

# **SPECIAL USE REPORT**

► FILE #: 11-A-23-SU

AGENDA ITEM #: 16

AGENDA DATE: 11/9/2023

APPLICANT: OWNER(S):	SHANNON HARPER Shannon Harper Harper Properties LP			
TAX ID NUMBER:	131 J A 001.02 View map on KGI			
JURISDICTION:	City Council District 2			
STREET ADDRESS:	0 PARKSIDE DR			
► LOCATION:	Southeast side of Parkside Dr, west of Wakefield Rd			
APPX. SIZE OF TRACT:	6.59 acres			
SECTOR PLAN:	Southwest County			
GROWTH POLICY PLAN:	N/A (Within City Limits)			
ACCESSIBILITY:	Access is via Parkside Drive, a 4-lane, median-divided, major arterial street within 100-ft right-of-way.			
UTILITIES:	Water Source: First Knox Utility District			
	Sewer Source: First Knox Utility District			
WATERSHED:	Turkey Creek			
► ZONING:	C-H-2 (Highway Commercial)			
<ul><li>ZONING:</li><li>EXISTING LAND USE:</li></ul>				
	C-H-2 (Highway Commercial)			
EXISTING LAND USE:	C-H-2 (Highway Commercial) Agriculture/forestry/vacant land			
<ul> <li>EXISTING LAND USE:</li> <li>PROPOSED USE:</li> <li>HISTORY OF ZONING:</li> <li>SURROUNDING LAND</li> </ul>	C-H-2 (Highway Commercial) Agriculture/forestry/vacant land 118-space parking lot in C-H-2 (Highway Commercial) zoning district In 1988, the property was part of a rezoning from AG (Agricultural) and RA			
<ul> <li>EXISTING LAND USE:</li> <li>PROPOSED USE:</li> <li>HISTORY OF ZONING:</li> </ul>	C-H-2 (Highway Commercial) Agriculture/forestry/vacant land 118-space parking lot in C-H-2 (Highway Commercial) zoning district In 1988, the property was part of a rezoning from AG (Agricultural) and RA (Residential A) zones to CB (Commercial B) zone. [3-O-88-RZ]			
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<ul> <li>EXISTING LAND USE:</li> <li>PROPOSED USE:</li> <li>HISTORY OF ZONING:</li> <li>SURROUNDING LAND</li> </ul>	C-H-2 (Highway Commercial) Agriculture/forestry/vacant land 118-space parking lot in C-H-2 (Highway Commercial) zoning district In 1988, the property was part of a rezoning from AG (Agricultural) and RA (Residential A) zones to CB (Commercial B) zone. [3-O-88-RZ] North: Industrial (manufacturing) - I-G (General Industrial) in the City South: Single family residential, agriculture/forestry/vacant land - RA (Low Density Residential) in the County East: Agriculture/forestry/vacant land - C-H-2 (Highway Commercial) in			

### **STAFF RECOMMENDATION:**

Approve the request for a 118-space parking lot in the C-H-2 (Highway Commercial) zoning district, subject to 3 conditions.

1. Meeting all applicable requirements of the City of Knoxville Zoning Ordinance, including but not limited to Article 12 (Landscape).

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- 2. Meeting all applicable requirements of the City of Knoxville Department of Plans Review and Inspections.
- 3. Meeting all applicable requirements of the City of Knoxville Department of Engineering.

### COMMENTS:

This special use request is for a 118-space parking lot on a 5.69-acre parcel to be used for overflow parking for a carwash facility being built on the adjacent lot to the east. There are no buildings proposed as part of this Special Use request.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2)

1) THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.

A. The proposed parking lot is consistent with the General Plan's development policy 8.11 that encourages to improve the appearance of existing commercial strips by providing better landscaping.

B. The proposed use is consistent with the One Year Plan and Southwest County Sector Plan's GC (General Commercial) land use classification.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE. A. The C-H-2 district is intended to accommodate higher-intensity commercial uses of a predominantly autooriented character, including retail, rental, and service establishments of a more intense commercial character including those requiring permanent outdoor service or storage areas. The proposed parking lot is consistent with the district's intent.

B. The site plans as provided comply with the requirements of Article 12.5 (Parking Lot Perimeter Landscape Yard) and Article 12.6 (Interior Parking Lot landscape). Article 12.8 (Buffer Yards) requires a 20-ft Class B Buffer Yard as the property abuts a residential district in the south. However, staff's interpretation is that the existing vegetation along the south boundary meets the zoning ordinance's intent, and it may qualify for an Alternative Landscape Design subject to approval from the City's Department of Plans Review and Inspections.

## 3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

A. The area is primarily characterized by commercial uses with several auto dealerships with large parking lots. There are a few offices and industrial uses on the north side of Parkside Drive, which also have relatively large parking lots. The proposed use will be consistent with this automobile-oriented commercial area.

4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS DETRACT FROM THE IMMEDIATE ENVIRONMENT.

A. The proposed use is not expected to have any significant adverse impacts on adjacent properties. As mentioned above, the property has an existing forested area along the south boundary which works as a buffer for the low-density neighborhood on the south. If the existing vegetation is cleared, a 20-ft Class B buffer yard will be required.

## 5) THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS.

A. The subject property is accessed via a major arterial street, Parkside Drive. Although the use will increase traffic to the area, it is not expected to draw substantial traffic through residential streets.

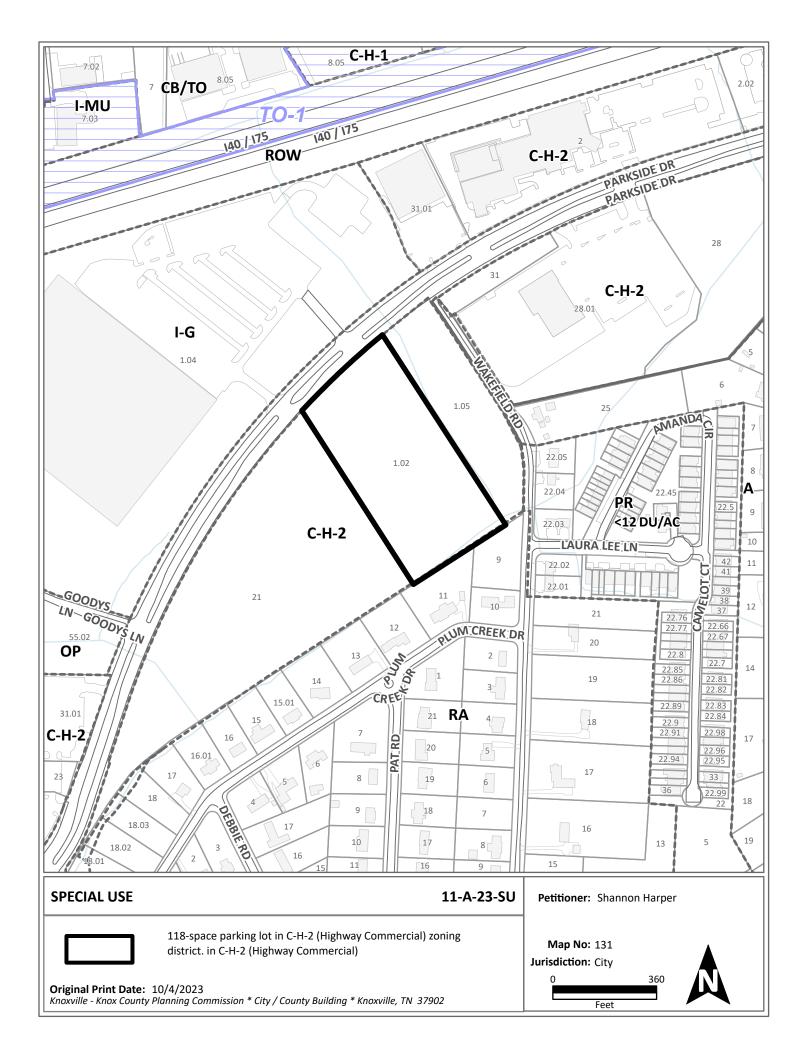
6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

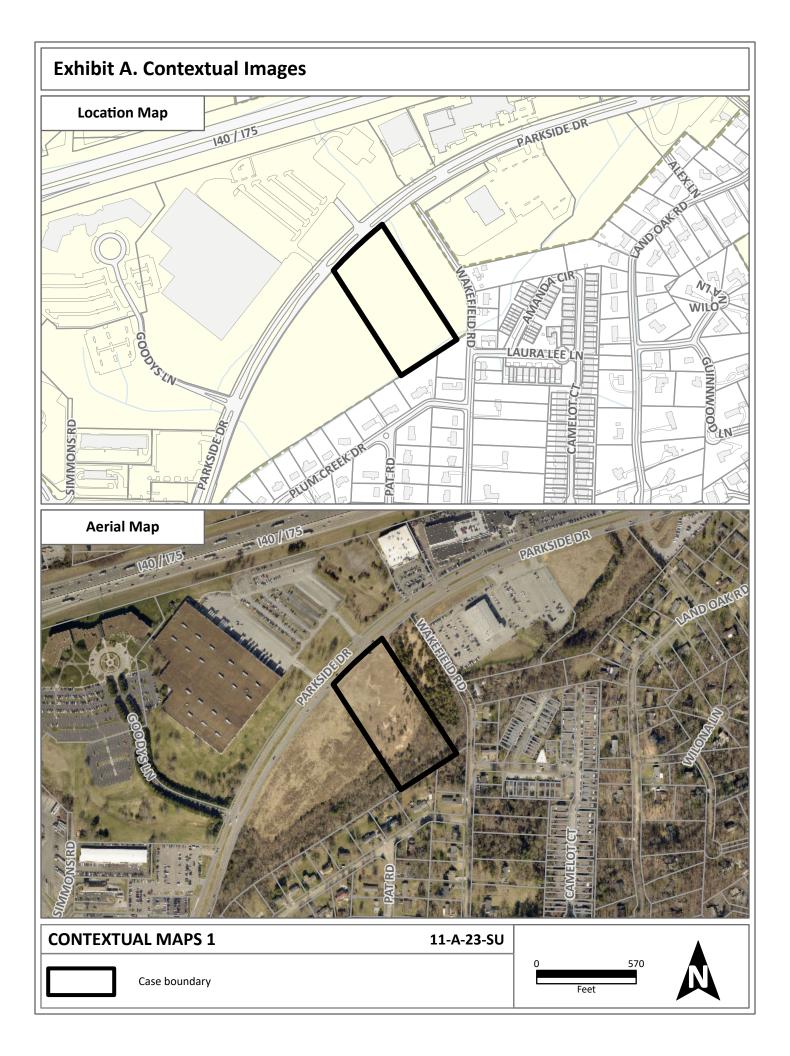
A. There are no known uses or environmental factors immediately surrounding the subject property that would pose a potential hazard or have an undesirable impact on the proposed use.

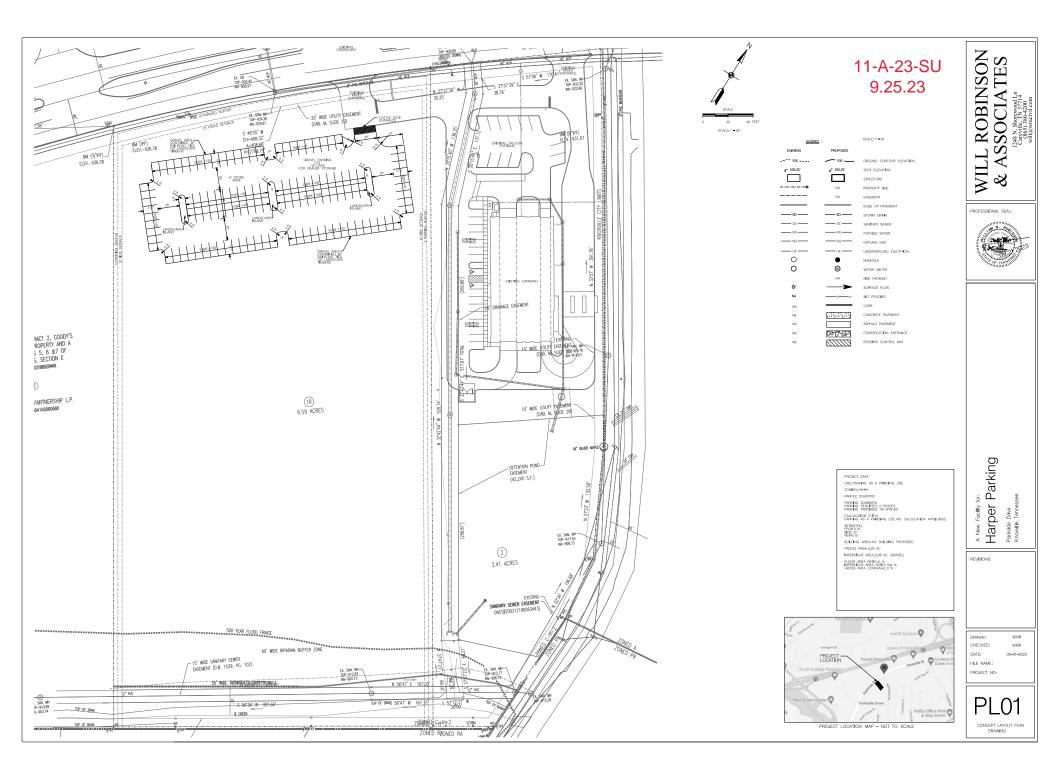
ESTIMATED TRAFFIC IMPACT: Not required.

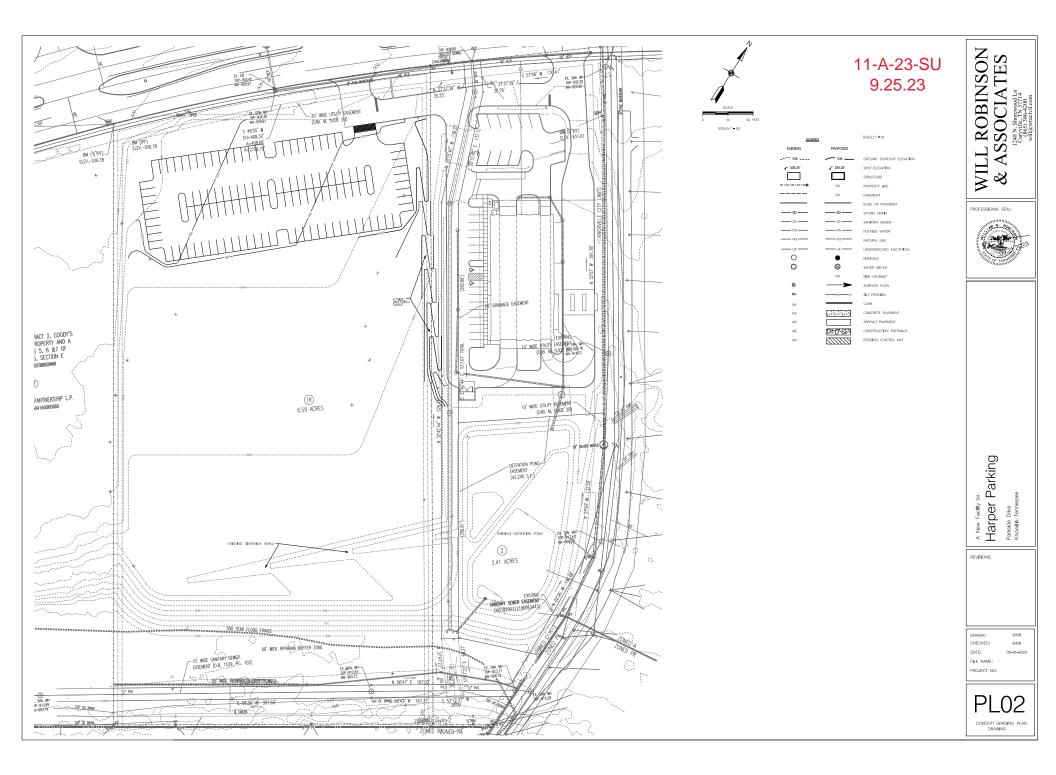
ESTIMATED STUDENT YIELD: Not applicable.

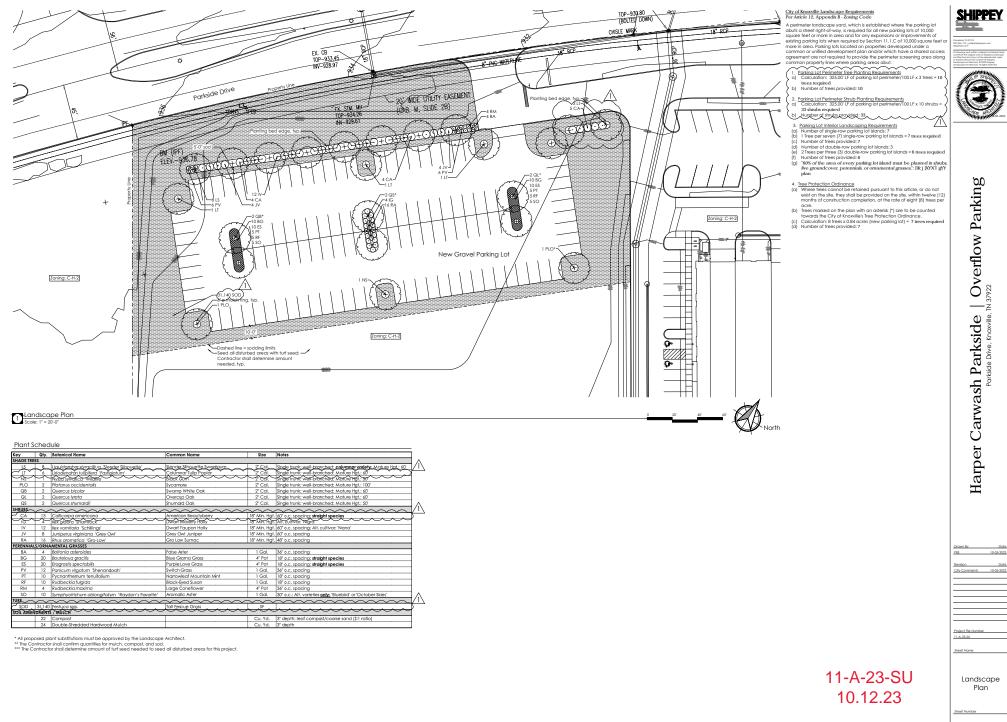
The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed.











L100

Date





Landscape

L200

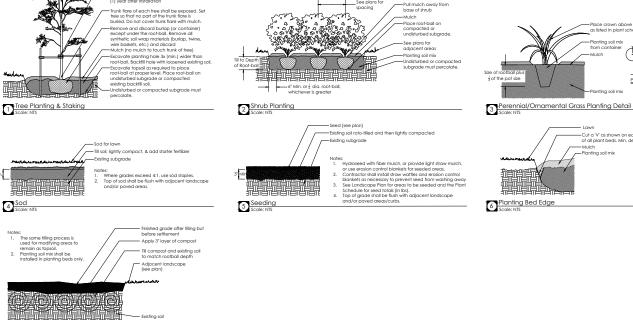
Sheet Name

11-A-23-SU

10.12.23

10-05-2023 1-A-23-SU

Details & Notes



7 Planting Soil Mix

3" Min

2

#### Planting Notes

- results have been received and the soil has 13. been amended per the soil test results. See this sheet for for soil testing instructions. this sheet for for soil testing instructions. 3. No planting shall occur unli percolation testing has been completed and soils have be properly graded for positive drainage. See this sheet for percolation testing 14.
- see this sneet for percolation testing procedures. 4. All new plant material shall to conform to the guidelines set for nursery stock published by the American Association of Nurseymen, Additionally, all new plant material for the project shall be of the highest specimen
- project shall be of the nights specimen project same that hunk forces will be exposed at the nursery. Contractor to expose trunk forces to check for gridling. Pull mulch away from the base of all plants. A all new plants shall be balled and burlopped or the plant schedule.
- on the plant schedule. The Contractor shall locate and verify all 18. existing underground and aboveground utility lines prior to soil preparation or planting. Any discrepancies shall be reported to the Landscape Architect. Call fernessee 811 to schedule a utility locate. 19.
- Till all beds with planting soil mix to a minimum depth that matches the depth of the plant root-balls.
- All plant beds and trees shall receive a 20. minimum of three inches (3') of double-shredded, hardwood mulch. See Seeding Notes on this sheet for mulching of seeded mores
- seeded areas. All trees in lawn areas shall have a minimum 6' diameter mulch ring to surround the base of the trunk unless noted otherwise on the 21
- plan. 11. Do not pile mulch against the trunk of any tree. Leave a gap for the trunk flare. <u>Avoid</u> <u>mulch volcances.</u>

The Criting NoteS
 The Contractor shall verify existing conditions
 The Contractor shall verify existing conditions</l

free shall be plumb after settlement. Contractor shall stake free. Straps for staking shall be tight enough to secure free to stakes, but loose enough to prevent girdling of free trunk/branches. Remove all stakes one U unge of the interlations.

(1) year after installation

 Any proposed sublitutions of plont species shall be made with plants of equivalent form, height, bracking, habit, led color, told and sublitutions must be approved. By the <u>sublitutions must be approved</u> by the <u>sublitutions</u> must be approved. By the <u>sublitutions</u> of the control documents.
 The Contractor's base tablitution by the Owner or described establitution by the Owner or according of the contract documents.
 The Contractor shall approve the Owner warranky for all plant material storting offer the issuance of the certification of the entract occupancy evidence of the certificate of occupancy evidence of the certificate of occupancy evidence of the certificate of occupancy.
 Contractor to provide hiering maning optimizing purphing tertiling maning weating, purphing, tertiling, and part material conductions.
 Contractor of particitations and and occupancy of the owner or response of the certificate of occupancy.
 Prior material the response of the certificate of occupancy evidence of the certificate of occupancy evidence of the certificate of occupancy.
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 Prior material the response of the certificate of occupancy.
 Prior the response of the certification of the other of the other of particities must be opproved in the other of particities must be opproved. Application of pesticides must be approved by the Landscape Architect or Owner prio to use. All pesticide applications shall be carried out by a licensed spray technician. Planting plans are not layout plans. Plants may need to be shifted in the field to accommodate existing conditions. Coordinate with the Landscape Architect

before making any changes to the planting plan. Mulch, compost, and sod quantities are approximate. The Contractor shall verify the amounts needed before purchasing and installing.

#### Seeding Notes

- Field verify areas to receive seed and modify order quantity as necessary Site Preparation: Eradicate exotic invasive plant material by having a licensed spray technician apply an approved herbicide. Good pre-seeding weed control may require repeated spraying at
- least two weeks apart. See Civil Engineer's plans for grading. Finer grading and shaping may be necessary to achieve a
- smoother, more regular surface for receiving seed. 4. The Contractor shall ensure that all grades will permit safe and efficient use of equipment during seedbed preparation, seeding, strawing, and maintenance of vegetation. 5. Loosely grade the topsoil in order to create a non-compacted growth medium prior to spreading
- 6.
- Lodely guide the lippon is user in user in the two much or user consistences and the sead. In the sead. In the sead, the lippon is the sead of the sead on a construction method. In the lippon is the sead of the sead of

- The Contractor shall comply with TBCE ension control requirements throughout the establishment of the seeded areas.
   Maintenance: The Contractor shall absent the growth of the seeded species and eliminate the second state of the seeded areas. Including water levels, until find acceptance. This includes reparied areas and any areas receiving supplemental applications of seed.
   Seed all areas as shown on the plans.
- Protect and care for seeded areas, including watering when needed, until final acceptance. This
- includes repaired areas as well as any area receiving supplemental applications of seed. 14. Seed any left over, disturbed areas following construction with turf seed. See table below for turf seed blend

#### Turf Seed Blend Table Percentage in Mix Botanical Name Common Name stuca arundinacea 70% Creeping Red Fescue Festuca rubra 1.5% 15% Kentucky Bluearass

#### Soil Test Notes

 Using a shovel, dig a v-shaped hole to a depth of 6 inches then cut a thin slice of soil from one side of the hole. Place the slice of soil into a plastic bucket (do not use a metal bucket a: this can skew test results). Mix the slices together and fill a plastic sample bag with three (3) cups of soil. The sample bags can be ziploc bags that clearly labeled with the projec

ace crown above mulch, space

<u>Plan</u>

 $\overline{\phantom{a}}$ ſ.,

-Edge of plant bed

and/or paved area

See plan or plant

schedule for spacing

as listed in plant schedule or plan

soil mis

-Cut a 'V' as shown on edges of all plant beds. Min. depth 4

Mulch

-Planting soil mix

Mulch

- name and sample number. 2. A well-mixed composite from 10 to 20 random locations from A Weinfinded composite information to do unatorial control of the second second
- extension service. The results of the soil test shall be sent to the Landscape Architect for evaluation. 5.

#### Soil Percolation Test Notes

- Big hole S2G deep and a minimum of d\* wide.
   Big hole S2G deep and a minimum of d\* wide.
   Big hole with water to the top and left drain for several hours, idealy, left he hole pre-wet over right and perform the test the following day.
   Refit hole to within a cauge of inches of the top.
   To drain measurement, place a statk across the top of the hole and use accord statk to mark enabled capits in water tawk, mark side of hole; or mark on side of hole with noil or 5 Magneter drain the instant.
- stick.
  5. Measure drop in water level after 30 minutes and again at 1 hour. If possible, measure the drop in water level the next day.
  6. Determine drop in water level per hour, if water level in the hole drops, more than 1 inch per hour, if is well drained and suitable for planting.

gn the application digitally (or print;	sign, and scan). Knoxville-Knox Co OR email it to app	ompleted form and oring in ounty Planning offices llications@knoxplanning.c	ng Reset Fo	
Planning KNOXVILLE I KNOX COUNTY	Development Development Plan Planned Development Use on Review / Special Use Hillside Protection COA	<b>nt Reque</b> SUBDIVISION Concept Plan Final Plat	ZONING Plan Amendment SP OYF Rezoning	
Shannon Harper		Owr	ner	
Applicant Name		Affilia	tion	
09/25/2023	11/09/2023		File Number(s	
Date Filed	Meeting Date (if applicable) 11-		-A-23-SU	
CORRESPONDENCE All	correspondence related to this application	n should be directed to the a	pproved contact listed below	
Applicant Property Owner Will Robinson	Option Holder Project Survey	yor Engineer Arch Robinson & Associa	hitect/Landscape Architect	
Name	Com			
1248 N Shorewood Ln		yville TN	37714	
Address	City	State	ZIP	
865-386-4201	wendy@wracivil.com	1		
Phone	Email	4		
CURRENT PROPERTY INFO		1		
Harper Properties LP	2111 Duncan Rd,	Knoxville, TN 37919	865-384-1460	
Property Owner Name (if different)	Property Owner Addres	S	Property Owner Phone	
<ul> <li>Parkside Drive, Knox</li> </ul>	ville TN 37922	131JA00102		
Property Address		Parcel ID		
N/A	N/A		N/A	
Sewer Provider	Water Provider	•	Septic (Y/N	
STAFF USE ONLY				
General Location		Tract S	ize	
City County District	Zoning District	Existing Land Use		
	· · · · ·			
Planning Sector	Sector Plan Land Use Classificatio	n Growth	Policy Plan Designation	

May 1, 2023

DEVELOPMENT REQUEST			
Development Plan     Use on Review / Special Use     Hillside I     Non-Residential	Protection COA	Related Ci	ty Permit Number(s
Home Occupation (specify)			
Other (specify)	parcel with zoning C	-H-2	
SUBDIVISION REQUEST			
		Related Re	ezoning File Number
Proposed Subdivision Name			
Unit / Phase Number Combine Parcels Divide Parcel	otal Number of Lots Creat	ed	
Other (specify)			
Attachments / Additional Requirements			
ZONING REQUEST			
ZONING REQUEST		Dending	Plat File Number
Zoning Change	111		riat rile Number
Proposed Zoning			
Plan Amendment Change     Proposed Plan Designation(s)			
Proposed Density (units/acre) Previous Rezoning Reque	ests	~	
Other (specify)			
STAFF USE ONLY		~	
PLAT TYPE	Fee 1		Total
Staff Review M Planning Commission	0405	\$1600.00	
ATTACHMENTS	Fee 2		
Property Owners / Option Holders Variance Request	ree z		
ADDITIONAL REQUIREMENTS	1		\$1600.00
Design Plan Certification (Final Plat)	Fee 3		
Use on Review / Special Use (Concept Plan) Traffic Impact Study	100000		
COA Checklist (Hillside Protection)	1		
AUTHORIZATION	L1		
<ul> <li>I declare under penalty of perjury the foregoing is true and correct:</li> <li>1) He/she/it is the owner of the property AND 2) The application and all ass</li> </ul>	ociated materials are being s	submitted with his/h	er/its consent
Shannon Ha			5.2023
Applicant Signature Please Print		Date	
865-384-1460 shannon.har	per3@gmail.com		
Phone Number A Email			

Property Owner Signature

 Shannon Harper
 09/25/2023, SG

 Please Print
 Date Paid



# **Development Request**

#### DEVELOPMENT **SUBDIVISION** ZONING Development Plan Concept Plan Plan Amendment □ Planned Development Final Plat Sector Plan One Year Plan ✓ Use on Review / Special Use □ Hillside Protection COA □ Rezoning Shannon Harper **Applicant Name** Affiliation 9/25/2023 11/9/2023 11-A-23-SU Date Filed Meeting Date (if applicable) File Number(s) CORRESPONDENCE All correspondence related to this application should be directed to the approved contact listed below. Will Robinson Will Robinson and Associates Name / Company 1248 N. Shorewood Ln. Ln. Caryville TN 37714 Address 865-386-4201 / wendy@wracivil.com Phone / Email **CURRENT PROPERTY INFO** 2111 Duncan Rd. Rd. Knoxville TN 37919 865-200-8605 **Shannon Harper Harper Properties LP** Owner Name (if different) **Owner Address** Owner Phone / Email **0 PARKSIDE DR Property Address** 131 J A 001.02 6.59 acres Parcel ID Part of Parcel (Y/N)? Tract Size **First Knox Utility District First Knox Utility District** Sewer Provider Water Provider Septic (Y/N) **STAFF USE ONLY** Southeast side of Parkside Dr, west of Wakefield Rd **General Location** ✓ City **Council District 2 C-H-2 (Highway Commercial)** Agriculture/forestry/vacant land County District **Zoning District** Existing Land Use Southwest County **GC (General Commercial)** N/A (Within City Limits)

Sector Plan Land Use Classification

**Planning Sector** 

DEVELOPMENT REQU	EST						
Development Plan	Planned Development	✔ Use on R	eview	/ Special Use		Related City	Permit Number(s)
Hillside Protection COA		🗌 Residenti	ial	🗌 Non-resid	ential		
Home Occupation (specify)							
Other (specify) <b>118-space p</b>	arking lot in C-H-2 (High	way Commer	cial) zo	oning district			
SUBDIVSION REQUES	Г						
						Related Rezo	ning File Number
Proposed Subdivision Name							
Unit / Phase Number			Total	Number of Lots	s Created		
Additional Information							
Attachments / Additional	Requirements						
ZONING REQUEST							
Zoning Change						Pending Pl	at File Number
Propose	ed Zoning						
Plan							
Amendment Propos	sed Plan Designation(s)						
Proposed Density (units/acre	e) Previous Zoning Req	uests					
Additional Information	.,						
STAFF USE ONLY							
PLAT TYPE					Fee 1		Total
	anning Commission						
ATTACHMENTS					\$1,600.00		
Property Owners / Option	n Holders 🛛 🗌 Varianc	e Request			Fee 2		
<ul> <li>COA Checklist (Hillside Pro</li> <li>Design Plan Certification (</li> </ul>					Fee 3		
✓ Site Plan (Development R	, ,				ree 5		
Traffic Impact Study							
Use on Review / Special L	Jse (Concept Plan)			l			
AUTHORIZATION							
□ I declare under penalty of p all associated materials are				e/it is the owne	er of the prop	perty, AND 2) th	e application and
	Shannon Ha						9/25/2023
Applicant Signature	Please Print						Date

Phone / Email

 Shannon Harper Harper Properties LP
 9/25/2023

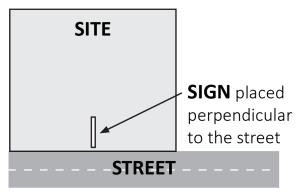
 Property Owner Signature
 Please Print
 Date



# Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

## LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

## TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

10/27/2023	and	11/10/2023		
(applicant or staff to post sign)		(applicant to remove sign)		
Applicant Name: Shannon Harper				
Date: 09/25/2023		Sign posted by Staff		
File Number: 11-A-23-SU		Sign posted by Applicant		