- FILE \#: 1-D-24-RZ

1-B-24-SP
AGENDA ITEM \#:
22
AGENDA DATE: 1/11/2024

- APPLICANT:

OWNER(S):

## BEN MULLUNS

Ken Anderson, Nancy Brown \& Julia Debord

TAX ID NUMBER:
JURISDICTION:
STREET ADDRESS:

- LOCATION:
- TRACT INFORMATION:

SECTOR PLAN:
GROWTH POLICY PLAN:
ACCESSIBILITY:

UTILITIES:

WATERSHED:

132037
Commission District 3
0 EBENEZER RD
East side of Ebenezer Rd, south of Cedar Springs Ln, north of Rosemont Blvd

### 56.41 acres

Southwest County
Urban Growth Area (Outside City Limits)
Access is via Ebenezer Road, a minor collector street with a 23 -ft pavement width within a 50 -ft right-of-way. Access is also available via Rosemont Boulevard, a local street with a 26 -ft pavement width within a 53 - ft right-ofway, Heathwood Bend, a local street with a 26 - ft pavement width within a $60-$ ft right-of-way, and Rushmore Drive, a local street with a 26 -ft pavement width within a $70-\mathrm{ft}$ right-of-way.
Water Source: First Knox Utility District
Sewer Source: First Knox Utility District
Ten Mile Creek

## - PRESENT PLAN DESIGNATION/ZONING:

- PROPOSED PLAN DESIGNATION/ZONING:

EXISTING LAND USE:

- DENSITY PROPOSED:

EXTENSION OF PLAN DESIGNATION/ZONING:

HISTORY OF ZONING REQUESTS:

SURROUNDING LAND USE, PLAN DESIGNATION,

LDR (Low Density Residential), O (Office), HP (Hillside Protection), SP (Stream Protection) / RAE (Exclusive Residential), PC (Planned Commercial), PR (Planned Residential)
LDR (Low Density Residential), O (Office), HP (Hillside Protection), SP (Stream Protection) / OB (Office, Medical, and Related Services), PR (Planned Residential)
Agriculture/Forestry/Vacant Land

## $5 \mathrm{du} / \mathrm{ac}$

Yes, this is an extension of the plan designations and zones.

None noted.

North: Office, rural residential, single family residential, agriculture/forestry/vacant land - O (Office), LDR (Low Density Residential) HP (Hillside Protection), SP (Stream Protection) - OB (Office, Medical and Related Services), PR (Planned Residential), RAE (Exclusive Residential)

South: Agriculture/forestry/vacant land, single family residential, multifamily residential - LDR (Low Density Residential) - PR (Planned Residential)
East: $\quad$ Single family residential, multifamily residential - LDR (Low Density Residential) - RAE (Exclusive Residential), PR (Planned Residential)
West: Commercial, office, agriculture/forestry/vacant land, rural residential - O (Office), HP (Hillside Protection), SP (Stream Protection) - OA (Office Park) in the County, C-H-1 (Highway Commercial) in the City
NEIGHBORHOOD CONTEXT: This area has a mix of office and commercial uses along with single family and townhouse neighborhoods. Ten Mile Creek runs along the western side of the subject property.

## STAFF RECOMMENDATION:

- Approve the $\mathbf{O}$ (Office) and LDR (Low Density Residential) land use classifications, as specified in the exhibit map, because they are minor extensions that are compatible with surrounding development. The HP (Hillside Protection) and SP (Stream Protection) areas would be retained.
- Approve the OB (Office, Medical and Related Services) zone and the PR (Planned Residential) zone up to 5 du/ac, as specified in the exhibit map, because they are minor extensions that are compatible with surrounding development.


## COMMENTS:

SECTOR PLAN AMENDMENT REQUIREMENTS FROM GENERAL PLAN (May meet one of these):
CHANGES OF CONDITIONS WARRANTING AN AMENDMENT OF THE LAND USE PLAN:

1. This property's location marks a transition from office and commercial uses to the west and northwest and residential land uses to the east and southeast. There has been a significant increase in development of these land use types in both areas over the past twenty years.
2. The requested O (Office) and LDR (Low Density Residential) land use classifications already exist on the property, but will shift in a way that generally aligns with adjacent and surrounding development conditions. This shift is reflected in the Exhibit A map.

INTRODUCTION OF SIGNIFICANT NEW ROADS OR UTILITIES THAT WERE NOT ANTICIPATED IN THE PLAN AND MAKE DEVELOPMENT MORE FEASIBLE:

1. The Southwest County Sector Plan was adopted in 2016, before a roadway reconfiguration and traffic signal were installed at the intersection of Ebenezer Road and Gleason Drive in 2018. This safety improvement supports consideration of more residential and office development a quarter-mile to the north on the subject property.
2. This is an urbanized area with ample utility infrastructure for future development on the subject property.

AN OBVIOUS OR SIGNIFICANT ERROR OR OMISSION IN THE PLAN:

1. The current and proposed locations of the $O$ and LDR land use classifications are not the result of an error or omission in the Southwest County Sector Plan.

TRENDS IN DEVELOPMENT, POPULATION OR TRAFFIC THAT WARRANT RECONSIDERATION OF THE ORIGINAL PLAN PROPOSAL:

1. The modest relocation of the $O$ land use classification along the north section of the parcel and LDR along the south and rear relates to where these land uses are developing in the surrounding area.

PURSUANT TO THE KNOX COUNTY ZONING ORDINANCE, ARTICLE 6.30.01, THE FOLLOWING CONDITIONS MUST BE MET FOR ALL REZONINGS (must meet all of these):

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE COUNTY GENERALLY:

| AGENDA ITEM \#: 22 | FILE \#: $1-B-24-S P$ | 1/2/2024 01:23 PM | JESSIE HILLMAN | PAGE \#: |
| :--- | :--- | :--- | :--- | :--- |

1. This area of Southwest Knox County bordering the City jurisdiction has seen rapid commercial and residential development over the past 10 to 15 years. In particular, nearby properties to the northwest along Kingston Pike were converted from pasture and forest to retail commercial centers between 2008 and 2020. Similarly, farmland and forest to the south and southeast of the subject property have been converted into single-family and multifamily residential communities since 2000. The subject property is now an outlier with its existing agricultural land use.
2. The proposed rezonings of approximately 23.91 acres to the OB (Office, Medical, and Related Services) zone and 32.5 acres to the PR (Planned Residential) zone, as shown in the Exhibit B map, are minor extensions that reflect surrounding development.

## THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

1. The purpose of the $O B$ zone is to provide areas for professional and business offices and related activities. Buildings and building groups are surrounded by landscaped yards and open areas. Uses permitted in the RB (General Residential) zone are also permitted in the OB zone.
2. The PR zone is intended to provide optional methods of development that encourage more imaginative solutions to environmental design problems. Development is characterized by a unified building plan and site development program that should be compatible with surrounding or adjacent zones.
3. The subject property is in a transitional area between offices and planned residential communities. The proposed rezoning is a continuation of this compatible transition of land uses, and it meets the intent of both zone districts. The proposed PR intensity of 5 dwelling units per acre is compatible with adjacent and surrounding PR developments, which range from approximately 0.5 du/ac to 9 du/ac.
4. Rezonings should be based on the entire range of uses allowed within a zone to ensure that any development brought forth at a future time would be compatible with the surrounding land uses.

THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE COUNTY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT.

1. There are no adverse impacts anticipated to occur with the proposed rezonings, which are a minor extension of both districts.
2. If the maximum unit potential of residential development were pursued for the 32.5 acres proposed for PR zoning up to 5 du/ac, it would result in 162 units. This number of units would require a transportation impact study to evaluate the development's effect on traffic conditions, and to identify roadway improvements that may be necessary. This study would be incorporated into a public review of the development plan, where community input can be provided to the Planning Commission.

> THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:
> 1. The rezonings are consistent with the Southwest County Sector Plan as amended.
> 2. The proposed area for the PR zone up to 5 du/ac is supported by the General Plan's development policy 4.1 to avoid creating small, isolated pockets of residential development. In addition to access on Ebenezer Rd, there are three stub-outs from other neighborhoods to the property. Residential development could enable better connectivity between these residential communities.
> 3. The requested OB and PR zones align with the General Plan's development policy 5.2 to encourage development in areas with excess utility capacity, or in areas where utilities may be easily extended. This property is in the Urban Growth Boundary of the Growth Policy Plan, where more compact development is encouraged due to existing utility infrastructure.

ESTIMATED TRAFFIC IMPACT: 1573 (average daily vehicle trips)
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: 67 (public school children, grades $\mathrm{K}-12$ )
Schools affected by this proposal: A. L. Lotts Elementary, West Valley Middle, and Bearden High.

- Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

If approved, this item will be forwarded to Knox County Commission for action on $2 / 26 / 2024$. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knox County Commission. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 30 days to appeal a Planning Commission decision in the County.

| Ben Mullins |
| :--- |
| Applicant Name (as it appears on the current Planning Commission agenda) |
| 1-B-24-SP; 1-D-24-RZ |

## POSTPONE

POSTPONE: All applications are eligible for postponement if the request is received in writing and paid for by noon on Thursday the week prior to the Planning Commission meeting. All requests must be acted upon by the Planning Commission, except new applications which are eligible for one 30-day automatic postponement. If payment is not received by the deadline, the item will be tabled.
SELECT ONE: 圆 30 days60 days90 days
Postpone the above application(s) until the February 8, 2024 Planning Commission Meeting.

## WITHDRAW

WITHDRAW: Applications may be withdrawn automatically if the request is received in writing no later than 3:30pm on Thursday the week prior to the Planning Commission meeting. Requests made after this deadline must be acted on by the Planning Commission. Applicants are eligible for a refund only if a written request for withdrawal is received no later than close of business 2 business days after the application submittal deadline and the request is approved by the Executive Director or Planning Services Manager.

## TABLE

*The refund check will be mailed to the original payee.
$\square$ TABLE: Any item requested for tabling must be acted upon by the Planning Commission before it can be officially tabled. There is no fee to table or untable an item.

AUTHORIZATION By signing below, I fertify I am the property owner, and/or the owners authorized representative.


| Qescie Alelman | Jessie Hillman | Please Print |
| :--- | :--- | :--- |
| Staff | Date Paid |  |
| Eligible for Fee Refund? $\square$ Yes $\square$ No | Amount: | $\square$ |

## Approved by:

Date:



## Contextual Images



Case boundary


## CONTEXTUAL MAPS 2



| CATEGORY | ACRES | RECOMMENDED DISTURBANCE BUDGET (Percent) | DISTURBANCE AREA (Acres) |
| :---: | :---: | :---: | :---: |
| Total Area of Site | 56.4 |  |  |
| Non-Hillside | 43.6 | N/A |  |
| 0-15\% Slope | 5.3 | 100\% | 5.3 |
| 15-25\% Slope | 7.0 | 50\% | 3.5 |
| 25-40\% Slope | 0.4 | 20\% | 0.1 |
| Greater than 40\% Slope | 0.1 | 10\% | 0.0 |
| Ridgetops |  |  |  |
| Hillside Protection (HP) Area | 12.8 | Recommended disturbance budget within HP Area (acres) | 8.9 |
|  |  | Percent of HP Area | 69.6\% |
| CATEGORY | ACRES | RECOMMENDED DENSITY (Dwelling Units / Acre) | NUMBER OF UNITS |
| Non-Hillside | 43.6 | 5.00 | 217.9 |
| 0-15\% Slope | 5.3 | 4.00 | 21.3 |
| 15-25\% Slope | 7.0 | 2.00 | 14.1 |
| 25-40\% Slope | 0.4 | 0.50 | 0.2 |
| Greater than 40\% Slope | 0.1 | 0.20 | 0.0 |
| Ridgetops | 0.0 | 3.00 | 0.0 |
| Subtotal: Sloped Land | 12.8 |  | 35.6 |
| Maximum Density Guideline (Hillside \& Ridgetop Protection Plan) | 56.4 | 4.49 | 253.5 |
| Proposed Density (Applicant) | 32.5 | 5.00 | 162.5 |



Exhibit A: Proposed Land Use Classification Amendment


Exhibit B: Proposed Rezoning



CORRESPONDENCE
All correspondence related to this application should be directed to the approved contact listed below.
Benjamin C. Mullins Frantz, McConnell and Seymour, LLP
Name / Company

550 W. Main St. St. Suite 500 Knoxville TN 37902
Address

865-546-9321 / bmullins@fmsllp.com
Phone / Email

## CURRENT PROPERTY INFO

| Ken Anderson, Nancy Brown \& Julia Deb | $\mathbf{3 0 0}$ Ebenezer Rd Knoxville TN $\mathbf{3 7 9 2 3}$ |  |
| :--- | :--- | :--- |
| Owner Name (if different) | Owner Address | Owner Phone / Email |
| $\mathbf{0}$ EBENEZER RD |  |  |
| Property Address |  | $\mathbf{5 6 . 4 1}$ acres |
| $\mathbf{1 3 2} \mathbf{0 3 7}$ |  | Part of Parcel (Y/N)? |
| Parcel ID | First Knox Utility District |  |
| First Knox Utility District | Water Provider | Septic (Y/N) |

## STAFF USE ONLY

## East side of Ebenezer Rd, south of Kingston Pike

General Location

| $\square$ City | Commission District $\mathbf{3}$ | RAE (Exclusive Residential), OA (Office Park), PC (Planned <br> Commercial), PR (Planned Residential) | Agriculture/Forestry/Vacant Land |
| :--- | :--- | :--- | :--- |
|  |  |  |  |
|  | Zontrict | Zoning District | Existing Land Use |
| Southwest County | LDR (Low Density Residential), O (Office), HP (Hillside Pro | Planned Growth Area, Urban Growth A |  |
| Planning Sector | Sector Plan Land Use Classification | Growth Policy Plan Designation |  |


| $\square$ Development Plan $\quad \square$ Planned Development | $\square$ Use on Review / Special Use | Related City Permit Number(s) |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| $\square$ Hillside Protection COA | $\square$ Residential | $\square$ Non-residential |  |
| Home Occupation (specify) |  |  |  |

Other (specify)

## SUBDIVSION REQUEST

| Proposed Subdivision Name | Related Rezoning File Number |  |
| :--- | :--- | :--- |
|  |  |  |
| Unit / Phase Number | Total Number of Lots Created |  |
| Additional Information |  |  |

$\square$ Attachments / Additional Requirements

## ZONING REQUEST

| $\checkmark$ Zoning Change | OB (Office, Medical, and Related Services);PR (Planned Residential) | Pending Plat File Number |
| :---: | :---: | :---: |
|  | Proposed Zoning |  |
| Plan Amendment | LDR (Low Density Residential), O (Office), HP (Hillside Protection), SP (Str |  |
|  | Proposed Plan Designation(s) |  |
| up to $5 \mathrm{du} / \mathrm{ac}$ |  |  |
| Proposed Density (units/acre) Previous Zoning Requests |  |  |
| Additional Informa |  |  |

## STAFF USE ONLY

| PLAT TYPE | Fee 1 | Total |
| :---: | :---: | :---: |
| $\square$ Staff Review $\quad \square$ Planning Commission | $\$ 6,400.00$ |  |
| ATTACHMENTS |  |  |
| $\square$ Property Owners / Option Holders $\square$ Variance Request | Fee 2 |  |
| ADDITIONAL REQUIREMENTS |  |  |
| $\square$ COA Checklist (Hillside Protection) |  |  |
| $\square$ Design Plan Certification (Final Plat) | Fee 3 |  |
| $\square$ Site Plan (Development Request) |  |  |
| $\square$ Traffic Impact Study |  |  |
| $\square$ Use on Review / Special Use (Concept Plan) |  |  |

## AUTHORZATION

I declare under penalty of perjury the foregoing is true and correct: 1) He/she/it is the owner of the property, AND 2) the application and all associated materials are being submitted with his/her/its consent.

|  | Ben Mullins | 11/27/2023 |
| :--- | :--- | :--- |
| Applicant Signature | Please Print | Date |

## Phone / Email

|  | Ken Anderson, Nancy Brown \& Julia Debord | 11/27/2023 |
| :--- | :--- | :--- |
| Property Owner Signature | Please Print | Date |



## CURRENT PROPERTY INFO

| Ken Anderson,Nancy Brown,Juia Debord |
| :--- |
| Property Owner Name (if different) |
| 300 Ebenezer Road |
| Property Address |
| FUD |
| Property Owner Address |

## STAFE USE ONLY



## DEVELOPMENT REQUEST

Development PlanUse on Review / Special UseHillside Protection COARelated City Permit Number(s)ResidentialNon-Residential
Home Occupation (specify)

Other (specify)

## SUBDIVISION REQUEST

Related Rezoning File Number

Proposed Subdivision Name

Unit / Phase NumberCombine ParcelsDivide Parcel
$\square$ Other (specify)Attachments / Additional Requirements

## ZONING REQUEST



PR 5 du
Proposed Density (units/acre) Previous Rezoning Requests
$\square$ Other (specify)

## STAFF USE ONLV

| PLAT TVPE | Fee 1 |  | Total |
| :---: | :---: | :---: | :---: |
| $\square$ Staff Review $\square$ Planning Commission | 0807 | $\$ 2250$ |  |
| ATTACHMENTS $\square$ Property Owners / Option Holders | Fee 2 |  | $\$ 6400$ |
| ADDITIONAL. REQUIREMENTS | ÓbO4 | $\$ 3300$ |  |Design Plan Certification (Final Plat)Use on Review / Special Use (Concept Plon)Traffic Impact StudyCOA Checklist (Hillside Protection)

## ationg 2 allam

( I declare under penalty of perjury the foregoing is true and correct:

1) He/she/it is the owner of the property AND 2) The application and all associated materiols are being submitted with his/her/its consent


## PROPERTY OWNER SIGNATURE:

Trustees of the Inter Vivos Trust of Geneva Cain Anderson Under TrustAgreement dated December 31, 1975

Date Paid
11/27/2023, SG

## DEVELOPMENT REQUEST

$\square$ Development Plan $\square$ Use on Review / Special Use $\square$ Hillside Protection COA
$\quad \square$ Residential $\square$ Non-Residential
Home Occupation (specify)
Other (specify)

## SUBDIVISION REQUEST

Related Rezoning File Number
Proposed Subdivision Name

| Unit / Phase Number |
| :--- |
| Combine Parcels $\quad \square$ Divide Parcel $\quad$ Total Number of Lots Created |
| $\square$ Other (specify) |
| $\square$ Attachments / Additional Requirements |

## ZONING REQUEST



Pending Plat File Number

PR 5 du
Proposed Density (units/acre) Previous Rezoning Requests
$\square$ Other (specify)

## STAFF USE ONLY



## AUTHORIZATION

图 I declare under penalty of perjury the foregoing is true and correct:


Trustees of the Inter Vivos Trust of $\quad 11-22-2023$
Please print
Property owner Signature
OCNEVA CAiN Anderson under Trust Agreement
GenevA CAiN Anderson under Trust Agreement dAted December 31, 1975.
Nancy a. Brown NANcy A. Brown
Gated A. Record Julia A. DeBord.




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Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-ofway closure, and name change.


The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged $\$ 10$ for each replacement.

## LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

## TIMING

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

12/29/2023
(applicant or staff to post sign)
and $\qquad$ 01/12/2024
(applicant to remove sign)

Applicant Name: S \& E Properties
Date: 11/27/2023

File Number: 1-D-24-RZ \& 1-B-24-SP

Sign posted by Staff

Sign posted by Applicant

