

## **USE ON REVIEW REPORT**

► FILE #: 10-B-23-UR	AGENDA ITEM #: 42				
	AGENDA DATE: 10/5/2023				
APPLICANT:	EMPOWER AT VALLEY GREEN FARM				
OWNER(S):	Wilma Jordan				
TAX ID NUMBER:	10 09401 View map on KGIS				
JURISDICTION:	County Commission District 8				
STREET ADDRESS:	0 CLARK DR				
LOCATION:	North side of Clark Dr, east of Andersonville Pike				
APPX. SIZE OF TRACT:	53.57 acres				
SECTOR PLAN:	North County				
GROWTH POLICY PLAN:	Rural Area				
ACCESSIBILITY:	Access is via Clark Dr, a minor collector with 15 ft of pavement within 45 ft of right-of-way.				
UTILITIES:	Water Source: Hallsdale-Powell Utility District				
	Sewer Source: Hallsdale-Powell Utility District				
WATERSHED:	Bullrun Creek				
ZONING:	A (Agricultural)				
EXISTING LAND USE:	Agriculture/Forestry/Vacant Land				
PROPOSED USE:	Farming, educational, and religious development for young adults				
HISTORY OF ZONING:	None noted				
SURROUNDING LAND	North: Agriculture/forestry/vacant, rural residential - A (Agricultural)				
USE AND ZONING:	South: Agriculture/forestry/vacant, rural residential - A (Agricultural), F (Floodway)				
	East: Agriculture/forestry/vacant, rural residential, single family residential - A (Agricultural)				
	West: Agriculture/forestry/vacant - A (Agricultural)				
NEIGHBORHOOD CONTEXT:	The property is in the Bullrun valley that is primarily agricultural with dispersed residential use. Norris Freeway is approximately 2.5 miles to the west.				

#### STAFF RECOMMENDATION:

Approve the request for an agricultural-related educational facility with lodging for employees, students, and guests, as shown on the development plan and described in the operations statement, subject to 4 conditions.

1) Meeting all applicable requirements of the Knox County Department of Engineering and Public Works, including but not limited to certification of the minimum sight distance at the Clark Drive access points.

- 2) Meeting all requirements of the Knox County Fire Prevention Bureau.
- 3) Meeting all requirements of the utility provider and/or the Knox County Health Department.
- 4) Meeting all applicable requirements of the Knox County Zoning Ordinance.

With the conditions noted, this plan meets the requirements for approval in the A (Agricultural) zone and the criteria for approval of a use on review.

#### COMMENTS:

This proposal is for the Empower School at Valley Dream Farm, a faith-based organization with two main purposes:

1. To train and equip up to 24 students at a time to grow in their faith spiritually.

2. To train students in the practice of cutting-edge farming techniques to use around the globe in the fight against food instability/food inequality.

The request includes overnight lodging for employees (farm manager), students, and guests. The lodging for the farm manager and students is permissible as accessory uses to the farming and educational functions. The lodging for guests (phase 2 cabins) is classified as lodging and boarding houses, which is a use permitted on review in the A (Agricultural) zone. Because of the interconnectedness of the uses, the entire facility is being reviewed for the Use on Review application, however, the lodging and boarding use is the primary purpose for the application.

See the attached Operations Statement for additional details.

DEVELOPMENT STANDARDS FOR USES PERMITTED ON REVIEW (ARTICLE 4.10 – SECTION 2)

The planning commission, in the exercise of its administrative judgment, shall be guided by adopted plans and policies, including the general plan and the following general standards:

1) THE PROPOSED USE IS CONSISTENT WITH THE ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND SECTOR PLAN.

A. The North County Sector Plan recommends A (Agricultural) uses for this site. This proposal for an agricultural education facility is appropriate in this rural setting.

B. This 53.4-acre site has approximately 46 acres in the HP (Hillside Protection) area. The slope analysis recommends disturbing a maximum of 13.5 acres in the HP area. The proposed disturbance, including areas outside the HP area, is approximately 9.2 acres. This proposal is in compliance with HP land disturbance recommendations.

C. General Plan Policies:

Policy 8.12 -- When commercial uses abut residential property, ordinance provisions or use-on-review conditions requiring fencing, landscaping screens, earth berms, height restrictions, and/or deeper than usual building setbacks can improve land use transitions. – The phase 2 cabins are approximately 200 ft from the western property line. A dense forest separates the cabins from the closest residential house.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ZONING ORDINANCE.

A. The intent of the A (Agricultural) zone is to provide for a wide range of agricultural and related uses as well as residential uses with low population densities and other compatible uses which generally require large areas or open spaces.

B. The A zone allows churches, schools, and farming activities as permitted uses. The phase 2 cabins are considered lodging and boarding and require Use on Review approval by the Planning Commission. The lodging and boarding use is secondary to the primary use as an agricultural education facility and will not significantly impact other properties in this area.

C. With the recommended conditions, the proposed rural retreat complies with the A zone.

3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

A. Other than those agricultural-related, the proposed structures have a significant setback from the public road. This will help retain the rural character of the site.

B. The proposed architectural design of the structures is characteristic of rural construction. The scale of the buildings is similar to houses, small churches, and barns. See the attached preliminary architectural renderings for additional detail.

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#### 4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY.

A. The lodging and board use as a secondary use to the agricultural education facility will not significantly injure adjacent property owners. The property owner owns the property to the east, and the phase 2 cabins are approximately 200 ft from the western property line. A dense forest separates the cabins from the closest residential house.

5) THE USE WILL NOT DRAW ADDITIONAL TRAFFIC THROUGH RESIDENTIAL AREAS.

A. Clark Drive a classified as a minor collector street, however, it is a rural road with a pavement width that varies between 14 ft and 16 ft wide in most locations.

B. The applicant submitted a Transportation Impact Letter to determine the trip generation of the facility. Using a worst-case scenario approach to determine the potential traffic impact, the study estimates that 106 vehicles could enter and exit during the AM and PM peak hours. The way this use is proposed to operate, every vehicle coming to and leaving this site will not be during a one-hour period in the AM and PM. Most vehicles will come to the site and remain there for an extended period.

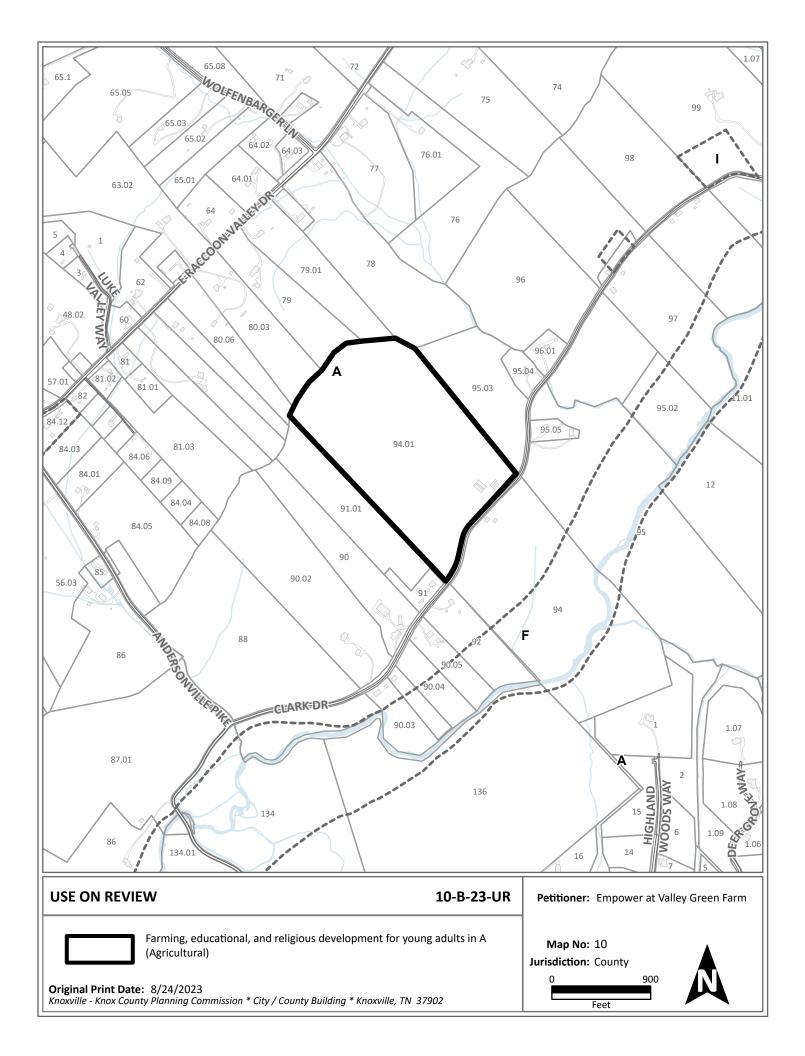
6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed uses within the development.

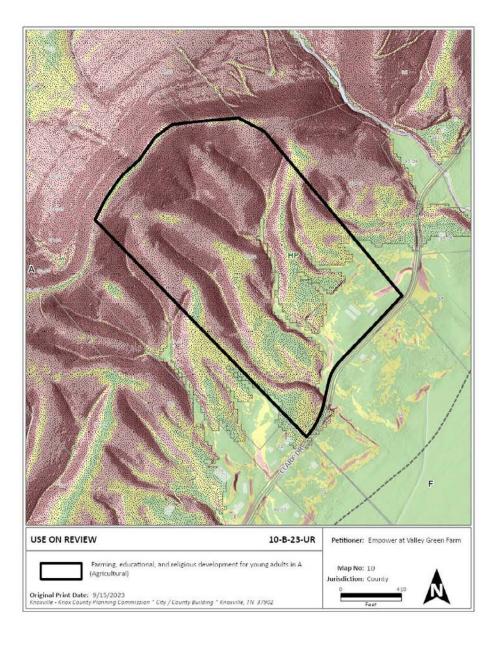
ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

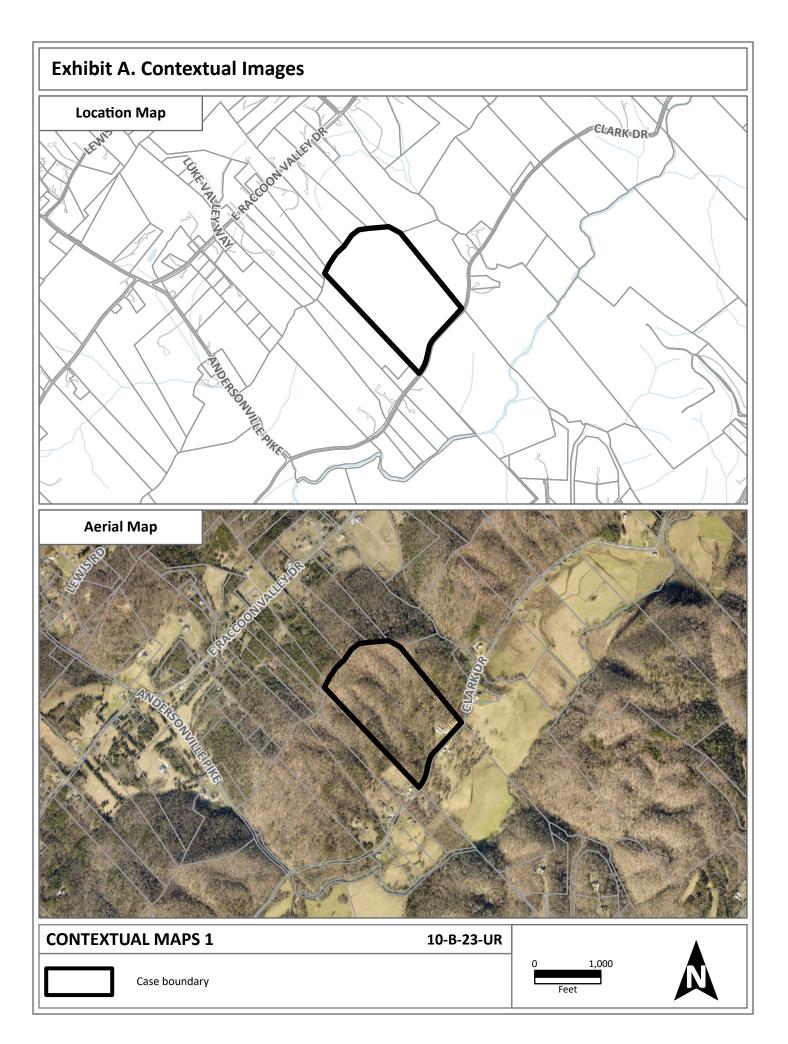
ESTIMATED STUDENT YIELD: Not applicable.

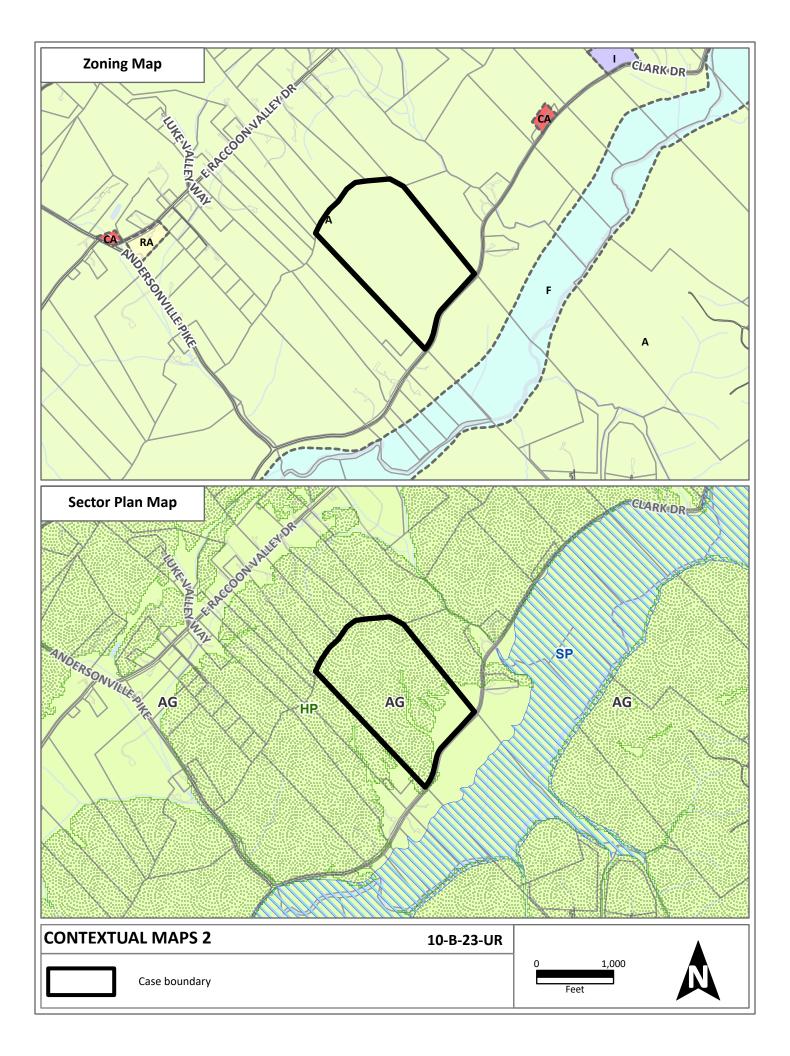
The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knox County Board of Zoning Appeals. The date of the Knox County Board of Zoning Appeals hearing will depend on when the appeal application is filed.

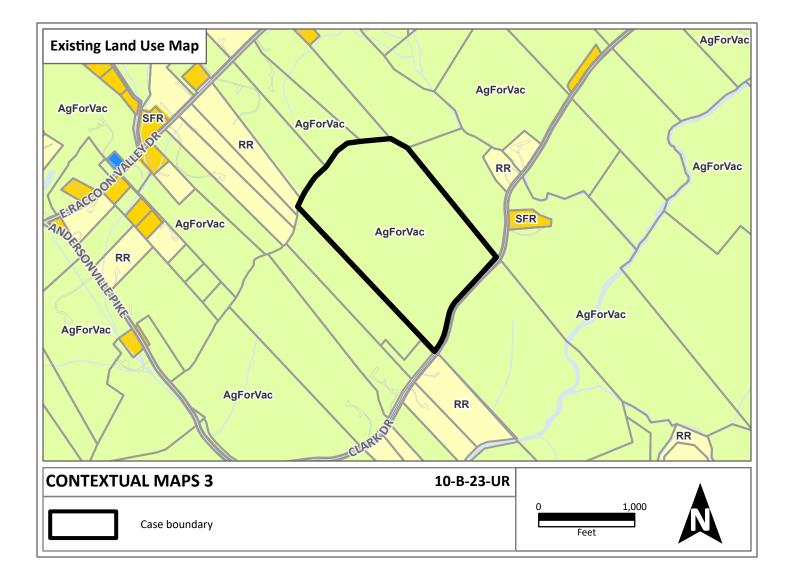


CATEGORY	ACRES	RECOMMENDED DISTURBANCE BUDGET (Percent)	DISTURBANCE AREA (Acres)
Total Area of Site	53.4		
Non-Hillside	7.3	N/A	
0-15% Slope	4.3	100%	4.3
15-25% Slope	9.3	50%	4.6
25-40% Slope	12.9	20%	2.6
Greater than 40% Slope	19.5	10%	1.9
Ridgetops			
Hillside Protection (HP) Area	46.0	Recommended disturbance budget within HP Area (acres)	13.5
		Percent of HP Area	29.4%



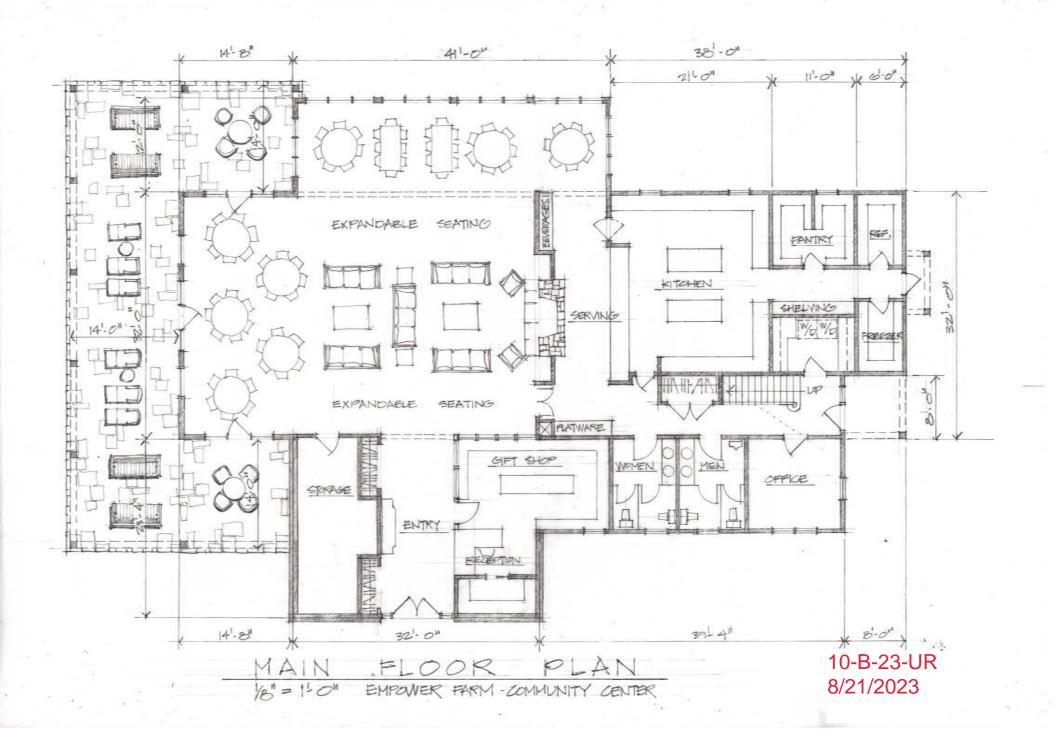








MAIN ENTRY ELEVATION 1/4"=1-0" EMPOWER FARM - COMMUNITY CENTER





PARKING ELEVATION 1/4"=1"0" EMBOWER FARM - COMMUNITY GENTER

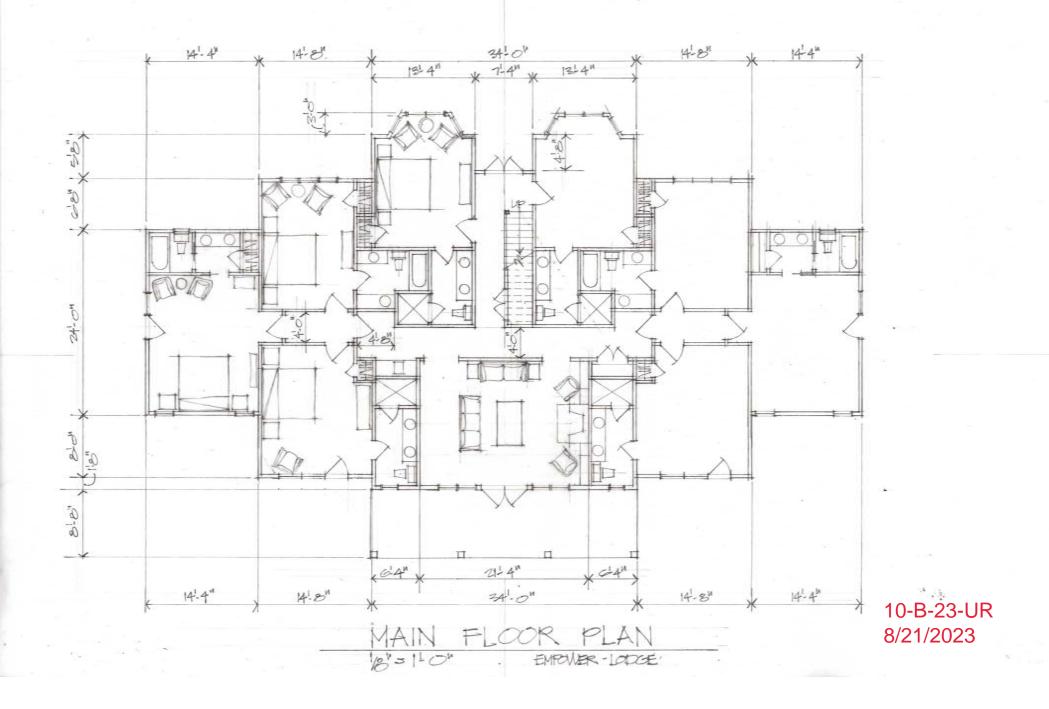


### POND VIEW ELEVATION 14"=1"0" EMISSIONER FARM - COMUNITY CENTER



REAR ELEVATION 14=1-0" EMPOWER FARM - COMMUNITY GENTER

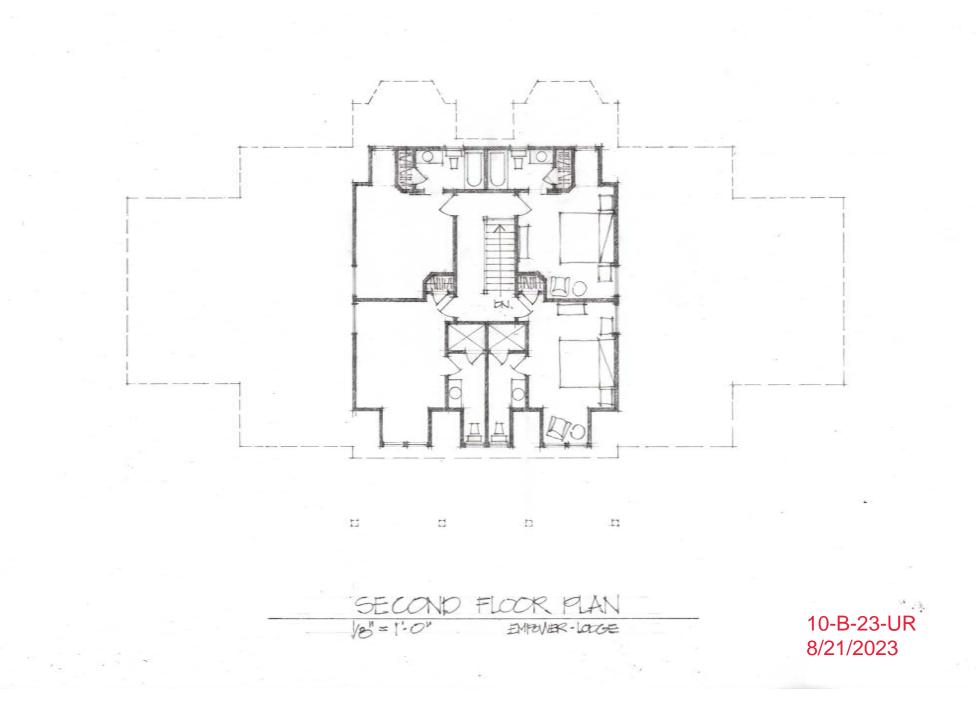




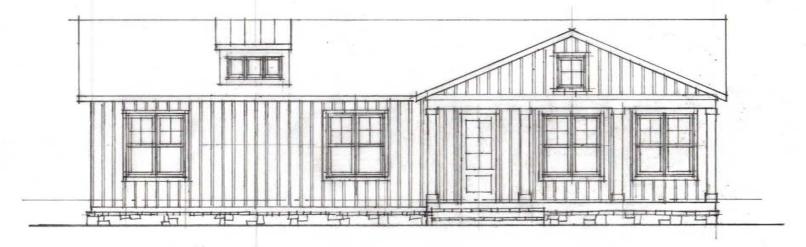


REAR 18=1-0" ELEVATION EMPOWER - LODGE

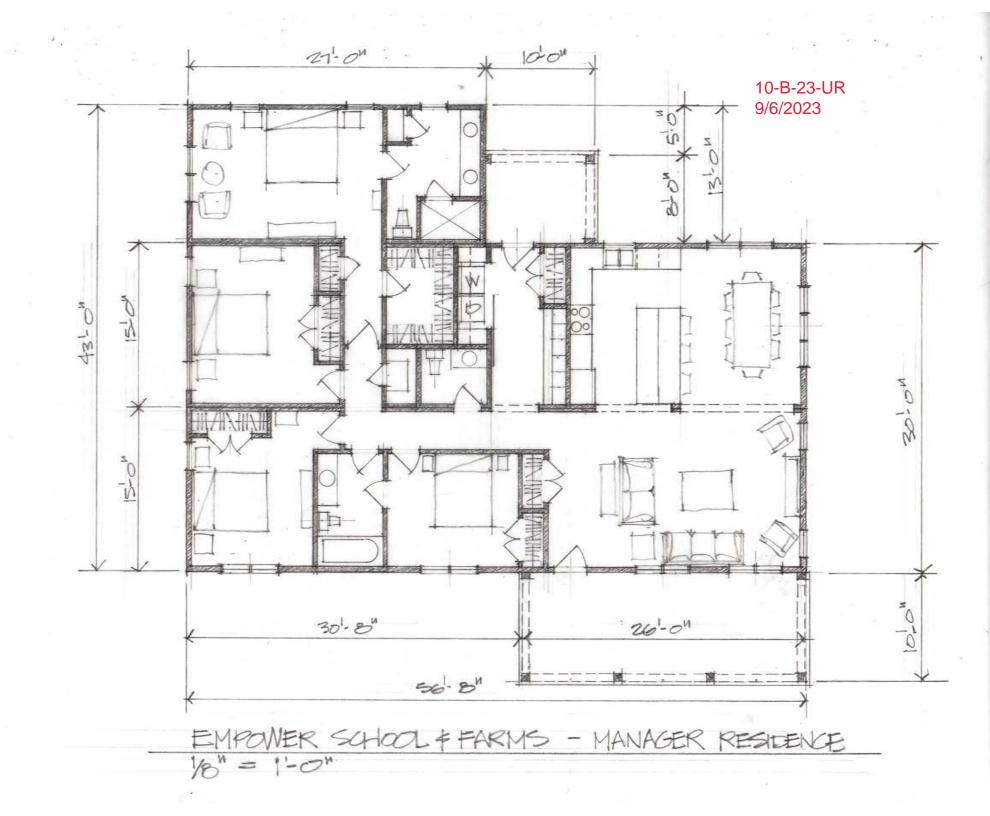


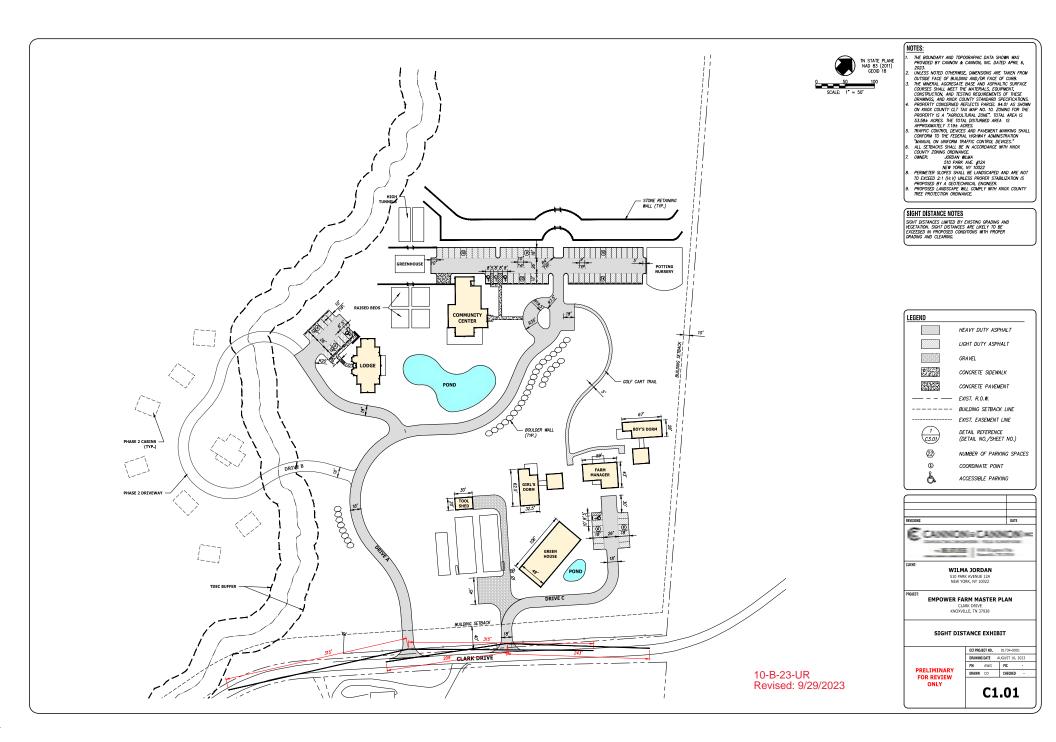


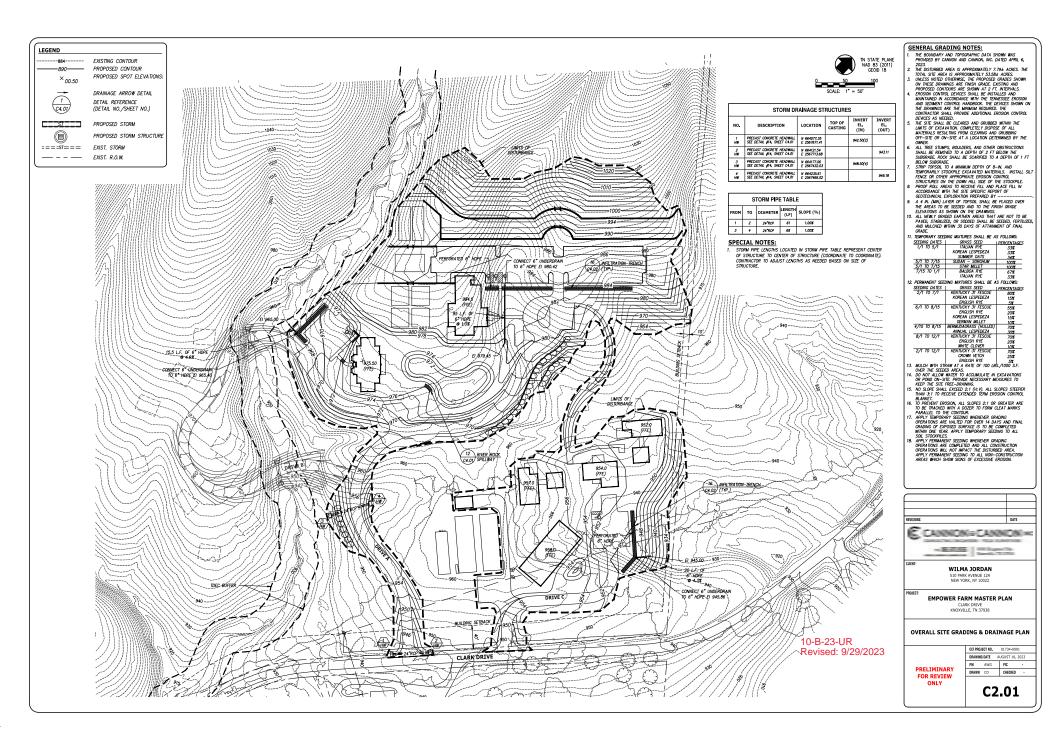
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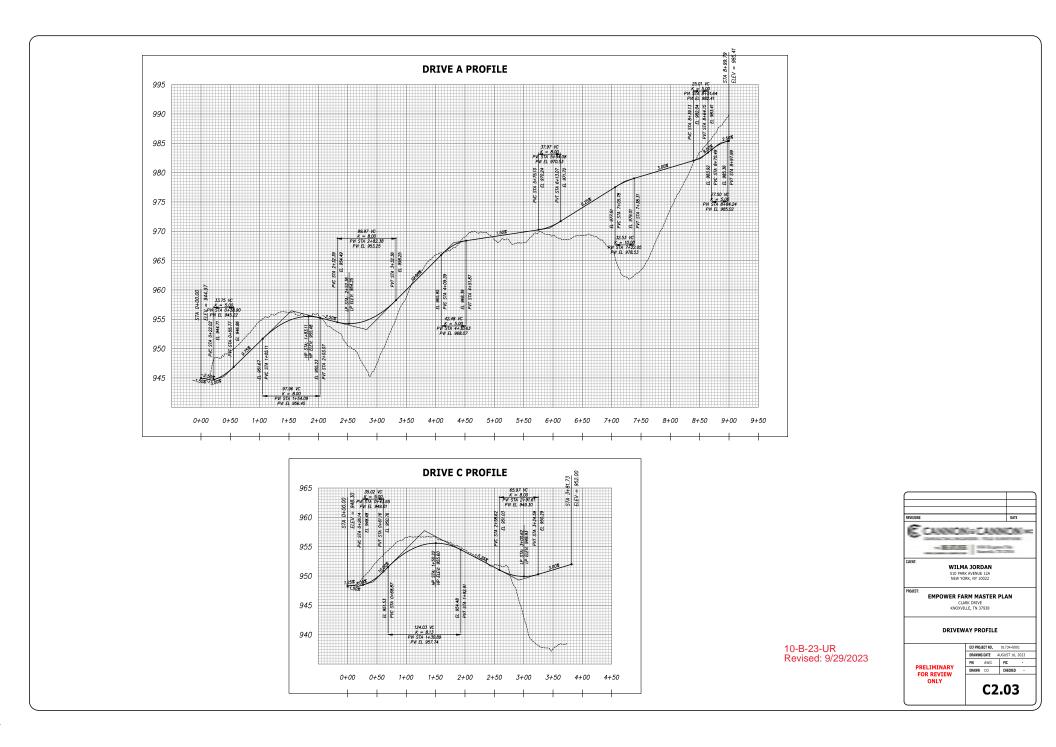


EMPOWER SCHOOL + FARMS - MANAGER RESIDENCE 18"=1-0"









#### Operations Statement Related to Primary Use of the Property for Education, Agriculture and Faith-Based Learning:

The Empower School at Valley Dream Farm is a faith-based organization with two main purposes:

- 1. To train and equip up to 24 students at a time to grow in their faith spiritually.
- 2. To train students in the practice of cutting edge farming techniques to use around the globe in the fight against food instability/food inequality.

To serve these purposes, we are seeking to include in our development the complimentary function of overnight lodging for guests attending farming/agricultural seminars for the purpose of education, or to have the capability to host spiritual/church sponsored retreats. For more specific information about the Empower School at Dream Valley Farm please read this project narrative, prepared by Buddy Walker, the Farm Director:

"Empower at Valley Dream Farm will be a faith-based hub for spiritual growth and regenerative farming practices with a focus on empowering a new generation of leaders for local and international Christian service. Close to 70% of young people aged 18-22 become disengaged from church and walk away from faith. Through living on a farm with a Christian perspective, resident interns learn to live a life full of faith, grace, and purpose. We provide a healthy, collaborative, and safe environment for people to experience sustainable farming, weekly devotionals, team building, and a mission for equitable food security.

Our Intern Village, a cabin-style campus community, will sit atop the hill overlooking the valley. Accessible paths lead to the four, high quality greenhouses for innovative hydroponic and aeroponic crop production systems. Accommodations will house our Farm Manager, Intern Manager, and initially twenty-four interns per quarter.

We provide educational opportunities for regenerative agriculture, discipleship, and world missions. This includes hands-on learning in intensive pesticide free food production, utilizing diverse grow systems, small animal husbandry, beekeeping, and marketing.

Discipleship training is woven into our purpose-driven program. We empower young leaders to establish foundational habits of worship, prayer, study, and personal skills such as economic management, decision making, goal setting, and perseverance. Partnerships with higher education institutions provide additional learning opportunities and help our interns to make informed college and career choices.

A Retreat Center with a commercial kitchen and limited lodging will offer opportunities for collaboration with universities and churches to facilitate seasonal retreats, community events, youth camps, and workshops on stewardship, nutrition, and conservation."

10-B-23-UR 9/18/2023

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# **Development Request**

#### DEVELOPMENT

Development Plan

Planned Development
 Use on Review / Special Use

□ Hillside Protection COA

#### **SUBDIVISION**

Concept PlanFinal Plat

# Plan Amendment Sector Plan One Year Plan

Rezoning

ZONING

Empower at Valley Green F	arm	
Applicant Name		Affiliation
8/21/2023	10/5/2023	10-B-23-UR
Date Filed	Meeting Date (if applicable)	File Number(s)
CORRESPONDENCE	All correspondence related to this application	should be directed to the approved contact listed below.
Benjamin C. Mullins Frantz,	, McConnell and Seymour, LLP	
Name / Company		
550 W. Main St. St. Suite 50	00 Knoxville TN 37922	
Address		
865-546-9321 / bmullins@f	msllp.com	
Phone / Email		
CURRENT PROPERTY		
Wilma Jordan	500 Park Ave 12A New York N	Y 10022 / wjordan@JEGIclarity-us.com
Owner Name (if different)	Owner Address	Owner Phone / Email
0 CLARK DR		
Property Address		
10 09401		53.57 acres
Parcel ID	Part o	f Parcel (Y/N)? Tract Size
Hallsdale-Powell Utility Dis	trict Hallsdale-Powell	Utility District
Sewer Provider	Water Provider	Septic (Y/N)
STAFF USE ONLY		
North side of Clark Dr, east	of Andersonville Pike	
General Location		
City Commission Distri	ct 8 A (Agricultural)	Agriculture/Forestry/Vacant Land
✓County District	Zoning District	Existing Land Use
North County	AG (Agricultural), HP (Hillside Protection)	Rural Area
Planning Sector	Sector Plan Land Use Classification	Growth Policy Plan Designation

DEVELOPMENT REQUEST				1
Development Plan Plann	ed Development	✔ Use on Review /	Special Use	Related City Permit Number(s)
Hillside Protection COA		Residential	Non-residential	
Home Occupation (specify)				
Other (specify) Farming, educati	onal, and religiou	s development for you	ung adults	
SUBDIVSION REQUEST				
				Related Rezoning File Number
Proposed Subdivision Name				-
Unit / Phase Number		Total N	lumber of Lots Created	
Additional Information				
Attachments / Additional Requ	irements			
ZONING REQUEST				
Zoning Change				Pending Plat File Number
Proposed Zon	ing			-
🗌 Plan				
Amendment Proposed Pla	an Designation(s)			
	Previous Zoning Re	quests		
Additional Information				
STAFF USE ONLY				
PLAT TYPE			Fee 1	Total
Staff Review Planning	g Commission		\$1,600.00	
ATTACHMENTS				
Property Owners / Option Hold		ce Request	Fee 2	
ADDITIONAL REQUIREMEN				
Design Plan Certification (Final			Fee 3	
Site Plan (Development Reques	st)			
<ul> <li>Traffic Impact Study</li> <li>Use on Review / Special Use (C</li> </ul>	oncent Plan)			
	Uncept Flan			
AUTHORIZATION				
I declare under penalty of perjury all associated materials are being			e/it is the owner of the pro	perty, AND 2) the application and
		at Valley Green Farm		8/21/2023
Applicant Signature	Please Prin	t		Date
Phone / Email				
	Wilma Jor			8/21/2023
Property Owner Signature	Please Prin	τ		Date

Plann KNOXVILLE I KNOX		Development Development Plan Planned Development Use on Review / Special Use Hillside Protection COA		SUBDIVISION Concept Plan Final Plat	ZONING Plan Amendment SP DOYP Rezoning
Empower at Va	lley Green Farm			App	licant
Applicant Name				Affilia	ition
August 21, 2023	3	October 5, 2023			File Number(s
Date Filed		Meeting Date (if applica	able)		
CORRESPONDE	NCE All co	rrespondence related to this a	oplication she	ould be directed to the a	pproved contact listed below
Applicant Benjamin C. Mu		Option Holder Proje		Engineer Arch	hitect/Landscape Architect our, LLP
Name			Company	1	
550 West Main	Street, Suite 50	0	Knoxvil	le TN	37902
Address			City	State	ZIP
865-546-9321		bmullins@fmsllp.com			
Phone		Email			
CURRENT PROP	PERTY INFO				
Wilma Jordan		510 Park Av	e., 12A Nev	w York , NY 10022	
Property Owner Nar	ne (if different)	Property Owne	r Address		Property Owner Phone
0 Clark Drive			(	010 09401	
Property Address			P	Parcel ID	
HPUD		HPU	D		Ν
Sewer Provider		Water	Provider		Septic (Y/N
STAFF USE ONLY					
N of Clark Drive,	east of	Andersonvil	le Pike	~53.5	58 acres
General Location				Tract Si	ize
	8	AG		AgForVac	
City 📕 County	District	Zoning District		Existing Land Use	
North County		AG		Rural	Area

DEVELOPMENT REQUEST			
<ul> <li>Development Plan</li> <li>Use on Review</li> <li>Residential</li> <li>Non-Residential</li> <li>Home Occupation (specify)</li> </ul>		ntection COA	Related City Permit Number(s)
Farming, educational Other (specify)	, and religious developme	nt for young adults.	
SUBDIVISION REQUEST			
	5.		Related Rezoning File Number
Proposed Subdivision Name			
Unit / Phase Number		Number of Lots Created	
Other (specify)			
Attachments / Additional Requirements	5		
ZONING REQUEST			
Zoning Change Proposed Zoning			Pending Plat File Number
Plan Amendment Change Proposed P	lan Designation(s)		
Proposed Density (units/acre)	Previous Rezoning Requests		
Other (specify)			
STAFF USE ONLY			
PLAT TYPE		Fee 1	Total
Staff Review Planning Commission	ion		
ATTACHMENTS		Fee 2	
	Variance Request	100 2	
ADDITIONAL REQUIREMENTS			
Design Plan Certification (Final Plat)	#100 X	Fee 3	
Use on Review / Special Use (Concept Pl	lan)	1005	
Traffic Impact Study COA Checklist (Hillside Protection)			
I declare under penalty of perjury the foreg	joing is true and correct:		
1) He/she/it is the owner of the property AN	D 2) The application and all associa	ted materials are being submi	tted with his/her/its consent
St. Jan & One Ja	Empower at Valle	ev Green Farm	August 21, 2023
Applicant Signature	Please Print		Date
865-546-9321	bmullins@fmsllp	.com	
Phone Number	Email		
OVilmont Jorda	Wilma Jordan		
Property Owner Signature	Please Print		Date Paid

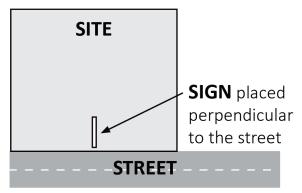
WJordan@JEGIcharity-#49. Com



## Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

#### LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

#### TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

09/22/2023 a		10/06/2023		
(applicant or staff to post sign)		(applicant to remove sign)		
Applicant Name: Empower at Valley Gree	n Farm			
Date: 08/21/2023		S	ign posted by Staff	
File Number: 10-B-23-UR		S	ign posted by Applicant	