

SPECIAL USE REPORT

► FILE #: 3-G-25-SU	AGENDA ITEM #: 21
	AGENDA DATE: 3/13/2025
APPLICANT:	JIM HATFIELD
OWNER(S):	Jim Hatfield Knoxville's Community Development Corporation
TAX ID NUMBER:	94 B C 00405 View map on KGIS
JURISDICTION:	City Council District 6
STREET ADDRESS:	0 REED ST
► LOCATION:	Northeast side of Reed St, northwest side of W Oldham Ave, southeast side of W Oak Hill Ave
APPX. SIZE OF TRACT:	3.98 acres
SECTOR PLAN:	Central City
GROWTH POLICY PLAN:	N/A (Within City Limits)
ACCESSIBILITY:	Access is via Reed Street, an unstriped local street with a pavement width that varies from 20 ft to 37 ft within a 64-ft right-of-way.
UTILITIES:	Water Source: Knoxville Utilities Board
	Sewer Source: Knoxville Utilities Board
FIRE DISTRICT:	Knoxville Fire Department
WATERSHED:	East Fork, Second Creek
► ZONING:	C-N (Neighborhood Commercial), RN-5 (General Residential Neighborhood), HP (Hillside Protection Overlay)
EXISTING LAND USE:	Agriculture/Forestry/Vacant Land
PROPOSED USE:	Eating and drinking establishment in C-N
HISTORY OF ZONING:	In 2021 the property was rezoned from RN-5 (General Residential Neighborhood)/HP (Hillside Protection Overlay) to C-N (Neighborhood Commercial)/HP (Hillside Protection Overlay) (10-H-23-RZ).
SURROUNDING LAND USE AND ZONING:	North: Agriculture/forestry/vacant land - C-N (Neighborhood Commercial), HP (Hillside Protection Overlay)
	South: Multifamily residential - RN-5 (General Residential Neighborhood)
	East: Public/quasi public land (Head Start childcare) - RN-5 (General Residential Neighborhood)
	West: Multifamily residential - C-N (Neighborhood Commercial)
NEIGHBORHOOD CONTEXT:	This property is part of the Transforming Western Heights project, which features a large multifamily residential neighborhood. The neighborhood surrounding this development is predominantly composed of single family homes in a grid pattern. Beaumont Magnet Academy lies to the east, and Dayspring Christian Acamdemy lies to the northeast.

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STAFF RECOMMENDATION:

Approve the request for an eating and drinking establishment with approximately 13,500 sqft of floor area in the C-N (Neighborhood Commercial) district, subject to 3 conditions.

- 1) Meeting all applicable requirements of the City of Knoxville Zoning Ordinance.
- 2) Meeting all applicable requirements of the City of Knoxville Engineering Department.
- 3) Meeting all applicable requirements of the City of Knoxville Plans Review and Inspections Department.

With the conditions noted, this plan meets the requirements for approval in the C-N District and the criteria for approval of a special use.

COMMENTS:

This proposal is for an eating and drinking establishment within the Western Heights Connections Building, located at the intersection of W. Oak Hill Avenue and Reed Street, in the core of the Western Heights development. There will be a public open space and park to the south and east of the building. The eating and drinking establishment is located on the entire second floor (ground level access is from W. Oak Hill Avenue). The building's first floor will have a community non-profit space and will have loading for the second-floor restaurants.

The restaurant's operation is not yet determined, but the plan assumes part of the space will be utilized for eating and drinking in a casual setting similar to a café or food hall. Another part of the space will likely incorporate a full-service bar that may also include food options from the adjacent café eating space. The kitchen will also likely be used to prepare to-go/delivery food that would be consumed off-site.

The subject building is located in the KCDC (Knoxville's Community Development Corporation) Western Heights community and is part of the Transforming Western Heights redevelopment project. The new internal transportation network is under construction, including two-way roads with on-street parking, planting strips, and sidewalks on both sides of the street.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2.)

1) THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICIES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.

A. The One Year Plan and Central City Sector Plan designation for this site are MU-NC (Mixed Use Neighborhood Center), which is intended for medium density mixed use development with housing densities of 6 to 12 dwelling units per acre. The buildings of these centers should be designed with a residential character and scale to serve as a complement to the surrounding neighborhoods. The subject 2-story, non-residential, mixed-use building has a commercial design character, which is common for non-residential uses in neighborhood settings. While the building is two stories, it is only one full story along the W. Oak Hill Avenue street elevation.

B. The restaurant (eating and drinking establishment) is envisioned to have multiple smaller users and different business hours. This will extend the hours of operation while not significantly impacting any single time of the day.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE.

A. The C-N (Neighborhood Commercial) District is intended to provide for an environment of integrated residential development and small-scale commercial and service uses, predominantly serving nearby residential neighborhoods. Low-intensity mixed-use is encouraged within the C-N District, with dwellings permitted above the ground floor, as well as multi-family and townhouse development located alongside select commercial uses.

B. The proposed eating and drinking establishment, by providing space for multiple small-scale restaurants, is compatible with the intent of the C-N zone.

3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

A. The small-scale eating and drinking establishments are compatible with the character and size of location of proposed buildings in the vicinity. The proposed structure on the north side of W. Oak Hill Avenue is a 4-story, mixed-use structure with non-residential uses on the ground floor and residential above.

4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS DETRACT FROM

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THE IMMEDIATE ENVIRONMENT.

A. No adverse impacts are expected on adjacent properties resulting from this approval.

5) THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS.

A. The proposed eating and drinking establishment is within the master planned, mixed-use Western Heights redevelopment project known as Transforming Western Heights. The anticipated impacts of the proposed non-residential uses have been taken into consideration with the new street design, which includes on-street parking, sidewalks on both sides of the street, planting strips, and speed humps to control traffic speed.

6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

A. There are no known uses in the area that could be a potential hazard or create an undesirable environment for the proposed uses within the development.

ESTIMATED TRAFFIC IMPACT: A traffic impact study was prepared by the applicant. The findings of that study were used in formulating the recommendations of this staff report.

ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed.





CATEGORY	SQFT	ACRES	RECOMMENDED DISTURBANCE BUDGET (Percent)	DISTURBANCE AREA (Sqft)	DISTURBANCE AREA (Acres)
Total Area of Site	173,415.8	3.98			
Non-Hillside	168,795.8	3.88	N/A		
0-15% Slope	1,683.4	0.04	100%	1,683.4	0.04
15-25% Slope	1,195.7	0.03	50%	597.9	0.01
25-40% Slope	1,730.1	0.04	20%	346.0	0.01
Greater than 40% Slope	10.7	0.00	10%	1.1	0.00
Ridgetops					
Hillside Protection (HP) Area	4,620.0	0.11	Recommended disturbance budget within HP Area	2,628.4	0.06
			Percent of HP Area	56.9	9%



SITE, ZONING & BUILDING CODE REQUIREMENTS SCALE: N.T.S.

C-N ZONING DESIGN STANDARDS

- A Building facades that abut a public right-of-way must not contain blank wall areas that exceed 30 linear feet, measured per story parallel to the street.
- (B) Building facades in excess of 100 linear feet that abut a public right-of-way must include a repeating pattern with no less that two of the following elements: texture change, material module, or a wall articulation change of no less than 2 feet in depth.
- C All buildings must have a public entrance from the sidewalk along the primary building frontage. Public entrances must be visually distinctive from the remaining portions of the facade along which they are located.
- (D) Building materials and visual elements used on the primary building frontage must continue on all building facades that are visible from a public right-of-way.







NORTH ELEVATION AT W. OAK HILL AVE.

3-G-25-SU Revised: 2/19/2025

SANDERS PACE ARCHITECTURE T 865 329 0316 F 865 546 2348 514 W JACKSON AVE KNOXVILLE, TENNESSEE 37902 Merritt Chase

#2346 - KCDC Western Heights Anchor Building - Pre-development Conference | January 13, 2024

SITE, ZONING & BUILDING CODE REQUIREMENTS SCALE: N.T.S.

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- C All buildings must have a public entrance from the sidewalk along the primary building frontage. Public entrances must be visually distinctive from the remaining portions of the facade along which they are located.
- **D** Building materials and visual elements used on the primary building frontage must continue on all building facades that are visible from a public right-of-way.
- (E) The ground floor of the front facade must maintain a minimum transparency of 30% measured between two and ten feet in height from grade.









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#2346 - KCDC Western Heights Anchor Building - Pre-development Conference | January 13, 2024







A-100



SCHEMATIC DESIGN



SANDERS PACE ARCHITECTURE T 865 329 0316 F 865 546 2348 514 W JACKSON AVE KNOXVILLE, TENNESSEE 37902 Merritt Chase

#2346 - KCDC Western Heights Anchor Building - Schematic Design Pricing Meeting | January 22, 2025

Planning KNOXVILLE KNOX COUNTY

Development Request SUBDIVISION ZONING

Development Plan
 Planned Development
 Use on Review / Special Use

□ Hillside Protection COA

Concept Plan

Plan Amendment
 SP PA
 Rezoning

Jim Hatfield		Owner Rep
Applicant Name	Affiliatio	on
1/27/25	March 13, 2025	File Number(s)
Date Filed	Meeting Date (if applicable)	

All correspondence related to this application should be directed to the approved contact listed below.

🗋 Applicant 🛛 🔳 Property Owner	Option Holder	🗌 Project Surveyor 🛛 Engin	eer 🗌 Architect,	Landscape Architect
Jim Hatfield		Knoxville's Com	munity Develop	ment Corp (KCDC)
Name		Company		
901 N Broadway		Knoxville	TN	37917
Address		City	State	ZIP
865-403-1169				
Phone	Email	10. 		

CURRENT PROPERTY INFO

CORRESPONDENCE

KCDC	901 N Broadway	865-403-1169
Property Owner Name (if different)	Property Owner Address	Property Owner Phone
0 Reed Street	094BC00405	
Property Address	Parcel ID	
KUB	КИВ	N
Sewer Provider	Water Provider	Septic (Y/

COMMUNITY ENGAGEMENT

Sign and return the Public Notice & Community Engagement form with this application.

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s). We require applicants to acknowledge their role in this process.

DEVELOPMENT REQUEST

Development Plan	Use on Review / Special Use	Hillside Protection COA	Related City Permit Number(s)
🗌 Residential	Non-Residential		
Home Occupation (spe	cify)		
Other (specify)			

SUBDIVISION REQUEST

		Related Rezoning File Numbe
Proposed Subdivision Name		
Unit / Phase Number	otal Number of Lots Creat	ed
Other (specify)		
Attachments / Additional Requirements		
ZONING REQUEST		
		Pending Plat File Number
Zoning Change Proposed Zoning		
Plan Amendment Change Proposed Plan Designation(s)		
Proposed Density (units/acre) Previous Rezoning Requ	ests	
□ Other (specify)		
STAFF USE ONLY		
PLAT TYPE Staff Review I Planning Commission	Fee 1	Total
ATTACHMENTS Property Owners / Option Holders Variance Request Amendment Request (Comprehensive Plan)	Fee 2	
ADDITIONAL REQUIREMENTS Use on Review / Special Use (Concept Plan) Traffic Impact Study COA Checklist (Hillside Protection)	Fee 3	
AUTHORIZATION		
By signing below, I declare under penalty of perjury the foregoing is true ar 2) The application and all associated materials are being submitted with his/l holders, each additional individual must sign the Property Owners/Option H Jim Hatfield,	ner/its consent. If there are a ol ders Form.	

Man 1	Jill Hatheid, Owner 3 http	01.27.25
Applicant Signature	Print Name / Affiliation	Date
908-578-4257		
Phone Number	Email Email	Der Officer.
Property Owner Signature	Please Print	Date Paid



Public Notice and Community Engagement

Sign Posting and Removal

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission.

Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

Location and Visibility

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

Timing

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

Community Engagement

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s).

Acknowledgement

By signing below, you acknowledge that public notice signs must be posted and visible on the property consistent with the guidelines above and between the dates listed below.

Have you engaged the surrounding property owners to discuss your request?

🗌 Yes 🔳 No

No, but I plan to prior to the Planning Commission meeting

March 1, 2025

March 14, 2025

Date to be Posted

Date to be Removed

James Hatfield Digitally signed by James Hatfield Date: 2025.01.27 11:41:52 -05'00'

James Hatfield

Applicant Signature

Applicant Name

1/27/25

Date