

PLANNED DEVELOPMENT PRELIMINARY PLAN

►	FILE #: 12-A-24-PD					AGENDA ITEM	#:	14
						AGENDA DATE	: 12/12	/2024
►	APPLICANT:	HEYOH		& DEVELOPMEN	т			
	OWNER(S):	Brian C	onley / Car	dinal Place LLC				
	TAX ID NUMBER:	82 M C	02603, 03	7		Viev	v map on	KGIS
	JURISDICTION:	City Co	uncil Distrie	ct 6				
	STREET ADDRESS:	2805 D	ELROSE D	R (0 RIVERSIDE	ERD)			
۲	LOCATION:	North s Riversi		rose Dr, south si	de of Br	ooks Ave, west s	side of	
۲	APPX. SIZE OF TRACT:	31.34 a	icres					
	SECTOR PLAN:	East Ci	ty					
	GROWTH POLICY PLAN:	N/A (W	ithin City Li	imits)				
	ACCESSIBILITY:	width w	vithin a 40-f	ose Drive, a major t right-of-way. Acc a 21-ft pavement	ess is al	so via Brooks Ave	enue, a mi	
	UTILITIES:	Water	Source:	Knoxville Utilities	Board			
		Sewer	Source:	Knoxville Utilities	Board			
	FIRE DISTRICT:	Knoxvil	le Fire Dep	artment				
	WATERSHED:	William	s Creek					
►	ZONING:	•	-	nily Residential N nborhood), HP (H	-			
۲	EXISTING LAND USE:	Agricu	lture/Fores	stry/Vacant Land	, Rural F	Residential		
۲	PROPOSED USE:	Prelimi	inary plan	for a residential	develop	ment		
	HISTORY OF ZONING:	A rezoning to the RN-4 district was approved for most of th in response to a request for the RN-6 district in March of 20 rezoning request for RP-1 (Planned Residential) with a pro 12 du/ac was denied per staff recommendation in 2003 (4-			in March of 2024 tial) with a propos	(1-I-24-R	Z). A	
	SURROUNDING LAND USE AND ZONING:	North:	(Single-F	mily residential, ag amily Residential l al Neighborhood)				
		South:	public/qu	mily residential, ag asi-public land (ch ial Neighborhood)	nurch)- R	N-1 (Single-Fami	ly	
		East:	(Single-F	idential, office, sin amily Residential cial), HP (Hillside I	Neighbo	rhood), C-N (Neig		
		West:	Public/qu	asi-public land, pu al Neighborhood),	ublic parl	ks - RN-1 (Single-		
A	GENDA ITEM #: 14 FILE #: 12-)	1-24-PD		12/3/2024 04:23 PM		JESSIE HILLMAN	PAGE #:	14-1

This area of East Knoxville is predominantly comprised of single family homes. There is a small multifamily community nearby to the southeast. Williams Creek Golf Course is located to the west and a landfill is located to the southeast. Sarah Moore Greene Elementary School and the Knoxville Botanical Gardens and Arboretum are nearby to the north.

STAFF RECOMMENDATION:

Postpone for 30 days to the January 9, 2025 Planning Commission meeting to allow sufficient time for public engagement and incorporation of feedback regarding community benefits of the proposed development.

ESTIMATED TRAFFIC IMPACT: 4970 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: 52 (public school children, grades K-12)

Schools affected by this proposal: Sarah Moore Greene Magnet, Vine Middle Magnet, and Austin East High.

• Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.

• Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.

• Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.

• Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

If approved, this item will be forwarded to Knoxville City Council for action on 1/7/2025 and 1/21/2025. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

Request to Postpone • Table • Withdraw



Heyoh Design & Development

12/3/2024

Applicant Name (as it appears on the current Planning Commission agenda) Date of Request

12/12/2024	File Number(s)
Scheduled Meeting Date	12-A-24-PD
POSTPONE	

POSTPONE: All applications are eligible for postponement if the request is received in writing and paid for by noon on Thursday the week prior to the Planning Commission meeting. All requests must be acted upon by the Planning Commission, except new applications which are eligible for one 30-day automatic postponement. If payment is not received by the deadline, the item will be tabled.

SELECT ONE: 📕 30 days 🗌 60 days	🗌 90 days	
Postpone the above application(s) until the	a 1/9/2025	Planning Commission Meeting.

WITHDRAW

WITHDRAW: Applications may be withdrawn automatically if the request is received in writing no later than 3:30pm on Thursday the week prior to the Planning Commission meeting. Requests made after this deadline must be acted on by the Planning Commission. Applicants are eligible for a refund only if a written request for withdrawal is received no later than close of business 2 business days after the application submittal deadline and the request is approved by the Executive Director or Planning Services Manager.

TABLE

*The refund check will be mailed to the original payee.

TABLE: Any item requested for tabling must be acted upon by the Planning Commission before it can be officially tabled. There is no fee to table or untable an item.

AUTHORIZATION	By signing below, I certify I am the property owner, and/or the owners authorized representative.			
pplicant Signature				
865.236.0430	logan@ł	heyohdesign.com		
Phone Number	Email			
STAFF ONLY				
Staff Signature	Please Print	Date Paid	🗌 No Fee	
Eligible for Fee Refund?	Yes 🗌 No Amount:			
Approved by:		Date:		
Payee Name	Payee Phone	Payee Address		





Staff - Slope Analysis	
Case: 12-A-24-PD	

CATEGORY	SQFT	ACRES	RECOMMENDED DISTURBANCE BUDGET (Percent)	DISTURBANCE AREA (Sqft)	DISTURBANCE AREA (Acres)
Total Area of Site	1,365,387.1	31.3			
Non-Hillside	1,315,744.5	30.2	N/A		
0-15% Slope	7,169.1	0.2	100%	7,169.1	0.2
15-25% Slope	35,889.3	0.8	50%	17,944.6	0.4
25-40% Slope	6,558.1	0.2	20%	1,311.6	0.0
Greater than 40% Slope	26.1	0.0	10%	2.6	0.0
Ridgetops					-
Hillside Protection (HP) Area	49,642.6	1.1	Recommended disturbance budget within HP Area	26,428.0	0.6
			Percent of HP Area	53.2	2%



12-A-24-PD Submitted 10/25/2024

DELROSE PLANNED DEVELOPMENT





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This application has been prepared to seek approval from Knox County under the Planned Development Process. Furthermore, this application will serve to inform and to explain to Knox County residents, elected officials, and staff why "Delrose Development Plan" should be approved, how the project will move forward if approved and a timeline of project.





- 2805 Delrose Dr.
- Downtown
- University of Tennessee
- Williams Creek Golf Course
- Proximity Radius (1 mile increments)

Nearby trails and public spaces:

- 1. Knoxville Botanical Gardens
- 2. Holston River Park
- 3. Chilhowee Park & Knoxville Zoo
- 4. Ijams Nature Center
- 5. Forks of the River Wildlife Management Area

Located just minutes from downtown Knoxville and UT the property offers convenient access to numerous recreational and cultural amenities that contribute to a high quality of life for residents, making 2805 Delrose Drive an ideal location for a new residential development.

VICINITY MAP







NEIGHBORHOODS





North Knoxville Old City Old North Knoxville Old Sevier Park City

- Parkridge
 Ramsey
 South Haven
 South of Magnolia
 South Waterfront
- Summit Hill 2805 Delrose Dr.
- Delrose Drive
 Neighborhood Watch





MOBILITY







The area around 2805 Delrose Drive features a network of greenways, bike lanes, and pedestrian-friendly paths, making it ideal for outdoor activities and sustainable transportation.

Nearby greenways, such as the James White Greenway and Will Skelton Greenway, connect residents to downtown and recreational spots like Ijams Nature Center.

Dedicated bike lanes and safe pedestrian pathways promote biking and walking, enhancing the area's accessibility and encouraging a healthy, active lifestyle.

The proposed interconnected sidewalks and walking paths will further improve walkability and community connectivity.

ALTERNATIVE MOBILITY





POINTS OF INTEREST

HEYOH 7



AERIAL VIEW



OVERVIEW + PROPOSED USE

2805 Delrose Drive in East Knoxville is a 30.43-acre site set for residential development. This land, located 3 miles from downtown Knoxville, features diverse vegetation and rock outcroppings. It was rezoned in 2024 from RN-1 to RN-4 to accommodate changing conditions and surrounding developments. However, due to the maximum lot size limitations under the current zoning, a Planned Development (PD) is the most suitable approach to achieve the intended vision for the site.

The Planned Development we are requesting would create a number of community benefits and adjust zoning exceptions to a small number of items that are specific to this plan. Proposed development includes 550 apartments distributed in four-story buildings at the center and 77 townhouses on the perimeter. It will provide 832 vehicle parking spaces, bike parking, bike repair stations, and EV charging stations.

Planned amenities include a community garden, natural park, dog park, pool house, greenways, and playgrounds. The development plans to preserve the historic Williams-Masterson Cemetery and existing trees while maintaining the Hillside Protection Overlay. Infrastructure improvements will focus on water quality mitigation, green spaces, and elevated walking paths. Additionally, a variety of housing options will promote a diverse and sustainable residential community.

In the following pages, this packet will explain the benefits of this plan and why the new use is appropriate for this site.

PROJECT SCHEDULE				
February 2025	Preliminary Plan to be Heard at Knoxville Knox-County Planning Commission.			
Summer 2025	Submit Final Plan and construction drawings for approval			
Fall 2025	-inalize construction drawings			
Spring 2026	Break ground on new work			



REQUESTED CHANGES TO ZONING + DIMENSIONAL STANDARDS

Standard/Zoning Ordinance	2805 Delrose Dr
USES	
Dwelling, Multi-Family	Ρ
Dwelling, Townhouse	Ρ

RN-4 DIMENSIONAL STANDARDS (current zone) (Exception adapted from other zones as applicable)				
Minimum Lot Area	inimum Lot Area TH 3,000 SF/DU; MF 2,000 SF/DU; TH: 2,000 SF/DU			
Maximum Lot Area	ot Area 40,000 SF; N/A			
Maximum Building Height	TH: 35'; MF: 45', unless adjacent to a single family dwelling, then 35';	RN-4		
SETBACKS				
Minimum Interior Side Setback	TH 5'; no less than 15' combined MF 12' or 15% of lot width whichever- is greater; MF: 12', plus 1' additional setback for each 2 feet of building height over 35'	RN-5		

REQUESTED ZONING EXCEPTIONS:

Regarding section 4.2.B and Table 4-1, we would request the exemption from the requirement for Special Use on review since the development plan exceeds "9 or more units total on lot."

Regarding Table 4-2: Residential Districts Dimensional Standards, we would request the following exceptions:

- The minimum lot area permitted in RN-4 is 3,000 SF/DU for Townhouses and 2,000 SF/DU for Multi-family. We would request for this requirement to be based on RN-5: 2,000 SF/DU for Townhouses and 5,000 SF for 2 DU + 1,450 SF per additional DU for Multi-family.
- 2. The maximum lot area permitted is 40,000 SF. We would request for this requirement to be Not Applicable (N/A)
- 3. The maximum building height is 45' for multi-family unless adjacent to a single-family dwelling, then 35'. We would request the removal of this restriction. It is important to note that we plan to establish a transition buffer between the development and the surrounding neighborhood. This buffer will include townhouses at the perimeter of the property that conform to the specified height requirements, as well as the preservation of as many trees as possible to minimize any negative visual impact on the neighborhood.
- 4. The minimum interior side setback for Multi-family 12' or 15% of lot width whichever is greater. Due to the large dimensions of the lot, we request that this requirement be based on RN-5, which stipulates 12', plus 1' additional setback for each 2 feet of building height over 35'

HEYOH

DESIGN + DEVELOP

NUMBER OF UNITS PROPOSED

~550 Apartments 77 Townhouses

NUMBER OF PARKING SPACES PROPOSED

832 total parking spaces (2 spaces per Townhouse) (~1.25 spaces per Apartment)

BENEFITS OF DELROSE PLANNED DEVELOPMENT

The following list outlines how the proposed development adheres to the key characteristics required for a Planned Development. Each element has been designed to meet or exceed the standards necessary to justify exceptions to the zoning district's dimensional, design, and use regulations.

These features ensure that the project aligns with the broader goals of sustainable growth, community enhancement, and responsible land use, while preserving the unique qualities of the site

COMMUNITY BENEFITS

a. Recreational Facilities:

- Creation of a community playground, community garden, and accessible pool available to the community.
- Development of interconnected sidewalks and walking and bike path connecting Delrose Drive, Brooks Avenue, Riverside Road and future greenway.

b. Sustainable Building Practices:

• By not subdividing and limiting lot sizes, the structures can have the flexibility to allow for greenspace and better preservation of natural grade

c. Preservation of Natural Features:

• By not subdividing and limiting lot or building sizes, the structures built can have more units under one roof, preventing the use of hundreds of tons of building material that would be needed for the same number of units if limited by the RN-4 maximum lot size. • Furthermore, utilizing the parking in a grid pattern instead of a series of small parking lots will prevent many tons of paving and impervious area

d. Heritage Conservation:

• Commitment to the clean-up and preservation of the Historic Williams-Masterson Cemetery.

e. Community Parks and Recreation:

- Proposal of a park and dog park for the community.
- Creation of greenspaces and extended connection to future East Knoxville greenways

f. Transportation and Accessibility:

- Provision of bike parking and storage for residents and community members.
- Parking for community use of public spaces.
- Installation of a bike repair station and electric vehicle charging stations throughout the development.
- Multiple connection points to arterial and collector streets.
- Improvement of existing sidewalks and infrastructure.
- *Complete widening of Riverside Road to 18' and building of a sidewalk from Riverside Road entrance to Brooks Ave.

g. Inclusive Design:

- Commitment to a more inclusive community by providing more than the legally required number of accessible units.
- Use of Middle Housing Types to create a transition buffer between the development and the surrounding neighborhood.
- Townhouse units will be Owner-occupied residences.

*Subject to recommendation by CoK Engineering





If the development were to proceed under the existing limitations, the result would be a compromised plan. key impacts include:

- Reduced green space and buffers between the development and neighboring properties, affecting overall privacy.
- Decreased pedestrian engagement and accessibility, leading to a less walkable connected environment.
- Limited or no common amenities, reducing the overall quality of life for residents and community.
- Waste of construction materials due to smaller, fragmented footprint buildings, increasing inefficiencies.
- The existing topography would require extensive grading, which would increase stormwater runoff into adjacent facilities, potentially causing environmental concerns.
- Fewer opportunities to preserve existing trees, rock outcroppings, and other distinctive landscape features.
- A more car-focused layout, with increased hardscape due to additional drive aisles, resulting in greater stormwater runoff.
- A lack of alignment with neighborhood character, creating a development that feels disjointed and suburban in nature.

This approach, as evident, would not be optimal, as it would compromise the overall vision of the project, ultimately detracting from the sense of community.

DEVELOPMENT SCENARIO UNDER RN-4 ZONING REGULATIONS

HEYOH DESIGN + DEVELOP



SITE MAP + COMMUNITY BENEFITS

COMMUNITY BENEFITS

b. By not limiting lot sizes, structures can have the flexibility to allow for greenspace and better preservation of natural grade

f. Provision of vehicle parking, electric charging stations, bike parking and repair stations and storage for residents and community.

c. Preservation of 35' natural buffer between adjacent properties and new development and increased buffer/outdoor space accessible to adjacent neighbors

f. Complete widening of Riverside Road to 18' and building of a sidewalk from that entrance to Brooks Ave.

a. Interconnected walkpaths to Delrose Drive, Brooks Avenue and Riverside Road and potential future connectivity to existing golf course.

e. Park and dog park for the community

e. Creation of greenspaces and extended connection to future East Knoxville greenways

c. Grid pattern parking to prevent many tons of pavement and impervious area

a. Community gardens, playground, pickleball courts, pool and clubhouse.

g. Middle Housing Types to create transition buffer between development and surrounding neighborhood.

d. Clean-up and preservation of the Historic Williams-Masterson Cemetery.

f. Multiple connection points to arterial and collector streets.

HEYOH DESIGN + DEVELOP

5

ARCHITECTURE CONCEPT IMAGES























AMENITIES CONCEPT IMAGES











APPENDIX A: DETAILED SITE PLAN

HEYOH 16 DESIGN + DEVELOP

APPENDIX B: UTILITY MAP







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Development Request

	DEVELOPMENT	SUBDIVISION	ZONING
Planning KNOXVILLE I KNOX COUNTY	 Development Plan Planned Development Use on Review / Special Use Hillside Protection COA 	 Concept Plan Final Plat 	 Rezoning Plan Amendment Sector Plan City OYP / County Comp Plan
Heyoh Design & Development			
Applicant Name		Affiliatio	n
10/28/2024	12/12/2024	12-A-24-PD	
Date Filed	Meeting Date (if applicable)	File Number(s)	
CORRESPONDENCE	ll correspondence related to this application sh	ould be directed to the a	pproved contact listed below.
Applicant Owner	Option Holder	Engineer	Architect
Logan Higgins Heyoh Design & Deve	lopment		
Name / Company			
133 S Gay Street Knoxville TN 37902	2		
Address			
865-236-0430 / admin@heyohdesig	n.com		
Phone / Email			
CURRENT PROPERTY INFO			
Brian Conley / Cardinal Place LLC	6800 Sherwood Drive Knoxville T	N 37919	
Owner Name (if different)	Owner Address	C	Owner Phone / Email
2805 DELROSE DR / 0 RIVERSIDE RE)		
Property Address			
82 M C 02603,037		3	1.34 acres
Parcel ID	Part of P	arcel (Y/N)? T	ract Size
Knoxville Utilities Board	Knoxville Utilities B	loard	No
Sewer Provider	Water Provider		Septic (Y/N)

COMMUNITY ENGAGEMENT

Sign and return the **Public Notice and Community Engagement** form with this application.

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s). We require applicants to acknowledge their role in this process.

DEVELOPMENT REQUEST		
□ Development Plan	Special Use	Related City Permit Number(s)
☐ Hillside Protection COA	Non-residential	
Home Occupation (specify)		
Other (specify) Preliminary plan for a residential development		
SUBDIVSION REQUEST		
		Related Rezoning File Number
Proposed Subdivision Name		
Unit / Phase Number Total N	umber of Lots Created	
Additional Information		
Attachments / Additional Requirements		
ZONING REQUEST		
Zoning		Pending Plat File Number
Change Proposed Zoning		
🗌 Plan		
Amendment Proposed Plan Designation(s)		
Proposed Density (units/acre) Previous Rezoning Requests		
Additional Information		
STAFF USE ONLY		
PLAT TYPE	Fee 1	Total
Staff Review Planning Commission	\$5,634.00	
ATTACHMENTS		
 Property Owners / Option Holders Variance Request Amendment Request (Comprehensive Plan) 	Fee 2	
ADDITIONAL REQUIREMENTS Use on Review / Special Use (Concept Plan)	Fee 3	
Traffic Impact Study		
COA Checklist (Hillside Protection)		
AUTHORIZATION	L	
By signing below, I declare under penalty of perjury the foregoing is true and con application and all associated materials are being submitted with his/her/its consent. individual must sign the Property Owners/Option Holders Form.		

	Heyoh Design & Development	10/28/2024
Applicant Signature	Please Print	Date
Phone / Email		
,	Brian Conley / Cardinal Place LLC	10/28/2024
Property Owner Signature	Please Print	Date



Development Request DEVELOPMENT

Development Plan Planned Development □ Use on Review / Special Use □ Hillside Protection COA

SUBDIVISION Concept Plan □ Final Plat

Plan Amendment □ SP □ PA □ Rezoning

Heyoh Design & Development		Architect		
Applicant Name		Affiliation		
10-25-2024	December 12, 2024	File Number(s)		
Date Filed	Meeting Date (if applicable)	12-A-24-PD		
CORRESPONDENCE	All correspondence related to this application should be	e directed to the approved contact listed below.		

Applicant Property Owner Option Holder Project Surveyor Engineer Architect/Landscape Architect Logan Higgins Heyoh Design & Development Name Company 133 S Gay Street, Suite C Knoxville TN 37902 Address City State ZIP 8652360430 admin@heyohdesign.com Email

Phone

CURRENT PROPERTY INFO

CARDINAL PLACE LLC	6800 Sherwood Drive, Knoxville TN 37919	
Property Owner Name (if different)	Property Owner Address	Property Owner Phone
2805 Delrose Drive & 0 Riverside Drive	082MC037 & 082MC02603	
Property Address	Parcel ID	
КИВ	KUB	
Sewer Provider	Water Provider	Septic (Y/N)

COMMUNITY ENGAGEMENT

Sign and return the Public Notice & Community Engagement form with this application.

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s). We require applicants to acknowledge their role in this process.

DEVELOPMENT REQUEST

Development Plan	Use on Review / Special Use	Hillside Protection COA	Related City Permit Number(s)
Residential	Non-Residential		
Home Occupation (spe	cify)		
Other (specify) City of	of Knoxville Planned Developme	ent Concept Plan	

SUBDIVISION REQUEST

	Related Rezoning File Numbe
otal Number of Lots Created	
-	Pending Plat File Number
ests	
Fee 1	Total
Fee 2	\$5,634.00
Fee 3	
	ests

I declare under penalty of perjury the foregoing is true and correct: 1) He/she/it is the owner of the property AND 2) The application and all associated materials are being submitted with his/her/its consent. If there are additional owners or options holders, each additional individual must sign the Property Owners/Option Holders Form.

Tradian	Logan Higgins	10-25-2024
Applicant Signature	Print Name / Affiliation	Date
8652360430	admin@heyohdesign.com	
Phone Number	Email	
Brian Comban	Brian Conley	10/28/2024, SG
Brian Conley Property Owner Signature	Please Print	Date Paid

this signed form with your completed application



Public Notice and Community Engagement

Sign Posting and Removal

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission.

Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

Location and Visibility

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

Timing

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

Community Engagement

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s).

Acknowledgement

By signing below, you acknowledge that public notice signs must be posted and visible on the property consistent with the guidelines above and between the dates listed below.

11-29-2024

12-13-2024

Date to be Posted

Date to be Removed

Have you engaged the surrounding property owners to discuss your request?

🗌 Yes 🗌 No

No, but I plan to prior to the Planning Commission meeting

Heyoh Design & Development

10-25-2024

Applicant Signature

Applicant Name

Date