

**CITY OF KNOXVILLE, TENNESSEE** 

### **City Council**

AGENDA INFORMATION SHEET

AGENDA DATE:	September 20, 2022
DEPARTMENT:	Knoxville-Knox County Planning Commission (formerly known as Metropolitan Planning Commission)
DIRECTOR:	Jeff Welch

**AGENDA SUMMARY** A Resolution approving an appeal by Dr. Amanda Pittman, Animal Wellness and Rehabilitation Center – Brown Bear Properties, thereby overturning the decision of the Knoxville-Knox County Planning Commission to grant a Special Use application filed by Thomas R. Gass / Andy's Frozen Custard, for property located at 6217 Kingston Pike. (Planning Commission File No. 8-C-22-SU) (Planning Commission approved 10-1) (Council District 2).

**<u>COUNCIL DISTRICT(S) AFFECTED</u>**: The proposed appeal affects Council District 2.

**BACKGROUND:** The appellant states the reasons for the appeal are that the appellant is aggrieved by the planning commission decision to approve 8-C-22-SU. They further state that special use will cause significant injury to the appellant's property, the decision violates the zoning ordinance and the city general plan.

**OPTIONS:** Approve or Deny the Appeal

**RECOMMENDATION:** The Knoxville-Knox County Planning Commission recommended approval of the request for a drive-through facility in the C-G-1 (General Commercial) / Hillside Protection Overlay) zoning district, subject to seven conditions, by a vote of 10-1.

### ESTIMATED PROJECT SCHEDULE: N/A

### **PRIOR ACTION/REVIEW**

Planning Commission Meeting	8/11/2022	Published ad on 7/8/2022
Knoxville City Council	9/20/2022	Published ad on 9/2/2022

### FISCAL INFORMATION: N/A

### ATTACHMENTS:

• 8-C-22-SU\_pkg\_APPEAL (PDF)

			CICION
	APPEAL		
Planning	(Please Note: Original applica	ation and staff report are mad	e a part of this application.)
KNOXVILLE I KNOX COUNTY	Type:  One Year Plan Amendmen Street Name Change CertificateofAppropriatenes	Right-of-Way Closure	
	Decision by: 🛛 Planning 🗆 BZ		
-	Jurisdiction: K City 2 Council	ilmanic District	unty Commission District
Original Applicant Name:	homas R. Gass / Andy's Frozen Cus t Property: Anthony P. Cappiello	original File	Number: 8-C-22-SU
	perty (Include city block and parcel nu on Pike - City Block 47530		
	C Zoning map of all property within 30		
		ING APPEALED	
	Planning Commission appr	oval of 8-C-22-SU	
	REASON FOR		
Appellant is aggrieved b	necessary y planning commission decision to property, the decision violates the ze	approve 8-C-22-SU. The spec oning ordinance, and the city	ial use will cause significant general plan.
Name of Potitionor: Dr. A	manda Pittman - Animal Wellne		tor Brown Boor Bronarting
Petitioner's Interest in the	Matter (Include a description of affecte	d property owned by Petitioner):	
Property owner and sma	all businesses operating at 6221 Kin	gston Pike.	
Application Authorization:	I hereby certify that I am the applican Signature:	Vauthorized representative for th	ne above named petitioner.
All correspondence should 900 S. Gay St., Ste. 2102,	be sent to: Name (Print): Daniel A. Knoxville, TN 37902	. Sanders, Esq.	
Street Address	City		State Zip
Phone: 865-316-9626	Fax:	E-mail: das@lyblaw.net	
Application Accepted by P	Alt	g Staff Use Only	
1000 B	\$500	Date Appeal Received:6	26/22
	WHO WILL HEAR THE APPEAL		
City Council - 6 p.m		City BZA - 4 p.m.	Planning Commission -
9 20 22 Month · Date · Year	Month • Date • Year	Month • Date • Year	1:30 p.m.
	month Date Teal	Month - Date - Teal	Month • Date • Year

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### August 11, 2022

1:30 P.M. | Main Assembly Room City County Building

The Planning Commission met in regular session on August 11, 2022 at 1:30 p.m. in the Main Assembly room of the City County Building.

Item No.

File No.

# 1. ROLL CALL, INVOCATION AND PLEDGE OF ALLEGIANCE

Ms. Karyn Adams	A Ms. Nancy Barger	A Ms. Tamara Boyer
Mr. Louis Browning	Mr. Logan Higgins	Mr. Tim Hill, Chair
Mr. John Huber	Mr. Richard Levenson	Ms. Amy Midis
Mr. Chris Ooten, Vice Chair	A Ms. Marité Pérez	Mr. Patrick Phillips
Mr. Jeff Roth	Mr. Nathaniel Shelso	* Mr. Eddie Smith
* Arrived late to the meeting	** Loft oarly in the mosting	A Abcont from the mosti

\* Arrived late to the meeting, \*\* Left early in the meeting, A – Absent from the meeting

### 35. THOMAS R. GASS / ANDY'S FROZEN CUSTARD

6217 Kingston Pike / Parcel ID 121 A A 023. Proposed use: Drive-through facility in C-G-1 (General Commercial) / HP (Hillside Protection Overlay) District. Council District 2.

8-C-22-SU

### 1. STAFF RECOMMENDATION

Approve request for a drive-through facility in the C-G-1 (General Commercial) / HP (Hillside Protection Overlay) zoning district, subject to 7 conditions.

2. MOTION (HIGGINS) AND SECOND (ROTH) WERE MADE TO APPROVE PER STAFF RECOMMENDATION.

Commissioner Nathaniel Shelso left the meeting at this time.

**MOTION CARRIED 10-1 (NO ADAMS). APPROVED** 



KNOX CTY METRO PLANN 400 W MAIN ST # 403 KNOXVILLE TN 37902--242

<u>Account</u> 1317419	<u>AD#</u> 0005395693	<u>Net Amount</u> \$69.31	<u>Tax Amount</u> \$0.00	<u>Total Am</u> \$6		nt Method nvoice	Payment \$(	<b>Amount</b> 0.00	<u>Amount Due</u> \$69.31
Sales Rep: BWeav	ver		Order Taker: BWeave	er		<u>Order</u>	Created	08/30/2022	2
	Pro	oduct		# Ins	Start Date	End Dat	e		
KNS-kno	xnews.com			1	09/02/2022	09/02/20	)22		
KNS-Kno	oxville News Senti	nel		1	09/02/2022	09/02/20	)22		

\* ALL TRANSACTIONS CONSIDERED PAID IN FULL UPON CLEARANCE OF FINANCIAL INSTITUTION

#### Text of Ad: 08/30/2022

PUBLIC NOTICE PUBLIC NOTICE The following item will be consid-ered by the Knoxville City Council on September 20, 2022 at 6:00 p.m. in the Main Assembly Room, City County Bldg., 400 Main St., Knox-Ville, TN. For information related to this item, visit KnoxPlanning.org/agenda. If you need assistance or accommodation for a disability, please contact the City ADA coordinator at (865) 215-2104.

APPEAL OF DECISION Appeal by Dr. Amanda Pittman -Animal Wellness and Rehabilita-tion Center - Brown Bear Proper-ties of the Knoxville-Knox County Planning Commission's approval of a Special Use for a drive-through facility in the C-G-1 (General Commercial) / HP (Hillside Pro-tection Overlay) zoning district for Thomas R. Gass / Andy's Frozen Custard, for property located at 6217 Kingston Pike / Parcel ID 121 A A 023. Planning Commission File. No. 8-C-22-SU.



## **SPECIAL USE REPORT**

► FILE #: 8-C-22-SU	AGENDA ITEM #: 35			
	AGENDA DATE: 8/11/2022			
► APPLICANT:	THOMAS R. GASS / ANDY'S FROZEN CUSTARD			
OWNER(S):	Anthony P. Cappiello, Jr.			
TAX ID NUMBER:	121 A A 023 View map on KGIS			
JURISDICTION:	City Council District 2			
STREET ADDRESS:	6217 KINGSTON PIKE			
► LOCATION:	North side of Kingston Pike, north of Deane Hill Drive			
► APPX. SIZE OF TRACT:	0.71 acres			
SECTOR PLAN:	West City			
GROWTH POLICY PLAN:	N/A			
ACCESSIBILITY:	Access is via Kingston Pike, a 4-lane with a center turning lane, major arterial within a right-of-way width of 120-ft.			
UTILITIES:	Water Source: Knoxville Utilities Board			
	Sewer Source: Knoxville Utilities Board			
WATERSHED:	Fourth Creek			
► ZONING:	C-G-1 (General Commercial), HP (Hillside Protection Overlay)			
EXISTING LAND USE:	Commercial			
PROPOSED USE:	Drive-through facility			
DENSITY PROPOSED:	N/A			
HISTORY OF ZONING:	8-I-83-RZ: O-1 to C-3			
SURROUNDING LAND	North: Offices - O (Office)			
USE AND ZONING:	South: Right-of-way - ROW (Right-of-Way), O (Office), C-G-1 (General Commercial)			
	East: Restaurant - C-G-1 (General Commercial)			
	West: Offices - O (Office)			
NEIGHBORHOOD CONTEXT:	This corridor is a mix of commercial and office uses along Kingston Pike.			

### **STAFF RECOMMENDATION:**

### Approve the request for a drive-through facility in the C-G-1 zoning district, subject to 7 conditions.

1. Meeting the requirements of principal use standards for drive-through facilities (Article 9.3.F) of the City of Knoxville Zoning Ordinance.

2. Meeting the requirements of Article 13 (Signs) of the City of Knoxville Zoning Ordinance, including but not limited to menu boards for the drive-through facility.

3. Installation of landscaping per the requirements of Article 12 (Landscaping) of the City of Knoxville Zoning Ordinance.

AGENDA	ITEM #:	35	FI

PAGE #:

- 4. Meeting all applicable requirements of the Knoxville Department of Engineering.
- 5. Meeting all applicable requirements of the Tennessee Department of Transportation.
- 6. Meeting all other applicable requirements of the City of Knoxville Zoning Ordinance.
- 7. Meeting all the application requirements of the City of Knoxville Plans Review and Inspections Department.

With the conditions noted above, this request meets the requirements of C-G-1 zoning, the principal use standards for drive-through facilities, and other criteria for approval of a special use.

#### COMMENTS:

This is a proposal to construct a new drive-through facility for a frozen custard shop on a site that was most recently a furniture store. The proposed plans show a demolition of the existing structure with construction of a new drive-through facility, with walk-up window service as well. The site has shared access onto Kingston Pike with an adjacent veterinarian office to the west through a permanent easement.

STANDARDS FOR EVALUATING A SPECIAL USE (ARTICLE 16.2.F.2.)

1) THE USE IS CONSISTENT WITH ADOPTED PLANS AND POLICES, INCLUDING THE GENERAL PLAN AND THE ONE-YEAR PLAN.

A. The One Year Plan and Sector Plan designation for this parcel is GC (General Commercial), which includes previously developed strip commercial corridors providing a wide range of retail and service oriented uses.

2) THE USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THIS ZONING CODE. A. The C-G zoning district is intended to provide for a heterogeneous mix of retail, personal service, office and residential uses within and along Knoxville's commercial nodes and corridors. Drive-through facilities may be permitted as a special use approval.

B. The C-G-1 zone does not have a minimum lot area or lot width, nor does it have maximum gross floor area standards. The maximum building height is 45-ft, the proposed building shows a maximum height of approximately 16.5-ft.

C. The lot is in the HP (Hillside Protection Overlay) District, however, it is exempt from those standards because it was previously legally disturbed.

3) THE USE IS COMPATIBLE WITH THE CHARACTER OF THE NEIGHBORHOOD WHERE IT IS PROPOSED, AND WITH THE SIZE AND LOCATION OF BUILDINGS IN THE VICINITY.

A. There are other eating and drinking establishments with drive-through facilities in the area, including Krispy Kreme which is located approximately 400-ft to the east along Kingston Pike at the intersection with N. Weisgarber Road

B. The proposed structure will replace an approximate 10,000-sqft commercial building with a smaller commercial building that will have approximately 1,700-sqft in gross floor area with one drive-through lane.

4) THE USE WILL NOT SIGNIFICANTLY INJURE THE VALUE OF ADJACENT PROPERTY OR BY NOISE, LIGHTS, FUMES, ODORS, VIBRATION, TRAFFIC, CONGESTION, OR OTHER IMPACTS DETRACT FROM THE IMMEDIATE ENVIRONMENT.

A. The proposed drive-through facility will not significantly injusre the value of adjacent property or detract from the immediate environment, the adjacent properties are a mix of office and commercial uses.

B. The subject property is required to comply with Article 10 of the City of Knoxville Zoning Ordinance, which regulates impacts. Section 10.2 regulates lighting, while noise, dust and pollution, odors, fire hazards, and other similar concerns are regulated in Section 10.5.

5) THE USE IS NOT OF A NATURE OR SO LOCATED AS TO DRAW SUBSTANTIAL ADDITIONAL TRAFFIC THROUGH RESIDENTIAL STREETS.

A. The proposed drive-through facility is along a commercial corridor and does not have direct access connecting to residential areas.

6) THE NATURE OF DEVELOPMENT IN THE SURROUNDING AREA IS NOT SUCH AS TO POSE A POTENTIAL HAZARD TO THE PROPOSED USE OR TO CREATE AN UNDESIRABLE ENVIRONMENT FOR THE PROPOSED USE.

A. There are no known uses immediately surrounding the subject site that pose a potential hazard or undesirable environment for the proposed use.

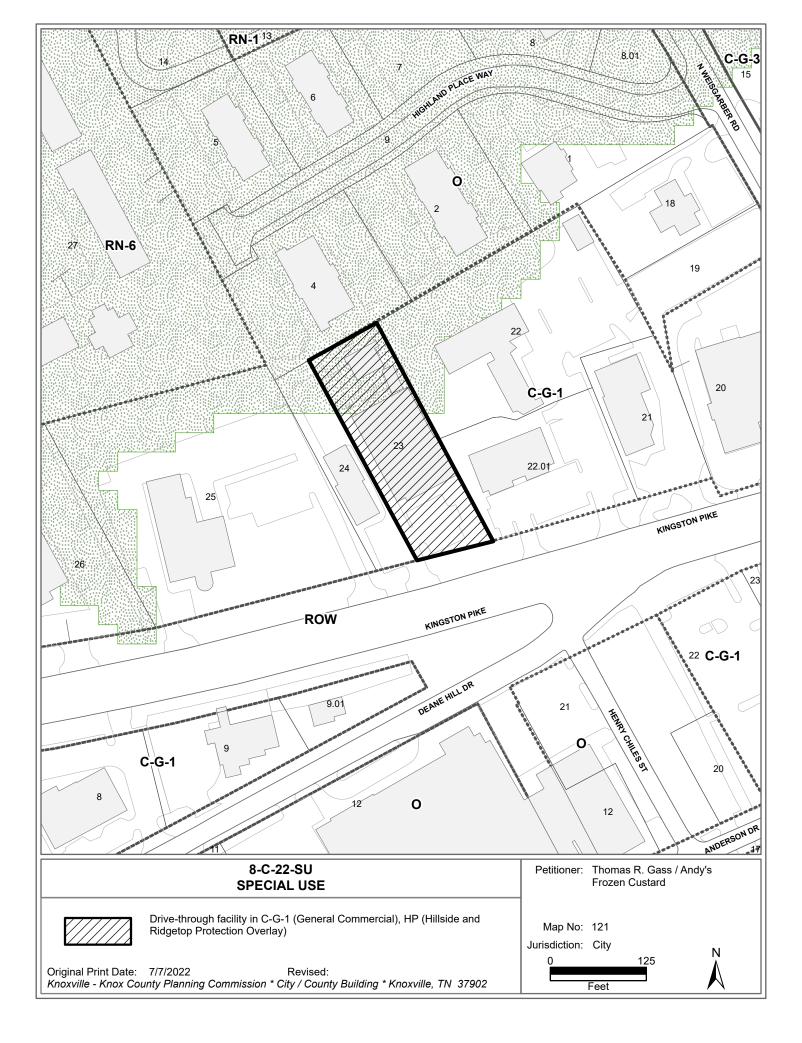
ESTIMATED TRAFFIC IMPACT: 410 (average daily vehicle trips)

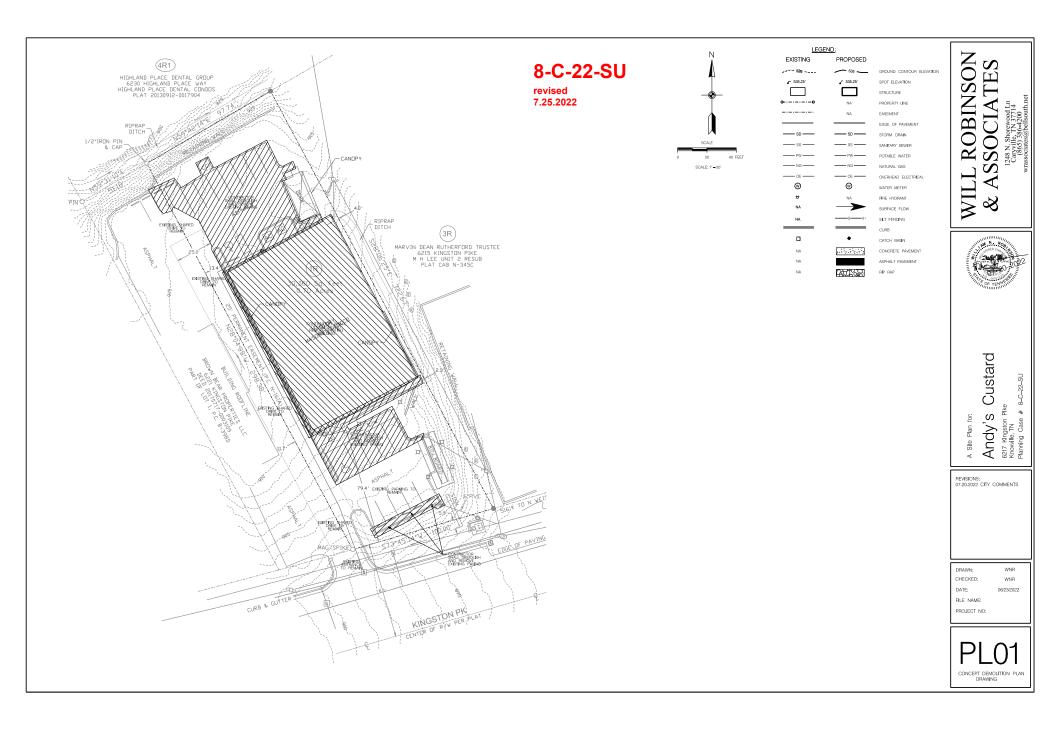
AGENDA ITEM #: 35 FILE #: 8-C-22-SU 8/9/2022 01:04 PM LIZ ALBERTSON PAGE #: 3	AGENDA ITEM #: 35	FILE #: 8-C-22-SU	8/9/2022 01:04 PM	LIZ ALBERTSON	PAGE #:	35-2
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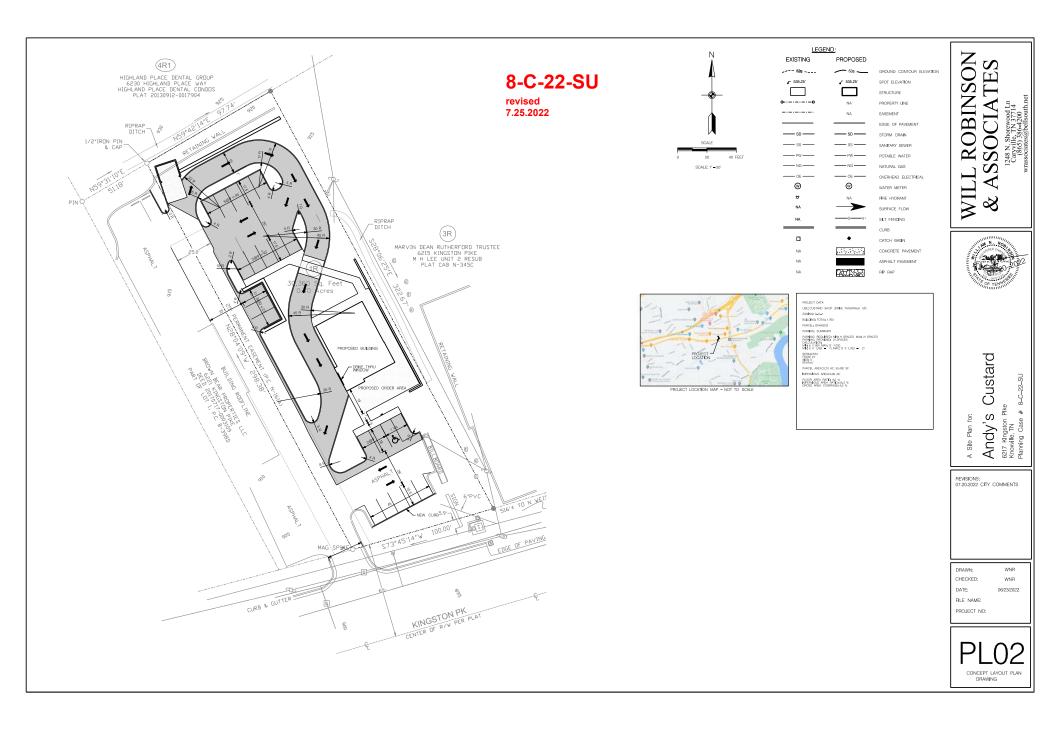
Average Daily Vehicle Trips are computed using national average trip rates reported in the latest edition of "Trip Generation," published by the Institute of Transportation Engineers. Average Daily Vehicle Trips represent the total number of trips that a particular land use can be expected to generate during a 24-hour day (Monday through Friday), with a "trip" counted each time a vehicle enters or exits a proposed development.

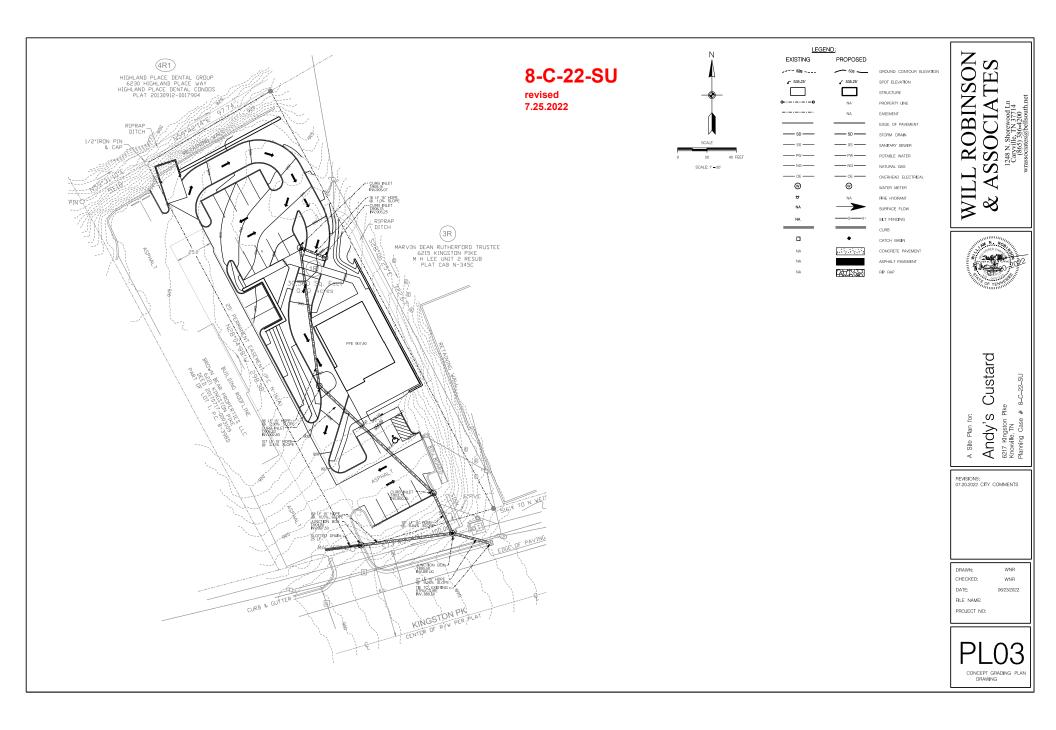
ESTIMATED STUDENT YIELD: Not applicable.

The Planning Commission's approval or denial of this request is final, unless the action is appealed to the Knoxville City Council. The date of the Knoxville City Council hearing will depend on when the appeal application is filed.

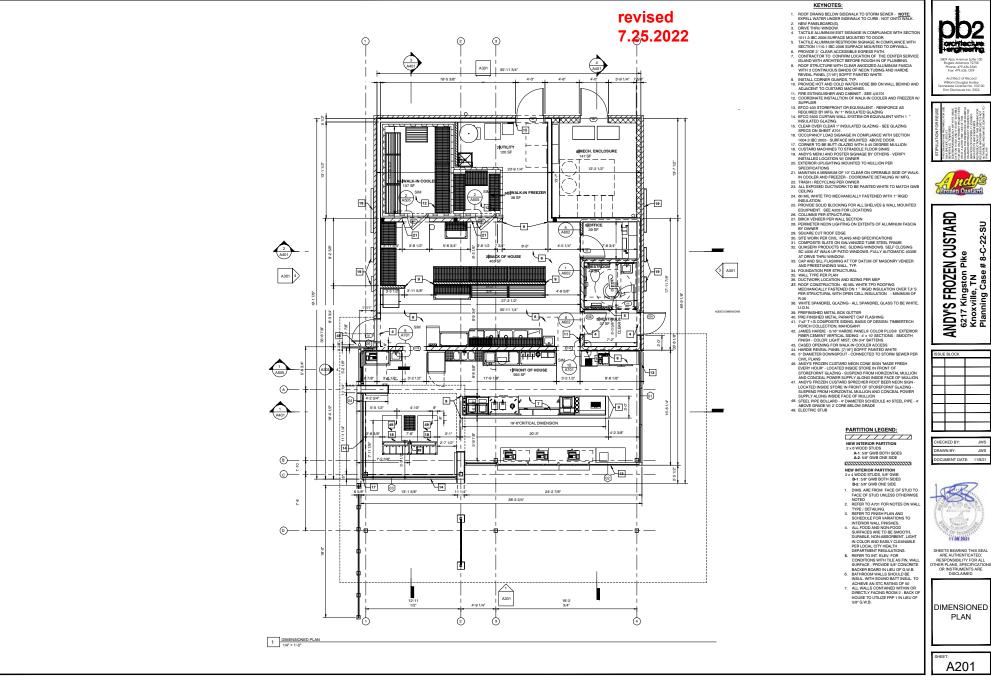






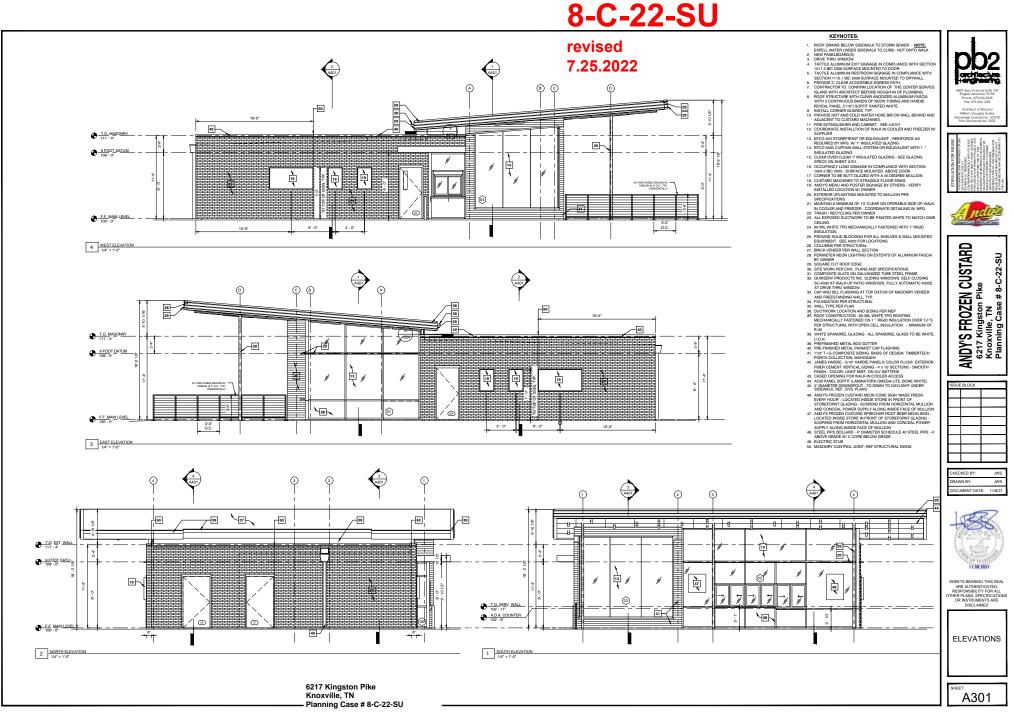




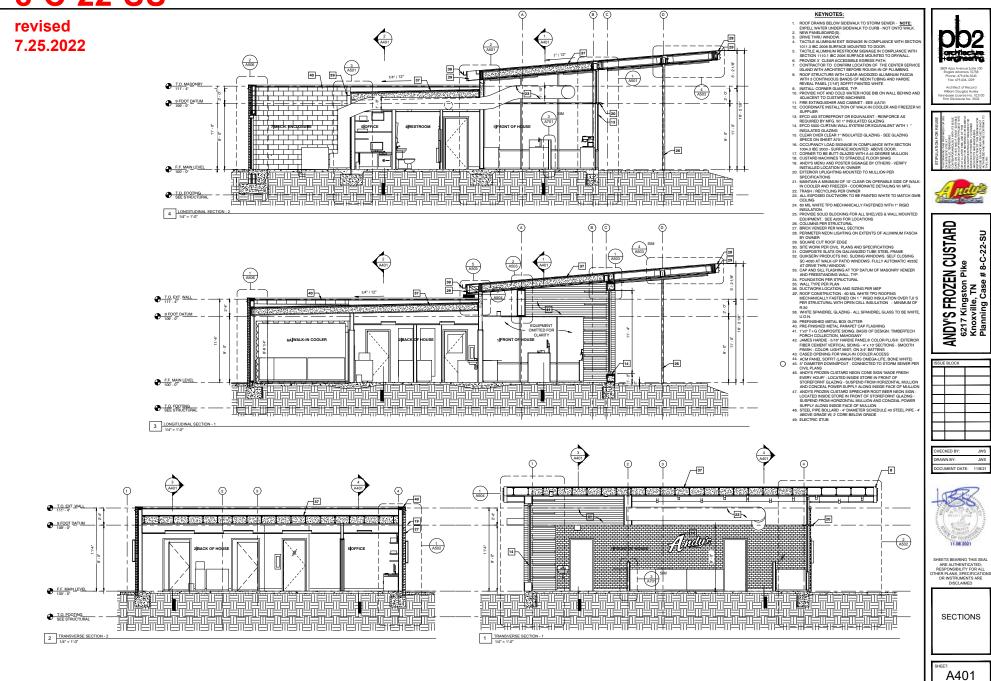


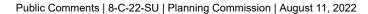
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### 8-C-22-SU







August 11, 2022 Planning Commission meeting

# **Public Comments** 1 Comment for 8-C-22-SU

Daniel (37902), August 10, 2022 at 2:45 PM

Please see attached correspondence in opposition to Planning Commission File No. 8-C-22-SU, including Exhibit A.

View Attachment

	Developme	ent Requ	est
Plannin KNOXVILLE I KNOX COUNT	DEVELOPMENT  Development Plan  Planned Development  Vise on Review / Special Use Hillside Protection COA	SUBDIVISION Concept Plan Final Plat	<b>ZONING</b> <ul> <li>Plan Amendment</li> <li>Sector Plan</li> <li>One Year Plan</li> </ul> Rezoning
Thomas R. Gass / Andy's Fro	ozen Custard		6/27/2022
Applicant Name			Date Filed
8/11/2022	)	8-C-22-SU	
Planning Commission I Meeting (if applicable)	egislative Meeting (if applicable)	File Number(s)	
CORRESPONDENCE	All correspondence related to this application	should be directed to the ap	proved contact listed below.
Will Robinson Will Robinson	n and Associates		
Name / Company			
1248 N. Shorewood Ln. Ln.	Caryville TN 37714		
Address			
865-386-4201 / wendy@wr Phone / Email CURRENT PROPERTY I			
Anthony P. Cappiello, Jr.	P.O. Box 11505 Knoxville TN 37	939 86	5-482-1214
Owner Name (if different)	Owner Address		vner Phone / Email
6217 KINGSTON PIKE			
Property Address			
121 A A 023		0.	71 acres
Parcel ID	Part of	Parcel (Y/N)? Tr	act Size
KUB SEWER	KUB WATER		
Sewer Provider	Water Provider		Septic (Y/N)
STAFF USE ONLY			
North side of Kingston Pike	, north of Deane Hill Drive		
General Location			
City Council District 2	C-G-1 (General Commercial), HP (Hillside and Protection Overlay)	l Ridgetop Commerc	ial
County District	Zoning District	Existing L	and Use
West City	GC (General Commercial), HP (Hillside and Ric	dgetop Prot N/A	
Planning Sector	Sector Plan Land Use Classification	Growth Pe	olicy Plan Designation

### DEVELOPMENT REQUEST

Development Plan     Planned Development	✔ Use on Review	/ Special Use	Related City Permit Number(s)
Hillside Protection COA	🗌 Residential	Non-residential	
Home Occupation (specify)			
Other (specify) Drive-through facility			

### SUBDIVSION REQUEST

		Related Rezoning File Number
Proposed Subdivision Name		
Unit / Phase Number	Total Number of Lots Created	

Additional Information

Attachments / Additional Requirements

ZONING REQUEST	
Zoning Change	Pending Plat File Number
Proposed Zoning	
Proposed Density (units/acre) Previous Zoning Requests	L

Plan Amendment Change

Proposed Plan Designation(s)

Additional Information

### **STAFF USE ONLY**

PLAT TYPE	Planning Commission	Fee 1 <b>\$1,500.00</b>	Total
ATTACHMENTS		\$1,500.00	_
Property Owners /	Option Holders 🛛 Variance Request	Fee 2	
ADDITIONAL REQ	-		
Design Plan Certification (Final Plat)		Fee 3	
✓ Site Plan (Development Request)			
Traffic Impact Study			
Use on Review / Special Use (Concept Plan)			

### AUTHORIZATION

By signing below, I certify that I am the property owner, applicant, or owner's authorized representative.

Thomas R. Gass Andy's Frozen Custard,		6/27/2022
Application Authorized By	Affiliation	Date
417-676-4970 / tom.gass@eatandys.com		
Phone / Email		
Mike Reynolds		

	Develo	omail it to applications of the second se	Reques	Reset Form
Planning	DEVELOPMENT Development Plan Planned Development Development	n 🗆 C ment 🗖 F	inal Plat	ZONING Plan Amendment SP OYP
KNOXVILLE   KNOX COUNTY	Use on Review / S Hillside Protection	<ul> <li>OF REPORTS OF ALL D-REPORTS</li> </ul>		□ Rezoning
Thomas R Gass / Andy's Fi	rozen Custard		Franchisee / M	anaging Partner
Applicant Name			Affiliation	
06/27/2022	August 11, 202	22	t participante de la companya de la	File Number(s)
Date Filed	Meeting Date (if a	pplicable)	8-C-22	2-SU
CORRESPONDENCE All co	prrespondence related to	this application should be	e directed to the appro	oved contact listed below.
Applicant Property Owner Will Robinson	Option Holder	Project Surveyor 📕 Er Will Robinso	ngineer 🔲 Archited In & Associates	t/Landscape Architect
Name 1248 N Shorewood Ln		Company Caryville	TN	37714
Address <b>865-386-4201</b>	wendy@wraci	City vil.com	State	ZIP
Phone CURRENT PROPERTY INFO	Email			
Anthony P. Cappiello, Ju Property Owner Name (if different)	Property	Owner Address		le, TN 37939 Property Owner Phone
6217 Kingston Pike Knoxville,	rn 🥐	121A	A023X	(865) 482 - 1214
Property Address		Parcel I	ID	
KUB		KUB		N
Sewer Provider	Y	Water Provider		Septic (Y/N)
STAFF USE ONLY				
	ital applic	ation attac	ched	
See dig			Tract Size	
See dig	itur uppne		indet Size	
	Zoning District	Exist	ing Land Use	

	NT REC	

Development Plan	Use on Review / Special Use	Hillside Protection COA	Related City Permit Number(s)
Residential	🗹 Non-Residential		
Home Occupation (spe	cify)	annan ann an baile an	

Other (specify) Drive-through facility

### SUBDIVISION REQUEST

		Relat	ted Rezoning File Number
Proposed Subdivision Name			
Unit / Phase Number	Divide Parcel	Total Number of Lots Created	

□ Other (specify)

Attachments / Additional Requirements

### ZONING REQUEST

			Pending Plat File Number
Zoning Change			
	Proposed	Zoning	
Plan Amendmen	t Change		
		Proposed Plan Designation(s)	

posed Density (units/acre)
----------------------------

Previous Rezoning Requests

Other (specify)

### STAFF USE ONLY

PLAT TYPE	Fee 1	Total	
Staff Review  Planning Commission	401 Special Use		
ATTACHMENTS  Property Owners / Option Holders Variance Request  ADDITIONAL REQUIREMENTS	Fee 2	\$1,500	MR
<ul> <li>Design Plan Certification (Final Plat)</li> <li>Use on Review / Special Use (Concept Plan)</li> <li>Traffic Impact Study</li> <li>COA Checklist (Hillside Protection)</li> </ul>	Fee 3		

#### AUTHORIZATION

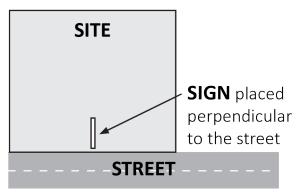
Tert	Thomas R Gass	June 24, 2022
Applicant Signature	Please Print	Date
417-676-4970	tom.gass@eatandys.com	
Phone Number	Email	lung 25 2022
Property Owner Signature	Anthony P. Cappiello, Jr. Please Print	June 25, 2022



## Sign Posting & Removal Requirement

Revised April 2021

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission, including the following applications: rezoning, plan amendment, concept plan, use on review/special use, planned development, right-of-way closure, and name change.



The required public notice sign(s) will be provided by Planning to the applicant when an application is submitted. If an application is submitted electronically, Planning staff will post the required sign. If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

### LOCATION AND VISIBILITY

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

### TIMING

The sign(s) must be posted **not less than 12 days prior to the scheduled Planning Commission public hearing** and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

The individual below is responsible for posting and removing the sign(s) provided consistent with the above guidelines and between the dates of:

and	
(applicant or staff to post sign)	(applicant to remove sign)
Applicant Name:	
Date:	Sign posted by Staff
File Number:	Sign posted by Applicant