

PLANNED DEVELOPMENT PRELIMINARY PLAN

AGENDA ITEM #: ► FILE #: 12-A-24-PD 40

POSTPONEMENT(S): 12/12/2024, 2/13/2025 **AGENDA DATE:** 2/13/2025

APPLICANT: **HEYOH DESIGN & DEVELOPMENT**

OWNER(S): Brian Conley / Cardinal Place LLC

TAX ID NUMBER: 82 M C 02603.037 View map on KGIS

JURISDICTION: City Council District 6

STREET ADDRESS: 2805 DELROSE DR (0 RIVERSIDE RD)

► LOCATION: North side of Delrose Dr, south side of Brooks Ave, west side of

Riverside Rd

► APPX. SIZE OF TRACT: 31.34 acres

SECTOR PLAN: East City

GROWTH POLICY PLAN: N/A (Within City Limits)

ACCESSIBILITY: Access is via Delrose Drive, a major collector street with a 23-ft pavement

width within a 40-ft right-of-way. Access is also via Brooks Avenue, a minor

arterial street with a 21-ft pavement width within a 42-ft right-of-way.

Water Source: Knoxville Utilities Board **UTILITIES:**

> Sewer Source: Knoxville Utilities Board

FIRE DISTRICT: Knoxville Fire Department

WATERSHED: Williams Creek

ZONING: RN-1 (Single-Family Residential Neighborhood), RN-4 (General

Residential Neighborhood), HP (Hillside Protection Overlay)

EXISTING LAND USE: Agriculture/Forestry/Vacant Land, Rural Residential

PROPOSED USE: Preliminary plan for a residential development

HISTORY OF ZONING: A rezoning to the RN-4 district was approved for most of the subject property

> in response to a request for the RN-6 district in March of 2024 (1-I-24-RZ). A rezoning request for RP-1 (Planned Residential) with a proposed density of

12 du/ac was denied per staff recommendation in 2003 (4-J-03-RZ).

SURROUNDING LAND **USE AND ZONING:**

Single family residential, agriculture/forestry/vacant land - RN-2 North:

(Single-Family Residential Neighbrhood), RN-1 (Single Family

Residential Neighborhood)

Single family residential, agriculture/forestry/vacant land, South:

publicquasi public land - RN-1 (Single-Family Residential

Neighborhood), OS (Parks and Open Space)

Rural residential, office, single family residential - RN-1 (Single-East:

Family Residential Neighborhood), CN (Neighborhood

Commercial), HP (Hillside Protection Overlay)

Public-quasi public land, public parks - RN-1 (Single-Family West:

Residential Neighborhood), OS (Parks and Open Space)

AGENDA ITEM #: 40 FILE #: 12-A-24-PD 1/24/2025 11:16 AM JESSIE HILLMAN PAGE #: 40-1 NEIGHBORHOOD CONTEXT:

This area of East Knoxville is predominantly comprised of single family homes. There is a small multifamily community nearby to the southeast. Williams Creek Golf Course is located to the west and a landfill is located to the southeast. Sarah Moore Greene Elementary School and the Knoxville Botanical Gardens and Arboretum are nearby to the north.

STAFF RECOMMENDATION:

Postpone for 30 days to the March 13, 2025 Planning Commission meeting per the applicant's request.

ESTIMATED TRAFFIC IMPACT: 4970 (average daily vehicle trips)

Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

ESTIMATED STUDENT YIELD: 52 (public school children, grades K-12)

Schools affected by this proposal: Sarah Moore Greene Magnet, Vine Middle Magnet, and Austin East High.

- Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

If approved, this item will be forwarded to Knoxville City Council for action on 4/1/2025 and 4/15/2025. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.

AGENDA ITEM #: 40 FILE #: 12-A-24-PD 1/24/2025 11:16 AM JESSIE HILLMAN PAGE #: 40-2

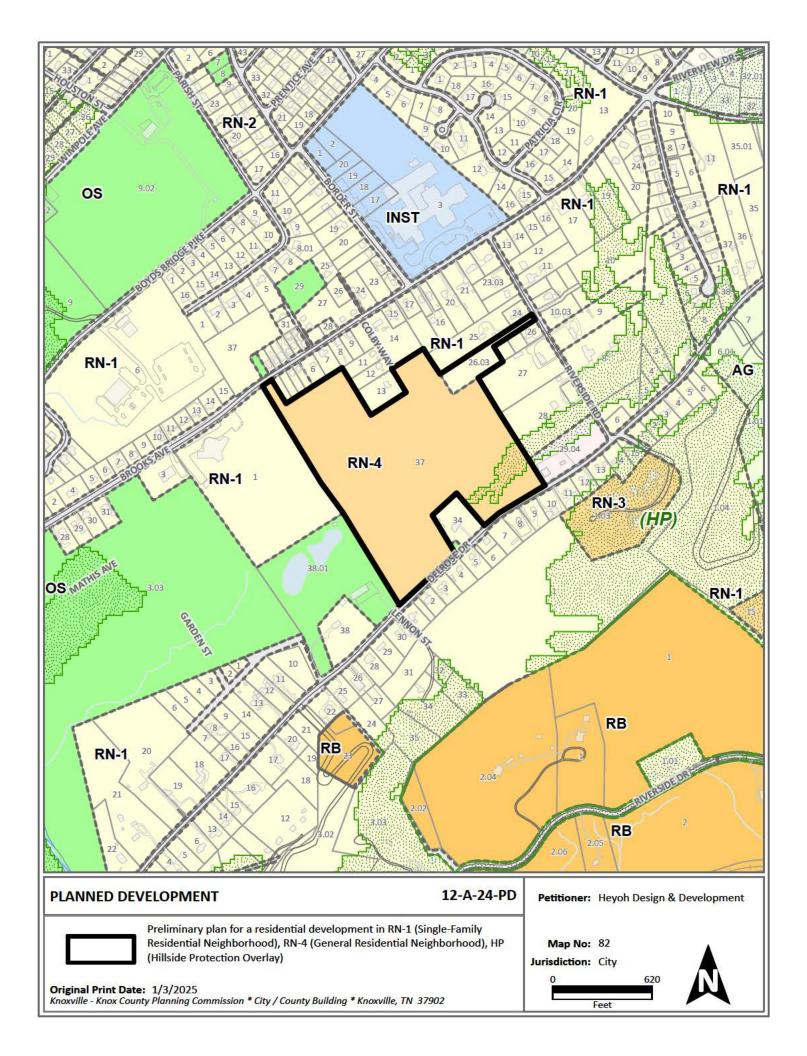
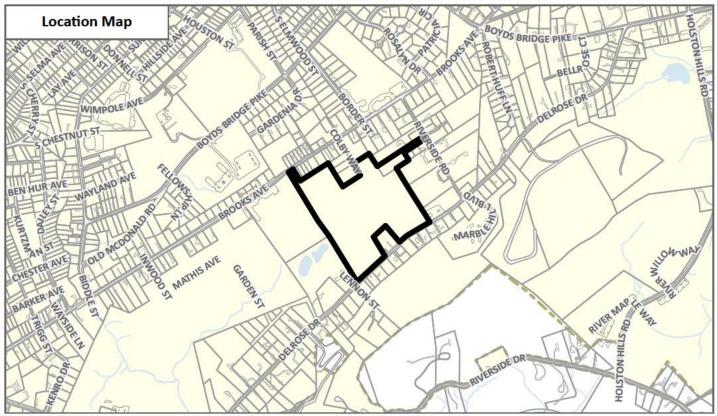


Exhibit A. Contextual Images



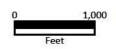


CONTEXTUAL MAPS 1

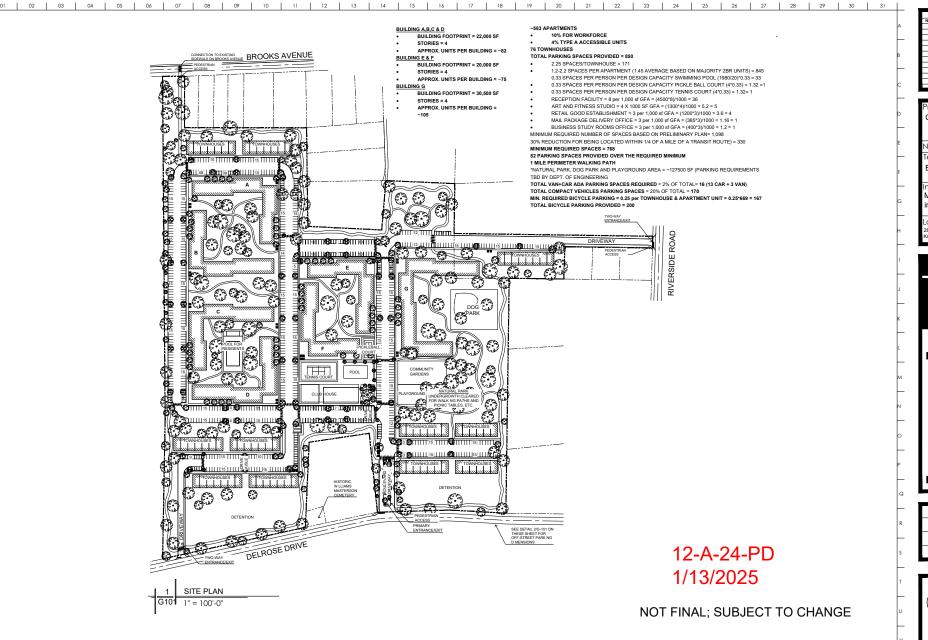
12-A-24-PD

3

Case boundary







01 02 03 04 05 06 07 08 09 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31

REVISION: No. DESCRIPTION				
No. DESCRIPTION				
	No.	DESCRIPTION		

Project: CARDINAL PLACE

Number: 224007 Tenant:

Brian Conley

Info: Master Plan of 30 ac in East Knoxville

Location: 2805 Delrose Dr. Knoxville, TN 37914



Leonel Aleman
leonel@heyohdesign.com
01.13.24
As Indicaded

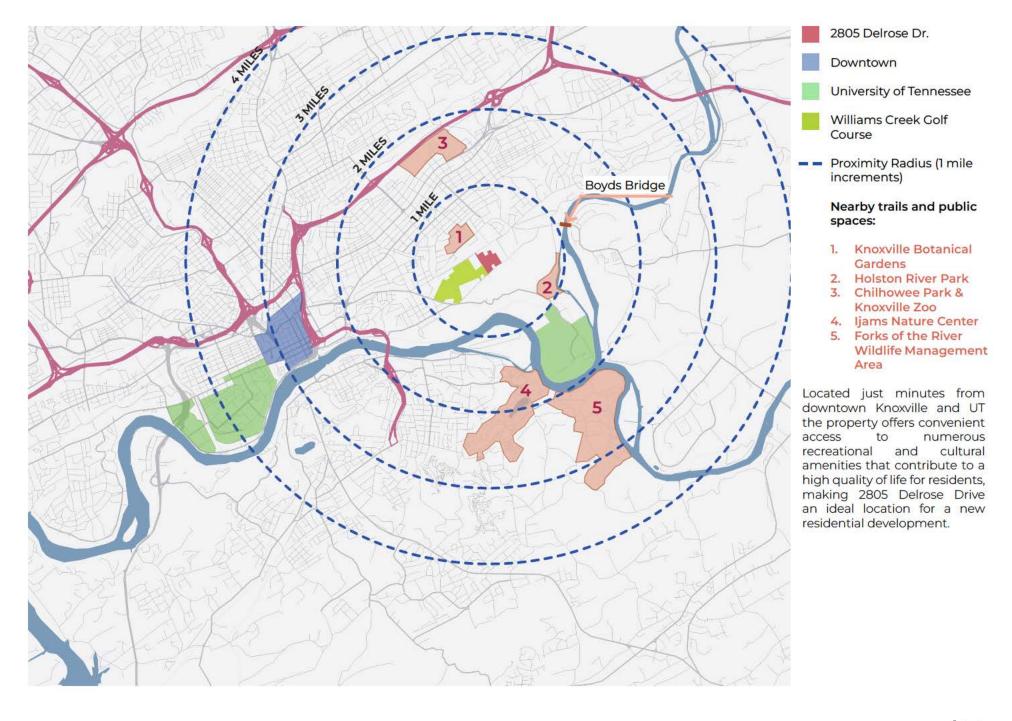
©2024 heyoh llc

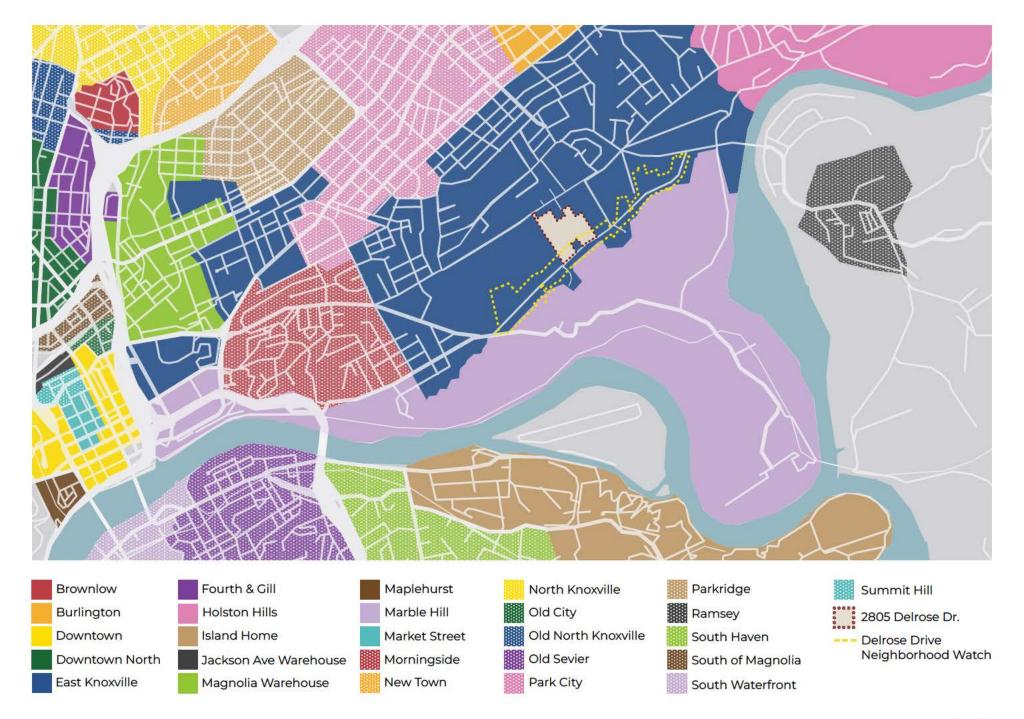


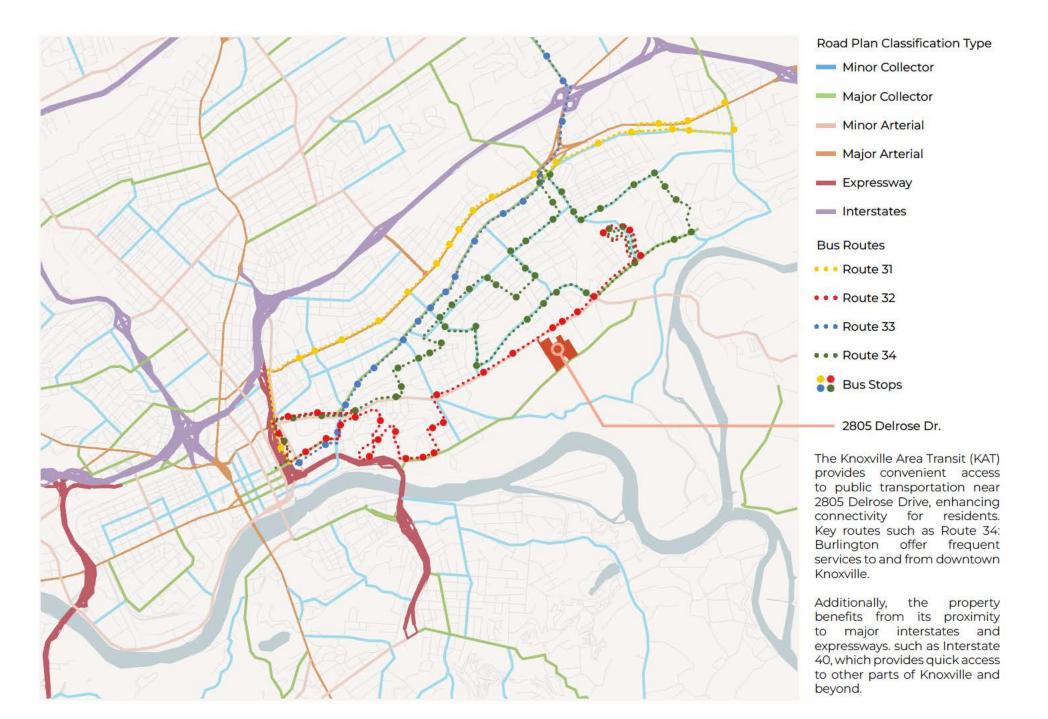


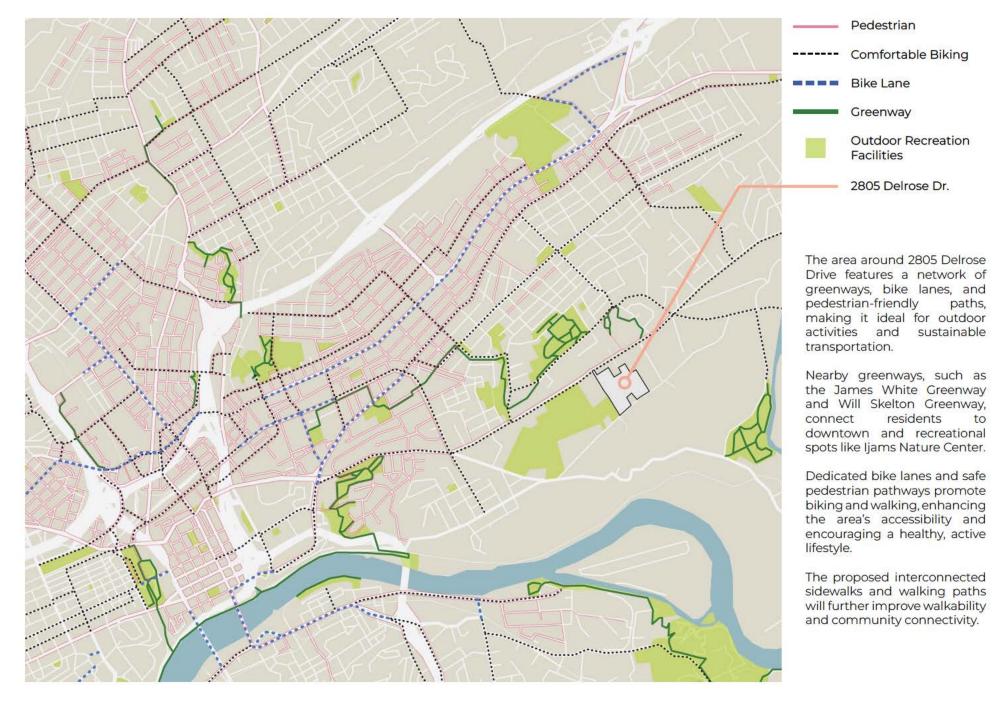
- 03 VICINITY MAP
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- 06 ALTERNATIVE MOBILITY
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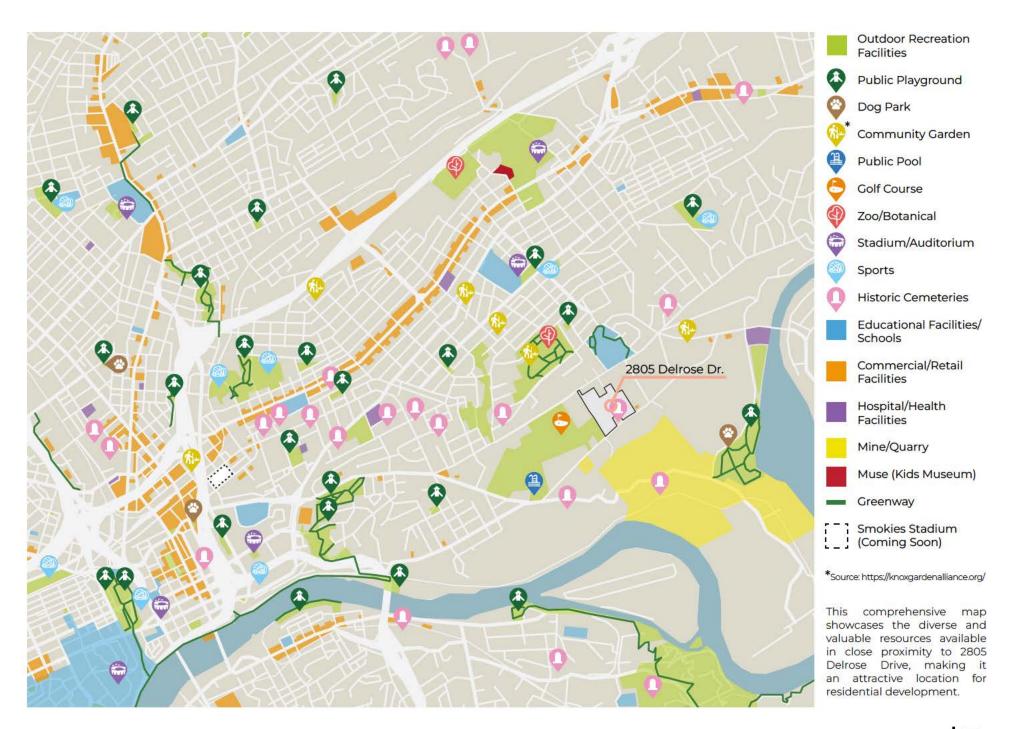
This application has been prepared to seek approval from Knox County under the Planned Development Process. Furthermore, this application will serve to inform and to explain to Knox County residents, elected officials, and staff why "Delrose Development Plan" should be approved, how the project will move forward if approved and a timeline of project.













AERIAL VIEW

OVERVIEW + PROPOSED USE

2805 Delrose Drive in East Knoxville is a 30.43-acre site set for residential development. This land, located 3 miles from downtown Knoxville, features diverse vegetation and rock outcroppings. It was rezoned in 2024 from RN-1 to RN-4 to accommodate changing conditions and surrounding developments. However, due to the maximum lot size limitations under the current zoning, a Planned Development (PD) is the most suitable approach to achieve the intended vision for the site.

The Planned Development we are requesting would create a number of community benefits and adjust zoning exceptions to a small number of items that are specific to this plan. Proposed development includes 550 apartments distributed in four-story buildings at the center and 77 townhouses on the perimeter. It will provide 832 vehicle parking spaces, bike parking, bike repair stations, and EV charging stations.

Planned amenities include a community garden, natural park, dog park, pool house, greenways, and playgrounds. The development plans to preserve the historic Williams-Masterson Cemetery and existing trees while maintaining the Hillside Protection Overlay. Infrastructure improvements will focus on water quality mitigation, green spaces, and elevated walking paths. Additionally, a variety of housing options will promote a diverse and sustainable residential community.

In the following pages, this packet will explain the benefits of this plan and why the new use is appropriate for this site.

PROJECT SCHEDULE					
February 2025	Preliminary Plan to be Heard at Knoxville Knox-County Planning Commission.				
Summer 2025	Submit Final Plan and construction drawings for approval				
Fall 2025	Finalize construction drawings				
Spring 2026	Break ground on new work				

REQUESTED CHANGES TO ZONING + DIMENSIONAL STANDARDS

Standard/Zoning Ordinance	2805 Delrose Dr
USES	
Dwelling, Multi-Family	Р
Dwelling, Townhouse	Р

RN-4 DIMENSIONAL ST	Adapted From	
Minimum Lot Area	TH 3,000 SF/DU; MF 2,000 SF/DU; TH: 2,000 SF/DU	RN-5
Maximum Lot Area	40,000 SF; N/A	RN-5, RN-6 & RN-7
Maximum Building Height TH: 35'; MF: 45', unless adjacent to a single family dwelling, then 35';		RN-4
SETBACKS		
Minimum Interior Side Setback	TH 5'; no less than 15' combined MF 12' or 15% of lot width whichever is greater; MF: 12', plus 1' additional setback for each 2 feet of building height over 35'	RN-5

REQUESTED ZONING EXCEPTIONS:

Regarding section 4.2.B and Table 4-1, we would request the exemption from the requirement for Special Use on review since the development plan exceeds "9 or more units total on lot."

Regarding Table 4-2: Residential Districts Dimensional Standards, we would request the following exceptions:

1. The minimum lot area permitted in RN-4 is 3,000 SF/DU for Townhouses and 2,000 SF/DU for Multi-family. We would request that this requirement be partially based on RN-5: 2,000 SF/DU for Townhouses. The MF requirement can remain from RN-4 (2000 SF/DU).

- 2. The maximum lot area permitted is 40,000 SF. We would request for this requirement to be Not Applicable (N/A)
- 3. The maximum building height is 45' for multi-family unless adjacent to a single-family dwelling, then 35'. We would request the removal of this restriction. It is important to note that we plan to establish a transition buffer between the development and the surrounding neighborhood. This buffer will include townhouses at the perimeter of the property that conform to the specified height requirements, as well as the preservation of as many trees as possible to minimize any negative visual impact on the neighborhood.
- 4. The minimum interior side setback for Multi-family 12' or 15% of lot width whichever is greater. Due to the large dimensions of the lot, we request that this requirement be based on RN-5, which stipulates 12', plus 1' additional setback for each 2 feet of building height over 35'

Regarding Table 12-2, we would request a partial allowance to not require Class A Buffer when a parking lot of a multi-family dwelling abuts a residential district, applying these on the baptist church lot on the left and the residence adjacent to the access to Riverside Road on the right.

NUMBER OF UNITS PROPOSED

~593 Apartments 77 Townhouses

NUMBER OF PARKING SPACES PROPOSED 812 total parking spaces provided

- 2.25 spaces/townhouse = 174
- 1.2-2.2 spaces per apartment (1.4 average based on majority 1BR units) = 830
- Minimum required number of spaces based on preliminary plan
 = 1004
- 30% Reduction for being located within 1/4 of a mile of a transit route = 302

Minimum required spaces = 702 112 parking provided over the required minimum

BENEFITS OF DELROSE PLANNED DEVELOPMENT

The following list outlines how the proposed development adheres to the key characteristics required for a Planned Development. Each element has been designed to meet or exceed the standards necessary to justify exceptions to the zoning district's dimensional, design, and use regulations.

These features ensure that the project aligns with the broader goals of sustainable growth, community enhancement, and responsible land use, while preserving the unique qualities of the site

COMMUNITY BENEFITS

a. Recreational Facilities:

- · Creation of a community playground, community garden, and accessible pool available to the community.
- Development of interconnected sidewalks and walking and bike path connecting Delrose Drive, Brooks Avenue, Riverside Road and future greenway.

b. Sustainable Building Practices:

 By not subdividing and limiting lot sizes, the structures can have the flexibility to allow for greenspace and better preservation of natural grade

c. Preservation of Natural Features:

 By not subdividing and limiting lot or building sizes, the structures built can have more units under one roof, preventing the use of hundreds of tons of building material that would be needed for the same number of units if limited by the RN-4 maximum lot size. • Furthermore, utilizing the parking in a grid pattern instead of a series of small parking lots will prevent many tons of paving and impervious area

d. Heritage Conservation:

· Commitment to the clean-up and preservation of the Historic Williams-Masterson Cemetery.

e. Community Parks and Recreation:

- · Proposal of a park and dog park for the community.
- Creation of greenspaces and extended connection to future East Knoxville greenways

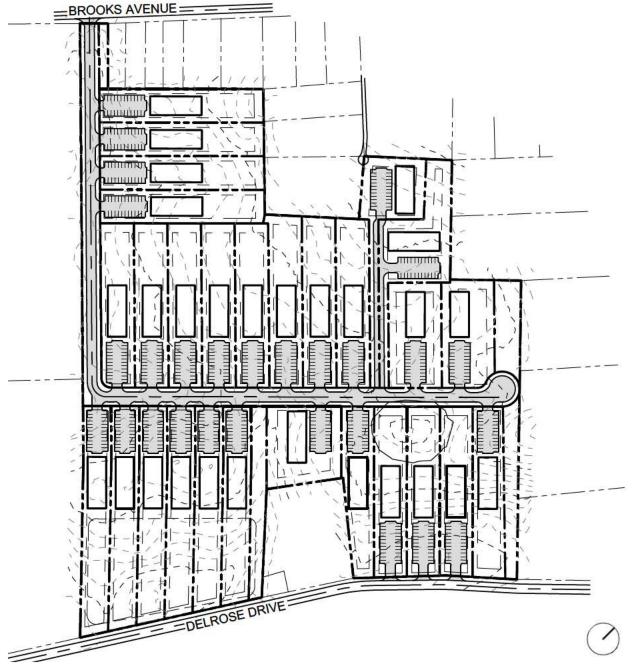
f. Transportation and Accessibility:

- Provision of bike parking and storage for residents and community members.
- · Parking for community use of public spaces.
- Installation of a bike repair station and electric vehicle charging stations throughout the development.
- Multiple connection points to arterial and collector streets.
- · Improvement of existing sidewalks and infrastructure.
- *Complete widening of Riverside Road to 18' and building of a sidewalk from Riverside Road entrance to Brooks Ave.

g. Inclusive Design:

- Commitment to a more inclusive community by providing more than the legally required number of accessible units.
- Use of Middle Housing Types to create a transition buffer between the development and the surrounding neighborhood.
- · Townhouse units will be Owner-occupied residences.

^{*}Subject to recommendation by CoK Engineering



If the development were to proceed under the existing limitations, the result would be a compromised plan. key impacts include:

- Reduced green space and buffers between the development and neighboring properties, affecting overall privacy.
- Decreased pedestrian engagement and accessibility, leading to a less walkable connected environment.
- Limited or no common amenities, reducing the overall quality of life for residents and community.
- Waste of construction materials due to smaller, fragmented footprint buildings, increasing inefficiencies.
- The existing topography would require extensive grading, which would increase stormwater runoff into adjacent facilities, potentially causing environmental concerns.
- Fewer opportunities to preserve existing trees, rock outcroppings, and other distinctive landscape features.
- A more car-focused layout, with increased hardscape due to additional drive aisles, resulting in greater stormwater runoff.
- A lack of alignment with neighborhood character, creating a development that feels disjointed and suburban in nature.

This approach, as evident, would not be optimal, as it would compromise the overall vision of the project, ultimately detracting from the sense of community.



COMMUNITY BENEFITS

- b. By not limiting lot sizes, structures can have the flexibility to allow for greenspace and better preservation of natural grade
- f. Provision of vehicle parking, electric charging stations, bike parking and repair stations and storage for residents and community.
- c. Preservation of 35' natural buffer between adjacent properties and new development and increased buffer/outdoor space accessible to adjacent neighbors
- f. Complete widening of Riverside Road to 18' and building of a sidewalk from that entrance to Brooks Ave.
- a. Interconnected walkpaths to Delrose Drive, Brooks Avenue and Riverside Road and potential future connectivity to existing golf course.
- e. Park and dog park for the community
- e. Creation of greenspaces and extended connection to future East Knoxville greenways
- c. Grid pattern parking to prevent many tons of pavement and impervious area
- a. Community gardens, playground, pickleball courts, pool and clubhouse.
- g. Middle Housing Types to create transition buffer between development and surrounding neighborhood.
- d. Clean-up and preservation of the Historic Williams-Masterson Cemetery.
- f. Multiple connection points to arterial and collector streets.

ARCHITECTURE CONCEPT IMAGES

















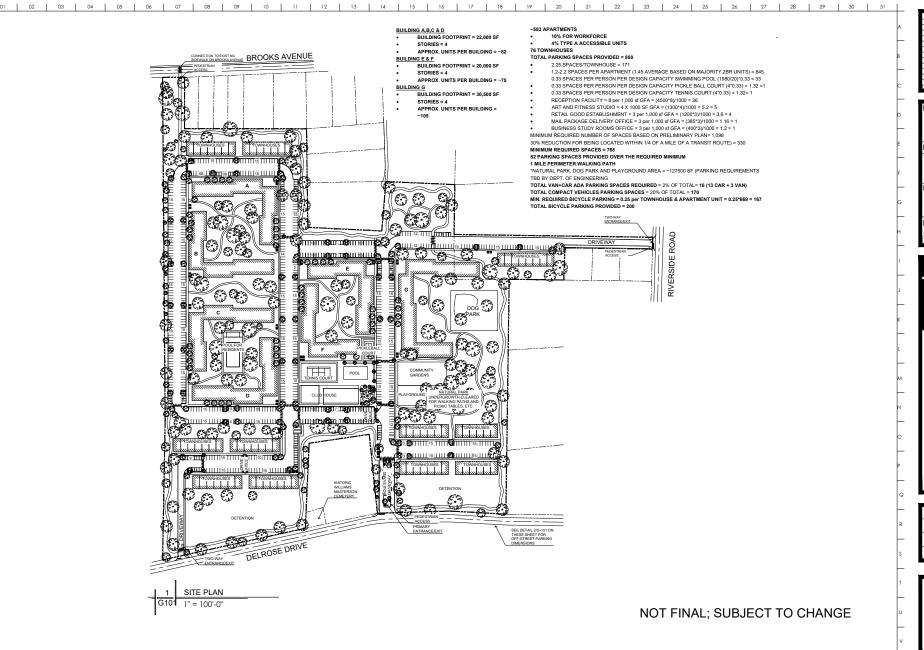


AMENITIES CONCEPT IMAGES









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		REVISION:			
	No.	DESCRIPTION			
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Project: CARDINAL PLACE

Number: 224007 Tenant:

Brian Conley

nfo:

Master Plan of 30 ac in East Knoxville

Location: 2805 Delrose Dr. Knoxville, TN 37914



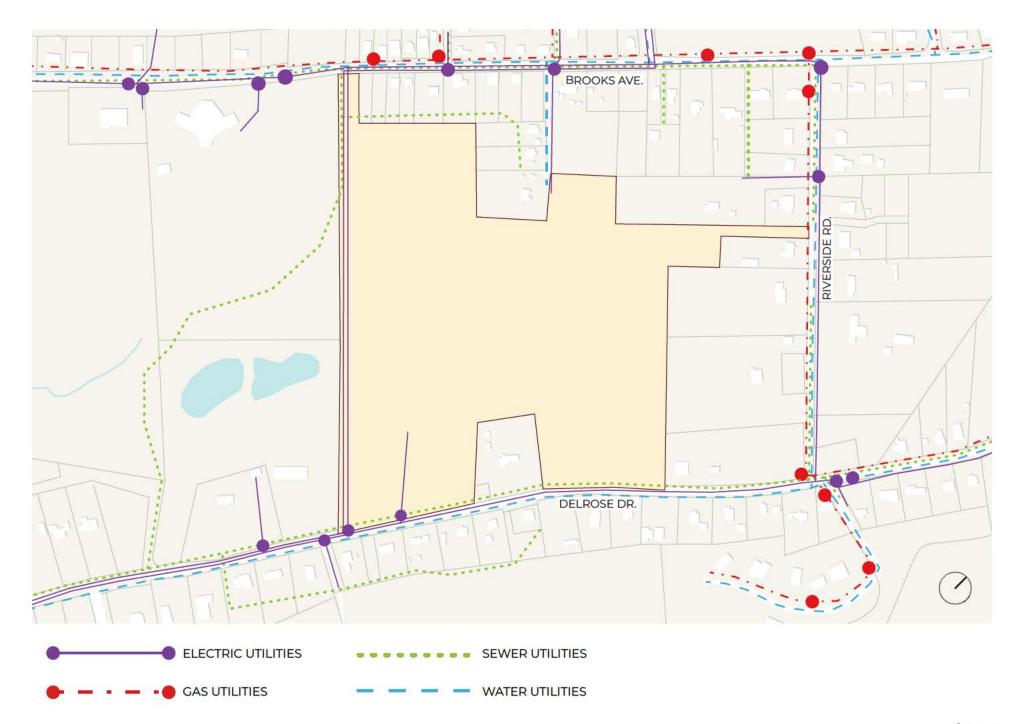
Leonel Aleman
leonel@heyohdesign.com
01.13.24

As Indicaded

As indicade

SHEET G101 01 OF 01 SITE PLAN

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Development Request ZONING

☐ Development Plan

Planned Development

☐ Use on Review / Special Use ☐ Hillside Protection COA

Concept Plan

☐ Final Plat

☐ Plan Amendment

☐ SP ☐ PA

☐ Rezoning

Heyoh Design & Development		Architect			
Applicant Name	8	Affiliation			
10-25-2024	5-2024 December				File Number(s)
Date Filed	Meeting Date (if applicable)			12-A-24-PD	
CORRESPONDENCE All corr	respondence relat	ed to this application sh	ould be direct	ed to the approv	ed contact listed below.
■ Applicant □ Property Owner	☐ Option Holder	☐ Project Surveyor	☐ Enginee	r 🗌 Architect/	Landscape Architect
Logan Higgins	an Higgins Heyoh [evelopment	
Name	Company				
133 S Gay Street, Suite C		Knoxville		TN	37902
Address		City		State	ZIP
8652360430			l		
Phone	Email				
CURRENT PROPERTY INFO			7		1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
CARDINAL PLACE LLC 68		6800 Sherwood Drive, Knoxville TN 37919			
Property Owner Name (if different)	Pro	perty Owner Address		Pro	operty Owner Phone
2805 Delrose Drive & 0 Riverside	e Drive		082MC037	' & 082MC026	503
Property Address			Parcel ID		1111
KUB		KUB			
Sewer Provider		Water Provider			Septic (Y/N)

COMMUNITY ENGAGEMENT

Sign and return the Public Notice & Community Engagement form with this application.

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s). We require applicants to acknowledge their role in this process.

DEVELOPMENT REQUEST			
■ Development Plan □ Use on Review □ Residential □ Non-Residentia Home Occupation (specify)			Related City Permit Number(s
Other (specify) City of Knoxville Planne	ed Development Concept Plan		
SUBDIVISION REQUEST			
			Related Rezoning File Numbe
Proposed Subdivision Name			
Unit / Phase Number	cels Divide Parcel Total Nu	mber of Lots Created	
Other (specify)			
☐ Attachments / Additional Requirements			
ZONING REQUEST			
☐ Zoning Change			Pending Plat File Number
Proposed Zoning			
☐ Plan Amendment Change	an Designation(s)		
1100000011	an sealphatemay		
Proposed Density (units/acre)			
Other (specify)			
STAFF USE ONLY		I a	1
PLAT TYPE ☐ Staff Review	on	Fee 1	Total
ATTACHMENTS	Control of Description	Fee 2	
□ Property Owners / Option Holders□ Amendment Request (Comprehensive P	The Control of the Co		\$5,634.00
ADDITIONAL REQUIREMENTS		Fee 3	
 ☐ Use on Review / Special Use (Concept P) ☐ Traffic Impact Study 	lan)	liee 3	
☐ COA Checklist (Hillside Protection)			
AUTHORIZATION			
I declare under penalty of perjury the foregassociated materials are being submitted w must sign the Property Owners/Option Hole	ith his/her/its consent. If there are add		ns holders, each additional individual
Lighting	Logan Higgins		10-25-2024
Applicant Signature	Print Name / Affiliation	<u> </u>	Date
8652360430 Phone Number	Email		
Prione Number	Brian Conley		10/28/2024, SG
Brian Conley Property Owner Signature	Please Print		Date Paid



Public Notice and Community Engagement

Sign Posting and Removal

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission.

Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

Location and Visibility

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

Timing

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

FILE NUMBER

Community Engagement

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s).

Acknowledgement		Have you engage	
By signing below , you acknowledge that public notice signs must be posted and visible on the property consistent with the guidelines above and between the dates listed below.		surrounding property owners to discuss your request? Yes No	
11-29-2024	12-13-2024	■ No, but I plan : Planning Com	to prior to the mission meeting
Date to be Posted	Date to be Removed		
	Heyoh Design &	Development	10-25-2024
Applicant Signature	Applicant Name		Date

(3) Print the completed form and bring it to the Knoxville-Knox County Planning offices OR email it to applications@knoxplanning.org

Reset Form



Request to

Postpone · Table · Withdraw

Planning	Heyoh Design & Develor	oment	12/3/2024
KNOXVILLE KNOX COUNTY	Applicant Name (as it appears of	on the current Planning Commission agenda)	Date of Request
12/12/2024			File Number(s)
Scheduled Meeting Date		12-A-24-PD	
POSTPONE			
the week prior to the Plannin	g Commission meeting. All requ	ne request is received in writing and paid for ests must be acted upon by the Planning C onement. If payment is not received by th	Commission, except new
SELECT ONE: 30 days	60 days		
Postpone the above application(s) until the 2/13/2025	Planning Comm	ission Meeting.
WITHDRAW			
week prior to the Planning Co Applicants are eligible for a re	mmission meeting. Requests ma fund only if a written request for	he request is received in writing no later the after this deadline must be acted on by withdrawal is received no later than close roved by the Executive Director or Plannin	the Planning Commission. of business 2 business days
TABLE		*The refund check will be n	nailed to the original payee
no fee to table or untable an in	igning below, I certify I am the pi	roperty owner, and/or the owners authorize	ed representative.
		gan Higgins	
Applicant Signature	Plea	ase Print	
865.236.0430	log	an@heyohdesign.com	
Phone Number	Ema	ail	
STAFF ONLY			
Jessie Hillm	an Jessie Hil	lman	
Staff Signature	Please Prin	t Date Pa	
Eligible for Fee Refund? Yes	☐ No Amount:		
Approved by:		Date:	
Payee Name	Payee Phone	Payee Address	



Request to

Postpone · Table · Withdraw

Planning	Heroh D)esian		
KNOXVILLE I KNOX COUNTY			lanning Commission agenda)	Date of Request
2/13/2025		-		File Number(s)
Scheduled Meeting Date			12-A-24	-DD
POSTPONE				www
POSTPONE: All applications are of the week prior to the Planning Capplications which are eligible for be tabled.	Commission meeting. A	Il requests must be a	cted upon by the Planning Cor	nmission, except new
SELECT ONE: ☑ 30 days ☐ 60	days 🔲 90 days			
Postpone the above application(s) u	ntil the $Marc$	h 13,2	Planning Commiss	ion Meeting.
WITHDRAW				
■ WITHDRAW: Applications may b week prior to the Planning Comm Applicants are eligible for a refur after the application submittal de	nission meeting. Reques id only if a written requ	sts made after this de est for withdrawal is r	eadline must be acted on by th received no later than close of	e Planning Commission. business 2 business days
TABLE			*The refund check will be mai	led to the original payee.
TABLE: Any item requested for ta no fee to table or untable an item	n.		ommission before it can be off and/or the owners authorized	·
		1000 11		
Applicant Signature		Please Print	KLVSC	
		1000	HEYOH DESILY.CO	·
Phone Number		Email Email	1014 1014 1)ESIWH .(Q	<u> </u>
STAFF ONLY		. 11-11		
He Min		essie Hillman	\	□ No Fee
Staff Signature V) ····································	e Print	Date Paid	
Eligible for Fee Refund?	No Amount:	· SUPPOPO HASHIRING TO THE CHARLES AND		•
Approved by:		Date	:	
Payee Name	Payee Phone	Paye	e Address	