

DEVELOPMENT PLAN REPORT

► FILE #: 8-A-24-DP	AGENDA ITEM #: 44
	AGENDA DATE: 8/8/2024
APPLICANT:	DOUG JUSTUS/JELLY BEAN PROPERTIES LLC
OWNER(S):	Doug Justus Jelly Bean Properties LLC
TAX ID NUMBER:	147 109 View map on KGIS
JURISDICTION:	County Commission District 9
STREET ADDRESS:	0 CRENSHAW RD
► LOCATION:	North side of Crenshaw Rd, east side of Maryville Pike, south side of W. Governor John Sevier Hwy
APPX. SIZE OF TRACT:	4.33 acres
GROWTH POLICY PLAN:	Planned Growth Area
ACCESSIBILITY:	Access is via Crenshaw Rd, a local street with a pavement width of 17 ft within 42 ft of right-of-way; and via Maryville Pike, a minor arterial with a pavement width of 26 ft within 88 ft of right-of-way.
UTILITIES:	Water Source: Knox-Chapman Utility District
	Sewer Source: Knox-Chapman Utility District
FIRE DISTRICT:	Rural Metro Fire
WATERSHED:	Knob Creek
► ZONING:	PR(k) (Planned Residential) up to 8 du/ac
EXISTING LAND USE:	Agriculture/Forestry/Vacant Land
PROPOSED USE:	Multi-dwelling development
DENSITY PROPOSED:	7.75 du/ac
HISTORY OF ZONING:	The property was rezoned from CA and A to PR < 8 du/ac subject to 2 conditions in February 2023 (1-P-23-RZ).
SURROUNDING LAND	North: Agriculture/forestry/vacant land - PC (Planned Commercial)
USE AND ZONING:	South: Agriculture/forestry/vacant land, single family residential, public/quasi-public (church) - RB (General Residential), A (Agricultural)
	East: Single family residential - A (Agricultural)
	West: Commercial, single family residential - RB (General Residential), CA (General Business), A (Agricultural)
NEIGHBORHOOD CONTEXT:	This is a neighborhood commercial node at the intersection with W. Governor John Sevier Highway and Maryville Pike.

STAFF RECOMMENDATION:

Approve the development plan for up to 32 multi-dwelling units as depicted on the site plan, subject to 11conditions. 1) Meeting all other applicable requirements of the Knox County Zoning Ordinance.

2) Meeting all requirements of the Knox County Department of Engineering and Public Works.

3) Providing a sidewalk from the internal sidewalk system to the commercial node at the Old Maryville Pike and Governor John Sevier Highway intersection per the requirements of the Knox County Sidewalk Ordinance (Chapter 54, Article IV of the Knox County Code). The details regarding the sidewalk location will be determined during permitting.

4) Realigning the Crenshaw Road intersection with Maryville Pike per the requirements of Knox County Engineering and Public Works and the Tennessee Department of Transportation (TDOT).

5) Widening Crenshaw Road to 20 ft from the intersection with Maryville Pike to the development access point.

6) Entering into a Memorandum of Understanding with Knox County Engineering and Public Works for completing off-site improvements per Chapter 54, Article V of the Knox County Code (Ord. O-23-4-102). The cost of these improvements is the responsibility of the property owner.

7) Maintain a tree buffer with 50 ft of depth along the Governor John Sevier Highway frontage and install highvisibility tree protection fencing before clearing and grading activities begin and maintain it until site and building construction are complete, per the zoning condition (1-P-23-RZ). Areas that have been previously disturbed shall be replanted with evergreen and deciduous trees.

8) Provide a Type B landscape screen along the eastern boundary (Exhibit B). Existing trees that remain can count toward this requirement.

9) A landscape plan must be submitted to Planning staff for review and approval before grading permits are issued.

10) During permitting, evaluate the stormwater pipe capacity that crosses the northern part of the property. If it is determined to be undersized, the property owner must replace it at their expense.

11) The height of the structures must be compliant with the 35 ft height limitation of the Tennessee Scenic Highway System Act of 1971 (TCA 54-17-115).

With the conditions noted, this plan meets the requirements for approval in the PR (Planned Residential) district and the criteria for approval of a development plan.

COMMENTS:

This proposal is for a 32-unit, multi-family development on this 4.130-acre site at a density of 7.75 du/ac. The property was rezoned in February 2023 (1-P-23-RZ) from CA (General Business) and A (Agricultural) to PR (Planned Residential) up to 8 du/ac with 2 conditions (see below).

ZONING CONDITIONS

 Maintain a tree buffer with 50 ft of depth along the Governor John Sevier Highway, as recommended by the Governor John Sevier Scenic Highway Corridor Study. High visibility tree protection fencing shall be installed before clearing and grading activities begin and maintained until site and building construction are complete.
 No clearing or grading of the site shall be permitted until a Concept Plan or Use on Review development plan is approved by the Planning Commission.

-- Some clearing of the site occured after the rezoning and before February 2024, as seen in the 2024 aerials. The clearing that extended into the 50 ft tree buffer along Governor John Sevier Highway is to be replanted and the remaining trees within the buffer are to remain.

DEVELOPMENT PLAN ANALYSIS PER ARTICLE 6, SECTION 6.50.06 (APPROVAL OR DENIAL) In the exercise of its administrative judgment, the Planning Commission shall determine if the proposed plan is in harmony with the general purpose and intent of the zoning ordinance and adopted plans.

1) ZONING ORDINANCE

PR (Planned Residential) up to 8 du/ac subject to 2 conditions (listed above):

A) The PR zone allows houses, attached houses, and multi-dwelling developments as permitted uses. The administrative procedures for the PR zone require the Planning Commission to approve the development plan before permits can be issued (Article 5, Section 5.13.15).

B) The proposed development has a density of 7.75 du/ac and, with the recommended conditions, complies with the zoning conditions.

2) KNOX COUNTY COMPREHENSIVE PLAN - IMPLEMENTATION POLICIES

A) The 50-ft tree buffer along Governor John Sevier Highway and the recommended Type B landscape screen along the eastern property boundary are consistent with Policy 2, which ensures that development is sensitive to existing community character.

B) The proposal adds multi-family dwellings to the area's housing mix, consistent with Policy 5, to create neighborhoods with a variety of housing types and amenities in close proximity.

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C) The developer is required to widen Crenshaw Road and realign the intersection with Maryville Pike, consistent with Policy 9, to coordinate infrastructure improvements with development.D) A sidewalk connection to the nearby commercial node is required, consistent with Policy 11, to promote connectivity with new development, increase mobility, and encourage active transportation and recreation.

3) FUTURE LAND USE MAP

A) The property is classified as the CMU (Corridor Mixed-Use) place type. CMU areas are appropriate for moderate-scale, walkable mixed-use development occurring along major corridors. These areas may incorporate office, retail, civic, residential, and community gathering spaces both vertically and horizontally and shall provide connectivity to nearby neighborhoods. – With the recommended conditions, this proposal is consistent with the intent of the CMU place type by providing residential uses and pedestrian connectivity to the commercial node.

B) Multi-family residential is considered a secondary use in the CMU place type. Secondary uses are supporting or complementary land uses that are compatible with the primary use but are not the main focus of the place type. -- The CMU place type designation covers a larger area surrounding the subject property, consisting of retail, service, single-family residential, and quasi-governmental uses. The proposed multi-dwelling development complements the existing uses in this location.

C) The CMU form attributes include building heights between 2 and 5 stories, front setbacks of 20-30 ft, automobiles as a secondary mode of transportation, parking located to the side and rear of buildings, and streets promoting walkable settings. – This proposal includes 2 story structures with pitched roofs, parking located to the side (between) the buildings, and is required to provide a sidewalk connection to the nearby commercial node.

D) The CMU place type allows consideration of PR up to 24 du/ac. The proposed development has a density of 7.75 du/ac and meets the conditions of the rezoning.

4) KNOXVILLE - FARRAGUT - KNOX COUNTY GROWTH POLICY PLAN

A) The property is within the Planned Growth Area (PGA). The purposes of the PGA designation are to encourage a reasonably compact pattern of development, promote the expansion of the Knox County economy, offer a wide range of housing choices, and coordinate the actions of the public and private sectors, particularly with regard to the provision of adequate roads, utilities, schools, drainage and other public facilities and services. The proposed development meets the relevant standards of the Growth Policy Plan.
 B) With the recommended conditions, this proposal is consistent with the Growth Policy Plan.

ESTIMATED TRAFFIC IMPACT: 343 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: 3 (public school children, grades K-12)

Schools affected by this proposal: Mount Olive Elementary, South Doyle Middle, and South Doyle High.

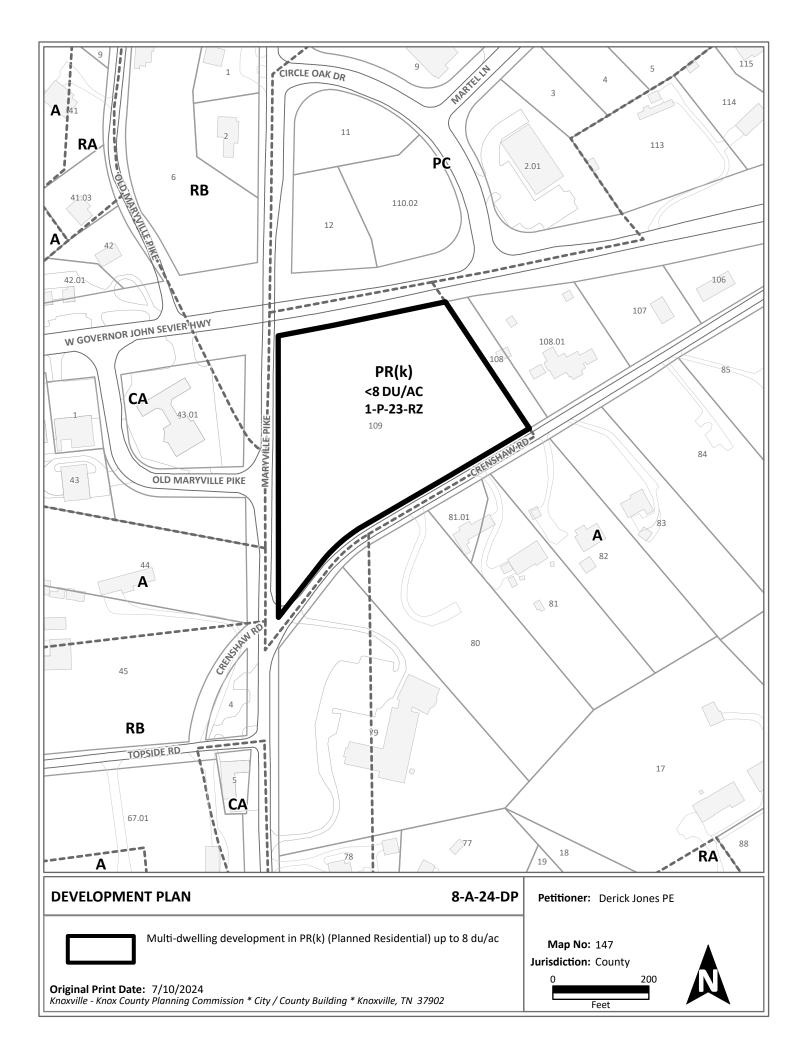
• Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.

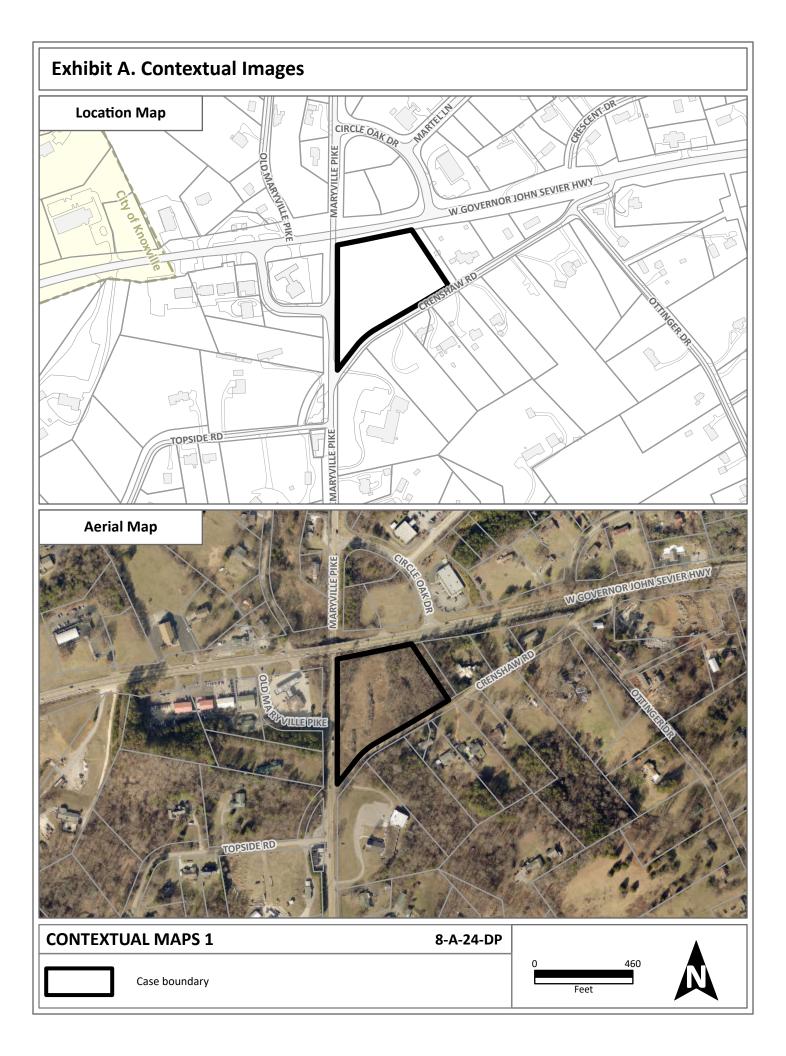
• Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.

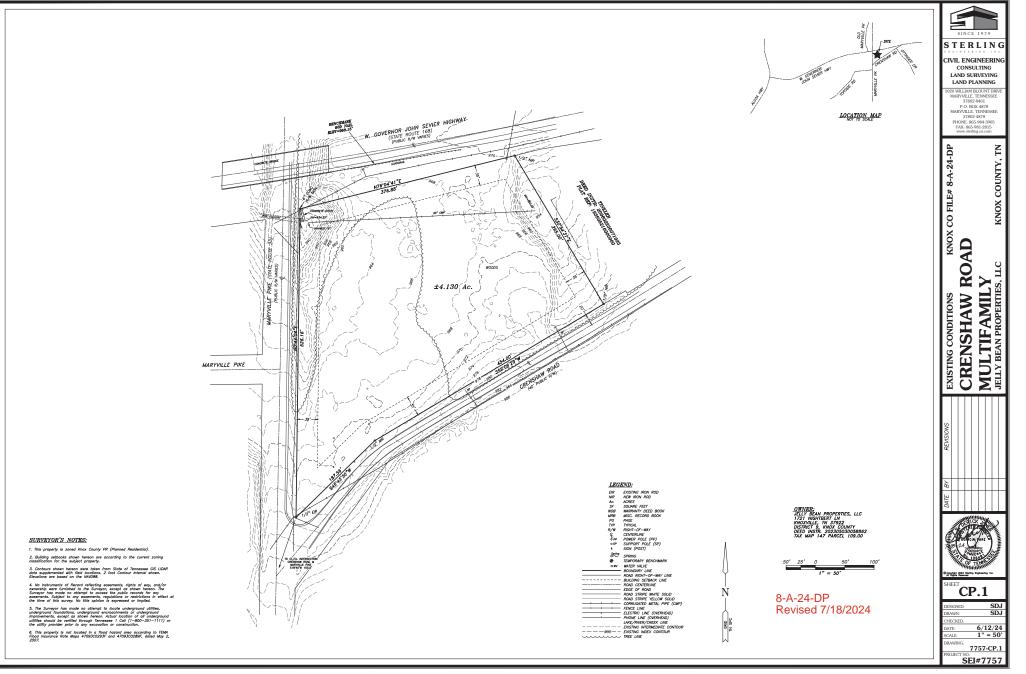
• Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.

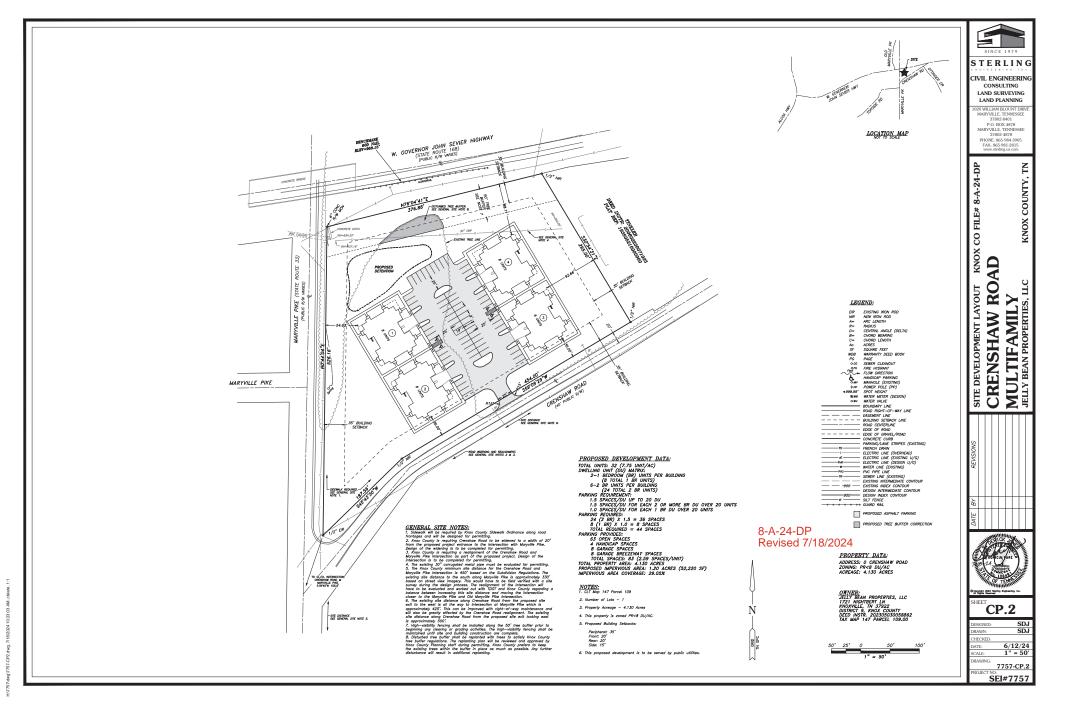
• Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

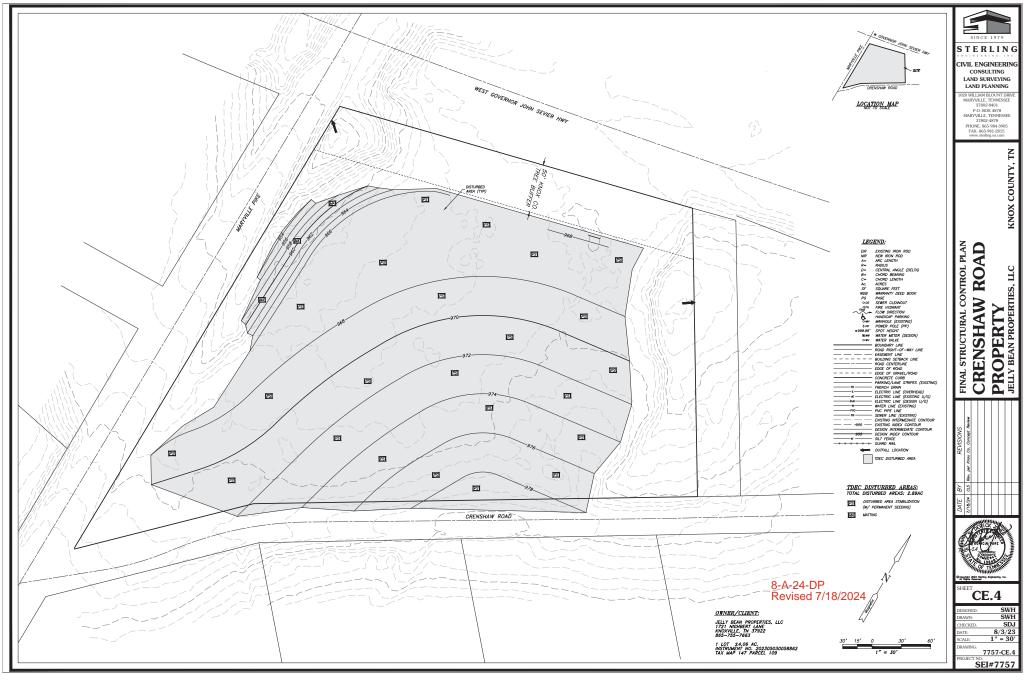
The Planning Commission's approval or denial of this development plan request is final, unless the action is appealed either to the Board of Zoning Appeals or to a court of competent jurisdiction within thirty (30) days of the decision being appealed (Knox County, Tennessee Code of Ordinances, Appendix A, Zoning, 6.50.08).













FRONT ELEVATION

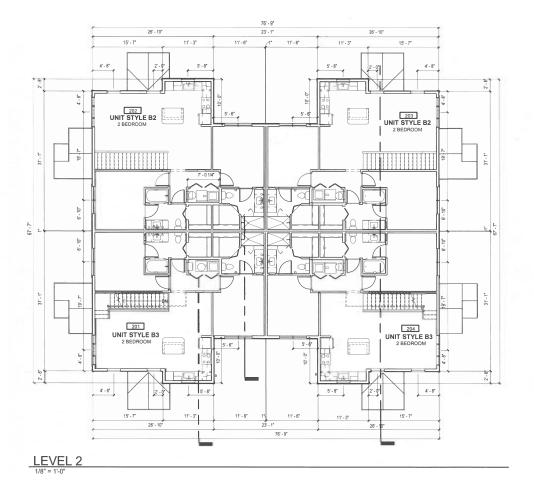


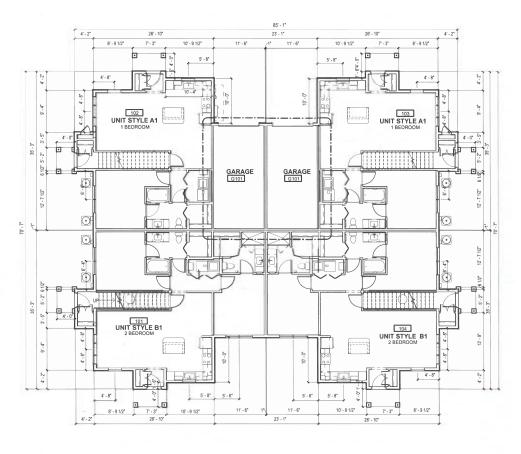
RIGHT SIDE ELEVATION

LEFT SIDE ELEVATION



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GROUND LEVEL

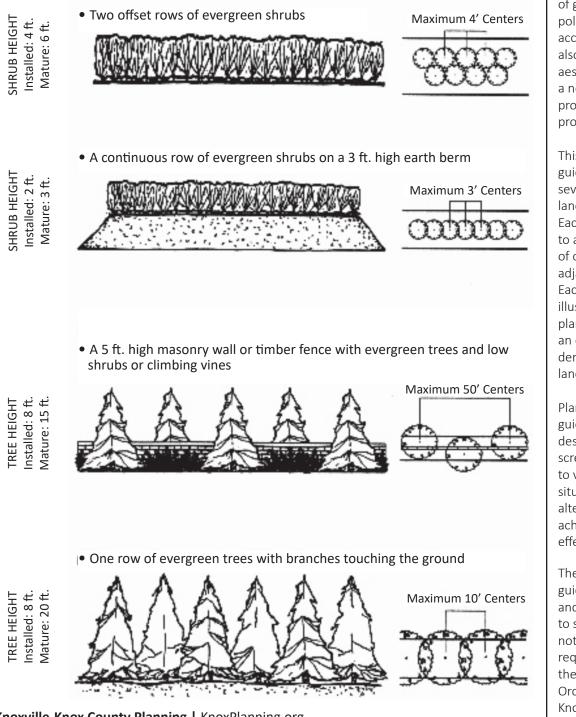
8-A-24-DP 6/24/2024

EXHIBIT B Design Guidelines Landscape Screening

Type "B" Screen: Continuous

APPROPRIATE LOCATION: Screening parking and loading areas from adjoining residential and office districts

NOTE: Landscape buffer strips should be a minimum of 12 feet in width, and sown with grass or ground cover for their full width, allowing for mulch at the base of plantings.



Knoxville-Knox County Planning | KnoxPlanning.org 400 Main Street, Suite 403 | Knoxville, TN 37902 | 865.215.2500 INTRODUCTION

Landscape screening reduces the impact of intense development upon adjacent land uses by providing visual separation, reducing the transmission of glare and air pollution, and limiting access. Screening also promotes the aesthetic appeal of a neighborhood and promotes higher property values.

This series of design guidelines defines several types of landscape screen. Each type is applicable to a certain intensity of conflict between adjacent land uses. Each screen type is illustrated by several planting schemes with an equivalent height, density and opacity of landscaping.

Planning uses these guidelines to illustrate desirable levels of screening appropriate to various site planning situations. Creative alternatives which achieve a comparable effect are encouraged.

The contents of these guidelines are advisory and are intended to supplement, but not replace, the requirements of the Knoxville Zoning Ordinance and the Knox County Zoning Ordinance.



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Development Request

DEVELOPMENT

Development PlanPlanned Development

Use on Review / Special Use

☐ Hillside Protection COA

SUBDIVISION

Concept Plan
Final Plat

ZONING

🗌 Rezoning	
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- Plan Amendment
 - Sector Plan

City OYP / County Comp Plan

Doug Justus/Jelly Bean Properties LLC

Applicant Name		Affiliation	
6/24/2024	8/8/2024	8-A-24-DP	
Date Filed	Meeting Date (if applicable)	File Number(s)	

All correspondence related to this application should be directed to the approved contact listed below.

Chris Rosser Sterling Engineering, Inc.

Name / Company

CORRESPONDENCE

1020 William Blount Dr Maryville TN 37801

Address

865-984-3905 / cmrosser@sterling.us.com

Phone / Email

CURRENT PROPERTY INFO Doug Justus Jelly Bean Properties LLC 1721 Nightbert Ln Knoxville TN 37922 865-755-7663 / dougjustus07@i Owner Name (if different) **Owner Address** Owner Phone / Email **0 CRENSHAW RD Property Address** 147 109 4.33 acres Parcel ID Part of Parcel (Y/N)? Tract Size **Knox-Chapman Utility District Knox-Chapman Utility District** Sewer Provider Water Provider Septic (Y/N) **STAFF USE ONLY** North side of Crenshaw Rd, east side of Maryville Pike, south side of W. Governor John Sevier Hwy **General Location Commission District 9** City PR(k) (Planned Residential) up to 8 du/ac Agriculture/Forestry/Vacant Land ✓ County District **Zoning District** Existing Land Use CMU (Corridor Mixed-use) **Planned Growth Area** Land Use (City)/Place Type (County) Growth Policy Plan Designation

Property Owner Signature	Please Prin	t		Date
	Doug Justu	s Jelly Bean Properties LLC		6/24/2024
Phone / Email				
Applicant Signature	Please Prin	t		Date
	_	s/Jelly Bean Properties LLC		6/24/2024
I declare under penalty of perjur all associated materials are being		<pre>ie and correct: 1) He/she/it is the owner of the /her/its consent.</pre>	e property, AND 2)	the application and
AUTHORIZATION				
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 Traffic Impact Study COA Checklist (Hillside Protect 	ion)			
Use on Review / Special Use (C	Concept Plan)	Fee 3		
ADDITIONAL REQUIREMEN				_
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Property Owners / Option Hold	ders 🗌 Varian	ce Request Fee 2		
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STAFF USE ONLY				
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Proposed Subdivision Name				
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SUBDIVSION REQUEST				
Other (specify) Multi-dwelling d	evelopment		L	
Home Occupation (specify)				
Hillside Protection COA	·	Residential Non-residential		
🖌 Development Plan 🛛 🗌 Planr	ned Development	🗌 Use on Review / Special Use	Related City	/ Permit Number(s

Property (Dwner	Signature
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Doug Justus (Jelly Bean Prope	rties LLC)			Owne	er.
Applicant Name				Athinah	OB
June 24, 2024	Aug	ust 8, 2024			File Number(s)
Date Filed	Meet	ng Date (il applicable)			
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📓 Applicant 🔄 Property Owner	Порион	Holder [] Project Survey	or 🕷 Engn	aeer 📋 Archi	tee/Landscape Architect
Derick Jones, PE		Ster	ling Engine	ering, Inc.	
Name		Com	ыny		
1020 William Blount Drive		Mar	yville	TN	37801
Address		City		State	/10
865-984-3905	sdja	nes@sterling.us.com			
Phone	Emai				
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Jelly Bean Properties LLC (Dou	ıg Justus)	1721 Nightbert Lan	e Knoxville	, TN 37922	865-755-7663
Property Owner Name (if different)		Property Owner Addres	·,		Property Owner Phone
0 Crenshaw Road Knoxville, T	N 37920		147/109	Ð	
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Knox Chapman Utility District		Knox Chapm	nan Utility (District	N
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Home Occupation (specify)		
Other (specify) 32-unit multifamily	development	
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Proposed Subdivision Name		
Combine Parcels [] Divide Parcel Unit / Phase Number	lotal Number of Lots Created	
[] Other (specify)		
[] Attachments / Additional Requirements		
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Proposed Density (units/acre) Previous Rezoning Re	2quests	I
(Other (specify)		
STAFF USE ONLY		
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Staff Review 👘 🗍 Planning Commission		
ATTACHMENTS	tee 2	
Property Owners / Option Holders — El Variance Request Amendment Request (Comprehensive Plan)		
ADDITIONAL REQUIREMENTS Use on Review / Special Use (Concept Plan)	ler l	
traffic Impact Study		
COA Checklist (Hillside Protection)		
 I declare under penalty of perjury the foregoing is true and correct: 1) He/shc/it is the owner of the property AHD 2) the application and m 	ll associated materials are being subm	hted with his/hei/its consent

	2/
Applicant Signature	4

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865-755-7663

Phone Number

Property Owner Signatule

dougjustus07@icloud.com

Please Print

Doug Justus (Jelly Bean Properties LLC)

Lmail

Doug Justus Please Print

\$ 500.00

6/17/24

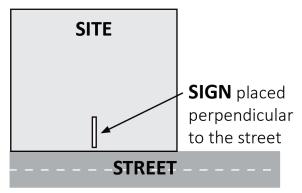
Date



Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

July 26, 2024	and	August 9, 2024
(applicant or staff to post sign)		(applicant to remove sign)
Applicant Name: Dough Justus		Sign posted by Staff
Date: 6/24/2024		Sign posted by Stati
File Number: 8-A-24-DP		Sign posted by Applicant