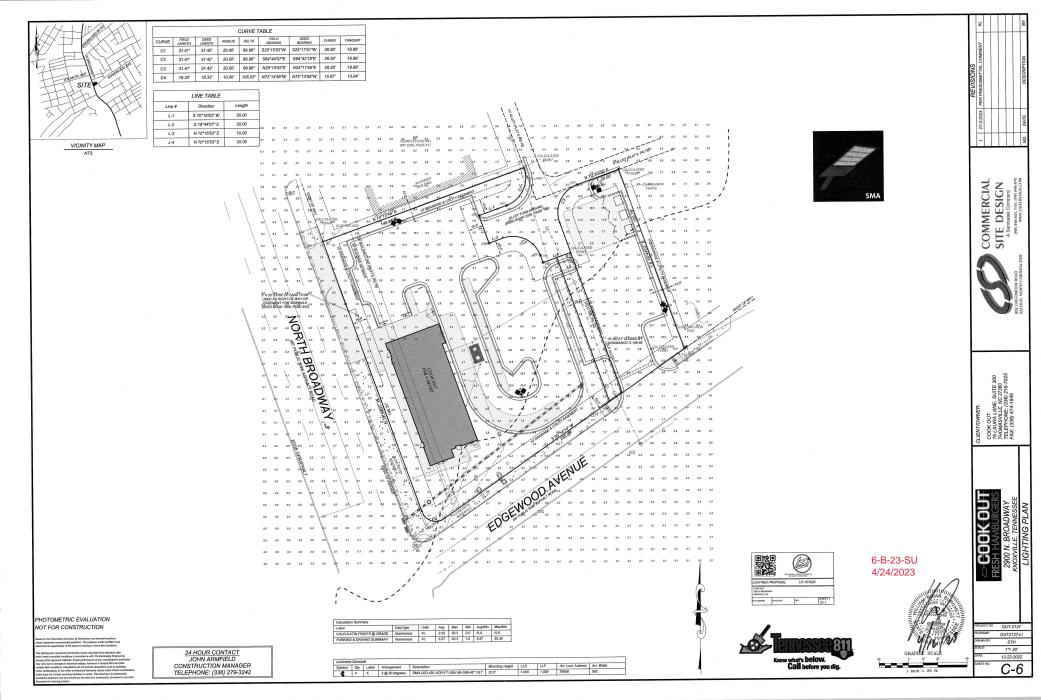
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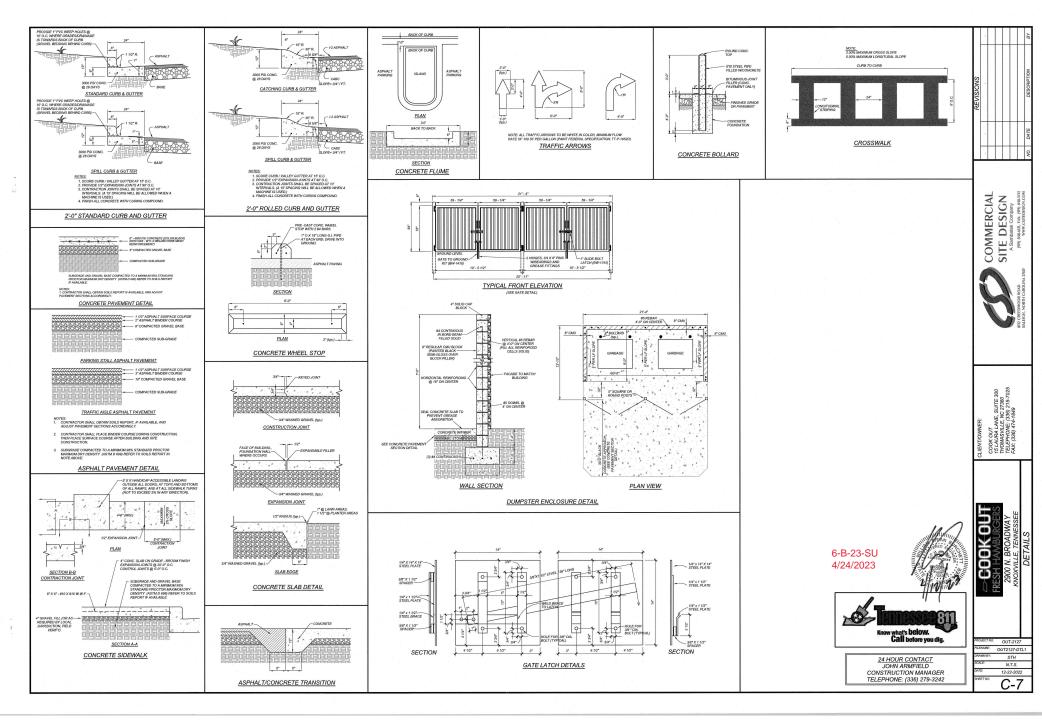
COMMERCIAL SITE DESIGN A Sambatek Company

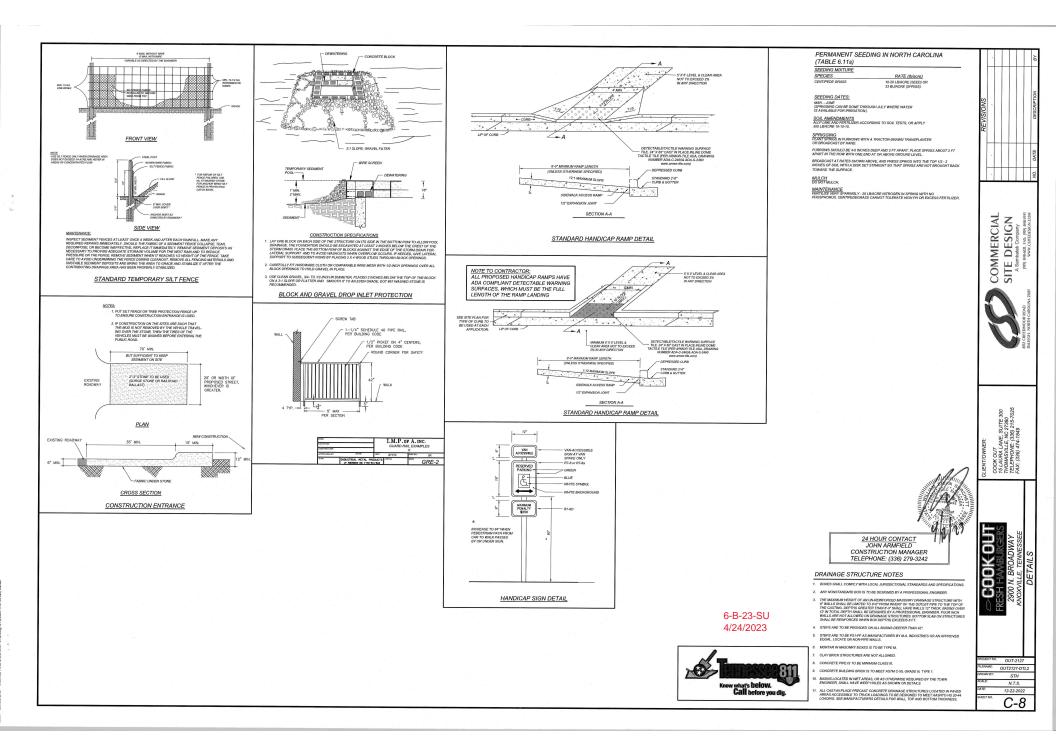
COOK OUT 15 LAURA LANE, SUITE 300 THOMASVILLE, NC 27360 TELEPHONE, (336) 215-7025 FAX: (336) 474-1849

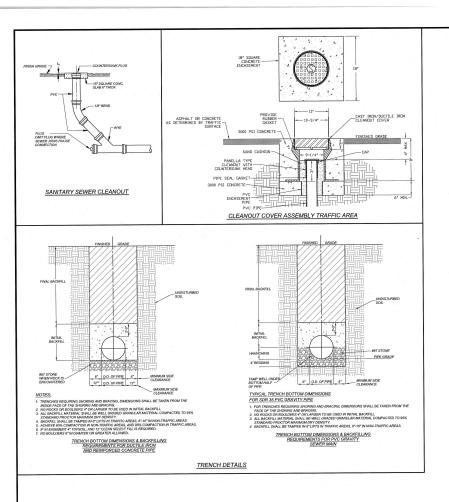
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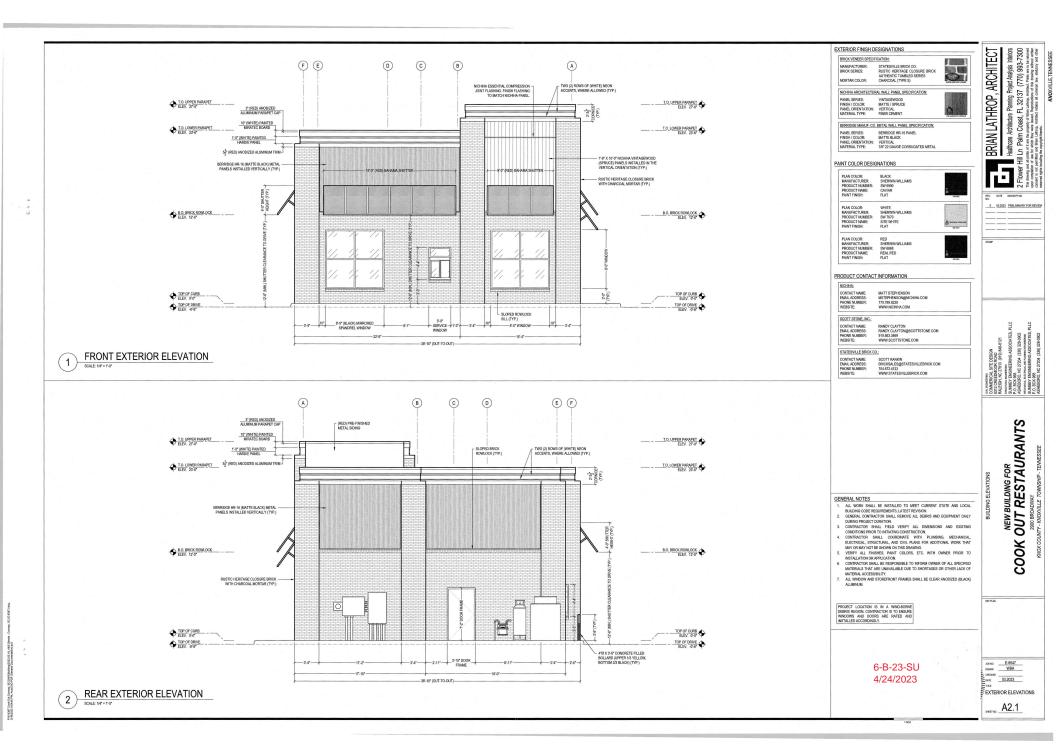
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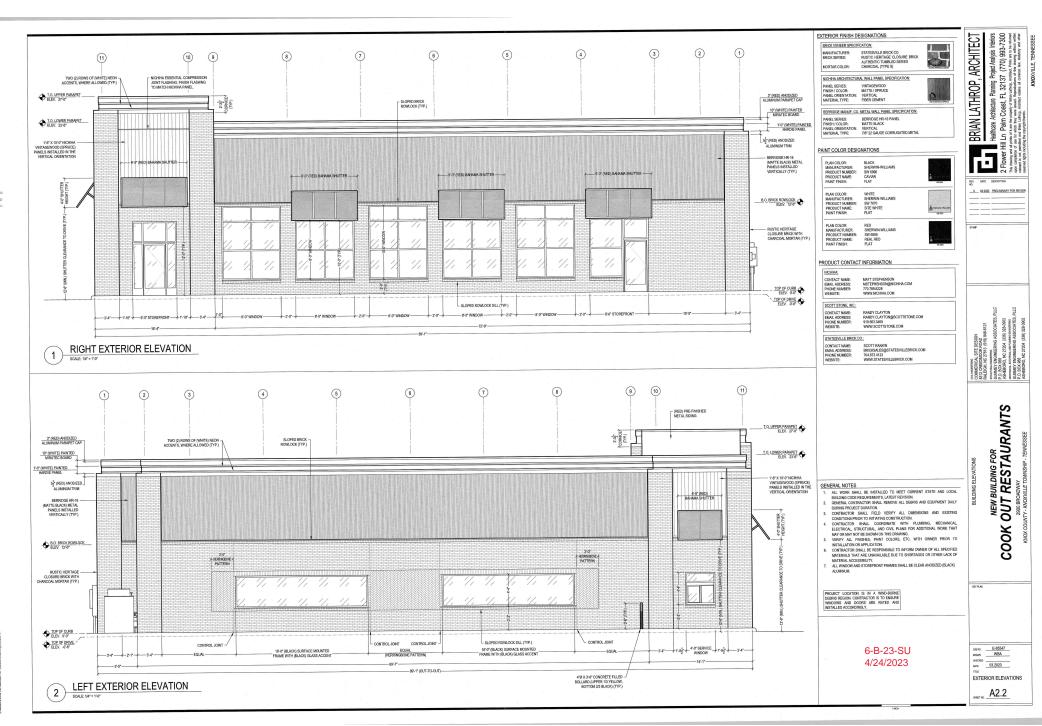
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COOK OUT 15 LAURA LANE, SUITE 300 THOMASVILLE, NC 27360 TELEPHONE: (336) 215-7025 FAX: (336) 474-1849

COOKOUT

OUT-2127 LENAME OUT2127-DTL3 STH N.T.S. 12-22-2022 C-9





GREY Code Cut Convey, SC DW99 8-4849/2022 22.18, ALS Sheets - Convey, SC (E-6947) 4-45, AND SECOND SEC

### **Exhibit A: KAT-Approved "Simme-Seat"**

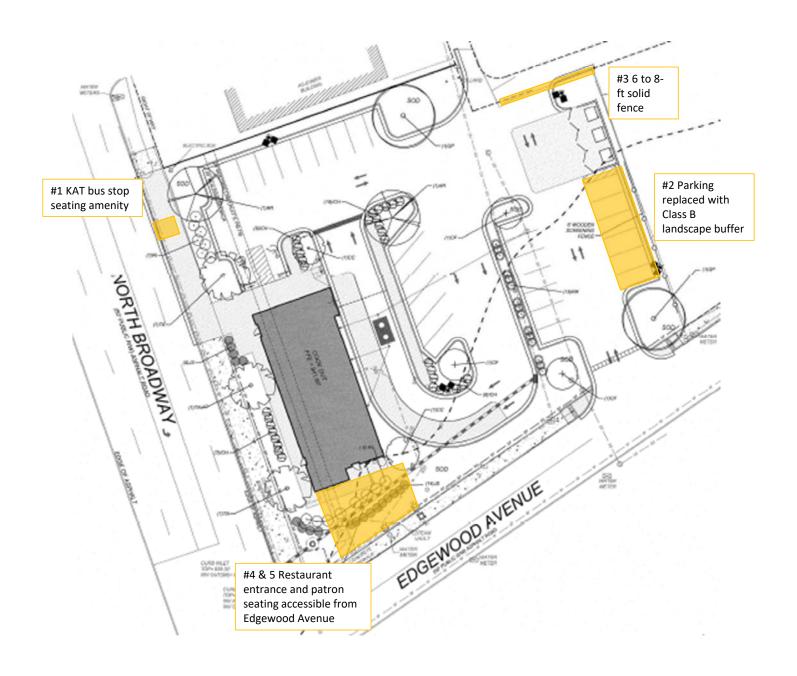


Standard Simme-Seat (SSI) with Pole



Standard Simme-Seat (SSI) with Divider

Exhibit B: Locations for Conditions #1-5





#### **Queue Analysis**

The 50% or average queue length reflects the capacity of the traffic signal and the 95% queue length is defined as the queue length that has only a 5-percent probability of being exceeded during the analysis time period. The 95% queue length is typically used to determine the length of turning lanes in order to minimize the risk of blockage.

The existing southbound left turn lane at the signalized intersection of North Broadway at Edgewood Avenue has an available storage length of 100 feet. The signalized intersection capacity analysis shows the full buildout 95% queue length for the southbound left turn lane (North Broadway) of 29 feet (1.1 vehicles) during the PM peak hour.

The existing westbound approach at the signalized intersection of North Broadway at Edgewood Avenue has an available storage length of 150 feet before the queue would block the driveway connection. The signalized intersection capacity analysis shows the full buildout 50% or average queue for the westbound approach (Edgewood Avenue) of 137.2 feet (5.4 vehicles) during the PM peak hour. The signalized intersection capacity analysis shows the background 95% queue for the westbound approach (Edgewood Avenue) of 187.8 feet (7.4 vehicles) during the PM peak hour and the full buildout 95% queue length of 234 feet (9.2 vehicles) during the PM peak hour.

The 95% queue length for the westbound approach (Edgewood Avenue) at the signalized intersection is expected to block the proposed Cook Out driveway connection; however, the queue length estimations may have inaccuracies due to the queue extending past the proposed driveway connection.

#### **Conclusion and Recommendations**

After the completion of the Cook Out Restaurant located at 2900 North Broadway the signalized intersection of North Broadway at Edgewood Avenue will continue to operate at an acceptable LOS B during the PM peak hour. There are no recommended modifications to the existing signal timing provided by the City of Knoxville.

The result of the queue analysis for the southbound left turn lane (North Broadway) is that the existing storage length of 100 feet is adequate and there are no recommended improvements to the southbound left turn lane on North Broadway.

The result of the queue analysis for the westbound approach (Edgewood Avenue) is that the queue from the signalized intersection will block the proposed Cook Out driveway less than 50% of the time during the PM peak hour. Under average conditions the queue should not impact the driveway connection but if it becomes an issue FMA recommends considering the installation of a "Do Not Block Driveway" sign on Edgewood Avenue prior to the driveway connection. All signs and pavement markings should be installed in accordance with the standards provided in the *Manual on Uniform Traffic Control Devices* (MUTCD).

The alley between Claiborne Place and the residential parcels does not have any directional signs or striping indicating which is the preferred direction of traffic. FMA recommends adding a "Do Not Enter" sign to the alley to eliminate potential wrong way trips from the

Mr. Conger April 28, 2023 Page 6 of 6

Cook Out Restaurant to the existing KFC parking lot. In addition to the "Do Not Enter" sign, a "One-Way" sign or pavement striping may need to be installed to ensure that the direction of traffic is clearly marked. All signs and pavement markings should be installed in accordance with the standards provided in the *Manual on Uniform Traffic Control Devices* (MUTCD).

Consideration should also be made to re-opening the alley access to Edgewood Avenue and closing the ROW where the existing hammerhead cross-access protrudes into the existing parking lot. The preliminary site plan would need to be re-worked to show a dedicated access between the existing alley and Edgewood Avenue. FMA recommends any improvements to the alley between Claiborne Place and Edgewood Avenue including realignment, increased signage, striping, etc. be coordinated with the City of Knoxville Department of Engineering.

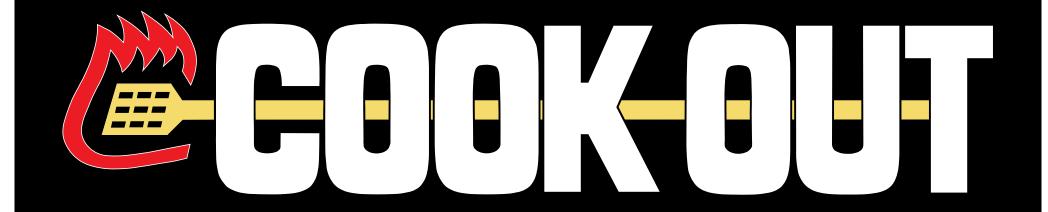
I hope that this is helpful. Please contact me if you have any questions.

Thank you,



Addie Kirkham, P.E.

**Enclosure: Attachments** 



# Sign Package 2900 N Broadway Knoxville, TN 37917



1465 Ladonia Church Road Mt. Airy, NC 27030 336-352-4300 www.mmsigns.com mmsigns@surry.net

6-B-23-SU Received 6/1/2023

One (1) 30" -34.1" H x 195.588" W Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 30" - 34.1" H x 195.588" W

Total Sq Ft: 40.75"

\*Spatula to be attached to channel letters as one continuous sign\*

\*Preliminary Drawings Only\*



1465 Ladonia Church Rd, Mount Airy, NC 27030 336-352-4300



One (1) 60' H x 104.4" W Stacked Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 60" H x 104.4" W

Total Sq Ft: 43.5"

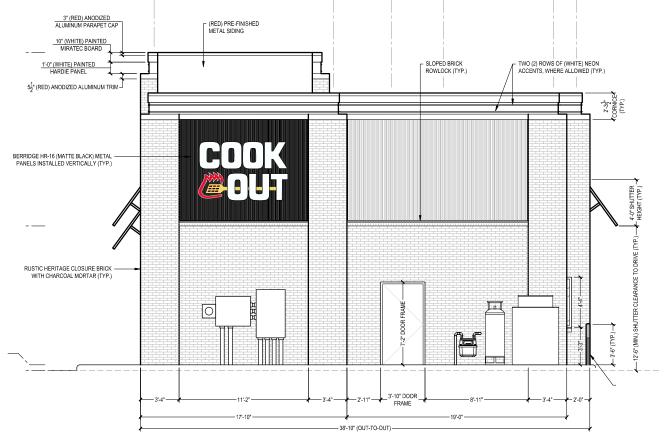
\*Spatula to be attached to channel letters as one continuous sign\*

\*Preliminary Drawings Only\*



1465 Ladonia Church Rd, Mount Airy, NC 27030 336-352-4300

## 6-B-23-SU Received 6/1/2023



Colors:

PMS 185c

White

3M 3630-131 Metallic Gold

Location:

N Broadway, Knoxville, TN

Drawn By:

Anthony Love

**Date Issued:** 

3/20/2023

Sales:

Dale Golding

One (1) 37" - 42.05" H x 241.187" W Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 37" - 42.05" H x 241.187" W

Total Sq Ft: 61.97"

\*Spatula to be attached to channel letters as one continuous sign\*

\*Preliminary Drawings Only\*



1465 Ladonia Church Rd, Mount Airy, NC 27030 336-352-4300

## 6-B-23-SU Received 6/1/2023



Colors:

PMS 185c

Black

White

3M 3630-131 Metallic Gold

Location:

N Broadway, Knoxville, TN

Drawn By:

**Anthony Love** 

**Date Issued:** 

3/20/2023

Sales:

Dale Golding

One (1) 37" - 42.05" H x 241.187" W Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

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1465 Ladonia Church Rd, Mount Airy, NC 27030 336-352-4300

## 6-B-23-SU Received 6/1/2023



Colors:

PMS 185c

Black

White

3M 3630-131 Metallic Gold

Location:

N Broadway, Knoxville, TN

Drawn By:

Anthony Love

**Date Issued:** 

3/20/2023

Sales:

Dale Golding

One (1) 30" - 34.1" H x 247.497" W Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 30" - 34.1" H x 195.588" W

Total Sq Ft: 40.75"

One (2) 37" - 42.05" H x 241.187" W Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 37" - 42.05" H x 241.187" W

Total Sq Ft: 61.97"

One (1) 60' H x 104.4" W Stacked Remote Cookout channel letters with white returns, white jewelite, and white faces, and flame to have red returns, white jewelite, and red faces. Spatula to have white return, white jewlite and gold faces using 3M Translucent graphic film 3630-131, Gold Metallic.

Dimensions: 60" H x 104.4" W

Total Sq Ft: 43.5"



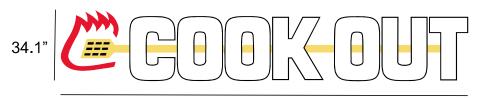
1465 Ladonia Church Rd, Mount Airy, NC 27030 336-352-4300

Colors:

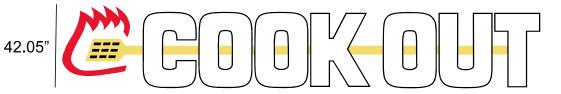
(If Applicable)

\*Spatula to be attached to channel letters as one continuous sign\*

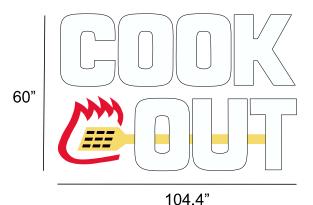
#### \*Preliminary Drawings Only\*



195.588"



241.187"



6-B-23-SU Received 6/1/2023 PMS 185c

1 100 1000

Black

White

3M 3630-131 Metallic Gold

**Location:** 

N Broadway, Knoxville, TN

Drawn By:

Anthony Love

**Date Issued:** 

3/20/2023

Sales:

Dale Golding



## **Development Request**

	DEVELOPMENT	SUBDIVISION	ZONING
Dlannir	☐ Development Plan	☐ Concept Plan	☐ Plan Amendment
rtailliii	☐ Planned Development	☐ Final Plat	☐ Sector Plan
KNOXVILLE I KNOX COUNT	✓ Use on Review / Special Use		☐ One Year Plan
	☐ Hillside Protection COA		☐ Rezoning
Commercial Site Design, Sa	mbatek PC NC		
Applicant Name		Affiliation	
4/24/2023	6/8/2023	6-B-23-SU	
Date Filed	Meeting Date (if applicable)	File Number(s)	
CORRESPONDENCE	All correspondence related to this application sh	nould be directed to the app	roved contact listed below.
Michael Hicks Commercial	Site Design, Sambatek PC NC		
Name / Company			
8312 Creedmoor Rd Raleigl	h NC 27613		
Address			
919-848-6121 / mhicks@sa	mbatek.com		
Phone / Email			
CURRENT PROPERTY	INFO		
Cook Out- Powell Inc.	15 Laura Ln Ste 300 THOMASVILL	LE NC 27360 33	6-279-3242
Owner Name (if different)	Owner Address	Ow	ner Phone / Email
2900 N BROADWAY			
Property Address			
81 D C 004		0.7	'8 acres
Parcel ID	Part of P	Parcel (Y/N)? Tra	act Size
Knoxville Utilities Board	Knoxville Utilities B	Board	
Sewer Provider	Water Provider		Septic (Y/N)
STAFF USE ONLY			
East side of N. Broadway, n	north side of Edgewood Ave		
General Location			
<b>✓</b> City <b>Council District 4</b>	C-G-2 (General Commercial), IH (Infill Housing	Overlay) Office	
County District	Zoning District	Existing La	and Use
East City	MU-SD (Mixed Use Special District), TDR (Tradi	itional Neig N/A (With	in City Limits)
Planning Sector	Sector Plan Land Use Classification	Growth Po	licy Plan Designation

6-B-23-SU Printed 5/17/2023 9:38:00 AM

DEVELOPMENT REQUES	Т		
☐ Development Plan ☐ Pla	anned Development	✓ Use on Review / Special Use	Related City Permit Number(s)
☐ Hillside Protection COA		☐ Residential ☑ Non-residential	
Home Occupation (specify)			
Other (specify) <b>Drive-through</b>	facility for a restaur	ant	
SUBDIVSION REQUEST			
			Related Rezoning File Number
Proposed Subdivision Name			
Unit / Phase Number		Total Number of Lots Created	
Additional Information			
Attachments / Additional Re	equirements		
ZONING REQUEST			
☐ Zoning Change			Pending Plat File Number
Proposed 2	Zoning		
☐ Plan			
Amendment Proposed	d Plan Designation(s)		
Proposed Density (units/acre)	Previous Zoning Re	quests	
Additional Information			
STAFF USE ONLY			
PLAT TYPE		Fee 1	Total
Staff Review Plan	ning Commission	\$1,600.00	0
ATTACHMENTS	laldana 🖂 Manian	For 2	
Property Owners / Option H		ce Request Fee 2	
ADDITIONAL REQUIREM  COA Checklist (Hillside Prote			
Design Plan Certification (Fig	nal Plat)	Fee 3	
✓ Site Plan (Development Req	uest)		
☐ Traffic Impact Study			
☐ Use on Review / Special Use	(Concept Plan)		
AUTHORIZATION			
I declare under penalty of per all associated materials are be		ue and correct: 1) He/she/it is the owner of the pr	operty, AND 2) the application and
an associated indictidis are be		al Site Design, Sambatek PC NC	4/24/2023
Applicant Signature Please Print		Date	
Phone / Email			
Dranarty Owner Signature		Powell Inc.	4/24/2023
Property Owner Signature	Please Prin	L	Date

6-B-23-SU Printed 5/17/2023 9:38:00 AM



Development Request
DEVELOPMENT SUBDIVISION ZONING

Planning KNOXVILLE I KNOX COUNTY	<ul> <li>□ Development Plan</li> <li>□ Planned Development</li> <li>■ Use on Review / Special Use</li> <li>□ Hillside Protection COA</li> </ul>	☐ Concept Plan ☐ Final Plat		☐ Plan Amendment ☐ SP ☐ OYP ☐ Rezoning
Commercial Site Design, Sai	mbatek PC NC		Designer	of Record
Applicant Name	er gegen van de 12 gebruig van de	and the second s	Affiliation	enzembentente (m. 1830-25-cu) i i Piri suo mindente oi intel del 14 de 2000 (m. 11 de 1
<del>2/28/2023</del> 4/21/2023	6/8/2023	in the delice in the sec	AC THE RESTRICT OF THE	File Number(s)
Date Filed	Meeting Date (if applicable)		6-B-23-SU	
CORRESPONDENCE	ll correspondence related to this application sh	ould be directed	to the appro	ved contact listed below.
Applicant Property Own	er 🔲 Option Holder 🔲 Project Surveyor	Engineer	☐ Architect	/Landscape Architect
Michael Hicks	Samba	itek PC NC		
Name	Compan	Å	no manager - man	terior designation consequent and a section of the
8312 Creedmoor Road	Raleig	h	NC	27613
Address	City	Part vilgage by come was imposed	State	ZIP
919-848-6121	mhicks@sambatek.com			
Phone	Email	And America March 1986 (1989) - Philodology (1999) - September	the second secon	remer a strategy from the part of the strategy
CURRENT PROPERTY INFO				
Cook Out- Powell Inc.	2900 N. Broadway		3	36-279-3242
Property Owner Name (if differen	t) Property Owner Address	ne desperate de la companya della companya della companya de la companya della co	P	roperty Owner Phone
2900 N. Broadway Knoxville, TN 37917		081DC004		
Property Address	igen symmetriske had det distantion and stake to an endown on the design for the holds of a considerate symmetrisk and an endown on the	Parcel ID	The state of the s	Andrews of the College Service and the College Service
Knoxville Utilities Board	Knoxville Utilit	ties Board		No
Sewer Provider	Water Provider	a van mat seren als is mende anagen is the year of	n galas elemphas kan aligha aphiligan elemphas kan	Septic (Y/N)
STAFF USE ONLY				
The state of the s	north side of Edgewood Ave	and the first of the second	0.78 acr	<b>es</b>
General Location			Hact 216	
City County 4th District	C-G-2 (General Commercial) Zoning District	Offic Existing Land		erna sindaminerijoji kinangalara 190 inggapan dera pipulan kinangara 1900 inggara.
East City	MU-SD, EC-3	and and also are related from the control of the transfer of the control of the c	N/A	The state of the s
Planning Sector	Sector Plan Land Use Classification		Growth Po	licy Plan Designation

☐ Development Plan ■ Use on Review / Special Use ☐ Hillside Protection COA			Related Ci	ty Permit Number	(5)
Development Plan  Use on Review / Special Use  Hillside Protection COA  Residential  Non-Residential					
Home Occupation (specify)					
Eating establishment with drive-through.					
Other (specify)		l			
SUBDIVISION REQUEST					
N/A			Related Re	ezoning File Numb	er
Proposed Subdivision Name					
Combine Parcels Divide Parcel				***	
Unit / Phase Number To	tal Number of Lots	Created			
Other (specify)					4
☐ Attachments / Additional Requirements					
ZONING REQUEST					
			Pending	Plat File Number	
□ Zoning Change N/A Proposed Zoning					
TO AND THE PROPERTY OF A COLUMN					
Plan Amendment Change Proposed Plan Designation(s)					
22-6-70 002-00000-00-00-00-00-00-00-00-00-00-00-					
Proposed Density (units/acre) Previous Rezoning Reque	ests	anter their selfour arous is all hoper	· = 16/14/4/		
Proposed Density (units/acre) Previous Rezoning Reque	ests				
Proposed Density (units/acre) Previous Rezoning Reque	ests				
Proposed Density (units/acre)  Other (specify)  STARE USE ONLY	ests				
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY	Fee 1	Special	Use -		
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE	Fee 1 0405		Use -		
Proposed Density (units/acre)  Other (specify)  STAFFUSE ONLY  PLAT TYPE  Staff Review  Planning Commission	Fee 1	Special	Use -		
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  ADDITIONAL REQUIREMENTS	Fee 1 0405	Special	Use -		
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Property Owners / Option Holders  Design Plan Certification (Final Plat)	Fee 1 0405	Special	Use -	Total	
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)	Fee 1  0405  Fee 2	Special	Use -	Total	
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)	Fee 1  0405  Fee 2	Special	Use -	Total	
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)	Fee 1  0405  Fee 2	Special	Use -	Total	
Proposed Density (units/acre)  Other (specify)  STAFFUSE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study	Fee 1  0405  Fee 2	Special	Use -	Total	
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Property Owners / Option Holders  Property Owners / Option Holders  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)	Fee 1  0405  Fee 2	Special	Use - dential	Total	
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Property Owners / Option Holders  Property Owners / Option Holders  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)	Fee 1  0405 Fee 2  Fee 3	Special	Use - dential	Total	22
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)  AUTHORICAL (Concept Plan)  Commercial S	Fee 1  0405 Fee 2  Fee 3	Special	Use - dential	Total	73
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Variance Request  ADDITIONAL REQUIREMENTS  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)  AUTHORICAL PLANTER OF THE COMMENTS  Applicant Signature  Commercial S  Please Print	Fee 1  0405 Fee 2  Fee 3	Special	Use - dential	*1,600	23
Proposed Density (units/acre)  Other (specify)  STAFF USE ONLY  PLAT TYPE  Staff Review  Planning Commission  ATTACHMENTS  Property Owners / Option Holders  Property Owners / Option Holders  Design Plan Certification (Final Plat)  Use on Review / Special Use (Concept Plan)  Traffic Impact Study  COA Checklist (Hillside Protection)  Commercial S  Applicant Signature  Please Print  919-848-6121  mhicks@sami	Fee 1  0405 Fee 2  Fee 3	Special nonresid	Use - dential	Total \$1,600 2/24/3	23

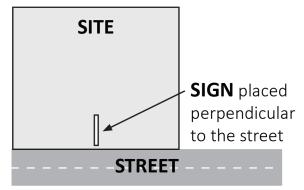
I declare under penalty of perjury the foregoing [i.e., he/she/they is/are the owner of the property and that the application and all associated materials are being submitted with his/her/their consent] is true and correct.



## Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-ofway closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

#### **LOCATION AND VISIBILITY**

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

#### **TIMING**

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

May 26, 2023	and	June 9, 2023		
(applicant or staff to post sign)		(applicant to remove sign)		
Applicant Name: Commercial Site Design,	Sambatek P			
Date: 4/24/2023		Sign posted by Staff		
File Number: 6-B-23-SU		Sign posted by Applicant		